

## MANITOBA PUBLIC UTILITIES BOARD

Re: MANITOBA PUBLIC INSURANCE CORPORATION (MPI)

2021/2022 GENERAL RATE APPLICATION

HEARING

Before Board Panel:

Robert Gabor, Q.C. - Board Chairperson

I Hamilton, Q.C. - Panel Chair

C. Hainsworth - Board Member

(by Teleconference)

HELD AT:

Public Utilities Board

400, 330 Portage Avenue

Winnipeg, Manitoba

October 19, 2020

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1		APPEARA	ANCES	
2				
3	Kathleen McCandl	ess	)Board Counsel	
4	Robert Watchman	(by phone)	)Board Counsel	
5				
6	Steve Scarfone		)Manitoba Public	
7	Anthony Guerra	(by phone)	)Insurance	
8				
9	Byron Williams		)CAC (Manitoba)	
10				
11	Charlotte Meek		) CMMG	
12				
13	Antoine Hacault		) Taxicab Coalition	
14				
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22		capital and rate level (CMP)	
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1		LIST OF EXHIBITS	
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3	PUB-10-17	PUB-MPI Round II Information Requests	
4		(1-38) - August 24, 2020. Capital	
5		transfers - Extension transfers on	
6		capital and rate level	
7	PUB-10-18	PUB-MPI Round II Information Requests	
8		(1-38) - August 24, 2020. Investment	
9		portfolio - investment income	
10	PUB-10-19	PUB-MPI Round II Information Requests	
11		(1-38) - August 24, 2020. Basic line	
12		of business investment income -	
13		investment income	
14	PUB-10-20	PUB-MPI Round II Information Requests	
15		(1-38) - August 24, 2020. Investment	
16		portfolio and returns	
17	PUB-10-21	PUB-MPI Round II Information Requests	
18		(1-38) - August 24, 2020. Basic line	
19		of business investment income -	
20		investment income - writeoffs	
21	PUB-10-22	PUB-MPI Round II Information Requests	
22		(1-38) - August 24, 2020. COVID-19 -	
23		impact on expenses	
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1		LIST OF EXHIBITS	
2	EXHIBIT NO.	DESCRIPTION PAGE NO.	,
3	PUB-10-23	PUB-MPI Round II Information Requests	
4		(1-38) - August 24, 2020. Physical	
5		damage re-engineering - NPV analysis	
6	PUB-10-24	PUB-MPI Round II Information Requests	
7		(1-38) - August 24, 2020. ICAM - CEPR	
8		- Extension forecast	
9	PUB-10-25	PUB-MPI Round II Information Requests	
10		(1-38) - August 24, 2020. Corporate	
11		normal operating expense - compensation	ı
12		expense	
13	PUB-10-26	PUB-MPI Round II Information Requests	
14		(1-38) - August 24, 2020. Broker	
15		commissions	
16	PUB-10-27	PUB-MPI Round II Information Requests	
17		(1-38) - August 24, 2020.	
18		Regulatory/appeal expenses	
19	PUB-10-28	PUB-MPI Round II Information Requests	
20		(1-38) - August 24, 2020.	
21		Administrative and investment capital	
22		spending	
23	PUB-10-29	PUB-MPI Round II Information Requests	
24		(1-38) - August 24, 2020. Capital	
25		expenditures - impairments	

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1		LIST OF EXHIBITS
2	EXHIBIT NO.	DESCRIPTION PAGE NO.
3	PUB-10-30	PUB-MPI Round II Information Requests
4		(1-38) - August 24, 2020. Capital
5		projects - Project Nova
6	PUB-10-31	PUB-MPI Round II Information Requests
7		(1-38) - August 24, 2020. Value
8		management - closeout reports
9	PUB-10-32	PUB-MPI Round II Information Requests
10		(1-38) - August 24, 2020. Value
11		management - Agile delivery
12	PUB-10-33	PUB-MPI Round II Information Requests
13		(1-38) - August 24, 2020. Project Nova
14		- change of approach
15	PUB-10-34	PUB-MPI Round II Information Requests
16		(1-38) - August 24, 2020. Project Nova
17		- RFPs
18	PUB-10-35	PUB-MPI Round II Information Requests
19		(1-38) - August 24, 2020. Vehicle For
20		Hire claims experience
21	PUB-10-36	PUB-MPI Round II Information Requests
22		(1-38) - August 24, 2020. Corporate
23		and operational metrics
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	1		LIST OF EXHIBITS	
	2	EXHIBIT NO.	DESCRIPTION PAGE NO.	
	3	PUB-10-37	PUB-MPI Round II Information Requests	
	4		(1-38) - August 24, 2020. Territorial	
	5		definitions	
	6	PUB-10-38	PUB-MPI Round II Information Requests	
	7		(1-38) - August 24, 2020. Risk	
	8		assessment and risk management	
	9	PUB-11	PUB-MPI CI Round II Information	
	10		Requests (PUBLIC) - September 15, 2020	
	11	PUB-11-1	PUB-CSI-3-8. Physical damage re-	
	12		engineering	
	13	PUB-11-2	PUB-CSI-3-10. Requested vehicle rate	
	14		and changes to fees and discounts -	
	15		risk assessment and risk management	
	16	PUB-12	Reminder notice of public hearing -	
	17		September 26, 2020	
	18	PUB-13	PUB-TC Intervener Evidence Information	
	19		Requests (1-8) - September 29, 2020.	
	20	PUB-13-1	PUB-TC Intervener Evidence Information	
	21		Requests (1-8) - September 29, 2020.	
	22		Table 3- risk on dollar basis -	
	23		additional columns	
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1		LIST OF EXHIBITS	
2	EXHIBIT NO.	DESCRIPTION PAGE NO.	
3	PUB-13-2	PUB-TC Intervener Evidence Information	
4		Requests (1-8) - September 29, 2020.	
5		Changes to VFH framework	
6	PUB-13-3	PUB-TC Intervener Evidence Information	
7		Requests (1-8) - September 29, 2020.	
8		Table 5 - taxi VFH balanced raw	
9		relativities (2016-2021)	
10	PUB-13-4	PUB-TC Intervener Evidence Information	
11		Requests (1-8) - September 29, 2020.	
12		Small corporate customers	
13	PUB-13-5	PUB-TC Intervener Evidence Information	
14		Requests (1-8) - September 29, 2020.	
15		Credibility waiting for passenger VFH	
16	PUB-13-6	PUB-TC Intervener Evidence Information	
17		Requests (1-8) - September 29, 2020.	
18		Relativities for passenger VFH	
19	PUB-13-7	PUB-TC Intervener Evidence Information	
20		Requests (1-8) - September 29, 2020.	
21		Rate adjustment for passenger VFH -	
22		attain adequate rate/timeframe	
23	PUB-13-8	PUB-TC Intervener Evidence Information	
24		Requests (1-8) - September 29, 2020.	
25		Changes to ratemaking methodology	

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2	EXHIBIT NO.	DESCRIPTION PAGE NO	١.
3	PUB-14	PUB letter to all parties re: MPI	
4		2021/22 GRA - hearing process in	
5		attendance - October 7, 2020	
6	PUB-15	Board Order 123-20 re: motion by	
7		Manitoba Public insurance seeking	
8		confidential treatment of certain	
9		information and documents in the	
10		2021/22 General Rate Application	
11		October 9, 2020	
12	CAC-1-1	Consumers Association of Canada	
13		(Manitoba) Inc. Intervener request	
14		including attachment A and B - June 25	,
15		2020	
16	CAC-1-2	Consumers Association of Canada	
17		(Manitoba) Inc. Intervener request	
18		including attachment A and B - June 25	,
19		2020. CV of Peter Dyck	
20	CAC-1-3	Consumers Association of Canada	
21		(Manitoba) Inc. Intervener request	
22		including attachment A and B - June 25	,
23		2020. CV of Jeff Crozier.	
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3	CAC-1-4	Consumers Association of Canada	
4		(Manitoba) Inc. Intervener request	
5		including attachment A and B - June 25,	,
6		2020. CV of Andrea Sherry	
7	CAC-2	CAC-MPI Round I Information Requests	
8		(1-81) - July 8, 2020.	
9	CAC-2-1	CAC-MPI Round I Information Requests	
10		(1-81) - July 8, 2020. Claims incurred	
11		- impact of COVID-19 and other risk and	į
12		opportunities of COVID-19	
13	CAC-2-2	CAC-MPI Round I Information Requests	
14		(1-81) - July 8, 2020. Overview -	
15		impact of COVID-19	
16	CAC-2-3	CAC-MPI Round I Information Requests	
17		(1-81) - July 8, 2020. Revenue -	
18		revenue forecast and COVID 19 - vehicle	<b>)</b>
19		upgrade forecast	
20	CAC-2-4	CAC-MPI Round I Information Requests	
21		(1-81) - July 8, 2020. Claims incurred	
22		- claims forecast - total Basic	
23		ultimate incurred	
24			
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1		LIST OF EXHIBITS	
2	EXHIBIT NO.	DESCRIPTION PAGE NO	•
3	CAC-2-5	CAC-MPI Round I Information Requests	
4		(1-81) - July 8, 2020. Revenue -	
5		revenue forecast - volume forecast	
6	CAC-2-6	CAC-MPI Round I Information Requests	
7		(1-81) - July 8, 2020. Overview -	
8		reduce volatility from rate setting	
9		process - improving core business	
10		operations	
11	CAC-2-7	CAC-MPI Round I Information Requests	
12		(1-81) - July 8, 2020. Overview -	
13		financial condition test v. Dynamic	
14		Capital Adequate Testing	
15	CAC-2-8	CAC-MPI Round I Information Requests	
16		(1-81) - July 8, 2020. Basic Autopac	
17		coverage - appeal process review (PIPP	
18		and physical damage)	
19	CAC-2-9	CAC-MPI Round I Information Requests	
20		(1-81) - July 8, 2020. Claims incurred	d
21		- net claims incurred -various	
22		coverages	
23			
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1		LIST OF EXHIBITS	
2	EXHIBIT NO.	DESCRIPTION PAGE NO.	
3	CAC-2-10	CAC-MPI Round I Information Requests	
4		(1-81) - July 8, 2020. Claims incurred	
5		- March 2020 - external actuary review	
6		and policy liabilities	
7	CAC-2-11	CAC-MPI Round I Information Requests	
8		(1-81) - July 8, 2020. Claims incurred	Ĺ
9		- forecasting - figure 13 - weekly	
10		indemnity ultimate losses	
11	CAC-2-12	CAC-MPI Round I Information Requests	
12		(1-81) - July 8, 2020. Claims incurred	i
13		- collision repair severity	
14	CAC-2-13	CAC-MPI Round I Information Requests	
15		(1-81) - July 8, 2020. Claims incurred	i
16		- collision total loss severity - black	ζ
17		book	
18	CAC-2-14	CAC-MPI Round I Information Requests	
19		(1-81) - July 8, 2020. Claims incurred	Ĺ
20		- distribution of PIPP costs - direct	
21		claims incurred	
22	CAC-2-15	CAC-MPI Round I Information Requests	
23		(1-81) - July 8, 2020. Ratemaking -	
24		relativity determination	
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3	CAC-2-16	CAC-MPI Round I Information Requests	
4		(1-81) - July 8, 2020. Ratemaking -	
5		relativity procedure	
6	CAC-2-17	CAC-MPI Round I Information Requests	
7		(1-81) - July 8, 2020. Vehicle	
8		classification system and rate groups -	-
9		territorial definitions	
10	CAC-2-18	CAC-MPI Round I Information Requests	
11		(1-81) - July 8, 2020. Reporting,	
12		forecasting & publication -	
13		reconciliation of paid outstanding	
14		claim amounts - March 2020 policy	
15		valuation report	
16	CAC-2-19	CAC-MPI Round I Information Requests	
17		(1-81) - July 8, 2020. External	
18		actuary review - determination of	
19		ultimate's as inputs to claims forecast	-
20		- weekly indemnity - selection	
21		development factors	
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2	EXHIBIT NO.	DESCRIPTION PAGE NO	
3	CAC-2-20	CAC-MPI Round I Information Requests	
4		(1-81) - July 8, 2020. External	
5		actuary review - determination of	
6		Ultimate's as inputs to claims forecast	t
7		- weekly indemnity - tabular	
8		reverse/case reserves	
9	CAC-2-21	CAC-MPI Round I Information Requests	
10		(1-81) - July 8, 2020. External	
11		actuary review - determination of	
12		ultimate's as inputs to claim forecast	
13		- accident benefits - indexed loss	
14		development selections	
15	CAC-2-22	CAC-MPI Round I Information Requests	
16		(1-81) - July 8, 2020. External	
17		actuary review - determination of	
18		ultimate's as inputs to claim forecast	
19		- accident benefits - other non-indexed	d
20		loss development	
21	CAC-2-23	CAC-MPI Round I Information Requests	
22		(1-81) - July 8, 2020. External	
23		actuary review - internal loss	
24		adjustment expense to feed into	
25		forecasts	

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1		LIST OF EXHIBITS	
2	EXHIBIT NO.	DESCRIPTION PAGE NO.	
3	CAC-2-24	CAC-MPI Round I Information Requests	
4		(1-81) - July 8, 2020. Claims incurred	
5		- impacts to ultimate from	
6		compulsory/Extension revision project -	
7		clarification of impact of deduction	
8		changes	
9	CAC-2-25	CAC-MPI Round I Information Requests	
10		(1-81) - July 8, 2020. Claims incurred	
11		- weekly indemnity ultimate losses used	
12		in claims forecast	
13	CAC-2-26	CAC-MPI Round I Information Requests	
14		(1-81) - July 8, 2020. Claims incurred	
15		- collision claims forecast	
16	CAC-2-27	CAC-MPI Round I Information Requests	
17		(1-81) - July 8, 2020. Claims incurred	
18		- collision frequency forecast	
19	CAC-2-28	CAC-MPI Round I Information Requests	
20		(1-81) - July 8, 2020. Claims incurred	
21		- claims forecast - ABO indexed	
22		forecasts	
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2	EXHIBIT NO.	DESCRIPTION PAGE NO.	
3	CAC-2-29	CAC-MPI Round I Information Requests	
4		(1-81) - July 8, 2020. Overview -	
5		claims incurred - collision severity	
6		forecast, claims management	
7	CAC-2-30	CAC-MPI Round I Information Requests	
8		(1-81) - July 8, 2020. Overview -	
9		driver safety rating - timeline for	
10		proposal development	
11	CAC-2-31	CAC-MPI Round I Information Requests	
12		(1-81) - July 8, 2020. Revenue -	
13		driver safety rating - premiums paid v.	
14		Costs per driver	
15	CAC-2-32	CAC-MPI Round I Information Requests	
16		(1-81) - July 8, 2020. Basic Autopac	
17		coverage - BAC - motorcycle product	
18		review	
19	CAC-2-33	CAC-MPI Round I Information Requests	
20		(1-81) - July 8, 2020. Ratemaking -	
21		investment income in AAP calculation	
22	CAC-2-34	CAC-MPI Round I Information Requests	
23		(1-81) - July 8, 2020. Ratemaking -	
24		rate group - clear changes	
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2	EXHIBIT NO.	DESCRIPTION PAGE NO.	,
3	CAC-2-35	CAC-MPI Round I Information Requests	
4		(1-81) - July 8, 2020. Ratemaking -	
5		rate group - clear changes - heavy	
6		truck rate	
7	CAC-2-36	CAC-MPI Round I Information Requests	
8		(1-81) - July 8, 2020. Ratemaking -	
9		calculating the 'average rate forward'	
10	CAC-2-37	CAC-MPI Round I Information Requests	
11		(1-81) - July 8, 2020. Ratemaking -	
12		"Pool" class of claim costs	
13	CAC-2-38	CAC-MPI Round I Information Requests	
14		(1-81) - July 8, 2020. Ratemaking -	
15		collision claims costs for the	
16		motorcycle major class	
17	CAC-2-39	CAC-MPI Round I Information Requests	
18		(1-81) - July 8, 2020. Overview -	
19		coverage changes - implementation,	
20		pricing ad and impact on Extension	
21	CAC-2-40	CAC-MPI Round I Information Requests	
22		(1-81) - July 8, 2020. Basic Autopac	
23		coverage - coverage changes -	
24		supporting rationale for changes	
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3	CAC-2-41	CAC-MPI Round I Information Requests	
4		(1-81) - July 8, 2020. BAC/PDF/REV -	
5		product change impact on Extension	
6		rates	
7	CAC-2-42	CAC-MPI Round I Information Requests	
8		(1-81) - July 8, 2020. Claims incurred	L
9		- impact of coverage change	
10	CAC-2-43	CAC-MPI Round I Information Requests	
11		(1-81) - July 8, 2020. Overview -	
12		change in FYE and approved 13 months	
13		rate	
14	CAC-2-44	CAC-MPI Round I Information Requests	
15		(1-81) - July 8, 2020. Revenue -	
16		revenue forecast - volume growth factor	
17	CAC-2-45	CAC-MPI Round I Information Requests	
18		(1-81) - July 8, 2020. Pro formas -	
19		basic net income (loss) forecasts 2022-	
20		2025 forecasted transfers from	
21		Extension retained earnings	
22	CAC-2-46	CAC-MPI Round I Information Requests	
23		(1-81) - July 8, 2020. Investments -	
24		impact of COVID-19	
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3	CAC-2-47	CAC-MPI Round I Information Requests	
4		(1-81) - July 8, 2020. Investments -	
5		investment policies - rebalancing	
6		policy	
7	CAC-2-48	CAC-MPI Round I Information Requests	
8		(1-81) - July 8, 2020. Investments -	
9		shadow portfolios	
10	CAC-2-49	CAC-MPI Round I Information Requests	
11		(1-81) - July 8, 2020. Investments -	
12		shadow portfolios - real return bonds	
13		and surplus volatility	
14	CAC-2-50	CAC-MPI Round I Information Requests	
15		(1-81) - July 8, 2020. Investments -	
16		investment forecast - return	
17		assumptions	
18	CAC-2-51	CAC-MPI Round I Information Requests	
19		(1-81) - July 8, 2020. Investments -	
20		private debt	
21	CAC-2-52	CAC-MPI Round I Information Requests	
22		(1-81) - July 8, 2020. Investments -	
23		impact of interest rate changes on the	
24		motorcycle class	
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3	CAC-2-53	CAC-MPI Round I Information Requests	
4		(1-81) - July 8, 2020. Investments -	
5		investment performance report	
6	CAC-2-54	CAC-MPI Round I Information Requests	
7		(1-81) - July 8, 2020. Investments -	
8		marketable bonds - definition of	
9		accounting treatment	
10	CAC-2-55	CAC-MPI Round I Information Requests	
11		(1-81) - July 8, 2020. Annual	
12		report/expenses - capital project	
13		funding - implementation for CMP and	
14		impact on reserves	
15	CAC-2-56	CAC-MPI Round I Information Requests	
16		(1-81) - July 8, 2020. Overview -	
17		commercially off-the-shelf (COTS)	
18		applications - cost savings	
19	CAC-2-57	CAC-MPI Round I Information Requests	
20		(1-81) - July 8, 2020. Value	
21		management - progress, delays,	
22		unplanned costs, outdated budgets	
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3	CAC-2-58	CAC-MPI Round I Information Requests	
4		(1-81) - July 8, 2020. Value	
5		management - Project Nova independent	
6		program governance	
7	CAC-2-59	CAC-MPI Round I Information Requests	
8		(1-81) - July 8, 2020. Value	
9		management - Project Nova requirements	3
10		management	
11	CAC-2-60	CAC-MPI Round I Information Requests	
12		(1-81) - July 8, 2020. Value	
13		management - Project Nova timeline -	
14		costs and benefits	
15	CAC-2-61	CAC-MPI Round I Information Requests	
16		(1-81) - July 8, 2020. Information	
17		technology - information and technolog	ĵУ
18		guiding principles - IT services	
19		managed centrally	
20	CAC-2-62	CAC-MPI Round I Information Requests	
21		(1-81) - July 8, 2020. Value	
22		management - finance re-engineering	
23		(FRE)	
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3	CAC-2-63	CAC-MPI Round I Information Requests	
4		(1-81) - July 8, 2020. Information	
5		technology - FRE - dynamic enterprise	
6		performance management (DEPM)	
7	CAC-2-64	CAC-MPI Round I Information Requests	
8		(1-81) - July 8, 2020. Overview -	
9		budget v. Forecast base	
10	CAC-2-65	CAC-MPI Round I Information Requests	
11		(1-81) - July 8, 2020. Overview/value	
12		management - service delivery model	
13	CAC-2-66	CAC-MPI Round I Information Requests	
14		(1-81) - July 8, 2020. Benchmarking -	
15		Gartner's recommendations - status	
16		report	
17	CAC-2-67	CAC-MPI Round I Information Requests	
18		(1-81) - July 8, 2020. Expenses/claims	3
19		incurred - transfer and re-	
20		categorization of direct claims	
21		incurred expenses	
22	CAC-2-68	CAC-MPI Round I Information Requests	
23		(1-81) - July 8, 2020. Expenses -	
24		claims expenses (EXP-2)	
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2	EXHIBIT NO.	DESCRIPTION PAGE NO.	
3	CAC-2-69	CAC-MPI Round I Information Requests	
4		(1-81) - July 8, 2020. Expenses - data	
5		processing expenses (EXP-4)	
6	CAC-2-70	CAC-MPI Round I Information Requests	
7		(1-81) - July 8, 2020. Expenses -	
8		vacancy allowance	
9	CAC-2-71	CAC-MPI Round I Information Requests	
10		(1-81) - July 8, 2020. Expenses -	
11		claims and operating expenses - re-	
12		categorize claims expenses	
13	CAC-2-72	CAC-MPI Round I Information Requests	
14		(1-81) - July 8, 2020. Expenses -	
15		special services	
16	CAC-2-73	CAC-MPI Round I Information Requests	
17		(1-81) - July 8, 2020. Expenses -	
18		staffing	
19	CAC-2-74	CAC-MPI Round I Information Requests	
20		(1-81) - July 8, 2020. Expenses -	
21		annual overall salary change and	
22		average salary per FTE change	
23	CAC-2-75	CAC-MPI Round I Information Requests	
24		(1-81) - July 8, 2020. Expenses -	
25		regulatory and appeal expenses	

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3	CAC-2-76	CAC-MPI Round I Information Requests
4		(1-81) - July 8, 2020. Expenses - 2019
5		compensation report
6	CAC-2-77	CAC-MPI Round I Information Requests
7		(1-81) - July 8, 2020. Expenses -
8		employee future benefits
9	CAC-2-78	CAC-MPI Round I Information Requests
10		(1-81) - July 8, 2020. Pro formas -
11		MPI risk profile change (if any)
12	CAC-2-79	CAC-MPI Round I Information Requests
13		(1-81) - July 8, 2020. Risk management
14		framework - risk appetite statement
15	CAC-2-80	CAC-MPI Round I Information Requests
16		(1-81) - July 8, 2020. Risk management
17		framework - risk management process,
18		communication and consultation
19	CAC-2-81	CAC-MPI Round I Information Requests
20		(1-81) - July 8, 2020. Rate
21		stabilization reserve - updated RSR
22		Basic program amounts
23	CAC-3	CAC-MPI CI Round I Information Requests
24		(PUBLIC) - August 5, 2020
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2	EXHIBIT NO.	DESCRIPTION PAGE NO	).
3	CAC-3-1	CAC-MPI CI 1-4. Value management -	
4		Project Nova - Duck Creek architecture	<b>;</b>
5		fit with MPI	
6	CAC-3-2	CAC-MPI CI 1-5. Value management -	
7		Project Nova - General updates -	
8		challenges	
9	CAC-4	CAC-MPI Round II Information Requests	
10		(1-24) - August 24, 2020.	
11	CAC-4-1	CAC-MPI Round II Information Requests	
12		(1-24) - August 24, 2020. Claims	
13		incurred impact of COVID-19 and other	
14		risks and opportunities of COVID-19	
15	CAC-4-2	CAC-MPI Round II Information Requests	
16		(1-24) - August 24, 2020. Claims	
17		incurred impact of COVID-19 and other	
18		risks and opportunities of COVID-19 -	
19		investigation	
20	CAC-4-3	CAC-MPI Round II Information Requests	
21		(1-24) - August 24, 2020. Claims	
22		incurred impact of COVID-19 and other	
23		risks and opportunities of COVID-19 -	
24		other insurers	
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1		LIST OF EXHIBITS	
2	EXHIBIT NO.	DESCRIPTION PAGE NO.	
3	CAC-4-4	CAC-MPI Round II Information Requests	
4		(1-24) - August 24, 2020. Revenue	
5		forecast and COVID-19 - vehicle upgrade	÷
6		forecast	
7	CAC-4-5	CAC-MPI Round II Information Requests	
8		(1-24) - August 24, 2020. Revenue	
9		forecast - volume forecast	
10	CAC-4-6	CAC-MPI Round II Information Requests	
11		(1-24) - August 24, 2020. Claims	
12		forecasting - figure CI-13 weekly	
13		indemnity ultimate losses - follow-up	
14		on the selection of LDFs	
15	CAC-4-7	CAC-MPI Round II Information Requests	
16		(1-24) - August 24, 2020. Ratemaking -	
17		relativity procedure	
18	CAC-4-8	CAC-MPI Round II Information Requests	
19		(1-24) - August 24, 2020. Claims	
20		forecasting - accident benefits - other	:
21		non-indexed loss development selections	;
22		- backlog of PIPP transactions	
23	CAC-4-9	CAC-MPI Round II Information Requests	
24		(1-24) - August 24, 2020. Collision	
25		claims forecast	

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1		LIST OF EXHIBITS	
2	EXHIBIT NO.	DESCRIPTION PAGE NO.	
3	CAC-4-10	CAC-MPI Round II Information Requests	
4		(1-24) - August 24, 2020. Claims	
5		incurred - collision frequency forecast	
6	CAC-4-11	CAC-MPI Round II Information Requests	
7		(1-24) - August 24, 2020. Claims	
8		incurred - claims severity forecasts,	
9		claims management	
10	CAC-4-12	CAC-MPI Round II Information Requests	
11		(1-24) - August 24, 2020. DSR -	
12		timeline for proposal development -	
13		driver risk	
14	CAC-4-13	CAC-MPI Round II Information Requests	
15		(1-24) - August 24, 2020. DSR -	
16		timeline for proposal development	
17	CAC-4-14	CAC-MPI Round II Information Requests	
18		(1-24) - August 24, 2020. Coverage	
19		changes - supporting rationale for	
20		changes	
21	CAC-4-15	CAC-MPI Round II Information Requests	
22		(1-24) - August 24, 2020. Internal	
23		operating metrics	
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1		LIST OF EXHIBITS	
2	EXHIBIT NO.	DESCRIPTION PAGE NO.	
3	CAC-4-16	CAC-MPI Round II Information Requests	
4		(1-24) - August 24, 2020. Shadow	
5		portfolios - real return bonds and	
6		surplus volatility	
7	EXHIBIT NO.	DESCRIPTION PAGE NO.	
8	CAC-4-22	CAC-MPI Round II Information Requests	
9		(1-24) - August 24, 2020. Project Nova	
10	CAC-4-23	CAC-MPI Round II Information Requests	
11		(1-24) - August 24, 2020. Project Nova	
12		- one-time cost reconciliations and	
13		allocations amongst lines of business	
14	CAC-4-24	CAC-MPI Round II Information Requests	
15		(1-24) - August 24, 2020. RSR level	
16	CMMG-1	Coalition of Manitoba Motorcycles Group	
17		Inc. Intervener request - June 25, 2020	
18	CMMG-2	CMMG-MPI Round I Information Requests	
19		(1-12) - July 8, 2020.	
20	CMMG-2-1	CMMG-MPI Round I Information Requests	
21		(1-12) - July 8, 2020. Claims	
22		forecasting - comparison	
23			
24			
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1		LIST OF EXHIBITS	
2	EXHIBIT NO.	DESCRIPTION PAGE NO.	
3	CMMG-2-2	CMMG-MPI Round I Information Requests	
4		(1-12) - July 8, 2020. Overview - risk	
5		assessment/management - improved	
6		collisions	
7	CMMG-2-3	CMMG-MPI Round I Information Requests	
8		(1-12) - July 8, 2020. Claims	
9		forecasting - PIPP - motorcycle loss	
10		run (Loss Bordereau)	
11	CMMG-2-4	CMMG-MPI Round I Information Requests	
12		(1-12) - July 8, 2020. Ratemaking - PPV	
13		LDFs for BI and AB for motorcycles	
14	CMMG-2-5	CMMG-MPI Round I Information Requests	
15		(1-12) - July 8, 2020. Ratemaking -	
16		accident benefits loss development	
17		factors	
18	CMMG-2-6	CMMG-MPI Round I Information Requests	
19		(1-12) - July 8, 2020. Value	
20		management - serious v. non-serious	
21		injuries from motorcycle class	
22	CMMG-2-7	CMMG-MPI Round I Information Requests	
23		(1-12) - July 8, 2020. Benchmarking -	
24		comparison Manitoba loss costs to other	
25		jurisdictions	

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1		LIST OF EXHIBITS	
2	EXHIBIT NO.	DESCRIPTION PAGE NO.	
3	CMMG-2-8	CMMG-MPI Round I Information Requests	
4		(1-12) - July 8, 2020. Benchmarking -	
5		operational - additional profiles for	
6		comparison figure BMK-3	
7	CMMG-2-9	CMMG-MPI Round I Information Requests	
8		(1-12) - July 8, 2020. Benchmarking -	
9		operational - disparities between MB	
10		and other jurisdictions	
11	CMMG-2-10	CMMG-MPI Round I Information Requests	
12		(1-12) - July 8, 2020. Investments -	
13		risk assessment/management - rate	
14		change for motorcycle class	
15		attributable to interest rate forecast	
16	CMMG-2-11	CMMG-MPI Round I Information Requests	
17		(1-12) - July 8, 2020. Driver safety	
18		rating - current model	
19	CMMG-2-12	CMMG-MPI Round I Information Requests	
20		(1-12) - July 8, 2020. Risk	
21		assessment/management - updated CMMG 1-	
22		19 from 2020 GRA	
23	CMMG-3	CMMG-MPI CI Round I Information	
24		Requests (PUBLIC) - August 5, 2020	
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1		LIST OF EXHIBITS	
2	EXHIBIT NO.	DESCRIPTION PAGE NO.	
3	CMMG-3-1	CMMG-MPI CI I-1 Reduction in claims	
4		frequency - cost for motorcycles	
5	CMMG-3-2	CMMG-MPI CI I-2 IT - Bill 7 - immediate	<u>.</u>
6		roadside prohibitions	
7	CMMG-3-3	CMMG-MPI CI I-3 risk management	
8		framework - risk assessment and risk	
9		management	
10	CMMG-3-4	CMMG-MPI CI I-4 value management -	
11		changes to Basic coverage/deductibles	
12	CMMG-4	CMMG-MPI Round II Information Requests	
13		(1-10) - August 24, 2020.	
14	CMMG-4-1	CMMG-MPI Round II Information Requests	
15		(1-10) - August 24, 2020. Driver safety	r
16		rating (DSR) - including but not	
17		limited to MPI's progress towards	
18		changes to the DSR system - number for	
19		each rating	
20	CMMG-4-2	CMMG-MPI Round II Information Requests	
21		(1-10) - August 24, 2020. Driver safety	r
22		rating (DSR) - including but not	
23		limited to MPI's progress towards	
24		changes to the DSR system - PIPP	
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1		LIST OF EXHIBITS	
2	EXHIBIT NO.	DESCRIPTION PAGE NO.	
3	CMMG-4-3	CMMG-MPI Round II Information Requests	
4		(1-10) - August 24, 2020. Driver safety	
5		rating (DSR) - including but not	
6		limited to MPI's progress towards	
7		changes to the DSR system - 5 year	
8		stats	
9	CMMG-4-4	CMMG-MPI Round II Information Requests	
10		(1-10) - August 24, 2020. Rate	
11		indication - loss development factors	
12	CMMG-4-5	CMMG-MPI Round II Information Requests	
13		(1-10) - August 24, 2020. Performance	
14		of investment portfolio and composition	
15		of portfolio, benchmark portfolio on	
16		market value basis	
17	CMMG-4-6	CMMG-MPI Round II Information Requests	
18		(1-10) - August 24, 2020. Ray	
19		indication - LDS factors	
20	CMMG-4-7	CMMG-MPI Round II Information Requests	
21		(1-10) - August 24, 2020. Requested	
22		vehicle rate and changes to other fees	
23		and discounts - claims forecasting	
24		(PIPP)	
25			

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1		LIST OF EXHIBITS	
2	EXHIBIT NO.	DESCRIPTION PAGE NO.	
3	CMMG-4-8	CMMG-MPI Round II Information Requests	
4		(1-10) - August 24, 2020. Rate	
5		indication - serious v. non-serious	
6		losses	
7	CMMG-4-9	CMMG-MPI Round II Information Requests	
8		(1-10) - August 24, 2020. Claims	
9		forecasting (including PIPP)	
10	CMMG-4-10	CMMG-MPI Round II Information Requests	
11		(1-10) - August 24, 2020. Cost of	
12		operations and cost containment	
13		measures - budget of road safety	
14		programs	
15	CMMG-5	CMMG letter regarding motion to compel	
16		responses - September 18, 2020	
17	CMMG-6	CMMG email to PUB the motion to compel	
18		responses - abandoned - September 22,	
19		2020	
20	TC-1-1	Taxi Coalition Intervener request	
21		including attachment A - June 25, 2020	
22	TC-1-2	Taxi Coalition Intervener request	
23		including attachment A - June 25, 2020	
24		CV of Jeff Crozier	
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1		LIST OF EXHIBITS	
2	EXHIBIT NO.	DESCRIPTION PAGE NO.	
3	TC-1-3	Taxi Coalition Intervener request	
4		including attachment A - June 25, 2020.	
5		CV of Patrick Bowman	
6	TC-2	TC-MPI Round I Information Requests (1-	_
7		20) - July 8, 2020	
8	TC-2-1	TC-MPI Round I Information Requests (1-	_
9		20) - July 8, 2020.	
10		Ratemaking/expenses - Vehicle For Hire	
11		- differences in ratemaking approach by	7
12		subcategory by VFH.	
13	TC-2-2	TC-MPI Round I Information Requests (1-	-
14		20) - July 8, 2020. Ratemaking - VFH	
15		claims expenses - actual claims	
16		experience and COVID-19 impact	
17	TC-2-3	TC-MPI Round I Information Requests (1-	_
18		20) - July 8, 2020. Ratemaking - taxi	
19		and passenger VFH rates - year-over-	
20		year comparison	
21	TC-2-4	TC-MPI Round I Information Requests (1-	_
22		20) - July 8, 2020. Application rate	
23		tables - VFH - time bands	
24			
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1		LIST OF EXHIBITS	
2	EXHIBIT NO.	DESCRIPTION PAGE NO.	
3	TC-2-5	TC-MPI Round I Information Requests (1-	
4		20) - July 8, 2020. Ratemaking - VFH -	
5		time bands	
6	TC-2-6	TC-MPI Round I Information Requests (1-	
7		20) - July 8, 2020. Ratemaking - VFH	
8		claims pool - claims outside commercial	
9		operation	
10	TC-2-7	TC-MPI Round I Information Requests (1-	
11		20) - July 8, 2020. Ratemaking - VFH	
12		rates - processes for claims handling	
13		and appropriate coverage	
14	TC-2-8	TC-MPI Round I Information Requests (1-	
15		20) - July 8, 2020. Rate setting	
16		framework - RSF - optimal VFH rating	
17		data	
18	TC-2-9	TC-MPI Round I Information Requests (1-	
19		20) - July 8, 2020. Ratemaking -	
20		taxicab VFH rates - appropriateness of	
21		VFH subcategories	
22	TC-2-10	TC-MPI Round I Information Requests (1-	
23		20) - July 8, 2020. Ratemaking -	
24		passenger VFH rates - initial	
25		ratemaking assumptions	

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1		LIST OF EXHIBITS	
2	EXHIBIT NO.	DESCRIPTION PAGE NO.	
3	TC-2-11	TC-MPI Round I Information Requests (1-	_
4		20) - July 8, 2020. Revenue - DSR	
5		impact on taxi-VFH - driver premium	
6		forecast by DSR level	
7	TC-2-12	TC-MPI Round I Information Requests (1-	_
8		20) - July 8, 2020. Expenses - VFH	
9		rates - loss prevention programming	
10		outcomes	
11	TC-2-13	TC-MPI Round I Information Requests (1-	_
12		20) - July 8, 2020. Ratemaking - VFH	
13		rates - impact of major class on	
14		subcategory rates	
15	TC-2-14	TC-MPI Round I Information Requests (1-	_
16		20) - July 8, 2020. Ratemaking - VFH	
17		rates - flat rating certain VFH	
18		categories	
19	TC-2-15	TC-MPI Round I Information Requests (1-	_
20		20) - July 8, 2020. Ratemaking/revenue	€
21		- fleet rebate program	
22	TC-2-16	TC-MPI Round I Information Requests (1-	-
23		20) - July 8, 2020. Benchmarking - BMF	ζ
24		- rate comparison	
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1		LIST OF EXHIBITS	
2	EXHIBIT NO.	DESCRIPTION PAGE NO.	
3	TC-2-17	TC-MPI Round I Information Requests (1-	
4		20) - July 8, 2020. Basic Autopac	
5		coverage - coverage changes -	
6		implications for VFH	
7	TC-2-18	TC-MPI Round I Information Requests (1-	
8		20) - July 8, 2020. Ratemaking - VFH	
9		insurance framework - general industry	
10		monitoring	
11	TC-2-19	TC-MPI Round I Information Requests (1-	
12		20) - July 8, 2020. Value management -	
13		Project Nova - impact of Project Nova	
14		on VFH framework	
15	TC-3	TC-MPI Round II Information Requests	
16		(1-15) - August 24, 2020.	
17	TC-3-1	TC-MPI Round II Information Requests	
18		(1-15) - August 24, 2020. Vehicle For	
19		Hire - difference in ratemaking	
20		approach by subcategory of VFH.	
21	TC-3-2	TC-MPI Round II Information Requests	
22		(1-15) - August 24, 2020. Vehicle For	
23		Hire claims experience - actual claims	
24		experience and COVID-19 impact -	
25		appropriate level	

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1		LIST OF EXHIBITS	
2	EXHIBIT NO.	DESCRIPTION PAGE NO.	
3	TC-3-3	TC-MPI Round II Information Requests	
4		(1-15) - August 24, 2020. Vehicle For	
5		Hire claims experience - just and	
6		reasonable rates	
7	TC-3-4	TC-MPI Round II Information Requests	
8		(1-15) - August 24, 2020. Vehicle For	
9		Hire claims experience - actual claims	
10		experience in COVID-19 impact - loss	
11		ratios	
12	TC-3-5	TC-MPI Round II Information Requests	
13		(1-15) - August 24, 2020. Taxi and	
14		passenger VFH rates - year-over-year	
15		comparison	
16	TC-3-6	TC-MPI Round II Information Requests	
17		(1-15) - August 24, 2020. Vehicle For	
18		Hire - time bands	
19	TC-3-7	TC-MPI Round II Information Requests	
20		(1-15) - August 24, 2020. Vehicle For	
21		Hire - framework redesign	
22	TC-3-8	TC-MPI Round II Information Requests	
23		(1-15) - August 24, 2020. Vehicle For	
24		Hire rates - processes for claims	
25		handling and appropriate coverage	

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1		LIST OF EXHIBITS
2	EXHIBIT NO.	DESCRIPTION PAGE NO.
3	TC-3-9	TC-MPI Round II Information Requests
4		(1-15) - August 24, 2020. Rate
5		setting framework - optimal VFH rating
6		data
7	TC-3-10	TC-MPI Round II Information Requests
8		(1-15) - August 24, 2020. Vehicle for
9		higher rates - loss prevention
10		programming outcomes
11	TC-3-11	TC-MPI Round II Information Requests
12		(1-15) - August 24, 2020. Vehicle For
13		Hire rates - impact of major class on
14		subcategory rates
15	TC-3-12	TC-MPI Round II Information Requests
16		(1-15) - August 24, 2020. Vehicle For
17		Hire rates - flat rating certain VFH
18		subcategories
19	TC-3-13	TC-MPI Round II Information Requests
20		(1-15) - August 24, 2020. Fleet rebate
21		program
22	TC-3-14	TC-MPI Round II Information Requests
23		(1-15) - August 24, 2020. Benchmarking
24		- rate comparison
25		

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1		LIST OF EXHIBITS		
2	EXHIBIT NO.	DESCRIPTION	PAGE NO.	
3	TC-3-15	TC-MPI Round II Information Rec	quests	
4		(1-15) - August 24, 2020. Cove	erage	
5		changes - implications for Vehi	cle For	
6		Hire		
7	TC-4	TC Pre-files testimony of Jeff	Crozier	
8		and Patrick Bowman - September	21, 2020	l
9	PUB-16	Book of documents of PUB counse	el 76	)
10	PUB-17	Series of letters from MPI gene	eral	
11		counsel, dated June 17, 2020; 3	July 8,	
12		2020; August 13, 2020; Septembe	er 23rd,	
13		2020; and October 6, 2020.	77	1
14	MPI-28	Risk Management Framework and F	Response	
15		to COVID-19 Presentation	82	
16	CAC-5	Opening Statement PowerPoint	116	
17	PUB-18	Letter from Mr. Triggs Dated Oc	ctober	
18		9th, 2020, Outlining Updated Ra	ıte	
19		Requests	162	
20	PUB-19	Figure CI-34: Collision Foreca	ast from	
21		the 2020 GRA	252	1
22	PUB-20	PUB Pre-ask 1 from the Special	Rebate	
23		Application	257	'
24	MPI-29	Update to Appendix 1, Exhibit N	1PI-27305	1
25				

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1		LIST OF UNDERTAKINGS (cont'd)	
2	No.	DESCRIPTION PAGE NO.	
3	4	For MPI to provide the effective date	
4		of the interest rate adjustment of	
5		\$123.4 million as found in figure 1 at	
6		PUB-MPI-2-22 290	ı
7	5	MPI to provide incremental costs	
8		associated with the special rate rebate	;
9		underlying the figure of seven hundred	
10		and eighteen thousand (718,000),	
11		including mailing costs, including	
12		regulatory costs, with the regulatory	
13		costs further disaggregated by PUB	
14		costs, Intervener costs, and MPI	
15		costs 324	:
16	6	For MPI to provide, in terms of the	
17		October 9th update found at MPI Exhibit	
18		27, the COVID-19 impact disaggregated	
19		in a version similar to what we find in	ı
20		the response to CAC/MPI-1-4(b) 333	,
21			
22			
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- 1 --- Upon commencing at 9:03 a.m.
- 2
- 3 THE PANEL CHAIRPERSON: Good morning,
- 4 everyone. I am Irene Hamilton, chair for this panel
- 5 of the Public Utilities Board. I now call this 2021
- 6 Manitoba Public Insurance Corporation General Rate
- 7 application Hearing to order.
- I am joined by two (2) other Board
- 9 members in this Hearing, Board Chair Robert Gabor and
- 10 Board member Carol Hainsworth who is joining us via
- 11 teleconference.
- 12 Also with us today is Dr. Darren
- 13 Christle, secretary to the Board, Ms. Kristen
- 14 Schubert, judicial hearing assistant who will manage
- 15 our electronic document system. And Donna Whitehouse
- 16 is our reporter.
- 17 Transcripts of this Hearing will be
- 18 recorded by Digi-Tran and made available on our
- 19 website.
- 20 MPI has applied to the Public Utilities
- 21 Board for approval of its premiums to take effect on
- 22 April 1st, 2021. This Hearing will be conducted in
- 23 accordance with the provisions of the Crown
- 24 Corporation's Governance and Accountability Act, the
- 25 Public Utilities Board Act, and the Board's Rules of

- 1 Practice and Procedure. These rules are available for
- 2 review on the Board's website.
- In its initial application, MPI
- 4 provisionally sought a 10.5 percent overall decrease
- 5 in Basic vehicle premium revenue for the 2021/'22
- 6 insurance year.
- This overall decrease was calculated in
- 8 accordance with accepted actuarial practice and was
- 9 based on the naive interest rate forecast as at March
- 10 31st, 2020.
- On October 9th, 2020, MPI filed an
- 12 updated final rate indication with the Board. The
- 13 updated rate request is for a decrease of 8.8 percent
- 14 -- percent calculated in accordance with accepted
- 15 actuarial practice and based on interest rates as at
- 16 August 31st, 2020.
- 17 The updated rate request is comprised
- 18 of a 3.0 percent decrease resulting from changes to
- 19 the automobile insurance coverage regulation, a 0.8
- 20 percent decrease in the breakeven cost of Basic
- 21 vehicle premiums, and a 5.0 percent capital release in
- 22 accordance with MPI's capital management plan as
- 23 approved by the Board in Order 176/19.
- 24 MPI is not seeking any changes to
- 25 miscellaneous permits and certificates, driver

- 1 premiums and vehicle premium discounts, Basic service
- 2 and transaction fees, or fleet rebates and surcharges.
- 3 We will begin the Hearing on each
- 4 Hearing day at 9:00 a.m. and adjourn at approximately
- 5 4:00 p.m. Each day will include a midmorning lunch
- 6 and midafternoon break.
- 7 The Public Utilities Board mandate is
- 8 to set just and reasonable rates that are in the
- 9 public interest. The public interest has been defined
- 10 by the Manitoba Court of Appeal as balancing the
- 11 impacts of rate increases on consumers with the fiscal
- 12 health of the utility.
- 13 In order to set just and reasonable
- 14 rates that are in the public interest, the Board will
- 15 need to hear and consider all of the evidence that is
- 16 adduced on the record of this proceeding and hear
- 17 submissions from Manitoba Public Insurance and all
- 18 approved Interveners.
- 19 Following closing arguments, the panel
- 20 will sequester itself and deliberate to make our final
- 21 determinations on the matters before us. In the end,
- 22 we may accept, deny, or vary MPI's application.
- 23 In reaching our decision, we will be
- 24 guided by the evidence written, and oral, and our
- 25 determination of what represents the public interest.

- 1 The Board takes its obligation and mandate of
- 2 protecting the public interest very seriously.
- 3 We are concerned not only with the
- 4 short-term economic impact of MPI's operations on both
- 5 ratepayers and MPI itself, but also the fairness of
- 6 that impact on MPI's long-term fiscal and operational
- 7 well-being.
- 8 In addition, the Board views that this
- 9 process -- views this process is one that should
- 10 ensure transparency in terms of the Corporation's
- 11 operations and financial position.
- 12 Following the pre-hear -- hearing
- 13 conference that took place on June 30th, 2020, the
- 14 Board approved a final issues list for this Hearing in
- 15 procedural Order 88/20.
- 16 In accordance with that Order, the
- 17 Board looks forward to hearing evidence and
- 18 submissions from the parties with respect to the
- 19 following issues which are before the Board among
- 20 others.
- The rate sought by MPI, namely, an 8.8
- 22 percent rate decrease with no changes to other fees or
- 23 discounts; MPI's financial position, including its
- 24 financial forecasting accuracy and projected financial
- 25 results; MPI's capital management plan; MPI's expenses

- 1 and cost containment efforts; MPI's claims,
- 2 forecasting, and runoff of prior year's claims; bench
- 3 marking conducted by MPI; MPI's investment portfolio
- 4 performance and the composition of the portfolio; the
- 5 driver's safety rating system and claims experience of
- 6 the vehicles for higher class; MPI's IT expenses and
- 7 projects; and the impact of the changes to Basic
- 8 coverages and deductibles in the automobile insurance
- 9 coverage regulation.
- 10 We trust the participants at this
- 11 Hearing will be mindful of cost-effectiveness and will
- 12 employ a cooperative approach, the common being to put
- 13 forward useful evidence to assist the panel in
- 14 reaching sound decisions on the matters before it.
- We have significant and complex issues
- 16 before us. And I am confident that we will all
- 17 approach this process with a view to benefiting the
- 18 public interest.
- 19 This year, we are conducting these
- 20 Hearings with the additional challenge of the COVID-19
- 21 pandemic. Given the current public health orders in
- 22 place, in-person attendance for this Hearing is
- 23 restricted.
- 24 Others will participate via the Board's
- 25 Hearing room IT infrastructure. And we thank the

- 1 parties and their counsel for their coordinate --
- 2 coordinated efforts in ensuring compliance with public
- 3 health requirements.
- 4 The Manitoba Ombudsman has issued
- 5 privacy guidelines for administrative tribunals. The
- 6 Public Utilities Board is mindful of its obligations
- 7 under those guidelines. Its decisions in respect of
- 8 the application being considered will be sensitive to
- 9 them.
- 10 Personal information will not be
- 11 disclosed unless it is appropriate and necessary to do
- 12 so. However, the Board advises participants that
- 13 these proceedings are public and that, as a result,
- 14 personal information protections are reduced.
- 15 At this point, I wish to note that this
- 16 is the first General Rate Application Hearing we have
- 17 had without Ray Oakes, who was counsel for the
- 18 Coalition of Manitoba Motorcycle Groups since 1992.
- 19 His participation and attendance at these Hearings
- 20 will be missed.
- 21 There are three (3) matters of
- 22 housekeeping I would like to discuss. First, please
- 23 ensure that all cellular phones are off or on mute
- 24 throughout the Hearing.
- 25 Second, all parties and the

- 1 representatives and consultants should be aware that
- 2 the Board Hearings are live streamed through a link
- 3 accessible on the Board's website. As such, for the
- 4 benefit of the public, the use of acronyms is to be
- 5 discouraged. It will assist the public's
- 6 understanding of the issues and evidence if acronyms
- 7 are avoided.
- 8 Third, for those who are participating
- 9 remotely, would you please state your name as you
- 10 start speaking for the record so that we can ensure --
- 11 ensure its accuracy.
- I will now call upon Ms. McCandless for
- 13 introductions, followed by the introductions by MPI
- 14 and the Interveners. Ms. McCandless will then give
- 15 her introductory remarks, after which I will call on
- 16 MPI and the Interveners to provide their opening
- 17 remarks. We will then proceed with the swearing of
- 18 the first MPI panel and commence the evidentiary
- 19 portion of the hearing.
- Ms. McCandless...?
- 21
- 22 INTRODUCTIONS:
- MS. KATHLEEN MCCANDLESS: Thank you,
- 24 Madam Chair. Good morning. Good morning to members
- 25 of the panel, to counsel, and to anyone following over

- 1 the IT infra -- infrastructure this morning. It's
- 2 Kathleen McCandless, Board counsel. My co-counsel,
- 3 Robert Watchman, is following along remotely, as are
- 4 Board advisers Rob -- Roger Cathcart, Blair Manktelow,
- 5 and Brian Pelly.
- 6 MR. STEVE SCARFONE: Good morning,
- 7 Madam Chairperson, Mr. Gabor. Steve Scarfone, counsel
- 8 for MPIC. And good morning to my Learned Friends.
- 9 Also downstairs on Floor 3 is my co-
- 10 counsel, Anthony Guerra, and right now, unless things
- 11 change, we -- we have our witnesses on standby for
- 12 this morning. Mr. Johnston and Mr. Giesbrecht will be
- 13 presenting this morning.
- 14 THE PANEL CHAIRPERSON: Thank you.
- 15 Ms. Meek...?
- MS. CHARLOTTE MEEK: Good morning.
- 17 Charlotte Meek here, of the firm BD Oakes,
- 18 representing the Coalition of Manitoba Motorcycle
- 19 Groups.
- THE PANEL CHAIRPERSON: Mr.
- 21 Williams...?
- DR. BYRON WILLIAMS: Good morning.
- 23 Byron Williams, appearing on behalf of the Consumers'
- 24 Association of Canada, the Manitoba branch. And Ms.
- 25 Desorcy, who's usually here for much of the hearing,

- 1 sends her regrets due to COVID restrictions.
- THE PANEL CHAIRPERSON: Thank you.
- 3 Mr. Hacault...?
- 4 MR. ANTOINE HACAULT: Bonjour, my
- 5 name's Antoine Hacault. I'm representing the Taxi
- 6 Coalition. Participating virtually are two (2)
- 7 consultants, Jeff Crozier and Patrick Bowman, and I
- 8 believe the client's also participating.
- 9 THE PANEL CHAIRPERSON: Thank you.
- 10 DR. DARREN CHRISTLE: Darren Christle
- 11 and Kristen Schubert for Board staff.
- 12 THE PANEL CHAIRPERSON: Thank you.
- 13 Ms. McCandless...?

- 15 OPENING COMMENTS BY BOARD COUNSEL:
- MS. KATHLEEN MCCANDLESS: Thank you.
- 17 Manitoba Public Insurance is applying to the Public
- 18 Utilities Board for approval of premiums to be charged
- 19 with respect to compulsory vehicle insurance for the
- 20 insurance year '21 -- 2021/'22. The rates would take
- 21 effect on April 1st, 2021, to March 31, 2022.
- In its application filed on June 17,
- 23 2020, MPI provisionally sought an overall rate
- 24 decrease of 10.5 percent. That rate req -- request
- 25 included a capital release of 5 percent, pursuant to

- 1 the Corporation's Capital Management Plan.
- 2 Following an update to the rate
- 3 indication based on interest rates as at August 31,
- 4 2020, on Friday, October 9th, MPI filed with the Board
- 5 an updated rate request for a decrease of 8.8 percent,
- 6 again, including a capital release of 5 percent. MPI
- 7 has not requested any changes to other fees or
- 8 discounts.
- 9 With respect to the evidence filed in
- 10 this proceeding, I know that there were six (6) PUB
- 11 exhibits entered on the record at the pre-hearing
- 12 conference in this matter, held on June 30th, 2020.
- 13 Those were:
- 14 Exhibit PUB-1, the Notice of Public
- 15 Hearing and pre-hearing conference, dated June 20,
- 16 2020;
- 17 Exhibit PUB-2, the Board's rules of
- 18 practice and procedure;
- 19 Exhibit PUB-3, the proposed hearing
- 20 timetable for this General Rate Application;
- 21 Exhibit PUB-4, a letter from Dr.
- 22 Christle to MPI and all prospective Interveners, dated
- 23 June 17, 2020, with attachments;
- 24 Exhibit PUB-5 was a further letter from
- 25 Dr. Christle to MPI and all prospective Interveners,

- 1 dated June 17, 2020;
- 2 And PUB-6 was the Board's Interim
- 3 Procedural Order 79/'20, dated June 2nd, 2020.
- In addition, I now ask to enter the
- 5 following exhibits for the record:
- 6 Exhibit PUB-7 is the Board's Procedural
- 7 Order, dated eighty -- 88/'20, dated July 6th, 2020,
- 8 with appendices, and that Order approved the final
- 9 issues list for this GRA;
- 10 Exhibits PUB 8-1 to 8-91, the Public
- 11 Utilities Board First Round Information Requests and
- 12 MPI's responses to those requests;
- Exhibit PUB-9, MPI's public responses
- 14 to PUB -- Board First Round commercially sensitive
- 15 Information Requests CI 1-2 and CI 1-8;
- 16 Exhibits PUB 10-1 to PUB 10-38 are the
- 17 Public Utilities Board Second Round Information
- 18 Requests and PUB's responses to those requests;
- 19 Exhibit PUB-11 is MPI's public
- 20 responses to the Board Second Round commercially
- 21 sensitive Information Requests CI 2-8 and CI 2-10;
- 22 Exhibit PUB-12 is the reminder notice
- 23 of public hearing, which was dated September 26, 2020;
- 24 Exhibits PUB 13-1 to 13-8 are the PUB
- 25 Information Requests of the Taxi Coalition and the

- 1 Taxi Coalition's responses to those requests;
- 2 Exhibit PUB-14 is a letter from Dr.
- 3 Christle to all parties regarding the hearing process
- 4 and attendance, dated October 7, 2020;
- 5 And Exhibit PUB-15 is Board Order
- 6 123/'20, regarding MPI's request for confidential
- 7 treatment of certain documents and information in this
- 8 GRA, and that order was dated October 9, 2020.
- 9 I circulated this morning copies of the
- 10 book of documents of PUB counsel and -- and would ask
- 11 that it be entered as Exhibit PUB-16 at this time.

12

- 13 --- EXHIBIT NO. PUB-16: Book of documents of PUB
- 14 counsel

- MS. KATHLEEN MCCANDLESS: I would also
- 17 like to enter as Exhibit PUB-17 a series of letters
- 18 from MPI general counsel, dated June 17, 2020; July 8,
- 19 2020; August 13, 2020; September 23rd, 2020; and
- 20 October 6, 2020.
- 21 They were filed with the Board in
- 22 compliance with the Board's directive in Order 67/'20
- 23 following the Special Rebate Application, and they
- 24 contain comparisons of monthly claims costs against
- 25 budget for Basic for the period from March 1, 2020, to

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September 30, 2020.
2
3
   --- EXHIBIT NO. PUB-17: Series of letters from MPI
                      general counsel, dated June 17,
5
                      2020; July 8, 2020; August 13, 2020;
 6
                      September 23rd, 2020; and October 6,
                      2020.
9
                   MS. KATHLEEN MCCANDLESS:
                                             With respect
   to the cross-examination to be conducted on behalf of
10
11
   the Board over the next number of days, the following
12
   major issues will be addressed:
13
                   The background to the rate applied for;
14
   MPI's financial position; MPI's Capital Management
15
   Plan; MPI's expenses and claims forecasting; Benchmark
    -- marking conducted by MPI; MPI's investment
   portfolio and the composition of the portfolio; MPI's
17
18
   IT strategic plan and IT expenses and projects;
   Vehicles For Hire; the Driver Safety Rating system;
   the effect of COVID-19 on MPI's financial results;
20
   the impact of changes to Basic coverage and
21
22
   deductibles; And issues arising from the Special
   Rebate Application, which took place in April and May
24
   of this year; as well as any other topics that may
   arise throughout the course of the hearing.
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- 1 I will now refer to the procedural
- 2 outline, which is before you on the screen, and to the
- 3 bottom of the first page, running to the second page,
- 4 is the order of the matters to be heard. Please note
- 5 that MPI will be putting forward issue-specific
- 6 witness panels, as -- as it has done in recent GRAs.
- 7 At Item number 3 on page 1 of the
- 8 procedural outline is the first panel, the MPI risk
- 9 management framework COVID-19 rebates panel, from whom
- 10 we will be hearing today. We also have five (5)
- 11 presenters scheduled for today, beginning at 1:15 p.m.
- 12 Depending on how matters progress, the first MPI panel
- 13 may conclude today or sometime tomorrow.
- 14 Then beginning tomorrow, we will move
- 15 to the Rate Stabilization Reserve/Capital Management
- 16 Plan/Compulsory and Extension Revision Project Panel,
- 17 and on Wednesday, the Revenues, Expenses, and Pro-
- 18 formas Panel. Note that these first three (3) MPI
- 19 panels are comprised of Luke Johnston and Mark
- 20 Giesbrecht.
- 21 Thursday and Friday of this week, we
- 22 will be dealing with information technology issues, so
- 23 Thursday will be devoted to Project Nova, and Friday
- 24 we'll address other IT and value management issues.
- 25 To the extent that any of the information to be

- 1 discussed is commercially sensitive, we will be
- 2 holding an in camera session on Friday.
- 3 At Item 9, on Monday the 26th, we will
- 4 hear from the MPI benchmarking, PIPP, and claims-
- 5 incurred panel. Tuesday will be devoted to Driver
- 6 Safety Rating. At Item 11, on Wednesday and Thursday
- 7 of next week, we will hear from the ratemaking and
- 8 Vehicles For Hire panel.
- 9 Once the MPI panels are complete, we
- 10 will hear from Taxi Coalition witnesses Patrick Bowman
- 11 and Jeff Crozier, and they are scheduled for Friday,
- 12 October 30th.
- 13 Closing submissions will begin on
- 14 November 3rd. As the hearing proceeds, changes to the
- 15 schedule may be required, but we will do our best to
- 16 follow the anticipated schedule.
- 17 Those are my opening remarks, Madam
- 18 Chair. Thank you.
- 19 THE PANEL CHAIRPERSON: Thank you, Ms.
- 20 McCandless. Mr. Scarfone...?
- 21 MR. STEVE SCARFONE: Thank you, Madam
- 22 Chair. Good morning again. Just before MPI begins
- 23 its opening statement, I wanted to just discuss
- 24 briefly, if we could, the procedural happening this
- 25 week in terms of witnesses.

- And I noticed, right now, we have nine
- 2 (9) people in the room. And so, MPI's preference, if
- 3 possible, would be to have two (2) panel members
- 4 testify. So for example, this morning, Mr. Johnston
- 5 and Mr. Giesbrecht have a presentation that -- they
- 6 will present jointly.
- 7 And so, if they could both be here for
- 8 that, that's preferred, as I indicated. Rather than
- 9 have, for example, Mr. Johnston come, give half the
- 10 presentation, and then do a switcheroo of sorts with
- 11 Mr. Giesbrecht and have him complete the presentation.
- 12 So that's -- that's one issue.
- 13 And then, the other one, of course, is
- 14 -- we just ask the Board and all of the Intervener
- 15 counsel to have some patience this year, of course,
- 16 with the back row support because there may be some
- 17 delay. But we did some test runs with Ms. Schubert,
- 18 so we're hopeful that that will work out.
- 19 But I'm just wondering if the -- if the
- 20 Board has any preference in -- with respect to the
- 21 first item I've raised in -- in how the witnesses will
- 22 -- will present. Because I do understand that the
- 23 Board is agreeable to having witnesses testify
- 24 virtually and they can be sworn virtually, if my
- 25 understanding is correct?

- 1 THE PANEL CHAIRPERSON: Yes, they can
- 2 be. I think, though, that if you can ask Mr.
- 3 Giesbrecht and Mr. Johnston, when they attend at the
- 4 hearing room, to ensure that they are appropriately
- 5 socially distanced --
- 6 MR. STEVE SCARFONE: Yes.
- 7 THE PANEL CHAIRPERSON: -- we should be
- 8 able to accommodate that.
- 9 MR. STEVE SCARFONE: Okay. And then,
- 10 so if need be, does the panel have any concerns if
- 11 myself or Mr. Guerra step out while the witnesses make
- 12 their direct -- their presentation and provide their
- 13 direct examination? And then, we'll return for the
- 14 crosses, of course.
- 15 THE PANEL CHAIRPERSON: No, I don't
- 16 have any concerns about that. My fellow panel member
- 17 does not. And, certainly, you'll be, I'm assuming,
- 18 listening to the live stream --
- MR. STEVE SCARFONE: Yes.
- 20 THE PANEL CHAIRPERSON: -- from either
- 21 the library here or on the third floor.
- MR. STEVE SCARFONE: Okay. Very good.
- 23 Thank you.
- 24 THE PANEL CHAIRPERSON: Thank you.
- MR. STEVE SCARFONE: And then, so

- 1 before -- one (1) more item before I begin. I noticed
- 2 Ms. McCandless read in all of the PUB exhibits. MPIC
- 3 is -- is happy to do that if the Board prefers. We
- 4 have a number of exhibits that have already been
- 5 filed, including, of course, the Rate Application
- 6 which was filed at the -- at the pre-hearing
- 7 conference. So some of these have already been read
- 8 into the record. But I'm prepared to go through them
- 9 all.
- 10 If not, our next exhibit will be the
- 11 presentation that Mr. Giesbrecht and Mr. Johnston
- 12 present. It's their slide presentation. It'll be
- 13 number 28. So right now, I think we're up to number
- 14 27. And...
- 15 THE PANEL CHAIRPERSON: No, I'm
- 16 expecting that all of the Interveners have seen the
- 17 first twenty-seven (27) exhibits and are aware of
- 18 them, so why don't you proceed with number 28.
- 19 MR. STEVE SCARFONE: Okay. So MPIC
- 20 will mark as its next exhibit the Risk Management
- 21 Framework and the Response to COVID-19 presentation
- 22 that will be provided by Mr. Johnston and Mr.
- 23 Giesbrecht later this morning.
- 24
- 25 --- EXHIBIT NO. MPI-28: Risk Management Framework

- 1 and Response to COVID-19
- 2 Presentation

- 4 MR. STEVE SCARFONE: And I should
- 5 advise that if anybody in the room requires hard
- 6 copies, I have ten (10) copies of this presentation
- 7 and a bunch of hard copies of the all the other
- 8 exhibits are downstairs. So if anybody needs hard
- 9 copies for any of the twenty-eight (28) filed to date,
- 10 just let me know.
- 11 THE PANEL CHAIRPERSON: Mr. Scarfone,
- 12 if I could just interrupt you for one (1) moment.
- 13 Ms. Hainsworth, are you able to see the
- 14 presentation that is now up on the screen in the
- 15 hearing room?
- 16 MS. CAROL HAINSWORTH (by phone): Yes,
- 17 I am.
- 18 THE PANEL CHAIRPERSON: Okay. Thank
- 19 you. Sorry. Sorry, Mr. Scarfone. Please proceed.
- MR. STEVE SCARFONE: Thank you.
- THE CHAIRPERSON: Mr. Scarfone...?
- MR. STEVE SCARFONE: Yes?
- THE CHAIRPERSON: I'm a paper guy, so I
- 24 wouldn't mind a copy at some point of the -- of the
- 25 PowerPoint.

- 1 OPENING COMMENTS BY MPI:
- MR. STEVE SCARFONE: Okay. Very good.
- 3 Thank you, Mr. Gabor. I'll make sure to get that to
- 4 you.
- 5 This, obviously, has been an unusual
- 6 year. Highly unpredictable. Attributable, of course,
- 7 to COVID-19 and the global pandemic.
- 8 In unprecedented fashion, MPIC was
- 9 before this Board following a declaration of a state
- 10 of emergency by the province and returned to
- 11 Manitobans fifty-eight million dollars (\$58 million)
- 12 in the spring, in addition to fifty-two million
- 13 dollars (\$52) million from the Extension line of
- 14 business.
- MPIC takes this opportunity to, once
- 16 again, thank the Board and Interveners that
- 17 participated in that Special Rebate Application, for
- 18 cooperating with MPI in -- in getting that heard
- 19 summarily. You'll recall that, all told, it took only
- 20 about a week, which led to our customers having a
- 21 cheque in hand shortly thereafter.
- 22 Also, as this Board is aware, MPI's
- 23 president and chief executive officer, Ben Graham, has
- 24 recently left his position with MPI for an opportunity
- 25 in the private sector. MPIC is hopeful that an

- 1 announcement will be made regarding his successor
- 2 during the course of this hearing.
- 3 Notwithstanding these uncertain times,
- 4 the Corporation is here before this Board seeking
- 5 approval of a large rate decrease, updated recently --
- 6 as Ms. McCandless indicated -- to a negative 8.8
- 7 percent. Five percent of which is owing to excess
- 8 capital that the Corporation holds.
- 9 Put another way, MPIC will be seeking
- 10 \$95 million (ninety-five million dollars ) less from
- 11 Manitobans in 2021/'22. And that number is arrived at
- 12 by simply taking the net premiums written and
- 13 multiplying it by 8.8 percent. And that -- that's
- 14 from figure 1 in revenues.
- 15 If you couple that, Madam Chairperson,
- 16 with the rebate application, that amounts to over \$200
- 17 million in favour of the ratepayer. And if approved,
- 18 this year's rate decrease would represent the largest
- 19 in thirty (30) years, as Mr. Graham indicated back
- 20 when the 10.5 indication was first filed. And that
- 21 would surpass the negative 8 percent that was ordered
- 22 by this Board in the 2012 GRA.
- This negative 8.8 percent also
- 24 represents the second consecutive year that the
- 25 overall rate indication is going down.

- 1 This, it's worth noting, was forecast
- 2 by MPI two (2) years ago. MPI predicted, in the 2019
- 3 GRA, that there would be no rate increases in the 2020
- 4 GRA and the 2021 GRA. And -- and see, for example,
- 5 Mr. Johnston's DCAT report from the 2019 General Rate
- 6 Application.
- 7 Back then, MPIC had promised that
- 8 Basic, once properly capitalized, would return before
- 9 this Board, year after year, seeking little or no rate
- 10 increases, absent a significant adverse scenario, of
- 11 course.
- 12 You may recall that MPI said Basic's
- 13 natural growth in revenue through its volume and
- 14 upgrade factors would allow for this, provided any
- 15 increases to expenses in costs were kept below 4
- 16 percent.
- 17 The following year, the General Rate
- 18 Application included a capital maintenance provision.
- 19 It was abandoned last year in favour of the Capital
- 20 Management Plan that was approved by this Board.
- 21 And so, factored into this negative 8.8
- 22 percent rate indication, unchanged from the original
- 23 rate indication, is a 5 percent reduction from the
- 24 Extension line of business under the capital
- 25 management plan.

- 1 And a further 3 percent reduction from
- 2 the modernization of Basic products, which includes an
- 3 adjustment to the Basic deductibles.
- 4 Later this week, Mr. Johnston, our
- 5 chief actuary, and Mr. Giesbrecht, MPI's chief
- 6 financial officer, will answer any questions about the
- 7 new Basic products.
- 8 If the Capital Management Plan and the
- 9 product modernization factors are removed, we are left
- 10 with a negative .8 percent rate indication. And last
- 11 year, it was a negative .6 percent.
- So the forecasting promises of 0
- 13 percent AAP rate making from two (2) years ago are now
- 14 being realized.
- 15 And in contrast, I expect the panel
- 16 members will be aware of media reports from other
- 17 Canadian jurisdictions noting double digit rate
- 18 increases in some provinces; namely, Alberta and the
- 19 Maritime provinces.
- This 2021 General Rate Application
- 21 marks the fourth GRA in which I have participated as
- 22 counsel for MPIC. And during that time, Madam
- 23 Chairperson, I would suggest this Board has seen a
- 24 significant turnaround for the Crown Corporation.
- In the 2018 GRA, MPI and it's AAP rate

- 1 was 7.7 percent, reduced that year to 2.7 from
- 2 management action.
- The following year, it was 1.8 percent,
- 4 including the capital maintenance provision that I
- 5 mentioned earlier.
- 6 Last year, a .6 percent overall rate
- 7 decrease, and you'll recall that because the net
- 8 income was higher than forecast, the capital
- 9 maintenance provision was removed after the September
- 10 update. And so now in 2021 GRA, the Corporation is
- 11 here before you at negative 8.8 percent.
- Mr. Giesbrecht will tell you that the
- 13 books show MPI is at \$180 million in net income this
- 14 past year. Compare that with a net loss of \$85
- 15 million just three (3) years ago.
- This of course is corporate-wide, so
- 17 includes the competitive lines of business which are,
- 18 of course, supposed to earn a profit, but there are
- 19 many reasons for the strong financial results, number
- 20 1, largely due to a return to focussing on MPI's core
- 21 business.
- 22 Recall that when Mr. Graham took over
- 23 two (2) years ago, his strict quidance from the MPI
- 24 Board of Directors was to refocus on core insurance
- 25 fundamentals, and those include claims handling,

- 1 pricing and underwriting, sound investment decisions,
- 2 and prudent management of expenses.
- But MPIC, notwithstanding that, can't
- 4 take all the credit. There has been a reduction in
- 5 the number of claims incurred. Collision frequency
- 6 was down 9 percent in 2019/'20 from the previous year,
- 7 with that percentage even greater today due to COVID,
- 8 along with lower-that-budgeted costs for each
- 9 individual claim. So claims are down, the costs for
- 10 each individual claim are down.
- 11 PIPP managers -- PIPP case managers are
- 12 working more effectively with injured claimants to
- 13 return them to work sooner. MPIC is capturing more
- 14 fraudulent claims. The Fraud Awareness Campaign has
- 15 resulted in a 35 percent increase to the TIPS Line.
- 16 The road safety awareness, including
- 17 mandatory entro -- entry-level training for the truck
- 18 drivers, a Driver Z Program, and the Save the 100
- 19 Campaign, are also allowing for a reduction in claims.
- 20 Curtis Wennberg, MPIC's Chief Operating
- 21 Officer, will attend early next week to explain how
- 22 each of these are being realized.
- The reduction in claims, Madam
- 24 Chairperson, and widespread impact is a useful
- 25 reminder that everything we do here revolves around

- 1 the motor vehicle accident. If accidents are down,
- 2 there will be fewer vehicles to replace, there will be
- 3 fewer vehicles to repair and, more importantly, fewer
- 4 people injured which means less long-tailed injury
- 5 claims.
- 6 Fewer accidents also means more capital
- 7 available for the benefit of Basic customers,
- 8 including capital from the Extension insurance
- 9 products that are sold but not used.
- There are obviously a myriad of
- 11 benefits when accidents are reduced, and this unusual
- 12 year has underscored that reality. But ultimately,
- 13 what it means for MPI customers is lower premiums.
- 14 The strong financial results are also
- 15 into the expenses which are now tightly controlled
- 16 with prudent spending. And one (1) important measure
- 17 that you'll have seen in the rate application is the
- 18 combined expense ratio which dropped over 1 percent
- 19 this past year from 22.6 percent in 2018/'19 to 21.4
- 20 percent in 2019/'20, which was below target.
- 21 And parenthetically, we recognize that
- 22 this ratio will not look so good next year if the
- 23 Board of appro -- if the Board approves the rate
- 24 reduction in premiums by 8.8 percent.
- 25 Another factor is Basic's capital which

- 1 is at or near 100 percent MCT and expected to at least
- 2 remain there and probably increase above that
- 3 threshold throughout the forecast period. Indeed, by
- 4 the end of March of next year, it's forecast to be at
- 5 119 percent.
- 6 You will recall from a few years ago
- 7 the three (3) pillars of prudent fiscal management.
- 8 Efficient operations was one (1), adequate capital was
- 9 two (2), appropriate premiums was three (3). And, not
- 10 surprisingly, those still apply and have been applied
- 11 consistently since the 2018 GRA.
- 12 And lastly, in terms of the financial
- 13 position of MPI, we have to consider the investment
- 14 returns, one (1) of four (4) major revenue sources for
- 15 Basic.
- 16 The Investment Fund is now approaching
- 17 \$3.5 billion in value, and the Basic Claims Portfolio
- 18 with 100 percent investment in fixed income assets has
- 19 now been operational for just over one (1) year. And
- 20 it's already showing the benefits of MPI's low
- 21 tolerance for investment risk.
- The investment return in the Basic
- 23 Claims Portfolio was not impacted by the volatility
- 24 seen in the equity markets in 2020, and Glen Bunston,
- 25 MPIC's Manager of Investments, will appear tomorrow to

- 1 explain this further. But all of Basic's asset -- all
- 2 of Basic's liabilities are now backed by bonds, as
- 3 this Board is aware, and that is to hedge against
- 4 interest rate risk.
- 5 So the approach I would suggest is slow
- 6 and steady wins the race. And there will remain
- 7 critics of MPI as tortoise in that popular fable,
- 8 wondering perhaps about the absence of growth assets
- 9 or bonds to protect against rising inflation.
- 10 But when those suggestions are made at
- 11 this hearing, we remind the Board that it found the
- 12 decisions made by MPI under the ALM, the Asset
- 13 Liability Management Study, the Board found those
- 14 decisions to be reasonable.
- 15 And that finding was on the heels of a
- 16 comprehensive critique of the new investment strategy,
- 17 including the generation of shadow portfolios. And
- 18 this Board will remember Mr. Makarchuk having appeared
- 19 in two (2) consecutive GRAs to explain the strategy to
- 20 this Board.
- 21 So with the Capital Management Play --
- 22 Plan in place for at least another year, MPIC would
- 23 suggest that now is not the time to tinker. No
- 24 adjustment -- no adjustments need be made at this
- 25 time. Colloquially, if it ain't broke, don't fix it.

- 1 And so Ms. McCandless went through some
- 2 of the issues that she expects to be addressed at this
- 3 hearing. I too would like to not address all of them
- 4 but some of the main issues, the first of which is the
- 5 Capital Management Plan.
- 6 That was introduced last year, and as
- 7 I've said, it was approved by the PUB on a two (2)
- 8 year trial basis. And it involves the transfer of
- 9 excess capital from the Extension line of business
- 10 over to Basic.
- 11 It has paid immediate dividends to
- 12 Manitobans for rates beginning April 2021. And that
- 13 comes on the heels of \$110 million rebate just six (6)
- 14 months ago.
- Moreover, the evidence before you shows
- 16 the Capital Management Plan will, again, reduce the
- 17 rate indication in the 2022 GRA. So I would suggest
- 18 that there is nobody present here today that can
- 19 reasonably criticize MPIC's Capital Management Plan.
- The Naive Forecast, it's working well
- 21 to prevent the premium deficiencies seen in earlier
- 22 years. And MPI would say, Don't tinker with this
- 23 either.
- 24 The Break-Even Model, it has any excess
- 25 revenue flowing back to the ratepayer.

- 1 So what do these strategies mean for
- 2 ratepayers? Once again, Madam Chairperson, lower
- 3 premiums. And not unlike its approach under the
- 4 investment strategy, MPIC and Basic are now
- 5 comfortably in a steady-as-she-goes mode -- that is,
- 6 progressing in a stable, predictable manner where rate
- 7 volatility appears to be of little concern now or into
- 8 the future.
- 9 Another big issue to be canvassed in --
- 10 in this GRA is what I've called the COVID effect. It
- 11 has undoubtedly impacted claims costs since March, and
- 12 no better example of this than the rebate cheques that
- 13 were issued in the spring.
- 14 That was, I would suggest, a very
- 15 public display of MPIC's financial position amid this
- 16 pandemic. The volatility associated with the pandemic
- 17 was largely favourable to MPI in terms of net income
- 18 and in terms of its capital levels.
- 19 Basic's contribution of \$58 million
- 20 approved by this Board to the \$110 million rebate
- 21 represented the projected net benefit from the
- 22 pandemic. And remember, it was for the rebate period
- 23 from March 15 to May 15.
- 24 But MPIC has continued to experience
- 25 favourable claims results through to August 31, 2020,

- 1 but to a lesser extent than it jid -- did during that
- 2 rebate period. But you will hear that trends are now
- 3 normalizing.
- 4 So, MPIC has to be careful to avoid a
- 5 knee jerk reaction to this pandemic. Mr. Johnston
- 6 will tell you that the experience from the pandemic is
- 7 wholly insufficient from an actuarial standpoint.
- 8 He will testify about COVID-related
- 9 credibility or lack thereof, that it would be foolish
- 10 to speculate, to forecast on a claims history of just
- 11 eight (8) months where claims costs are down nearly 20
- 12 percent and were down, you will recall, as much as 50
- 13 percent during the peak of the pandemic when people
- 14 were staying home.
- 15 Much like the naive forecast which has
- 16 proved to be the best estimate of where interests
- 17 rates might go, predicting claims costs to maintain
- 18 levels seen in 2020 would be conjecture, not a best
- 19 estimate.
- 20 And asking Mr. Johnston to forecast
- 21 rates beginning April 1st, 2021, based on COVID still
- 22 being prevalent six (6) months from now is not
- 23 reasonable. The forecast before you in this GRA is
- 24 MPIC's best estimate.
- On Project Nova, which -- which, of

- 1 course, is MPIC's transformational capital project,
- 2 you will hear later this week from Shayon Mitra, Mr.
- 3 Mitra's is Nova's chief transformation officer, and
- 4 John Remillard, who has appeared before this Board in
- 5 the past. He is the program director for Project
- 6 Nova.
- 7 There will be an update from these
- 8 gentlemen concerning the status of the business case
- 9 rebates line. That repurpose-base business case,
- 10 however, is not at this moment complete and so won't
- 11 be shared during the course of this Hearing. But more
- 12 importantly, the Nova panel will speak to how this
- 13 project is being carried out using best practices, due
- 14 diligence, and good governance.
- 15 For example, you will have seen from
- 16 the -- from the application and the Information
- 17 Requests the early involvement of professional outside
- 18 firms, such as Deloitte and Avasant and, more
- 19 recently, PricewaterhouseCoopers in an oversight role.
- 20 So, I would suggest, Madam Chairperson,
- 21 if you compare the manner in which Project Nova is
- 22 unfolding to earlier capital projects, such as BI3 and
- 23 PDR, which was the physical damage re-engineering
- 24 project, there is a greater transparency that's
- 25 happening before this Board. And I would suggest that

- 1 the benefits of that are very apparent.
- 2 The new agile iterative approach to
- 3 Project Nova -- to Project Nova is also apparent, a
- 4 proactive method when compared to the more reactionary
- 5 approach of its waterfall counterpart.
- And where before these projects were
- 7 examined and discussed here only after they were
- 8 completed, the Board is now along for the Project Nova
- 9 ride, as it were, in a position to make inquiries in
- 10 real time as the project unfolds.
- 11 The gentlemen that I spoke of early on
- 12 the Nova panel -- on the Nova panel, along with Mr.
- 13 Bunko, the Chief Information Officer and member of the
- 14 Information Technology panel that will follow the Nova
- 15 panel, will emphasize the paramount importance of this
- 16 transformational project, that failing to deliver the
- 17 project is not an option for MPIC.
- 18 It's absolutely critical in moving MPI
- 19 into the future and to keep pace with other insurers
- 20 in terms of customer service. MPIC's customers are no
- 21 longer willing to accept services that are not
- 22 available online. And this pandemic has driven home
- 23 the importance of bringing MPI services into the
- 24 online world.
- Last year, the brokers, the Insurance

- 1 Brokers Association of Manitoba, were a registered
- 2 Intervener. And this year, speaking of the online
- 3 services that I just did, you will hear from Curtis
- 4 Wennberg just prior to the Nova panel, and he will
- 5 provide to this Board an update as it concerns the
- 6 brokers and where things stand vis-a-vis the
- 7 conciliation that MPIC was directed to enter into last
- 8 summer by the Province.
- 9 On DSR, I know the Board is interested
- 10 to hear from MPIC on that, and from Mr. Johnston in
- 11 particular. I would suggest that's a very good
- 12 example of just how important Project Nova is to this
- 13 Corporation.
- 14 Mr. Johnston will explain how the
- 15 future state of driver and vehicle licencing,
- 16 including the driver safety rating system, relies on
- 17 Project Nova.
- 18 You will hear evidence from Mr.
- 19 Johnston that the future state of the driver safety
- 20 rating system will be fully reviewed as part of
- 21 Project Nova.
- The DSR was, you will recall, front and
- 23 centre here three (3) years ago when changes were made
- 24 to the demerit side of the scale. And under cross-
- 25 examination, Mr. Johnston candidly admitted to PUB

- 1 counsel that the scale has some actuarial
- 2 deficiencies.
- 3 Since that time, MPIC has received
- 4 customer feedback on possible changes to the DSR and,
- 5 more recently, just filed in this application, a
- 6 pricing examination.
- 7 However, a decision on a possible
- 8 departure from the registered owner model in favour of
- 9 another, perhaps the primary driver model, has not yet
- 10 been made.
- 11 Mr. Johnston will explain why the
- 12 Corporation is leaning toward maintaining the existing
- 13 model, notwithstanding at some point within the next
- 14 year a final decision will have to be made so the
- 15 Project Nova team can accommodate the preferred model
- 16 and build it into the system.
- 17 And, of course, with any change of that
- 18 magnitude come the various stakeholders and the
- 19 consideration of their respective positions, including
- 20 the MPIC Board of Directors, MPIC's regulator, the
- 21 Public Utilities Board, the Interveners here today,
- 22 the Provincial Government, and ultimately bringing
- 23 about the necessary changes to the existing
- 24 legislation.
- 25 Another of the main issues that MPIC

- 1 has identified is investments and the asset liabili --
- 2 liability management study. The segregation of a
- 3 previously co-mingled portfolio has provided immediate
- 4 benefits, and Basic avoided, as I've said, the
- 5 substantial losses seen in growth markets during the
- 6 early stages of the pandemic. Mr. Bunston will
- 7 provide an update to this Board on the implementation
- 8 of that strategy.
- 9 The net impact of change in interest
- 10 rates on Basic claims liabilities and the associated
- 11 asset backing Basic claims portfolio was largely
- 12 negligible.
- 13 And while the equity market has now
- 14 rebounded, the new Basic claims portfolio with 100
- 15 percent allocation to bonds outperformed the Basic
- 16 shadow portfolio that contained equities, and that was
- 17 during the period March 2019 to March 2020.
- 18 As earlier stated, use of the naive
- 19 forecast has avoided premium deficiencies and
- 20 dovetails nicely with the investment strategy under
- 21 the asset liability management study. That is 100
- 22 percent fixed income assets in the Basic claims
- 23 portfolio to hedge against interest rate risk.
- 24 As we heard, the LM was fully analysed
- 25 two (2) years ago and has had the effect of lowering

- 1 capital required to keep MPIC in good financial
- 2 standing by approximately 30 percent we heard Mr.
- 3 Johnston testify, that was two (2) years ago, lowered
- 4 the capital requirement from about 400 million to 300
- 5 million. This has freed up capital for the capital
- 6 management plan to work at full capa -- capacity and
- 7 help lower rates.
- 8 You will hear evidence that including
- 9 growth assets in the Basic claim portfolio, so
- 10 equities, whether to chase greater returns or to
- 11 ameliorate the impact of interest rates on long-tailed
- 12 claim liabilities, would essentially mean having to
- 13 revisit the days of holding more capital to cover the
- 14 increased risk.
- So, if -- if the Corporation's going to
- 16 hold equity and growth assets in the Basic claims
- 17 portfolio, it's going to need more capital; that was
- 18 the tradeoff. So, in short, rate increases or
- 19 rebuilding fees might be warranted.
- 20 Mr. Hacault is here for the Taxi
- 21 Coalition on the Vehicle For Hire issue, a new
- 22 Intervener here this year representing Duffy's and
- 23 Unicity. And MPIC welcomes the opportunity to discuss
- 24 here in this forum the issues raised by the Taxi
- 25 Coalition, which I think it's fair to say from their

- 1 perspective revolve around finding ways to perhaps
- 2 even the playing field with Uber and TappCar and other
- 3 ride sharing companies in Manitoba.
- 4 The evidence will show that the taxis
- 5 do pay more in premiums than those ride sharing
- 6 companies, but justifiably so, and Mr. Johnston will
- 7 explain the reasons for that. Mr. Johnston will also
- 8 speak to the claims experience of the Vehicle For Hire
- 9 class, including the credibility of the data and how
- 10 MPIC's handling of the data for these rate
- 11 classifications has changed since the local Vehicle
- 12 For Hires Act was brought into force three (3) years
- 13 ago.
- 14 And lastly, the Compulsory and
- 15 Extension Revision Project, which was identified as
- 16 CERP on the hearing calendar, that when we -- if you
- 17 hear some of the witnesses mention CERP, easier to
- 18 think of that, Madam Chair, as just the modernization
- 19 of the Basic suite of products. Mr. Giesbrecht and
- 20 Mr. Johnston will speak to MPIC's modernization of
- 21 those products, which serve to lower the rate
- 22 indication by 3 percent, and effective for new
- 23 policies purchased beginning April 1, 2021. And I
- 24 would encourage the Board to look at the business case
- 25 that was prepared by MPIC and sent to government for

- 1 the moder -- modernization of those products.
- 2 But what it represents is greater
- 3 customer choice at no extra cost. Deductibles will be
- 4 adjusted to range from two hundred dollars (\$200) to
- 5 seven hundred and fifty dollars (\$750), and customers
- 6 have the option to reduce their premiums by increasing
- 7 their deductible. The Basic Autopac deductible will
- 8 increase from five hundred dollars (\$500) to seven
- 9 hundred and fifty dollars (\$750). Third-party-
- 10 liability protection, which is now at two hundred
- 11 thousand dollars (\$200,000) under Basic, will increase
- 12 to half a million dollars.
- 13 And lastly, greater protection for
- 14 replacing motor vehicles, and that's a reflection of
- 15 the cost that's being seen in repairs and in the cost
- 16 of vehicles. So that will go from the -- the maximum
- 17 insured value will go from fifty thousand dollars
- 18 (\$50,000) to seventy thousand dollars (\$70,000) under
- 19 the -- under the CERP. And as indicated, Mr.
- 20 Giesbrecht will tomorrow give evidence on these -- on
- 21 these upgrades that the Corporation has planned.
- 22 And those are the comments of MPIC,
- 23 including the main issues from the procedural order,
- 24 subject to any questions Madam Chair may have.
- THE PANEL CHAIRPERSON: Thank you, Mr.

- 1 Scarfone.
- 2 Questions?
- THE BOARD CHAIRPERSON: Mr. Scarfone,
- 4 I -- sorry. Mr. Scarfone, I just want to raise an
- 5 issue in relation to the filing. I don't expect you
- 6 to answer it, but I would ask you to notify the
- 7 revenue panel.
- 8 MR. STEVE SCARFONE: Okay.
- 9 THE BOARD CHAIRPERSON: Part of our
- 10 role when we -- we're reviewing the material is to
- 11 ensure that the record is accurate, and I have one (1)
- 12 concern about the material that was -- that was filed,
- 13 and -- and it relates to a comment about the -- last
- 14 year's application.
- So, Kristen, could you pull up Part 5,
- 16 Revenues, page 16 of 34?
- 17
- 18 (BRIEF PAUSE)
- 19
- THE BOARD CHAIRPERSON: And again, I'm
- 21 not asking you to respond to it. It's just I don't
- 22 want the person I'm asking, which I think will be the
- 23 revenue panel, to be blind sided by it, so I'd just
- 24 like them to get prepared for it.
- 25 MR. STEVE SCARFONE: Sure. I'm sure

- 1 that he or she will appreciate that.
- THE BOARD CHAIRPERSON: Yeah.
- 3 MR. STEVE SCARFONE: It's probably
- 4 going to be Mr. Johnston.
- 5 THE BOARD CHAIRPERSON: Yeah, I have
- 6 no doubt it'll be Mr. Johnston.
- 7 If you could go to page -- are you on
- 8 page 16? Okay, if you could stop right there.
- 9 It says:
- "In 2021 -- 2020/'21, the forecast
- is 28.5 million lower than the
- 12 forecast of the previous year as a
- result of a lower-than-anticipated
- 14 rate change. MPI applied for a 0.1
- percent increase but received a 0.6
- 16 percent rate decrease. Lower volume
- 18 -- and then goes on. I would like your
- 19 panel -- or Mr. Johnston, I guess -- to look at that
- 20 issue of "applied for a 0.1 increase but received a
- 21 0.6 rate decrease," because I think that statement is
- 22 incorrect and misleading.
- In light of MPI, from last year, MPI
- 24 Exhibit 42 -- if you could raise that, Kristen --
- 25 which is a letter from Mr. Triggs, supported -- if you

- 1 could go to page -- Kristen, there's an attached
- 2 document, which is a certificate from Mr. Johnston
- 3 asking -- you had it right there, actually. Just keep
- 4 going. Right there. Right there. Keep going. No.
- 5 Yeah, right there.
- 6 Mr. Triggs requests an amendment to 0.6
- 7 percent, and I just want to have your revenue panel
- 8 confirm that that -- the statement in the GRA is
- 9 accurate, because --
- 10 MR. STEVE SCARFONE: -- revenues
- 11 chapter.
- 12 THE BOARD CHAIRPERSON: Pardon me?
- MR. STEVE SCARFONE: In the statement
- 14 that we looked at earlier in the revenues chapter.
- 15 THE BOARD CHAIRPERSON: Yeah, because
- 16 there was an amendment made, I think, as of September
- 17 30th --
- MR. STEVE SCARFONE: Yes.
- 19 THE BOARD CHAIRPERSON: -- and the
- 20 subsequent request for an amended ap -- for an amen --
- 21 amended amount --
- MR. STEVE SCARFONE: Yes.
- 23 THE BOARD CHAIRPERSON: -- and I just
- 24 want to make sure the record's correct, because I get
- 25 concerned when an application's filed and says it's

1 28.5 million lower because the Board didn't give MPI

- 2 what they requested, when, in fact, based on the
- 3 amended application in the exhibit --
- 4 MR. STEVE SCARFONE: MPI asked for it.
- 5 THE BOARD CHAIRPERSON: they asked
- 6 for it.
- 7 MR. STEVE SCARFONE: Yes. No --
- 8 THE BOARD CHAIRPERSON: And -- and, as
- 9 I said before, I just want to make sure the -- the
- 10 record is accurate, because if it's inaccurate, you
- 11 know, we'll ask Mr. Johnston for his comment on it,
- 12 because it's -- it's got to be corrected.
- So, anyways, I'm not asking you to
- 14 comment on it. I just want to give you, as in MPI and
- 15 Mr. Johnston, a heads-up, because in my mind, when I
- 16 went through that, I just -- it's a misleading
- 17 statement in my mind and I just want to see the
- 18 comments of MPI.
- MR. STEVE SCARFONE: Okay.
- THE BOARD CHAIRPERSON: Okay.
- MR. STEVE SCARFONE: Thank you, Mr.
- 22 Gabor.
- THE BOARD CHAIRPERSON: Thank you.
- THE PANEL CHAIRPERSON: Ms.
- 25 Hainsworth, do you have any questions?

- 1 MS. CAROL HAINSWORTH (by phone): No,
- 2 Madam Chair, I do not.
- 3 THE PANEL CHAIRPERSON: Thank you.
- 4 Thank you very much.
- 5 Ms. Meek.

- 7 OPENING COMMENTS BY CMMG:
- MS. CHARLOTTE MEEK: Thank you, Madam
- 9 Chair.
- 10 Good morning again to Board members,
- 11 MPI executives and counsel, Interveners, and ladies
- 12 and gentlemen who are with us remotely today.
- 13 The Coalition of Manitoba Motorcycle
- 14 Groups, or CMMG, has been granted Intervener status in
- 15 the Public Utilities Board hearings on insurance rates
- 16 for twenty-eight (28) years. For every year previous
- 17 to this one, CMMG was represented by Mr. Raymond
- 18 Oakes. As many of you are aware, Mr. Oakes lost his
- 19 battle with cancer in January of 2020.
- 20 As Madam Chair noted this morning, Ray
- 21 was in attendance at these hearings every year since
- 22 1992. I would like to take a moment to spend a little
- 23 time remembering Ray and his contributions to the
- 24 hearings over the last twenty-seven (27) years.
- 25 Ray was introduced to CMMG through his

- 1 good friend Robyn Gray, who at the time was the owner
- 2 of the Harley Davidson in Winnipeg. As some of you
- 3 know, Robyn Gray was a very active participant in the
- 4 GRA hearings over the years as well.
- 5 The CMMG members affectionately
- 6 remember Ray joining them on rides on his old British
- 7 Norton Commando. Robyn Gray would offer Ray a newer
- 8 Harley, but Ray would always choose what the members
- 9 referred to his -- as his Snortin' Norton instead. As
- 10 is famous for British twins, they are temperamental,
- 11 and Ray would often end up pushing his ride home
- 12 because he -- it had decided to quit on him. Ray
- 13 jokingly called this his exercise program.
- 14 Ray's dedication to the PUB hearings
- 15 and to the CMMG is evident in his loyal pursuit of
- 16 motorcycle safety initiatives as well as his sharp
- 17 critique of the Corporation's investment strategies
- 18 and actuarial methodologies over the years. Ray's
- 19 accomplishments have helped to ensure that
- 20 motorcyclists continue to be able to afford insurance
- 21 at reasonable rates in this province.
- 22 A long-time pursuit of Ray's on behalf
- 23 of CMMG was the loss transfer initiative, which
- 24 according to this Board -- to a Board order in 2006,
- 25 spanned a decade of controversy. When I began working

- 1 on this file with Ray, this initiative was one that he
- 2 referenced with pride as a major accomplishment of
- 3 CMMG. This change in the Corporation's methodology
- 4 has prevented skyrocketing rates for the motorcycle
- 5 class.
- 6 Ray was well known for his challenging
- 7 cross-examinations of the Corporation. He liked to
- 8 coin colloquial terms or phrases during his arguments,
- 9 like "holding their feet to the fire," or when MPI
- 10 introduced the new Capital Management Plan, Ray
- 11 playfully dubbed it the "collect more pesos." This
- 12 trait is, I think, what Ray will most likely be
- 13 remembered for the most: his ability to keep everyone
- 14 smiling, his ability to remind us to take a minute to
- 15 laugh when we all get a bit too serious.
- 16 When Ray was too ill to attend the
- 17 hearings last year, myself and my colleague, James
- 18 Wood, did our best to fill some very big shoes. I
- 19 hope to be able to represent CMMG with the same skill
- 20 for advocacy that Ray provided.
- 21 Ray was my biggest fan in these
- 22 hearings last year and told me, You're already better
- 23 than I ever was, kiddo. Although it's not possible
- 24 for that to be true, I'll take Ray's word for it.
- 25 CMMG would like to take this

- 1 opportunity to thank Ray for his hard work and
- 2 dedication over the years, but mostly for his
- 3 friendship. He will be sorely missed by all of our
- 4 members.
- 5 I'd now like to move on to my more
- 6 formal statements on behalf of CMMG for the 2021
- 7 general rate application.
- 8 CMMG is pleased to be granted
- 9 Intervener status again this year for its twenty-
- 10 eighth year. CMMG, as some of you know, is a non-
- 11 profit volunteer-run organization which promotes the
- 12 safety of Manitoba's motorcyclists. CMMG seeks to
- 13 represent the interests of the approximately seventeen
- 14 thousand (17,000) riders in Manitoba in assisting the
- 15 Board to determine whether MPI's proposed application
- 16 is just and reasonable.
- 17 The Corporation has come to the Public
- 18 Utilities Board this year with a request of an overall
- 19 rate decrease of 8.8 percent. According to MPI's rate
- 20 update filed on October 9th, 2020, MPI is seeking a
- 21 rate decrease of 9.4 percent for private passenger
- 22 vehicles, while seeking a rate increase for the
- 23 motorcycle class of 4.7 percent.
- 24 Despite Mr. Scarfone noticing -- noting
- 25 in his opening statements this morning that this rate

- 1 decrease is the largest it's seen in decades, the
- 2 motorcycle class still is not reaping any of the
- 3 benefits. The motorcycle class is the only vehicle
- 4 class this year for which MPI is proposing a rate
- 5 increase. The requested rate change represents a
- 6 disparity between the motorcycle class and private
- 7 passenger class of 14.1 percent.
- 8 Mr. Scarfone noted that MPIC and Basic
- 9 are now steady as she goes and progressing in a stable
- 10 and predicable manner. These statements do not hold
- 11 true for the motorcycle class. It appears that MPI
- 12 has forgotten about approximately seventeen thousand
- 13 (17,000) of its ratepayers in this province,
- 14 motorcyclists.
- Despite stability or even reductions in
- 16 claims counts and claims costs, the motorcycle class
- 17 is again experiencing a rate increase. Last year, the
- 18 Board noticed -- noted the effects of declining
- 19 interest rates on the motorcycle class and expressed
- 20 concern over the disproportionate impact that it had
- 21 on motorcyclists apart from other classes. The Board
- 22 directed the Corporation to evaluate these issues and
- 23 to explore options to ameliorate the impact on the
- 24 motorcycle class.
- The Corporation has come back before

- 1 the Board this year with weak suggestions, which
- 2 provide no relief for the motorcycle class in this
- 3 year's GRA.
- 4 MPI continues to take the position that
- 5 positive impacts of improved collisions apply to
- 6 private passenger vehicles while not applying to the
- 7 motorcycle class. CMMG plans to test MPI's assertion
- 8 that motorcycle claims frequency and severity continue
- 9 to climb, thereby justifying rate increases.
- 10 CMMG intends to examine the investment
- 11 portfolios as compared to the shadow portfolios, which
- 12 were ordered by the Board in Board order 159/18. CMMG
- 13 will explore whether MPI's investment strategies are
- 14 best suited to achieve the intended results, including
- 15 MPI's assertion that these portfolios have reduced
- 16 concerns regarding interest rate risk.
- 17 MPI has employed a changed methodology
- 18 this year by separating out serious and non-serious
- 19 losses. CMMG also intends to review MPI's methodology
- 20 for calculating premiums in order to determine whether
- 21 the rates as calculated for the motorcycle class are
- 22 just and reasonable.
- The driver safety rating system has
- 24 been under scrutiny by CMMG for several years. The
- 25 current DSR model promotes the mis-assignment of DSR

- 1 credits for drivers who are high risk. Risky drivers
- 2 are permitted to register their vehicles with another
- 3 owner with a more favourable DSR rating. As a result,
- 4 motorists in Manitoba -- motorists in Manitoba who
- 5 insure their vehicle they predominantly drive continue
- 6 to subsidize risky drivers who avoid more appropriate
- 7 but more expensive insurance rates.
- 8 CMMG intends to review the lost
- 9 premiums that MPI forgoes through the use of the
- 10 registered owner model and for the impact that this
- 11 may have on the rate indication each year.
- The COVID-19 pandemic is a major focus
- 13 of this year's GRA. In the spring this year, the
- 14 Corporation brought a special application seeking
- 15 approval for a capital release in the form of a
- 16 rebate. This was to reimburse rate payers for excess
- 17 premiums earned in the spring as a result of reduced
- 18 costs from the COVID-19 pandemic.
- 19 While MPI initially sought to exclude
- 20 the motorcycle class from this rebate, CMMG was
- 21 pleased with the Board's decision that it would not be
- 22 just and reasonable to do so.
- The pandemic continue to have lasting
- 24 implications on ratepayers in Manitoba and on MPI's
- 25 investment portfolio. CMMG intends to review these

1 impacts with a specific focus on the implications for

- 2 the motorcycle class in particular.
- 3 At this time, CMMG would request that
- 4 the following exhibits be filed today for the record:
- 5 CMMG-1, the Intervener application,
- 6 dated June 25, 2020;
- 7 CMMG-2, Round 1 Information Request,
- 8 numbers 1 to 12, dated July 8, 2020;
- 9 CMMG-3, Round 1 Information Request CI,
- 10 1 to 4, dated August 5, 2020;
- 11 CMMG-4, Round 2 Information Request, 1
- 12 to 10, dated August 24, 2020;
- 13 CMMG-5, letter to PUB, dated September
- 14 18, 2020;
- And CMMG-6, email to PUB, dated
- 16 September 22, 2020.
- 17 CMMG would again like to thank the
- 18 Board for the opportunity to act in the Intervener --
- 19 as an Intervener in the 2021 general rate application.
- 20 Thank you.
- 21 THE PANEL CHAIRPERSON: Thank you, Ms.
- 22 Meek and thank you for your warm remembrance of your
- 23 colleague, Mr. Oakes.
- Mr. Williams...?
- 2.5

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1 OPENING COMMENTS BY CAC (MANITOBA):
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- DR. BYRON WILLIAMS: Yes. And,
- 3 certainly, thank you to my learned friend from -- on
- 4 behalf of CMMG for those comments about Mr. Oakes, who
- 5 is much missed.
- Just before we -- we do have a proposed
- 7 exhibit, but I'll just note for the record that -- and
- 8 enter:
- 9 CAC-1, which will be our Intervener
- 10 applications and CVs;
- 11 CAC-2, which will be the First Round
- 12 Information Request and Responses;
- 13 CAC-3, which will be the Confidential
- 14 First Round IRs and Responses Information Requests;
- 15 CAC-4, which will be the CAC (Manitoba)
- 16 Requests and Responses in the Round 2;
- 17 And this -- the CAC Opening Statement
- 18 PowerPoint, we would ask be marked as CAC-5.

19

20 --- EXHIBIT NO. CAC-5 - Opening Statement PowerPoint

- DR. BYRON WILLIAMS: We'll stay on the
- 23 first slide for just a second because I -- I think it
- 24 captures some of the issues that that our client is
- 25 pondering in this -- this rate application.

- 1 Obviously, the pandemic and the
- 2 attendant uncertainty in terms of its impacts in 2021
- 3 and whether or not it has impacts beyond that are
- 4 certainly front and centre from our clients' concerns.
- 5 Our clients are grateful, obviously,
- 6 that before them is an 8.8 percent rate decrease,
- 7 although unstated in the opening statements of the
- 8 Manitoba Public Insurance is recognition of the 8
- 9 percent in cumulative rate increases between 2017/18
- 10 and 2019/20, which laid the foundation for the
- 11 recovery of Manitoba Public Insurance.
- 12 As my learned friend from CMMG has
- 13 noted, issues related to driver safety rating and
- 14 cross-subsidy are a longstanding issue and of concern
- 15 to our client.
- 16 And, obviously, the material risk
- 17 related to the Project Nova is front and centre for
- 18 our client as well.
- 19 Slide 2. Like CMMG, CAC (Manitoba) has
- 20 been here since the start of the regulatory process,
- 21 roughly three decades under the Crown Corporations'
- 22 governance legislation, and always it is guided by
- 23 four core consumer rights: the right to be informed;
- 24 to choice, or, when one is a captive consumer of a
- 25 monopoly, to be involved in the regulatory process as

- 1 a proxy for choice; to have a voice in marketplace
- 2 decision making; and to consumer education.
- 3 And the CAC (Manitoba) position, as
- 4 this Board is aware, is developed through multiple
- 5 inputs, including ongoing and regular consumer
- 6 content; consumer engagement through focus group-like
- 7 processes, as well as quantitative surveys; the CAC
- 8 (Manitoba) board; and as well as advice from its
- 9 expert advisors.
- 10 The Board is well familiar with the
- 11 legal test in these proceedings, being just and
- 12 reasonable rates ultimately under the PUB Act and the
- 13 Crown Governance Act, with Manitoba Public Insurance
- 14 having the burden. And of course, the Board, in
- 15 assessing the case, balancing those two rate concerns,
- 16 the interests of the utilities ratepayers and the
- 17 financial health of the Utility, ultim -- ultimately
- 18 making a determination in the public interest.
- 19 And the Board in prior decisions,
- 20 notably 98/14, set out five (5) elements that our --
- 21 our clients were guided by in the course of this
- 22 proceeding: first, ensuring that the forecasts of
- 23 Manitoba Public Insurance are reasonably reliable;
- 24 secondly, ensuring that actual and projected costs
- 25 incurred are necessary and prudent; third, assessing

1 the reasonable revenue needs of the Corporation in the

- 2 context of its overall general health; fourth,
- 3 determining an appropriate allocation of costs and
- 4 rates between classes -- and that's obviously a
- 5 concern when we look at driver safety rating; and
- 6 finally, setting just and reasonable rates in
- 7 accordance with statutory objectives.
- 8 We've -- the next five (5) slides
- 9 capture from our client's perce -- perspective the
- 10 core issues that they'll be examining in this issue,
- 11 and the first two (2) relate to COVID-19 and the
- 12 revenue requirement for 2021, which the Board has
- 13 already made an order for, as well as for '21/'22 and
- 14 whether it's just and reasonable.
- 15 And our clients ask whether or not the
- 16 ongoing impact of COVID-19 on claims incurred is
- 17 sufficient to trigger further review and variance of
- 18 the Capital Management Plan, either in the form of an
- 19 additional rate rebate or a higher than 5 percent
- 20 capital release.
- 21 And that's something certainly our
- 22 clients will be trying to understand more of in the
- 23 next two (2) days in terms of what's going on with
- 24 COVID-19, especially as it affects rates -- sorry,
- 25 costs in '20/'21, the current year, and what if any

- 1 implications that has for retained earnings.
- 2 Turning to the '21/'22 year and COVID-
- 3 19, is a return to normal forecast a just and
- 4 reasonable approach? If it is, is ongoing regulatory
- 5 monitoring and supervision necessary to protect
- 6 ratepayers?
- 7 In terms of forecasting, our client is
- 8 interested in -- in three (3) particular issues. The
- 9 PIPP claims volatility is notable, and from our
- 10 clients' perspective, they're seeking to
- 11 understanding, recognizing the efforts that Manitoba
- 12 Public Insurance has taken over the last couple of
- 13 years, whether PIPP claims incurred forecast
- 14 management and cost control is still suffering from
- 15 the longstanding challenges associated with the
- 16 rollout of the BI3 initiative.
- 17 And noting the Board's concern about
- 18 acronyms, I wish I could remember what BI3 stands for,
- 19 but we'll pretend I did.
- Secondly, have collision severity
- 21 forecasts been skewed upwards by challenges with the
- 22 rollout of the Physical Damage Re-engineering Project?
- 23 And notably -- and a notable trend over the last
- 24 number of years is lower collision frequency with new
- 25 driver safety technology identified by Manitoba Public

- 1 Insurance as a factor in that.
- 2 And what are the implications of this
- 3 new driver safety technology on claims frequency and
- 4 claims incurred going forward?
- 5 Our client is less sanguine about
- 6 Project Nova than My Learned Friend on behalf of
- 7 Manitoba Public Insurance.
- 8 A critical question for this hearing is
- 9 whether the last year's business case presented by
- 10 Manitoba Public Insurance is undermined by (a) \$12
- 11 million in unexpected licensing costs, (b) a
- 12 significant risk of diminished broker commission
- 13 savings, and (c) uncertainty surrounding full-time
- 14 equivalent savings.
- And we'll note that if you look at
- 16 items (b) and (c), those amount to more than 50
- 17 percent of the promised benefits of Project Nova in
- 18 terms of its business case and the assessment of a net
- 19 -- a positive net present value.
- 20 And what are we to make of and what
- 21 kind of findings can the Board make in the absence of
- 22 the evidence relating to the promised re-basing of
- 23 Project Nova?
- 24 What if anything can the Board conclude
- 25 about the business case of Project Nova and an

- 1 underlying area of risk, recognizing that Project Nova
- 2 contemplates multiple system replacements in one (1)
- 3 major project, whether this big bang approach is
- 4 assuming undue risk?
- 5 In terms of balancing the multiple
- 6 interests with the overall health of the Corporation,
- 7 our clients have a concern with the treatment of the
- 8 deductible, and in terms of the notification given to
- 9 consumers and being placed in the -- not just in terms
- 10 of the Basic, but in essence being placed within
- 11 Extension insurance, assuming that they are going to
- 12 buy down their deductible to -- to five hundred (500),
- 13 what our clients consider a negative option approach
- 14 to Extension deductibles, and whether that is unfair
- 15 both to captive ratepayers and to the competitive
- 16 marketplace.
- 17 Our clients are also concerned about
- 18 statements made in the course of this proceeding by
- 19 Manitoba Public Insurance about the Capital Management
- 20 Plan, and -- and it's to the effect that it is
- 21 conceivable that Extension products could be utilized
- 22 for purposes other than transfers to Basic. And
- 23 certainly our client will want -- want to understand
- 24 the meaning of that in -- in the context of the
- 25 viability of the ongoing Capital Management Plan

- 1 pilot.
- 2 Turning to cross-subsidization and
- 3 rates that are not unduly discriminatory -- and just
- 4 for the -- before I go into these two (2) bullets, I
- 5 should note the second bullet, "Should the first
- 6 review of territories in fifty-eight (58) years," I
- 7 think the word "fifty-eight (58) years" should be
- 8 struck out and replaced with "many" because if -- if
- 9 my aged memory serves me right -- and Mr. Oakes would
- 10 be able to help me out -- there might have been a
- 11 commuter class added in the early 1990s.
- But on this page, being slide 10,
- 13 reminding the Board that one (1) of the issues is
- 14 whether rates between classes of ratepayers and within
- 15 classes are not unduly discriminatory, can the Board
- 16 still make this finding that the existing premium
- 17 discount is not unduly discriminatory given the
- 18 enduring subsidy of other ratepayers by the three
- 19 hundred thousand (300,000) or so drivers at DSR Level
- 20 15?
- 21 All -- also from our clients'
- 22 perspective is -- is whether the first review of
- 23 territories in many years should be given higher
- 24 priority.
- Our clients, as always, are very

1 grateful for the opportunity to appear before this

- 2 Board in an evidence-based, transparent, and
- 3 independent process. And subject to any questions or
- 4 concerns from the Board, those close our opening
- 5 submissions.
- THE PANEL CHAIRPERSON: Thank you, Mr.
- 7 Williams.
- 8 Any questions? Ms. Hainsworth, any
- 9 questions?
- 10 MS. CAROL HAINSWORTH (by phone): No
- 11 questions, Madam Chair. Thank you.
- 12 THE PANEL CHAIRPERSON: Thank you.
- 13 Mr. Hacault...?
- 14
- 15 OPENING COMMENTS BY TAXI COALITION:
- 16 MR. ANTOINE HACAULT: Thank you very
- 17 much, Madam Chairman. Thanks to the Public Utilities
- 18 Board for allowing the Taxi Coalition to participate.
- 19 Thank you to Manitoba Public Insurance for its efforts
- 20 and forthright contributions to the record on this
- 21 subject in this proceeding. And for the newbie on --
- 22 on this proceeding, thank you for all the cooperation,
- 23 collaboration between other Interveners and
- 24 participation -- participants.
- 25 As a background for the objectives of

- 1 the Taxi Coalition, Taxi Coalition is comprised of
- 2 Duffy's Taxi Ltd. and Unicity Taxi Ltd., who together
- 3 have served Winnipeg and the surrounding areas for
- 4 approximately the last sixty (60) years.
- 5 The Taxi Coalition has a combined fleet
- 6 of about five hundred and eight (508) vehicles and
- 7 represents about 80 percent of all taxicabs in the
- 8 province. The Taxi Coalition has aimed to represent
- 9 the interests of a broad cross-section of taxi
- 10 vehicles for hire, and to that end has sought input
- 11 from taxi operators in Brandon and in Thompson.
- 12 Those taxi operators who are outside
- 13 Winnipeg are supportive of the Taxi Coalition's
- 14 objectives in this hearing and with its engagement
- 15 with Manitoba Public Insurance on matters related to
- 16 vehicle-for-hire rates in the province.
- 17 The Taxi Coalition's objectives in this
- 18 Hearing are straightforward to ensure rates paid by
- 19 Vehicles For Hire, that's the general category, meet
- 20 the statutory test of being just and reasonable.
- 21 In the context of auto insurance rates
- 22 offered by MPI, it is important, firstly, to have
- 23 rates that reflect cost coverage and, secondly,
- 24 provide effective incentives to improve loss
- 25 experience. And we'll be talking more about that as

- 1 it relates to taxis who have such high rates.
- 2 A moment on the current and future
- 3 Vehicle For Hire framework. By all relevant measures,
- 4 the current passenger Vehicle For Hire framework is in
- 5 its infancy, we've seen this. Since about 2018, we
- 6 started to gather information on this, and the Vehicle
- 7 For Hire framework could be improved.
- 8 One (1) of the items we'll be looking
- 9 at is time bran -- time bands. We say it's
- 10 appropriate to review supplemental bands for Vehicle
- 11 For Hire, and specifically for taxi Vehicle For Hire.
- 12 Just a little note on that. The rates
- 13 are set based on which time bands you're getting. So,
- 14 if you get all four (4) time bands, you --
- 15 generalizing, my understanding, you pay four (4) time
- 16 -- four (4) times, and if you just choose one (1),
- 17 you'd pay one quarter. So, having those time bands
- 18 right for the operations is pretty important.
- 19 With respect to the Vehicle For Hire
- 20 framework as such, the following critical issues have
- 21 been identified. Number 1, there's significant
- 22 differences between the taxi Vehicle For Hire and
- 23 passenger Vehicle For Hire rates. Mr. Scarfone said
- 24 their witnesses are going to deal with that in part.
- 25 There's significant differences in

- 1 exposure arising from kilometres driven, time on the
- 2 road, time bands when the accidents -- accidents are
- 3 most like to occur, and driver risk, which is
- 4 something that's been mentioned by a couple
- 5 participants. And these, in our respectful view, are
- 6 not properly captured in the current system.
- 7 There's also feedback from the
- 8 transportation network companies, those are the
- 9 passenger Vehicle For Hires, like Ubers, that the
- 10 current product offering does not meet their needs.
- 11 Some of them are asking for kilometre-based rates and
- 12 blanket coverages.
- 13 And finally, there's a lack of
- 14 incentives to improve driving behaviour, for example,
- 15 flat-rated taxi Vehicle For Hire.
- 16 Notwithstanding that this Vehicle For
- 17 Hire framework redesign comes on the heels of the Uber
- 18 entry into the Manitoba marketplace, the Taxi
- 19 Coalition welcomes the effort to revise Vehicle For
- 20 Hire framework and is pleased with MPI's commitment to
- 21 consult with the Vehicle For Hire industry as it
- 22 develops its new framework. Much work lies ahead.
- Changing to the -- the general subject,
- 24 the next discussion, the issue for taxi Vehicle For
- 25 Hire rates and risk.

- 1 PUB has received evidence that -- in
- 2 this proceeding that taxi Vehicles For Hire are
- 3 unusually risky relative to all other public major
- 4 class; that is the risk is more acute, especially
- 5 within the City of Winnipeg.
- 6 PUB has also received evidence that MPI
- 7 does not presently collect data to fully understand
- 8 the nature and causes of this unusually high risk that
- 9 the taxi Vehicles For Hire present.
- 10 There is also evidence in this Hearing
- 11 that the incentive programs for driving, namely the
- 12 DSR Program, is focussed on the registered vehicle and
- 13 not the driver safety record of the drivers.
- 14 And in that context, there's also some
- 15 programs which would be of benefit to the taxi Vehicle
- $16\,$  For Hire category, the Fleet Program that are -- is
- 17 not available to taxi owners and, more broadly, small
- 18 corporate customers who do not meet the eligibility
- 19 criteria for either the Fleet Program or the Driver
- 20 Safety Rating Program.
- 21 We intend to assist the PUB in its
- 22 determination of just and reasonable rates by
- 23 canvassing issues related to the unusual riskiness of
- 24 taxi Vehicle For Hire, pursuing an understanding of
- 25 MPI's willingness and ability to collect relevant data

- 1 -- I listed that a while ago -- necessary to shed
- 2 light on the risks for Vehicle For Hire, including
- 3 taxi vehicles for hire, exploring gaps in incentive
- 4 programming, exploring how the Fleet Program
- 5 incentives may be more mean it and effective at
- 6 addressing the issue of principled driver risk than DS
- 7 -- than the DSR Program as currently structured, and
- 8 exploring what approaches MPI is proposing to address
- 9 the issue of unusually high risk of the taxi Vehicle
- 10 For -- For Hire and what approaches might be taken.
- 11 Now moving to passenger Vehicle For
- 12 Hire rates. We say the record demonstrates that MPI
- 13 did not have a clear understanding of how passenger
- 14 Vehicle For Hire would operate in the marketplace at
- 15 the time of developing the Vehicle For Hire framework
- 16 and associated rates.
- 17 The Taxi Coalition understands that the
- 18 PUB and MPI did the best they could at the last GRA
- 19 with information available at that time.
- 20 But as time has now passed and new
- 21 information has become available, the Taxi Coalition
- 22 is of the view that there should be a reexamination of
- 23 the weight put on the new information which supports
- 24 the view that passenger Vehicle For Hire rates are
- 25 being subsidized by the pass -- by private insurance

1 generally, because that's where they are, and are not

- 2 just and reasonable.
- 3 We will, therefore, be pursuing a
- 4 request that the PUB set rates for passenger Vehicle
- 5 For Hire that reasonably reflect the risks and
- 6 coverages, the cost to provide that coverage.
- 7 We will be exploring the current
- 8 understanding of how passenger Vehicle For Hire
- 9 operate and what basis MPI has for forming that
- 10 understanding.
- 11 We'll be exploring the implications of
- 12 new additional entrance in the ride share services.
- 13 You know, we have Skip the Dishes and a lot of other
- 14 kind of commercial applications that -- where people
- 15 are now providing commercial services out of their
- 16 private vehicles and the riskiness that they present
- 17 and how that creates uncertainty about how passenger
- 18 vehicles for hire operate.
- 19 Finally, we'll attempt to assist the
- 20 PUB in determining the known operating characteristics
- 21 of passenger Vehicle For Hire and how that should
- 22 influence the current and future Vehicle For Hire
- 23 frameworks.

24

25 (BRIEF PAUSE)

- 1 MR. ANTOINE HACAULT: The PUB has
- 2 evidence that, based on the current experience,
- 3 passenger Vehicle For Hire rates would have increased
- 4 by 56 percent to meet the actuarially indicated
- 5 breakeven rates and that under rate-making meto --
- 6 methodology used by MPI would take approximately ten
- 7 (10) years for rates to achieve that level, all else
- 8 being equal.
- 9 So, we'll explore the regulatory
- 10 principles applied by MPI and whether or not they're
- 11 appropriate given the lack of data available to set
- 12 the initial rates for passenger Vehicle For Hire
- 13 rates.
- 14 There's another, it's a minor point,
- 15 but flaw in the current system, in our view, whereby
- 16 MPI Insurance relies on new delivery service drivers
- 17 to identify themselves when a different higher cost
- 18 coverage under a different insurance use, for example
- 19 the Skip the Dishes, is required and that under
- 20 automatic renewals, which is a system now, these
- 21 customers may not consult a broker for up to five (5)
- 22 years.
- 23 Without getting into evidence, it's our
- 24 understanding that MPI then, when there's an accident,
- 25 requires a new higher premium to be paid. But for all

- 1 the years where those drivers operate under the wrong
- 2 insurance, there is no other consequence except for
- 3 when there's an accident they pay a higher rate.
- We thank the PUB, MPI again, and look
- 5 forward to participating in this hearing. Thank you,
- 6 all.

7

8 (BRIEF PAUSE)

9

- 10 THE PANEL CHAIRPERSON: Thank you.
- 11 Questions? Okay.
- 12 If you could just give us one (1)
- 13 moment, please.

14

15 (BRIEF PAUSE)

- 17 THE PANEL CHAIRPERSON: Okay, thank
- 18 you very much. We'll break now, take our morning
- 19 break, and come back, please, at 10:45.
- 20 Mr. Scarfone, just a matter of
- 21 procedure, when the panel is sworn or affirmed, there
- 22 will be -- the secretary of the Board will attend only
- 23 for a moment and then leave, so if you want to remain
- 24 for the direct of your panel, that would be acceptable
- 25 to us.

- 1 MR. STEVE SCARFONE: Well, that is
- 2 what MPI would prefer, although when I was counting, I
- 3 thought if we added -- even with the number in here
- 4 now, if we add two (2), won't we be in excess of ten
- 5 (10)?
- THE PANEL CHAIRPERSON: One (1), two
- 7 (2), three (3), four (4), five (5), six (6), seven
- 8 (7), eight (8), nine (9), ten (10), eleven (11), yes,
- 9 because we've got the reporter.
- 10 MR. ANTOINE HACAULT: Madam Chair, it
- 11 wasn't my intention -- I didn't address this in my
- 12 opening remarks, but I had advised all other counsel -
- 13 after my opening statement, I intended to parti --
- 14 participate virtually.
- 15 THE PANEL CHAIRPERSON: Excellent.
- MR. ANTOINE HACAULT: And -- and my --
- 17 my participation, unless otherwise indicated, in
- 18 person would be this day at the opening statements,
- 19 and then the next time I would appear would be for the
- 20 Vehicle For Hire days -- so that's eight (8), nine
- 21 (9), and then ten (10) -- our evidence, and then the
- 22 closing statements.
- 23 I think we're able to have some
- 24 discussions between counsel so that my questions,
- 25 although they -- some of them might have been specific

- 1 to another panel, you know, the people that are going
- 2 to be up during the Vehicle For Hire panel would be
- 3 able to answer those odd-- those questions. So that
- 4 would deal with your -- your numbers issue.
- 5 The only other thing is a housekeeping
- 6 thing. All other counsel listed their exhibits for
- 7 the record. I know they're all on the PUB website,
- 8 and they're all distributed to counsel. Can I just
- 9 proceed on the basis that whatever's listed on the PUB
- 10 website is marked as exhibits in this proceeding?
- 11 THE PANEL CHAIRPERSON: Yes, that's
- 12 acceptable. And thank you very much for assisting
- 13 with the logistical problems, so we'll see everybody
- 14 at 10:45. Thank you.
- MR. STEVE SCARFONE: And just before
- 16 that, Madam Chair, so we appreciate what Mr. Hacault
- 17 has just indicated. So what we've done, or what we're
- 18 trying to do, is we've asked all Intervener counsel to
- 19 provide us with their expected attendance both in the
- 20 morning and the afternoon for each of the panels
- 21 throughout the course of the hearing.
- So we've gathered all of that, and I
- 23 think Mr. Johnston's the only one that could probably
- 24 figure it out, but we're going to try and have it so
- 25 that there's only ten (10) at -- at any one (1) point.

- 1 And that would allow for MPI to have a lawyer here,
- 2 maybe with two (2), maybe with one (1), but -- so it
- 3 may, as Ms. McCandless said, it will fluctuate as the
- 4 hearing proceeds.
- 5 THE PANEL CHAIRPERSON: Okay. Thank
- 6 you very much, and I certainly appreciate the
- 7 cooperation of all counsel in dealing with this
- 8 unusual hearing, so --
- 9 MR. STEVE SCARFONE: Thank you.
- 10 THE PANEL CHAIRPERSON: -- thank you.

11

- 12 --- Upon recessing at 10:34 a.m.
- 13 --- Upon resuming at 10:48 a.m.

14

- THE PANEL CHAIRPERSON: Ms.
- 16 Hainsworth, are you back on?
- MS. CAROL HAINSWORTH (by phone): Yes,
- 18 I am, Madam Chair.
- 19 THE PANEL CHAIRPERSON: Thank you.

20

21 (BRIEF PAUSE)

- THE PANEL CHAIRPERSON: Mr. Scarfone,
- 24 would you introduce your panel, please?
- MR. STEVE SCARFONE: Yes. Thank you,

- 1 Madam Chair. So, you will have before you now MPI
- 2 Exhibit Number 28, which is the presentation that the
- 3 witnesses will -- will provide this morning, and it's
- 4 on the screen before you.
- 5 So, presenting this morning are two (2)
- 6 gentlemen that the panel is familiar with, Luke
- 7 Johnston, chief actuary for Manitoba Public Insurance
- 8 and Vice-president of product and risk management, and
- 9 Mark Giesbrecht, Vice-president of finance and Chief
- 10 Financial Officer.
- So, I'll ask that those two (2)
- 12 gentlemen be sworn.
- 13 THE PANEL CHAIRPERSON: Thank you.

14

- 15 MPI PANEL NO. 1 re RISK MANAGEMENT FRAMEWORK/COVID-
- 16 19/REBATES PANEL

17

- 18 LUKE JOHNSTON, Affirmed
- 19 MARK GEISBRECHT, Affirmed

- 21 EXAMINATION-IN-CHIEF BY MR. STEVE SCARFONE:
- MR. STEVE SCARFONE: Thank you. So,
- 23 let me just by way of introduction, Mr. Johnston, I
- 24 understand, sir, that you will be presenting here this
- 25 morning on the issues of risk management framework

- 1 and, in addition to that, the Corporation's response
- 2 to the COVID-19 pandemic.
- 3 And lastly, the presentation, I think
- 4 Mr. Giesbrecht, will touch more upon this, is the
- 5 issue surrounding the rebate cheques that were issued
- 6 as part of the Special Rebate Application, correct?
- 7 MR. LUKE JOHNSTON: That's right. The
- 8 only thing I'd add there is the -- the response to the
- 9 pandemic will be covered by -- partly by myself and
- 10 partly by Mr. Giesbrecht.
- MR. STEVE SCARFONE: Okay. Thank you.
- 12 And, sir, do you adopt what is contained within the
- 13 PowerPoint presentation as part of your direct
- 14 examination in this proceeding?
- MR. LUKE JOHNSTON: I do.
- 16 MR. STEVE SCARFONE: Okay. Thank you
- 17 very much. And so, we'll let you begin with your
- 18 slide deck.
- 19 MR. LUKE JOHNSTON: Thank you. Maybe
- 20 if -- if it's okay, I'll just -- Mr. Gabor, you had
- 21 just a comment before the break. I can tell you that
- 22 that wording in the revenue section is just
- 23 unfortunate wording on MPI's part.
- 24 We were comparing to the -- what was
- 25 originally filed. And you're -- you're correct, it

- 1 should have said MPI originally filed for .1 and
- 2 subsequently refiled for .6, so noted. Yeah.
- Okay. So, beginning our presentation
- 4 here. If we can go to slide 2.
- 5 MR. STEVE SCARFONE: Just one (1)
- 6 second, Mr. Johnston. It seems as though we've got an
- 7 echo that's happening with your every word. Can you
- 8 try speaking into the mic again?

9

10 (BRIEF PAUSE)

11

- 12 THE PANEL CHAIRPERSON: If I may
- 13 interject. It appears that there's someone who's
- 14 listening to the live streaming and we are getting the
- 15 live stream coming back into the Hearing room. Could
- 16 you please mute your devices so that we don't get the
- 17 feedback? Thank you.

18

19 (BRIEF PAUSE)

20

- 21 MR. LUKE JOHNSTON: Maybe I'll just
- 22 say a few words for a test. Does that sound better?

23

24 (BRIEF PAUSE)

- 1 CONTINUED BY MR. STEVE SCARFONE:
- MR. LUKE JOHNSTON: Okay. Thanks.
- 3 Technology issue number 1 solved, I guess. Okay. So,
- 4 the agenda here, as already mentioned, I'll speak on
- 5 the risk management framework. Then we'll talk about
- 6 the response to the COVID situation, and then go into
- 7 a summary of the 2021 rebate.
- 8 Okay, risk management framework. Just
- 9 to bring some context to this, as you're aware, Mr.
- 10 Graham started as a CEO at MPI two (2) to three (3)
- 11 years go.
- 12 Immediately, he recognized that MPI did
- 13 not have really any ERM program. We had some
- 14 scattering of -- of risk management functions around
- 15 MPI, but they definitely weren't all coordinated in
- 16 one (1) ERM framework, so.
- 17 At that time, we looked for ERM
- 18 candidates. We hired Mr. Wes Sprenger. He did not
- 19 have much ERM experience but, as you know, Mr. Graham
- 20 was very experienced in that -- in that regard.
- 21 So, Mr. Springer has spent the last
- 22 couple years really doing a great job developing the
- 23 framework for MPI and that the work he's done has been
- 24 also verified by external consultants, so we're very
- 25 pleased with that.

In general, from where we were a couple

- 2 years ago, we obviously wanted to develop the -- the
- 3 framework itself but also change the MPI culture
- 4 towards -- towards risk and have our management and
- 5 executive and Board focus on key risks, spend their
- 6 time on, you know, the most critical matters of the
- 7 Corporation.
- 8 And unless there's somebody bringing
- 9 forward those concerns to an executive, it's hard to
- 10 know, you know, everything that's going in the
- 11 Corporation, so ERM -- ERM does that.
- 12 So, starting with the framework, I
- 13 won't read through all these, but, obviously, some of
- 14 the principles, independent oversight. The second one
- 15 is really changing that risk culture. Everybody is
- 16 responsible for -- for risk, a three (3) lines of
- 17 defence approach which I'll go into, and a tracking of
- 18 the material risks and making sure that we're in
- 19 compliance with risk management practices and our risk
- 20 appetite.
- 21 Quickly here, I think the first line of
- 22 defence would be the business units themselves. So,
- 23 that's again a cultural change, recognize -- having
- 24 the groups recognize risks they have and -- and report
- 25 key risks.

- 1 The -- the second line is effectively
- 2 the -- the departments, like, the Enterprise Risk
- 3 Management Department that have that independence from
- 4 operations. And this group is responsible for the
- 5 risk management framework and -- and the reporting.
- And then the third line of defence
- 7 would be audit and the Board. And they're doing a
- 8 high-level activity, such as setting the risk appetite
- 9 and the general oversight.
- 10 When we develop the ERM framework,
- 11 obviously, we would want to follow best practices, but
- 12 also recognize, you know, perhaps unique circumstances
- 13 for MPI. And regardless of who the CEO is, or the
- 14 Board of Directors, we'd want a structure that
- 15 sustains over time.
- 16 So, what you see here is the -- the ERM
- 17 lead reports to me but has several other dotted line
- 18 reporting mechanisms. So, there is a direct dotted
- 19 line to the CEO at any time that does not include me.
- 20 So, that -- that relationship is -- is there.
- 21 Similarly, on the Audit and Finance and
- 22 Risk Committee, the ERM lead attends those committees
- 23 but also has in camera access to the -- the Board.
- 24 So, there is no concern whatsoever that that person
- 25 is, I guess, being influenced or blocked through the -

- 1 the chain of command. Next slide.
- 2 The risk appetite statement is a very
- 3 important piece of the framework. Step 1 -- or one
- 4 (1) of the first steps, I guess, to managing risk is
- 5 actually understanding what level of risk you're
- 6 willing to accept. And we outline some of those on
- 7 the -- on the -- the next slide.
- 8 This will change over time, but the
- 9 good thing is that it's constantly being reviewed and
- 10 we're tracking and -- and measuring those risks. Next
- 11 slide.
- So, by way of examples here, there's --
- 13 I won't read them all, but I'll start with the
- 14 corporate net income. So, as we've discussed at
- 15 previous Hearings, MPI and Government have a very low
- 16 appetite for annual net income volatility.
- 17 And we've set our -- a target for
- 18 ourselves, that we should not exceed plus or minus 50
- 19 million net -- net income volatility over a four (4)
- 20 year period. And that -- we arrived at that through
- 21 some modelling.
- Obviously, we're not always going to
- 23 hit these targets, but what they do is they create a
- 24 basis for reporting. So, if we are managing within
- 25 that level, we can say, here, and -- and to any of our

- 1 stakeholders, that we recognize we were going to have
- 2 this -- you know, some level of volatility but we're
- 3 staying within our -- within our targets.
- If it goes out of those targets, then
- 5 we'll raise the level to a yellow level and -- and
- 6 look into the matter further. And, obviously, if it
- 7 gets significantly out of target, we'd raise to the
- 8 red level.
- 9 So, of course, there's going to be
- 10 unique situations. The -- the pandemic situation is a
- 11 very obvious recent example where we are not going to
- 12 be within plus or minus 50 million of budget, but,
- 13 again, that's what -- that's what this system's here
- 14 for.
- Just touching on a few of the other key
- 16 items. We are targeting rate increases that are 2
- 17 percent or less, essentially, inflationary or less;
- 18 and that's on an overall basis.
- 19 And we also recognize that in the
- 20 shorter term, we could have bigger net income swings,
- 21 but over the long-term, we're suppose -- we're
- 22 supposed to breakeven on Basic, essentially, so we
- 23 would expect the volatility to be -- approach zero
- 24 over the long term.
- On the -- in the Section 2, just some

- 1 general items about not providing services outside of
- 2 our mandate, managing our catastrophic hail exposure,
- 3 and addressing volatility in the -- the claim
- 4 liabilities, being, like, the long -- the long-term
- 5 PIPP liabilities, for example. So again, without
- 6 getting into detail, these targets are -- are based on
- 7 our own modelling of this risk and -- and what we've
- 8 since done to mitigate that -- that risk, yeah.
- 9 SRE not a topic of this hearing, but
- 10 just generally, we're focussed on Manitoba and core --
- 11 core products.
- 12 Investment risk -- the first bullet
- 13 point talks about how we've put in the Asset-Liability
- 14 Management Program, and our expectation is to be very
- 15 close to matched. Plus or minus 10 million is a tiny
- 16 amount on billions, about \$2 billion on either side of
- 17 the asset and liabilities. So we've been operating
- 18 very close to that, which is good.
- 19 As you're aware, though, we don't hedge
- 20 all our interest rate risk. We do have investments in
- 21 -- in bonds in -- in the RSR and other lines of
- 22 business, so we've accep -- accepted some interest
- 23 rate risk there. And then the other pieces talk about
- 24 currency exposure and equity exposure.
- 25 And then number 5, just noting that we

- 1 have no appetite at all for any financial or non-
- 2 financial breaches of regulatory compliance.
- 3 As I mentioned, we have reported -- we
- 4 start reporting on the top risks. One (1) of the
- 5 first things we discussed with Mr. Sprenger is that we
- 6 didn't want ERM to just be this mess of policies and -
- 7 and long documents that nobody reads. We want it to
- 8 be very practical, and one (1) of the most practical
- 9 ways to do that is to get assessment of the top risks
- 10 and have that in -- in front of the Board on a regular
- 11 basis so, again, we're talking about the important
- 12 things that matter.
- 13 And then on the COVID-19 pandemic,
- 14 you'll hear more about this, but we're obviously very
- 15 pleased with how MPI handled that. We -- we have a
- 16 business continuity program, and the truth is a lot of
- 17 -- you know, as we, you know, went through all these
- 18 assessments over the years, some staff may feel
- 19 they're somewhat annoying at times and unnecessary,
- 20 preparing for these events that are never going to
- 21 happen.
- 22 Well, they happened, and I can say that
- 23 we were very well prepared, and that -- that was one
- 24 (1) of the reasons we were able to move sixteen
- 25 hundred (1,600) employees to working from home in less

- 1 than a month. So we're very happy with how that went.
- 2 Also noted is we were able to share
- 3 some of our locations with the government as drive-
- 4 through testing sites. So from everything I've seen -
- 5 I'm the actuary, not the -- the operations vice-
- 6 president -- but all indications were that that was
- 7 very smooth.

8

9 (BRIEF PAUSE)

- 11 MR. MARK GIESBRECHT: All right, I'll
- 12 continue on from here, and I'll -- I'll be
- 13 highlighting some of the -- the key impacts of COVID
- 14 from a financial perspective. There have been many
- 15 implications of COVID on operations and as we work
- 16 with government to utilize our service centres for
- 17 testing and in that regard, but we'll look at some of
- 18 the -- the key implications from a financial
- 19 perspective.
- 20 So the slide in front of you, it has a
- 21 list of what costs we've incurred over and above of
- 22 the normal course. So starting from the bottom,
- 23 you'll see the largest chunk around vehicle
- 24 sanitation.
- 25 And so this is where we -- we will pay

- 1 to our various repair shops fifty dollars (\$50) per
- 2 car to ensure that cars are returned to customers
- 3 after being repaired being fully clean and sanitized
- 4 and to ensure that there is no risk of -- of any kind
- 5 of virus to be -- to go back to our customers in that
- 6 regard. So that's an ongoing cost, and it is the
- 7 largest single cost that we're seeing on an
- 8 incremental basis.
- 9 A special rebate, that is in relation
- 10 to the mailing costs and the hearing cost to
- 11 distribute our \$110 million rebate. So that's -- that
- 12 was about seven hundred and eighteen thousand dollars
- 13 (\$718,000).
- 14 The next line you'll see is
- 15 productivity, that green bar, and what we mean by that
- 16 is, you know, lost time due to sick time, family
- 17 leave, salary continuance, different programs around
- 18 ensuring that our staff are able to deal with the
- 19 pandemic and make sure that we are -- you know, that
- 20 we're safe during this time. So there is a little bit
- 21 of productivity loss in that regard; that equates to
- 22 about six hundred and eighty-one thousand (681,000)
- 23 through the first half of the year.
- 24 Incremental staffing, there have been
- 25 some -- some need to move around people to address the

- 1 needs of the businesses on an ongoing basis. An
- 2 example of that would be in our contact centre, as we
- 3 had, during the initial shutdown in March and April --
- 4 moving to way to service our customers via phone, as
- 5 an example, so having to shift staff around in order
- 6 to maintain our service to the public. So there --
- 7 there has been some costs there.
- 8 Technology enablement, that's all
- 9 around getting people to work from home, as Mr.
- 10 Johnston spoke to, you know, in a short order, moving,
- 11 you know, the great majority of our staff, who were --
- 12 that had the ability to work from home, given the
- 13 nature of their work flows, to do that.
- 14 So that's had costs around tokenization
- 15 for VPN access, laptop deployment, special --
- 16 utilizing home PCs to -- to remote into -- to
- 17 desktops, all these kind of things to allow that work
- 18 from home. So there was costs there, about five
- 19 hundred and forty-seven thousand dollars (\$547,000).
- Then we'd also have sanitization and
- 21 the personal and protective equipment; that totals
- 22 about three hundred and ninety thousand dollars
- 23 (\$390,000). So as we ensure that we have the right
- 24 sanitization and cleaning in place through our service
- 25 centres and our head office, there's additional cost

- 1 there. So all told, through six (6) months of the
- 2 year, about \$6 million in cost -- in incremental cost
- 3 to the Corporation.
- The next slide, you'll see some of the
- 5 key highlights of the savings that we've had on an
- 6 operational basis. Given that salary and benefits is
- 7 our biggest expense line, that's where we see the
- 8 greatest savings relative to budget. And so as we
- 9 have gone through this pandemic, we have not filled,
- 10 necessarily, all the vacancies as they've -- they've
- 11 come due.
- 12 We had a number of committed savings
- 13 that we wanted to make sure -- as other Crown
- 14 organizations and government agencies were looking for
- 15 -- for savings and efficiencies, we were no different.
- 16 And we have seen an average of about -- about a
- 17 hundred and forty-two (142) vacancies throughout this
- 18 period. That has led to \$5.8 million -- or an under-
- 19 budget savings on a salary-and-benefit basis.
- 20 With our Driver Education Program,
- 21 again, due to the change in the program and the
- 22 initial shutdown earlier this year, there was a move
- 23 to online. And so some of the costs that we normally
- 24 would incur have been deferred or, in this case, saved
- 25 for -- for this particular year; that equates to \$1.7

- 1 million.
- 2 Advertising and public campaigns.
- 3 Anywhere there was what we considered discretionary
- 4 spending, we looked to reduce that spend. This was
- 5 one (1) area where we felt that we -- we could realize
- 6 some savings, so there was about \$1.4 million in that
- 7 regard. Campaigns continue to be formulated and will
- 8 rolled out, but during that period, there were some
- 9 savings realized there.
- 10 And, of course, given the travel
- 11 restrictions, there's very little travel taking place.
- 12 Obviously, out of -- out of province is almost or
- 13 completely halted, and any province -- provincial
- 14 travel is only where absolutely necessary. So there
- 15 is about four hundred thousand dollars (\$400,000) in
- 16 savings from travel and our vehicle expense side.
- On to the next slide, you'll see our
- 18 direct-claims savings. So this is a summary of the
- 19 report that we've been providing to this panel on a
- 20 monthly basis. So you see from March to September the
- 21 claims incurred on an actual-to-budget basis.
- 22 And you'll see that back in March, we
- 23 had about \$25 million in better-than-budget
- 24 performance, and that has kind of moved up a little
- 25 bit. It's been cut in half to about 11, 12, \$13

- 1 million in the last number of months.
- 2 And so this is primarily what we would
- 3 expect to be a direct result of, you know, the COVID
- 4 pandemic restrictions, working from home, all these
- 5 kind of things leading to, you know, reduced traffic
- 6 flows and reduced incidents of -- of accidents. And
- 7 so, you know, a fairly dramatic change there.
- 8 We do see that returning closer to
- 9 normal levers -- levels in the last number of months,
- 10 but, no doubt, there have been significant savings
- 11 during the first six (6) months of the year.
- 12 On the next slide, we'll see -- this is
- 13 a representation of a year-over-year claims assigned
- 14 within the -- our service centres on a city and a
- 15 rural basis. So it's another way of looking at -- at
- 16 the incidence of claims.
- And so, what you see is, in the early
- 18 months, claims being assigned within the service
- 19 centres dropping roughly 50 percent. And then, kind
- 20 of coming back closer to normal levels. The -- the
- 21 turquoise colour there is the -- the city of Winnipeg.
- 22 And you'll see in around July -- kind of comes back to
- 23 about that ten (10) and fluctuates to about 15
- 24 percent. This is as compared to prior year.
- On the rural side, there was a faster

- 1 return to normal levels or closer to normal levels
- 2 than on -- on the city side. And in early July,
- 3 there's a bit of a spike there. There was, I believe,
- 4 some flooding in the Brandon area that gave rise to
- 5 that. But, except for that spike, similar depictions
- 6 of the year-over-year claims versus city but not quite
- 7 as dramatic on that basis.
- 8 So the story really is, you know, a
- 9 dramatic reduction in claims in the early -- early
- 10 part, returning closer to normal levels as we've
- 11 proceeded through the pandemic.
- 12 As far as impact on our portfolio --
- 13 and we'll get more into that with the investment panel
- 14 -- but just some quick highlights.
- 15 At the end of 2019/2020, we did have an
- 16 impairment on our investment portfolio of about \$68
- 17 million; \$54 million of which related to our equity
- 18 portfolio. And of that, \$42 million related to the
- 19 Basic side of the business.
- 20 And so, I just want to give a bit more
- 21 clarity around what that impairment -- what that
- 22 means. I know there was questions within the IR
- 23 rounds about that.
- So we will value our equities at fair
- 25 market value at any given period. But depending on

- 1 how they are classified for accounting, the -- the
- 2 changes will fluctuate and flow through the -- the
- 3 financial statements in a different way.
- So, for example, we'll classify our
- 5 equities as what's known as available for sale. And
- 6 what that means is the accounting treatment -- the
- 7 unrealized gains and losses will flow through not the
- 8 profit and loss, but the other comprehensive income.
- 9 And so, what that means is you don't
- 10 see that volatility in your net income. However,
- 11 given the dramatic downturn in -- so you -- you see
- 12 before you on the chart, this is the cumulative
- 13 returns of our equity portfolio in 2019. And you can
- 14 see that there's -- there's gains made basically all
- 15 along until, you know, early 2020. And then, of
- 16 course, in March, as the pandemic was officially
- 17 declared in North America, you see a dramatic drop
- 18 off. And that's where we realized that -- that drop
- 19 at the end of the fiscal year of 2019/2020.
- 20 So because it was a -- a dramatic and
- 21 significant impact, due to the accounting rules,
- 22 generally speaking, when you have a drop of greater
- 23 than 20 percent, that will typically qualify in -- in
- 24 case of our policy, it did qualify for an impairment.
- 25 And so, we shift that other comprehensive loss over to

- 1 net income. And that gave rise to, on a corporate
- 2 basis, a \$68 million loss for 2019/2020.
- We have seen, subsequent to that loss,
- 4 quite a rebound. It's been very -- very interesting
- 5 to watch the markets. You know, with government
- 6 reaction, with stimulus in the marketplace, there has
- 7 been a dramatic turnaround.
- 8 And so, this will be recognized in our
- 9 balance sheet, however, not in our statement of profit
- 10 and loss as those rebounds are not reflected in the
- 11 profit and loss until you actually realize those
- 12 gains. However, it is reflected in our total equity
- 13 position.
- 14 Onto the next slide. This depicts our
- 15 asset liability management program, some of the
- 16 impacts that we're recognizing here.
- 17 On the right hand of the -- the slide,
- 18 you'll see the -- the government yield curve for
- 19 Canadian bonds. And what you'll see is the -- the red
- 20 bar -- so the end of the fiscal year prior to the one
- 21 that we just closed where rates were significantly
- 22 higher than what we closed last year that.
- 23 And then, in this fiscal year -- or at
- 24 the end of August, that is -- you'll see a bit of a
- 25 continued drop in interest rates across all points on

- 1 that curve.
- What you don't see on the slide as well
- 3 is the impact of bond spreads between Corporate bonds,
- 4 provincial bonds, versus the -- the government bonds
- 5 and that's had a lot of movement as well.
- And that's given rise, this year, to a
- 7 dramatic impact on our investment income and our
- 8 claims incurred.
- 9 So on the left side, you'll see the
- 10 impact. The lighter blue represents the actual impact
- 11 to investment income and -- and claims. The darker
- 12 blue is the -- the better-or-worse position relative
- 13 to budget.
- 14 And so, you'll see investment income
- 15 has increased \$127 million relative to budget; whereas
- 16 claims incurred has increased to \$140 million. So
- 17 they have roughly offset and the net impact is about a
- 18 \$13 million negative impact.
- 19 But you can see the dramatic impacts on
- 20 either side of the ledger. And the result of the ALM
- 21 program that really hedges that impact and mitigates
- 22 it as best as possible. So while there has been a lot
- 23 of volatility, the impact on the profit and loss has
- 24 been mitigated significantly.
- 25 Moving along, just a quick recap on the

- 1 rebate. So, again, we'd like to -- to thank the panel
- 2 members and all Interveners through that process. We
- 3 applied initially on April 27th, had a very quick
- 4 process with an Order to come on May 1st. So that
- 5 was, you know, excellent. Definitely an expedient
- 6 process, so we thank everyone for that.
- Just to -- to recap. There were two
- 8 (2) components of that rebate. The first one was the
- 9 -- the Extension profits that, in normal course, would
- 10 have flowed through the Capital Management Plan, but
- 11 during this, you know, pandemic time, the need to
- 12 expedite that. So that was the \$52 million that
- 13 formed part of the rebate to customers.
- 14 Then, of course, the part B, the
- 15 forecasted claims between March 15th to May 15th, that
- 16 \$58 million. So, all told, \$110 million were rebated
- 17 to customers. And so, we were really pleased to be
- 18 able to do that in the time of need for -- for
- 19 Manitobans.
- 20 And on our final slide here, just some
- 21 of the numbers that go with that. So at the end of
- 22 May, we started to mail out cheques to -- to policy
- 23 holders.
- 24 For any rebate that was under ten
- 25 dollars (\$10), we did not mail out those rebates.

- 1 They were left as a credit on accounting customers
- 2 where their next interaction could have that applied
- 3 against their future payments. But for the majority
- 4 of folks, about six hundred and forty-nine thousand
- 5 (649,000) customers received a rebate cheque. On
- 6 average, between a hundred and forty (140) and a
- 7 hundred and sixty dollars (\$160). So that made up the
- 8 \$110 million rebate.
- 9 We did have a very small second cheque
- 10 run in late July. This was a result of a customer
- 11 inquiry where we found that there was a small
- 12 contingent of customers -- about, you know, roughly
- 13 nine thousand (9,000) customers -- who had a
- 14 calculation error. And it -- it stemmed from
- 15 customers who had a mid-stream change or -- or
- 16 transfer of their policy.
- 17 And so, upon investigation, we reviewed
- 18 that and we did find that there were a few customers
- 19 impacted. And then, we did do a secondary cheque run
- 20 to address that issue.
- 21 So it was typically small dollars. The
- 22 average rebate there was twenty-five dollars (\$25).
- 23 And then, again, for rebates less than ten dollars
- (\$10), we followed the same practice to leave a credit
- 25 on account where necessary.

- 1 That concludes the presentation piece
- 2 of our panel.
- 3 THE PANEL CHAIRPERSON: Thank you, Mr.
- 4 Giesbrecht and Mr. Johnston.
- 5 Mr. Scarfone, do you have anything
- 6 further in direct?
- 7 MR. STEVE SCARFONE: I don't, Madam
- 8 Chair. Thank you.
- 9 THE PANEL CHAIRPERSON: Okay. Any
- 10 questions? Okay. Ms. McCandless...?

- 12 CROSS-EXAMINATION BY MS. KATHLEEN MCCANDLESS:
- MS. KATHLEEN MCCANDLESS: Thank you.
- 14 Good morning, Mr. Johnston, Mr. Giesbrecht.
- I appreciate that you did get into
- 16 detail on COVID-19 and the rebate and the risk
- 17 management framework this morning.
- 18 I'm going to take you back a little bit
- 19 first, however, just to ask some questions about the
- 20 rate applied for and the rate indication. I believe,
- 21 Mr. Johnston, you're likely aware that that was
- 22 coming. Thank you.
- 23 First -- and most of these questions, I
- 24 believe, will be directed to Mr. Johnston. You accept
- 25 that the Corporation bears the onus of proof to

- 1 substantiate the General Rate Application?
- 2 MR. LUKE JOHNSTON: I do.
- 3 MS. KATHLEEN MCCANDLESS: And so, the
- 4 Corporation bears the onus of establishing that the
- 5 proposed rates and fees are just and reasonable?
- MR. LUKE JOHNSTON: Yes.
- 7 MS. KATHLEEN MCCANDLESS: And another
- 8 way of stating the test is that the rates are to be
- 9 actuarially sound and statistically driven?
- 10 MR. LUKE JOHNSTON: That's correct.
- MS. KATHLEEN MCCANDLESS: Thank you.
- Now, I'm just going to take you through
- 13 an overview of the initial application request and how
- 14 that's changed based on the update that was filed on
- 15 October 9th.
- 16 So, Kristen, could you take us to part
- 17 1, the Legal Application, at page 3? It's also found
- 18 in the book of documents at Tab 1.
- 19 And so this reflects the provisional
- 20 rate request that was filed in June of this year; yes?
- 21 MR. LUKE JOHNSTON: Yes.
- MS. KATHLEEN MCCANDLESS: And so we
- 23 see at line 6 that initially the Corporation requested
- 24 an overall rate decrease of 10.5 percent?
- 25 MR. LUKE JOHNSTON: Correct.

- 1 MS. KATHLEEN MCCANDLESS: And that was
- 2 comprised of three (3) components. The first was a 3
- 3 percent decrease resulting from changes to the
- 4 Automobile Insurance Coverage Regulation; yes?
- 5 MR. LUKE JOHNSTON: Yes.
- 6 MS. KATHLEEN MCCANDLESS: The second
- 7 was a 2.5 percent decrease in the break-even cost of
- 8 Basic vehicle premiums calculated in accordance with
- 9 accepted actuarial practice and grounded in naive
- 10 interest rate forecasts as at March 31, 2020; yes?
- 11 MR. LUKE JOHNSTON: Correct.
- 12 MS. KATHLEEN MCCANDLESS: And that --
- 13 item number 2, that's what's been updated in the
- 14 October 9th rate update; yes?
- 15 MR. LUKE JOHNSTON: All of these items
- 16 were tech -- technically updated in the October
- 17 update. For example, the -- the release, if it -- if
- 18 it needed to change, we would have changed it, but --
- 19 and then similar to point 1, the reasons for our
- 20 change didn't really affect that item. But if there
- 21 were any updates to be made, we did, but it was the
- 22 same indicated number.
- 23 MS. KATHLEEN MCCANDLESS: Understood.
- 24 Thanks. With item 3, that's the release, the 5
- 25 percent capital release you just referred to; yes?

- 1 MR. LUKE JOHNSTON: That's right.
- 2 MS. KATHLEEN MCCANDLESS: And that's
- 3 in accordance with the Capital Management Plan which
- 4 was approved on a conditional basis for this rating
- 5 year by the Board; yes?
- MR. LUKE JOHNSTON: Correct.
- 7 MS. KATHLEEN MCCANDLESS: Thank you.
- 8 And MPI is seeking this -- seeking the new rate for
- 9 the twelve (12) month period beginning April 1st,
- 10 2021, yes?
- 11 MR. LUKE JOHNSTON: Correct.
- MS. KATHLEEN MCCANDLESS: So if we now
- 13 go to MPI Exhibit 27 -- oh, pardon me. You know what,
- 14 first, Kristen, if you could go to -- it's a letter
- 15 dated October 9th, 2020, and it's from general counsel
- 16 for MPI to the Board. It's not yet been filed as an
- 17 exhibit.

18

19 (BRIEF PAUSE)

- 21 MS. KATHLEEN MCCANDLESS: Thank you.
- 22 So for the purposes of the record, I will just have
- 23 this marked as PUB Exhibit Number 18. This is the
- 24 letter from Mr. Triggs, general counsel, dated October
- 25 9th, 2020, outlining the updated rate requests.

1

- 2 --- EXHIBIT NO. PUB-18: Letter from Mr. Triggs
- Dated October 9th, 2020,
- 4 Outlining Updated Rate
- 5 Requests

- 7 MS. KATHLEEN MCCANDLESS: Are you
- 8 familiar with this document, Mr. Johnston?
- 9 MR. LUKE JOHNSTON: Yes.
- 10 MS. KATHLEEN MCCANDLESS: Thank you.
- 11 And so on the left side of the letter, we see the
- 12 provisional overall rate request of 10.5 percent, yes?
- MR. LUKE JOHNSTON: Yes.
- 14 MS. KATHLEEN MCCANDLESS: And then on
- 15 the right side of the screen, we see the October 9th
- 16 overall rate decrease update, yes?
- MR. LUKE JOHNSTON: Yes.
- 18 MS. KATHLEEN MCCANDLESS: And so as
- 19 you had mentioned just a moment ago, there's no change
- 20 to the decrease resulting from changes to the
- 21 regulation?
- MR. LUKE JOHNSTON: Correct.
- MS. KATHLEEN MCCANDLESS: Or to the
- 24 capital release. But where we see the change is in
- 25 the middle on the right-hand side of the screen.

- 1 Now the break-even cost of Basic
- 2 vehicle premiums is a decrease of .8 percent, yes?
- 3 MR. LUKE JOHNSTON: That's correct,
- 4 and so what we -- just to be completely clear here, we
- 5 did update for the latest interest rates, but we also
- 6 updated our year-to-date experience in our -- in our
- 7 financial model. Not shown here is an uncapped
- 8 version of the Capital Release Provision. Those would
- 9 not be the same in both scenarios, but because of the
- 10 cap, they are the same at 5 percent.
- 11 MS. KATHLEEN MCCANDLESS: And so we
- 12 see here that there's a -- a 1.7 percent reduction in
- 13 the indicated actuarial-based rate, or I suppose an
- 14 increase, yes?
- 15 MR. LUKE JOHNSTON: I didn't hear the
- 16 last part of the question, sorry.
- MS. KATHLEEN MCCANDLESS: This is a
- 18 difference of 1.7 percent --
- MR. LUKE JOHNSTON: Yes.
- MS. KATHLEEN MCCANDLESS: --
- 21 essentially? Yes. On the right-hand side of the
- 22 page, we see a point eight (.8) decrease and then
- 23 'provisional' in brackets.
- Is there a reason why this decrease is
- 25 considered provisional?

- 1 MR. STEVEN SCARFONE: So, counsel, I
- 2 noticed that, and that was an oversight that should
- 3 not have been included in the letter, so it's not
- 4 provisional.
- 5 MS. KATHLEEN MCCANDLESS: Thank you.
- 6 And I take it then that's the same with respect to the
- 7 capital release at the bottom of the right-hand side
- 8 of the screen?
- 9 MR. STEVEN SCARFONE: Correct. Thank
- 10 you.
- MS. KATHLEEN MCCANDLESS: Thank you.
- 12
- 13 (BRIEF PAUSE)
- 14
- 15 CONTINUED BY MS. KATHLEEN MCCANDLESS:
- MS. KATHLEEN MCCANDLESS: If we could
- 17 go to MPI Exhibit Number 27, Appendix 1, so that's the
- 18 Rate Indication Table and the MCT percentage before
- 19 and after the Capital Management Plan.
- 20 Mr. Johnston, MP -- MPI provided nine
- 21 (9) scenarios including an update to the naive
- 22 interest rate forecast. We see at lines 1 to 9,
- 23 naive, naive with COVID up to Q3 2020, naive with
- 24 COVID up to Q4 2020, 50/50, standard interest rate
- 25 forecast, reduction of fifty (50) basis points, an

- 1 increase of fifty (50) basis points, reduction of
- 2 twenty-five (25) basis points, and an increase of
- 3 twenty-five (25) basis points, yes?
- 4 MR. LUKE JOHNSTON: Yes. I was
- 5 surprised that we provided that many scenarios, but my
- 6 understanding is that they were requested, so, yes,
- 7 that's correct.
- 8 MS. KATHLEEN MCCANDLESS: All right.
- 9 Thank you. And so the naive and each of the two (2)
- 10 COVID-19 scenarios -- so lines 1 to 3 -- plus the
- 11 50/50 and the standard interest rate forecast -- so
- 12 four (4) and five (5) -- each indicate the maximum 5
- 13 percent capital build and release -- or build --
- 14 release, pardon me.
- MR. LUKE JOHNSTON: That's right. In
- 16 all these scenarios, it triggers the -- the maximum
- 17 release. We don't -- I've seen other versions of this
- 18 where we show the uncapped version of that which would
- 19 probably be informative, but it's more than negative 5
- 20 percent.
- MS. KATHLEEN MCCANDLESS: And each of
- 22 the actuarially indicated break-even rates includes a
- 23 3 percent rate reduction related to the coverage
- 24 changes. Is that right?
- MR. LUKE JOHNSTON: That's right, and

- 1 that includes the product changes, which is why it's
- 2 not the 0.8 percent that you referenced earlier. So
- 3 the rounded version of point seven-six (.76) would be
- 4 zero point eight (0.8). Three percent is the product
- 5 changes.
- 6 MS. KATHLEEN MCCANDLESS: Thank you.
- 7 Now, Kristen, could we put up PUB Exhibit Number 27,
- 8 page 2? That's RM-1. It's also at Tab 4 of the book
- 9 of documents. And place that side by side, if
- 10 possible, with Tab 2 from the book of documents which
- 11 is the -- is Part 6 from the rate-making section of
- 12 the Application, page 5.

13

14 (BRIEF PAUSE)

- MS. KATHLEEN MCCANDLESS: Perfect.
- 17 Thank you. So this is just to highlight, Mr.
- 18 Johnston, the changes in the indicated rate change
- 19 between the application as filed in June and the
- 20 updated filed earlier this month, yes?
- 21 MR. LUKE JOHNSTON: That's correct,
- 22 and I'm always disappointed on how bad my handwriting
- 23 is in the -- on the right-side one, but it is what it
- 24 is.
- 25 MS. KATHLEEN MCCANDLESS: So if we

- 1 look on the right-hand side of the screen for the
- 2 rate-making section of the application, we see the
- 3 private passenger indicated rate change was a decrease
- 4 of 11 percent.
- 5 And that has now changed in Exhibit 27
- 6 to a decrease of 9.4 percent?
- 7 MR. LUKE JOHNSTON: Correct.
- 8 MS. KATHLEEN MCCANDLESS: And then
- 9 line 2 with respect to commercial, initially the
- 10 indication was a decrease of 4.8 percent, and that has
- 11 been updated in Exhibit 27 to a decrease of 2.1
- 12 percent?
- MR. LUKE JOHNSTON: Yes.
- 14 MS. KATHLEEN MCCANDLESS: Public
- 15 class, we see an initial indicated rate change of 6.1
- 16 percent decrease which has now been revised to a 3.7
- 17 percent decrease?
- 18 MR. LUKE JOHNSTON: Correct.
- 19 MS. KATHLEEN MCCANDLESS: Motorcycles,
- 20 initially the -- the indicated rate change was a 1.8
- 21 percent increase, and that has been updated to a 4.7
- 22 percent increase?
- MR. LUKE JOHNSTON: Yes.
- 24 MS. KATHLEEN MCCANDLESS: Trailers, a
- 25 slight difference in that June, the indicated rate

- 1 change was a decrease of 11.4 percent, which has now
- 2 changed to a decrease of 11.3 percent?
- MR. LUKE JOHNSTON: Yes.
- 4 MS. KATHLEEN MCCANDLESS: No change to
- 5 off-road vehicles in either --
- MR. LUKE JOHNSTON: Correct.
- 7 MS. KATHLEEN MCCANDLESS: -- scenario,
- 8 and then we come to the total indicated overall rate
- 9 change of 8.8 percent in the update.
- 10 MR. LUKE JOHNSTON: That's correct.
- MS. KATHLEEN MCCANDLESS: Thank you.
- 12 Now, if we could go to MPI Exhibit 27, page 25.

13

14 (BRIEF PAUSE)

- 16 MS. KATHLEEN MCCANDLESS: And this is
- 17 figure RM-19 from the October 9th update, which is the
- 18 percent distribution for all classification and rate
- 19 adjustments, yes?
- MR. LUKE JOHNSTON: I see that, yes.
- 21 MS. KATHLEEN MCCANDLESS: I appreciate
- 22 the numbers in front of us are very small. So, just
- 23 to walk you through some of them, if we look to the
- 24 left-hand side of the screen, under the column,
- 25 "Number of vehicles," we see a total decrease of, in

- 1 the middle of the screen here, nine hundred and fifty-
- 2 four thousand eighty-nine (954,089) or 81.5 percent of
- 3 all vehicles will be receiving a decrease in rates
- 4 based on the updated rate indication?
- 5 MR. LUKE JOHNSTON: That's correct.
- 6 MS. KATHLEEN MCCANDLESS: And then if
- 7 we go to page 23 of this same exhibit, this is figure
- 8 RM-18, and that's the dollar distribution for all
- 9 classification and rate adjustments?
- MR. LUKE JOHNSTON: Yes.
- 11 MS. KATHLEEN MCCANDLESS: And if we
- 12 look to the left-hand side of the screen, towards the
- 13 top, under, "Number of vehicles," we see that two
- 14 hundred and twenty-two thousand five hundred and five
- 15 (222,505) vehicles will receive a decrease of between
- 16 one hundred (100) to one hundred and fifty dollars
- 17 (\$150)?
- 18 MR. LUKE JOHNSTON: I see that, yes.
- 19 Yes.
- 20 MS. KATHLEEN MCCANDLESS: Just one (1)
- 21 row above that we see a hundred and forty-eight
- 22 thousand four hundred and seventy (480,470) vehicles
- 23 will receive a decrease of one hundred (100) to two
- 24 hundred dollars (\$200) -- one hundred and fifty (150)
- 25 to two hundred dollars (\$200), pardon me?

- 1 MR. LUKE JOHNSTON: Yes.
- MS. KATHLEEN MCCANDLESS: Next, above
- 3 that, we see fifty-three thousand five hundred and
- 4 sixty-two dollars (sic) (\$53,562) will receive a
- 5 decrease of two hundred (200) to two hundred and fifty
- 6 dollars (\$250), yes?
- 7 MR. LUKE JOHNSTON: Yes.
- 8 MS. KATHLEEN MCCANDLESS: And then the
- 9 last two (2) at the top of the page, roughly over
- 10 eighteen thousand (18,000) vehicles will see a
- 11 decrease in excess of two hundred and fifty dollars
- 12 (\$250), yes?
- MR. LUKE JOHNSTON: That's right.
- 14 MS. KATHLEEN MCCANDLESS: And then if
- 15 we look to the middle column under, "Private passenger
- 16 vehicles 2021," towards the very bottom of the page,
- 17 the second line from the bottom, "Total increasing,"
- 18 we see that almost every private passenger vehicle
- 19 will receive a decrease while four (4) will receive no
- 20 change in rates and three hundred and nineteen (319)
- 21 will see an increase?
- MR. LUKE JOHNSTON: Yes, three hundred
- 23 and nineteen (319).
- MS. KATHLEEN MCCANDLESS: Thank you.
- 25 What are the characteristics around the private

- 1 passenger vehicles still receiving an increase with a
- 2 9.5 -- 9.4 percent indicated rate reduction for the
- 3 class?
- 4 MR. LUKE JOHNSTON: I'd have to look
- 5 in -- into the details. I believe we do have that in
- 6 the application. But in -- in a general sense, it
- 7 would have to be a class that was in need of a larger
- 8 rate increase; that would typically be a smaller
- 9 class.
- 10 And it -- it may also pertain to
- 11 vehicles where their rate group was increased from the
- 12 Insurance Bureau of Canada rate groups, but even that
- 13 is only allowed to go up one (1) -- one (1) rate group
- 14 at a time.
- So, I would have to -- I'd have to look
- 16 into the details of that. Just one (1) second. Maybe
- 17 I'll pull up a reference.
- 18
- 19 (BRIEF PAUSE)
- 20
- 21 MR. LUKE JOHNSTON: My apologies. I'm
- 22 -- I'm looking for a table we normally provide of the
- 23 top fifty (50) increases. That -- that would be
- 24 helpful to understand why somebody might fall in that
- 25 group.

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1 MS. KATHLEEN MCCANDLESS: Thank you.
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- 2 I don't think we'd need an undertaking for that
- 3 information, but if it becomes available, perhaps you
- 4 could just speak to it later.
- 5 MR. LUKE JOHNSTON: Okay. So, yeah,
- 6 just my understanding is we still provide that just so
- 7 the Board is aware of who the top fifty (50) are and -
- 8 and why they saw increases.

9

10 (BRIEF PAUSE)

- MS. KATHLEEN MCCANDLESS: Thank you.
- 13 Now, if we look to the left-hand side of the column
- 14 here under, "Percentage of vehicles," in the middle of
- 15 the page, we see no change, a hundred and seventy-six
- 16 thousand eight and ninety-nine (176,899) vehicles, or
- 17 15.11 percent, will see no change in pre -- premium,
- 18 yes?
- 19 MR. LUKE JOHNSTON: That's correct.
- 20 MS. KATHLEEN MCCANDLESS: And then at
- 21 the very bottom of that same column under total -- or
- 22 beside, "Total increasing," only thirty-nine thousand
- 23 five hundred and sixteen (39,516) vehicles are
- 24 receiving a rate increase, yes?
- MR. LUKE JOHNSTON: Correct.

173 1 2 (BRIEF PAUSE) 3 MS. KATHLEEN MCCANDLESS: And then the second column from the right is, "Commercial 5 vehicles." And towards the very bottom, under total -- or beside, "Total increasing," we see that fifteen thousand two hundred and fifty-six (15,256), or 32.7 percent, of commercial vehicles are receiving some sor -- some form of increase, yes? 10 11 MR. LUKE JOHNSTON: Yes. 12 MS. KATHLEEN MCCANDLESS: Now, the 13 second page of this exhibit -- or this figure, page 14 24, on the left-hand side of the page we see the 15 motorcycle class? 16 MR. LUKE JOHNSTON: T do. 17 MS. KATHLEEN MCCANDLESS: And at the 18 very bottom, beside, "Total increasing," we see that 19 almost all motorcycles are increasing, so seventeen thousand one hundred and seventy-six (17,176) 20 motorcycles, and only five hundred and ten (510) are 21 22 decreasing if we look up in that column towards the 23 middle, yes? 24 MR. LUKE JOHNSTON: That's correct. 2.5 MS. KATHLEEN MCCANDLESS: Now, if we

- 1 could go to the book of documents, tab 15, that's also
- 2 part 5 of the application revenue, figure 3.
- 3 This represents the detail of premiums
- 4 written and earned based on the original application?
- 5 MR. LUKE JOHNSTON: Yes.
- 6 MS. KATHLEEN MCCANDLESS: And so, what
- 7 it shows is the impact of the proposed 10.5 percent,
- 8 or the initially provisional rate decrease, yes?
- 9 MR. LUKE JOHNSTON: That's right.
- 10 MS. KATHLEEN MCCANDLESS: And that
- 11 would be at line 4?
- MR. LUKE JOHNSTON: Line 4 under the
- 13 2022 F column.
- 14 MS. KATHLEEN MCCANDLESS: Okay. And
- 15 with the impact of the rate change on premiums written
- 16 and -- or collected, yes, in line 12?
- 17 MR. LUKE JOHNSTON: Correct.
- 18 MS. KATHLEEN MCCANDLESS: That's a
- 19 reduction of \$119.7 million, yes?
- 20 MR. LUKE JOHNSTON: That's right.
- 21 MS. KATHLEEN MCCANDLESS: Point eight,
- 22 pardon me, I believe. So, just over 50 percent of
- 23 this reduction would be earned in 2021/'22 with the
- 24 remaining 48.77 percent recognized in 2022/'23 due to
- 25 staggered renewals?

- 1 MR. LUKE JOHNSTON: Correct.
- 2 MS. KATHLEEN MCCANDLESS: Now, if we
- 3 look to the volume and upgrade factors, so towards the
- 4 top of the page, looking at the HTA Volume Change
- 5 relative to the 2020 GRA, we know that the forecast
- 6 for the 2020 GRA for volume was 1.4 percent.
- 7 You'll accept that, subject to check?
- 8 MR. LUKE JOHNSTON: That's correct.
- 9 MS. KATHLEEN MCCANDLESS: But the
- 10 actual, as we see at line 2 here, is .41 percent?
- MR. LUKE JOHNSTON: That's right.
- 12 MS. KATHLEEN MCCANDLESS: What were
- 13 the drivers of this change?
- 14 MR. LUKE JOHNSTON: There's -- we've
- 15 definitely seen lower volume growth in recent years.
- 16 It's not being -- it's not a function of drivers
- 17 because driver growth is -- continues to be
- 18 approximately 1.3, 1.4 percent.
- 19 We don't have, you know, an exact
- 20 answer to this question. We think it could have
- 21 partially to do with economic conditions. We also had
- 22 very short fall seasons the last couple years where it
- 23 basically rained or snowed every day starting in
- 24 September which would also cause some -- some groups
- 25 to bring summer vehicles off the road and -- and not

- 1 earn units.
- 2 And I guess, yeah, the other -- the
- 3 other piece that could exist, we haven't confirmed
- 4 this, but any tendency for younger drivers, for
- 5 example, to not drive could be playing in the numbers,
- 6 but I don't have firm evidence on that, yeah.
- 7 MS. KATHLEEN MCCANDLESS: Thank you.
- 8 For the 20/21 forecast budget at line 2, we
- 9 understand that the reduction in the volume change
- 10 from 1.4 percent to point one four (.14) percent was
- 11 due to the pandemic?
- 12 MR. LUKE JOHNSTON: Yes, of course,
- 13 recognizing the information that we had at that time.
- 14 But what we did is looked at the year-over-year volume
- 15 growth by month and noted that for the -- for the
- 16 '20/'21 years, where we had that information that
- 17 volume growth was progressing very slowly, so we
- 18 assumed that, you know, a -- a valid reason for that
- 19 could be the pandemic, and we made an adjustment to
- 20 that forecast to 0.14 percent.
- 21 Without going into the details, which
- 22 are in the revenue section, and I suspect you'll ask
- 23 about this, but I'll just -- I'll say it now anyways -
- 24 we assumed that that growth rate -- that very low
- 25 growth rate was temporary and -- and that customers

- 1 would insure their vehicles somewhat close to normal
- 2 the following year, which is why you see the -- the
- 3 recovery the following year. If you take the average
- 4 of those two (2) numbers over a two (2) year period,
- 5 you're -- you're back to about the 1 percent per year
- 6 growth, which sustains for the rest of the forecast.
- 7 MS. KATHLEEN MCCANDLESS: You did
- 8 anticipate my next question, so thank you.
- 9 Kristen, if we could go to PUB-MPI 1-
- 10 21, and that's at tab 16 of the book of documents.
- 11 And on page 2, there's a paragraph just
- 12 under Figure 1, for your reference, Mr. Johnston. So
- 13 based on the application, there was a change in the
- 14 methodology of estimating the volume change for 2022
- 15 and thereafter, yes?
- 16 MR. LUKE JOHNSTON: Can you repeat
- 17 that, sorry?
- 18 MS. KATHLEEN MCCANDLESS: There was a
- 19 change in the methodology that the Corporation used in
- 20 est -- for estimating the volume change for 2022 and
- 21 thereafter using policy year earned units instead of
- 22 earned-year units. Is that right?
- MR. LUKE JOHNSTON: Sorry, yes. Yeah.
- 24 MS. KATHLEEN MCCANDLESS: And so based
- 25 on the response to PUB-MPI 1-21, I understand that the

- 1 impact of this change was a reduction of point one por
- 2 -- point one four (.14) percent per year in assumed
- 3 volume growth, without which the rate indication would
- 4 have been initially 10.6 percent instead of ten point
- 5 five (10.5), yes?
- 6 MR. LUKE JOHNSTON: That's right. The
- 7 -- I guess I'd characterize this as a -- a
- 8 methodological -- a methodological improvement, yeah.
- 9 MS. KATHLEEN MCCANDLESS: Thank you.
- 10 And we understand that MPI has assumed that the impact
- 11 of COVID-19 would persist until August 2020.
- MR. LUKE JOHNSTON: At that time, yes,
- 13 yeah. I can tell you that the -- as you've seen,
- 14 revenues are very close to budget, so assumptions that
- 15 were made, whether it was luck or just in the
- 16 aggregate worked out, they are very close.
- MS. KATHLEEN MCCANDLESS: And for the
- 18 October update, has MPI revised any of its assumptions
- 19 on the impact of COVID-19 when determining its volume
- 20 forecast?
- 21 MR. LUKE JOHNSTON: We have not. And
- 22 just -- just kind of restating, we definitely had a
- 23 lot of concerns over our -- our premium intake. We've
- 24 heard, you know, different parts of Canada had major
- 25 drops in premiums. We -- we didn't see that. We made

- 1 a minor adjustment for volume, but we're tracking very
- 2 close to -- to target.
- MS. KATHLEEN MCCANDLESS: Thank you.
- 4 Kristen, if we could go to Figure CI-72.
- 5 And these are the overall claims-
- 6 incurred changes for 2021/'22 and 2022/'23?
- 7 MR. LUKE JOHNSTON: Yes.
- 8 MS. KATHLEEN MCCANDLESS: If we start
- 9 with the total Basic ultimate incurred, which you see
- 10 the movement in forecasted claims in the test years,
- 11 we can see that 2021/'22 has decreased by \$53 million.
- 12 That's line 7 on the right-hand side of the figure.
- 13 Yes?
- 14 MR. LUKE JOHNSTON: Oh, pardon.
- 15 Sorry. '21/'22 has -- our revised ultimate is 53
- 16 million lower than last year's forecast, yes.
- MS. KATHLEEN MCCANDLESS: Thank you.
- 18 And line 8 for 2022/'23, there's a decrease of \$77
- 19 million?
- 20 MR. LUKE JOHNSTON: That's correct.
- 21 MS. KATHLEEN MCCANDLESS: And the --
- 22 these decreases include a \$15 million and a \$30
- 23 million impact of coverage changes, yes?
- 24 MR. LUKE JOHNSTON: That's right, and
- 25 the only reason the '21/'22 impact is fifteen (15) is

- 1 just because it's -- only half the policies have had a
- 2 chance to earn. It -- it's really a \$30 million or
- 3 about a 3 percent impact.
- 4 MS. KATHLEEN MCCANDLESS: So excluding
- 5 the coverage changes, then, we see that the forecasted
- 6 claims have decreased by \$38 million and \$47 million,
- 7 then, for 2021/'22 and '22/'23, respectively?
- 8 MR. LUKE JOHNSTON: On approximate
- 9 terms, yes, yeah.
- 10 MS. KATHLEEN MCCANDLESS: And that's
- 11 with reductions in most coverages, yes?
- MR. LUKE JOHNSTON: The biggest driver
- 13 would be collision frequency reduction assumptions,
- 14 but there are others that total to that amount.
- MS. KATHLEEN MCCANDLESS: Thank you.
- 16 And then if we go to Figure CI-7, and that's at tab 19
- 17 of the book of documents as well.
- 18 So this figure shows the assumed
- 19 impacts to ultimates from implementation of the
- 20 coverage changes, yes?
- 21 MR. LUKE JOHNSTON: That's right.
- 22 MS. KATHLEEN MCCANDLESS: And we can
- 23 see that there is only half of the impact in 2021/'22,
- 24 so at line 3?
- MR. LUKE JOHNSTON: Yes.

- 1 MS. KATHLEEN MCCANDLESS: And then the
- 2 full impact is shown in 2022/'23 at line 4, yes?
- MR. LUKE JOHNSTON: Correct.
- 4 MS. KATHLEEN MCCANDLESS: And the
- 5 majority of the reductions are due to decreases in
- 6 collision and comprehensive claims costs, yes?
- 7 MR. LUKE JOHNSTON: That's right. The
- 8 biggest impact of the product changes by -- by far is
- 9 the deductible increase.
- 10 MS. KATHLEEN MCCANDLESS: Thank you.
- 11 Kristen, could we go to Figure CI-37?
- 12 These are collision ultimate incurred
- 13 losses, yes?
- 14 MR. LUKE JOHNSTON: That's right.
- 15 MS. KATHLEEN MCCANDLESS: And these
- 16 incurred losses have decreased from the 2020 GRA
- 17 estimates by \$40 million and \$54 million,
- 18 respectively, yes? We see on the right-hand side of
- 19 the figure, at lines 15 and 16.
- 20 MR. LUKE JOHNSTON: That's right, and
- 21 inclusive of the CERP impact, yeah.
- MS. KATHLEEN MCCANDLESS: Okay. And
- 23 so that's about \$8 million and \$16 million due to CERP
- 24 impacts, respectively, yes?
- MR. LUKE JOHNSTON: That's right.

- 1 MS. KATHLEEN MCCANDLESS: And so that
- 2 leaves about \$32 million and \$38 million due to
- 3 reduced projections of claim -- claims costs for those
- 4 two (2) years, yes?
- 5 MR. LUKE JOHNSTON: Correct.
- 6 MS. KATHLEEN MCCANDLESS: Would you
- 7 agree that this is driven almost entirely by reduced
- 8 claims frequency?
- 9 MR. LUKE JOHNSTON: The vast majority,
- 10 yes, and -- and you can see the historical evidence in
- 11 -- in the chart under the claim frequency column. It
- 12 wasn't that long ago that -- that MPI was at point one
- 13 three (.13), point one four (.14) frequency.
- 14 The '13/'14 year would have been that
- 15 really bad winter that we had, where it was minus 30
- 16 every day and there were all the ruts in the road and
- 17 -- and we had really poor experience. Since that
- 18 time, we basically dropped off the table from those
- 19 high levels to about point one two (.12), and then in
- 20 '19/'20, we saw very -- another very big drop down to
- 21 point one one one (.111).
- 22 So we are -- as you can see in the
- 23 forecast, we are reacting to that, but, obviously,
- 24 we're not going to have, you know, perfect prediction
- 25 of what that's going to be, but we're just trying to

- 1 stay on top of it in a responsible way.
- MS. KATHLEEN MCCANDLESS: Thank you.
- 3 I'm now going to get into some questions about the
- 4 impact of changes to interest rates on the break-even
- 5 rate indication.
- 6 MR. LUKE JOHNSTON: Okay.
- 7 MR. STEVE SCARFONE: Jus -- just
- 8 before you begin on that new line, Ms. McCandless, the
- 9 -- the information that Mr. Johnston was looking for
- 10 is in Part 4 of the application, Rate Making Appendix
- 11 5, and he can answer that question about the exception
- 12 to the passenger vehicles that you asked earlier, his
- 13 top-fifty (50) list.

14

15 (BRIEF PAUSE)

16

- MR. LUKE JOHNSTON: Just quickly
- 18 looking at this page. I might need a few moments to
- 19 digest all these -- all these changes.
- So, if you don't mind, I'll -- I'll
- 21 gladly come back and give a -- a brief of summary of
- 22 the general reasons for -- for why they saw increases.

- 24 CONTINUED BY MS. KATHLEEN MCCANDLESS:
- MS. KATHLEEN MCCANDLESS: So we're to

- 1 move on then. Is that what -- or do you need some
- 2 time and maybe we can talk about it after?
- 3 MR. LUKE JOHNSTON: If -- if it's
- 4 okay, I -- I can look at that at lunch and just make
- 5 some notes without getting into the painful detail
- 6 that you see here. Yeah.
- 7 MS. KATHLEEN MCCANDLESS: Thank you.
- 8 So with respect to the impact of -- of changes to
- 9 interest rates on the break even rate indication, in
- 10 the 2021 GRA, as filed in June, the assumed new money
- 11 yield was 2.58 percent based on information as of
- 12 March 31, 2020?
- MR. LUKE JOHNSTON: That's my
- 14 recollection, yes.
- 15 MS. KATHLEEN MCCANDLESS: And based on
- 16 June 30, 2020 market Information -- and that's shown
- 17 in PUB-MPI-2-11 at page 3. At that time, the assumed
- 18 new money yield decreased to 1.93 percent. That's at
- 19 figure 2.
- 20 MR. LUKE JOHNSTON: Yes. Correct.
- 21 MS. KATHLEEN MCCANDLESS: So a
- 22 reduction of sixty-five (65) basis points from March
- 23 31 then?
- 24 MR. LUKE JOHNSTON: Correct.
- 25 MS. KATHLEEN MCCANDLESS: And the

- 1 break even rate indication based on the March 31, 2020
- 2 new money yield was 5.5 percent?
- 3 MR. LUKE JOHNSTON: Sorry. Yes. Yes.
- 4 MS. KATHLEEN MCCANDLESS: Then the
- 5 break even rate indication based on the June 30, 2020
- 6 new money yield was 3.81 percent, and that's at figure
- 7 3.
- 8 MR. LUKE JOHNSTON: Yes, that's
- 9 correct. I always forget to add the 3 percent product
- 10 changes in there, but that -- that's correct, both
- 11 those numbers.
- 12 MS. KATHLEEN MCCANDLESS: Okay. And
- 13 there were no other changes in assumptions that would
- 14 have affected the break even rate indication in 2-11,
- 15 correct?
- 16 MR. LUKE JOHNSTON: That's correct.
- MS. KATHLEEN MCCANDLESS: The change
- 18 in market rates did affect other items, which
- 19 potentially would affect the capital build or release
- 20 provision. Yes?
- 21 MR. LUKE JOHNSTON: That's -- that
- 22 right. Anything that interest rates touches, for any
- 23 reason, could be impacted.
- MS. KATHLEEN MCCANDLESS: So a
- 25 reduction of sixty-five (65) basis points then caused

- 1 an increase in the indicated break even rate. It was
- 2 less negative of 1.7 percent?
- 3 MR. LUKE JOHNSTON: That's correct.
- 4 MS. KATHLEEN MCCANDLESS: And that
- 5 would cause a sensitivity of about two-point-six (2.6)
- 6 times the movement in interest rates?
- 7 MR. LUKE JOHNSTON: Sounds correct,
- 8 subject to check. But I'll accept that.
- 9 MS. KATHLEEN MCCANDLESS: And last
- 10 year, I believe it was estimated to be about two-
- 11 point-four (2.4) times?
- MR. LUKE JOHNSTON: Subject to check,
- 13 but that -- that sounds reasonable as well.
- 14 MS. KATHLEEN MCCANDLESS: Thank you.
- Now, if we go to PUB-MPI-1-22. For
- 16 sensitivity purposes, in this Information Request, a
- 17 request was made to provide the rate indication with a
- 18 twenty-five (25) basis point lower new money yield.
- 19 And that's at figure 1 on page 2.
- 20 MR. LUKE JOHNSTON: I see that.
- 21 MS. KATHLEEN MCCANDLESS: And that's
- 22 with a break even rate indication of negative 4.9
- 23 percent. Yes?
- MR. LUKE JOHNSTON: Yes.
- 25 MS. KATHLEEN MCCANDLESS: So for a

- 1 sensitivity of about two-point-four (2.4).
- MR. LUKE JOHNSTON: Roughly, yes.
- 3 MS. KATHLEEN MCCANDLESS: And as well,
- 4 in this same figure, at line 1, we see that a request
- 5 was made to provide the rate indication with a twenty-
- 6 five (25) basis point higher new money yield, with a
- 7 break even rate indication of negative 6.03 percent.
- MR. LUKE JOHNSTON: Correct.
- 9 MS. KATHLEEN MCCANDLESS: So that's a
- 10 sensitivity of about two-point-zero (2.0)?
- MR. LUKE JOHNSTON: Sounds correct,
- 12 yes.
- 13 MS. KATHLEEN MCCANDLESS: So if we
- 14 return to MPI Exhibit 27, appendix 1, I note that
- 15 scenarios 6 through 9 provide break even rate
- 16 indications incorporating changes of fifty (50) point
- 17 -- basis point decrease and increase, and a twenty-
- 18 five (25) basis point decrease and increase,
- 19 respectively.
- 20 With the resulting sensitivities to
- 21 interest rate movement of between two-and-a-half (2.5)
- 22 and two-point-seven (2.7) times. Is that right?
- MR. LUKE JOHNSTON: Correct.
- MS. KATHLEEN MCCANDLESS: So
- 25 summarizing then all the sensitivity tests, the

- 1 sensitivity of the rate indication to interest rate
- 2 movement seems quite consistent with the break even
- 3 rate indication moving by between two-point-four (2.4)
- 4 and two-point-seven (2.7) times the movement in
- 5 interest rates. Yes? But in the opposite direction?
- 6 MR. LUKE JOHNSTON: That's right. And
- 7 it's hard for me to quantify everything the -- the
- 8 financial model does, right, in any detail in this
- 9 forum. But, again, Anything that flows through in the
- 10 update that, you know, may result in, you know,
- 11 changes in asset balances, all these kind of things,
- 12 could have minor impacts on the rate indication.
- But I think what you've shown here is
- 14 that it's -- it's consistent with evidence that we
- 15 provided. And it should -- it should stay that way
- 16 for any interest rate update.
- MS. KATHLEEN MCCANDLESS: Thank you.
- 18 Scenarios 1 to 3 here, on appendix 1, all naive
- 19 interest rate forecasts.
- 20 So assuming no movement in market
- 21 interest rate either up or down, they all use a 1.94
- 22 percent new money yield and have an actuarially
- 23 indicated break even rate indication of negative 3.76
- 24 percent. Yes?
- MR. LUKE JOHNSTON: Yes.

```
1 MS. KATHLEEN MCCANDLESS: And that's -
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- 2 the new money yield is very close to the June 30,
- 3 2020 rate indication, based on that new money yield of
- 4 1.93 percent. Yes?
- 5 MR. LUKE JOHNSTON: Yes.
- 6 MS. KATHLEEN MCCANDLESS: So I believe
- 7 it was negative three-point-eight-one (3.81) versus
- 8 three-point-seven-six (3.76). Yes?
- 9 MR. LUKE JOHNSTON: Correct.
- 10 MS. KATHLEEN MCCANDLESS: The 2.58
- 11 percent new money yield at March 31, 2020, that was
- 12 comprised of a .7 percent yield on Government of
- 13 Canada ten (10) year bonds and a weighting between
- 14 spreads for provincial and corporate bonds. Yes?
- MR. LUKE JOHNSTON: Yes.
- 16 MS. KATHLEEN MCCANDLESS: And that was
- 17 a hundred and thirty-four (134) basis points for
- 18 provincial?
- 19 MR. LUKE JOHNSTON: T -- I don't have
- 20 those memorized. I think you had the table up here
- 21 earlier, which I could confirm those numbers. But I'd
- 22 have to pull something up to -- to verify that.
- MS. KATHLEEN MCCANDLESS: Subject to
- 24 check, will we just --
- MR. LUKE JOHNSTON: Subject to check,

- 1 yeah. I have no doubt that those numbers are correct,
- 2 but a reference would be -- would be helpful to see
- 3 it.
- 4 MS. KATHLEEN MCCANDLESS: Maybe I'll
- 5 take you back to that in a -- in a moment. I'm --
- 6 I'll jump ahead for now and then we can find the
- 7 reference and take you back there.
- 8 MR. LUKE JOHNSTON: Thanks. Yeah.
- 9 Just a lot of numbers. It's hard to remember them
- 10 all.
- MS. KATHLEEN MCCANDLESS: Absolutely.
- Mr. LUKE JOHNSTON: Yeah.
- MS. KATHLEEN MCCANDLESS: Would you
- 14 agree that the only assumption that has any material
- 15 impact on the break even indicated rate that has
- 16 changed from the application as initially filed to the
- 17 October 9th update is the change in the new money
- 18 yield due to observed movements in the market interest
- 19 rates from March 31 to August 31, 2020?
- 20 MR. LUKE JOHNSTON: Agree. And that -
- 21 that the main reason for that is that MPI has not
- 22 adjusted any of its claims forecast in the -- in the
- 23 rating period. So that really all that's being
- 24 updated is the new money -- new money rate.
- MS. KATHLEEN MCCANDLESS: Okay. So in

- 1 summary, in this application, projected of claim --
- 2 projected claims costs have reduced significantly from
- 3 the projection in last year's application, mainly due
- 4 to decreases in expected claim frequency for collision
- 5 claims and additional changes due to coverage changes
- 6 as well. Yes?
- 7 MR. LUKE JOHNSTON: That's right.
- 8 We're seeing very good collision experience. We're
- 9 rolling that forward into the forecasts. It's a bit
- 10 complicated as it's mixed in with coverage changes and
- 11 complicated COVID situation. But as of right now, the
- 12 '21/'22 rating year reflects those items you
- 13 mentioned; that collision frequency and coverage
- 14 changes being the main drivers.
- MS. KATHLEEN MCCANDLESS: And so,
- 16 offsetting reduced claims costs then is a reduction in
- 17 the new money yield?
- 18 MR. LUKE JOHNSTON: Correct. In the
- 19 absence of the collision frequency reductions, the --
- 20 the declining interest rates would have created rate
- 21 increases for customers.
- MS. KATHLEEN MCCANDLESS: And
- 23 especially considering the October 9th update, that
- 24 results in less investment income on assets supporting
- 25 the claims provisions. Yes?

- 1 MR. LUKE JOHNSTON: Correct. The
- 2 break even, as -- you can understand why we split out
- 3 the break even rate. The -- the overall rate
- 4 reduction is very large in the 8 to 10 percent range.
- 5 But 3 percent is product changes and 5 percent is
- 6 capital release.
- 7 So the actual break even change that we
- 8 would normally come to these hearings has really only
- 9 fluctuated between negative 2.5 percent and 0.8 --
- 10 negative 0.8 percent. And that's almost completely
- 11 driven by interest rate updates.
- 12 MS. KATHLEEN MCCANDLESS: Thank you.
- 13 So would you consider this to be an accurate synopsis,
- 14 this results in an overall break even rate indication
- 15 of -- of negative 3.8 percent, that's comprised of 3
- 16 percent savings due to coverage changes and a .8
- 17 percent reduction indication excluding the coverage
- 18 changes?
- MR. LUKE JOHNSTON: Agreed.
- MS. KATHLEEN MCCANDLESS: Thank you.
- 21 And this would be an appropriate time to break
- 22 because, subject to that one (1) question we'll come
- 23 back to, I will be moving on to COVID-19 affects.
- 24 THE PANEL CHAIRPERSON: Thank you, Ms.
- 25 McCandless.

- 1 Do you want to come back just in
- 2 advance of the presenters at 1:15, so that we can
- 3 follow up with Mr. Johnston with regard to those
- 4 questions?
- 5 MS. KATHLEEN MCCANDLESS: I -- I'm at
- 6 the panel's disposal. It will only be a minute or so
- 7 for that one. And then, I'll be moving straight into
- 8 COVID-19. So I'm not sure that we'll be saving much
- 9 time if we come back before.
- 10 THE PANEL CHAIRPERSON: Okay. Well,
- 11 let's come back then at 1:10. We'll wrap up with
- 12 those -- that additional information and then carry on
- 13 with the presenters at 1:15.
- 14 Okay. Thank you very much. We'll see
- 15 you at 1:10.
- MR. STEVE SCARFONE: Madam
- 17 Chairperson, if -- if the...
- 18
- 19 (BRIEF PAUSE)
- 20
- MR. STEVE SCARFONE: Madam
- 22 Chairperson, if it pleases the Board, Mr. Johnston
- 23 says that response will take about thirty (30)
- 24 seconds. And then, Ms. McCandless can move into her
- 25 COVID stuff.

- 1 So perhaps it's best if we do the
- 2 public presentations first.
- 3 THE PANEL CHAIRPERSON: Sure. That's
- 4 fine. And so, we'll see you following the Public
- 5 presentations, Mr. Johnston.
- 6 So back at -- in time for the Public
- 7 presentations at 1:15. Thank you.

8

- 9 --- Upon recessing at 12:03 p.m.
- 10 --- Upon resuming at 1:15 p.m.

- 12 THE PANEL CHAIRPERSON: Okay. Good
- 13 afternoon, everyone. We are about to start that
- 14 portion of our Hearing when we will hear from
- 15 presenters.
- Each presenters has a ten (10) minute
- 17 time frame within which to make his, her, or its
- 18 presentation. There will be a five (5) minute
- 19 transition period following each presentation.
- So, my apologies, if you are running
- 21 over your ten (10) minutes, I'm sorry, I'm going to
- 22 have to cut you off and move on to the next
- 23 presentation.
- So, our first presenters are from the
- 25 Manitoba Motor Dealers Association. And could you

- 1 please identify yourselves for the transcript, and
- 2 then proceed with your presentation? Thank you.
- MR. CRAIG DUNN (by phone): Yeah. My
- 4 name is Craig Dunn. I'm with the Manitoba Motor
- 5 Dealers Association.
- 6 THE PANEL CHAIRPERSON: Thank you, Mr.
- 7 Dunn.
- 8 MR. SCOTT WIDEMAN (by phone): And
- 9 it's -- and it's Scott Wideman, collision program
- 10 manager for Volkswagen Group Canada.
- 11 THE PANEL CHAIRPERSON: Thank you.
- 12 Please proceed.
- 13
- 14 PUBLIC PRESENTATIONS:
- MR. CRAIG DUNN (by phone): Good
- 16 afternoon. Thank you for giving our association the
- 17 opportunity to speak before you today. As noted, I'm
- 18 Craig Dunn, with the Manitoba Motor Dealers
- 19 Association, joined by Scott Wideman, of the
- 20 Volkswagen Group Canada.
- 21 The MMDA represents a franchise, new
- 22 vehicle dealerships in Manitoba, and deals with
- 23 provincial issues that affect the well-being of
- 24 franchise dealers.
- 25 Collision repair is an integral part

- 1 for many of our dealers. We represent a hundred and
- 2 twenty-five (125) dealerships, forty-seven (47) of
- 3 those members operating collision repair facilities.
- 4 And as an essential part of their
- 5 dealership service to Manitoba consumers, these
- 6 facilities repair approximately 50 percent of MPI
- 7 claims annually. As a result, our responsibility for
- 8 the LBAA agreement with MPI and the ATA is of the
- 9 utmost importance to us. The rapid advances in
- 10 vehicle technology, changes in repair process to
- 11 accommodate new materials, like aluminum, carbon
- 12 fibre, as well as an ever changing market, requires an
- 13 agreement that reflects fair compensation to a skilled
- 14 trade.
- We strive for this agreement to reflect
- 16 that the trade in Manitoba is recognized as one (1) of
- 17 the most highly trained and skilled in the country and
- 18 repairs vehicles in a safe and -- safe and proper
- 19 manner.
- 20 OEM collision certification is growing
- 21 significantly. Many manufacturers stipulate that in
- 22 order to maintain warranty, collision repairs must be
- 23 completed by a certified collision centre with the use
- 24 of OEM parts
- Toyota, Honda, Ford, Nissan, Lexus,

- 1 Infinity, Chrysler and now GM to name a few, all
- 2 require certified collision care. OEM engineers have
- 3 made significant advances in the construction of
- 4 today's vehicles, and it's critical that we follow OEM
- 5 standards to restore a vehicle's integrity and safety
- 6 after a collision.
- 7 The cost to introduce and maintain this
- 8 certification is solely born by the trade. MPI, at
- 9 this time, does not stipulate OEM certification.
- 10 There are two (2) main areas that we
- 11 would like to share information with you on to bring
- 12 light to data that may surprise you about the state of
- 13 our indus -- industry. This contrasts in the glowing
- 14 report that was presented to you in October of last
- 15 year on behalf of MPI by Curtis Wennberg.
- As an industry, our labour rate
- 17 increases have been inconsistent, including no
- 18 increase in our last agreement.
- 19 For this year's negotiations, we put
- 20 together some data that has been validated by BDO in
- 21 order for us to make a measurable comparison of our
- 22 rates alongside other published measures, such as CPI,
- 23 GDP, as well as MPI employee wage rate increases.
- 24 You'll see from the slide, from 2016 to
- 25 2019 CPI has risen, and starting in 2016, the trade

- 1 has fallen behind and has no increase in the last
- 2 year. This significantly reduces our ability to keep
- 3 pace with operating costs.
- 4 As an industry deemed an essential
- 5 service during COVID, we are somewhat behind. We
- 6 understand that MPI wants to provide the best possible
- 7 rates for the consumer, but the cost of that cannot be
- 8 born by the trade, its employees, and a loss of the
- 9 integrity of the vehicle. Are Manitoba consumers to
- 10 be disadvantaged as we are required to deliver repairs
- 11 where the goal is the lowest possible cost instead of
- 12 safe, proper, and to OEM standards?
- 13 Is it possible we're voiding the
- 14 warranty on vehicles that we are required to use after
- 15 market parts on? Again, lost cost doesn't equal safe
- 16 and proper.
- 17 MPI's mandated use of after market
- 18 parts is not providing the consumer what we promised
- 19 as part of our agreement or MPI's agreement with the
- 20 consumer, which is returning the vehicle to pre-
- 21 incident condition. Reference page 7 of the 2020
- 22 guide to Autopac.
- 23 Furthermore, the onus is on repair
- 24 facilities to warrant any after-market parts for a
- 25 minimum of one (1) year at their own expense even

- 1 though it's MPI's position to use those parts.
- 2 We hope this offers an awareness that
- 3 to offer the best rates possible, MPI is offloading
- 4 significant cost to the repair facilities as well as
- 5 not keeping up with CPI in order to maintain those
- 6 lower rates.
- 7 We are aware you were advised in
- 8 October last year that we are in fact one (1) of the
- 9 highest paid industry -- in the industry for labour
- 10 rates. On the surface, that appears true; however,
- 11 severity or cost per claim plays a big part in this
- 12 equation, and it was not shared with you. If you
- 13 refer to the chart, you'll see the average insurance
- 14 repair in Manitoba is thirty-three hundred and twenty-
- 15 eight dollars (\$3,328). And you'll see that that is
- 16 significantly lower than all other western provinces
- 17 even though a non-insurance repair is fairly similar
- 18 in cost.
- 19 I'm going to break that down into
- 20 average labour skills on the next slide and you'll see
- 21 Manitoba total labour on a repair order is eight
- 22 hundred and forty-dollars (\$840) lower than all
- 23 western provinces, body labour seven hundred and
- 24 fifty-six dollars (\$756) lower than all western
- 25 provinces, and refinished labour five hundred and

- 1 forty dollars (\$540) also lower. I ask you, is this
- 2 consistent with a high labour rate?
- 3 There are multitude of reasons why we
- 4 have what appears to be a good labour rate but low
- 5 average insurance sales and labour sales, and the
- 6 majority fall into simply not being paid fairly for
- 7 labour operations and being undercut substantially for
- 8 materials on the repair.
- 9 The next slides I'm sharing, produced
- 10 and validated by BDO, show a clear lack of material
- 11 growth rate in 2009. The years referenced in the
- 12 chart are '13 to '17, which shows paint and material
- 13 costs and body material costs have risen by 25
- 14 percent, and we have had no increase, again, since
- 15 2009. That's a 25 percent differential in those years
- 16 alone. And it's clear MPI has offloaded this cost to
- 17 the repair industry.
- 18 As captured in the slides I've shared
- 19 today, the evidence is clear that we, as an industry,
- 20 are falling significantly behind. In order for our
- 21 business to stay healthy, we need a revision of rates
- 22 with measurable increases each year that are in line
- 23 with CPI similar to a stance held by MPI for employee
- 24 wage increases, as you can see in Appendix 'A'.
- 25 Is it unreasonable to ask the same for

1 an industry partner that provides an essential service

- 2 to rate paying Manitobans?
- A final note, I'll mention MPI's
- 4 significant net profit the last three (3) years as can
- 5 be seen in the published rates, or published
- 6 financials. And although we understand a healthy MPI
- 7 is good for all Manitobans, the incongruence of these
- 8 profits beside the repair industry that suffers with
- 9 unpaid labour operations, no increase in labour rates
- 10 or materials, the burden of training costs and
- 11 equipment purchases to keep pace with the rapid change
- 12 in vehicle technology is conspicuous.
- 13 And I hope this short presentation, we
- 14 were able to give some thought to the shortcomings of
- 15 our agreement with MPI, and I hope the comparison
- 16 would help for you to understand from our perspective
- 17 that this aspect of the business is struggling as a
- 18 result of this.
- 19 Please note I have only presented
- 20 published data in order to draw your attention to what
- 21 we feel the industry needs to be -- as an industry
- 22 needs to be revised.
- 23 I'll answer your questions after
- 24 Scott's presentation. Scott is from VW Canada, as --
- 25 as was pointed out and he will present on the

1 standpoint of the OEM manufacturer as to the use of

- 2 OEM parts, a topic we don't take lightly.
- 3 Scott...?

4

5 (BRIEF PAUSE)

- 7 THE PANEL CHAIRPERSON: Mr.
- 8 Wideman...?
- 9 MR. SCOTT WIDEMAN (by phone): Thank
- 10 you. I -- I appreciate this opportunity to present to
- 11 the group, and it's an important topic that's -- as I
- 12 represent all vehicle manufacturers in a shared
- 13 subcommittee for collision that we have concerns about
- 14 safety for the consumer.
- And so with the proposed 10.5 percent
- 16 rate decrease that MPI is looking to institute, we as
- 17 OEMs feel it is imperative to point out to this panel
- 18 that MPI's policies related to alternate parts usage
- 19 could be putting the consumer at risk should they be
- 20 in a subsequent vehicle accident.
- 21 So if you look at this first slide, the
- 22 concerns are that we have two (2) opposing sides in
- 23 this equation.
- 24 The OEMs are required by regulation to
- 25 provide safe vehicles and must follow stringent crash

- 1 safety guidelines in the production of our vehicles.
- 2 As opposed to when it comes to repair of the cars, the
- 3 industry often dictates, and the insurers, on how the
- 4 vehicles should be repaired, what parts are used, and
- 5 do not take into account the OEM requirements.
- 6 So the aftermarket parts tend to have
- 7 significant differences in their characteristics, as
- 8 you can see in this slide, when compared to the OEM
- 9 parts.
- 10 So then what are the risks to consumer
- 11 safety and severity? These are the risks that OEMs
- 12 are acutely concerned with. So part of obviously the
- 13 -- MPI's financial results have been through alternate
- 14 parts usage, and you can see from their operating
- 15 guide the concerns that we have as OEMs is the
- 16 increasing use of alternate parts used.
- 17 Looking at the two (2) years and newer
- 18 category, when we're looking at Asian vehicles, North
- 19 American vehicles, well over a third of the parts used
- 20 in that repair are labelled as alternate parts used.
- 21 What is the effect on vehicle safety systems as these
- 22 parts are not tested to make sure that they meet the
- 23 exacting engineering requirements of the OEM?
- 24 So the question then becomes: Are we
- 25 pursuing cost containment at the expense of consumer

- 1 safety?
- 2 And then, as a sub-point in one (1) of
- 3 the appendices here, you'll notice that using OEM
- 4 parts is a requirement when the vehicle is leased and
- 5 is the property of the finance company of the OEM.
- 6 So the policy of using aftermarket
- 7 parts puts the customer in contravention of their
- 8 lease policy and can lead to financial penalty. So is
- 9 this the the state that we want to -- to place our
- 10 customers in?
- 11 So in researching for this
- 12 presentation, just in closing, I came across an
- 13 awareness campaign about Save the 100 for those
- 14 fatalities that occur due to driver behaviours in
- 15 Manitoba. But it's important to point out that the
- 16 risks in the current alternate parts usage policy that
- 17 can increase the severity and risk of injury or death
- 18 in secondary collisions contradicts the efforts made
- 19 for this kind of campaign.
- 20 So in effect, the insurer is rolling
- 21 the dice on consumer safety with its current alternate
- 22 parts usage policies. So --
- THE PANEL CHAIRPERSON: Okay. Now --
- MR. SCOTT WIDEMAN (by phone): So I
- 25 direct the Panel to refer to the exhibits from the

- 1 presentation that illustrate the concerns shared by
- 2 the OEMs, and I thank you for your time and attention.
- 3 THE PANEL CHAIRPERSON: Thank you, Mr.
- 4 Wideman. Yes, we have your presentations. I
- 5 appreciate that.
- Any questions from the Panel? Mr.
- 7 Gabor...?
- 8 THE BOARD CHAIRPERSON: Yeah. Sorry.
- 9 Either Mr. Dunn or Mr. Wideman, what is the use of
- 10 alternate parts in other jurisdictions?
- MR. SCOTT WIDEMAN (by phone): I can
- 12 tell you -- it's Scott, from Volkswagen of Canada. I
- 13 can tell you many of the insurers across the country,
- 14 including the other public insurance pro -- provinces,
- 15 carry similar policies and -- and usage.
- And this is a presentation that we
- 17 consistently make to the industry to raise awareness
- 18 about what the concerns are as vehicles become more
- 19 technically advanced.
- 20 THE BOARD CHAIRPERSON: So this
- 21 appears to be an industry-wide issue?
- MR. SCOTT WIDEMAN (by phone):
- 23 Absolutely an industry-wide issue.
- 24 THE BOARD CHAIRPERSON: Yeah. Thank
- 25 you.

- 1 THE PANEL CHAIRPERSON: Ms.
- 2 Hainsworth, any questions?
- MS. CAROL HAINSWORTH (by phone): No
- 4 questions, Madam Chair.
- 5 THE PANEL CHAIRPERSON: Okay. Thank
- 6 you. Thank you very much, Mr. Dunn and Mr. Wideman,
- 7 for your presentation this afternoon.
- 8 Our next --
- 9 MR. SCOTT WIDEMAN (by phone): Thank
- 10 you. Have a good day.
- 11 THE PANEL CHAIRPERSON: Thank you.
- MR. CRAIG DUNN (by phone): Thank you.
- 13 THE PANEL CHAIRPERSON: Our next
- 14 presenter is James Nash. Ms. Schubert, is he on the
- 15 line?

16

17 (BRIEF PAUSE)

18

- 19 THE PANEL CHAIRPERSON: Is Mr.
- 20 Houghton on the line? Perhaps we could go to him and
- 21 then come back to Mr. Nash.

22

23 (BRIEF PAUSE)

24

DR. DARREN CHRISTLE: Madam Chair, Mr.

- 1 Nash is experiencing some IT technical problems. He
- 2 did contact the office but we haven't been able to
- 3 resolve them. He did ask that, when we do receive a
- 4 copy of his PDF presentation, that it gets read into
- 5 the record. I've informed our counsel, but we don't
- 6 physically have that presentation either at this time.
- 7 THE PANEL CHAIRPERSON: Thank you. Do
- 8 we have any presenter who is ready to go on the line
- 9 right now? And who is that, please?
- MR. DOUGLAS HOUGHTON (by phone): Mr.
- 11 Houghton.
- 12 THE PANEL CHAIRPERSON: Mr. Houghton,
- 13 would you please proceed? Could you introduce
- 14 yourself for the record?
- MR. DOUGLAS HOUGHTON (by phone):
- 16 Hello?
- 17 THE PANEL CHAIRPERSON: Hello, Mr.
- 18 Houghton?
- 19 MR. DOUGLAS HOUGHTON (by phone): Yes.
- 20 THE PANEL CHAIRPERSON: Are you -- are
- 21 you ready to proceed? Our --
- MR. DOUGLAS HOUGHTON (by phone):
- 23 Yeah, but give me about a second here. I wasn't quite
- 24 ready.
- THE PANEL CHAIRPERSON: Yeah, sure.

- 1 That's fine. Thank you very much. And once you do
- 2 proceed, would you please introduce yourself for the
- 3 record?
- 4 MR. DOUGLAS HOUGHTON (by phone): I'm
- 5 sorry, I can't hear you very well at all. You're
- 6 very...
- 7 THE PANEL CHAIRPERSON: Would you
- 8 please introduce yourself for the record, Mr.
- 9 Houghton?
- MR. DOUGLAS HOUGHTON (by phone): Just
- 11 hang on a sec. I've lost the visual here.
- 12 THE PANEL CHAIRPERSON: Okay.
- 13
- 14 (BRIEF PAUSE)
- 15
- MR. DOUGLAS HOUGHTON (by phone):
- 17 Yeah. I have to get you back here. I can't --
- 18 THE PANEL CHAIRPERSON: Well, we can
- 19 hear you quite well, so if you want to proceed with
- 20 just audio, that's fine.
- 21 MR. DOUGLAS HOUGHTON (by phone): Can
- 22 I -- can I get -- can you give me a minute to get back
- 23 on here? Everything -- everything just disappeared
- 24 all of a sudden when I used the phone.
- THE PANEL CHAIRPERSON: Sure. We'll

- 1 give you a minute to give that a try. And if it
- 2 doesn't work out, we'll just go ahead with the audio,
- 3 okay?
- 4 MR. DOUGLAS HOUGHTON (by phone): All
- 5 right.
- THE PANEL CHAIRPERSON: Thank you.

7

8 (BRIEF PAUSE)

- MR. DOUGLAS HOUGHTON (by phone):
- 11 Hello.
- 12 THE PANEL CHAIRPERSON: Hello. Have
- 13 you got the visual back?
- 14 MR. DOUGLAS HOUGHTON (by phone):
- 15 Yeah. I've got my copy up. Do you want my camera on
- 16 to see me, or how --
- 17 THE PANEL CHAIRPERSON: No.
- MR. DOUGLAS HOUGHTON (by phone): --
- 19 how's that work?
- THE PANEL CHAIRPERSON: No, that's
- 21 fine. We've got your presentation up on our screens
- 22 as well and we have paper copies, so please proceed.
- MR. DOUGLAS HOUGHTON (by phone): Okay
- 24 then. Thank you very much. Good afternoon, Board
- 25 members, MPI staff, legal counsel, and Interveners and

- 1 presenters. Thanks for this opportunity to review
- 2 this year's 2021 rate application.
- 3 Though I'm presently president of the
- 4 Coalition of Manitoba Motorcycle Groups, today I'm
- 5 speaking on my own behalf, and my views are not
- 6 necessarily those of the CMMG.
- 7 I intend to address MPI's rate
- 8 increase, but also express my concerns with respect to
- 9 current MPI policies and methodologies that permits
- 10 premium avoidance by high by high-risk drivers, and
- 11 suggest alternatives to current rate settings so as to
- 12 incorporate fairness in premium methodology and cost
- 13 allocation.
- 14 I've been riding motorcycles for about
- 15 fifty-five (55) years or so, and I've been in CMMG for
- 16 twenty-six (26) years. I served as a director on the
- 17 board of the Motorcyclists Confederation of Canada, a
- 18 national advocacy group of which CMMG is a member.
- 19 I'm going to start skipping a few to
- 20 save time.
- 21 Attitudes towards motorcycles and
- 22 motorcyclists have been substantially changed from
- 23 twenty (20) years ago when CMMG members were
- 24 unceremoniously asked to leave the MPI boardroom.
- 25 Although not always agreeing, CMMG now enjoys a more

- 1 collaborative relationship with MPI and Manitoba
- 2 Infrastructure staff.
- 3 Motorcycles are now recognized as one
- 4 (1) of our road users and not as inherently dangerous.
- 5 For many years, CMMG has been invited
- 6 into the boardrooms of MPI and Manitoba
- 7 Infrastructure, and it participates on a number of MPI
- 8 and Manitoba Infrastructure committees. CMMG has also
- 9 provided input into the Vehicle Equipment, Safety, and
- 10 Inspection Regulation and more recently into
- 11 amendments thereto.
- 12 Last year, staff had positive
- 13 discussions with CMMG -- MPI staff had positive
- 14 discussions with CMMG for input on opportunities to
- 15 reduce insurance rates on motorcycles. They're
- 16 presented in this year's GRA, but I understand not to
- 17 be implemented this time. Safety initiatives not only
- 18 reduce accident claims, but save lives and reduce
- 19 injuries, and much of CMMG's discussion with MPI
- 20 involves safety.
- 21 I'm going to jump to premiums now.
- 22 Like motor -- like most motorcyclists, I was shocked
- 23 with last year's 5.1 percent premium increase for
- 24 motorcycles, while other groups were to get
- 25 reductions. At first, this year's 1.8 percent

- 1 increase didn't sound too bad, except the automobiles
- 2 were to enjoy an 11 point percent increase. Then to
- 3 add insult to injury, MPI at the last minute emba --
- 4 em -- amended the GRA so that motorcyclists will now
- 5 suffer a four point seven (4.7) increase, while auto -
- 6 automobiles will still enjoy a 9.4 percent decrease.
- 7 The average motorcycle premium will now go from eight
- 8 forty seven (847) to eight hundred and eleven (811),
- 9 not including comprehensive coverage and increased --
- 10 increased deductibles.
- 11 If automobile rates are considered as a
- 12 baseline, this is the equivalent of a 14.1 percent
- 13 increase for motorcyclists, which contradicts trends
- 14 of recent years. To explain, I'll have to go back
- 15 about twenty-seven (27) years. In ninety -- 1993 to
- 16 2006, with the introduction of no-fault insurance and
- 17 -- and PIPP, motorcycles were hit with annual premium
- 18 increases of up to 15 percent. CMMG argued that these
- 19 increases were due to the premiums methodology, while
- 20 assigning the cost of motorcycle claims, including
- 21 those for which motorcycles were not at fault, to
- 22 motorcycle premiums.
- 23 PUB recognized this inequity in 2002
- 24 over to MPI to undertake a loss transfer study, which
- 25 resulted in the 2005 special hearing and to MPI's

- 1 claims attribution approach and the concept of los --
- 2 loss transfer. PUB agreed with CMMG and, pursuant to
- 3 PUB Order 97/05, ordered MPI to develop a claim cost
- 4 attribution model for rate-setting purposes so as to
- 5 implement a form of long -- loss transfer for mip --
- 6 for PIPP claims, commencing with the 2007/'08
- 7 insurance year. Later, this methodology is extended
- 8 to collision claims as wildli -- wildlife and hit-and-
- 9 run collisions.
- In following years, motorcyclists
- 11 experiences a rate -- rate rollbacks and reductions
- 12 ranging between 6.6 and 10.3 percent. In recent
- 13 years, in spite of last-minute changes to the GRA,
- 14 motorcycle premiums increased -- increases remain
- 15 somewhat stable, reflecting cost of living and
- 16 paralleling some one -- some of those of motorcycl --
- 17 of automobiles, rather, sometimes a little higher,
- 18 sometimes a little lower.
- 19 Now that brings us back to the current
- 20 year, with this fourteen point one (14.1) premium
- 21 differential with automobiles. Why is it that in
- 22 spite of motorcycles' declining accident frequency,
- 23 motorcycle premiums are increasing again at a much
- 24 greater rate than automobiles? I've been told that
- 25 motorcycle premium increases are link -- linked to the

- 1 low-yield investment interest rate relative to the
- 2 long-term PIPP cost for motorcyclists. However, it's
- 3 difficult for me and many of our members to understand
- 4 and accept that the same methodology that effects an
- 5 overall rate decrease could cause an increase for
- 6 motorcyclists. Why increases are even necessary given
- 7 last year's record profit and rebates? Is the
- 8 methodology different now than it was several years
- 9 ago?
- To address this matter, last year PUB
- 11 directed MPI to consider an investment strategy to
- 12 ameliorate the effect of interest rates on the
- 13 motorcycle class. MPI responded that it did not
- 14 support the idea of creating a special asset backing
- 15 perfor -- portfolio, specifically, motorcycle claims
- 16 liability, simply for the purpose of lowering
- 17 motorcycle rate in -- indication. Instead, it would
- 18 use interest rates of port -- points on the yield
- 19 curve corresponding to the liabilities instead of the
- 20 current single-discount rate. This could be
- 21 implemented in the 2022 GRA, but since interest rate
- 22 curve is flat, there would be no significant benefit
- 23 to motorcyclists.
- In my opinion, the response does not
- 25 address the issue. If the methodology either benefits

- 1 or is unfairly detrimental to a particular vehicle
- 2 class, then the methodology is discriminatory and must
- 3 be changed. Future earnings and a lack of interest
- 4 should not have an equitable impact -- should have an
- 5 equitable impact on all vehicle classes. I urge this
- 6 Board -- Board not to accept MPI's response and once
- 7 again, as in 2005, either order appropriate changes to
- 8 methodology or hold a special hearing to address the
- 9 matter in detail.
- 10 I'll go into product -- motorcycle
- 11 product review. Even though it's not part of this
- 12 year's, it could be next year. I was pleased to find
- 13 a section -- section this year dealing with motorcycle
- 14 premiums and changes. Most motorcyclists, CMMG
- 15 members, were favourable to the suggestion of
- 16 reconfiguring the seasonal earnings of motorcycle
- 17 premiums: one (1) policy for the core May-to-September
- 18 season and another similar one to the current
- 19 seasonally adjusted premium for the entire year. More
- 20 details are necessary though.
- 21 Motorcycle licence premiums are another
- 22 matter. MP -- MPI reports that there are only twenty-
- 23 one thousand (21,000) registered motorcycles but
- 24 seventy thou -- thousand (70,000) persons with a Class
- 25 6 licence. It proposes a thirty-five dollar (\$35)

- 1 motorcycle licence premium so that all licence holders
- 2 contribute to premiums or simply give up their Class
- 3 6. Our memo -- members were generally not receptive
- 4 to a licence premium, as there is still a general
- 5 mistrust of MPI and whether the licence premium would
- 6 translate into equivalent premium reductions or just
- 7 disappear into general revenue. Comments like, I just
- 8 got my driver's licence down to thirty doll -- thirty-
- 9 five dollars (\$35). Why should I pay more?
- 10 Most agreed that the members often pay
- 11 this licence premium would not be in the seventy
- 12 thousand (70,000) range. Many of these persons have
- 13 aged out, can't afford it, or are no longer riding and
- 14 would cancel their Class 6, resulting in a more
- 15 realist -- realistic twenty-one thousand (21,000) to
- 16 thirty thousand (30,000) Class 6 holders, thereby
- 17 reducing the premium benefit.
- I personally have no real objection to
- 19 such a premium, but it first must be demonstrated that
- 20 it would result in reduced premiums.
- 21 I don't think the motorcycle licence
- 22 premium will have any impact on the 27 percent of
- 23 claims involving a motorcycle driver without a
- 24 registered motorcycle. These riders are either
- 25 inexperienced without merits or high-risk drivers who

- 1 are riding a motorcycle registered to another family
- 2 member or person with a higher premium discount. They
- 3 could also be the same person driving an automobile or
- 4 a pickup truck registered in the same manner.
- In my opinion, the forty-five-dollar
- 6 (\$45) licence premium will not eliminate these
- 7 factors. It is less costly to pay the extra premium
- 8 for the registered owner than to register the
- 9 motorcycle in their own name.
- The remaining motorcycles owned by
- 11 persons with a valid Class 6 licence that are
- 12 presumably being ridden by another person in order to
- 13 attain a higher DSR discount, in my opinion, the
- 14 higher DSR rating should be eliminated from the
- 15 registered owner's premium, thus contributing a
- 16 greater share to the motorcycle premium pool and being
- 17 more reflective of the actual rider's risk.
- 18 Premium avoidance. When somebody avoids
- 19 paying premium penalties on their vehicle, good
- 20 drivers bear the cost. The current Driver Safety
- 21 Rating is a good system, but it can be manipulated.
- 22 As such, this system encourages high-risk drivers to
- 23 transfer ownership to other family members so as to
- 24 not pay higher vehicle premiums and, therefore, not
- 25 contribute fairly into the public insurance systems.

- 1 Perhaps vehicle premiums should be based on the
- 2 average DSR rating of all persons who drive a vehicle.
- 3 Now this can be still manipulated and difficult to
- 4 police.
- 5 There's another option. Drivers and
- 6 riders cause accidents; vehicles don't. So perhaps
- 7 the fairest solution is to apply a penalty cost to the
- 8 driver's licence and not the vehicle. Then there is
- 9 no financial incentive to transfer ownership.
- 10 PIPP premiums are not applied equally.
- 11 Some vehicles and classes do not pay PIPP, and they're
- 12 still being subsidized by premiums paid by other
- 13 vehicle classes. Also not paying are the persons with
- 14 driver's licences who do not own vehicles but who
- 15 contribute to the actions of other veh -- of other
- 16 costs.
- 17 As well, there are others who will save
- 18 PIPP benefits that neither own a vehicle nor have a
- 19 driver's licence. Classes not paying PIPP include
- 20 interprovincial trucks and exempt vehicles such as
- 21 Government of Canada and fire department vehicles. In
- 22 addition, off-road vehicles, dirt bikes, snowmobiles,
- 23 and bicycles do not contribute to PIPP; however, if
- 24 the riders are involved in a collision with an
- 25 automobile in motion, they receive PIPP benefits even

- 1 if -- even at fault.
- 2 Drivers without a registered vehicle
- 3 accounted for 27 percent of PIPP claims in past years.
- 4 If all Manitobans can receive PIPP benefits, and since
- 5 one-third of PIPP claims are from non-contributors,
- 6 why then should motorcyclists pay substantially more
- 7 for this coverage when other vehicle owners pay
- 8 nothing?
- 9 It's time to rethink the methodology
- 10 and insert fairness for assigning PIPP cost to
- 11 premiums. The fairest way might be to establish a
- 12 flat rate for PIPP premiums and spread them equally
- 13 across all vehicle groups, with increases based on
- 14 experience and driving record, not severity of
- 15 industries. And it should be attached to the driver's
- 16 licence and not the vehicle.
- 17 Larger vehicles have the potential to
- 18 inflict serious injury to pedestrians, riders, and
- 19 smaller vehicles. Perhaps premium methodology should
- 20 be revised so these vehicles bear a greater share of
- 21 the PIPP cost.
- 22 Since nearly one-third of PIPP claims
- 23 are from drivers who do not own a vehicle, it would be
- 24 much more equitable if PIPP as well as liability
- 25 premiums were transferred to the driver's licence

- 1 rather than placed solely on the vehicle. Only
- 2 collision and comprehensive -- comprehensive coverage
- 3 would be necessary for the vehicle. In other words,
- 4 we separate the skin from the tin.
- 5 Unlike other insurers, MPI provides no
- 6 discount for a second vehicle, the assumption being
- 7 that both could be driven at the same time with risk
- 8 of accidents. Statistics indicate that when a
- 9 motorcycle's registered, the risk goes down on the
- 10 owner's passenger vehicle.
- 11 According to the 2015 GRA, the per unit
- 12 claims costs for passenger vehicles owned by non-
- 13 motorcycle owners is 68 percent higher than those
- 14 passenger vehicles where the registered owner was also
- 15 -- has also a registered motorcycle. A more detailed
- 16 actuarial investigation will support another vehicle
- 17 discount where one of the vehicles is a motorcycle.
- 18 Now that concludes my presentation.
- 19 I'm sorry for rushing it. Thank you for giving me
- 20 this opportunity to speak and your attention for this
- 21 matter. I'm open to questions.
- 22 THE PANEL CHAIRPERSON: Thank you very
- 23 much, Mr. Houghton. Mr. Gabor, any questions? Ms.
- 24 Hainsworth, any questions?
- MS. CAROL HAINSWORTH (by phone): No,

- 1 no questions, Madam Chair.
- THE PANEL CHAIRPERSON: Okay. Thank
- 3 you, Mr. Houghton.
- 4 MR. DOUGLAS HOUGHTON (by phone):
- 5 Okay. Thank you.
- THE PANEL CHAIRPERSON: Ms. Schubert, do
- 7 we have Mr. Nash on the line yet? Pardon me?
- 8 MS. KRISTEN SCHUBERT: Not that I'm
- 9 aware of.
- 10 THE PANEL CHAIRPERSON: All right.
- 11 Then we'll move on to the next presentation from the
- 12 Automotive Trades Association. Ms. Sicotte, are you
- 13 on the line?
- We're fifteen (15) minutes ahead. Mr.
- 15 Crozier, are you on the line?

16

17 (BRIEF PAUSE)

18

- 19 THE BOARD CHAIRPERSON: Is anybody on
- 20 the line?
- 21 THE PANEL CHAIRPERSON: Is anybody on
- 22 the line?

- 24 (BRIEF PAUSE)
- 25

- 1 THE PANEL CHAIRPERSON: Okay. Well,
- 2 we'll wait until someone connects and Ms. Schubert can
- 3 advise us when that happens. Thanks.

4

5 (BRIEF PAUSE)

- 7 MR. RYAN KEHL (by phone): Hello?
- THE PANEL CHAIRPERSON: Yes, hello.
- 9 Can you identify yourself, please?
- MS. THERESA JACHNYCKY (by phone):
- 11 It's Theresa Jachnycky, Ryan Kehl, and Ferd Klassen,
- 12 representing the ATA Association of Manitoba.
- 13 THE PANEL CHAIRPERSON: Thank you very
- 14 much. We'll proceed with the presentation by the --
- MS. THERESA JACHNYCKY (by phone):
- 16 Thank you.
- 17 THE PANEL CHAIRPERSON: -- Automotive
- 18 Trades Association.
- MS. THERESA JACHNYCKY (by phone):
- 20 Thank you very much.
- THE PANEL CHAIRPERSON: So, please,
- 22 proceed. And could you please identify yourself
- 23 again? I'm sorry. I don't think we necessarily
- 24 caught that for the record.
- MS. THERESA JACHNYCKY (by phone): All

- 1 right. It's Theresa Jachnycky, Ryan Kehl, and Ferd
- 2 Klassen, all representing the Automotive Trades
- 3 Association.
- 4 THE PANEL CHAIRPERSON: Thank you.
- 5 Please proceed.
- 6 MS. THERESA JACHNYCKY (by phone):
- 7 Thank you. Good afternoon, Madam Chair, Ms. Hamilton,
- 8 Mr. Gabor. On behalf of the Automotive Trades
- 9 Association, thank you for the opportunity to come
- 10 before you today to present information into MPI's
- 11 General Rate Application before the Board. We
- 12 appreciate having our request to appear today
- 13 approved.
- 14 We will be addressing three (3) issues
- 15 within the context of the Manitoba Public Insurance
- 16 issues list. They are issue number 1, number 9, and
- 17 number 5.
- 18 ATA understands and supports in
- 19 principle the many proposals set forth protecting the
- 20 fundamentals of Basic auto insurance.
- 21 We wish to bring to the Board's
- 22 attention that additional costs incurred by all body
- 23 shops without new offsetting revenue or equivalent
- 24 decrease in body shop operating costs will create
- 25 financial hardship on many -- on many and possibly

- 1 insolvency for others.
- 2 The minus 3 percent rate reduction
- 3 primarily results in the increase of a deductible from
- 4 five hundred (500) to seven hundred and fifty (750),
- 5 and directly affects the operating expenses of
- 6 collision repair shops since the deductible, unless
- 7 paid in cash, is subject to merchant fees.
- 8 The slide before you sets the rates in
- 9 relation to the Canadian CPI for the past two (2)
- 10 years. The blue bar is MPI premiums. The yellow,
- 11 CPI.
- 12 It clearly demonstrates that for
- 13 Manitoba consumers the rates have been stable and
- 14 predictable, except for perhaps between the years of
- 15 2014 and 2019.
- 16 Communities are different. Household
- 17 incomes vary by community. We have witnessed where
- 18 shops are located on or near low income neighborhoods,
- 19 the five hundred dollar (\$500) deductible appears
- 20 prevalent.
- 21 We were advised by our colleagues and
- 22 from their observations that, in rural and northern
- 23 communities, they too also favour higher premiums for
- 24 lower -- for -- sorry, lower premiums for a higher
- 25 deductible.

1 This led us to realize that those shops

- 2 located or serving communities where larger
- 3 deductibles are favoured, the shops could be
- 4 disproportionately affected by the change when
- 5 compared with colleagues situated in more affluent
- 6 areas.
- 7 There are some risks to both consumer
- 8 and collision shops and these are listed in the lower
- 9 half of the slide.
- 10 SGI offers a -- SGI, Saskatchewan
- 11 Government Insurance, offers a deductible payment
- 12 program. Perhaps this might be worthy of
- 13 consideration in the coming year, given the pandemic,
- 14 to ease people's fears, the insurers and the shops.
- Understandably, the Corporation might
- 16 be reluctant given the efforts these past two (2)
- 17 years of bringing their credit card related fees under
- 18 control.
- 19 Under the light vehicle accreditation
- 20 agreement, shops may finance deductibles and
- 21 betterment, but under the current climate, the
- 22 pandemic and tight finances, most simply cannot afford
- 23 it.
- 24 This next slide shows you the changes
- 25 in deductibles based on the types of cars that are

- 1 used by the various consumers. Most shops do not
- 2 accept American Express and they are not represented
- 3 on this slide.
- 4 So you can see that there is anywhere
- 5 from a 50 to 100 percent increase per transaction,
- 6 depending on the card type used. And that's really
- 7 the only point that we wanted to make for the Board
- 8 with respect to the merchant fees.
- 9 I'd like to move on to the maximum
- 10 insured values limit. This is welcome news about the
- 11 increased limit. Why the limit wasn't brought up to
- 12 the present value of seventy-five dollars (\$75), we're
- 13 unsure. This shortfall for fifty-five hundred dollars
- 14 (\$5500) makes a difference for -- for vehicles with
- 15 loaded options, especially today's trucks. If under-
- 16 insured, then the consumer will pay out of pocket.
- 17 This also affects approved damages
- 18 because usually MPI is only willing to approve 60
- 19 percent of the values initially. When estimating
- 20 damages for approval, they do approve higher amounts.
- On the next slide, we have a comparison
- 22 of a vehicle in 2009 and a vehicle in 2020. It's
- 23 essentially the same model vehicle. And what you can
- 24 see here is that there is a 20 percent increase in
- 25 price over the -- over the years in which the two (2)

- 1 models were introduced.
- 2 Under the new maximum insured value,
- 3 some of the loaded features that are available in 2020
- 4 but would not have been available in -- or would have
- 5 ben included in 2009, they might not be covered under
- 6 the maximum insured value -- value and would be
- 7 required to purchase Extension insurance.
- 8 On the next slide, I would just like to
- 9 draw to your attention, as my colleague previously
- 10 had, is that, for Manitoba shops, we are in the lowest
- 11 quartile in Canada, and have been for the past two (2)
- 12 decades with respect to net profits or bottom line,
- 13 and this is because the focus has been and continues
- 14 to be driving costs down rather than simply looking at
- 15 cost containment or understanding that the industry
- 16 has changed significantly in terms of technological
- 17 change.
- 18 I'm concerned with the effect on the
- 19 industry of consistent and multiple cost and revenue
- 20 cutting initiatives, PDR, labour rates, material
- 21 rates, loopholes from non-included operations, for
- 22 example.
- 23 The rates are not -- our net profit
- 24 rates have been consis -- consistently eroding. The
- 25 net effect of having the lowest not -- net profit in

- 1 the country means that we have less buying power to
- 2 purchase the required services, equipment, and wages
- 3 that we need to fix people's cars.
- 4 Operating profits were insufficient
- 5 under the -- under a study by Meyers Norris Penny back
- 6 in 20 -- 2010. Operating profits were then
- 7 insufficient to support capital investment by
- 8 operators, for operators who had revenues under 2
- 9 million.
- 10 Fast forward to 2020. That 2 million,
- 11 the present value is 2.44 million, and this
- 12 observation remains valid today as it was more than a
- 13 decade ago with material and labour rates lagging
- 14 behind CPI in all but one (1) year.
- 15 You had seen a slide with -- from my
- 16 previous colleagues and it just shows you the
- 17 disparity between the CPI and labour rates.
- On the matter of load severity in
- 19 western Canada, we are the lowest labour rate in
- 20 western Canada, and, Ryan, I think you have a comment
- 21 on that.
- MR. RYAN KEHL (by phone): Yeah. I
- 23 mean, this is -- this is something that's -- that --
- 24 that's been, I guess, trending for -- for quite some
- 25 time this way.

- 1 When we look at shared data from the
- 2 other insurance companies throughout the west, we're -
- 3 both in dollar amount and labour hours, our severity
- 4 is considerably lower than the other provinces.
- 5 MS. THERESA JACHNYCKY (by phone):
- 6 Thank you, Ryan.
- 7 On the next slide -- can you advance
- 8 it, please? On the next slide, it just shows you that
- 9 Manitoba's severity is 50 percent below the national
- 10 average. And we are using the MPI alternate severity
- 11 rates to make that comparison. Next slide.
- So what's the real deal about severity
- 13 verus labour and material rates? Well, severity is
- 14 really where it matters because, as has been
- 15 demonstrated, despite having among the highest labour
- 16 and material rates in the past, we still have the
- 17 lowest severity.
- 18 And what essentially that means is
- 19 that, through estimatic (phonetic) policy and other
- 20 practices, MPI has eroded the labour hours and/or
- 21 material -- material times for the technicians to be
- 22 able to complete the work.
- There is a loophole in the current
- 24 Mitchell (phonetic) alternate estimatic platform that
- 25 allows MPI to establish compliant rates, to reduce

- 1 hours such as labour time and/or materials to reduce
- 2 severity.
- 3 On many occasions when that occurred,
- 4 that was unknown to the industry. The matter of fact
- 5 is that there's been an erosion of the bottom line for
- 6 the automotive industries that possibly infringe on
- 7 the Competition Act simply because Manitoba Public
- 8 Insurance not only coordinates the Mitchell estimating
- 9 programs for all of the shops, but they also pay for
- 10 them.
- 11 For many shops, some of them are on the
- 12 brink of insolvency, and this is actually supported by
- 13 Statistics Canada small business profiles.
- 14 In Manitoba, one (1) in five (5)
- 15 collision repair shops are not profitable, and
- 16 enormous investment in the tools, training, and
- 17 infrastructure that was needed is set against net
- 18 profit. For there to be a future for service and to
- 19 warranty issue shops need to -- a reasonable net
- 20 profit.
- Some of the factors leading to
- 22 insolvency include MPI's estimating policies and
- 23 compliance rules that are pushing towards insolvency.
- 24 This is -- a physical damage re-engineering pro --
- 25 project further eroded profitability.

1 There's been extensive attention by MPI

- 2 on driving down its operational costs without due
- 3 attention to the needs for a healthy and sustainable
- 4 industry that is affecting shops' ability to keep up
- 5 with training and equipment.
- 6 Fewer shops, more consolidation
- 7 jeopardizes MPI's distribution channels as shops and
- 8 small markets in the north in remote communities
- 9 cannot support the needed investments and low profit
- 10 margins.
- 11 The next slide is -- pertains to the
- 12 northern region. While the northern strategy is
- 13 outside the scope of this presentation, its mention is
- 14 to call attention to the importance of fulfilling
- 15 expectations for reasonable profitability and wages
- 16 for people con -- engaged in collision repair work and
- 17 to provide industry context to the closing comments
- 18 that were made at last year's GRA Hearing, suggesting
- 19 shops in the north were in violation of the
- 20 Competition Act.
- The region here is very different.
- 22 UNIDENTIFIED SPEAKER: Sorry, I missed
- 23 that. Could you say it again, please?
- 24 MS. THERESA JACHNYCKY (by phone): And
- 25 they have disproportionate issues when it comes to

- 1 full employment, economic and cultural isolation, and
- 2 that affects their ability to attract and maintain
- 3 skilled labour. There is also a lot of competition,
- 4 such as from mining. But really though, the staff --
- 5 the -- this draft for the northern communities is
- 6 seeing their own work being transported to Winnipeg
- 7 for the repairs because they didn't have the capacity
- 8 to repair them up north.
- 9 I'd like to devote the rest of the time
- 10 to the annual business plan. The annual business plan
- 11 affords Manitobans an opportunity to better understand
- 12 what and how MPI plans to fulfill its mandate mission
- 13 and vision.
- 14 The industry fully subscribes to MPI's
- 15 mission. We have a major role in helping MPI fulfill
- 16 its promise. Fulfilling its promise means that we
- 17 need to invest in human resources, training, and
- 18 safety equipment, communications and IT, capital,
- 19 infrastructures. All of this is dependent on
- 20 reasonable rates of return commensurate with the risk
- 21 of operating a business.
- The next couple of slides are just
- 23 examples of increases in technician training. In
- 24 1965, a technician needed five thousand (5,000) pages
- 25 to scan in order to repair a vehicle.

- 1 Fast-forward to 2020; it increased a
- 2 hundred times, and they're now looking at deciphering
- 3 five hundred thousand (500,000) plus pages to fix
- 4 today's vehicle.
- 5 The next few slides just give you an
- 6 indication of the complexity of our industry and the
- 7 types of equipment that we are now required.
- 8 Moving on to the internal investment by
- 9 MPI within their -- their internal investment made for
- 10 the Corporation. This is a sharp contrast to the
- 11 cost-cutting in the external environment.
- 12 The out -- the outcomes achieved by MPI
- 13 and the Corporation's investment in their people, as I
- 14 said, is a sharp contrast to what we'd be able to
- 15 provide in the private market, especially wages, yet
- 16 the people in the private sector are the ones
- 17 repairing the vehicles; it appears a bit paradoxical.
- Now I'm going to focus on the fact that
- 19 Manitoba journeypersons in shops earn less than the
- 20 MPI equivalent position, such as estimators, SRAs,
- 21 supervisors.
- These journey persons fall below the
- 23 national industrial wage average. The MPI wage rate
- 24 scale begins at the top of the hourly earnings for the
- 25 private sector, and the MPI wages in this wage scale

- 1 surpass the national industry wage average by 24
- 2 percent.
- 3 The -- the second and almost final
- 4 slide is the future of the light vehicle accreditation
- 5 agreement and the rate card.
- 6 The annual operating plan also
- 7 identifies the challenges of MPI's external
- 8 environment, making mention of a new LVAA and ensuing
- 9 rate card.
- 10 Within the industry, the term 'rate
- 11 card' is almost exclusively reserved for the
- 12 application -- for application in the private
- 13 insurance market, where the private insurance company
- 14 sets the rate for the shops enrolled in their direct
- 15 repair program.
- 16 In turn, partnering collision repair
- 17 shops agree to accept discounted rates and estimating
- 18 policies with the understanding the insurance company
- 19 will direct claims to the DRP (phonetic) shops.
- 20 Manitoba Public Insurance cannot direct
- 21 work to shops at the present time, and it would be
- 22 some of those reasons that they are looking to make
- 23 alterations to the legislation.
- In conclusion, our industry needs open
- 25 communications and trans -- transparency, including

- 1 severity, and these are required for restoring healthy
- 2 relations with MPI. Having been designated an
- 3 essential service, collision repair facilities
- 4 represented through the ATA and MMDA are genuine and
- 5 wanting to fulfill both ratepayer and MPI needs.
- The private sector needs a healthy
- 7 bottom line to fulfill MPI mission and consumer needs.
- 8 In going forward with our agree -- with our review of
- 9 the LVAA with MPI this year, the Trade has requested
- 10 assistance from a third party in the event of a
- 11 dispute.
- 12 And that concludes our presentation.
- 13 We're open to any questions you may have.
- 14 THE PANEL CHAIRPERSON: Thank you very
- 15 much, Ms. Jachnycky.
- Mr. Gabor...?
- 17 THE CHAIRPERSON: Ms. Jachnycky, can
- 18 you -- sorry, Kristen, can you go screen 8?
- 19 THE CHAIRPERSON: Right there. That
- 20 one. Good. Yeah.
- 21 Can you -- can you see that screen, Ms.
- 22 Jachnycky? Sorry, it's -- it's screen 8 of your
- 23 presentation. It's entitled "Net Profile Lowest
- 24 Quartile in Canada, 2007 --
- MS. THERESA JACHNYCKY (by phone):

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1 Yes.
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- THE CHAIRPERSON: -- to '18"?
- 3 MS. THERESA JACHNYCKY (by phone):
- 4 Yes, correct.
- 5 THE CHAIRPERSON: What are the factors
- 6 that it's so much higher in Saskatchewan? They're
- 7 both public insurance. I -- you know, it's -- we have
- 8 difficulty looking at private insurance for different
- 9 things, but the -- the province immediately west of us
- 10 has got a much higher profitability.
- MR. RYAN KEHL (by phone): If I can
- 12 speak to that --
- MS. THERESA JACHNYCKY (by phone): Ry
- 14 -- yeah.
- MR. RYAN KEHL (by phone): This is
- 16 Ryan. Well, their labour rate's about 25 percent more
- 17 than what ours is, so that's -- that's probably the
- 18 largest contributing factor. That in addition to
- 19 material rate increases and --
- MS. THERESA JACHNYCKY (by phone):
- 21 Severity.
- MR. RYAN KEHL (by phone): -- and --
- 23 and just -- well, and -- and that's -- that's the
- 24 driving force behind the severity, right? I mean, you
- 25 know, they're -- they're getting paid more per labour

- 1 hour, and, you know, I mean, parts are parts. I mean,
- 2 we're paying, you know, similar amounts, you know,
- 3 across the board, but the -- but the main difference
- 4 is in estimatic (phonetic) policy and in the rate in
- 5 which they're able to charge the insurance company.
- THE PANEL CHAIRPERSON: Excuse me,
- 7 sir, could you please identify yourself for the record
- 8 so we have it in the transcript?
- 9 MR. RYAN KEHL (by phone): It -- it's
- 10 Ryan Kehl.
- 11 THE PANEL CHAIRPERSON: Thank you.
- 12 THE CHAIRPERSON: Mr. Kehl, I -- I
- 13 guess the other question is on a per capita basis, do
- 14 you know the number of shops in Saskatchewan versus
- 15 Manitoba?
- 16 MR. RYAN KEHL (by phone): There's
- 17 more.
- THE CHAIRPERSON: There's more in
- 19 Saskatchewan?
- 20 MR. RYAN KEHL (by phone): Yeah. I --
- 21 I don't have the number on the top of my head, but
- 22 there -- there is more.
- 23 THE CHAIRPERSON: Okay. And then --
- 24 and then my final question is: In relation to your
- 25 presentation and the lower rates, is there an impact

- 1 on safety, and if so, what is it?
- 2 MR. RYAN KEHL (by phone): Well, to
- 3 date, most shops have been sacrificing the health of
- 4 their business to ensure that they are compliant from
- 5 a safety perspective. But -- but it's getting to the
- 6 point where, you know, there -- I suppose, and I mean,
- 7 I can't speak, you know -- but, anecdotally, I -- I
- 8 could -- I would say that -- that, yeah, I mean, you
- 9 know, if we -- if things carry on like this, the
- 10 safety would -- would be one (1) concern, but net
- 11 profitability and -- and, ultimately, the ability to
- 12 stay open and -- and be able to serve customers is --
- 13 is getting to the -- the point where it's -- it's at
- 14 that breaking point.
- THE CHAIRPERSON: Okay. Thank you,
- 16 sir.
- 17 MS. THERESA JACHNYCKY (by phone): I
- 18 think I can add to -- sorry, if I may, I -- it's --
- THE CHAIRPERSON: Yeah.
- 20 MS. THERESA JACHNYCKY (by phone): --
- 21 it's Theresa Jachnycky. If I can add, there has been
- 22 an initiative in Manitoba with respect to having cerf
- 23 -- safety certifications among all of the shops,
- 24 including the dealerships.
- 25 One (1) of the issues that members in

- 1 the private sectors are identifying is that the cost
- 2 of additional safety requirements, including many of
- 3 the PPEs, are further eroding the -- the bottom line
- 4 for -- for businesses because there's nothing to
- 5 offset it. It is a direct, below-the-line cost. It
- 6 is not something that's recognized as part of cost of
- 7 goods sold.
- 8 And that is truly the sad truth, that
- 9 while they're not necessarily jeopardizing the safety
- 10 of the vehicle, in some cases, employees are at risk.
- 11 THE CHAIRPERSON: Okay.
- MR. RYAN KEHL (by phone): And just
- 13 from a safety perspective as well -- this is -- this
- 14 is Ryan speaking again -- you know, the -- the need
- 15 for more specialized equipment in order to be able to
- 16 fix vehicles safely and to ensure that -- that the
- 17 general public is -- is able to, you know, get their
- 18 vehicle repaired and repaired accurately and safely,
- 19 the cost of that equipment has increased exponentially
- 20 over the last ten (10) years with the introduction of
- 21 -- of specialized materials and technology in
- 22 vehicles.
- 23 So it's just been an absolute tidal
- 24 wave of change that's -- that's happened for the
- 25 industry, and it's been so -- thoroughly --

- 1 thoroughly, I would say --
- MS. THERESA JACHNYCKY (by phone):
- 3 (INDISCERNIBLE).
- 4 MR. RYAN KEHL (by phone): Yeah, I
- 5 mean, it's -- it's burdened almost solely by the -- by
- 6 the collision repair industry themselves, where we
- 7 haven't seen proportionate labour rate increases and
- 8 support in order to be able to offset that -- the cost
- 9 required in order to be able to repair vehicles --
- 10 THE CHAIRPERSON: Thank you.
- MR. RYAN KEHL (by phone): --
- 12 properly.
- 13 THE CHAIRPERSON: Thanks very much for
- 14 your comments.
- MS. THERESA JACHNYCKY (by phone):
- 16 Thank you.
- MR. RYAN KEHL (by phone): Thank you.
- 18 THE PANEL CHAIRPERSON: Thank you.
- Ms. Hainsworth, do you have any
- 20 questions?
- 21 MS. CAROL HAINSWORTH (by phone): No
- 22 questions, Madam Chair.
- THE PANEL CHAIRPERSON: Okay, thank
- 24 you very much for your presentation.
- MS. THERESA JACHNYCKY (by phone):

- 1 Thank you very much.
- THE PANEL CHAIRPERSON: Ms. Schubert,
- 3 do we have the Taxi Coalition?
- 4 MR. RAM VALLURUV (by phone): Good
- 5 afternoon.
- THE PANEL CHAIRPERSON: Yes, would you
- 7 please identify yourself for the record?
- MR. RAM VALLURUV (by phone): Yeah, my
- 9 name is Ram Valluruv, general manager for Duffy's
- 10 Taxi.
- 11 THE PANEL CHAIRPERSON: Thank you.
- MR. RAM VALLURUV (by phone): Along
- 13 with me is (INDISCERNIBLE) the president of Unicity
- 14 Taxi. He is also here with me. Thank you for the
- 15 opportunity to present these points. This
- 16 presentation is on behalf of the Duffy's Taxi and the
- 17 Unicity Taxi.
- 18 Both Duffy's and Unicity Taxis are in
- 19 the business for over sixty (60) years, serving
- 20 Winnipeg and the surrounding areas twenty-four seven
- $21 \quad (24/7)$ , three hundred and sixty-five (365) days. We
- 22 provide the standard taxis and taxi services.
- 23 Currently, Duffy's Taxi have a fleet of two hundred a
- 24 fifteen (215) taxis, and the Unicity have two hundred
- 25 and ninety-three (293) taxis.

1 The structure -- the company structure

- 2 is, like, both of these dispatch companies are
- 3 limited companies and operate according to by law.
- 4 Taxi owners operators are the shareholders of these
- 5 companies. Currently, Duffy's Taxi have around two
- 6 hundred and eighty (280) owners, and there are around
- 7 twelve hundred and seventy-five (1,275) drivers, and
- 8 both full-time and part-time drivers are there. But
- 9 at Unicity Taxi have around three hundred and fifty
- 10 (350) owners, and around six hundred and fifty (650)
- 11 or six hundred (600) drivers are there as both the
- 12 full-time and part-time drivers.
- 13 (INDISCERNIBLE) in 2018, taxi industry
- 14 (INDISCERNIBLE) changed from provincial government to
- 15 municipal government. City of Winnipeg drafted a
- 16 Vehicles for Hire bylaw, and the regulations
- 17 (INDISCERNIBLE) and new business models to provide
- 18 more options to Winnipeg. Subsequently,
- 19 (INDISCERNIBLE) companies, like the so-called ride-
- 20 share companies, entered into the Winnipeg market.
- 21 The expectation was the level playing field in all
- 22 parts of the business from (INDISCERNIBLE) --
- 23 THE PANEL CHAIRPERSON: Ex -- excuse
- 24 me for a moment, please.
- MR. RAM VALLURUV (by phone):

- 1 (INDISCERNIBLE).
- THE PANEL CHAIRPERSON: Excuse me for
- 3 a moment, please. We're getting sound quality that
- 4 sounds like you're cutting out. Could you perhaps sit
- 5 closer to your microphone and see --
- 6 MR. RAM VALLURUV (by phone): Sure.
- 7 THE PANEL CHAIRPERSON: -- if that
- 8 helps? Thank you.
- 9 MR. RAM VALLURUV (by phone): Is it
- 10 clear right now?
- 11 THE PANEL CHAIRPERSON: Yes, that's
- 12 better --
- MR. RAM VALLURUV (by phone): Is it
- 14 better?
- 15 THE PANEL CHAIRPERSON: -- thank you.
- 16 Yeah.
- MR. RAM VALLURUV (by phone): Okay,
- 18 sure. So subsequently, like, PTB (phonetic)
- 19 companies, so-called ride-sharing companies, entered
- 20 into Winnipeg market. The expectation was the level
- 21 playing field in all parts of the business, like from
- 22 licensing, regulation, enforcement, and insurance
- 23 premiums. Standard taxi premiums are high in
- 24 Winnipeg. (INDISCERNIBLE) on the previous client's
- 25 history or lost issue or, most importantly, the number

- 1 of operating hours being on the road.
- 2 Here I would like to mention one (1)
- 3 observation. So some of the ride-sharing vehicles are
- 4 operating under multiple ride-sharing banners or
- 5 companies and at the same time using this vehicle for
- 6 a delivery purpose also, like delivering food and
- 7 packages. So you can see some of these vehicles have
- 8 more than four (4) or five (5) logos or decals on
- 9 these vehicles.
- 10 If our sources are correct, for some of
- 11 these vehicles and individuals, it's a full-time
- 12 employment for them. More and more longer hours are
- 13 on the road, like taxis. But there is a vast
- 14 difference in our insurance premiums, like between
- 15 these two (2) categories.
- 16 During the height of the pandemic, taxi
- 17 -- taxis lost revenues and ridership. Like other
- 18 industries, like, COVID-19 hit hard on taxi industry
- 19 too. At one (1) time, Duffy's ridership fell down to
- 20 64 percent and the Unicity ridership declined to 80
- 21 percent due to decline in air travel, so they have a
- 22 airport contract.
- We approached various levels of
- 24 government for industry-specific financial relief.
- 25 Here, I would like to take the opportunity to express

- 1 our thanks to MPI for providing some financial relief
- 2 to taxi owners, along with other vehicle -- vehicle
- 3 insurers in the province.
- We had -- we had an extensive
- 5 consultation with some of our taxi operators in the
- 6 province. So who are supporting our initiatives --
- 7 some of them are, like, Brandon, some of them are in
- 8 Thompson, and we are -- when we approached all of them
- 9 are, like, a support you and they are supporting our
- 10 initiatives.
- 11 Some of these initiatives are: increase
- 12 the parity of insurance rates, expanding the options
- 13 for time bands which fit for taxi operations. Current
- 14 bands, what we have, may not really work for taxi
- 15 operations because the business model is completely
- 16 different from ride-sharing companies.
- 17 Because we got -- the pandemic give a
- 18 little bit of opportunity for us to learn ourself that
- 19 if some drivers are not available actually, our datas
- 20 are -- are not available, so how can we -- like, we
- 21 indicate, like, damage.
- 22 So expanding the incident use for
- 23 accident-free driving, that's one (10 of the
- 24 initiatives. And all these other taxi operators in
- 25 the province supported us. And it is with MPI on new

- 1 vehicle for hire framework. So these are the
- 2 initiatives we are expecting.
- 3 And next (INDISCERNIBLE) is, in recent
- 4 years, MPI has been meeting with the taxi industry on
- 5 a regular basis. Currently, we are working on sharing
- 6 the current and the past drivers that are -- and a
- 7 number of fares in certain times. So that, like, we
- 8 can analyze the data and we can come up with the
- 9 better suitable plan of insurance structure framework.
- 10 So earlier MPI (INDISCERNIBLE) taxi
- 11 industry in collaboration connect the pilot project on
- 12 Mobileye for the collision evidence system
- 13 (INDISCERNIBLE) Project Close Out meeting held
- 14 recently.
- In conclusion, like, about insurance
- 16 rates, here what we are expecting is level playing
- 17 field. Just level playing field. Thank you.
- This concludes my presentation. If you
- 19 have any questions, I will try to answer.
- 20 THE PANEL CHAIRPERSON: Thank you very
- 21 much. Do you have any questions? Ms. Hainsworth, do
- 22 you have any questions?
- 23 MS. CAROL HAINSWORTH (by phone): No,
- 24 I do not. Thank you.
- 25 THE PANEL CHAIRPERSON: Could you

- 1 please explain to me briefly what the Mobileye Pilot
- 2 is?
- 3 MR. RAM VALLURUV: Mobileye Project
- 4 is, like -- around like a -- ninety-eight (98) taxis,
- 5 we collect a follow the collision evidence system.
- 6 (INDISCERNIBLE) for any taxi which has the device, it
- 7 allows the driver with approximately the distance
- 8 between the front vehicle and the taxi.
- 9 So like it can avoid -- alerts the
- 10 driver or if he is drifting left lane or right lane,
- 11 so that it gives kind of a (INDISCERNIBLE) makes a
- 12 noise to driver get alerted and he can avoid the --
- 13 that impact or whatever other things can occur.
- 14 So that is the evidence. So it should
- 15 provide for some kind of reasonable data, like
- 16 feedback. And some was not useful. That's what like
- 17 what we heard from MPI that, in last close out
- 18 meeting, the data collected was not giving the clear
- 19 picture of whether it's really helpful to stop the
- 20 occurrence of the collisions.
- 21 THE PANEL CHAIRPERSON: Okay. Thank
- 22 you very much for that explanation. And thank you
- 23 very much for your presentation. Good-bye.
- MR. RAM VALLURUV: Thank you. Bye.
- 25 Thank you.

248 1 (BRIEF PAUSE) 2 THE PANEL CHAIRPERSON: 3 It appears that we've been unable to connect with Mr. Nash at this point. If he forwards the presentation, then we will certainly have it read into the record. 7 So we will proceed where we left off this morning, which I believe is on the COVID impact examination by Ms. McCandless. 10 MS. KATHLEEN MCCANDLESS: Madam Chair, 11 could I just have maybe two (2) or three (3) minutes 12 before we resume? 13 THE PANEL CHAIRPERSON: Certainly. 14 MS. KATHLEEN MCCANDLESS: Thank you. 15 16 (BRIEF PAUSE) 17 18 THE PANEL CHAIRPERSON: Okay. Thank 19 you. Ms. McCandless, please proceed. 20 21 CONTINUED CROSS-EXAMINATION BY MS. KATHLEEN 22 MCCANDLESS: 23 MS. KATHLEEN MCCANDLESS: Thanks. 24 Thank you. 2.5 Mr. Johnston, just one (1) quick

- 1 question arising out of the questions on the interest
- 2 rate this morning.
- To confirm, the 2.58 percent new money
- 4 yield at March 31, 2020, that was comprised of a .7
- 5 percent yield on Government of Canada ten (10) year
- 6 bonds and a weighting between spreads for provincial
- 7 of one hundred and thirty-four (134) basis points and
- 8 corporate bonds at two hundred and thirty-five (235)
- 9 basis points for A rated and three-twenty-three (323)
- 10 basis points for Triple B rated. Correct?
- 11 MR. LUKE JOHNSTON: Correct.
- MS. KATHLEEN MCCANDLESS: By way of
- 13 undertaking, would it be possible to receive an
- 14 exhibit providing details on the assumed Government of
- 15 Canada ten (10) year bond yield, as well as spreads
- 16 for both provincial and Corporate bonds in the October
- 17 9th update, based on August 31, 2020 market yields?
- MR. LUKE JOHNSTON: Yes, we'll
- 19 undertake to do that. I actually would have
- 20 anticipated that we would have filed that, but I guess
- 21 we didn't. So we'll do that.
- MS. KATHLEEN MCCANDLESS: As part of
- 23 that undertaking, would it be also possible to receive
- 24 the cash flow discount rate used in the October 9th
- 25 update for each fiscal year end?

- 1 MR. LUKE JOHNSTON: Yes. Yes, we can
- 2 do that.

3

- 4 --- UNDERTAKING NO. 1: MPI to provide an exhibit
- 5 providing details on the assumed
- 6 Government of Canada ten (10) year
- 7 bond yield, as well as spreads for
- 8 both provincial and Corporate bonds
- 9 in the October 9th update, based on
- 10 August 31, 2020 market yields. Also
- 11 to provide the cash flow discount
- rate used in the October 9th update
- for each fiscal year end.

- 15 CONTINUED BY MS. KATHLEEN MCCANDLESS:
- MS. KATHLEEN MCCANDLESS: Thank you.
- 17 So now moving on to questions related to the effects
- 18 of COVID-19, we spoke earlier about the volume factor.
- 19 Now just a couple of questions with respect to upgrade
- 20 factor.
- 21 And MPI provided this in response to a
- 22 CAC IR. I don't think we need to go there, but MPI
- 23 had indicated that it would continue to determine its
- 24 upgrade factor based on best estimates and utilizing
- 25 all available data. Is that accurate?

1 MR. LUKE JOHNSTON: Oh, sorry. Yes,

- 2 that is.
- 3 MS. KATHLEEN MCCANDLESS: Has there
- 4 been any change from the 2021 GRA -- so the
- 5 Application as initially filed -- in the vehicle
- 6 upgrade factor of 2.45 per cent per year?
- 7 MR. LUKE JOHNSTON: There hasn't, and
- 8 that's consistent with my earlier statements where our
- 9 revenue projections are pretty close actual to budget.
- 10 So we didn't make any change to that assumption.
- MS. KATHLEEN MCCANDLESS: Okay. Thank
- 12 you. With respect to the DSR upgrade factor that
- 13 varied between .02 percent and .1 percent in 2021 and
- 14 2024/'25, has there been any change?
- 15 MR. LUKE JOHNSTON: We have -- we
- 16 haven't changed that one. The -- that -- depending on
- 17 how long the collision frequency stays under budget,
- 18 that one could -- could be impacted.
- 19 MS. KATHLEEN MCCANDLESS: Thank you.
- 20 Now, moving to claims incurred, if we start with the
- 21 collision forecast from the 2020 GRA -- and that's
- 22 Figure CI-34. And of course that won't be on the
- 23 record already, so, Kristen, I would just ask that
- 24 this be marked as PUB Exhibit 19, for the record.

2.5

252 --- EXHIBIT NO. PUB-19: Figure CI-34: Collision Forecast from the 2020 GRA 2 3 CONTINUED BY MS. KATHLEEN MCCANDLESS: 5 MS. KATHLEEN MCCANDLESS: If we look to Figure CI-34, Collision Ultimate -- no, this is 7 from the 2021 GRA. We need the 2020 GRA. Sorry. 8 9 (BRIEF PAUSE) 10 11 MS. KATHLEEN MCCANDLESS: It'll be on 12 page 39, Kristen. 13 14 (BRIEF PAUSE) 15 16 MS. KATHLEEN MCCANDLESS: Perfect. Thank you. So this is the document that I would ask 17 18 be marked as PUB-19. So just looking at line 15 there, for the year 2020/'21, we see for Collision Ultimate -- so that's the fourth column in from the 20 left -- we have ultimate claims incurred of 447.3 21 22 million for the fiscal year '20/'21, correct? 23 MR. LUKE JOHNSTON: That's right. 24 MS. KATHLEEN MCCANDLESS: And then just scrolling to the next page of this same part of

- 1 the 2020 GRA is Figure CI-35, and these are collision
- 2 claims incurred. At line 8, we see reported collision
- 3 claims incurred of 475.6 million for fiscal year
- 4 '20/'21, correct?
- 5 MR. LUKE JOHNSTON: That's right.
- 6 MS. KATHLEEN MCCANDLESS: What would
- 7 be the source of the difference between CI-34 and CI-
- 8 35?
- 9 MR. LUKE JOHNSTON: So CI-34 would be
- 10 for -- by loss year. So of all the collisions that
- 11 happened in -- in the loss year '20/'21, what we
- 12 expect their ultimate cost to be when -- when all
- 13 claims are settled.
- 14 Figure CI-35 is -- it's all on a
- 15 reporting basis, how you would see on the financial
- 16 statements. For -- the 475.6 million there would be
- 17 how much of the dollars we expect would be reported in
- 18 that fiscal year. So that could include reporting
- 19 from previous years as claims are settled or late
- 20 reporting of claims or things like that.
- 21 So, we do reconcile these numbers
- 22 internally and in this report, but in the past we used
- 23 to only show the actuarial view. And then everyone
- 24 had trouble bridging that to the accounting view, so
- 25 we do both now.

- 1 MS. KATHLEEN MCCANDLESS: Do you
- 2 recall if there were any changes to this forecast up
- 3 to the date of the 2020 GRA hearing?
- 4 MR. LUKE JOHNSTON: I don't believe we
- 5 changed this forecast, but again it's last year, so
- 6 I'd have to check. But I don't recall anything.
- 7 MS. KATHLEEN MCCANDLESS: If you
- 8 determine that your answer was not accurate, you will
- 9 advise?
- 10 MR. LUKE JOHNSTON: Yes. I'm assuming
- 11 my staff are listening, and they'll let me know right
- 12 away if that's incorrect. But I'll -- it's noted that
- 13 I'll check, yeah.
- 14 MS. KATHLEEN MCCANDLESS: Thank you.
- 15 Now if we move to this GRA and Figure CI-37, it's also
- 16 found at Tab 22 of the book of documents. And these
- 17 are Collision Ultimate Incurred for accident year
- 18 2010/'11 through to 2024/'25.
- 19 If we look at line 14 --
- MR. LUKE JOHNSTON: Yes.
- 21 MS. KATHLEEN MCCANDLESS: -- under
- 22 Ultimate again, and that would be four (4) columns in
- 23 from the left, we see that it's showing \$416.1
- 24 million, yes?
- 25 MR. LUKE JOHNSTON: 416.1 million?

- 1 Yes.
- 2 MS. KATHLEEN MCCANDLESS: And then
- 3 Figure CI-38, so just the next figure in this section
- 4 -- thank you -- it shows at line 7 for 2020/'21 417.2
- 5 million?
- 6 MR. LUKE JOHNSTON: That's right,
- 7 yeah.
- 8 MS. KATHLEEN MCCANDLESS: And these
- 9 numbers were the starting claims forecasts adjusted
- 10 for the estimated impact of COVID. Is that right?
- 11 MR. LUKE JOHNSTON: That's correct.
- 12 The original filing, yes.
- 13 MS. KATHLEEN MCCANDLESS: And then if
- 14 we could jump to Figure CI-8, and that's page 16 of
- 15 Claims Incurred. Thank you, Kristen.
- The estimated claims reduction for
- 17 collision from March 16 to April 15, 2020, at line 1
- 18 was 17.7 million roughly, yes?
- 19 MR. LUKE JOHNSTON: Correct.
- 20 MS. KATHLEEN MCCANDLESS: And so for
- 21 the month and a half that there was assumed to be an
- 22 impact in 2020/'21, this would translate to an
- 23 adjustment of 26.5 million. And that matches the
- 24 amount in Figure CI-10, I believe?
- 25 MR. LUKE JOHNSTON: Just looking here.

- 1 Correct.
- MS. KATHLEEN MCCANDLESS: And that's
- 3 at line 3 under 'Collision', correct?
- 4 MR. LUKE JOHNSTON: I -- I think
- 5 you're referencing the 26.5 million in this chart?
- 6 MS. KATHLEEN MCCANDLESS: Yes.
- 7 MR. LUKE JOHNSTON: Yeah.
- 8 MS. KATHLEEN MCCANDLESS: That's
- 9 right.
- 10 MR. LUKE JOHNSTON: Yeah, correct.
- MS. KATHLEEN MCCANDLESS: Okay. So
- 12 does this mean that, based on the analysis in this
- 13 GRA, the expected Collision Ultimate for 2020/'21 if
- 14 COVID had not happened would have been 442.5 million?
- MR. LUKE JOHNSTON: Subject to doing
- 16 the math, we would have added back these -- these
- 17 numbers. So if that is the math, I'll accept that,
- 18 yeah.
- 19 MS. KATHLEEN MCCANDLESS: Thank you.
- 20 So that would be about \$35 million lower than the
- 21 corresponding amount in the 2020 GRA, correct?
- MR. LUKE JOHNSTON: Again, subject to
- 23 checking the math which I have no reason to believe
- 24 it's wrong, I believe you said 35 million lower, my
- 25 expectation is that we've lowered the collision

- 1 forecast about that magnitude.
- 2 So if -- if you're okay accepting that
- 3 we would have had a fairly substantial reduction in
- 4 the collision forecast even without COVID, agreed.
- 5 MS. KATHLEEN MCCANDLESS: Thank you.
- 6 Now, if we move to some evidence from the Special
- 7 Rebate Application, and in particular, PUB Pre-ask 1 -
- 8 and that was MPI Exhibit Number 2 -- and on the
- 9 second page of this, MPI was asked for the Collision
- 10 Ultimate budget by month at that time.
- 11 And, Kristen, I would ask that this be
- 12 marked as PUB Exhibit 20, please.

13

- 14 --- EXHIBIT NO. PUB-20: PUB Pre-ask 1 from the
- 15 Special Rebate Application

16

- 17 CONTINUED BY MS. KATHLEEN MCCANDLESS:
- 18 MS. KATHLEEN MCCANDLESS: Does the
- 19 budget estimate of collision claims provided in the
- 20 Special Rebate Application -- so what we see before us
- 21 on the screen here -- represent the most current
- 22 claims budget for collision?

23

24 (BRIEF PAUSE)

2.5

- 1 MR. LUKE JOHNSTON: So, the -- okay.
- 2 Is the question, have we updated this forecast beyond
- 3 our update to do an actual to date? Is that...?
- 4 MS. KATHLEEN MCCANDLESS: Essentially,
- 5 have you updated it beyond what was provided in the
- 6 Special Rebate Application?

7

8 (BRIEF PAUSE)

9

- MR. LUKE JOHNSTON: So, we updated our
- 11 forecast for the GRA filing.

12

13 (BRIEF PAUSE)

- 15 MS. KATHLEEN MCCANDLESS: Mr.
- 16 Johnston, if it might assist, if we could jump to PUB-
- 17 MPI 2-22, and page 3.
- 18 MR. LUKE JOHNSTON: So, just -- just
- 19 so you understand, we're not a hundred percent
- 20 certain. We set our budget earlier in the year, like,
- 21 prior to the fiscal year. And that budget stays
- 22 locked in, as...
- But when we come to the GRA process,
- 24 we'll provide the most up-to-date forecast. So, our
- 25 budget hasn't changed, but our GRA forecast would have

- 1 been updated when we filed in -- in normal course.
- So, I'm not sure if that answers the
- 3 question, but --
- 4 MS. KATHLEEN MCCANDLESS: Sort of.
- 5 Kristen, could we just go to the paragraph right above
- 6 figure 2 here, from 2-22, maybe just to clarify?
- 7 So, in PUB-MPI-2-22, the Corporation
- 8 was asked for an update of budget of collisions by
- 9 month -- collision ultimate by month in the same
- 10 format as had been provided in the Special Rebate
- 11 Application, which is what I just showed to you, and
- 12 then provide a comparison with that presented in that
- 13 previous exhibit, explaining any changes.
- 14 And so, the response was to see figure
- 15 2 below, the budgets remain the same as in Exhibit
- 16 number 2 of the Special Rebate Application. And
- 17 what's provided here is the actual experience.
- Does that assist?
- MR. LUKE JOHNSTON: Yeah. So, I'm
- 20 just making sure we're -- everyone's using the word
- 21 'budget' correctly. But, yeah, our budgets wouldn't -
- 22 our budget wouldn't change.
- 23 Even internally, we -- we do have to
- 24 tackle the issue with the GRA forecast being different
- 25 than the budget. We -- we were hoping that -- that we

1 would get rid of that issue by doing both at the same

- 2 time, but in -- in this particular year, so much
- 3 changed between when we set the budget and -- and when
- 4 we had to do the GRA, that it just wasn't appropriate.
- 5 But, yeah, the budget numbers should
- 6 stay the same as originally filed.
- 7 MS. KATHLEEN MCCANDLESS: Okay. Thank
- 8 you. So, the other document we were just looking at,
- 9 PUB -- or MPI Exhibit 2 from the Special Rebate
- 10 Application, yes, I'm not sure that looking at this is
- 11 going to help you with my question.
- 12 But the budget and collision claims
- 13 provided in this document from March to September of
- 14 2020 total 226.4 million; that's lines 13 to 18 -- or
- 15 19, pardon me.
- 16 Will you accept that, subject to check?
- 17 MR. LUKE JOHNSTON: I do.
- MS. KATHLEEN MCCANDLESS: Thank you.
- 19 And then you will recall, Mr. Johnston, that in Order
- 20 16/20, following the Special Rebate Application, the
- 21 Board had directed MPI to file monthly actual claims
- 22 costs against budget for the period from March 1,
- 23 2020, through to September 30, yes?
- MR. LUKE JOHNSTON: Yes, I do.

2.5

261 1 (BRIEF PAUSE) 2 3 MS. KATHLEEN MCCANDLESS: If you'd just bear with me for a moment. 5 6 (BRIEF PAUSE) MR. LUKE JOHNSTON: Thank you for your patience there. There's a lot of -- fortunately, a few different sets of numbers with all these updates, 10 11 so. 12 MS. KATHLEEN MCCANDLESS: No problem. I was just looking for my series of letters. So, 13 Kristen, if you could pull up PUB Exhibit 17 that was 14 15 just introduced this morning. 16 And this is the series of letters from general counsel to the Board from June through to 17 18 October. And this is the information that was provided by MPI in compliance with the directive in 20 Order 67/'20. 21 And I trust you're familiar with the 22 contents of each of these letters? 23 MR. LUKE JOHNSTON: I see that, yes. 24 MS. KATHLEEN MCCANDLESS: Thank you. When reviewing the monthly reporting as contained in -

- 1 in PUB Exhibit 17, we noted that there were
- 2 differences between the collision costs budget and the
- 3 actual numbers compared to what was provided at the
- 4 Special Rebate Application in this Hearing.
- 5 MR. LUKE JOHNSTON: Okay.
- 6 MS. KATHLEEN MCCANDLESS: Are you
- 7 aware of that difference?

8

9 (BRIEF PAUSE)

- 11 MR. LUKE JOHNSTON: If it's -- if the
- 12 intent is to be budget, then I wouldn't be aware of
- 13 that. I would expect the budget to be the same. If
- 14 there's differences between budget and what was filed
- 15 in the updated GRA, then I would expect there to be
- 16 differences.
- 17 Hopefully, they weren't mislabeled as
- 18 'budget' rather than GRA forecast, but if we need to
- 19 take that offline or whatever we need to do, I can
- 20 rectify that.
- 21 MS. KATHLEEN MCCANDLESS: Perhaps just
- 22 by way of example, I could take you to something. So
- 23 --
- MR. LUKE JOHNSTON: Sure.
- MS. KATHLEEN MCCANDLESS: -- Kristen,

- 1 could we please just go to page 2 of this exhibit?
- 2 And looking at March total Basic claims at the top
- 3 here, we see the budget amounts for PIPP collision and
- 4 property damage at lines 3, 4, 5, and then the total
- 5 for Basic at line 6, yes?
- 6 MR. LUKE JOHNSTON: I -- I think I may
- 7 know the reason, if you want me to just blurt it out.
- 8 MS. KATHLEEN MCCANDLESS: Just so my
- 9 understanding is -- is correct, could we then jump to
- 10 Pre-ask 1 from the Special Rebate Application and look
- 11 at the March budget numbers, so March 2020?
- They don't seem to match up at all at
- 13 line 13 with what's been presented in PUB Exhibit 17?
- 14 MR. LUKE JOHNSTON: Yeah, that is a
- 15 helpful example. Thank you. So, similar to the
- 16 previous discussion we had, ultimates are really an
- 17 actuarial term.
- 18 So, this is ultimate losses that we
- 19 expect by loss month. So, of all the claims that
- 20 happened in November 2019, for example, we think
- 21 ultimately we'll end up paying 28.6 million in
- 22 repairs.
- 23 The -- all the -- all of these
- 24 actuarial numbers are put into the model, and there's
- 25 assumptions what -- how claims are reported and such.

- 1 So, in the financial model, similar to how we looked
- 2 at the two (2) views earlier, there's going to be some
- 3 differences in how dollars are reported.
- 4 And I -- I understand the confusion.
- 5 Cou -- we could definitely provide the same view of
- 6 how this information translates into the budget, which
- 7 you've seen on the annualized basis but not on the
- 8 monthly basis, but that is the reason for the
- 9 difference.
- 10 MS. KATHLEEN MCCANDLESS: That is
- 11 information you could provide?
- 12 MR. LUKE JOHNSTON: We can. And it
- 13 sounds like it would help this --
- MS. KATHLEEN MCCANDLESS: Yes.
- MR. LUKE JOHNSTON: -- discussion, so.
- 16 MS. KATHLEEN MCCANDLESS: And perhaps,
- 17 Mr. Johnston, you could advise as to the specifics of
- 18 what could be provided for the record so we know what
- 19 the undertaking should be.
- 20 MR. LUKE JOHNSTON: The request, as I
- 21 understand it, would be to provide the budget on the
- 22 financial reporting basis as opposed to the actuarial
- 23 ultimate basis on a monthly -- monthly basis.
- 24 MS. KATHLEEN MCCANDLESS: For the same
- 25 period as set out in PUB -- or MPI Exhibit 2 from the

265 Special Rebate Application? 2 MR. LUKE JOHNSTON: We -- we can do 3 that. MS. KATHLEEN MCCANDLESS: Thank you. 5 6 --- UNDERTAKING NO. 2: For MPI to provide to the 7 budget on the financial reporting basis as opposed 9 to the actuarial ultimate 10 basis on a monthly basis 11 for the same period as set out in MPI Exhibit 2 from 12 13 the Special Rebate 14 Application 15 16 (BRIEF PAUSE) 17 CONTINUED BY MS. KATHLEEN MCCANDLESS: 18 19 MS. KATHLEEN MCCANDLESS: Thank you. Just at the bottom of figure 1 here, MPI stated that 21 it does not maintain a monthly budget for property damage and bodily injury claims, yes? 22 23 MR. LUKE JOHNSTON: That's correct. 24 MS. KATHLEEN MCCANDLESS: How did the Corporation prepare the budget numbers for PIPP and

- 1 property damages in the monthly reporting of claims
- 2 incurred?
- 3 MR. LUKE JOHNSTON: We would look at
- 4 historical reporting percentages and allocate out the
- 5 annualized number for financial reporting. So, from a
- 6 financial reporting perspective, they would have a
- 7 monthly budget.
- From an actuarial perspective, we'd
- 9 just forecast the entire year's ultimate value, and
- 10 then look at past -- convert that to a financial view
- 11 by looking at kind of how -- what per -- how
- 12 percentage -- what percentage of claims were reported
- 13 in each month.
- 14 So, there is an accounting budget by --
- 15 by coverage, if that makes sense. Sorry. So the --
- 16 maybe the easiest way to explain what's a little bit
- 17 confusing concept -- if you take PIPP, for example,
- 18 that's more extreme example, where we may have, you
- 19 know, a hundred million (100 million) PIPP claims that
- 20 occur this year. As you can appreciate, those could
- 21 be reported over many, many years in the future.
- 22 Today, we can have new reporting from claims in 1994
- 23 that would flow into the -- this year's reported PIPP
- 24 claims.
- 25 It's less extreme for collision and --

- 1 and comp and such, but any change in prior years'
- 2 numbers is reported in the current year, so if that
- 3 helps. I don't know if that makes it more confusing.
- 4 MS. KATHLEEN MCCANDLESS: And just
- 5 going back one (1) question for clarification, what
- 6 was provided in the monthly budget update? Was that
- 7 actuarial or accounting?
- MR. LUKE JOHNSTON: Accounting, yeah.
- 9 MS. KATHLEEN MCCANDLESS: Thank you.
- 10 Now, if -- focussing again on -- oh, pardon me. Now
- 11 going to 2 -- PUB-MPI 2-22-D, and that's Figure 2,
- 12 here we have the Collision Ultimates as of July 31,
- 13 2020.
- 14 What would the Corporation attribute to
- 15 the difference in the reporting of collision claims
- 16 incurred in the monthly reporting? You've already
- 17 answered that question, I believe. But the reported
- 18 claims cost -- costs since March, as provided in PUB-
- 19 17, have been materially low -- lower than budget,
- 20 yes?
- 21 MR. LUKE JOHNSTON: That's true. In
- 22 the early stages of the pandemic -- pandemic, by a
- 23 significant margin, around 50 percent reductions and
- 24 sometimes more. Sometimes a little less. Since that
- 25 time, collision specifically has approached about a 10

- 1 percent delta, like, from -- from the budget, and PIPP
- 2 is a little more volatile.
- One (1) thing we were going to mention
- 4 this morning when we were looking at the -- we -- we
- 5 presented the deltas from budget, a lot of the
- 6 favourable experience we're seeing right now is from
- 7 PIPP prior years, which it really has nothing to do
- 8 with the current-year experience. So we discussed at
- 9 break that we may want to remove that, but we can --
- 10 we can have that discussion.
- MS. KATHLEEN MCCANDLESS: Okay. And
- 12 so just maybe as an illustration of this decline that
- 13 you were speaking of, Kristen, could we go back to
- 14 PUB-17, and if we start at page 2? Thank you.
- 15 We see from March that there's a 35.8
- 16 percent variance from budget; April, 41.8 percent; and
- 17 May, 28.4 percent, yes?
- 18 MR. LUKE JOHNSTON: Correct. And what
- 19 I was speaking to just -- just now was that we have to
- 20 be careful with PIPP because PIPP actual reported is
- 21 all reporting, and I can tell you just -- I will just
- 22 look this up.
- 23 PIPP prior years, so not even this
- 24 current year, is tracking at more than 20 million
- 25 under budget. So some of the under budget on PIPP is

- 1 -- is not the current year, but that -- that was kind
- 2 of my point. But I don't think it affects your --
- 3 your -- the point you're trying to make here. Yeah.
- 4 MS. KATHLEEN MCCANDLESS: Right, yeah.
- 5 If we -- if we scroll ahead, then, into the more
- 6 recent months, we see now the vary -- the variance is
- 7 17.2 percent in June, yes?
- MR. LUKE JOHNSTON: M-hm.
- 9 MS. KATHLEEN MCCANDLESS: In July,
- 10 it's 27.9 percent; August, 19.1 percent, yes?
- 11 MR. LUKE JOHNSTON: Yeah, and if -- if
- 12 you don't mind, if we -- maybe we can just start here
- 13 in September. Notice collision is nine percent --
- 14 point one percent (sic) under budget and PIPP's 35
- 15 percent under budget. Our focus, at least internally
- 16 and projecting the COVID impacts, is on the collision
- 17 line.
- 18 It's not to say that the PIPP
- 19 favourable development isn't happening, but I don't
- 20 want to call prior years' PIPP a COVID-related
- 21 savings. Not to say that there couldn't be some
- 22 impacts from COVID, but we're trying to focus here on
- 23 how is -- how have crash rates been impacted by COVID.
- 24 And to get a est -- a good estimate there, I'd suggest
- 25 we focus on the collision line.

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1 So just per -- per my point, I guess,
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- 2 9.1 percent was the -- was the difference in
- 3 September. If you go backwards the same way you went
- 4 forwards, so August, we see it's eleven point seven
- 5 (11.7); July, nine point eight (9.8); and in June,
- 6 eighteen point eight (18.8). So the last three (3)
- 7 months were about 10 percent under, yeah, for
- 8 collision claims incurred.
- 9 MS. KATHLEEN MCCANDLESS: Thank you.
- 10 And so I understand that MPI presently expects a
- 11 reduction in exposures for 2020/'21 but not in
- 12 '21/'22, correct?
- MR. LUKE JOHNSTON: There's no perfect
- 14 answer to this. It's a -- it's a difficult question
- 15 to answer. We've seen, just by the examples you just
- 16 used, collision being 40, 50 percent under budget and
- 17 rising to about 9 percent under budget.
- 18 Do I think that we'll see under budget
- 19 again for the month -- for the next month? Very
- 20 likely. Do I think seven (7) months from now,
- 21 collision will continue to be under budget? I don't
- 22 know. And I obviously hope that we're not still in a
- 23 pandemic seven (7) months from now or over the '20/'21
- 24 rating period, but I think that's more of a leap in
- 25 terms of forecasting.

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1 And what we tried to do in the -- in
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- 2 the compl -- update is just give the Board an example
- 3 of what it would look like if we phased out COVID over
- 4 three (3) months and six (6) months, just to see the
- 5 financial impact of that. But for now, we have
- 6 assumed that the pandemic savings do not persist past
- 7 March 31, 2021.
- 8 MS. KATHLEEN MCCANDLESS: Would it be
- 9 possible, perhaps by way of undertaking, to provide
- 10 how much lower than the '20/'21 GRA forecast collision
- 11 is running year to date?

12

13 (BRIEF PAUSE)

- 15 MR. LUKE JOHNSTON: I don't know if I
- 16 saw the September update on here, but I can tell you
- 17 that September collision year to date is 25.3 percent
- 18 under budget. The September month was 9.1 percent
- 19 under budget, so continuing to float around that 10
- 20 percent under, like, on a monthly basis. If -- if we
- 21 haven't filed that already, I assume we'll file with -
- 22 with the rest, similar to the other updates, yeah.
- 23 Sorry, we did file it, yeah. I -- I
- 24 couldn't remember if I saw September, but --
- 25 MS. KATHLEEN MCCANDLESS: Yes.

1 MR. LUKE JOHNSTON: So collision, we

- 2 have as 25.3 percent under budget year to date,
- 3 effective September 30th, yeah.
- 4 MS. KATHLEEN MCCANDLESS: Okay, thank
- 5 you. Has MPI considered any revisions to its forecast
- 6 of 2021/'22 claims projection?
- 7 MR. LUKE JOHNSTON: At this time, we
- 8 haven't. The way we're looking at it right now -- and
- 9 I'm -- I'm talking today. I'm not -- you know, will I
- 10 feel differently in January? I -- it depends what we
- 11 see for the next several months.
- This year in our history is going to be
- 13 an outlier year. There's no other way to put it.
- 14 Everything we see in this year, whether it's volume or
- 15 upgrade or claims experience, is likely going to be
- 16 unusable for forecasting in a normal situation.
- 17 So our view is that our best estimate
- 18 of '21/'22 today is that we use the -- the forecast
- 19 pre -- pre-COVID. But, of course, like, being
- 20 reasonable, I only think that now. Three (3) or four
- 21 (4) months from now, it could get worse, and it would
- 22 be hard to make that statement. But as of today,
- 23 that's what I -- that's what MPI believes.
- 24 MS. KATHLEEN MCCANDLESS: And just to
- 25 go back, with respect to the question about September

- 1 year to date, you provided relative to budget, but the
- 2 question was relative to forecast.
- 3 So do you have information as to how
- 4 much lower than the '20/'21 GRA forecast collision is
- 5 running year-to-date?
- 6 MR. LUKE JOHNSTON: The numbers I
- 7 provided would be the accounting basis. I'd have to
- 8 look up the -- our ultimate for that year. Yeah.
- 9 MS. KATHLEEN MCCANDLESS: Is that
- 10 something you can provide?
- 11 MR. LUKE JOHNSTON: I can. So I -- I
- 12 think the request is year-to-date -- the revised
- 13 estimate of the 2020/'21 collision ultimate incurred,
- 14 what is the change from the previous forecast?
- 15 MS. KATHLEEN MCCANDLESS: Correct.
- 16 MR. LUKE JOHNSTON: Or the original
- 17 forecast, I quess.
- 18 MS. KATHLEEN MCCANDLESS: From the --
- 19 the GRA forecast. I believe it would be actual.
- 20 MR. LUKE JOHNSTON: GRA forecast. We
- 21 can do that.
- MS. KATHLEEN MCCANDLESS: Thank you.
- 23
- 24 --- UNDERTAKING NO. 3: MPI to provide the revised
- estimate of the 2020/'21 collision

Transcript Date Oct 19, 2020

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274
                  ultimate incurred, what is the change
 1
 2
                   from the actual GRA forecast
 3
                         (BRIEF PAUSE)
 5
   CONTINUED BY MS. KATHLEEN MCCANDLESS:
 7
                  MS. KATHLEEN MCCANDLESS: Thank you.
   So, in summary, if we were to add up the -- the
   difference in budget versus actual on the monthly
   updates, according to our math it is a difference of -
10
11
   - or the amount -- the total amount is 232.6 million.
12
   You'll accept that, subject to check?
13
                  MR. LUKE JOHNSTON: Sorry, what does
14 that number represent?
15
                  MS. KATHLEEN MCCANDLESS: That would
   be the monthly updates. So from March through to
   September of 2020, the favourable variance in the
17
18
   budget.
19
                  MR. LUKE JOHNSTON: I wouldn't think
   it's that big. I would have expected year-to-date
21
   variance around 97 million. With collision being
22 about --
23
                  MS. KATHLEEN MCCANDLESS: This is on
24 total Basic not just collision. Does that...
2.5
                  MR. LUKE JOHNSTON: So maybe we can
```

- 1 just flip through these quickly. So September, I see
- 2 12.6 million; 13 million in August; nineteen (19) in
- 3 July.
- 4 MS. KATHLEEN MCCANDLESS: Pardon me.
- 5 The budget. The budget is two-thirty-two (232). Yes.
- 6 MR. LUKE JOHNSTON: That sounds much
- 7 more reasonable, yeah.
- 8 MS. KATHLEEN MCCANDLESS: Pardon me.
- 9 MR. LUKE JOHNSTON: Just -- I wasn't
- 10 intending to add them all up, but I just wanted to
- 11 show that they weren't going to be 250 million. Yeah,
- 12 that's all.
- MS. KATHLEEN MCCANDLESS: So that is
- 14 the -- that's about \$6.3 million higher than what was
- 15 previously presented. Correct?

16

17 (BRIEF PAUSE)

18

- 19 MR. LUKE JOHNSTON: Can you repeat
- 20 that? Just make sure I'm understanding.
- 21 MS. KATHLEEN MCCANDLESS: So it
- 22 appears that the budget that was provided in the
- 23 Special Rebate Application is about \$6 million higher
- 24 than what was provided in the monthly updates.

2.5

1 (BRIEF PAUSE)

- 3 MR. LUKE JOHNSTON: I'll accept that
- 4 subject to check. That -- I do know they're
- 5 different, but the exact amount -- yeah.
- 6 MS. KATHLEEN MCCANDLESS: And if we
- 7 look to the pre-ask 1 from the Special Rebate
- 8 Application -- and, again, I'll be doing some math on
- 9 the fly, so you can accept this subject to check, of
- 10 course.
- 11 But if we total up the -- on the right-
- 12 hand side under -- if you could just scroll up a
- 13 little bit, please, Kristen -- so collision total
- 14 incurred for the period from April 2020 -- so starting
- 15 at line 14 through to March 2021, we get a total of
- 16 462.1 million. Does that sound correct?
- MR. LUKE JOHNSTON: Yeah. Okay. So I
- 18 -- I see. This -- this may just be related to
- 19 actuarial versus accounting view. But I'll accept
- 20 that number. Yeah.
- 21 MS. KATHLEEN MCCANDLESS: And
- 22 similarly, if we total up March 2020 -- so line 13 --
- 23 to February 2021, we get 460.6 million. Does that
- 24 sound correct as well?
- MR. LUKE JOHNSTON: I'll accept that.

1 MS. KATHLEEN MCCANDLESS: So could you

- 2 explain the source of the difference -- and this may
- 3 be the accounting versus actuarial issue -- the source
- 4 of the difference of the budget amount of 462 million
- 5 or four-sixty-one (461) from the 2020 GRA forecast of
- 6 477 million?
- 7 MR. LUKE JOHNSTON: Yeah. I'd have to
- 8 go back and look at -- at what's being prepared.
- 9 Because it's hard to do those calculations, kind of,
- 10 on the fly here.
- 11 But the -- the forecast for the GRA and
- 12 the ultimates -- if we do all our forecasting on an
- 13 ultimate basis, we need to see ultimate frequency,
- 14 ultimate severity. That's all done on a loss year
- 15 basis. And then, we take that forecast and it has to
- 16 be converted to -- how it will come in on an
- 17 accounting basis. That's likely the difference.
- 18 But best I -- I quess I can offer is to
- 19 take it offline and make sure I understand the
- 20 question. Hard to do the math right here. Yeah.
- 21 MR. STEVE SCARFONE: Ms. McCandless,
- 22 what was the difference between those two (2) numbers?
- 23 Did you calculate that as well? What was the
- 24 variance?
- MS. KATHLEEN MCCANDLESS: It's roughly

- 1 \$15 million.
- 2 MR. STEVE SCARFONE: Fifteen million?
- 3 MS. KATHLEEN MCCANDLESS: Yes.
- 4 Perhaps we can have a discussion offline and then we
- 5 can put on the record what MPI might be willing to
- 6 provide.
- 7 MR. LUKE JOHNSTON: Yeah. No problem
- 8 at all. It's probably best. And then, I -- I can
- 9 obviously come back in and -- and confirm whatever you
- 10 need.
- 11
- 12 CONTINUED BY MS. KATHLEEN MCCANDLESS:
- MS. KATHLEEN MCCANDLESS: Similarly,
- 14 with respect to the -- the variance between the
- 15 Special Rebate Application budget and the monthly
- 16 claims budget.
- 17 And my understanding is that the
- 18 Special Rebate Application budget was 226 million and
- 19 the monthly claims was two hundred and thirty-two
- 20 (232). But we can have that discussion offline.
- MR. LUKE JOHNSTON: Okay.
- MR. STEVE SCARFONE: And -- and that
- 23 last one was the subject of an undertaking, was it
- 24 not? I think it was. The -- the Special Rebate
- 25 Application inquiry?

- 1 MS. KATHLEEN MCCANDLESS: I don't
- 2 believe that specific one was, but we'll sort it out
- 3 offline and put it back on the record. Yeah.

4

5 (BRIEF PAUSE)

- 7 CONTINUED BY MS. KATHLEEN MCCANDLESS:
- 8 MS. KATHLEEN MCCANDLESS: In the
- 9 Special Rebate Application, MPI assumed a perfect
- 10 correlation between collision, physical damage, and
- 11 bodily injury claims. Yes?
- MR. LUKE JOHNSTON: We did.
- 13 MS. KATHLEEN MCCANDLESS: And the
- 14 Corporation, has it developed the expertise to
- 15 forecast monthly claims counts and property damage and
- 16 bodily injury claims?
- 17 MR. LUKE JOHNSTON: It's not so much
- 18 the expertise as it is more of a timing issue. So
- 19 collision claims come in and -- and are settled pretty
- 20 quickly. And we -- we have a lot of collision claims.
- 21 And so, we can make monthly development and closure
- 22 assumptions for collision.
- 23 PIPP, you know almost nothing in the
- 24 early stages. So this year is a -- a really good
- 25 example. You've probably seen in the news that we've

- 1 had a lot more serious claims this year. But we've
- 2 also had a lot less injury -- like, small injury
- 3 claims.
- 4 So I -- I've obviously talked to the
- 5 injury claims side and just said, Let's, you know,
- 6 make sure that we at least put up, you know, the
- 7 minimum five hundred thousand (500,000) reserve on
- 8 these so they're flagged as -- as large claims.
- 9 But I -- I won't really know what we're
- 10 seeing, with any confidence, until we see how those
- 11 claims are closed.
- So, when we make an assumption about
- 13 perfect correlation between collision and injury, we
- 14 think that, you know, at the end of the day, when we
- 15 find out when all the -- you know, all the injury
- 16 claims come in, if you have 20 percent less
- 17 collisions, you're probably going to have 20 percent
- 18 less injuries. It's a -- it was definitely a
- 19 simplifying assumption.
- 20 But we don't forecast injuries on a
- 21 month-by-month basis just because, again, there's not
- 22 much value provided in the early stages, really, until
- 23 twenty-four (24) to sixty (60) months after the claim
- 24 is open. You don't really know what -- what you have.
- 25 MS. KATHLEEN MCCANDLESS: Is that the

- 1 same with respect to property damage? Or is that
- 2 forecast on a monthly basis?
- 3 MR. LUKE JOHNSTON: Property damage is
- 4 -- we could do that one (1) on a monthly basis. The
- 5 col -- in that case, it's really the opposite. The --
- 6 the correlation between property damage and collision
- 7 is so strong that we could do that. It's just a lot
- 8 smaller dollars, so we haven't -- haven't done so.
- 9 MS. KATHLEEN MCCANDLESS: And that's
- 10 just not something you've been doing to date is what I
- 11 understand.
- 12 MR. LUKE JOHNSTON: We haven't. Our
- 13 focus has been -- our first priority was on collision
- 14 forecasting just 'cause of the dollars and the number
- 15 of claims there. That -- that was seen as the most
- 16 valuable.
- 17 The other -- the other coverages,
- 18 there's less incentive to do that on a monthly basis
- 19 just 'cause of the magnitude.
- 20 MS. KATHLEEN MCCANDLESS: Thank you.
- 21 Kristen, if we could go back to PUB-MPI 2-22 and
- 22 Figure 1 again. So -- pardon me. Figure 1, yes. So
- 23 -- pardon me. Figure 2.
- 24 If we look at the -- the claim counts
- 25 as of July 31, 2020, if we look at line 13 here for --

- 1 it's March 2020, and the actual as of this document
- 2 for March 2020 is six thousand and thirty-eight
- 3 (6,038) collision claims, yes?
- 4 MR. LUKE JOHNSTON: That's right.
- 5 MS. KATHLEEN MCCANDLESS: And then if
- 6 we jump to the budget -- so that was found in Pre-ask
- 7 1 from the Special Rebate Application -- line 13 in
- 8 this document from March 2020 shows that the budget
- 9 was, on the far right of the page, eight thousand
- 10 seven hundred and six (8,706), yes?
- MR. LUKE JOHNSTON: I see that, yes.
- 12 MS. KATHLEEN MCCANDLESS: So actual
- 13 colli -- collision counts then for March were roughly
- 14 30 percent lower?
- MR. LUKE JOHNSTON: Roughly, yeah,
- 16 yeah.
- 17 MS. KATHLEEN MCCANDLESS: And the
- 18 state of emergency came into effect in mid-March,
- 19 March 15th --
- 20 MR. LUKE JOHNSTON: I can't remember
- 21 the exact date --
- MS. KATHLEEN MCCANDLESS: -- or so?
- 23 MR. LUKE JOHNSTON: -- but mid-March
- 24 is reasonable, yeah.
- MS. KATHLEEN MCCANDLESS: And then if

- 1 we look to April of 2020, we see what was budgeted on
- 2 the far right side at line 14 was seven thousand one
- 3 hundred and fifty (7,150).
- 4 MR. LUKE JOHNSTON: Yes.
- 5 MS. KATHLEEN MCCANDLESS: And if we
- 6 jump to the actual, so 2-22 for April, we see three
- 7 thousand four hundred and eighty-two (3,482). Is that
- 8 right?
- 9 MR. LUKE JOHNSTON: That's right.
- MS. KATHLEEN MCCANDLESS: So a very
- 11 significant reduction there as well in terms of --
- MR. LUKE JOHNSTON: Agreed, and -- and
- 13 this -- this actuarial view is the best way to -- to
- 14 look at the numbers you're talking about because it is
- 15 saying collisions that actually happened in that
- 16 month, not when they happened to be reported. So this
- 17 gives you a sense of -- of that month specifically.
- 18 MS. KATHLEEN MCCANDLESS: Okay. And
- 19 then the actuals for May of 2020 were, at line 15 on
- 20 the right-hand side, four thousand three hundred and
- 21 sixty-one (4,361).
- MR. LUKE JOHNSTON: Yes.
- MS. KATHLEEN MCCANDLESS: So an
- 24 increase from May, but still below budget if we jump
- 25 to Pre-ask -- oh, thank you, Kristen.

- 1 MR. LUKE JOHNSTON: That's right,
- 2 yeah.
- 3 MS. KATHLEEN MCCANDLESS: -- below
- 4 budget, which was seven thousand four hundred and
- 5 ninety-three (7,493) at line 15, yes?
- 6 MR. LUKE JOHNSTON: That's right,
- 7 yeah.
- 8 MS. KATHLEEN MCCANDLESS: Just a
- 9 couple more. So at line 16, the budget for June was
- 10 seven thousand seven hundred and forty-seven (7,747).
- MR. LUKE JOHNSTON: Yes.
- MS. KATHLEEN MCCANDLESS: And if we
- 13 jump to actuals...
- 14 MR. LUKE JOHNSTON: I'd say five six
- 15 nine nine (5,699) would be my prediction.
- MS. KATHLEEN MCCANDLESS: Yes.
- 17 MR. LUKE JOHNSTON: It's very
- 18 accurate.
- 19 MS. KATHLEEN MCCANDLESS: And then
- 20 July, we see the actuals of six thousand five hundred
- 21 and sixty-eight (6,568) at line 17, and the budget of
- 22 seven thousand seven hundred and twenty-nine (7,729),
- 23 yes?
- 24 MR. LUKE JOHNSTON: That's right. And
- 25 so although these are on a different basis, on an

- 1 actuarial basis, you can see the convergence to
- 2 similar to what the financial reporting view was; very
- 3 big deltas in the kind of 50 percent range in the
- 4 early stages. And this last one is approaching
- 5 roughly 10 percent.
- They will be pretty close to each other
- 7 at the end of the day, but they are different
- 8 presentations of -- of information.
- 9 MS. KATHLEEN MCCANDLESS: Thank you.

10

11 (BRIEF PAUSE)

- MS. KATHLEEN MCCANDLESS: Now, if we
- 14 look to PUB-MPI 2-22 at 'A' -- thank you. So these
- 15 were Basic claims for the period ending July 31, 2020,
- 16 yes?
- MR. LUKE JOHNSTON: Yes.
- MS. KATHLEEN MCCANDLESS: And I
- 19 understand that this represents the cumulative impact
- 20 on the covers active to the end of July. Is that
- 21 right?
- MR. LUKE JOHNSTON: That's right.
- MS. KATHLEEN MCCANDLESS: And if we
- 24 look at line 15 in Figure 1, this is number of covers
- 25 active business. Could you just explain what that

286 means? 2 3 (BRIEF PAUSE) 5 MR. LUKE JOHNSTON: Sorry. I've never seen the word 'active' used in covers, but cover counts -- so I'll just explain the difference. 7 8 On -- on the actuarial side, over time we started forecasting based on claim counts with payment. So a lot of claims in the past, particularly 10 11 injury claims, were settled without payment. So we were, like, why would we bother counting those 'cause 13 that just kind of messes up your -- your forecasts. 14 So on the actuarial side, we use claim counts with 15 payment. 16 On the cover -- on the fin -- financial side, there are covers for different benefit types. 17 18 And so an injury claim, for example, could have an 19 income replacement cover, a personal care expense cover, so not the same thing as a claim is what I'm 20 basically saying. 21 22 But that said, any -- the trends you 23 see in covers should at least somewhat resemble claims 24 counts. So that's just to -- to explain what 25 difference -- what a cover is.

- So, yeah, they're -- I do see that if
- 2 that was the question. Sorry.
- 3 MS. KATHLEEN MCCANDLESS: Okay. And
- 4 so if we look at line 22, if I understand this
- 5 correctly, the overall claims count is seventy-six one
- 6 thirty-three (76,133). Is that right?
- 7 MR. LUKE JOHNSTON: These are cover
- 8 counts. Collision cover and collision claims should
- 9 be roughly the same number, but PIPP will have more
- 10 covers than -- than claims 'cause it can, right. But
- 11 you should be able to compare collision reasonably
- 12 close with covers and claims counts, but these are
- 13 covers.
- 14 MS. KATHLEEN MCCANDLESS: Right.
- MR. LUKE JOHNSTON: So a claim, sorry,
- 16 with a collision and an injury would have at least two
- 17 (2) covers. So not to confuse anybody, but that's --
- 18 it's just -- it's not claims count.
- 19 MS. KATHLEEN MCCANDLESS: Okay. And
- 20 so we see that the actual was thirty-three thousand
- 21 three hundred and fifty-two (33,352) better -- or,
- 22 pardon me, three (3) -- three hundred (300) -- 33.3
- 23 million better, correct?
- 24 MR. LUKE JOHNSTON: Correct.
- MS. KATHLEEN MCCANDLESS: Okay. And

- 1 did MPI determine that this impact was related to
- 2 COVID-19?
- 3 MR. LUKE JOHNSTON: A large portion of
- 4 the claims and cover count variance, it's attributal -
- 5 attributed to COVID-19, no question, particularly in
- 6 the months where you're seeing 50 percent plus deltas.
- 7 So that -- you can't argue that.
- 8 What -- what we're struggling with now,
- 9 in -- in earlier questioning we went through our
- 10 collision frequency numbers, and it was noted that
- 11 we've been trending lower, right?
- So, as we approach budget, and I talked
- 13 about being within 10 percent or -- or so of budget,
- 14 it is tough to know what's COVID and what's favourable
- 15 claims trends, like.
- 16 So, without COVID, would -- could we
- 17 have been 7 percent under budget on frequency? Maybe,
- 18 right, so that -- that's difficult to know. The
- 19 reason that distinction's important is because we
- 20 think COVID will end and -- but a permanent frequency
- 21 reduction may not. And that would change how the rate
- 22 indication is calculated.
- 23 So, right now, we're saying to leave it
- 24 the same. But it's getting more difficult every day
- 25 to figure out how much COVID impacted this particular

- 1 month.
- MS. KATHLEEN MCCANDLESS: There is an
- 3 interest rate adjustment. If we scroll a little
- 4 towards the top of figure 1, an interest rate
- 5 adjustment of a \$123 million increase in bodily injury
- 6 claims incurred, yes?
- 7 MR. LUKE JOHNSTON: Yes, that def --
- 8 that demonstrates why we have an ALM program right
- 9 there, that one (1) line, yeah.
- 10 MS. KATHLEEN MCCANDLESS: As of what
- 11 date was that adjustment?
- 12 MR. LUKE JOHNSTON: That should be --
- 13 if you can scroll to the top of the... That should be
- 14 effective July 31. Let me just have a quick check.

15

16 (BRIEF PAUSE)

17

- 18 MR. LUKE JOHNSTON: Would you mind
- 19 scrolling up to put the question in part A?

20

21 (BRIEF PAUSE)

22

- MR. LUKE JOHNSTON: Can you scroll
- 24 down to the answer again, please?

290 1 (BRIEF PAUSE) 2 3 MR. LUKE JOHNSTON: I'll have to take that away. I just noticed the -- the question says, 5 "Through September," and then this chart says, "Period ending July 31," so I -- I have to check when the -what the effective date of that is. 8 MS. KATHLEEN MCCANDLESS: So, that's an undertaking to provide the effective date of the interest rate adjustment of \$123.4 million as found in 10 11 figure 1 at PUB MPI-2-22? 12 MR. LUKE JOHNSTON: Yes. Thanks. 13 MS. KATHLEEN MCCANDLESS: Thank you. 14 15 --- UNDERTAKING NO. 4: For MPI to provide the 16 effective date of the 17 interest rate adjustment 18 of \$123.4 million as found 19 in figure 1 at PUB-MPI-2-20 22. 21 22 CONTINUED BY MS. KATHLEEN MCCANDLESS: 23 MS. KATHLEEN MCCANDLESS: And this 24 information was provided in response to a question 25 about the impacts of COVID-19.

- 1 Are you able to say now why this
- 2 interest rate impact is considered COVID-19 related?
- 3 MR. LUKE JOHNSTON: That wouldn't be
- 4 the intent. Do -- do I think interest rates were
- 5 impacted by COVID? Yes. But we're not trying to
- 6 isolate and say that the interest rate impact is
- 7 entirely because of COVID. We're just showing the
- 8 complete results, actual versus budget, inclusive of
- 9 the interest rate impact.
- 10 For the most part, interest rates are
- 11 hedged, so I don't think it's a huge part of the story
- 12 other than to show, you know, how significant of an
- 13 impact it -- it was and that we were able to hedge it
- 14 with our ALM strategy.
- MS. KATHLEEN MCCANDLESS: And so, we
- 16 will be speaking about investments tomorrow, but how
- 17 did the change in interest rates affect investment
- 18 income?
- 19 MR. LUKE JOHNSTON: To date, at least
- 20 for the interest rate impact itself, we're very close
- 21 to offsetting the impact between claims versus the
- 22 asset side.
- 23 As you know, that doesn't do anything
- 24 for the rate indication. The rate indication is new
- 25 money yields, but existing liabilities were hedged.

- 1 And we try to manage that hedge to within plus or
- 2 minus 10 million, so it shouldn't have a major impact.
- 3 MS. KATHLEEN MCCANDLESS: What was the
- 4 net impact from this interest rate change to Basic?

5

6 (BRIEF PAUSE)

- MR. LUKE JOHNSTON: We've been
- 9 tracking very close to zero, like, to -- to
- 10 offsetting. We -- we track it every month. But if --
- 11 if that's sufficient, I can tell you that it's -- it's
- 12 been tracking close to zero.
- MS. KATHLEEN MCCANDLESS: Thank you.
- 14 Overall, MPI is reporting bodily -- body injury claims
- 15 incurred impact of unfavourable of 105.5 million, yes?
- MR. LUKE JOHNSTON: We've had to get
- 17 used to talking about this differently, too.
- 18 Internally, we would pull out the interest rate
- 19 adjustment and say that's not really claims, you know,
- 20 we have strategy for that, let's put that in a bucket
- 21 and call that interest rate impacts, ALM strategy.
- 22 PIPP on its own, actual 65.8 million
- 23 verses budget 84.1 would be a more appropriate way to
- 24 describe the claim-specific impacts that we're seeing
- 25 exclusive of interest rates. But on the financial

- 1 statements, net claims incurred will show that impact.
- 2 But I don't want anyone to think that
- 3 we're 105 million over budget on PIPP this year
- 4 because that's -- that's not really the correct
- 5 interpretation.
- 6 MS. KATHLEEN MCCANDLESS: It looks as
- 7 though, if we look at line 13, that physical damage
- 8 claims costs represent the majority of the claims
- 9 savings related to COVID-19, yes?
- 10 MR. LUKE JOHNSTON: We would think the
- 11 majority of that is COVID related, yes.
- 12 MS. KATHLEEN MCCANDLESS: And at line
- 13 9 we see collision claims are down by 40.5 million?
- 14 MR. LUKE JOHNSTON: That's right.
- MS. KATHLEEN MCCANDLESS:
- 16 Comprehensive hail claims are 9.6 million lower than
- 17 forecast at line 11, yes?
- 18 MR. LUKE JOHNSTON: Sorry, could you
- 19 repeat that? I couldn't hear that.
- MS. KATHLEEN MCCANDLESS:
- 21 Comprehensive hail at line 11.
- MR. LUKE JOHNSTON: Yeah, hail we
- 23 wouldn't think had any -- any major impact from COVID,
- 24 but if everyone's at home with their car in the
- 25 garage, maybe, but nothing that we could substantiate.

294 1 2 (BRIEF PAUSE) 3 MS. KATHLEEN MCCANDLESS: Physical damage claims at line 13 are down, as mentioned. But 5 if we consider the bodily injury interest rate impacts, then MPI indicates that claims incurred is 7 \$50.8 million worse off, yes, at line 14? MR. LUKE JOHNSTON: Yeah. Again, it's 10 unfortunate the interest rate adjustment is in there, 11 but that is -- that is how it would appear from a 12 financial reporting basis. 13 Pure claims, you'd have to adjust out 14 the \$123 million interest rate impact. 15 MS. KATHLEEN MCCANDLESS: So, if we were to ignore the interest rate impact, that is nearly perfectly hedged by a duration matching of the 17 18 claims liability against the investment portfolio, the 19 impact of COVID-19 would be roughly \$72.6 million lower than forecast then? 20 21 MR. LUKE JOHNSTON: Accept the impact? To say it's all COVID, I can't say that. To say it's 22 23 mostly COVID, I can -- I can agree to that, yeah. 24 As mentioned earlier, there could be

other impacts that are difficult to determine, but we

295 -- we definitely agree that the majority of this favourable experience is COVID related. 3 MS. KATHLEEN MCCANDLESS: Thank you. 5 (BRIEF PAUSE) 6 MR. MARK GIESBRECHT: Regarding the undertaking previously mentioned, I -- I can confirm right now that the 127.2 million is for the period 10 ending July. 11 MS. KATHLEEN MCCANDLESS: Thank you. 12 13 (BRIEF PAUSE) 14 15 MS. KATHLEEN MCCANDLESS: Now, if we 16 go to CAC/MPI 2-2. 17 18 (BRIEF PAUSE) 19 20 MS. KATHLEEN MCCANDLESS: And this IR 21 was with respect to the effect of the pandemic on 22 severity trends. MPI has stated that the collision 23 severity increased markedly COVID-19, yes? 24 MR. LUKE JOHNSTON: We have -- we have 25 seen increases, yes.

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1 MS. KATHLEEN MCCANDLESS: Okay. And
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- 2 MPI has analyzed the factors behind the increase in
- 3 the severity trend since the pandemic?
- 4 MR. LUKE JOHNSTON: We have. The -- I
- 5 can leave it at that or I can expand if you want.
- 6 MS. KATHLEEN MCCANDLESS: Just to
- 7 confirm, so according to MPI's analysis, the increase
- 8 in severity had to do with two (2) factors, one (1)
- 9 being the increase in the number of wildlife claims
- 10 which are more respe -- inspecsive -- pardon me,
- 11 expensive to repair?
- 12 MR. LUKE JOHNSTON: That's true.
- 13 Increase -- if -- if you think about how much
- 14 collision has -- frequency has fallen, even if we had
- 15 the same number of wildlife claims as normal, they'd
- 16 be a higher proportion of the total, which would raise
- 17 severity, but if we had even more on top of that, it'd
- 18 be a bigger impact.
- 19 MS. KATHLEEN MCCANDLESS: There was
- 20 also an increase in the number of rural claims
- 21 relative -- relative to other claims. Is that right?
- MR. LUKE JOHNSTON: Correct. Rural
- 23 claims are often on the highway and -- and generate a
- 24 larger severity. And so, again, it's more -- it's not
- 25 so much an increase in rural as it is a decrease in

- 1 the city and -- and change in that distribution.
- MS. KATHLEEN MCCANDLESS: And I take
- 3 it that there was little change in rural driving
- 4 patterns during the what I'll call to -- call
- 5 colloquially -- colloquially the lock-down period?
- 6 MR. LUKE JOHNSTON: What I've seen --
- 7 the latest information I've seen, and it's more --
- 8 likely more up-to-date than -- than what we filed, we
- 9 track -- I'm trying to remember the name of it --
- 10 mobility data.
- So, there are different breakdowns
- 12 provided for people going to work versus people
- 13 travelling in rural. And there has been an increase
- 14 in rural driving and a pretty sharp decrease in
- 15 commuting to work in the city type of driving, so no
- 16 surprise that we see more rural claims because of
- 17 that.
- MS. KATHLEEN MCCANDLESS: Thank you.
- 19 And just as an illustration of what we've been talking
- 20 about, we see at figure 1 here the wildlife collision
- 21 repair distribution?
- 22 MR. LUKE JOHNSTON: I -- I see this,
- 23 yeah.
- 24 MS. KATHLEEN MCCANDLESS: And this
- 25 table reflects that the wildlife collision claim

1 severity has a much higher average than all other

- 2 claims severity, correct?
- MR. LUKE JOHNSTON: Correct.
- 4 MS. KATHLEEN MCCANDLESS: And so, we
- 5 have -- at lines 4 and 5 you can see the increase in
- 6 the relative claims count of wildlife claims, of total
- 7 claims increased from 13 percent at line 4 in 2019,
- 8 April to July 2019, to 17 percent this year in the
- 9 lock-down time frame, yes?
- 10 MR. LUKE JOHNSTON: That's true. And
- 11 you'll -- you'll notice that the actual claim counts
- 12 declined, but it's a higher percentage. So, when we
- 13 talk about an outlier year, we'll have to be careful
- 14 when we forecast these in future years to split them
- 15 into the different types and -- or forecast a more
- 16 regular distribution.
- 17 MS. KATHLEEN MCCANDLESS: And at
- 18 figure 2 we see the rural claim counts between April
- 19 and July of last year as compared to April and July of
- 20 this year are down, yes?
- MR. LUKE JOHNSTON: Agreed.
- MS. KATHLEEN MCCANDLESS: But they are
- 23 increasing in proportion to the total claims overall,
- 24 yes?
- MR. LUKE JOHNSTON: Yes.

299 1 MS. KATHLEEN MCCANDLESS: Now, if we could please go to PUB MPI-1-45. 3 (BRIEF PAUSE) 5 6 MS. KATHLEEN MCCANDLESS: And just at the preamble there, in various sections of the application the Corporation had indicated the impact of COVID-19 and that operating expenses for fiscal year 2020/'21 were adjusted to reflect anticipated 10 11 favourable controllable expenses? 12 13 (BRIEF PAUSE) 14 15 MR. MARK GIESBRECHT: Yes, I see that. 16 MS. KATHLEEN MCCANDLESS: Sorry to 17 keep you waiting, Mr. Giesbrecht. 18 MR. MARK GIESBRECHT: Not a problem. 19 MS. KATHLEEN MCCANDLESS: So, if --20 the Corporation was asked at 'B' to provide a schedule 21 summarizing the impact of COVID-19 on operating claims 22 and road safety expenses in 2020/'21 and future 23 forecast years, yes? 24 MR. MARK GIESBRECHT: Yes. 2.5 MS. KATHLEEN MCCANDLESS: And so, we

- 1 see that provided at figure 1, COVID-19 expenses, yes?
- 2 MR. MARK GIESBRECHT: Correct.
- 3 MS. KATHLEEN MCCANDLESS: And to
- 4 confirm, MPI's not forecasting any future savings in
- 5 the rating year?
- 6 MR. MARK GIESBRECHT: That is correct.
- 7 Similar to our expectation of -- of claims, we expect
- $8\,$  that we will return to a more normal basis in the --
- 9 the rating year.
- 10 MS. KATHLEEN MCCANDLESS: What is the
- 11 impact of the savings for Basic's forecast for
- 12 2020/'21?
- 13 MR. MARK GIESBRECHT: So, these
- 14 numbers, I believe, are on a corporate basis, so I
- 15 would be -- roughly speaking, say about 8 million -- 7
- 16 to 8 million of that would be Basic.
- MS. KATHLEEN MCCANDLESS: Thank you.
- 18 And we see the total corporate expenses here. The
- 19 savings are 9.4 million roughly?
- 20 MR. MARK GIESBRECHT: Correct.
- 21 MS. KATHLEEN MCCANDLESS: Okay. Now,
- 22 that's probably it for you, Mr. Giesbrecht. And back
- 23 to Mr. Johnston, just the last few questions on the
- 24 October 9th update and the scenarios that were
- 25 presented.

- So, if we go to Appendix 1, I believe,
- 2 from Exhibit number 27. And the -- and the nine (9)
- 3 scenarios, the first three (3) at lines 1 to 3 use
- 4 identical naive interest rate forecasts.
- 5 The only difference is the difference
- 6 in assumption as to when the impacts of the pandemic
- 7 would end, yes?
- MR. LUKE JOHNSTON: Correct.
- 9 MS. KATHLEEN MCCANDLESS: So, we have
- 10 at line 2 COVID effects up to Q3 of 2020 and at line
- 11 3, the effects of COVID up to Q4 2020, yes?
- MR. LUKE JOHNSTON: Correct.
- MS. KATHLEEN MCCANDLESS: Can you
- 14 explain the difference in any assumptions in these
- 15 three (3) scenarios?
- MR. LUKE JOHNSTON: Yes. So, we --
- 17 what we did is we took the collision claims and phased
- 18 out the delta from -- from budget between the August
- 19 31 result to the end of Q3 in the first version, and
- 20 then to the end of Q4 in the -- in the second version
- 21 of the -- of the scenario.
- So, when I say, "Phased out,"
- 23 basically, uniform decline towards budget between
- 24 August 31 and the end of that quarter. The -- we
- 25 don't expect that it will just be, you know, under

- 1 budget, under budget, and then just magically return
- 2 to budget in one (1) month.
- 3 So, we -- this is just an example of
- 4 what it might look like if it gradually phased back to
- 5 budget over that period.
- 6 MS. KATHLEEN MCCANDLESS: So, just to
- 7 -- to clarify or understand further, there's -- there
- 8 are difference -- differences in assumptions in claims
- 9 costs and expenses for -- as among those three (3)
- 10 scenarios? It just depends on when the effects phase
- 11 out, essentially?
- MR. LUKE JOHNSTON: That's right. So,
- 13 we just -- we used our original forecast from the GRA,
- 14 looked at the deltas that we observed to date, and
- 15 then just said, you know, at what pace will this
- 16 uniformly return to -- to the budget that we have.
- 17 And this is just, I quess, effectively,
- 18 about a three (3) months phase back versus a six (6)
- 19 month phase out. We have no evidence to support that
- 20 three (3) or six (6) are right, but they're just
- 21 scenarios so you can see the magnitude.
- MS. KATHLEEN MCCANDLESS: And
- 23 appreciating that the breakeven rate indication is the
- 24 same for all three (3) scenarios, does MPI have a
- 25 position on whether any of these three (3) scenarios

- 1 is the most likely?
- 2 MR. LUKE JOHNSTON: I -- I don't. I
- 3 will walk through the -- the tables showing collision
- 4 was about 9 to 10 percent under budget, continue to
- 5 watch that.
- I think that's different than if we
- 7 were still at 50 percent under budget, right? But six
- 8 (6) months from now is a long time. And we're
- 9 definitely hoping that the pandemic is over, but, of
- 10 course, I can't guarantee that that's -- that that'll
- 11 be the case.
- 12 MS. KATHLEEN MCCANDLESS: Thank you.
- 13 Those are my questions on COVID-19.
- 14 THE PANEL CHAIRPERSON: Thank you, Ms.
- 15 McCandless. Mr. Williams, can you give us an estimate
- 16 of how long you might be and whether you want to start
- 17 this afternoon or start tomorrow morning?
- 18 MR. BYRON WILLIAMS: I hate those -- I
- 19 hate those questions, Madam Chair. I would guess in
- 20 the range of an hour to an hour and a half, somewhere
- 21 in that range, so I'm agnostic.
- I can probably tighten up some things,
- 23 including the accounting versus actuarial questions
- 24 that were a bit challenging this afternoon, but I can
- 25 go ahead now or I can go ahead tomorrow. It'll be a

- 1 little more efficient tomorrow, but I am ready to
- 2 proceed as you desire.
- THE PANEL CHAIRPERSON: One moment,
- 4 please.

5

6 (BRIEF PAUSE)

7

- THE PANEL CHAIRPERSON: Well, let's
- 9 proceed this afternoon. And then we'll start with Ms.
- 10 Meek tomorrow morning.
- MR. BYRON WILLIAMS: Not to have any
- 12 unfair advantage on the witnesses. Might we take a
- 13 healthy lifestyle break for five (5) minutes just in
- 14 case anyone has any of those requirements?
- 15 THE PANEL CHAIRPERSON: I think we can
- 16 all be healthy in five (5) minutes. Thank you.

17

- 18 --- Upon recessing at 3:34 p.m.
- 19 --- Upon resuming at 3:47

- THE PANEL CHAIRPERSON: Sorry, Mr.
- 22 Williams. Are you ready to go? Okay. Thank you.
- MR. STEVE SCARFONE: And, Madam Chair,
- 24 I spoke to My Learned Friend, just before we begin,
- 25 because I know he's going to touch upon this in his

- 1 questions.
- 2 After lunch, we circulated MPIC's next
- 3 exhibit, which we'll mark as MPI Exhibit Number 29.
- 4 And that is really just an update to the update at
- 5 Exhibit 27. So Appendix 1 is being updated now to
- 6 include a new column that shows the uncapped part of
- 7 the Capital Management Plan.

8

- 9 --- EXHIBIT NO. MPI-29: Update to Appendix 1,
- 10 Exhibit MPI-27

11

- 12 THE PANEL CHAIRPERSON: Thank you, Mr.
- 13 Scarfone.
- Mr. Williams...?

- 16 CROSS-EXAMINATION BY DR. BYRON WILLIAMS:
- DR. BYRON WILLIAMS: Yes, and our
- 18 clients do thank Manitoba Public Insurance for their
- 19 courtesy in ensuring that document.
- I'm going to start with Mr. Johnston,
- 21 but I will get to Mr. Giesbrecht because I -- I felt
- 22 you were a little neglected at times today.
- So, Mr. Johnston, you're an MPI
- 24 executive, a Manitoba citizen, and a proud parent,
- 25 agreed?

- 1 MR. LUKE JOHNSTON: Agreed.
- 2 DR. BYRON WILLIAMS: And in all three
- 3 (3) of those roles, you have kept an eye on the impact
- 4 of COVID-19 on Manitobans generally and on their
- 5 driving behaviour in particular, correct?
- MR. LUKE JOHNSTON: Yes.
- 7 DR. BYRON WILLIAMS: And it's fair to
- 8 say that 2020 has hardly been a normal year,
- 9 especially when we consider the impacts of a worldwide
- 10 pandemic, correct?
- 11 MR. LUKE JOHNSTON: Correct.
- 12 DR. BYRON WILLIAMS: We had the
- 13 lockdown in the spring with schools closing and many
- 14 employees be sent -- being -- being sent home to work.
- 15 You recall that, sir?
- MR. LUKE JOHNSTON: I do.
- DR. BYRON WILLIAMS: And you'll recall
- 18 as well that, for a while, things just seemed to be
- 19 getting back to normal over the summer, or closer to
- 20 normal, correct?
- MR. LUKE JOHNSTON: Yeah, closer,
- 22 sure, yeah.
- DR. BYRON WILLIAMS: Then you'll
- 24 recall as well that the west band region re-entered
- 25 Code Orange -- Orange for a time, sir?

- 1 MR. LUKE JOHNSTON: I do recall that.
- DR. BYRON WILLIAMS: And now Winnipeg
- 3 has been in Code Orange for over two (2) weeks. Is
- 4 that your understanding?
- 5 MR. LUKE JOHNSTON: Yes
- 6 DR. BYRON WILLIAMS: And would it be
- 7 fair to suggest that we may be in the midst of a
- 8 second wave in Winnipeg?
- 9 MR. LUKE JOHNSTON: It's possible,
- 10 depending on your definition, yeah.
- 11 DR. BYRON WILLIAMS: Now, in terms of
- 12 MPI employees, and those working at the head office --
- 13 and this can go to either you or Mr. Giesbrecht -- but
- 14 many of them were sent home at -- in the heat of
- 15 COVID-19. Is that fair?
- MR. LUKE JOHNSTON: Mr. Giesbrecht can
- 17 give probably better numbers, but the vast majority of
- 18 City Place is not at work. We've had stages where
- 19 just the call centre and managers were there, and
- 20 that's ebbed and flowed.
- 21 DR. BYRON WILLIAMS: Okay. And that's
- 22 probably enough. And just so I'm clear, what I'm
- 23 hearing from MPI is that the vast majority of City
- 24 Place employees were sent home and that they remain
- 25 home. Would that be fair?

- 1 MR. LUKE JOHNSTON: Agreed.
- 2 DR. BYRON WILLIAMS: And in terms of
- 3 its total workforce, does MPI have any estimate of the
- 4 percentage that are working remotely as compared to --
- 5 today, who are working remotely today, as compared to
- 6 working at their usual office pre-COVID-19?
- 7 MR. MARK GIESBRECHT: Subject to
- 8 check, I would -- I would say somewhere I believe
- 9 around 70 percent I want to say work from home. Could
- 10 be a little higher than that even, but in that
- 11 ballpark.
- 12 DR. BYRON WILLIAMS: Okay. And, Mr.
- 13 Giesbrecht, are they going back to work at the office
- 14 next week?
- MR. MARK GIESBRECHT: I do not expect
- 16 so.
- 17 DR. BYRON WILLIAMS: Do you expect
- 18 them to go back to work at the office before January
- 19 1st, 2021?
- 20 MR. MARK GIESBRECHT: Hard to say. We
- 21 continue to follow guidance from -- from Public Health
- 22 and -- and, you know, how the pandemic is -- is
- 23 transpiring. But at this point, hard to envision that
- 24 they'd be back before Christmas, but, you know, we
- 25 would look at a phased approach when it's appropriate

- 1 to do so.
- DR. BYRON WILLIAMS: Okay. At this
- 3 point in time, you have no immediate plans to phase
- 4 employees back to work at City Place or other
- 5 locations where they're not currently in their pre-
- 6 COVID-19 offices?
- 7 MR. MARK GIESBRECHT: There's no
- 8 current plan. The plan is to continually evaluate
- 9 that and make a decision when it -- when we're ready
- 10 to do so.
- DR. BYRON WILLIAMS: And, Mr. Johnston
- 12 -- and I'm getting it right with the 'T', I hope, or
- 13 am I getting it -- yes? Okay. Good.
- 14 MR. LUKE JOHNSTON: That's right,
- 15 yeah.
- DR. BYRON WILLIAMS: In your
- 17 discussion with My Learned Friend, legal counsel for
- 18 the Public Utilities Board, just before we had the
- 19 health break, you -- you mentioned that Manitoba
- 20 Public Insurance -- and you specifically track
- 21 mobility data?
- MR. LUKE JOHNSTON: Yes. There's been
- 23 some data that's become available. I can't remember
- 24 the -- the source, but through one of the government
- 25 agencies and I guess some of the kind of cell phone,

- 1 internet tracking that we've had access to. And in
- 2 the Winnipeg region, commuter type of mobility, it
- 3 correlates very well to our -- our Winnipeg collision
- 4 frequency.
- 5 And then it's also where we noted that
- 6 rural driving and driving in total in the summer was
- 7 actually up and -- at times because you can imagine a
- 8 lot of people were driving to the cabin and going to
- 9 the beach and -- and things like that.
- DR. BYRON WILLIAMS: And just in terms
- 11 of the mobility data that you -- you use -- and -- and
- 12 I take it that you use it to cross-reference your
- 13 collision frequency data, sir?
- MR. LUKE JOHNSTON: Really, when we
- 15 found out it was available, like I think everyone else
- 16 here, trying to understand what's COVID related and
- 17 what behavioural changes have happened. And we saw
- 18 that as -- as an opportunity to -- to parse out some
- 19 of those impacts.
- 20 DR. BYRON WILLIAMS: Okay. And, sir,
- 21 what period of time do you have that data available
- 22 for in the urban environment, sir?
- 23 MR. LUKE JOHNSTON: I'll have to check
- 24 with my group, but my understanding is I believe we
- 25 had that through the whole kind of pandemic period, if

- 1 -- if -- possibly at the early, early stages, maybe
- 2 not, but most of it.
- 3 DR. BYRON WILLIAMS: Okay. And in
- 4 your conversation with PUB counsel, you mentioned a
- 5 sharp decrease in urban commuting. Do you remember
- 6 using words somewhat to that effect, sir?
- 7 MR. LUKE JOHNSTON: Yes. The -- the
- 8 biggest directions we saw on the mobility was for
- 9 commuter in -- in the city.
- DR. BYRON WILLIAMS: And just so I
- 11 understand your evidence, Mr. Johnston, are you
- 12 suggesting that there is no longer an urban commuter
- 13 effect in the mobility data?
- 14 MR. LUKE JOHNSTON: No, I'm not
- 15 suggesting that. Relative to -- to budget, we've seen
- 16 three (3) to four (4) months of about -- about 10
- 17 percent under budget on collision.
- DR. BYRON WILLIAMS: On the mobility
- 19 data, sir?
- MR. LUKE JOHNSTON: Oh, pardon me. On
- 21 our --
- DR. BYRON WILLIAMS: I'll come back --
- 23 I'll get to it.
- 24 MR. LUKE JOHNSTON: -- yeah, on our --
- 25 on our collision experience specific to Winnipeg only,

- 1 I don't have that in front of me, but it wouldn't
- 2 surprise me if, you know, around that 10 percent,
- 3 that, you know, Winnipeg would have a bigger delta and
- 4 rural would have not as big of a delta, if that's --
- DR. BYRON WILLIAMS: Okay
- 6 MR. LUKE JOHNSTON: And that would
- 7 align with the mobility data likely, yeah.
- DR. BYRON WILLIAMS: Okay. And just -
- 9 just -- and, sir, when you use the term 'delta,'
- 10 that's a term that reflects --
- MR. LUKE JOHNSTON: Sorry. Yeah, I
- 12 shouldn't -- probably shouldn't use that word. Really
- 13 just the difference. In this case, I'm saying the
- 14 change or the difference from budget.
- 15 DR. BYRON WILLIAMS: And delta often
- 16 tracks change in movement or change over time. Would
- 17 that be fair?
- 18 MR. LUKE JOHNSTON: Correct, yeah.
- 19 DR. BYRON WILLIAMS: You certainly
- 20 shouldn't use it with me because, you know, it may
- 21 confuse my aged mind.
- 22 Sir, we talked about just the -- the
- 23 impacts of COVID-19 on commuting. You'll agree as
- 24 well, focussing on Manitoba, that it has had
- 25 significant economic impacts on our province, sir?

1 MR. LUKE JOHNSTON: Definitely. Not

- 2 an expert in that, but it -- it must have, yes. I
- 3 have no reason to doubt that.
- 4 DR. BYRON WILLIAMS: You're not an
- 5 expert, sir, but it's part of the forecasting business
- 6 to be aware of general economic conditions. Would
- 7 that be fair, sir?
- 8 MR. LUKE JOHNSTON: Definitely need to
- 9 be aware, yes.
- DR. BYRON WILLIAMS: And more people
- 11 are unemployed in Manitoba in the midst of the
- 12 pandemic than there were before the pandemic. Would
- 13 that be fair?
- 14 MR. LUKE JOHNSTON: That is true.
- 15 Unemployment rate is higher, yes.
- 16 DR. BYRON WILLIAMS: And economic
- 17 health, sir, is measured through gross domestic pro --
- 18 product. All other things being equal, it's fallen as
- 19 compared to the pre-pandemic time?
- MR. LUKE JOHNSTON: Correct.
- DR. BYRON WILLIAMS: And certainly,
- 22 sir, based upon your personal observations, you'll
- 23 agree that certain businesses, especially in the
- 24 hospitality and entertainment industry, appear to be
- 25 under severe and ongoing stress. Would that be fair?

1 MR. LUKE JOHNSTON: That would be my

- 2 expectation, yes.
- 3 DR. BYRON WILLIAMS: And our beloved
- 4 Blue Bombers are not playing?
- 5 MR. LUKE JOHNSTON: They are not,
- 6 yeah.
- 7 DR. BYRON WILLIAMS: Okay. And it
- 8 would be fair to say that things have not returned to
- 9 normal economically, socially, or in the personal
- 10 finances of a number of Manitobans as a result of
- 11 COVID-19 impacts, sir?
- 12 MR. LUKE JOHNSTON: That's -- it would
- 13 be a reasonable assumption, yes.
- 14 DR. BYRON WILLIAMS: Mr. Johnston, in
- 15 terms of the mobility data, especially as it relates
- 16 to urban community -- commuting, if it's too -- I'm
- 17 not going to ask for this if it's too hard to gather,
- 18 but would you be able -- would it be readily
- 19 accessible to get the mobility data as it relates to
- 20 urban commuting by month for the COVID-19 pandemic,
- 21 sir?
- 22
- 23 (BRIEF PAUSE)
- 24
- MR. LUKE JOHNSTON: My discussion back

- 1 there is basically to check and make sure that we're
- 2 allowed to share this data. But is the analysis
- 3 already done and tracked regularly? Yes. So I think
- 4 the word was take it under advisement and get back to
- 5 you. Is that -- is that fair?
- DR. BYRON WILLIAMS: Okay. So what I
- 7 understand is that you're taking under advisement that
- 8 request, and the -- the -- you have the data
- 9 available. The issue is whether there are any
- 10 prohibitions on you sharing that, and that you will
- 11 report back after consulting with your legal counsel
- 12 more -- more thoroughly.
- MR. LUKE JOHNSTON: Yes.
- DR. BYRON WILLIAMS: Okay. That's not
- 15 an undertaking. We'll -- we'll just kind of -- unless
- 16 I'm told that it is.
- 17 THE CHAIRPERSON: Sorry. I'm just
- 18 wondering, how do you determine commuting on a daily
- 19 basis?
- 20 MR. LUKE JOHNSTON: Yeah. We had the
- 21 same question when we started receiving that data, but
- 22 our understanding is that certain behaviours are
- 23 tracked and -- and when -- it's kind of a little bit
- 24 disturbing if you think about it. You -- you think,
- 25 well, you pick up your phone and then it tells me, you

- 1 know, I'm fifteen (15) minutes from that same place I
- 2 go to every Monday night or whatever it is. In that
- 3 same way, they kind of track regular commuting
- 4 behaviour, this -- but we do have that. In the
- 5 information we're given, it's split that way.

- 7 CONTINUED BY DR. BYRON WILLIAMS:
- DR. BYRON WILLIAMS: Mr. Johnston, at
- 9 this point in time, I don't want yet to get into the
- 10 differences between COVID-19 impacts that are reported
- 11 accounting-wise versus actuarially.
- 12 But it would be fair to say that --
- 13 generally that the collision, PIPP, and property
- 14 claims incurred forecasts for Manitoba Public
- 15 Insurance have been under budget since March of this
- 16 year, generally?
- 17 MR. LUKE JOHNSTON: Yes, definitely,
- 18 yeah.
- 19 DR. BYRON WILLIAMS: And again, we'll
- 20 get into this in greater detail. And a significant
- 21 driver of that is the impacts on driving behaviour and
- 22 claims frequency of COVID-19?
- 23 MR. LUKE JOHNSTON: Yes. We would not
- 24 model any outcome like that just from random -- random
- 25 chance, so yeah.

- DR. BYRON WILLIAMS: And, sir,
- 2 obviously you recall the deliberations regarding the
- 3 special rebate related to both Basic and Extension
- 4 that took place in April and early May of 2020, sir?
- 5 MR. LUKE JOHNSTON: I do.
- DR. BYRON WILLIAMS: And you'll recall
- 7 that Manitoba Public Insurance brought a special rate
- 8 -- rebate application on April 27th, and in essence,
- 9 looking to rebate the savings resulting from the
- 10 estimated reduction in claims costs for the period
- 11 between March 15th, 2020, and May 15th, 2020.
- Would that be fair, sir?
- MR. LUKE JOHNSTON: Yes.
- 14 DR. BYRON WILLIAMS: And in terms of
- 15 the emergency rebate hearing, sir, MPI presented in --
- 16 in terms of the elements of its forecast of the \$58
- 17 million rebate, I'll suggest to you one (1) element of
- 18 it was a \$29 million reduction in actual claims costs
- 19 from March 16th, 2020, to April 15th, 2020.
- You recall that, sir?
- 21 MR. LUKE JOHNSTON: That sounds
- 22 accurate, yeah.
- DR. BYRON WILLIAMS: A second --
- 24 sorry, sir.
- MR. LUKE JOHNSTON: Sorry. I'll

- 1 accept that.
- DR. BYRON WILLIAMS: Okay. Thank you.
- 3 I apologize for interrupting.
- 4 MR. LUKE JOHNSTON: It's okay.
- 5 DR. BYRON WILLIAMS: A second element
- 6 of that, sir, was an assumed \$29 million reduction in
- 7 claims costs from April 16th, 2020 to May 15th, 2020?
- MR. LUKE JOHNSTON: Yes.
- 9 DR. BYRON WILLIAMS: And a third
- 10 element of the forecast was an assumption of a
- 11 reversion to "normal frequency" of forecasted claims
- 12 after May 15th, 2020. You recall that?
- MR. LUKE JOHNSTON: I do.
- 14 DR. BYRON WILLIAMS: And again, we'll
- 15 get into this later, but the assumption of normal
- 16 frequency post-May 15th, 2020 has not borne out to
- 17 date, correct?
- 18 MR. LUKE JOHNSTON: It has not, and
- 19 we're still under budget -- not the same magnitude,
- 20 but -- but still under budget, yes.
- DR. BYRON WILLIAMS: Now, Mr.
- 22 Giesbrecht, again, I wonder if I can just direct your
- 23 attention to MPI Exhibit 28, slide 13.
- 24 And, Mr. Giesbrecht, you were here for
- 25 the conversation between my -- PUB counsel and Mr.

- 1 Johnston about PUB Exhibit 17, which was you'll recall
- 2 a series of reporting letters from Manitoba Public
- 3 Insurance in June, July, et cetera, in terms of the
- 4 budget variance between budgeted claims incurred and
- 5 actual claims incurred. Do you recall that, sir?
- 6 MR. MARK GIESBRECHT: Yes, I do.
- 7 DR. BYRON WILLIAMS: And, sir, when we
- 8 look at the information captured on slide 13 and the
- 9 difference between budget and actual in the months
- 10 March through September, that is the accounting world
- 11 view, not the -- not the actuarial world view.
- Would that be fair, sir?
- MR. MARK GIESBRECHT: That is fair.
- 14 DR. BYRON WILLIAMS: And so, subject
- 15 to check, in the accounting world view, if we took the
- 16 difference for the seven (7) months -- if we took the
- 17 difference for the seven (7) months between budget and
- 18 actual, with the seven (7) months being March through
- 19 September, that would be about a \$113 million
- 20 variance, sir, subject to check?
- 21 MR. MARK GIESBRECHT: Sounds about
- 22 right.
- DR. BYRON WILLIAMS: Okay. And if we
- 24 focussed just on the months June, July, August, and
- 25 September and -- and the difference between budget and

- 1 actual, I'll suggest to you that it -- it would be
- 2 about a \$56 million difference. You'll accept that
- 3 subject to check?
- 4 MR. MARK GIESBRECHT: I would.
- DR. BYRON WILLIAMS: And, Mr.
- 6 Johnston, turning over to you for a minute, one (1) of
- 7 the warnings you might give to my clients was -- would
- 8 be to say, even if we're seeing a budget variance in
- 9 the accounting world between the budgets and the
- 10 actuals for this seven (7) month period, you have to
- 11 be careful about it because in -- captured in that
- 12 variance, for example, are variances related to the
- 13 Personal Injury Protection Plan, with some of those
- 14 changes being releases from prior years where there's
- 15 been favourable development.
- 16 Is -- is that what you were getting at
- 17 earlier today, sir?
- 18 MR. LUKE JOHNSTON: Yeah. As soon as
- 19 we went through this chart this morning, I -- I was
- 20 thinking, well, we should have at least had another
- 21 line that showed collision by itself because that
- 22 largely is what we're talking about, how -- you know,
- 23 how much fewer crashes are we seeing.
- So, as I mentioned, there has been
- 25 favourable results from prior years' PIPP, and some of

- 1 those are COVID related, and I'll explain.
- 2 If you're getting rehabilitation of
- 3 some kind and the physio place is closed, it's hard to
- 4 -- to do that. So we did have some of those early
- 5 months where those payments stopped happening, so
- 6 there are some impacts there.
- 7 But other impacts could be non-COVID
- 8 related. You know, we've talked about better, you
- 9 know, claims control and claims handling and such.
- 10 With the current PIPP year, my caution
- 11 would be we have to do the October valuation. And if
- 12 we are seeing more serious claims, we may, you know,
- 13 have to post in an IBNR provision for -- for there
- 14 being more serious loss claims which could be an
- 15 unfavourable adjustment to PIPP. I'm not saying it
- 16 will be, but that -- that piece hasn't been done.
- 17 That aside, that's kind of why I'd say
- 18 focus on the -- on the collision claims itself. I
- 19 would expect PIPP to follow eventually with that
- 20 trend, but short-term fluctuations in PIPP, you should
- 21 be cautious, yeah.
- DR. BYRON WILLIAMS: So just so I'm
- 23 clear, you're not saying that there is no COVID-19
- 24 impact on PIPP. You're just saying that not all the
- 25 PIPP changes reflected in the variance between actual

- 1 and budget are -- are COVID-19?
- 2 MR. LUKE JOHNSTON: Yeah. Our -- our
- 3 assumption that if collision goes down 20 percent,
- 4 PIPP will probably go down 20 percent as well, I think
- 5 that continues to be reasonable. It just takes a
- 6 little longer to figure out the final ultimate PIPP
- 7 losses.
- DR. BYRON WILLIAMS: Okay. And while
- 9 you're focussing on collision, in your answer to me,
- 10 you're -- you're not suggesting that the property
- 11 damage impacts are not COVID-19 related, sir?
- 12 MR. LUKE JOHNSTON: Those would follow
- 13 collision almost perfectly. So if collision's down 10
- 14 percent, we'd expect property damage to be very close
- 15 to 10 percent down, for example.
- DR. BYRON WILLIAMS: Mr. Giesbrecht,
- 17 you'll recall that obviously there was a significant
- 18 rebate in the spring of 2020, 58 million from Basic
- 19 and 52 million from Extension?
- 20 MR. MARK GIESBRECHT: I recall that,
- 21 yes.
- DR. BYRON WILLIAMS: And did Manitoba
- 23 Public Insurance track the -- or did Manitoba Public
- 24 Insurance survey or track the public response to -- to
- 25 that rebate in any way?

- 1 MR. MARK GIESBRECHT: What exactly do
- 2 you mean by track the -- the response?
- 3 DR. BYRON WILLIAMS: Did Manitoba
- 4 Public Insurance do a quantitative survey in terms of
- 5 the perception of the Corporation post-rebate?

6

7 (BRIEF PAUSE)

- 9 MR. MARK GIESBRECHT: There was no
- 10 survey completed to my knowledge in that -- to that
- 11 effect.
- DR. BYRON WILLIAMS: Mr. Giesbrecht,
- 13 just a comment you made this morning in terms of what
- 14 I think you said was the cost of carrying out the
- 15 rebate.
- 16 And I believe you used the figure of
- 17 seven hundred and eighteen thousand dollars (\$718,000)
- 18 related both to the mailing of the document, as well
- 19 as the regulatory commitment to the rebate.
- Do you recall that, sir?
- MR. MARK GIESBRECHT: Yes.
- DR. BYRON WILLIAMS: And, sir, would
- 23 you have that figure of seven hundred and eighteen
- 24 thousand (718,000) disaggregated between the costs of
- 25 mailing versus the costs of the PUB process and then

- 1 further disaggregated between the PUB costs, the
- 2 Intervener costs, and MPI costs?
- 3 MR. MARK GIESBRECHT: That would be
- 4 available, yes.
- 5 DR. BYRON WILLIAMS: Would you
- 6 undertake to provide that, sir?
- 7 MR. MARK GIESBRECHT: Yes, we could do
- 8 that.
- 9 DR. BYRON WILLIAMS: And the
- 10 undertaking is to provide the -- the costs -- the addi
- 11 -- incremental costs associated with the special rate
- 12 rebate underlying the figure of seven hundred and
- 13 eighteen thousand (718,000), including mailing costs,
- 14 including regulatory costs, with the regulatory costs
- 15 further disaggregated by PUB costs, Intervener costs,
- 16 and MPI costs.
- 17 MR. MARK GIESBRECHT: Yeah. If it's
- 18 helpful, the majority of the cost is around the
- 19 postage; that would be the highest cost. But if you
- 20 require more details, we can undertake to do that.
- 21 DR. BYRON WILLIAMS: Yeah, that would
- 22 be helpful, sir.
- 23
- 24 --- UNDERTAKING NO. 5: MPI to provide incremental
- 25 costs associated with the

1 special rate rebate	325
2 underlying the figure of	
3 seven hundred and eighteen	ì
4 thousand (718,000),	
5 including mailing costs,	
6 including regulatory	
7 costs, with the regulators	7
8 costs further	
9 disaggregated by PUB	
10 costs, Intervener costs,	
11 and MPI costs	
12	
13 (BRIEF PAUSE)	
14	
15 CONTINUED BY DR. BYRON WILLIAMS:	
DR. BYRON WILLIAMS: I think this goes	5
17 to you, Mr. Johnston, but if not you'll pass it down	
18 the the row.	
19 You'll recall at the time that Manitoba	à.
20 Public Insurance provided its initial rate	
21 application, it also indicated that both the AAP,	
22 Actuarial the AAP acronym, as well as the capital	
23 release were provisional. Is that correct?	
MR. LUKE JOHNSTON: So the the	
25 break even rate per Accepted Actuarial Practice and	

- 1 the capital release were provisionally. Yes.
- 2 DR. BYRON WILLIAMS: It's late in the
- 3 day, Mr. Johnston.
- 4 And in terms of the designation of the
- 5 capital release as provisional, what are the factors
- 6 that Manitoba Public Insurance would look at between
- 7 the filing of the rate application and the October
- 8 9th, 2020 update that would allow it to lock in that -
- 9 that -- that provisional rate, or, otherwise, adjust
- 10 it?
- MR. LUKE JOHNSTON: So, as you know,
- 12 we are making bills -- or release decisions on the MCT
- 13 level. If, you know, circumstances between the -- the
- 14 filing and the hearing date or to our update
- 15 dramatically changed, either the current MCT or the
- 16 projected MCT level, minimum capital test level, we
- 17 would or may want to respond to that -- to that event.
- DR. BYRON WILLIAMS: Thank you, Mr.
- 19 Johnston. Just so I understand, one (1) example of
- 20 how you might want to respond would be if the
- 21 projected MCT level, as of -- at the end of March 2021
- 22 changed materially, that might be cause to consider
- 23 amending the proposed capital release. Agreed?
- MR. LUKE JOHNSTON: Agreed. So when
- 25 we do our update actual to date, let's say that

- 1 economic conditions worsened and the stock market
- 2 went, you know, down significantly, MCT would be
- 3 lower, as an example.
- 4 And revised projections may show that
- 5 we're -- we're not in a release position. Obviously,
- 6 that could happen at any time and there has to be some
- 7 of form of cutoff where you just say, This is it,
- 8 we're -- we're filing. But particularly in this year,
- 9 we wanted to note that that was provisional with all
- 10 the uncertainty in the forecasting.
- DR. BYRON WILLIAMS: And of course,
- 12 depending on the year, Mr. Johnston, that
- 13 provisionality could go the other way in the event
- 14 that only a 2 percent capital release was contemplated
- 15 and the results were improved.
- 16 Looking forward to the year end of the
- 17 current year that you're in, that -- that
- 18 provisionality could be amended with a larger capital
- 19 release. Correct?
- 20 MR. LUKE JOHNSTON: Yes. Agreed. And
- 21 I think what we've learned, even through the interest
- 22 rate adjustments and such that we've made, that we can
- 23 reduce the likelihood of either inadequate or
- 24 excessive rates by updating these forecasts at least
- 25 for interest rates.

- 1 And this is kind of new, the Capital
- 2 Management Plan, but if we're presented with a totally
- 3 different situation, it would probably make sense to
- 4 react to that.
- DR. BYRON WILLIAMS: So the expected
- 6 MCT level as a -- as of March -- the end of March 2021
- 7 was an important factor in the determination of the
- 8 Corporation's ultimate capital release proposal.
- 9 Agreed?
- 10 MR. LUKE JOHNSTON: Yeah. And we're
- 11 just updating our -- our forecasts as best estimates
- 12 and letting the Capital Management Plan kind of run
- 13 its course and produce the indicated -- indicated bill
- 14 to release.
- DR. BYRON WILLIAMS: Now, Mr.
- 16 Johnston, for the purposes of the October 9th, 2020
- 17 financial update, Manitoba Public Insurance updated
- 18 its claims forecasts. Is that correct, sir?
- 19 MR. LUKE JOHNSTON: Updated for actual
- 20 to date and -- and no change thereafter. But we did
- 21 provide some other scenarios, not knowing really what
- 22 to put as a best estimate.
- 23 DR. BYRON WILLIAMS: So that question
- 24 was very poorly asked, so I apologize for that.
- In terms of the update for the claims

- 1 forecast for the purposes of the October 9th, 2020
- 2 update underpinning Exhibit 27, that update was done
- 3 from the actuarial world view, sir? Or the accounting
- 4 world view?
- 5 MR. LUKE JOHNSTON: So all of our
- 6 forecasting is done as it relates to rates on an
- 7 actuarial basis. And -- and when we come to this
- 8 hearing, we're asking for a rate in that particular
- 9 policy year and actuarial forecasting is kind of set
- 10 up on that basis.
- But whatever we charge or forecast on
- 12 the policy year basis has to, obviously, be converted
- 13 into accounting language so you can do financial
- 14 statements and such. So that was the reason why the -
- 15 for the -- the questioning around why these don't
- 16 match.
- 17 But the -- it's the actuarial forecast
- 18 that's updated, put into our financial model, and
- 19 that's converted into how claims will be reported and
- 20 how to look from a financial standpoint.
- 21 The numbers -- there's, you know, lags
- 22 in terms of how things are reported and such. But at
- 23 the end of the day, they should be similar when it
- 24 comes to percentage impacts and such.
- DR. BYRON WILLIAMS: And in terms of

- 1 the claims incurred forecast, sir, that would reflect
- 2 the actuarial world view as of August 31st, 2020?
- MR. LUKE JOHNSTON: Correct.
- DR. BYRON WILLIAMS: Okay. And just
- 5 so I understand, so to the extent that there was
- 6 COVID-19 favourable experience in the month of
- 7 September 2020, would that be reflected in the update
- 8 presented underlying Exhibit 27?
- 9 MR. LUKE JOHNSTON: Would only have
- 10 impacts through August. So the -- August 31 -- we use
- 11 data up until August 31st to do -- to do the update.
- 12 So the ultimate collision losses for September, for
- 13 example, would not be impacted in the -- updating the
- 14 actuals.
- DR. BYRON WILLIAMS: Would you assume
- 16 a return to normal, sir, in the ultimates for
- 17 September 2020?
- 18 MR. LUKE JOHNSTON: Yes. That is what
- 19 that -- that scenario entails. Yeah.
- DR. BYRON WILLIAMS: And, sir, just
- 21 following that along, if we -- we actually have before
- 22 us MPI Exhibit 27, Appendix 1. And if we look at that
- 23 naive forecast, line 1, and we look at the results for
- 24 that, sir, in terms of COVID-19 impacts, that assumes
- 25 a return to normal as of September 1st, 2020 and

- 1 running all the way out to the end of March 2021.
- 2 Would that be fair?
- 3 MR. LUKE JOHNSTON: That's right.
- 4 Really, September 2020 and thereafter.
- DR. BYRON WILLIAMS: If we can turn to
- 6 CAC First Round Information Request Number 4. We're
- 7 on page 2019 of the -- and then, to the response to
- 8 (b). Oh. That's it right there, I think.
- 9 Mr. Johnston, if we look at this figure
- 10 -- this is, first of all, from the actuarial world
- 11 view. Correct?
- MR. LUKE JOHNSTON: That's right. And
- 13 we can tell that by seeing the accident year label.
- 14 Yeah.
- DR. BYRON WILLIAMS: You may be able
- 16 to tell that, Mr. Johnston. Don't be so sure that I
- 17 can. But I'll accept your answer, subject to check.
- One (1) of the things that you're
- 19 attempting to do, as My Learned Friend, Ms. -- PUB
- 20 counsel went through with you in this response, is
- 21 look at the -- the changes in coverage under the
- 22 acronym CERP, as well as the COVID-19 impacts for
- 23 certain years, including the current year of 2021
- 24 through to '24/'25, correct?
- 25 MR. LUKE JOHNSTON: That's right.

```
1
                   DR. BYRON WILLIAMS: And at line 6,
   column 2, for the 2020/'21 year, MPI is indicating
   that it built into its initial filing at the time of
 3
   the GRA of an expected COVID-19 related impact of
 5
   $43.6 million. Is that correct, sir?
 6
                   MR. LUKE JOHNSTON: For the -- yes,
   for the accident year 2020/'21. And you'll -- you'll
 7
   see that some of that impact is in the previous year
   because March falls in that year.
10
                   DR. BYRON WILLIAMS: Yeah. Would --
11
   and what you're saying there, sir, is that if I go up
12
   one (1) more line to the 2019/'20 year, I'll also see
13
   a $14.5 million COVID-19 impact in that particular
14
   year.
15
                   Was that what you were referring to?
16
                                        That's right.
                  MR. LUKE JOHNSTON:
17
18
                          (BRIEF PAUSE)
19
20
                   DR. BYRON WILLIAMS: And, Mr.
   Johnston, in terms of the October 9th update found at
21
22
   MPI Exhibit 27, are you able to give me the COVID-19
23
    impact disaggregated in a version similar to what we
24
   find in the response to CAC/MPI-1-4(b)?
2.5
                   MR. LUKE JOHNSTON:
                                        Yes.
                                              So, I think
```

- 1 you're talking the figure on the screen updated to
- 2 August 31st, 2020. We can do that.

3

- 4 --- UNDERTAKING NO. 6: For MPI to provide, in
- 5 terms of the October 9th
- 6 update found at MPI
- 7 Exhibit 27, the COVID-19
- 8 impact disaggregated in a
- 9 version similar to what we
- 10 find in the response to
- CAC/MPI-1-4 (b)

12

- 13 CONTINUED BY DR. BYRON WILLIAMS:
- DR. BYRON WILLIAMS: Is that
- 15 undertaking sufficient, Court Reporter, or -- good.
- 16 Good for you, Mr. Johnston, because I was going to ask
- 17 you to repeat it.
- MR. LUKE JOHNSTON: Oh, yeah. No,
- 19 that --
- DR. BYRON WILLIAMS: Okay. Thank you.
- 21 MR. LUKE JOHNSTON: -- we can
- 22 definitely do that.

- 24 (BRIEF PAUSE)
- 25

1 DR. BYRON WILLIAMS: If we can go to

- 2 CAC Second Round Information Request number 1, and the
- 3 preamble to start with.

4

5 (BRIEF PAUSE)

6

- 7 DR. BYRON WILLIAMS: And, Madam Chair,
- 8 I think -- I still have a fair ways to go, so I think
- 9 I'll kind of try and finish this Information Request.
- 10 And then I'll suggest we resume tomorrow, but that's
- 11 up to you.
- 12 THE PANEL CHAIRPERSON: That's --
- 13 that's just fine. Thank you, Mr. Williams.

- 15 CONTINUED BY DR. BYRON WILLIAMS:
- DR. BYRON WILLIAMS: Oh, you can just
- 17 stay on this page, please, and just go up a little
- 18 bit.
- 19 Mr. Johnston, basically, and I don't
- 20 want to repeat too much what My Learned Friend
- 21 canvassed with you, what this is telling us is that
- 22 when it relates to the '21/'22 test year, at this
- 23 point in time, MPI is not forecasting any COVID-19
- 24 impact.
- Would that be fair, sir?

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MR. LUKE JOHNSTON:
 1
                                       That's correct.
 2
                   DR. BYRON WILLIAMS: And I want to go
   to preamble (d) at the top of the next page. And
 3
   there you see, Mr. Johnston, in terms of the current
   year, at least that's how I'm going to suggest we
   interpret this, that:
                      "MPI does not anticipate any impacts
                      by COVID-19 on its Capital
                      Management Plan unless significant
 9
10
                      COVID-19-related claims savings
11
                      persists much longer than
12
                      anticipated or unless a second wave
13
                      of COVID-19 prompts a mass
14
                      shutdown."
15
                   Do you see that response, sir?
16
                   MR. LUKE JOHNSTON:
                                        T do.
17
                   DR. BYRON WILLIAMS:
                                       And, sir, just
18
   when we see the language boded -- bolded, "much longer
19
    than anticipated," can you indicate what time frame
   this was relating to? And if you need to go back and
20
    check the original IR, I understand, sir
21
22
                   MR. LUKE JOHNSTON:
                                       No. I -- the
   truth is this is unchartered territory. And we,
24
   clearly, don't know what the forecast is going to be
   for COVID.
2.5
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- So, obviously, we've already rebated
- 2 110 million on the basis of an emergency situation, so
- 3 I obviously can't argue that, you know, presented with
- 4 a similar type of emergency, MPI may have to act or --
- 5 or may see or want to act. And if -- if that occurs,
- 6 then we'll have to deal with it at that time.
- 7 What we're seeing right now is -- and -
- 8 and we've looked at some of the scenarios -- we're
- 9 still projecting a capital release of 5 percent based
- 10 on updated year-to-date forecasts. So, that's an
- 11 additional 5 percent rebate in addition to the 110
- 12 million that was released.
- To the extent that things are better or
- 14 worse than that, obviously, that number will be off.
- 15 But if they are better than that, based on our Capital
- 16 Management Plan, we'd stay at negative -- negative 5
- 17 percent release.
- 18 If we were presented with a scenario
- 19 where everything shut down and we were sitting on
- 20 hundreds of millions of dollars, we'd have to rethink
- 21 that position. But that's -- that was what we meant
- 22 by this statement.
- DR. BYRON WILLIAMS: Mr. Johnston, you
- 24 kind of asked me this question before, but I'm going
- 25 to ask you. MPI uses the term 'second wave of COVID-

- 1 19' here. How did MPI define this term in the context
- 2 of this quote, sir?
- 3 MR. LUKE JOHNSTON: I -- I don't have
- 4 a definition for that. It's -- it's, again, uncharted
- 5 territory. I think everyone here would say, you know,
- 6 the numbers we had initially were actually pretty low
- 7 compared to today's numbers, and -- and we locked down
- 8 significantly and -- and we saw our -- our collision
- 9 frequency drop 50, 60 percent, versus today where I'd
- 10 say the situation's much worse than it was when --
- 11 back in March and April in terms of numbers, and we're
- 12 not seeing 50, 60 percent reduction in frequency.
- 13 We're seeing something more like 10 percent.
- 14 So it's -- I can't define it with any--
- DR. BYRON WILLIAMS: Okay.
- 16 MR. LUKE JOHNSTON: -- you know,
- 17 accuracy, but we can respond to what we see as
- 18 experience.
- 19 DR. BYRON WILLIAMS: Mr. Johnston, I
- 20 want to direct you to this response, and in
- 21 particular, CAC 2-1(c) which appears on page 4 of 5.
- 22 And in particular, I want to direct your attention to
- 23 the second paragraph, sir.
- 24 You see that for the week ending
- 25 September 5th, 2020, in this response, MPI is

- 1 suggesting that collision frequency was tracking at
- 2 approximately 10 to 15 percent below the previous five
- 3 (5) year average? You see that, sir?
- 4 MR. LUKE JOHNSTON: I do.
- DR. BYRON WILLIAMS: And, sir, when
- 6 you speak of changes in collision frequency, are you
- 7 generally comparing the changes to the five (5) year
- 8 average?
- 9 MR. LUKE JOHNSTON: There's definitely
- 10 different ways to look at this. You've seen today
- 11 compared to our budget. In a lot of ways, our budget
- 12 should be consistent with the five (5) year average,
- 13 right? Like we should use the recent history to
- 14 forecast.
- So -- but internally, we have -- we
- 16 also have reporting relative to previous years versus
- 17 budget, et cetera. But both budget and prior-year
- 18 comparisons are tracking around 10 percent or so under
- 19 -- under budget or under recent experience.
- 20 DR. BYRON WILLIAMS: Does Manitoba
- 21 Public Insurance track collision frequency by week?
- MR. LUKE JOHNSTON: We do get weekly
- 23 reporting on collision frequency. We've learned some
- 24 lessons about doing that, particularly in the
- 25 beginning when nobody wanted to fix their car 'cause

- 1 they were maybe scared to go to the body shop and --
- 2 or, you know, things like that. So there was some lag
- 3 that we picked up, but we do track that for -- for
- 4 general trends.
- DR. BYRON WILLIAMS: So when you speak
- 6 of the delta or movement, which you've used quite
- 7 frequently today, are you talking about changes in
- 8 collision frequency compared to what, sir? Are you --
- 9 the five (5) year average? The previous year average?
- 10 What is -- what are you using that, sir?
- 11 MR. LUKE JOHNSTON: So we do some
- 12 internal reporting that just avoids using the budget
- 13 because what is the budget for the week -- first week
- 14 of September? We don't have that, right?
- So the team would just, you know, take
- 16 the previous five (5) year average for the first week
- 17 of September and -- and compare to that and say, you
- 18 know, looks like we're 15 percent under. So that's --
- 19 that's really what's being referenced there.
- 20 You've seen today in other exhibits is
- 21 MPI preparing -- comparing to budget. So that's just
- 22 one (1) example of why we use the two (2) different
- 23 versions.
- 24 DR. BYRON WILLIAMS: For the purposes
- 25 of disaggregating the impact of COVID-19 underlying

- 1 the update up to August 31st, 2020, and you've got an
- 2 Undertaking about that, in ter -- maybe I'm going to
- 3 ask you to slightly amend the Undertaking, with your
- 4 counsel's permission.
- 5 In terms of the methodology that you
- 6 use to do that, would -- would you be willing to put
- 7 in a brief explanation of that, Mr. Johnston?
- MR. LUKE JOHNSTON: Sure. So the --
- 9 in the actual versus forecast or -- or budget, in the
- 10 actual -- in that difference, we don't know exactly
- 11 what COVID is in that, right?
- So it's -- you can't deny that it must
- 13 have an impact, but we can't measure it. So even when
- 14 we're making these other projections three (3) to six
- 15 (6) months out, we don't know that this is the COVID
- 16 adjustment.
- So I -- I don't have a way to really
- 18 parse that out, you know, outside of claims frequency
- 19 being lower than normal. But we talked earlier, our -
- 20 you know, our claims frequency was already trending
- 21 down, so maybe it was going to trend down anyway.
- 22 So it's -- it is really difficult to
- 23 know. As you can see, we're trying here to at least,
- 24 you know, update some of these numbers to be more
- 25 relevant. But it's tough to know the -- it's tough to

- 1 forecast accurately in this environment.
- 2 MR. STEVE SCARFONE: I think that may
- 3 have been Mr. Johnston's polite way of saying no to
- 4 your narrative on the amended undertaking.

- 6 CONTINUED BY DR. BYRON WILLIAMS:
- 7 DR. BYRON WILLIAMS: I think I got a
- 8 narrative, Mr. Johnston. And what you're telling me
- 9 is that there is a considerable amount of professional
- 10 judgment where it's difficult to disaggregate the
- 11 COVID-19, or where there's clearly a COVID-19 effect,
- 12 but there is a high degree of professional judgment in
- 13 that estimate.
- 14 MR. LUKE JOHNSTON: Yeah. You've seen
- 15 -- we've talked about all kinds of things today:
- 16 wildlife claims, rural claims, more serious injuries
- 17 'cause people are going to the lake, you know,
- 18 mobility in city, mobility in the rural. And, you
- 19 know, mix that in with all the efforts we're doing on
- 20 claims control and returning PIPP claimants to work,
- 21 and it's -- it's really difficult.
- We're trying to do those splits as best
- 23 we can, but I don't think we'll ever get that, you
- 24 know, perfectly split apart.
- DR. BYRON WILLIAMS: Sir, when you see

1 a -- and this will be my last question for right now.

- 2 When you see a collision frequency still tracking at
- 3 approximately 10 to 15 percent below the five (5) year
- 4 average in September of 2020, that would suggest to
- 5 you that there's still an ongoing COVID-19 impact,
- 6 agreed?
- 7 MR. LUKE JOHNSTON: That would -- it'd
- 8 be very likely that that was the case, yes.
- 9 DR. BYRON WILLIAMS: Okay. Madam
- 10 Chair and members of the Panel, I certainly thank MPI.
- 11 I still have a ways to go, but I think my hour to hour
- 12 and a half should be on topic, probably maybe forty-
- 13 five (45) minutes to go, forty (40).
- 14 THE PANEL CHAIRPERSON: Thank you very
- 15 much, Mr. Williams. Yes, this seems like an opportune
- 16 time to stop. Thank you very much to the Panel, and
- 17 we will see you all back here tomorrow morning at nine
- 18 o'clock. Thank you.
- 19
- 20 (PANEL NO. 1 STANDS DOWN)
- 21
- 22 --- Upon adjourning at 4:36 p.m.
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 2 Certified Correct,
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 7 Donna Whitehouse, Ms.
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