



“When You Talk - We Listen!”



MANITOBA PUBLIC UTILITIES BOARD

Re: MANITOBA HYDRO
2017/18 and 2018/19
GENERAL RATE APPLICATION
PUBLIC HEARING

Before Board Panel:

Robert Gabor	- Board Chairperson
Marilyn Kapitany	- Vice-Chairperson
Larry Ring, QC	- Board Member
Shawn McCutcheon	- Board Member
Sharon McKay	- Board Member
Hugh Grant	- Board Member

HELD AT:

Public Utilities Board
400, 330 Portage Avenue
Winnipeg, Manitoba
January 22nd, 2018
Pages 5519 to 5839

APPEARANCES

1

2 Bob Peters) Board Counsel

3 Dayna Steinfeld)

4

5 Patti Ramage (np)) Manitoba Hydro

6 Odette Fernandes (np))

7 Helga Van Iderstine)

8 Doug Bedford (np))

9 Marla Boyd (np))

10 Matthew Ghikas (np))

11

12 Byron Williams) Consumers Coalition

13 Katrine Dilay (np))

14

15 William Gange (np)) GAC

16 Peter Miller (np))

17 David Cordingley (np))

18

19 Antoine Hacault) MIPUG

20

21 George Orle (np)) MKO

22

23 Senwung Luk (np)) Assembly of

24 Corey Shefman (np)) Manitoba Chiefs

25

1 LIST OF APPEARANCES (cont'd)

2

3 Kevin Williams (np)) Business Council

4 Douglas Finkbeiner (np)) of Manitoba

5

6 Daryl Ferguson (np)) City of Winnipeg

7

8 Christian Monnin)General Service

9)Small, General

10)Service Medium

11)Customer Classes

12

13 William Haight)Independent Expert

14 William Gardner)Witnesses

15 Kimberley Gilson (np))

16

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1 --- Upon commencing at 9:29 a.m.

2

3 RULING:

4 THE CHAIRPERSON: Morning, everyone.

5 I apologize for the technical delay. Before we start
6 today, the Board is going to issue a ruling in
7 relation to Manitoba Hydro's request to give rebuttal
8 evidence in response to Morrison Park Advisors.

9 In this proceeding, Intervenor expert
10 witnesses and the independent expert consultants
11 retained by the Board provided written prefiled
12 evidence in the form of expert reports. Manitoba
13 Hydro was given the opportunity to file written
14 rebuttal evidence in response to the expert reports
15 filed by Intervenor witnesses and the independent
16 expert consultants and did so in response to the
17 reports of the Intervenor expert witness -- witnesses;
18 the Daymark expert -- expert - independent expert
19 consultants; the Daymark load - independent expert
20 consultants; Dr. Adonis Yatchew; and MGF Project
21 Services.

22 After providing written prefiled
23 evidence, a number of the Intervenor expert witnesses
24 and the independent expert consultants have given oral
25 evidence in this proceeding. There are also still

1 Intervenor expert witnesses in independent expert
2 Consultants scheduled to give oral evidence in the
3 remaining two (2) weeks of the evidentiary portion of
4 this hearing.

5 Morrison Park Advisors is an expert
6 witness in this proceeding, and was jointly retained
7 by the Consumers Coalition and the Manitoba Industrial
8 Power Users Group. Morrison Park Advisors filed
9 written prefiled evidence in accordance with the
10 deadlines set by the Board. All parties had the
11 opportunity to ask written Information Requests of
12 Morrison Park Advisors, following which Manitoba Hydro
13 responded to the written prefiled evidence in its
14 written rebuttal.

15 Mr. Pelino Colaiacovo gave oral direct
16 expert evidence in the oral evidentiary hearing on --
17 of this General Rate Application on January 15, 2018.

18 On January 16, 2018 during Manitoba
19 Hydro's cross-examination of Mr. Colaiacovo, Manitoba
20 Hydro reserved the right to call rebuttal evidence to
21 respond to what was, in its position, new evidence
22 raised in his oral testimony. This is found at page
23 5111 of the transcript and was further explained by
24 Manitoba Hydro beginning at page 5140 of the
25 transcript.

1 The testimony in question related to
2 slides 17 and 18, of Mr. Colaiacovo's oral
3 presentation marked as Consumers Coalition Exhibit 45.
4 The testimony in question also related to a
5 spreadsheet provided by him with his PowerPoint slide
6 presentation, which was marked as Consumers Coalition
7 Exhibit 46.

8 In cross-examination by Manitoba Hydro,
9 Mr. Colaiacovo confirmed that the analysis on slides
10 17 and 18 of Consumers Coalition Number 45 and the
11 spreadsheet marked as Consumers Coalition Number 46
12 was not included in his written prefiled evidence.

13 Manitoba Hydro's position is that as
14 the calculations presented by Mr. Colaiacovo were not
15 presented in his initial evidence, the Utility should
16 therefore have the right to respond to the new
17 analysis.

18 This request was not opposed by the
19 Consumers Coalition or the Manitoba Industrial Power
20 Users Group. As set out in the leading Sopinka,
21 Lederman & Bryant text, *The Law of Evidence in Canada*,
22 the right to call rebuttal or reply evidence is
23 limited to new issues raised in the evidence and does
24 not include matters which might properly be considered
25 to form part of the Applicant's case in-chief.

1 Rebuttal evidence cannot be used under
2 the guise of replying to confirm or reinforce the case
3 which the Applicant was required to make out in the
4 first instance. This ensures fairness for all those
5 who are engaged in testing the Applicant's case.

6 The Board has determined that the
7 analysis presented by Mr. Colaiacovo on slides 17 and
8 18 of his direct presentation and supported by the
9 spreadsheet marked as Consumers Coalition 46 is new
10 evidence, not previously raised in the written
11 prefiled evidence of Morrison Park Advisors or
12 responses to Information Requests. As such, it could
13 not reasonably have been anticipated by Manitoba
14 Hydro.

15 Manitoba Hydro can, therefore, properly
16 address this evidence through calling rebuttal
17 evidence on February 2nd, 2018, the day currently
18 reserved in the schedule for that purpose. Should
19 Manitoba Hydro's rebuttal evidence include new
20 analysis or calculations performed by the Utility,
21 such analysis or calculations must be provided to all
22 parties by no later than 5:00 p.m. on January 31st,
23 2018. All parties will be given an opportunity to ask
24 questions of the Manitoba Hydro witnesses called to
25 give oral rebuttal evidence.

1 Based on the submissions of Manitoba
2 Hydro, the Board has furthered determined that to date
3 this matter is the only matter in this proceeding that
4 is properly the subject of oral rebuttal evidence,
5 unless another new matter is raised in the remaining
6 scheduled oral testimony of Intervenor and independent
7 expert consultant witnesses.

8 Manitoba Hydro's oral rebuttal evidence
9 will be strictly limited to addressing only the
10 evidence that formed the subject of this request as
11 set out in page 5111 of the transcript.

12 This opportunity for the Utility to
13 call oral rebuttal evidence cannot be used to attempt
14 to reconfirm or reinforce its case in-chief, including
15 any matters that could have reasonably been
16 anticipated by the Utility. Should any further new
17 evidence be raised in the oral testimony of the
18 remaining scheduled witnesses that Manitoba Hydro
19 wishes to respond to oral rebuttal evidence, Manitoba
20 Hydro should make the appropriate request of the
21 Board. Thank you.

22 Mr. Simonsen, if you could swear in the
23 witnesses, please.

24

25 MANITOBA HYDRO PANEL 4 - MAJOR CAPITAL PROJECTS

1 JEFF STRONGMAN, Sworn

2 DAVID BOWEN, Sworn

3 LORNE MIDFORD, Sworn

4 DAVID CORMIE, Sworn

5 ALISTAIR FOGG, Sworn

6 GLENN PENNER, Sworn

7

8 THE CHAIRPERSON: Ms. Van

9 Iderstine...?

10 MS. HELGA VAN IDERSTINE: Thank you,
11 Mr. Chair. I would like to just enter before we start
12 two (2) exhibits, the Capital Panel CVs should be
13 entered as Manitoba Hydro Exhibit Number 118. And the
14 presentation which you're about to hear should be
15 entered as Manitoba Hydro 120.

16 MR. KURT SIMONSEN: Thank you.

17

18 --- EXHIBIT NO. MH-118: Capital Panel's CVs

19

20 --- EXHIBIT NO. MH-120: Capital Panel's PowerPoint
21 presentation.

22

23 EXAMINATION-IN-CHIEF BY MS. HELGA VAN IDERSTINE:

24 MS. HELGA VAN IDERSTINE: Thank you.

25 And with that, I'd like to introduce Mr. Lorne

1 Midford, who is going to lead the presentation.

2 THE CHAIRPERSON: Sorry, for a second.

3 Mr. Simonsen, we have it written down as 130, is it --

4 MR. KURT SIMONSEN: 120.

5 THE CHAIRPERSON: It's 120, okay,

6 thank you. Sorry, Ms. Van Iderstine.

7 MS. HELGA VAN IDERSTINE: So with --

8 MR. KURT SIMONSEN: Sorry, just to
9 backup, 119 is -- is a letter from Manitoba Hydro to
10 PUB regarding the MGF redacted report.

11

12 (BRIEF PAUSE)

13

14 --- EXHIBIT NO. MH-119: Letter from Manitoba Hydro
15 to PUB regarding the MGF
16 redacted report.

17

18 THE CHAIRPERSON: Sorry, Ms. Van
19 Iderstine...?

20

21 CONTINUED BY MS. HELGA VAN IDERSTINE:

22 MS. HELGA VAN IDERSTINE: And with
23 that, I'd like to introduce Mr. Lorne Midford who is
24 going to lead the Keeyask portion of -- or who's going
25 to lead the capital panel.

1 I would just caution you and let you
2 know that as you saw when they're being introduced,
3 we've got almost everybody up here. We have one (1)
4 person who's in the back, so, they're going to move
5 back and forward during the -- the presentation so
6 that the appropriate person's in the front row.

7 And the other thing, just to let you
8 know, is that we anticipate the Keeyask present --
9 portion of the presentation, which is the starting
10 portion, will take up the majority of the time up
11 until what you've got your scheduled breaks. So,
12 we'll ask whether or not you want to proceed with a
13 break at that point.

14 THE CHAIRPERSON: Thank you.

15 MR. LORNE MIDFORD: Good morning, Mr.
16 Chairman, Madam Vice Chair, Board members, Board
17 advisors, Intervenors, and our audience. I'm Lorne
18 Midford and I am the vice-president of Generation and
19 Wholesale at Manitoba Hydro. And since early 2016 I
20 have executive responsibility for construction of the
21 Keeyask generating station. And I also chair the
22 Keeyask Hydropower Limited Partnership Board of
23 Directors. It's a pleasure to be here.

24 Before I introduce our panel members,
25 I'd just like to take a minute to pass on our

1 condolences to the family of Todd Maytwayashing, who
2 tragically lost his life last week following a
3 workplace accident at a marshaling yard near the
4 Limestone generating station on the lower Nelson
5 River. Our thoughts and prayers go out to his family.

6 Beside me is David Cormie who I don't
7 think needs any introduction. He's -- you're already
8 familiar with Mr. Cormie. He's a part of the panel
9 today through his involvement with both the Great
10 Northern Transmission line and the Saskatchewan
11 transmission line.

12 Glenn Penner behind us is the Director
13 of Transmission Construction and Line Maintenance.
14 Glenn is responsible for a diverse team of project
15 managers, designers, engineers and lifeline workers.
16 He has been with Manitoba Hydro for almost twenty-
17 seven (27) years, much of that in transmission working
18 in a variety of roles throughout including structural
19 engineer and manager of transmission construction.

20 Beside David is Alistair Fogg. Mr.
21 Fogg is the manager of the Converter Commercial and
22 Controls Department in the Bipole III Converter
23 Stations Division. Alistair is a professional
24 engineer with a Masters of Business Administration and
25 has a CMA designation. Alistair manages project

1 control functions for the Bipole III project,
2 including commercial support, contract strategies,
3 project cost and schedule, change management and risk
4 management.

5 Beside me is Dave Bowen. Mr. Bowen is
6 the Director of the Keeyask project. Dave has over
7 twenty (20) years of experience in both the consulting
8 engineering and electric utility business. He's a
9 registered professional engineer and has a Master of
10 Science in Engineering. Dave's work experience has
11 seen him taking on progressively senior roles as an
12 engineering consultant in areas of infrastructure and
13 within Manitoba Hydro, focused on the delivery of new
14 generation projects. This has included work on the
15 Wuskwatim generating station, Pointe du Bois spillway,
16 Bipole III and Keeyask projects.

17 And beside David is Jeff Strongman.
18 Jeff is the manager of the Keeyask Business
19 Department. He's a civil engineer with over twenty
20 (20) years of experience in the consulting,
21 manufacturing and construction industries and prior to
22 working on the Keeyask project, Jeff was a senior
23 contracts negotiator working primarily on development
24 of agreements with Minnesota Power on power export
25 sales and a new transmission interconnection to the

1 United States. Prior to that, Jeff played a key role
2 on the construction team during the Wuskwatim
3 generating station build.

4 For myself, I am a professional
5 engineer with thirty-two (32) years of experience in
6 the electric utility business; about half in the
7 transmission side of the business and half in the
8 generating station side of the business.

9 So now I'd like to start the
10 presentation. We're on slide 2. Nearly all of the
11 electricity we produce each year is clean, renewable
12 power generated at 15 hydroelectric generating
13 stations on the Nelson, the Winnipeg, Saskatchewan,
14 Burntwood, and Laurie Rivers.

15 We also operate two (2) thermal
16 generating stations at Brandon and Selkirk which are,
17 essentially, only used for backup power and four (4)
18 small remote diesel generating stations at the off-
19 grid communities of Brochet, Lac Brochet, Shamattawa
20 and Tadoule Lake.

21 Our total generating capability is just
22 under 5700 megawatts and Keeyask, once complete, will
23 increase this capacity to just under 6400 megawatts.
24 We also have wind power purchase agreements from
25 independent windfarms at St. Leon and St. Joseph.

1 Manitoba Hydro's transmission system
2 transmits electricity from generating stations around
3 the province and also interconnects the Manitoba
4 system with neighbouring provinces and states. Our
5 major high-voltage transmission lines operate at
6 115,000 volts to 500,000. The high-voltage MR. DAVID
7 CORMIE: lines shown in this picture are, essentially,
8 an expressway for the majority of power that is
9 generated in the north and transmitted to the south.
10 The power that is generated in the north system is
11 converted to high-voltage direct current at two (2)
12 converter stations Radisson and Henday and transmitted
13 over 1800 kilometres to Dorsey converter station just
14 outside Winnipeg where it's converted back from high-
15 voltage direct current to high-voltage alternating
16 current.

17 We deliver electricity to our customers
18 using over 18,000 kilometres of transmission lines and
19 68,000 kilometres of distribution lines.

20 Slide 3. Keeyask generating station is
21 a collaborative effort between Manitoba Hydro and four
22 (4) Manitoba First Nations working together as the
23 Keeyask Hydropower Limited partnership. Our four (4)
24 Cree nation partners are: Tataskweyak Cree Nation and
25 War Lake First Nation acting as the Cree nation

1 partners; York Factory First Nation and Fox Lake Cree
2 Nation. The partnership is governed by the joint
3 Keeyask Development Agreement, sometimes referred to
4 as the JKDA, which outlines such things as the
5 contractual investment terms for the partnership and
6 outlines commitments in the form of training,
7 employment and business opportunities during
8 construction, as well as the ongoing governance
9 structure.

10 Slide 4. The Keeyask Hydropower
11 Limited Partnership has a Board of Directors with
12 representation from all four (4) partners. The Board
13 meets at least quarterly to review the project status,
14 review any issues and concerns and, essentially,
15 provides an ongoing and regular opportunity to meet
16 and to talk and to provide feedback for the project.

17 I can tell you at a very personal level
18 that I've come to better understand the Cree
19 worldview. I've come to better understand the impact
20 our legacy operations have had on these communities.
21 And I've come to better understand the importance of
22 reconciliation. And I continue to learn and to
23 understand and I thank our Cree Nation partners for
24 putting their confidence in me as chair of the Keeyask
25 Hydropower Limited Partnership. Keeyask, and our

1 approach to planning, constructing and operating this
2 station like Wuskwatim is to Tataskweyak before it, is
3 a cornerstone for Manitoba Hydro on behalf of the
4 province to build a long-standing positive
5 relationship with our Cree Nation partners based on
6 respect and trust.

7 To reconcile the past, to work together
8 for a better future, this will take some time.

9 Reconciliation is a long journey. If the Tataskweyak
10 is any indication, I'm very confident that we're on
11 the right path and with time and openness, we will get
12 there together.

13 I don't want to take too much time but
14 this is so important to me personally and to the --
15 everyone involved in the project that I'd like to
16 share a story with the Board, perhaps to provide some
17 perspective.

18 In 2015 when the rock was being
19 excavated for the powerhouse, essentially 100 foot
20 rockface was drilled and blasted out of the rock,
21 which is where the units will ultimately generate
22 their power. In this rockface, there was a relief of
23 a face in the rock that appeared that was perhaps ten
24 (10) to fifteen (15) feet high. When I first learned
25 of this by a photo that was circulating, I thought it

1 was interesting, and frankly quite cool. But I can
2 tell you that I didn't give it any more thought than
3 that nor did others who did not grow up as the Cree
4 have. Our Cree partners, on the other hand, had a
5 very, very deep spiritual connection with this event
6 and because of my and other's lack of acknowledgment
7 and understanding, it created conflict and sadness
8 with our Cree partners; that, of course, was
9 unintentional.

10 We had emergency meetings with the
11 Keeyask Hydropower Limited Partnership Board and
12 through a lot of discussion and learning, we hosted
13 several ceremonies both at site and within some of the
14 communities to recognize the significance of this
15 event. These ceremonies that I participated in were
16 very moving. I can tell you that this is just one (1)
17 example of how we are learning and continue to learn
18 and to understand as we travel on this long journey of
19 reconciliation.

20 The Keeyask Hydropower Limited
21 Partnership Board also commissioned paintings from two
22 (2) of the Cree nation communities to commemorate the
23 rockface from Fox Lake Cree Nation and Tataskweyak
24 Cree Nation which you can see on the -- on the screen
25 in front of you. These lovely paintings hang on the

1 wall at the check-in desk at the Keeyask camp and
2 will, ultimately, find a home at the Keeyask
3 generating station when it is complete. So when you
4 visit the Keeyask site and you see these pictures
5 hanging on the wall when you check-in, I hope you may
6 reflect on this story. And understand that several
7 Board members have had the opportunity to travel to
8 Keeyask and look forward to future opportunities to
9 host members of the Board as well at the site.

10 Slide 5. The Keeyask Hydropower
11 Limited Partnership will own the Keeyask generating
12 station. The Keeyask Hydropower Limited Partnership
13 is structured as a limited liability partnership
14 consisting of a general partner with .1 percent, a
15 wholly owned subsidiary of Manitoba Hydro and four (4)
16 limited partners with 99.9 percent. Manitoba Hydro,
17 the Cree Nation partners made up of Tataskweyak and
18 War Lake, Fox Lake Cree Nation Limited partnership and
19 York Factory First Nation Limited Partnership.

20 The general partner manages the affairs
21 of the Keeyask Hydropower Limited Partnership and has
22 contracted with Manitoba Hydro to construct and
23 operate the project. The general partner is managed
24 by a Board of Directors consisting of seven (7)
25 Manitoba Hydro reps and five (5) Keeyask Cree Nation

1 reps, a monitoring advisory committee and a
2 construction advisory committee provide advice to the
3 Board. An advisory group on employment provides
4 advice to the Manitoba Hydro project manager and also
5 provides reports to the board. And an issues
6 coordination committee, in turn, triages issues for
7 discussion and direction to the Board of Directors.

8 Mr. Bowen is the director of the
9 Keeyask project, and he reports directly to me. Dave
10 has structured his team into areas of site
11 construction manager, commercial contracts manager,
12 engineering manager, and business manager.

13 The major projects -- slide 6. The
14 major projects executive committee, which is Chaired
15 by our President and CEO Kelvin Shepherd, oversees,
16 directs, and makes strategic decisions on Manitoba
17 Hydro's major capital projects. The executive
18 committee was established in early 2016, with
19 membership from the president and CEO, vice president
20 of transmission, vice president, myself, generation
21 and wholesale, vice president of HR and corporate
22 services, vice president of Indigenous relations, and
23 vice president of finance and strategy. The executive
24 committee meets biweekly, or as often as required.
25 Each operating group retains authority and

1 accountability of the project within their scope of
2 accountability.

3 I would now like to pass it over to Mr.
4 Strongman.

5 MR. JEFF STRONGMAN: Thank you, Lorne.

6

7 (BRIEF PAUSE)

8

9 MR. JEFF STRONGMAN: Manitoba Hydro's
10 Keeyask team is comprised of roughly two hundred and
11 twenty (220) people split geographically between the
12 Keeyask site and the corporate head office in
13 Winnipeg. The site team, headed by the construction
14 manager, is located at Keeyask and provides
15 construction oversight and project management. The
16 engineering, contracts management, and business teams
17 are stationed in Winnipeg, as well as other corporate
18 resources to provide the necessary support to the
19 construction team at site.

20 Slide 8. So what are we building?
21 We're building two (2) things. First, the 695
22 megawatt Keeyask Generating Station will be the
23 fourth-largest generating station in the Province,
24 providing 12 percent of Manitoba's renewable energy.
25 It's clean, renewable energy that will benefit

1 Manitobans for more than one hundred (100) years.

2 Secondly, we're building a stronger relationship with
3 our First Nation partners.

4 The Keeyask project...

5

6 (BRIEF PAUSE)

7

8 MR. JEFF STRONGMAN: How's that? Is
9 that better? Okay.

10 The Keeyask project includes a seven
11 (7) unit powerhouse, a seven (7) bay spillway, an
12 extensive network of dams and dikes, all-supporting
13 infrastructure, which includes camp, access roads, and
14 temporary infrastructure such as cofferdams, and all
15 required transmission facilities. The Keeyask site is
16 located on the Nelson River in northern Manitoba,
17 roughly 700 kilometres north of Winnipeg, and 180
18 kilometres northeast of Thompson.

19 I understand that some of the members
20 attended the site. I'll just give you a -- a rough
21 roadmap of the road that you took once you landed in
22 Gillam. Starting in Gillam, you'd proceeded east on
23 the highway, away from the project site, in order to
24 cross the Nelson River at the Limestone Generating
25 Station, then back west towards the Keeyask site on

1 PR290. Then you turn left on the Keeyask access road,
2 pass through the security gate, and finally arrived at
3 the main camp after roughly two (2) hours.

4 Also note on this map the location of
5 our partner communities and their close proximity to
6 the site, Bird and Gillam on the right side are Fox
7 Lake communities. On the left, Split Lake is the
8 Tataskweyak First Nation community, York Landing is
9 the York Factory First Nation community, and Ilford is
10 the War Lake First Nation community shown.

11

12 (BRIEF PAUSE)

13

14 MR. JEFF STRONGMAN: This aerial
15 photo, you can see the project site before
16 construction. The Nelson River flows from the left to
17 the right in this photo, and is roughly 1000 metres
18 wide as the river approaches the Gull Rapids. At that
19 point, the river splits into three (3) channels,
20 referred to the North, Central and South channel, with
21 the North at the top. Through the rapids, the river
22 drops 12 metres in elevation, which makes it an
23 attractive site for the placement of a generating
24 station.

25 Slide 10. This rendering shows the

1 layout of the principal structures at Keeyask with,
2 again, the flow from the left to the right, and the
3 top being North. The powerhouse is located on the
4 north side of the river, and is a -- a mile from the
5 spillway, separated by the Central dam. There will be
6 short dams on the North and South side as well.

7 Keeyask is constructed in relatively flat terrain, so
8 it requires extensive diking, roughly 23 kilometres
9 total.

10 The principal structures of the Keeyask
11 Generating Station are the North and South dikes along
12 the upstream shorelines, the North dam that connects
13 the North dike to the powerhouse, the powerhouse
14 complex constructed on the North side of the river,
15 including an intake and tail race channel, a Central
16 dam that will connect the powerhouse to the spillway,
17 a spillway structure located on the North side of the
18 Gull Rapids South channel, including the intake and --
19 and tail race channels, and the South dam that
20 connects the spillway to the South dike.

21 Slide 11. This is an artist's
22 rendering of the Keeyask powerhouse, once finished.
23 In order to provide context on the size, the height to
24 the top of the powerhouse is equivalent to -- pardon
25 me. The height to the top of the Manitoba Hydro

1 building is 88.6 metres, and the height of the
2 powerhouse is 64 metres, which is roughly three
3 quarters (3/4) of the height of the Hydro building.
4 The powerhouse is 64 metres by 64 metres by 192 metres
5 long. The total length is over two and a half (2 1/2)
6 football fields.

7

8

(BRIEF PAUSE)

9

10 MR. JEFF STRONGMAN: The second of the
11 two (2) principal concrete structures is the spillway.
12 And slide 13 is an artist's rendering of the Keeyask
13 spillway, showing the completed version. Again, for
14 context, comparing the spillway to the Manitoba Hydro
15 building, the spillway is tall as the 17th floor of
16 Manitoba Hydro. The spillway's dimensions are 60
17 metres high, 44 metres wide, and 119 metres long.

18

MR. JEFF STRONGMAN: Slide 15. The
19 river management structures are the main features of
20 this slide, and they are highlighted in green. In
21 order to perform the construction work, the natural
22 path of the North and Central channels of the river
23 have been blocked by cofferdams, forcing the river to
24 pass the construction site through the South channel.
25 Inside these cofferdams, all the water has been pumped

1 out so that the work can progress in dry conditions.

2 Slide 16 is a typical cross-section of
3 a dam. The schematic depicts a typical permanent
4 earthwork structure, such as what we were building in
5 the North, Central and South dams. Shown are the
6 impervious core and successive layers of rock designed
7 for sufficient strength to hold back the pressure of
8 the water on the west side of the dam. Not shown on
9 this schematic is the variability of the underlying
10 bedrock upon which the structure is built.

11 The top left picture in slide 17 is a -
12 - a photo depicting the cleaning of the bedrock
13 surface to what's referred to as dinner plate clean.
14 The bottom left is the placement of dental concrete as
15 a means of leveling the bedrock, and on the right, a
16 portion of the central dam under construction in the
17 summer of 2017.

18 Slide 18 shows the permanent structures
19 of Keeyask overlaid on a map of Winnipeg. Again, this
20 is designed to try to achieve context and perspective
21 of the extent of the site. The South dike is 10
22 kilometres long, 22 metres high, roughly 10 metres
23 wide at the top. The North dike is 11.6 kilometres
24 long, 17 metres high, and roughly 10 metres wide at
25 the crest. The North Dam is 320 metres long, 24

1 metres high, and 10 to 15 metres wide at the crest.
2 The Central dam is 1,577 metres long, 28 metres high,
3 and 15 metres wide at the top. And the South dam is
4 610 metres long, 22 metres high, and 15 metres wide at
5 the top.

6 When you overlay the permanent
7 structures on a map of Winnipeg and extend from --
8 there's -- they extend from Portage and Main almost to
9 the west perimeter. Note that the North dike extends
10 out of downtown, past Polo Park, continues to the
11 James Richardson Airport, well into St. James, and the
12 South dike extends out of downtown, through the
13 Osborne junction, then west through River Heights, and
14 into Charleswood, past Assiniboine Park, ending south
15 of Wilkes.

16 Slide 20. We've taken the concrete
17 structure of the powerhouse and overlaid it into a
18 block of downtown. Similarly, the service Bay would
19 take up a -- a similar footprint. The infrastructure
20 required to support Keeyask include the following --
21 this is slide 21 -- 23 kilometre north access road,
22 linking the Keeyask site to PR280, a 25 kilometre
23 south access road linking the site to Gillam, a major
24 bridge structure over the Looking Back Creek, and a
25 two hundred (200) person start-up camp, and a twenty-

1 four hundred (2,400) person main camp at either ends
2 of the access road.

3 Slide 22 is the Keeyask transmission
4 project, which has two (2) main components. The first
5 is providing the power required for the current -- the
6 construction of the Keeyask Generating Station, and
7 the second is to transmit the power from Keeyask to
8 the Manitoba Hydro Converter Stations linking and
9 integrating the station into the Manitoba Hydro
10 system. The Keeyask transmission project includes the
11 construction of a power line and station, a switching
12 station on the south side of the Nelson River, three
13 (3) generation outlet transmission lines, four (4)
14 unit transmission lines, and upgrades to the Radisson
15 switching station.

16 Manitoba Hydro has incorporated lessons
17 learned from previous projects, including Wuskwatim,
18 at a cost of 1.4 billion, at Pointe du Bois, at a cost
19 of 0.6 billion, into the delivery of Keeyask. The
20 Corporation's project management capabilities have
21 been built up over the last ten (10) years in
22 preparation for delivering Keeyask and the Bipole
23 project.

24 Lessons learned from past projects
25 include: Early contractor involvement is valuable.

1 The contract model has to fit the circumstances and
2 market conditions. Goals and incentives must be
3 mutual and tied to project critical success factors.
4 Independent third-party reviews are beneficial,
5 providing independent perspective on the projects and
6 processes enhances the opportunity for continuous
7 improvement. Rigorous oversight is essential.
8 Project integration is critical to success. Manitoba
9 Hydro has to be active in managing the interface
10 points between contracted work packages, and doing
11 things as they have always been done does not work for
12 complex projects that require constant innovation and
13 a culture of collaboration.

14 Slide 24. Keeyask is a complex,
15 multiyear Hydro construction project with suffic --
16 significant coordination and integration requirements.
17 It's being developed at a remote Northern location
18 with access from only one (1) Provincial highway
19 that's -- and that's Provincial Road 280.

20 Productivity of trades has been declining over the
21 last twenty (20) and thirty (30) years.

22 On-site camp is required capable of
23 accommodating the peak workforce of twenty-four
24 hundred (2,400) workers. Seasonal constraints exist,
25 and they limit the warm weather construction season

1 significantly. Operating in a regulatory environment
2 that includes necessary constraints such as
3 environmental spawning windows that limit when certain
4 construction activities occur.

5 River management is key. The Nelson
6 River is over a kilometre wide, requiring significant
7 earth structures for the variable flow conditions.
8 Large earthworks projects with subsurface conditions
9 within the former river channel can significantly
10 impact the design and the construction of the project.

11 Slide 25, employment. Employment on
12 the Keeyask project is a real success story, as the
13 vast majority, 73 percent to date, of Keeyask workers
14 are from Manitoba. As well, our project has enjoyed
15 unprecedented employment from our partner communities,
16 the First Nations within Manitoba. Midway through
17 2017, the project reached a significant milestone of 2
18 million person hours worked by our Keeyask partners
19 and 4 million person hours worked by Indigenous
20 people.

21

22 (BRIEF PAUSE)

23

24 MR. LORNE MIDFORD: In addition to the
25 vast majority of project employees coming from

1 Manitoba, our project workers come from across the
2 provinces of Canada and roughly half of the United
3 States. In addition, project workers also come from
4 Portugal, Italy, the United Kingdom, Australia, Chile,
5 and Argentina.

6 Slide 27. A project site the size of
7 Keeyask draws on global resources to fulfil its -- all
8 of its requirements. Manitoba supplies the generator
9 step-up transformers and trashracks. From across
10 Canada the intake and spillway gates are supplied, as
11 well as the powerhouse crane, intake, and draft tube
12 cranes, turbine components, and the governors. From
13 the United States we source the isolated phase bus and
14 the exciter. And from Europe and Brazil we source the
15 turbines, generators, and generator circuit breakers.

16

17 (BRIEF PAUSE)

18

19 MR. LORNE MIDFORD: Slide 28. The
20 Keeyask project has a strong safety record for a large
21 complex project in a remote location. However, last
22 week a tragic accident took place. An employee of a
23 contractor working for Manitoba Hydro near the
24 community of Gillam suffered a fatal injury on January
25 17th, while securing tower steel bundles to a flat

1 deck semi. The worker was an employee of Forbes
2 Brothers, tasked with building the transmission line
3 that will carry power from Keeyask to the Radisson
4 converter station just out -- just outside of Gillam.
5 Our hearts go out to the family. We cannot comment
6 further until the investigation is complete.

7 To date, over 15 million person hours
8 have been worked on the project to the end of 2017.
9 The project is performing well compared to the
10 construction sector in Manitoba. The lost time
11 incidence rate for the project to date is less than
12 one-tenth (1/10) of the provincial rate. The Keeyask
13 project rate is zero-point-two-nine (0.29) lost time
14 incidents compared to the construction sector average
15 of four-point-two (4.2). The general civil contractor
16 has gone over one (1) year without a lost time
17 incident. Manitoba Hydro and all of our contractors
18 will continue to work on our goal of zero injuries.

19

20 (BRIEF PAUSE)

21

22 MR. LORNE MIDFORD: Slide 29. The
23 contracting model is specifically tailored for each
24 contract and scope of work. This includes an
25 evaluation of the market capacity, potential

1 competition, constraints, and capabilities within
2 Manitoba Hydro. This also involves allocating risk to
3 the party who is best able to manage it.

4 There are variety of types of
5 contracts. The four (4) main ones that are used on
6 this project include cost reimbursable, where the
7 contractor is paid for all of its allowable expenses
8 plus a -- plus an additional payment for profit. The
9 second is a target price, which is based on a cost
10 reimbursable mechanism in which the contractor is
11 reimbursed for actual costs subject to the application
12 of a pain/gain formula at the end of the project based
13 on performance.

14 A fixed-price contract is where a
15 contractor is paid a predetermined price to complete
16 the work regardless of actual costs. And the fourth
17 type is a unit price contract where the contractor is
18 paid a fixed sum for each unit of work complete.

19 Slide 31 shows the major contract
20 types. This is a list of the Keeyask contracts whose
21 value exceed 35 million. Note that there are total of
22 two hundred and thirty-nine (239) contracts awarded to
23 date, and that only the largest eleven (11) on the con
24 -- on the project are shown on this slide.

25 Earlier when I spoke of the types of

1 contracts, you can see in the column on the right how
2 all fit -- all four (4) main types are utilized in
3 this project. For example, the turbines and generator
4 contract to supply and install seven (7) units is a
5 fixed-price because the scope of work is very clearly
6 defined, while the service contracts, such as camp
7 operations, are cost reimbursable largely because they
8 are a function of time. The service contracts
9 continue in duration for however long the construction
10 phase requires to completion.

11 Slide 32, some remarks about the
12 general civil contract. The general civil contract,
13 or GCC as it's commonly referred, was awarded to BBE
14 Hydro Constructors Limited Partnership in March of
15 2014. BBE is a tri-party consortium including Bechtel
16 Canada, Barnard Construction of Canada, and EllisDon
17 Civil Limited. It is by far the largest contract on
18 the project, and includes the following key scopes of
19 work: coffer dams, which are temporary river
20 management structures; rock excavation; principal
21 concrete structures, including the powerhouse and
22 spillway; the earthwork structures, including the dams
23 and dikes; and the electrical and mechanical work.

24 This contract was awarded as a single
25 contract rather than a separate contract for the

1 electrical and mechanical work, which was done on
2 Wuskwatim, to minimize the interface risks and delays
3 in coordinating other parties to take over the work
4 from the general civil contractor as the concrete work
5 progresses. This is subject to significant
6 variability based on performance rates to completion.

7 Slide 33. In order to understand the
8 context surrounding the decision to proceed with the
9 general civil contract as a target price contract, we
10 need to rewind the clock back five (5) years to 2012
11 when the procurement process was underway. At that
12 time oil prices exceeded a hundred dollars per barrel
13 and the North American megaproject market was hot,
14 with dozens of capital expansion projects taking place
15 in northern Alberta as well as LNG projects across the
16 country.

17 In that environment megaproject
18 contractors were not accepting hard money contracts
19 where many risks such as labour productivity pass on
20 to contractors without substantial and cost
21 prohibitive premiums. This caused owners to proceed
22 with alternative forms of contract sharing risk, where
23 possible, and retaining them where they couldn't be
24 passed on.

25 On the Wuskwatim project, Manitoba

1 Hydro attempted to tender the general civil contract
2 as a unit price contract. However, the market was hot
3 and unresponsive to hard money contract. As a result,
4 Manitoba Hydro received only one (1) bid, which was
5 cost prohibitive. Another lengthy procurement was
6 undertaken, culminating in a responsive, competitive
7 process and an award of a target priced cost
8 reimbursable contract to O&E who performed the general
9 civil contract work for Wuskwatim.

10 Slide 34. This is a timeline of the
11 general civil procurement process. The procurement of
12 the Keeyask general civil contract required a three
13 (3) step process. The first step was market sounding
14 to identify and open communications with potential
15 parties interested in and capable of doing the work.
16 This took place in early 2012.

17 The second step is the preq --
18 prequalification phase, where the market is invited to
19 indicate interest in becoming prequalified to bid on
20 the work. This took place in the second half of 2012.
21 Seven (7) parties responded to Manitoba Hydro's
22 invitation and four (4) proponents were qualified in
23 early 2013.

24 The third and final step is the call
25 for proposals from the four (4) qualified -- qualified

1 proponents, which was done in the second half of 2013.
2 All four (4) proponents responded to the call and
3 submitted proposals. The submissions were evaluated
4 on best value to Manitoba Hydro, and a contract award
5 was made to BBE in March 2014. A third party was also
6 retained to provide a reference proposal, in addition
7 to the engineer's estimate, that also served as a
8 reference point for comparison of the bids.

9 Slide 35. The general civil contract
10 is a target price contract cost reimbursable contract
11 with a pain/gain share formula that is intended to
12 motivate the contractor to perform. The contractor's
13 profit is at risk. However, their liability is capped
14 at the profit. Once the profit is eroded all actual
15 costs are 100 percent paid by Manitoba Hydro.

16 The target price contract model was
17 used because the marketplace would not accept a fixed-
18 price contract without a significant cost premium. In
19 addition, all forms of contract require relief for
20 changed conditions. This form of contract is intended
21 to secure competitive bids in a competitive major
22 project environment.

23 Slide 36 is a timeline showing the
24 construction milestones that have been achieved.
25 Starting with infrastructure, work including the

1 access road, camp, and bridge over Looking Back Creek
2 was built between 2012 and 2014. During NFAT this
3 phase of work was referred to as KIP, or the Keeyask
4 Infrastructure Project.

5 The general civil contract was awarded
6 in March 2014 and in July of that year the milestone
7 of first rocks in the river was achieved on July 16th,
8 2014, that signified the start of coffer dam
9 construction which would continue through 2014 and
10 2015. The start of 2016 also saw the start of
11 construction of the first permanent earthworks,
12 followed by first concrete in the powerhouse in May of
13 2016. The construction of permanent concrete and
14 earthwork structures has been the focus over the last
15 two (2) years.

16 So that's looking backwards over the
17 last five (5) years. Now looking forward we'll talk a
18 bit about the future construction milestones. Slide
19 37 provides a look ahead for the next five (5) years
20 required to complete the work. Starting at the left
21 side of the slide with 2018, this year we'll see the
22 start of turbine and generator installation at
23 Keeyask. And, in fact, our contractor Voith has
24 mobilized and begun work at the site.

25 Late summer of this year we'll see the

1 work advance sufficiently to divert the south channel
2 of the river through the spillway. This is a major
3 milestone as this signifies the transition of the
4 river from its natural path through our control --
5 spillway control structure.

6 This also permits constru --
7 construction traffic crossing the river and utilizing
8 the South Access Road to get to the Keeyask site,
9 considerably -- considerably reducing travel time from
10 Gillam. So in the fall of this year the travel from
11 Winnipeg to the site will still be the two (2) hour
12 flight to Gillam. However, rather than an additional
13 two (2) hours on the highway it will be about a
14 twenty-five (25) minute drive from Gillam. So if
15 anyone's travelling a return visit, September-ish is a
16 good time.

17 Looking ahead to the end of 2019, we'll
18 see the enclosure of the full powerhouse. Currently
19 only the service Bay and unit number 1 are enclosed,
20 while the remaining units are under construction.
21 Looking further to 2020, we would see impoundment of
22 water up against the permanent earth structures
23 followed by the first unit in-service date of August
24 2021, and the last unit by August 2022.

25 Slide 38 is another general

1 arrangement. 362,000 cubic metres of concrete are
2 required to build the powerhouse and spillway. 2.2
3 kilometres of earth-filled dams are required to
4 construct the North, Central, and South dams. 23
5 kilometres of dikes are required to build the North
6 and South dikes along the Nelson River to contain
7 enough water to produce power at Keeyask.

8 This rendering shows the layout of the
9 principal structures at Keeyask. The river flows left
10 to right with the north at the top. Again, the
11 powerhouse is located on the north side of the river,
12 is about one (1) mile from the spillway separated by
13 the central dam. The short dams on the north and
14 south side are also depicted. Keeyask is in a very
15 flat area, so extensive diking is required, as I
16 mentioned earlier, roughly 23 kilometres total.

17 Slide 39 is a powerhouse rendering.
18 This is an artist rendering showing the powerhouse
19 with the service bay on the right and the seven (7)
20 units progressing leftwards.

21 Slide 40. This slide shows a time-
22 lapse representation of the powerhouse. On the left
23 and labelled "2015" is the powerhouse excavation
24 progression. In the middle and labelled "2016" is the
25 first year of concrete work showing the lower stages

1 getting off the rock. And on the right and labelled
2 "2017," you can see the service bay and the concrete
3 work on the first three (3) units starting to take
4 shape.

5 Slide 41. Shown on the left is the
6 first concrete. Leveling and bay slab pours of the
7 powerhouse are shown from early 2016. And shown on
8 the right is the development of the draft to formwork
9 for units 1 and 3. Unit 1 is on the right and unit 3
10 is on the left.

11 Slide 42. This is a shot of the
12 powerhouse towards the end of the first year of
13 construction in October 2016. You can see the five
14 (5) tower cranes coloured in blue that serve the work
15 face and are used to lift rebar, formwork, and any
16 material requirements into place. I'd also want to
17 point out the orange tarps that are visible. These
18 are required as part of the heating and hoarding
19 necessary to provide adequate temperatures for the
20 working environment and for concrete curing.

21 Slide 43. This photo shows the
22 powerhouse complex at the end of 2016, the first year
23 of concrete construction at Keeyask. The model in the
24 bottom half of the slide shows a rendering of the
25 concrete pours completed within the powerhouse in that

1 first year. Again, the service bay is on the right,
2 and moving from the left you see the intake, and
3 moving down you can see the units of the powerhouse,
4 together with the tailrace pour shown on units 1 and
5 2.

6 Slide 44. This is another shot of the
7 powerhouse looking upstream from the downstream side
8 of the structure. This was taken in July 2017. You
9 can see there are no orange tarps needed in the summer
10 months. The service bay is on the right, and the
11 units under construction are progressing on the left,
12 starting with unit 1.

13 Slide 45 is an overhead bird's eye view
14 of the powerhouse in the summer of 2017. You can see
15 units 1, 2, and 3 identified by the circular draft to
16 formwork in the middle of the shot. Progressing
17 leftwards from there, you can see nothing in unit 4,
18 6, and 7. And the wooden formwork in unit 5 is
19 visible but there's no concrete there.

20 Slide 46. This photo was taken just
21 prior to Christmas on December 15th, 2017. At that
22 time, you can see that the superstructure steel above
23 units 1, 2, and 3 and the enclosure of the service bay
24 in unit 1 on the right. By February of 2018 units 2
25 and 3 will be enclosed as well, to permit work

1 continuing throughout the most extreme months of
2 winter.

3 Slide 47. The previous series of
4 pictures were of the powerhouse. Now I'll show you
5 the spillway, starting with the artist rendering of
6 the end product. You can see seven (7) bays in the
7 spillway, each with its own gate that moves in the
8 vertical direction. This is how we control the flow
9 of the river by moving the gates up and down,
10 increasing or decreasing the open area for water to
11 pass. Also shown here are the upper and lower bridge
12 decks that will connect with the South Access Road and
13 the highway network leading to Gillam. Once
14 construction is complete, the spillway bridge deck
15 will become part of the highway as a river crossing.

16 Slide 48. This shot of the spillway
17 shows the bay slab, which is the lowest lift of
18 concrete progressing up from the bedrock. The rebar
19 standing vertical and the formwork installation is
20 underway for the first lift -- lift up off the bay
21 slab, which will see the development of the piers
22 starting to take shape. This was July 2016.

23 Slide 49. By the end of 2016 the
24 spillway was about half complete, as you can see in
25 the shot on the top left. The rendering on the bottom

1 is dated December 17th, 2016, and you can see all of
2 the piers are up off the bay slab, but only a few of
3 them past the halfway point in reaching full height.

4 Slide 50. By August 2017 nearly all of
5 the piers have reached full height. Preparations are
6 now underway to finish the top lift, strip the forms,
7 and prepare for the installation of the bridge deck.

8 Slide 51. This shot of the spillway
9 was taken about a week and a half ago. It shows the
10 completed spillway structure. The seven (7) bays are
11 clearly defined and the top deck is in place. You can
12 also see white tarps in the spillway bays providing a
13 heated environment for the spillway gates and guides
14 contractor who is preparing to do their work
15 throughout the winter months.

16 Slide 52 is a satellite image of the
17 Keeyask site taken in September of 2017. The previous
18 series of slides, I showed you pictures of the
19 powerhouse and spillway, located on this image to the
20 right and on the bottom. They are connected by the
21 central dam, which is the earthwork structure nearly a
22 mile long linking the two (2) structures. The north
23 dam is on the top, running from the powerhouse to the
24 north dike. And the south dam will be on the centre
25 bottom across the south channel linking the spillway

1 to the south dike.

2 We have a short video prepared and I
3 will pass off to Dave at this point.

4

5 (BRIEF PAUSE)

6

7 (VIDEO PRESENTATION PLAYED)

8

9 THE CHAIRPERSON: Mr. Bowen, I'm just
10 wondering if this is the appropriate time to take the
11 midmorning break.

12 MR. DAVID BOWEN: Sure.

13 THE CHAIRPERSON: Okay. So we'll
14 break for fifteen (15) minutes. Thank you.

15 MR. DAVID BOWEN: Thank you.

16

17 --- Upon recessing at 10:34 a.m.

18 --- Upon resuming at 10:48 a.m.

19

20 THE CHAIRPERSON: Mr. Bowen...?

21 MR. DAVID BOWEN: Thank you, Mr.
22 Chair. Mr. Strongman has walked us through the
23 project features, construction completed in the past
24 two (2) seasons and the basis of the general civil
25 contractor procurement.

1 I would now like to spend some time
2 describing our challenges with the construction, the
3 permanent earthworks and concrete and what Manitoba
4 Hydro's done and continues to do, deliver the project
5 at the lowest cost and shortest schedule.

6 I will focus on what happened during
7 the first months of concrete and earthworks
8 construction. This is a time -- timeline from 2014 to
9 spring of 2017. As Mr. Strongman mentioned during his
10 portion of the presentation, the general civil
11 contract scope includes the construction of all dams
12 and dikes; what we've referred to as permanent
13 earthworks and the concrete portion of the spillway
14 and powerhouse; what we refer to -- referred to as the
15 permanent structures.

16 A major milestone on any Hydro job is
17 first concrete which signifies the start of a new
18 phase, which is building the powerhouse complex.
19 Almost all work prior to this is in support of the
20 first concrete milestone. Concrete began at the
21 beginning of May as planned. There was actually a
22 small amount of concrete placed in the fall of 2015 to
23 test the batch plant and systems. Besides the work, a
24 senior off-site project review team was assembled to
25 carry out a review of the general civil contract work

1 in the spring of 2016 prior to first concrete to
2 ensure that our contractor and Manitoba Hydro were
3 doing everything possible to be successful.

4 Although this team identified areas of
5 potential opportunity, they were not able to predict
6 the soon-to-be-realized under performance. Concrete
7 colonies were measured daily, and it was evident from
8 the start that production was not meeting plan. At
9 first it was believed that a lag in hiring was the
10 source of the problem and the general civil contractor
11 quickened the rampup of craft labour. It became
12 evident in June that although this slowed the initial
13 production, the plan productivity values were not
14 being achieved.

15 In June, Manitoba Hydro formally
16 requested a recovery plan which, in simple terms,
17 states the contractor is not meeting their schedule
18 and requires a plan back to get to their original
19 schedule. This plan was developed by our contractor
20 and was put into action in June. You can appreciate
21 the contractor needs some time to prove out whether or
22 not their plan can be achieved and demonstrate they've
23 moved through the learning curve and -- and are able
24 to make a marked improvement, which was expected. The
25 rampup of concrete increased the contractor's

1 workforce from roughly eight hundred (800) people to
2 over fourteen hundred (1400) people in a few months,
3 requiring specialized tradespeople from across Canada.

4 By the end -- end of July, it was
5 becoming evident that it was less and less likely to
6 occur for the contractor to achieve the original plan.

7 At the end of August both performance
8 on concrete and earthworks were roughly one-third of
9 where they should have been at this time.

10 Slide 55. As a result, Manitoba Hydro
11 began to execute a much broader recovery plan which
12 included three (3) parts. The question that needed to
13 be an answer was to determine how do we move forward?
14 Manitoba Hydro -- the Manitoba Hydro project team
15 aggressively pushed our contractor to improve
16 production, as well as developing an immediate and
17 long-term recovery plan. During the fall, a recovery
18 plan strategy was initiated that includes a call to
19 action from BBE's project team, executive sponsors and
20 CEOs. The immediate plan was focused on getting as
21 much work done in the remainder of the 2016 season.
22 This included a winter concrete plan to continue work
23 up to the Christmas break and continue through the
24 winter months.

25 The long-term plan was focused on what

1 needed to be done in 2017 going forward. Key work
2 included identify any root causes that are impacting
3 performance; initiating activities to re-forecast the
4 cost and schedule for the project; undertaken an
5 analysis around contractor's claims; supplementing the
6 commercial expertise of our team. These key
7 activities, our own support of helping us understand
8 what to do next.

9 Slide 56. As noted previously at the
10 end of August, the general civil contractor had
11 achieved one-third of their plan. By the end of the
12 2016 season they had achieved 41 percent of the
13 concrete plan and 65 percent of the earthworks --
14 earthworks plan demonstrating improvement, but
15 certainly not where we need to be.

16 A separate task force was set up to
17 understand the source of underperformance and that
18 would -- then -- then what could be done to cause
19 positive change. Multiple root causes were identified
20 and mitigation measures were -- began to be developed.
21 The main contributing factors were: Aggressive
22 concrete production assumptions from the contractor's
23 bid could not be achieved in the current marketplace;
24 slower than plan progress during the rampup; and
25 challenges that were posed by the geotechnical and

1 geological conditions which impacted both concrete and
2 earthworks.

3 In addition to these root causes, it
4 was evidenced that we had lost the schedule
5 advancement opportunity of nearly six (6) months that
6 we had coming into the 2016 season, and that we could
7 be facing a delay of two (2) to three (3) years or
8 more.

9 Slide 57. This is a summary of the
10 recovery plan implementation. There's a lot of
11 content to -- to digest in this summary so don't feel
12 like you need to read all. It summarizes the winter
13 work plan, in other words, getting as much work done
14 in 2016 and containing over the winter months when no
15 concrete had been previously planned; understanding
16 the root causes and a plan to develop mitigations and
17 implement them; review of commut -- commercial options
18 that I will describe on the next slide; understanding
19 claims and contractor entitlement; key interactions
20 with BBE senior leadership, which includes meetings
21 with BBE ownership, accountable for the delivery of
22 their contract which are titled sponsor meetings at
23 the bottom of the page. And lastly, a re-forecast of
24 the schedule and cost for both the general civil
25 contract, and the entire Keeyask project.

1 Manitoba Hydro had to answer the
2 fundamental question, which was: What is the most
3 cost-effective way to proceed? Alternatives were
4 developed. Manitoba Hydro sought out industry experts
5 to provide advice and guidance from KPMG for the
6 overall recovery plan; Revay for claims valuation and
7 management; Borden Ladner Gervais LLP for legal
8 support; and finally, validation estimating for
9 project contingency development.

10 Slide 59. The thorough review of
11 alternatives demonstrated the best course of action
12 was to amend the existing contract with BBE.
13 Alternatives were carefully examined based on the
14 risks and impact to both project costs and schedule,
15 and all alternatives guaranteed a substantive increase
16 to costs, schedule, and risk. More detail on the
17 evaluation will be provided tomorrow at the CSI
18 session.

19 Slide 60. If we go back to the
20 timeline, BBE was required to prepare an updated
21 schedule, estimate and execution plan at the beginning
22 of December in 2016. Manitoba Hydro and BBE -- BBE
23 carried out a detailed review of the schedule first
24 and cost second in December and January to ensure the
25 most effective plan was developed.

1 This joint effort included the design
2 change to extend the steel columns that support the
3 walls and roof of the powerhouse nearly 10 metres
4 deeper into the concrete. The net effect, to save the
5 project well over one (1) additional year in schedule.

6 Slide 61. This slide shows the column
7 extenders. On the left-hand side is the -- was the
8 original design and on the right-hand side is the new
9 design.

10 Slide 62. After the schedule and costs
11 were developed, Manitoba Hydro and BBE were able to
12 negotiate a mutual agreement that provides gives and
13 takes from both parties. It is important to note that
14 there was already a contract in place between Manitoba
15 Hydro and BBE. Changing that contract required
16 agreement from both parties. Manitoba Hydro could not
17 unilaterally change the terms of the agreement without
18 being in breach of contract. The net result lowered
19 the overall costs and schedule risk for Manitoba Hydro
20 and re-established a reasonable profit that BBE could
21 earn back based on their future performance.

22 Foundational to the agreement was in
23 alignment of both parties' interest to deliver at the
24 lowest cost and shortest schedule.

25 Slide 63. An amending agreement

1 formalized these changes and included the following
2 features: All potential claims for the contractor
3 were erased or wiped clean; new schedule and cost
4 incentive pools were established for BBE to provide
5 them an opportunity to earn these incentives, at the
6 same time, minimize project time and costs for
7 Manitoba Hydro; general administration and overhead,
8 which is a real cost for all businesses was capped for
9 BBE at the new target price; for potential future
10 claims the ability claim was narrowed; and finally,
11 liquidated damages for late delivery were established.

12 Slide 64. Negotiations were completed
13 in January and followed immediately with the update to
14 the project control budget. The control budget is
15 made up of two (2) basic parts: The base estimate and
16 contingency. The base estimate includes all costs to
17 build the work and is based on a realistic schedule,
18 which does not consider all risks. The schedule and
19 costs are then evaluated by a third-party expert,
20 validation estimating, to deter -- to determine a
21 possible range of outcomes and the P50, P75, P90
22 levels of confiden -- confidence are shown.

23 In early 2017, when Manitoba Hydro
24 revised the control budget, the Keeyask project budget
25 with a P50 contingency was selected. This established

1 an \$8.7 billion control budget to ensure Manitoba
2 Hydro's was proceeding with the lowest cost for
3 execution for the project.

4 Other alternatives were considered at
5 the time, however, considering the completeness of the
6 project, roughly halfway through the many key risks
7 still remaining, the P50 contingency balances
8 potential costs from the remaining risk and provides a
9 challenge to the execution team.

10 This approach drives the lowest cost
11 delivery and the most efficient outcome. In addition
12 to contingency, low probability high-impact events
13 were examined to include as project reserves, none
14 were included.

15 Slide 65. This slide provides a
16 summary of the changes to the Keeyask budget and was
17 included as PUB-MFR-122. It shows a variance from our
18 new control budget established in February 2017 to the
19 control budget established during NFAT of \$6.5
20 billion.

21 Slide 66. Significant changes were
22 made to cause positive improvement in 2017 for both
23 earthworks and concrete. The concrete works were much
24 more complicated. For example, there was more curved
25 formwork than flat formwork. The work was much higher

1 off the ground and the amount of formwork was over 50
2 percent more for each placement than the work that
3 occurred in 2016.

4 Overall, there was a 12 percent
5 increase in concrete volume and a 90 percent increase
6 in earthworks. In addition, the key milestone dates
7 for concrete were achieved, however, despite
8 achieving these milestones, there was a deficit of
9 approximately 20 percent and 25 percent in volume for
10 concrete and earthworks, respectively. And further
11 improvement is required.

12 Slide 67. This table summarizes the
13 three (3) milestones achieved in 2017, which include
14 the spillway concrete completion, installation of
15 powerhouse crane and in -- in closing the service bay
16 and powerhouse unit 1.

17 The next two (2) key milestones are on
18 track which include enclosure of units 2 and 3 by
19 February; as well as work complete to divert the rul -
20 - the river through the spillway which will begin in
21 July after the Sturgeon spawn window closes and we
22 could get back on the river again.

23 This is a photo of the spillway
24 concrete complete in October. The next phase of work
25 is to install the gates, guys and tower and bridge,

1 which has been underway since October and is on track
2 and was previous -- previously shown by Mr. Strongman.

3 Slide 69. This photo shows the
4 installation of the two (2) powerhouse cranes. These
5 cranes are required to install the turbine engine area
6 parts.

7 Slide 70. This is the same photo that
8 Mr. Strongman showed you on December 15th, just a
9 different angle. It shows a service bay on the right
10 and unit 1 which are enclosed with roofing and
11 cladding. On the far left you can see the structural
12 steel for units 2 and 3, which is nearly ready for
13 roofing and cladding.

14 Slide 71. This is a photo from
15 September showing the nearly completed first 600
16 metres of the central dam. On the top right of this
17 photo you can see the tie-in to the spillway
18 structure.

19 Slide 72. We have and continue to work
20 with BBE to continually make improvements going
21 forward. We know that we need to improve performance
22 by a minimum 10 percent in the general civil contract
23 to meet the control budget of \$8.7 billion. And there
24 is still risk to go. However, we've seen improvements
25 in excess of 10 percent in 2017 and are confident that

1 our team will deliver further improvement. Both
2 Manitoba Hydro and BBE have continued to develop plans
3 to cause positive change in 2018 and are actioning
4 those plans as we speak.

5 We are not stopping there, and Manitoba
6 Hydro has engaged former Hydro contractors to focus on
7 the general civil contract execution and test these
8 plans to ensure that BBE and Manitoba Hydro are doing
9 everything possible to deliver at the lowest cost and
10 shortest schedule.

11 As we look forward, the main
12 contributor factors for success in 2018 will include:
13 the 2018 winter work and south dike work which will
14 core -- occur over this winter; continuing to learn
15 from past experiences; earthwork foundation
16 preparation is now complete for 2018 and that work is
17 ready to go as we saw on previous photos from Mr.
18 Strongman. The cold eyes review, which I just
19 referred to, will ensure that we have the best plan
20 going forward.

21 And finally, Manitoba Hydro and BBE's
22 lead continue to drive improvement at their level of
23 responsibilities for the work.

24 Slide 73. There are key risks that
25 remain on the project. We are at the halfway point in

1 terms of dollar spent to date and the halfway point
2 for concrete quantity. There are two (2) critical
3 years remaining for concrete and earthworks and more
4 than four (4) years on the project.

5 Our top risk include successful
6 execution of the general civil contract; loss of site
7 access; work stoppages; unexpected geotechnical
8 conditions. For example, we haven't uncovered the
9 bedrock or the -- where the future south dam will be;
10 and unseasonal weather. We need favourable spring and
11 fall conditions to maximize the concrete window. We
12 need minimal wind days that could potentially stop the
13 crane from -- cranes from operating and minimal wet
14 weather days that slow or stop the earthwork.

15 Slide 74. Looking at the project as a
16 whole, our current forecast to completion it was with
17 -- is within our control budget and we are currently
18 forecasting the schedule to be four (4) to six (6)
19 months in advance of the control date.

20 Slide 75. In summary, I'd like to
21 leave -- I'd like to leave you with these thoughts.
22 Manitoba Hydro is capable of the delivery of this
23 project at the lowest cost and shortest schedule and
24 has effective governance. The decision to amend the
25 contract with BBE was the best path forward for the

1 project, and yielded the lowest cost outcome and
2 shortest schedule. Improvements were made in 2017
3 which saw BBE achieve the key milestones to provide
4 the shortest schedule. Plans are being actioned to
5 cause a 10 percent improvement or more, which is
6 required to meet our control budget.

7 I would now like to pass it to Mr.
8 Midford.

9 MR. LORNE MIDFORD: Thank you, Dave.
10 So in summary, Manitoba Hydro has a number of capital
11 projects underway with varying levels of -- of
12 completion, and the project team is focused on
13 managing the risks for the project. We've
14 incorporated lessons learned from across the projects
15 that we've been involved in up to this point.

16 I can tell you that there's a strong
17 team in place which we've supported by external
18 expertise as well. We're here to be open and
19 transparent. We've shared as much information as we
20 can with MGF and answered any questions that they've
21 asked of us.

22 And we want the Panel, the Intervenors
23 the public all to know where we are, what challenges
24 we face and how we're addressing them. So, thank you.

25 MS. HELGA VAN IDERSTINE: And now Mr.

1 Fogg's going to address the Bipole transmission
2 reliability project.

3 MR ALISTAIR FOGG: Thank you. Good
4 morning, Panel. As mentioned, I would like to walk
5 through the Bipole III transmission reliability
6 project this morning.

7 On slide 2, just a quick presentation
8 outline of what we'll cover related to the Bible III
9 project. First, we'd like to go over what is HVDC or
10 high-voltage direct current. We'll walk through the
11 existing HVDC system that Manitoba Hydro has that Mr.
12 Midford touched on briefly earlier this morning.
13 We'll provide an overview of the Bible III project and
14 what is included as part of that project. We'll then
15 provide a status update on the project, and where
16 things stand from a construction and commissioning
17 perspective on Bipole III. We'll discuss the
18 remaining risks on the Bible III project. And then
19 the presentation will end with a quick video similar
20 to that of Keeyask that provides some better context
21 of the size and scope of the project itself.

22 So Slide 79. Why do we use HVDC or
23 high-voltage direct current for a Bipole III project?
24 HVDC is, essentially, a bulk transmission method. If
25 you were to look at AC power, you know, as an example

1 in the left side of the slide would be similar to that
2 of truck transportation or air. Smaller volumes of
3 material to move but move quickly and can execute from
4 a specialized basis.

5 HVDC or DC power transmission is more
6 akin to transporting materials on large cargo ships or
7 rail. It's a larger bulk transportation method.
8 There is additional infrastructure required associated
9 with that. But in terms of carrying that amount of
10 material or power, it's more efficient.

11 Slide 80. So for Bipole III why would
12 we choose HVDC? Essentially, the decision comes down
13 to a breakeven cost analysis on the distance the
14 transmission line needs to cover from the source of
15 the generation of power to where you're trying to
16 deliver that power and the station costs difference
17 between an AC power station and a MR. DAVID CORMIE:
18 or HVDC power station. And what you see in the top
19 left-hand corner of the slide is a picture of an
20 existing HVDC converter station, whereas on the right-
21 hand top corner of the slide is an AC switch yard or
22 station. And as you can see, it provide -- there's a
23 different level of infrastructure and size involved
24 between those two (2) stations.

25 And considering those two (2) costs and

1 the distance of the line, essentially, between 600 and
2 800 kilometres of transmission line is the breakeven
3 distance where HVDC is a more an effect -- cost-
4 effective approach to transmitting power.

5 Slide 81. Recognizing some of that
6 background on HVDC, we'd just like to walk through the
7 existing Bipole I and II systems within Manitoba
8 Hydro's infrastructure. Now, Bipole I and Bipole II
9 provide a link to -- just around 70 percent of the
10 province's generating capacity.

11 The picture in the top on the left are
12 the existing Bipole I and II HVDC lines. They are
13 constructed in the same right-of-way and as the
14 picture shows, in some instances are essentially
15 beside one another.

16 Now, in the picture you can see that
17 each set of transmission lines has two (2) wires, if
18 you will, or cables. Each one (1) of those represents
19 a pole and that is why we would use the term Bipole
20 for each one of those lines as they both carry those
21 two (2) cables.

22 With -- with recognizing that -- that
23 there's 900 kilometres for each of those lines, and
24 they do traverse both difficult terrain and somewhat
25 inaccessible terrain in the north as well, those lines

1 terminate at a common station which is the Dorsey HVDC
2 converter station.

3 Going to the next slide, Slide 82.

4 Again, provides just in the -- reference to the
5 province of Manitoba showing where the existing Bipole
6 I and II lines originate in northern Manitoba near
7 Gillam and terminate at the Dorsey converter station.
8 As you'll note, we've essentially represented both
9 Bipoles I and II, with the same line on the graphic as
10 they are that near each other within the same
11 corridor. You can also see on this picture, the
12 location of the Bipole III project, which originates
13 from the Keewatinohk converter station near Gillam and
14 terminates at the Riel converter station just outside
15 the city of Winnipeg on the east side.

16 Next slide, slide 83. When we look at
17 Dorsey converter station, the terminus point for both
18 of those existing Bipole III -- or sorry, Bipole I and
19 II lines, we need to consider the reliability risk
20 associated with that station. Because it is the
21 single terminus point for those lines, it is
22 susceptible to significant weather events, and in the
23 vicinity of Dorsey, there have been such events in the
24 past. The picture that we've included on this slide
25 is the Elie F5 tornado which occurred approximately 40

1 kilometres from the Dorsey converter station. A loss
2 at Dorsey could mean the loss of connection to the
3 Northern generation for up to three (3) years to the
4 specialized equipment involved at that station.

5 Slide 84 speaks to the supply --
6 potential supply deficit of a loss of either the
7 Bipole I and II line in the winter, or similarly, a --
8 a loss of Dorsey. What the graphic is essentially
9 showing is that without Bipole III, there would be a
10 supply deficit of approximately 700 megawatts in the
11 system if Bipole I and II or -- and II were lost in
12 the winter of 2020. In comparison with Bipole III in
13 place in such an event, there would be a 1300 megawatt
14 surplus. In the context of -- of 700 megawatt loss,
15 essentially what it would result in is rotating
16 blackouts for about 140,000 homes, even in the event
17 that we had the new 500 kV import line in place.

18 Slide 85 relates to that same supply
19 deficit and risk, and what this covers is that the
20 maximum percentage of power through a single facility,
21 and by "facility," we would mean the Bipole I and II
22 lines and the Dorsey converter station. Manitoba has
23 the highest percentage of power concentrated in such a
24 single facility for a major network in the world. It
25 can be best described as too many eggs in one (1)

1 basket. The graphic below compares Manitoba Hydro's
2 current HVDC system against those of China, Brazil and
3 Hydro Quebec, which are also hydroelectric-based
4 operations and then shows the improvement in that
5 concentration when Bipole III goes into service.

6 Slide 86. Really, as we've outlined in
7 the preceding slides, Bipole III is related to
8 increasing the reliability of Manitoba Hydro's system
9 and providing a second corridor for the Northern
10 generation. Bipole III would address the supply
11 deficit of 700 megawatts that could occur with a loss
12 of Bipoles I and II. It also provides the additional
13 converter facility at the Riel converter station,
14 eliminating the single-point risk of the Dorsey
15 converter station.

16 The second benefit of Bipole III is it
17 does also provide increased capacity of 2000
18 megawatts, and Bipole III will -- will allow for
19 Keeyask and the associated power sales to be
20 transmitted. Again, the pictures on these slides are
21 showing the 1997 wind events near Dorsey. There was -
22 - we were lucky in some respects, is that it occurred
23 near the Dorsey converter station, just off of Highway
24 6, a relatively accessible area to address these
25 damaged towers and restore connection to the Northern

1 generation system.

2 Slide 87 provides an outline of what
3 Bipole III actually includes. Starting from the left-
4 hand side of the graphic, the power originates from
5 the generating stations in Northern Manitoba. That
6 power is collected or put on to five (5) 230 kilovolt
7 lines, which are AC power lines, that bring that power
8 from the generating stations to the new Keewatinohk
9 converter station. The Keewatinohk converter station
10 is -- is one (1) of two (2) stations that form part of
11 Bipole III. It is the northern point on the Bipole
12 III project, and it's about eight (8) -- 80 kilometres
13 northeast of Gillam.

14 At Keewatinohk, the AC power generated
15 from the generating stations is converted to MR. DAVID
16 CORMIE: power for transmission, and is placed on the
17 Bipole III HVDC transmission line. That transmission
18 line is a 500 kilovolt line that is approximately
19 1,384 kilometres, which covers from Northern Manitoba
20 to Southern Manitoba, and terminates at the Riel
21 converter station, which is just east of Winnipeg.

22 At Riel, the power is converted back to
23 AC power from MR. DAVID CORMIE: for use within
24 either the system within the southern part of the
25 Province, or for further transmission south. The

1 other portions not represented in this picture that
2 are important to note is there is a six hundred (600)
3 person construction camp at the Keewatinohk converter
4 station, and additional AC power infrastructure to
5 allow the tie-in to the southern transmission system.

6 Slide 88 shows a picture of an actual
7 converter station, and I'd just like to walk through
8 some of the components of that converter station to
9 actually show those different pieces and -- and how
10 that functions to bring the power in and execute the
11 conversion. And if we think about this is the
12 Keewatinohk converter station, the power from the
13 generating stations will come in through an AC
14 switchyard, and that's the location where the power is
15 received.

16 As part of that, we install equipment
17 that are called harmonic filters. As their name
18 suggests, essentially, what they're there for is to
19 filter the AC power that is being received into that
20 station and provide stability. The pow -- the AC
21 power then goes through HVDC converter transformers.
22 There are eight (8) of those transformers at each
23 site, with two (2) spares at each site as well, so a
24 total of twenty (20) of those transformers.

25 Those converter transformers pass the

1 power into the HVDC converter building, where the
2 actual conversion from AC power to MR. DAVID CORMIE:
3 power occurs. And the picture that you now see on --
4 on the slide shows what we would term converter
5 valves, but simply are the pieces of equipment that
6 execute the conversion from AC power to MR. DAVID
7 CORMIE: power.

8 Once that has occurred, the power
9 leaves the HVDC converter building through a MR. DAVID
10 CORMIE: switchyard, and then is put onto the HVDC
11 transmission line, or the Bipole III transmission line
12 to be sent to the South to the Riel converter station.
13 One unique aspect at Riel that isn't included at the
14 Northern converter station are the synchronous
15 condensers. There are four (4) synchronous condensers
16 at the Riel converter station. They're essentially
17 generators rotating on a horizontal axis to provide
18 stability to the AC system and they're required
19 because we don't have that rotating inertia, if you
20 will, in the South as we do in the North where the
21 conversion occurs right beside the existing generating
22 stations in Northern Manitoba.

23 Slide 89 provides an outline of the
24 transmission line. As mentioned, the Bipole III
25 transmission line is a 500 kilovolts HVDC transmission

1 line. There are three thousand and seventy-six
2 (3,076) towers starting from the Keewatinohk converter
3 station to the Riel converter station, and the length
4 -- you'll note I've -- here, it states 1,388
5 kilometres. We noted earlier thirteen hundred and
6 eighty-four (1,384). Thirteen hundred and eighty-
7 eight (1,388) represents the actual constructed length
8 now of the line as a result of a number of smaller
9 group modifications that had to occur. So from plan
10 distance to actual, there is an added 4 kilometres to
11 for minor route adjustments that have occurred through
12 the course of construction.

13 The five (5) collector lines, or 230
14 kilovolt AC lines are the lines that transfer the AC
15 power from the stations and from the -- specifically
16 from Henday and the Long Spruce generating station to
17 Keewatinohk, from those five (5) lines, they total 165
18 kilometres, and there are three hundred and eighty-
19 four (384) transmission towers.

20 Slide 90 shows a picture of the
21 Keewatinohk converter station taken earlier in 2017.
22 What you can see in this picture in the foreground is
23 the AC switchyard that receives the power from the
24 collector lines, then just beyond that are the
25 converter transformers and the HVDC converter

1 building, and beyond the building, just somewhat more
2 difficult to see in this picture are -- is the MR.

3 DAVID CORMIE: switchyard where the power will then
4 be put onto the HVDC transition line, the Bipole III
5 transmission line.

6 Slide 91 -- slide 91 shows a similar
7 picture, but now with the Riel converter station, and
8 you'll note quite a bit of similarity between those
9 two (2) stations. Again, this -- this shows us
10 somewhat of a closer picture of the HVDC converter
11 building, where the converter valves are housed, and
12 you can see in that picture as well a better
13 representation of the HVDC converter transformers.

14 Slide 92 is a picture of the Bipole III
15 transmission line, and in construction and stringing
16 of that line itself, this would be more in the
17 southern part of the Province. What you see in this
18 picture along the ground would be matting, which would
19 provide biosecurity to the crop areas. What it allows
20 for is for trucks and the other vehicles to drive
21 across that matting versus driving through the field
22 itself. As they would exit or enter, they would --
23 the trucks would be cleaned to ensure that there was
24 no contamination across field to field.

25 The next slide. This outlines some of

1 the scope of the history of the Bipole III budget.
2 Shown here is the post-license control budget that was
3 established in 2014 of \$4.65 billion, and an in-
4 service date of July 2018 -- end of July 2018. Within
5 that budget, it was a complete project re-estimate
6 from the previous budget for the project. It was
7 based on an updated line routing, an Environmental Act
8 license requirements that had been established at that
9 point. There were updated land acquisition costs
10 included within that budget. The key aspect was it
11 established the LCC, or line-commutated converter HVDC
12 technology that was based on vendor pricing that had
13 been received.

14 Now, the term "LCC" really relates to
15 just the technology type done for that conversion of
16 AC to MR. DAVID CORMIE: , and would be the
17 same technology used at the Dorsey converter station.
18 As a result of that LCC technology, this budget also
19 included four (4) synchronous condensers at the Riel
20 converter station, and included costs for the
21 community development initiative, or CDI that was part
22 of Bipole III.

23 If we progress to the next slide, this
24 outlines our current control budget for the Bipole III
25 project of \$5.04 billion, and it's still remaining at

1 an in-service date of July 2018. The updates from the
2 previous 2014 budget included actual transmission line
3 construction costs or unit rates from the marketplace,
4 updated transmission line material costs, and some
5 southern route changes. There was further actual land
6 acquisition cost included within this budget, and an
7 increase to the project contingency from a P50 to a
8 P75.

9 Next slide, slide 95. This outlines
10 the Bipole III status currently. The converter
11 station construction is 91 percent complete at this
12 stage, and the transmission line construction is 84
13 percent complete. The Bipole III budget is 79
14 percent -- percent spent, and is on target, and we
15 remain on target for our in-service date the end of
16 July 2018. At this stage, we have six (6) months of
17 work left to test and energize thousands of
18 components. And as such, right now, we would say the
19 remaining risks are more an impact to schedule versus
20 budget, and I say that largely as many of our
21 contracts contain set dates with our contractors for
22 completion, and liquidated damages or similar
23 mechanisms to address costs if they do not achieve
24 those dates.

25 So the next slide, slide 96 is a

1 further update on the Keewatinohk converter station
2 status. At Keewatinohk, all of the HVDC equipment at
3 the site has been installed, and the AC switchyard
4 construction is all complete, and energization of that
5 AC station is now underway. We've also completed the
6 construction of what we would term auxiliary
7 buildings, and those are buildings at the site that
8 provide water for fire suppression systems, and other
9 -- other similar supporting infrastructure.

10 The next slide is the Riel converter
11 station current status. As with Keewatinohk, all of
12 the HVDC equipment at Riel has been installed. At
13 Riel, the AC switchyard was being expanded versus
14 built from the ground up, and that expansion is
15 complete, and the AC switchyard has been commissioned
16 at Riel. For the Riel synchronous condensers, three
17 (3) of those synchronous condenser units are on site
18 and are under installation. The fourth synchronous
19 condenser unit remains to arrive at Riel, and is just
20 in the final stages of manufacturing.

21 Slide 98. This is the transmission
22 line current status for Bipole III. Tower and anchor
23 foundation, installation on Bipole III is at 99
24 percent complete, or essentially complete. With that
25 tower, erection is at 84 percent complete as well.

1 The remaining focus on the line is tower -- is
2 conductor stringing, and stringing is at 45 percent
3 complete as of January 1st of this year. The
4 transmission line construction will be complete in
5 March of 2018.

6 Slide 99 provide a bit more context to
7 what we would call the commissioning sequence, or the
8 sequence with which the different pieces of equipment
9 that we've covered are actually brought into service,
10 and then the Bipole III system itself is turned on, if
11 you will. But as I mentioned, at the Riel converter
12 station, the AC switchyard is energized and
13 commissioned already. At the Keewatinohk converter
14 station, we're partway through the energization and
15 commissioning of the switchyard, and by the end of
16 this month, we'll have an operational AC switchyard at
17 the Keewatinohk station.

18 Following the energization of the AC
19 switchyard, between February and March of this year,
20 we will commission the filters that we discussed
21 earlier that are associated with both HVDC stations as
22 well as the converter transformers, and two (2) of the
23 four (4) Riel synchronous condensers will be
24 commissioned and energized as well within that time
25 frame. Then proceeding further into March of this

1 year, we will bring into service and commission the
2 MR. DAVID CORMIE: switchyard at both converter
3 stations, and commission and energize the converter
4 valves within both of the HVDC converter buildings.
5 And by mid-March of 2018, the MR. DAVID CORMIE:
6 line, or the Bipole III HVDC line, will be completed
7 as well. So essentially, by the mid-March 2018 of
8 this year, all of the infrastructure for Bipole III
9 will be installed, commissioned, and energized, and
10 the system will be in place that we will proceed to
11 test.

12 Slide 100. As we proceed into that
13 Bipole III commissioning, it's important to note the
14 steps that have been taken well before the equipment
15 actually arrives on the site to ensure that when it's
16 turned on or put into service, that it -- it will
17 operate as intended. We've installed quality
18 insurance mechanisms to ensure that the manufacturing
19 of all this equipment that we're receiving meets our
20 technical specifications prior to it ever being placed
21 in service. This includes equipment that is tested at
22 the factories to ensure their technical compliance
23 prior to them being shipped from overseas.

24 Once on site and once installed, each
25 of those components of our equipment are tested on

1 site and then subsystem tests, or smaller system tests
2 are executed to verify their functionality before
3 being connected to the Manitoba Hydro network.
4 Finally, once that infrastructure is in place, we will
5 energize the system and conduct numerous tests to
6 integrate the Bipole III HVDC system into our existing
7 HVDC network.

8 Slide 101. To talk -- to think about
9 integrating Bipole III into the existing system, it's
10 important to note what we're talking about is
11 integrating a state-of-the-art, digitally-controlled
12 Bipole III into a system that was designed and
13 constructed in the mid-1960s, 1970s. So there --
14 there is some risk that goes with that, and we've --
15 taken the steps to mitigate those risks. That
16 includes -- we've done a simulation of the operations
17 of Bipole III at the factory level through over two
18 thousand (2,000) tests through the control equipment
19 before it was sent from Germany to Canada.

20 We will then conduct equipment and
21 subsystem tests at the site. By equipment tests that
22 would mean tests individually testing, say, the HVDC
23 converter transformer. Whereas, a subsystem test
24 would be a test of several components of equipment
25 connected together. We will conduct over five hundred

1 (500) equipment tests, and four hundred and fifty
2 (450) of these subsystem tests.

3 Once all that infrastructure has been
4 tested at that level, and as -- in mid March 2018,
5 we'll be proceeding to conduct system testing of the
6 full Bipole III system, that is both converter
7 stations and line. And there will be approximately
8 two hundred and fifty (250) tests of that system
9 together before it's brought into service. Finally,
10 at the end of that there'll be a thirty (30) day trial
11 operation which our contractor has to execute to
12 ensure that the full system can be put into the
13 Manitoba Hydro network.

14 Slide 102. As I mentioned earlier,
15 there are remaining risks and they're primarily
16 schedule risks. From the transmission line
17 perspective the risks are related to both contractor
18 performance and weather. We're in the last
19 construction season of the transmission line. As
20 noted, the transmission line needs to be completed by
21 March of this year.

22 Therefore, there is risk related to
23 ensuring that it's achieved both from a contractor
24 performance or productivity perspective and weather.
25 Weather can be both becoming warm too early, and

1 making it difficult to construct in winter only
2 construction zones. Or if it becomes too cold then
3 it's difficult to actually stand the transmission
4 towers.

5 From a converter station perspective,
6 the risk is primarily related to the synchronous
7 condensers and their completion. This is very much
8 connected to a delay in transformers related to those
9 syncs and their delivery. This is probably an
10 important point to tell a small story about the kind
11 of risks that -- that the projects can encounter.
12 With these transformers for the synchronous
13 condensers, they were to be delivered from Italy and
14 there is four (4) of these transformers. These
15 transformers were fully manufactured and the first two
16 (2) were prepared to ship, and we were informed by our
17 contractor that they were no longer able to obtain
18 transportation permits for these transformers.

19 And on further inquiring learned that
20 because of completely unassociated bridge collapses
21 that had occurred in Italy, the government in Italy
22 had decided to cease issuing transportation permits
23 for larger loads until they could assess the source of
24 those collapses and then also work through the
25 responsibility between municipalities and the overall

1 government of who would be res -- ultimately
2 responsible for issuing such large load permits to
3 allow the transformers to actually make it to the
4 port.

5 After several months of working through
6 this and developing mitigation plans our contractor,
7 working with the manufacturer and working with
8 Manitoba Hydro, were able to come up with alternatives
9 to barge these transformers down local rivers and
10 actually get to the sea transportation port which
11 minimized the number of permits that ultimately had to
12 be maintained. And they worked with each local
13 community to obtain those -- that smaller number of
14 permits. It was probably about a three (3) month
15 delay, but ultimately it was mitigated to the point
16 that it does not impact the in-service date of Bipole
17 III.

18 Finally, from a schedule risk
19 perspective is commissioning, and there is six (6)
20 months of work to test and energized these over
21 thousand components. And there is risk that some of
22 those components still do not operate initially as
23 intended. And we do have mitigation plans to address
24 that as well.

25 So we'll just show a short video of

1 Bipole III that shows you both the converter stations
2 and the transmission line and some of the
3 infrastructure in its current state.

4

5 (VIDEO PRESENTATION PLAYED)

6

7 MR. ALISTAIR FOGG: So slide 104. In
8 conclusion, construction is on schedule, and we are on
9 schedule to be in service by July of this year.
10 Budget is tracking to the control budget of 5.04
11 billion. This will be an asset that is in operation
12 by the end of this year and will be part of the
13 upcoming fiscal year as an asset in operation, and
14 thus the capital cost will begin depreciating for the
15 Bipole III asset this year.

16 Thank you. I'd just like to pass it
17 over to an update on the MMTP project.

18

19 (BRIEF PAUSE)

20

21 MR. DAVID CORMIE: Yeah, I think for
22 clarity we're going to do the GNTL project first.
23 Dave, do you have the slides there for that?

24

25 (BRIEF PAUSE)

1 MR. DAVID CORMIE: Thank you. Thank
2 you, Mr. Fogg. Good morning, panel. This section of
3 the presentation will be on the Great Northern
4 Transmission Line. Unfortunately, the bar has been
5 raised and I won't be able to provide you with a
6 video.

7 First, as background I think it would
8 be helpful for me to explain the overall 500 kV
9 Manitoba/US interconnection project, its components,
10 its purpose, and how it fits into the -- the big
11 picture. The new interconnection is a crucial part of
12 our development plan to meet the future electricity
13 needs of the province. The plan at its core involves
14 the construction of Keeyask, the new interconnection,
15 and several long-term firm export sales to US and
16 Canadian utilities support the plan, improving its
17 economics, reliability, and robustness.

18 The new interconnection consists of two
19 (2) component transmission projects. In Manitoba the
20 line being built by Manitoba Hydro is the Manitoba
21 Minnesota Transmission Project, and Mr. Penner will
22 speak to the project shortly. However, in Minnesota
23 the Great Northern Transmission Line project is being
24 built by Minnesota Power. In total, the capital cost
25 for these two (2) projects is approximately \$1

1 billion.

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(BRIEF PAUSE)

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MR. DAVID CORMIE: So slide 3. So what's the purpose of the new interconnection? From an import perspective, the interconnection will increase our firm import capability from 700 megawatts to almost 1,400 megawatts. To put that additional firm import capability into context. that additional megawatts apply capability from the United States is 25 percent greater than the new capacity that is being added to the system by the construction of Keeyask.

The new import capacity will allow us to access MISO market energy when needed in perpetuity. The new import capability will improve energy security during droughts. As a result, it will defer the need for additional dependable energy supplies in Manitoba in the future by as much as the construction of Keeyask will. The line will also improve day-to-day emergency response and system reliability, as we are strengthening our connection to the entire North American electric grid.

Immediately once it goes into service the line will reduce the cost of low water and drought

1 to Manitoba Hydro. We will be able to buy
2 significantly more energy at off-peak prices than we
3 currently can. And the prices that we pay for
4 purchased electricity at the border will improve as
5 they will be more aligned with market prices seen in
6 Minneapolis. These benefits will improve Manitoba
7 Hydro's cost structure in perpetuity.

8 From an export perspective the
9 interconnection will increase our export capability to
10 the United States by 50 percent, from about 2,100
11 megawatts to about 3,000 megawatts. This increase
12 will allow us to export more electricity, adding to
13 Manitoba Hydro's income in higher water periods. As
14 well, additional revenue will also be earned as a
15 result of the line, because more of our surplus energy
16 will be sold at on peak prices. In addition, export
17 revenue will improve in almost all years as export
18 prices at the border will be closer to the prices seen
19 at the market in Minneapolis.

20 And lastly, additional firm export
21 revenues will be generated each year, as firm export
22 sales will not have to be interrupted during the
23 routine interconnection outages we experience, as is
24 now the case. And finally, the Great Northern
25 Transmission Line will increase market access into

1 Wisconsin from about 100 megawatts that we currently
2 have to 600 megawatts. And that will increase
3 bilateral opportunities to a larger US customer base.

4 Slide 4. The Great Northern
5 Transmission Line involves a forty (40) year deal with
6 Minnesota Power, the foundation of which is the
7 fifteen (15 year), 250 megawatt multibillion dollar
8 power sale agreement. The deal is a complex
9 arrangement involving several agreements between
10 Manitoba Hydro, its subsidiary 6690271 Manitoba
11 Limited and Minnesota Power. These cost-sharing
12 agreements cover construction costs, property and
13 capital taxes, operating costs, and sustaining
14 capital.

15 As is it's not a Manitoba Hydro
16 project, the construction cost contributions payable
17 by 669 are not in Manitoba Hydro's capital expenditure
18 forecast. However, they are included in the IFF. The
19 cost will be capitalized as an intangible asset and
20 amortized out over forty (40) years. To these annual
21 costs are added 669's ongoing share of GNTL taxes and
22 operating costs, and all of these costs are included
23 in the IFF.

24 What is important from a risk
25 perspective is that Manitoba Hydro is ultimately

1 responsible for the majority of GNTL costs, 72
2 percent. And that -- and given that, most of the
3 costs are incurred during construction. Now is the
4 time during which we need to be most vigilant and
5 active in protecting our interests, and we are doing
6 that to our subsidiary 669.

7 Slide number 5. Manitoba Hydro
8 established its subsidiary 669 for US tax and
9 liability reasons related to the project. This
10 company is responsible for representing Manitoba
11 Hydro's interests in the development and construction
12 of the line. It raises the capital it needs by
13 issuing shares to Manitoba Hydro.

14 The GNTL is being built under a
15 facilities construction agreement between Manitoba
16 Hydro, the Midwest independent system operator, and
17 Minnesota Power. The facility construction agreement
18 commits Minnesota Power and 669 to pay for the up-
19 front construction costs of the line.

20 The other significant agreement is the
21 construction management agreement between Minnesota
22 Power and 669. This agreement appoints Minnesota
23 Power as the construction manager with the
24 responsibility to physically build the line.
25 Importantly, though, it establishes a governance

1 structure for project decision-making that gives 669
2 significant oversight and control through consultation
3 and ultimately veto rights, with the independent
4 advice and help from an oversight engineer.

5 This is slide 6, and it illustrates the
6 governance structure of the project. At the bottom on
7 the left-hand side you can see Minnesota Power is the
8 construction manager. The construction manager
9 reports to the management committee, which has one (1)
10 representative from Manitoba Hydro's subsidiary 669
11 and Minnesota Power.

12 The management committee has approval
13 responsibilities in preconstruction, contracting,
14 bidding, and construction areas. The independent
15 third-party engineer also respor -- also reports to
16 the management committee. Should there be a dispute
17 at the management committee, the issue is raised to
18 the executive level. If not resolved there the issue
19 goes to binding arbitration.

20 Slide 7. As we sit here today,
21 Minnesota Power is active in construction in northern
22 Minnesota with a workforce of over four hundred and
23 fifty (450) people working on all segments of the
24 line. All major permits and approvals are in place.
25 As a large portion of the right away is through very

1 remote and wet terrain, the project is dependent on
2 favourable winter constriction -- construction weather
3 to minimize access costs. As a result, the project
4 has -- has built an extra year into the schedule to
5 provide for the option of delaying work if a mild
6 winter occurs.

7 So far, the winter weather conditions
8 have been ideal and significant process is being made
9 on clearing and foundation work. The project is on
10 schedule for in-service on June 1st, 2020. To date
11 the project is on budget with approximately 10 percent
12 of the funds spent. Manitoba Hydro has the
13 expectation that the project will be under budget
14 given the conservative nature of Minnesota Power's
15 budgeting process.

16 With that I'd like to turn the mic over
17 to Mr. Penner who will now speak about the Minnesota
18 Manitoba transmission project.

19

20 (BRIEF PAUSE)

21

22 MR. GLENN PENNER: Thank you, Mr.
23 Cormie. Good morning, panel. I would like to take a
24 few minutes to explain a few more details around the
25 Manitoba portion of the project, and as Dave explained

1 we call the Manitoba portion of the project MMTP or
2 Manitoba Minnesota Transmission Project.

3 The control budget for the MMTP is \$453
4 million based on the final preferred route, the
5 current schedule, and in service of June 2020. The
6 picture shown here on this slide is the existing 500
7 kV transmission interconnection. The new line will
8 look very similar using latticed steel structures.

9 The project consists of 213 kilometres
10 of 500 kV line and modifications at three (3)
11 stations: Dorsey, Riel, and Glenboro. The line
12 begins at Dorsey and follows the existing corridor
13 south of Winnipeg and east almost to Vivian where it
14 takes a southeast path towards the RM of Piney where
15 it crosses the international boundary.

16 Station modi -- modifications consist
17 of the following: Dorsey, a 500 kV line termination to
18 connect the 500 kV line into the Manitoba Hydro
19 system; at Riel, an additional transformer bank will
20 be constructed; and at Glenboro phase shifting
21 transformers and realignment of the transmission line.
22 Glenboro is connected into Rugby, North Dakota, and is
23 another interconnection. This phase shifting
24 transformer is required to move power into the US once
25 the MMTP project is in service.

1 The 500 kV line can be broken down into
2 two (2) portions. The first is 92 kilometres on
3 existing Manitoba Hydro owned corridor. It's beside
4 other transmission lines. And the second is 121
5 kilometres in new right-of-way. The existing corridor
6 will contain all self-supporting structures. The new
7 right-of-way will contain approximately 50 percent of
8 self-supporting structures and 50 percent of guide
9 structures. Guide towers are used primarily in
10 nonagricultural and in wetlands. Self-supporting
11 structures are used primarily in agricultural land
12 where a smaller footprint is required to access around
13 the structures.

14 It is important for project success to
15 have a project execution plan. The plan will define
16 roles and responsibilities for the project and how
17 Manitoba Hydro will deliver the project. The picture
18 on this slide is of a Bipole transmission project
19 during the stringing operation. The Transmission
20 Projects Department at Manitoba Hydro is responsible
21 for project management, which includes preparing and
22 coordinating estimates, preparing schedules, and
23 capital justification documents. They will be
24 responsible to manage the ongoing activities to
25 coordinate design and construction through project

1 completion.

2 The Transmission Design Department at
3 Manitoba Hydro is responsible for the design of the
4 overall line, including structures and foundations.
5 They are also responsible to develop all of the
6 drawings, and tender all of the material required for
7 the transmission line.

8 The Transmission Construction
9 Department at Manitoba Hydro is responsible to put
10 together the construction tender and then oversee the
11 construction and ensure that the contractor hired
12 constructs the project according to the design and
13 meets the requirements and conditions of the
14 environmental license. Station modifications will be
15 designed within Manitoba Hydro and then the majority
16 of the construction work will be completed by an
17 external contractor.

18 The 2013 budget for the project was
19 \$350 million, which was revised to 453 million in
20 2016. There are a number of factors that influenced
21 the decision to increase the budget. At the time,
22 routing selection was complete, allowing a better
23 estimate of required towers and tower types.

24 There -- there was an increase to self-
25 supporting towers and a decrease in guide structures

1 which resulted in a cost increase. Modifications to
2 the phase shift transformers at Glenboro was that an
3 increase to the cost. We updated the market prices
4 based on results that we received from Bipole III, and
5 so it reflected our most recent tender prices. And
6 the estimate was increased from P75 probability
7 estimate, which means that it has a 75 percent chance
8 of being at or below the \$453 million estimate.

9 In the transmission projects group at
10 Manitoba Hydro, we are continually improving and
11 adjusting how we do things based on past experiences.
12 Bipole III is the latest project, which has been under
13 construction for the past five (5) seasons. Prior to
14 Bipole, the team was responsible for the construction
15 of Wuskwatim transmission as well as Herblit
16 transmission projects in the past ten (10) years.

17 Direct lessons learned, including
18 changes to the routing methodologies, improved
19 indigenous engagement, inclusion of bio-security in
20 Bipole III and in MMTP, evaluating and changing how we
21 do contracting models as well as construction methods.
22 And we've also had opportunity to share some of these
23 lessons learned with Minnesota Power and their GNTL
24 project.

25 So where we are and where we've come

1 from. So between 2012 and 2015, we were involved in
2 the environmental assessment and the public engagement
3 process. In 2013 we received an Order in Council
4 issued by the province to proceed with -- with the
5 environmental assessment. In 2014 NFAT recommended
6 this project to proceed. In 2015 we filed our
7 environmental impact statement with the province. In
8 2016 we filed the application with the National Energy
9 Board.

10 In 2017 we went through the clean
11 enviromi -- sorry, the Clean Environment Commission
12 hearing and review. In 2016 and 2017 we started
13 detailed design, material procurement, and currently
14 we are 10 percent of the budget spent, approximately
15 \$44 million. In 2017 we started property acquisition.
16 In 2018 we will go through a National Energy Board
17 hearing and review, and we anticipate a provincial
18 license decision sometime in 2018. And we are
19 estimating construction start -- start sometime in 2018
20 or '19, depending on when we received regulatory
21 decisions. And we have a June 2020 in-service date.

22 I will now pass the presentation back
23 to Dave.

24

25

(BRIEF PAUSE)

1 MR. DAVID CORMIE: Thank you, Mr.
2 Penner. This will be the last presentation, and it
3 will be on the Manitoba/Saskatchewan transmission
4 project. The need for a new transmission line between
5 Manitoba and Saskatchewan is the result of an
6 agreement reached in 2016 between Manitoba Hydro and
7 SaskPower for the sale of 100 megawatts of system
8 power. We first advised the Public Utility Board of
9 the sale and the need for the line following the
10 signing of the term sheet in September of 2015.

11 Energy deliveries will commence on June
12 1st, 2020, and will continue for twenty (20) years.
13 To put the sale in perspective, it will require the
14 equivalent of 18 percent of the capacity and 13
15 percent of the average energy production from Keeyask.

16 MS. HELGA VAN IDERSTINE: Mr. Cormie,
17 can I just stop you for a second? Thanks. Does the
18 panel have the presentation? Okay. Thanks.

19 MR. DAVID CORMIE: As the majority of
20 the existing firm export capacity to Saskatchewan is
21 reserved for other uses, transmission studies
22 indicated that an additional transmission line was
23 needed to make the sale feasible. The current
24 schedule indicates that the in-service date won't be
25 until June 1st of 2021, for that line which is a year

1 later than the date when SaskPower needs the capacity
2 and energy.

3 In the meantime, if the new line is
4 actually delayed by a year the agreement allows for
5 partial delivery using interim firm transmission
6 service that's available to both companies. We are
7 working on plans to ensure that as much of the hundred
8 megawatts of capacity can be made available on June
9 the 1st of 2020 as possible. In its review of the
10 Saskatchewan sale agreement and transmission project,
11 the Board's independent advisor, Daymark, has
12 concluded that both the contract and the transmission
13 line project remain economic.

14 In Manitoba, Manitoba Hydro will be
15 responsible for building the Birtle transmission
16 project. It's a relatively small project in
17 comparison to Bipole III or the MMTP project. From a
18 licensing perspective, it's a class 2, and Manitoba
19 Hydro is engaged in significant public consultation
20 for the line. The cost, based on a 2015 estimate, is
21 \$57 million.

22 Thank you. That completes my
23 testimonial. I'll now let Mr. Midford summarize
24 today's presentation.

25 MR. LORNE MIDFORD: Thank you, Mr.

1 Cormie and thank you to the Board for giving us the
2 opportunity this morning to give you an update on all
3 five (5) of these projects. I've had in my career the
4 opportunity to work with each of these panel members
5 in some way or another, and I can tell you that we are
6 very, very fortunate to have this level of expertise
7 working on our projects.

8 For all five (5) of these projects a
9 common thread for all of them is that we're committed
10 and -- and some might even say driven to providing
11 these projects at the lowest cost possible, because we
12 know that's the expectation of everybody in this room,
13 and also of our customers as well.

14 For Keeyask, we are projecting to be on
15 budget and on schedule. We're still four (4) ways
16 away from being in service. And at this stage in the
17 project we think it's appropriate the numbers that
18 we've put forward for our control budget and schedule.
19 We don't believe it's appropriate to overstate those
20 potential costs and to reflect that in the rate base
21 this early.

22 For Bipole III, as you've heard, we're
23 on schedule and on budget for in-service July of this
24 year. And, of course, that will impact the '18/'19
25 financials.

1 For MMTP we're on budget, with a
2 projected in-service date of June of 2020. The Great
3 Northern Transmission Line, you've also heard that the
4 budget may be high, but we are on schedule at this
5 early stage to meet the in-service of June of 2020.

6 And for the Saskatchewan transmission
7 project, the budget is currently under review and our
8 current in-service is June of 2021.

9 That concludes our presentation this
10 morning, and if it's appropriate, I'd like to open it
11 to questions.

12 THE CHAIRPERSON: Thank you, Mr.
13 Midford. In fact, we'll take the lunch break at this
14 moment. We'll break for lunch and return at one
15 o'clock. Thank you.

16
17 --- Upon recessing at 12:06 p.m.

18 --- Upon resuming at 1:03 p.m.

19

20 THE CHAIRPERSON: Good afternoon.
21 We're going to have questions from the Panel, Ms.
22 Kapitany, I understand you wanted to proceed?

23 THE VICE-CHAIRPERSON: Thank you, Mr.
24 Chair. I have a couple questions. One was alluded to
25 by Mr. Strongman who is -- back in the front row. It

1 was around labour productivity, I believe. You talked
2 about productivity having declined over the last
3 number of years. I just wondered if you could talk a
4 bit more about that. It seems counterintuitive that
5 productivity would've declined.

6

7 (BRIEF PAUSE)

8

9 MR. JEFF STRONGMAN: So the remarks
10 that were made -- I believe I made reference to
11 productivity having declined in the last twenty (20)
12 to thirty (30) years. The first thing to consider is
13 that the remarks are made in reference to Keeyask, and
14 there was a large gap in time between Manitoba Hydro's
15 last generating station project that was a Conawapa --
16 excuse me, the Limestone project initiated in the '80s
17 and completed in 1990 -- '92 I believe. And then the
18 next station that was Wuskwatim started in 2006 and
19 completed in 2012 and that fifteen (15) year gap led
20 to a lot of people leaving Hydro industry following
21 the completion of Limestone and not having generating
22 stations on the books in terms of construction
23 projects throughout Canada, actually, not just here in
24 Manitoba, there was a gap in experience and -- and
25 knowledge within Hydro construction.

1 So specific to productivity on Hydro
2 stations that that's one (1) of the points. And the
3 second is generationally the productivity issues are
4 very different from the previous generation to now,
5 with a wide range of more socioeconomic based
6 explanations behind that. Higher regulatory
7 obligations with respect to environment and -- and
8 safety that has had an impact on productivity and
9 something as simple as every person having an iPhone
10 and not necessarily keeping it off until break time.

11 THE VICE-CHAIRPERSON: We call it
12 NFAT. We did talk about the lessons learned from
13 Waskwatim and some of those lessons -- Mr. Bowen, I
14 think it might've been you spoke about that. Some of
15 those lessons were then to be transferred to Keeyask.

16 Could you speak about that a little?

17 MR. DAVID BOWEN: Are you -- are you
18 asking lessons learned specific to labour
19 productivity?

20 So -- so in Wuskwatim, I think Jeff --
21 Mr. Strongman was trying to give us the context of the
22 overall marketplace, and -- and not only in -- in the
23 -- the type of work that happens on a generating
24 station which is a heavy formwork type of work where
25 there's many erosion of productivity that's happened

1 right across Canada. But the same erosions happen if
2 you look and studied the offshore gulf oil and gas
3 work. It's -- it's the same erosion that's happened
4 from the '80s onwards and it's -- it's -- it's at
5 least a decline by half of the productivity was
6 achieved.

7 But in terms of -- to your question
8 about lessons learned Wuskwatim, the challenges we had
9 at Wuskwatim were around the attraction/retention of -
10 - of qualified craft labour and it was really in the
11 generating station build phase. So, the time where we
12 were doing the work we showed in the last two (2)
13 years at Keeyask so the -- the -- constructing the
14 concrete, the formwork, et cetera, and -- and a lot of
15 back in the Wuskwatim time and just go back in -- in -
16 - in history a little bit is that the Canadian
17 marketplace was very hot and there was a great deal of
18 competition right across the country for labour and --
19 and when you work at an isolated fly-in/fly-out
20 facility, that -- it's -- it's -- that stress and
21 strain on the marketplace is accentuated.

22 And so at -- at Wuskwatim we had -- our
23 contractor had challenges with getting really good
24 people there and keeping them there and, to some
25 extent, we haven't had those same challenges at

1 Keeyask. We've had -- the execution challenges we've
2 had at Keeyask are -- are -- are different and the
3 same.

4 The -- the mitigating measures we put
5 in place -- when we talk about attraction/retention is
6 one of the first things we did for Keeyask back in
7 2014 was we actually did a study across all remote
8 northern projects about the -- the labour piece. How
9 much -- how much money is a craft labour worker going
10 to put in their pocket on a weekly basis as they make
11 the decision to either come to a job or stay. And --
12 and so we actually have a retention bonus that
13 equalized -- raised the Manitoba rates which were the
14 lowest in the country under the Burntwood Nelson
15 Agreement to -- to something better. It wasn't the
16 same as Alberta but it was better and it has an
17 incentive to keep people here. That's one -- one
18 mitigation.

19 I think other mitigation was this early
20 contractor involvement process to -- to award the --
21 the scope as -- as Mr. Strongman stated for the
22 earthworks and the concrete together as -- as one (1)
23 contract that wo -- that scope was broken up during
24 the Wuskwatim contract and it -- it was to allow the
25 contractor almost two (2) years to plan out the work

1 for the concrete, understand the marketplace and --
2 and -- and get ahead of the potential risk for not
3 only attracting but retaining or training staff.

4 So those are -- those are two (2)
5 mitigation measures in place that we -- that we put in
6 place. Probably some of the most significant in terms
7 of the strategy piece, in terms of the effectiveness
8 while they haven't -- I guess from a Manitoba Hydro
9 perspective, they haven't been as effective as -- as
10 we had originally planned them to be.

11 THE VICE-CHAIRPERSON: Thank you. My
12 second question is for you, Mr. Midford. It's from
13 the last page in the slide deck that you presented
14 this morning, under the Keeyask generating station
15 section.

16 You've got a bullet in there that says:
17 "Several opportunities to reset for
18 ratesetting purposes, if necessary."

19 You didn't speak to that bullet. Could
20 you expand on what you meant by that?

21 MR. LORNE MIDFORD: What I meant -- so
22 Keeyask in -- where it's at in terms of its phase of
23 execution, there's four (4) years left until it's in-
24 service, and we believe that -- there's a lot of talk
25 about different classes of estimate, P50, P90, P75.

1 So I -- we believe that the P50 properly reflects the
2 level of contingency at this phase in the project and
3 that that level of our control should be reflected in
4 terms of rate setting.

5 And the -- as the project continues if
6 there is a requirement to revisit that, then they'll
7 be those opportunities down the road. That was the
8 point of that.

9 MS. HELGA VAN IDERSTINE: Ms.
10 Kapitany, I think Mr. Strongman wanted to expand on
11 the -- his answer after -- with respect to the first
12 question you asked so if you don't mind.

13 MR. JEFF STRONGMAN: One (1) thing I
14 would like to add is when we were talking about the --
15 the generational difference in productivity. One (1)
16 of the key pieces of comparison is the -- the duration
17 of rotation. A crew rotation going in and out of a
18 remote site, historically, has been considerably
19 longer than what current industry norms are. In
20 previous projects that Manitoba Hydro has undertaken
21 decades ago, thirty-five (35) days in a row and forty-
22 two (42) days in a row were normal durations at site.
23 And in the current environment that we're building
24 Keeyask fourteen (14) and seven (7) and twenty-one
25 (21) and seven (7) are the normal rotations.

1 So on a fixed period of time you have
2 people away longer and greater travel expenses to get
3 them back and forth from home and the -- the job site.
4 So that, again, has an impact on group continuity and
5 another things that erode productivity. Thank you.

6 THE CHAIRPERSON: Ms. McKay...?

7 BOARD MEMBER MCKAY: Just trying to
8 understand the person hours that are listed because
9 some are listed in person hours, some are percentages
10 and wasn't quite sure what the total number of person
11 hours was but you indicated on a later slide.

12 I just wanted to find out about the
13 Indigenous employees, you have 4 million person hours
14 listed, does not include the 2 million person hours
15 for the KCN members?

16 MR. JEFF STRONGMAN: I -- I believe
17 the -- the numbers that had been provided in the
18 section of the Keeyask presentation that I provided
19 had covered 15 million person hours to the end of
20 2017, of which 2 million hours were performed by our
21 KCN partners and of which a total of 4 million out of
22 that 15 was performed by Indigenous people.

23 BOARD MEMBER MCKAY: So let's 2
24 million plus the 4 million; is that what you're
25 saying?

1 MR. JEFF STRONGMAN: Pardon me, I
2 think it's slide 25. I'd just like to double-check
3 with the reference.

4 BOARD MEMBER MCKAY: Yes, it is.

5 MR. JEFF STRONGMAN: Yes. So slide 25
6 shows 2 million person hours worked by our KCN
7 partners, our members, and 4 million by the Indigenous
8 employees of any location throughout Canada.

9 BOARD MEMBER MCKAY: Okay. So that's
10 6 million in total for Indigenous employees?

11 MR. JEFF STRONGMAN: Yes, the two is
12 part of the four. Sorry, I wasn't sure that's what
13 meant.

14 BOARD MEMBER MCKAY: Yeah, I kind of
15 thought that. So, amongst your three (3) groups,
16 there for Indigenous employees, all Manitobans and
17 others? Your Indigenous employees would be the lowest
18 number of person hours, correct?

19 MR. JEFF STRONGMAN: Sorry, I don't
20 think I understand your question.

21 BOARD MEMBER MCKAY: Well, the
22 question is, you have 73 percent total hires are
23 Manitobans?

24 MR. JEFF STRONGMAN: That's correct.

25 BOARD MEMBER MCKAY: Okay. And 27

1 percent, I would presume are from outside of Manitoba?

2 MR. JEFF STRONGMAN: That's correct.

3 BOARD MEMBER MCKAY: That's 73

4 percent, I think works out to -- well, it's a total of
5 10,000 -- 10 million 50,000 so your Other would be 4
6 million 50,000 and your Indigenous employees would be
7 six thousand (6,000) in total; if I was reading that
8 right.

9 But it -- it might actually even be
10 lower than because I was assuming that the Indigenous
11 employees -- that the KCN members were not part of the
12 4 million, you were accounting for -- for Indigenous
13 employees.

14 I'm just trying to clarify whether the
15 Indigenous population has the lowest number of person
16 hours on the site.

17 MR. JEFF STRONGMAN: Okay. Let me try
18 and provide some clarification. On slide 28 we've
19 stated that 15 million person hours have been worked
20 on the project to the end of 2017 by all peoples.

21 Of those fifteen (15) 73 percent of
22 them are Manitoba hires. That doesn't actually refer
23 to the number of hours worked by Manitobans, but it's
24 saying that for everybody hired on this job 73 percent
25 of them have been Manitoba.

1 So I can't answer your question
2 mathematically the way that you're asking it because
3 we don't have the number of hours worked by the 73
4 percent of the employees ever hired. I think what
5 you're trying to do is take 73 percent of those 15
6 million and say roughly 10 million. And then what
7 percent of those are by the KCN and -- and Indigenous
8 but we haven't calculate it that way and I can't
9 confirm that that math is correct.

10 BOARD MEMBER MCKAY: Can we get an
11 undertaking on that?

12

13 (BRIEF PAUSE)

14

15 MR. JEFF STRONGMAN: Could you clarify
16 what the undertaking would be?

17 BOARD MEMBER MCKAY: The breakdown of
18 person hours for the 15 million person hours.

19 MR. JEFF STRONGMAN: Yes.

20

21 --- UNDERTAKING NO. 52: Manitoba Hydro to provide
22 a breakdown of person
23 hours for the 15 million
24 person hours.

25

1 BOARD MEMBER GRANT: Can I just get a
2 -- I think it's about the Bipole. I think it's slide
3 19 of the Bipole slides, sorry.

4 Now, you mentioned in-service date of
5 July 2018. I was just comparing that to the last
6 bullet where it's a -- whatever risks remain they're
7 about scheduling as opposed to budgets.

8 So I guess it's two (2) questions.
9 One: What is the risk of not hitting the in-service
10 date of July 2018? And the second one it's just --
11 it's the juxtaposition of schedule and budget and I'm
12 wondering if these are completely independent of each
13 other. If you miss the in-service date, are there any
14 budget implications whatsoever?

15 I understand with the generating
16 station there are obvious ways in which a delay
17 affects the budget but, in this case, are there any
18 economic costs to not hitting that in-service date?

19 MR. ALISTAIR FOGG: Well, I think to -
20 - to probably answer part 1 and part 2 of your
21 question is -- both of those are and, really, in fact
22 related to another.

23 So, if you would look at the comparison
24 between budget impact and schedule impact, certainly,
25 a project such as Bipole III from a cost-impact

1 perspective were it to come into service later, would
2 have additional costs, for example, related to
3 interest and escalation or carrying costs before it
4 was capitalized; very similar to a project such as
5 Keeyask would have.

6 Where some of that may differ from a
7 cost perspective is depending on contract model or
8 contract type. For example, if converter station
9 contracts would be in -- in the fixed-price
10 arrangement, that contractor would still have -- be
11 executing that under the same costs so there wouldn't
12 be their overhead -- additional overheads for those
13 additional time, plus they may be subject to penalty
14 for being delayed, depending on the contract.

15 BOARD MEMBER GRANT: So if there is
16 any -- so I guess going back to the first question
17 then: What is the risk of not hitting the in-service
18 date and then some order of magnitude or proportion of
19 -- what would be the budgetary consequence; minor,
20 large, sign -- you know?

21 MR. ALISTAIR FOGG: So in -- in terms
22 of risk of not hitting in-service date, I guess,
23 broadly speaking, the first risk starts to become
24 continued exposure to reliability issues that we've
25 been exposed to to date related to outages on Bipole I

1 and II or she's at Dorsey. That -- that's what I
2 would say is the -- the primary risk of not achieving
3 the in-service date with Bipole III and extending that
4 -- that risk out as time goes by.

5 Risks of not hitting that in-service
6 date, otherwise, would -- really would be a balance
7 between those -- those overhead -- sorry, interest and
8 escalation costs counted against any potential amounts
9 we can recoup from contractors for that.

10 BOARD MEMBER GRANT: Sorry, I wasn't
11 clear in my question. What's the probability that you
12 won't be ready to go by July 2018?

13 MR. ALISTAIR FOGG: I wouldn't have a
14 specific probability assessment around that date; that
15 being said, certainly based on where we stand right
16 now construction progress wise and -- and the
17 commissioning plan in place, we have a high degree of
18 confidence of achieving that.

19 There's numerous months to allow for
20 testing and potential issues that could arise during
21 testing and to address those within that timeframe
22 that we're working from today to July 2018.

23 BOARD MEMBER GRANT: And -- and if you
24 were a month late, beside from interest and
25 escalation, significant economic costs or --

1 MR. ALISTAIR FOGG: No, I would say in
2 -- no, not significant. It would be some additional
3 internal costs, project management costs. But again,
4 I think we would be looking to recuperate some of that
5 as well.

6 BOARD MEMBER GRANT: Okay, thank you.

7 MR. DAVID CORMIE: And, Dr. Grant, one
8 (1) of the benefits of Bipole is the reduction of
9 losses associated with Bipole III. And I'm -- I'm not
10 sure what the megawatt amount was; something less than
11 100 megawatt. So, the earlier Bipole III comes in;
12 the more power will be available for export.

13 If you used a thirty dollar (\$30) a
14 megawatt hour for a month would be a -- be a couple
15 million dollars of -- of -- of reduced income that we
16 had in the IFF associated with an in-service date of
17 July. Let's say it was in-service date of August,
18 that one (1) month of delay would mean that we would
19 have less export revenue.

20 BOARD MEMBER GRANT: And sorry, that's
21 because of less transmission loss?

22 MR. DAVID CORMIE: Losses, yes.

23 BOARD MEMBER GRANT: Okay, thank you.

24 MR. DAVID CORMIE: The -- the -- with
25 Bipole III in-service, the MR. DAVID CORMIE:

1 transmission system is more efficient.

2 THE CHAIRPERSON: I have a few
3 questions. I don't know who -- I'll just throw them
4 out and whoever wants to answer them can answer them.

5 Bipole III you show a budget for 2016
6 of five billion 42 million (5,042,000,000) is that P50
7 or P75?

8 MR. ALISTAIR FOGG: That's P75.

9 THE CHAIRPERSON: Okay. MMTP 216,
10 budget of 453 million. Is that P50 or P75?

11 MR. ALISTAIR FOGG: That's at P75.

12 THE CHAIRPERSON: Okay. Keeyask 8.7
13 billion is P50, correct?

14 MR. DAVID BOWEN: Correct.

15 THE CHAIRPERSON: We have evidence in
16 this hearing that P90 is 9.6 to 9.9 billion, depending
17 on the -- the delay, correct?

18 The evidence was if it's twenty-one
19 (21) month delay it's 9.6 billion, if it's thirty-two
20 (32) month delay it's 9.9 billion; that was -- that
21 was put forward by Mr. McCallum.

22 MR. LORNE MIDFORD: Okay. From a
23 project perspective, the 9 -- are P90 is 9.6.

24 THE CHAIRPERSON: Okay.

25 MR. LORNE MIDFORD: With -- with that

1 corresponding twenty-one (21) month delay.

2 THE CHAIRPERSON: Can you explain to
3 me why -- so in your budgets then -- can you explain
4 to me why certain things are shown in your budgets as
5 P75, and other things, are shown as P50?

6 I'm having trouble understanding why
7 Keeyask is shown as a P50, but these other projects
8 are shown as P75.

9 MR. LORNE MIDFORD: I'll -- why don't
10 I take a first crack at that and I'll leave it up to
11 other panelists to -- to provide project-specific
12 answers.

13 When a P50, P75, P90 estimate is
14 developed, it's based on the risk assessment, various
15 risks. There's a risk register for each of these
16 projects given where they are at any given point in
17 time, and each of those risks has a level of
18 probability, and if you can think of it as a -- kind
19 of a distribution curve as such.

20 So -- and then based on that, there's a
21 mathematical analysis, Monte Carlo analysis, of all of
22 those different permutations, commutations of those
23 probabilities to derive what is perceived to be a P50
24 level estimate, P75 level, or a P90 level estimate.

25 So it's really a reflection of the

1 risks of each of the risk elements within each of the
2 projects. And quite often it's based on understanding
3 of what those risks are and exposure of those risks
4 with -- for each of the different projects.

5 So for Keeyask, for instance, where
6 we're at in terms of -- about 50 percent spend, and
7 about 50 percent of the concrete that's been placed.
8 With the risks moving forward and four (4) years of
9 construction still ahead of us, we feel that the P50
10 is appropriate for where we're at in the project at
11 this time.

12 These other -- some of the other
13 projects are further along, and some of those risks
14 and the risk profiles have changed as they get closer
15 to -- to the in-service date or -- and so that -- so
16 they do their own analysis and develop their own risk
17 profiles.

18 THE CHAIRPERSON: Mr. Midford, do you
19 have the geotech for the south dam? My understanding
20 is you are still waiting. There's a -- there's a
21 slide, I'm not going to look at it, that talks about
22 that being one (1) of the biggest risk factors is that
23 -- you haven't done the geotech for the south dam.

24 MR. LORNE MIDFORD: Yeah, the geotech
25 underneath the existing waterway.

1 THE CHAIRPERSON: Right. So how is it
2 a P50 then if you've got that kind of risk? I'm just
3 -- I'm trying to figure out -- I understand the P50
4 and the P75 and it deals with risks and risk
5 assessments, but you've identified the geotech as
6 being one (1) of your biggest risks, but the budget
7 given to us is still on a P50.

8 MR. DAVID BOWEN: I -- I'm going to
9 try and answer the question.

10 THE CHAIRPERSON: Okay.

11 MR. DAVID BOWEN: I think you're
12 asking the -- I'll -- I'll take a step back. So the -
13 - the P50 value whether or not the geotech risks exist
14 to the south dam and whether that quantum is 10
15 million or \$100 million, that's what would vary based
16 on the level of confidence. So knowing that that risk
17 occur -- is -- is there just, for example, if that
18 risk value at a P50 was \$100 million, at a P75 the
19 value carried in the budget would be something like,
20 say, \$140 million and a P90 would be something like
21 \$190 million.

22 So the -- the risk exists there, it's
23 just -- it's how much money we -- we would carry in
24 the budget at -- at a different confidence level. So
25 I'm not sure if that answering your question.

1 THE CHAIRPERSON: So if you're -- if
2 the geotech has a worst-case scenario, what you're
3 saying is you've already assessed what that would be
4 and relate that to the overall budget and determine
5 whether it's P50 or P75?

6 MR. DAVID BOWEN: I guess -- almost.
7 What -- what I'm saying is that we know that risk
8 exists, that the amount -- the risk is the probability
9 of occurrence times the impact.

10 So at a P50 level if the dollar amount
11 in our budget would be the least amount and as we
12 would increase in confidence of not overrunning, it
13 would -- the dollar value would be higher. So that
14 risk event, it's the same risk event that's carried
15 but the dollar amount is higher as we move up from a
16 P50, 75, 90, et cetera.

17 THE CHAIRPERSON: Okay. Can we --

18 MS. HELGA VAN IDERSTINE: Before we
19 move on, I think that Mr. Penner might want to comment
20 on --

21 THE CHAIRPERSON: Okay.

22 MR. GLENN PENNER: MMTP we do -- we're
23 carrying a P75 estimate currently for it. And I guess
24 the question could be begged that we are not as far
25 along as Bipole III. However, given that we're

1 working on the heels of Bipole III, we are very
2 confident in what our construction contracts will be
3 and tower steel prices are -- are -- have been pretty
4 stable. So we feel that the P75 estimate is -- is
5 something that -- that -- that makes sense to present
6 at this time where it is in the project.

7 THE CHAIRPERSON: Thank you, Mr.
8 Penner. Could we go to page -- I have it as number
9 10. I think it's probably 86. We're using different
10 page numbers. No, sorry -- yeah.

11 This makes reference to 1997 Wind
12 Events near Dorsey. Was that at -- at a level of an
13 F5 or was that less than an F5?

14 MR. ALISTAIR FOGG: I don't believe it
15 was specifically a -- a tornado event --

16 THE CHAIRPERSON: Okay.

17 MR. ALISTAIR FOGG: -- that occurred
18 but it was -- it was a wind event, essentially, a
19 large wind event that caused that issue.

20 THE CHAIRPERSON: Okay. And this is
21 Bipole tower that went down? The mangled tower on
22 top, is that a Bipole tower?

23 MR. ALISTAIR FOGG: Correct that
24 wasn't -- that was in 1996 I believe.

25 THE CHAIRPERSON: Seven it says.

1 MR. ALISTAIR FOGG: 1997. And yes,
2 there were nineteen (19) structures on both Bipole I
3 and Bipole II that -- that came down. It was in
4 September and it was a wind event that Environment
5 Canada referred to as a microburst. They did not
6 refer to it as a tornado.

7 THE CHAIRPERSON: And do you know how
8 far from Dorsey it was?

9 MR. ALISTAIR FOGG: It was -- it was
10 right at Highway 6 so it was probably 10 kilometres
11 north of Dorsey, kind of in that range, little bit
12 less.

13 THE CHAIRPERSON: Okay. Maybe you're
14 the one to ask then, Mr. Penner, on page 83, the F --
15 that's an F5 tornado. It says:

16 "A loss at Dorsey could mean loss of
17 connection to northern generation
18 for up to three (3) years."

19 This was 40 kilometres from Dorsey. I
20 assumed that if it gets that close to Dorsey we're
21 looking at a major problem not only for the lines, but
22 for Dorsey itself; is that correct?

23 MR. GLENN PENNER: If a tornado were
24 to be a direct hit to Dorsey, there -- there would be
25 major damage. It would be -- it's hard to predict how

1 much damage, but -- but Dorsey is a very critical
2 piece of infrastructure because until the Riel
3 sectionalization was built, it was the only tie
4 between the HVDC, the 500 kV AC interconnection and
5 the 230 system that is the backbone at Manitoba Hydro.

6 THE CHAIRPERSON: So if you've got a
7 tower -- if you've got towers within 40 kilometres,
8 which is where this tornado was, and they got -- they
9 were hit by the tornado, I assume that we -- we're
10 going to have problems with those towers?

11 MR. GLENN PENNER: Correct.

12 THE CHAIRPERSON: Okay.

13 MR. ALISTAIR FOGG: And just -- just
14 to add to that, the three (3) years at Dorsey
15 references replacement of -- of equipment such as the
16 converted transformers that we discussed previously.
17 So due to their special nature, the lead time in
18 remanufacturing and having those delivered to Dorsey
19 could cause that three (3) years lost connection.

20 THE CHAIRPERSON: Okay. Page 82.
21 You've got the map of Bipole and relation of Dorsey.
22 How far is Bipole from Dorsey?

23 MR. GLENN PENNER: Are you referring
24 to Bipole III?

25 THE CHAIRPERSON: Yeah, Bipole III,

1 the line that is west of Dorsey, how far away is that?

2 MR. GLENN PENNER: I'm not sure
3 exactly how many kilometres but it was planned to be
4 at a distance away and that's why it terminates at
5 Riel and then travels east and south away from
6 Winnipeg and Dorsey. It's certainly much further than
7 40 kilometres.

8 THE CHAIRPERSON: Okay. Elie is which
9 direction from Dorsey? It would be west, wouldn't it?

10 MR. GLENN PENNER: Yes.

11 THE CHAIRPERSON: Okay. The tornado -
12 - the Elie tornado came from the west; is that
13 correct?

14 MR. GLENN PENNER: I'm not -- I'm not
15 sure which direction it would've come from.

16 THE CHAIRPERSON: If I go up further
17 north for Bipole III to immediately west of Jenpeg,
18 what's the difference between Bipole -- what is the
19 distance between Bipole III and Bipoles I and II?

20 MR. GLENN PENNER: I'm not sure what -
21 - what the distance is between Bipole III and Bipoles
22 I and II at that -- you're talking about that specific
23 location where --

24 THE CHAIRPERSON: Yes.

25 MR. GLENN PENNER: -- they get closer.

1 THE CHAIRPERSON: Yes.

2 MR. GLENN PENNER: Correct. Yeah, I'm
3 not sure -- I -- we would have to get an undertaking
4 to get --

5 THE CHAIRPERSON: Well, if I could get
6 an undertaking to determine the distance at that
7 point. I think Mr. Penner --

8 MR. GLENN PENNER: Yeah, they were
9 just giving you some background on the design
10 requirements for that location. So, in those
11 locations where we had to move as part of the -- the
12 requirements to get closer to Bipole I and II, we pro
13 -- we designed the structures to withstand a higher
14 wind load. So the structures are reinforced in that
15 area, but I -- I don't have the information as to
16 exactly how close those structures are.

17 THE CHAIRPERSON: Well, could you
18 provide an undertaking to determine what sort of wind
19 it could take and -- and whether it could withstand a
20 F5 tornado?

21 As I understand it, based on the
22 information here, if an F5 tornado hits at that point,
23 we've lost all the Bipoles, unless somebody tells me
24 otherwise.

25 MR. GLENN PENNER: No -- I can -- I

1 can get an undertaking. But an F5 tornado, it -- it
2 can -- it's a very specific and can be very focused in
3 terms of its energy and I guess the best way to
4 describe it is it's not -- it's not like a large wind
5 event that -- that could take out multiple spans.

6 A tornado is a very specific type of
7 storm and -- and it can be on the ground for very
8 short periods of time. But I -- we can provide some
9 information through an undertaking.

10

11 --- UNDERTAKING NO. 53: Manitoba Hydro to provide
12 the distance between
13 Bipoles III and Bipoles I
14 and II at its point
15 immediately west of
16 Jenpeg. Then further to
17 what level of resistance
18 from when they've been
19 built.

20

21 THE CHAIRPERSON: Okay. As I look at
22 the -- as I look at the photo -- so the undertaking is
23 that they will provide the distance between Bipoles
24 III -- Bipole III and Bipoles I and II at its point
25 immediately west of Jenpeg. Thank you and -- and I

1 guess then further to what level of resistance from
2 when they've been built.

3 Mr. Penner, when I look at the map on
4 page 82, I guess the -- the actual map of the Riel
5 converter station on the right is a better depiction
6 than where it shows on the actual map? I mean, when I
7 look at the -- the sort of the map on the left, it
8 looks like Riel is south of Winnipeg. It's actually
9 more east of Winnipeg, isn't it?

10 MR. GLENN PENNER: The map -- the air
11 photo on the right is -- it's maybe a better
12 depiction. I think the -- the word "Winnipeg" on that
13 large-scale map may -- there's no dot indicating where
14 Winnipeg is and I think that's -- that may be why --
15 there's a dot that indicates Selkirk, but there's no
16 dot for Winnipeg.

17 THE CHAIRPERSON: Yes.

18 MR. GLENN PENNER: So it's -- it's --
19 if you -- it's just north of the Deacon's corner where
20 the reservoirs are.

21 THE CHAIRPERSON: Okay and the -- and
22 if I was going to the United States from Riel I'd go
23 south or southeast of Riel to hook into the United
24 States with GNTL and MMTP; is that correct?

25 MR. GLENN PENNER: MMTP actually

1 connects into Dorsey and it goes -- the -- the line
2 actually follows -- it follows south of Winnipeg, but
3 just south of Winnipeg, south of the perimeter and
4 follows an existing corridor and then -- and then it
5 actually comes up past Riel station and follows along
6 an existing corridor just past Anola and you can see
7 that on that page 82, and then it turns south/
8 southeast towards the RM of Piney.

9 THE CHAIRPERSON: Okay. Thank you
10 very much.

11 MR. DAVID CORMIE: Mr. Chairman?

12 THE CHAIRPERSON: Yes.

13 MR. DAVID CORMIE: If I could add to
14 the conversation about the risks of the Bipole --
15 associated with Bipole III. I think it was at our
16 rate hearing last year, Dr. Swatek addressed this
17 issue and provided a -- a comprehensive presentation
18 on -- on -- on the probability of -- of -- of losses
19 with and without Bipole III.

20 And I think it would help you
21 understand the -- the change in risk profile that we
22 have with Bipole I and II going to Bipole III. We
23 would provide you that. It's -- it's -- it's quite
24 illuminating.

25 THE CHAIRPERSON: Thank you, Mr.

1 Cormie, I'd appreciate that. Okay, Mr. Peters...?

2 MR. DAVID CORMIE: Yes, Manitoba Hydro
3 will provide the presentation Dr. Swatek presented on
4 the risks of reduction associated with the
5 construction of Bipole III.

6

7 --- UNDERTAKING NO. 54: Manitoba Hydro will
8 provide the presentation
9 Dr. Swatek presented on
10 the risks of reduction
11 associated with the
12 construction of Bipole
13 III.

14

15 CROSS-EXAMINATION BY MR. BOB PETERS:

16 MR. BOB PETERS: Good afternoon to the
17 Panel. I'd like to start by repeating an off-
18 mentioned admonition that no questions of mine are to
19 seek responses that contain information that Hydro
20 believes is confidential or commercially sensitive.

21 My questions are only seeking to elicit
22 succinct answers, but if you feel to answer my
23 question properly for the Board that you have to
24 include confidential information or information that
25 Manitoba Hydro has not been required to put on the

1 public record, please let the Board and your counsel
2 know that you will respond fully to that question when
3 we go in camera tomorrow.

4 Would that be understood and
5 acceptable, Ms. Van Iderstine and Ms. Mayor?

6 MS. HELGA VAN IDERSTINE: Yes, that's
7 acceptable, thanks.

8

9 CONTINUED BY MR. BOB PETERS:

10 MR. BOB PETERS: And thank you. So I
11 want to start my questions starting with Keeyask, and
12 we're going to start in Board counsels' volume 6 of
13 the book of documents on page 5. And to get us
14 started, my questions will be for whoever chooses to
15 answer from the panel, recognizing you have your --
16 your specialties.

17 The Public Utilities Board was told at
18 the Needs For And Alternatives To review that Keeyask
19 had a starting price at about \$6.2 billion as would be
20 seen by following the CEF-13 line item down to Keeyask
21 where they intersect; is that correct?

22 MR. DAVID BOWEN: During the -- the
23 NFAT, at the start of the NFAT hearing, the budget was
24 indeed \$6.2 billion. Before the -- the hearing was
25 concluded, the budget was changed to \$6.5 billion.

1 MR. BOB PETERS: And you told us that
2 on your slide 34, that we don't need to go to Mr.
3 Bowen, but it was during the course of the NFAT that
4 Manitoba Hydro received its bids back from the four
5 (4) contractors who were responding to Manitoba
6 Hydro's tender; is that correct?

7 MR. DAVID BOWEN: That's correct.

8 MR. BOB PETERS: And as a result of
9 getting the four (4) bids back, Manitoba Hydro
10 analyzed them, and Manitoba Hydro made a decision to
11 accept a tender from a general civil contractor that
12 resulted in the total cost of Keeyask coming in at 6.5
13 billion; correct?

14 MR. DAVID BOWEN: Yes.

15 MR. BOB PETERS: And you told us on
16 slide 32 of your presentation what's included in the
17 general service contract -- general civil contract,
18 it's the moving of the earth, the building of the
19 earth structures, the building of the mechanical
20 structures once the concrete is in place; correct?

21 MR. DAVID BOWEN: That's -- that's a
22 good summary of the scope, yes, correct.

23 MR. BOB PETERS: And equally what's
24 important is -- and I think you told us this as well,
25 Mr. Bowen, that not included in the general civil

1 contract for Keeyask would be what you referred to as
2 the Keeyask Infrastructure Project, which included
3 roads, power, there was a camp, as well as the
4 turbines, the generators, the gates, the hoists, and
5 the other hardware that engineers like?

6 MR. DAVID BOWEN: Correct.

7 MR. BOB PETERS: All right. That \$6.5
8 billion, Mr. Bowen, was the total in-service cost and
9 that includes interest that's been capitalized on all
10 the money that's been paid out; correct?

11 MR. DAVID BOWEN: That's right, it was
12 our P50 estimate --

13 MR. BOB PETERS: Yeah.

14 MR. DAVID BOWEN: -- at the time of
15 the NFAT.

16 MR. BOB PETERS: All right, we'll --
17 we'll come to that a little bit later, but the -- the
18 essence of looking now at -- back on page 5 of Board
19 counsels' book of documents, and we can go over to
20 your capital expenditure forecast number 14, follow it
21 down, and we see 6.496 billion that we've rounded off
22 to 6.5; correct?

23 MR. DAVID BOWEN: Correct.

24 MR. BOB PETERS: That 6.5 billion was
25 supposed to be the all-in cost, if I can call it that;

1 correct?

2 MR. DAVID BOWEN: Yes.

3 MR. BOB PETERS: And not only did it
4 include interest, it included things like escalation,
5 which was really analogous to an inflation adjustment
6 over -- over the years?

7 MR. DAVID BOWEN: Once again it was
8 our P50 value at that time.

9 MR. BOB PETERS: All right. And the
10 6.5 billion forecast included a first unit in-service
11 on November 2019, if I recall?

12 MR. DAVID BOWEN: Correct.

13 MR. BOB PETERS: Now on page 6 of
14 Board counsels' book of documents, we move past 2014,
15 and there was no update, was there, and into 2015 and
16 the capital expenditure forecast was not revised; was
17 it, Mr. Bowen?

18 MR. DAVID BOWEN: Correct. There is
19 no update in 2015.

20 MR. BOB PETERS: Why was there no
21 update in 2015?

22 MR. DAVID BOWEN: There was no reason
23 to update the control budget in 2015.

24 MR. BOB PETERS: Everything was
25 looking at?

1 MR. DAVID BOWEN: I wouldn't say
2 everything was looking good. A project like this has
3 many risks but we didn't have any reason to believe
4 that we were going too push past the 6.5 million in
5 2015.

6 MR. BOB PETERS: All right, but by
7 mid-2016, Manitoba Hydro has engaged a group called
8 the Boston Consulting Group.

9 You're aware of that?

10 MR. DAVID BOWEN: I'm aware that when
11 the Manitoba Hydro Board was replaced, the -- one of
12 the first things they did was to engage the Boston
13 Consulting Group on behalf of the Board and that
14 occurred I believe in the May/June timeframe of 2016.

15 MR. BOB PETERS: Would you be aware,
16 Mr. Bowen, that at the same time the Manitoba Hydro
17 Board or even before that, the Manitoba Hydro Board
18 engaged KPMG Consulting Firm?

19 MR. DAVID BOWEN: I'm not aware that
20 the Manitoba Hydro Board engaged KPMG.

21 MR. BOB PETERS: Was it Manitoba
22 Hydro's management that in -- in -- Mr. Midford, can
23 you help me out here?

24 MR. LORNE MIDFORD: I think you may be
25 referring to the project team hiring KPMG to do a

1 health check of the project perhaps.

2 MR. BOB PETERS: All right. And that
3 was in May -- or sorry, that was in early 2016?

4 MR. LORNE MIDFORD: Yes.

5 MR. BOB PETERS: It's appended to your
6 rebuttal evidence if you need a date but...

7 So the difference, Mr. Bowen, is it was
8 Manitoba Hydro's Board of Directors that engaged the
9 Boston Consulting Group, and it was the Manitoba Hydro
10 executive that engaged KPMG at or about the same time.

11 Have I got that right?

12 MR. DAVID BOWEN: The -- the project
13 team engaged KPMG.

14 MR. BOB PETERS: The project team is
15 Manitoba Hydro?

16 MR. DAVID BOWEN: Correct.

17 MR. BOB PETERS: When you look on
18 slide -- or page 6, I should say, of Board counsels'
19 Exhibit 42-6 and Boston Consulting Group tells
20 Manitoba Hydro that the cost of Keeyask will increase
21 from 6.5 billion to 7.8 billion without any mitigation
22 steps being taken by Manitoba Hydro and that will
23 result in July '20/'22 in-service date; correct?

24 MR. DAVID BOWEN: Yes, that's what it
25 says on -- on their slide.

1 MR. BOB PETERS: And you're aware
2 that's what they told Manitoba Hydro or were you not
3 aware of that?

4 MR. DAVID BOWEN: Yes.

5 MR. BOB PETERS: If Manitoba Hydro was
6 to mitigate some of the concerns, Boston Consulting
7 Group suggests that the in-service cost would still
8 increase from 6.5 billion but would be more in the
9 range of \$7.2 billion with an in-service date
10 probably in the August of '20/'21 range, correct?

11 MR. DAVID BOWEN: Yes, that's what --
12 that's what their analysis shows.

13 MR. BOB PETERS: You're aware of their
14 analysis when they were doing it?

15 MR. DAVID BOWEN: They were working --
16 yes, they were working with my team at the time they
17 were performing the analysis. However, our team did
18 not perform this analysis. This is an analysis done
19 by BCG.

20 MR. BOB PETERS: On slide -- sorry, on
21 page 7 of book of documents 42-6, the Boston
22 Consulting Group had some recommendations that would
23 help mitigate the schedule.

24 You're aware of that, Mr. Bowen?

25 MR. DAVID BOWEN: Yes, I'm aware of

1 that.

2 MR. BOB PETERS: Did -- did Boston
3 come up with those on their own or was it really
4 Manitoba Hydro telling Boston that these are the steps
5 that would mitigate the concerns?

6 MR. DAVID BOWEN: I would say the
7 items identified here really came from our Manitoba
8 Hydro team.

9 MR. BOB PETERS: All right. And not
10 to get in any great detail but I think you mentioned
11 in your slide this morning, Mr. Bowen, that to install
12 powerhouse columns to enable parallel construction was
13 really putting, and this is in my words, metal girders
14 on cement at a lower stage of the cement construction
15 so that something could be built on the top of those
16 metal girders while somebody also worked underneath
17 them on the cement -- or concrete?

18 MR. DAVID BOWEN: What I was just
19 trying to say is that, yes, we could lower the
20 elevation of the concrete and -- and for giving -- for
21 correcting the structural steel columns and -- and
22 really what -- what it enables to do for the site is
23 that the -- the work is constrained by the winter
24 months. So being able to get the columns up sooner
25 and, of course, the cladding and roofing on sooner

1 allows work to -- to continue over the winter months
2 and allows us to mitigate schedule.

3 MR. BOB PETERS: And you told the
4 Board this morning, Mr. Bowen, that that mitigated the
5 schedule by as much as twelve (12) months?

6 MR. DAVID BOWEN: Yes, without --
7 without using column extenders we -- we would be
8 facing another one (1) year delay or more.

9 MR. BOB PETERS: Was there a similar
10 or some comparable time savings to using the backup
11 power to replace the short-term need for the auxiliary
12 building?

13 MR. DAVID BOWEN: It -- no, no, this
14 was -- this is showing for the spillway structure and
15 so, no, the -- the timesaving was not nearly as great.

16 MR. BOB PETERS: Was there, in fact,
17 any timesaving to the overall schedule?

18 MR. DAVID BOWEN: I'd -- I'd have to -
19 - to check to see what exactly that was. I don't have
20 that answer on my fingertips.

21 MR. BOB PETERS: All right. Well
22 let's look at the third -- the third performance
23 improvement really focused on improving the general
24 civil contractor's productivity and effectiveness;
25 correct?

1 MR. DAVID BOWEN: Yes.

2 MR. BOB PETERS: How does Manitoba
3 Hydro do that?

4 MR. DAVID BOWEN: That's a -- that's a
5 really big question. And I -- so I think the question
6 you're asking is: How does the Manitoba Hydro make
7 sure that our contractor, in this case, a general
8 civil contractor is providing the best result for
9 Manitoba Hydro.

10 There's a number of things that we do
11 and, really, I'll go back to the beginning and I'll go
12 back to the GCC procurement. So I think what Mr.
13 Strongman noted originally in his -- in his
14 presentation was that at the time the general civil
15 contract was put to tender, we went through an
16 exhaustive two (2) year process. We engaged experts.
17 We -- we attempted to match the risk that the
18 marketplace would use -- would -- would be able to
19 take at that time, and to ensure that we could get the
20 best price for all -- all of Manitobans.

21 At the same time, we engaged a company
22 called Chant Construction. Chant actually did a
23 shadow bid at the same time to help validate our cost;
24 to make sure that when those prices came in that they
25 closed. There's -- there's one (1) example.

1 Really, other examples in terms of
2 effect we manage risk. We -- we went through the
3 process for the early contractor involvement where we
4 brought our BBE, general civil contractor, in early in
5 the process to help mitigate risks. It's -- it's --
6 it's hard to say -- because we don't have the project
7 going on at the same time without doing the ECI
8 compared to -- with the ECI, it's hard to provide an
9 apples-to-apples comparison. But really, it's -- it's
10 a best in class procurement methodology that's used in
11 industry to help the contractor to mitigate risk and
12 be ready for construction.

13 Those are just a few examples of what
14 Manitoba Hydro is doing to provide the best value --
15 value for Manitobans.

16 MR. BOB PETERS: Thank you, Mr. Bowen,
17 we'll come to some more of that. Before I leave page
18 7 of Board counsels' book of documents number 6, that
19 chart, does that show the Board in a graphic how far
20 behind the concrete placement was in those various
21 years?

22 MR. DAVID BOWEN: So I believe you're
23 referring to slide 7 in the book of documents --

24 MR. BOB PETERS: Yes.

25 MR. DAVID BOWEN: -- and you're --

1 you're referring to the graph on the bottom right
2 corner, which shows the volume of concrete in April
3 '16, May, et cetera.

4 So, yes, it shows, for example, if we
5 look at May '16, there was plan to place 42,000 cubic
6 metres of concrete at that time, and by month end we
7 had 13,000. So it -- it shows that deficit, yes.

8 MR. BOB PETERS: All right, I've got
9 some further questions about that, but I wanted to
10 just cover the price at a high level, and we're going
11 to leave the Boston Consulting Group prices of between
12 7.2 and 8.5 billion, Mr. Bowen, -- let me rephrase
13 that.

14 It was Boston who quantified the in-
15 service costs of Keeyask to be between 7.2 and 7.8
16 billion; correct?

17 MR. DAVID BOWEN: That's what the
18 report says on slides -- slide 6, yes.

19 MR. BOB PETERS: And that's what they
20 told Manitoba Hydro?

21 MR. DAVID BOWEN: Yes, that's what
22 they told our -- our board.

23 MR. BOB PETERS: And your board didn't
24 accept that because on page 8 of the book of
25 documents, we see your board chair, I believe makes an

1 announcement that the control budget of Keeyask is
2 \$8.7 billion, and that announcement was in
3 approximately March 7th of 2017; correct?

4 MR. DAVID BOWEN: Yes, that's correct.

5 MR. BOB PETERS: Can you explain to
6 this Board why the Boston Consulting Group's price
7 forecasts were not accepted by Manitoba Hydro?

8 MR. LORNE MIDFORD: The board hired
9 Boston Consultants to come in and they evaluated the -
10 - the project in the very beginning of the
11 construction where the concrete was being placed in
12 May, June and part of July.

13 So Boston Consulting did a forecast
14 based on that initial sliver of time looking at the
15 productivity and they did their best to forecast where
16 the project could end up.

17 That wasn't a change in the control
18 budget or control schedule, that wasn't a detailed
19 analysis of all the risks associated with the project,
20 which is what the project team did at the -- at the
21 end of the construction season. And then with that
22 new information, they updated the control budget with
23 a direct recommendation to our Manitoba Hydro Board
24 with the -- with the new control of \$8.7 billion.

25 MR. BOB PETERS: Thank you, Mr.

1 Midford. On page 11 of Exhibit 42-6, MGF Services
2 provides what I'll call a waterfall diagram to depict
3 what's happened in the Keeyask generating price going
4 from 6.5 to \$8.7 billion.

5 Do you see that, Mr. Bowen?

6 MR. DAVID BOWEN: Yes.

7 MR. BOB PETERS: And the largest
8 increase to get from 6.5 to 8.7 was due to which
9 contract?

10 MR. DAVID BOWEN: The general civil
11 contract.

12 MR. BOB PETERS: And we can see that
13 on the next page as well, on page 12, that
14 schematically the general civil contract was driving
15 the majority of the cost increase taking Keeyask from
16 6.5 to \$8.7 billion; correct?

17 MR. DAVID BOWEN: Yes.

18 MR. BOB PETERS: Now, Mr. Bowen, you
19 personally didn't want to accept that \$8.7 billion
20 cost from the Manitoba Hydro Electric Board. So it
21 looks like on page 13 of Board -- of Board counsels'
22 book of documents that you challenged your
23 construction team to bring Keeyask in at \$8.2 billion,
24 with only an eleven (11) month delay.

25 Do you see that? It's going to be on

1 the right-hand side of this -- and I'm not sure how --

2 MR. DAVID BOWEN: I see it, yes.

3 MR. BOB PETERS: All right. And --
4 and when I said "you," I guess it was personal you;
5 was it not?

6 MR. DAVID BOWEN: This -- on Exhibit
7 13, this is what we call our Keeyask project manager -
8 - project manager update. So Manitoba Hydro, as the
9 project manager, provides this publication about
10 quarterly mainly to our KCN partners to provide
11 information on the project.

12 MR. LORNE MIDFORD: I might just add
13 that this -- we consider this to be a stretched target
14 for the project team and that was presented to our
15 board at the same time that the new control budget was
16 approved.

17 So the project team itself has a -- has
18 a target to better the existing control budget and
19 schedule.

20 MR. BOB PETERS: But Mr. Midford, it's
21 not accepted by the Manitoba Hydro Electric Board?

22 MR. LORNE MIDFORD: It's considered a
23 -- a stretch target.

24 MR. BOB PETERS: Okay. I'm not
25 familiar with that concept, does that mean it's --

1 MR. LORNE MIDFORD: You're striving to
2 achieve that, yes.

3 MR. BOB PETERS: Striving to achieve
4 it. It's still considered realistic; is that correct?

5 MR. LORNE MIDFORD: (No Audible
6 Response).

7 MR. BOB PETERS: As -- as we sit here
8 today is that cost estimate still valid?

9 MR. DAVID BOWEN: By the math -- as I
10 mentioned in my presentation, we require a 10 percent
11 improvement in the general civil contract work this
12 year. And we -- we can't have any major risk come
13 true in order for it to -- for us to meet our control
14 budget.

15 In order for us to do -- to push down
16 towards \$8.2 billion, that is significantly a -- a
17 stretch goal, we would have to have upwards of a 30
18 percent improvement in our general civil contract to
19 come close to that right now.

20 MR. BOB PETERS: So if we turn just
21 quickly to page 50 of Board counsels' book of
22 documents, we'll see a chart with a schedule of dates
23 that was prepared not by Manitoba Hydro but I want to
24 understand when we look at this schedule, Mr. Bowen,
25 the October 17, 2020 in-service target is no longer

1 the -- the stretch target or the plan date.

2 Would you accept that?

3 MR. DAVID BOWEN: Sorry, can you
4 repeat the question?

5 MR. BOB PETERS: Let me ask it this
6 way, Mr. Bowen. If your stretch target could be
7 achieved and you've now indicated that to achieve it
8 you'd need a 30 percent improvement in this next year,
9 when would the first unit come in service?

10

11 (BRIEF PAUSE)

12

13 MR. DAVID BOWEN: I was just trying
14 to make sure I got my math right here. So the -- we -
15 - we would need over a 30 percent improvement, as I
16 previously noted. The -- the stretch goal that we
17 referred to, the 8.2 billion, has a first unit --
18 first unit in-service date of October of 2020.

19 MR. BOB PETERS: Would it be realistic
20 at this point, Mr. Bowen, to conclude that that's not
21 going to happen?

22 MR. DAVID BOWEN: Certainly from a --
23 from my perspective and our team's perspective, we are
24 going to continue to drive to have the lowest cost and
25 shortest schedule. I guess it depends who you ask

1 whether or not it's realistic. It is a very tough
2 goal that we are going to continue to work at, and I'd
3 be happy to report back here at the end of this
4 construction season and -- and give you a real answer
5 of how realistic it is or not.

6 MR. BOB PETERS: All right, we'll make
7 a date. No, it's certainly not an undertaking.

8 In the discussion you had with the
9 Chair just after the lunch recess today, the
10 understanding is that the \$8.7 billion is the P50
11 number, and you stressed that repeatedly, Mr. Bowen;
12 correct?

13 MR. DAVID BOWEN: Correct.

14 MR. BOB PETERS: And just for the
15 record, the -- the designation P50 indicates that
16 there's a 50 percent chance the cost will be lower,
17 and also a 50 percent chance the cost will be higher
18 than 8.7 billion?

19 MR. DAVID BOWEN: Yes.

20 MR. BOB PETERS: And catching up to
21 what the Chairman talked with your President and CFO
22 about on page 15 and 16 of Board counsels' book of
23 documents, maybe we'll see it over the top of 16, we
24 can see that with no in-service delay beyond '20/'21,
25 the P90 would be 9.6 billion but that would increase

1 to 9.9 billion if there was a further delay; correct?

2 MR. DAVID BOWEN: Yes, that's what's
3 shown here.

4

5 (BRIEF PAUSE)

6

7 MR. BOB PETERS: Mr. Bow -- sorry, Mr.
8 Bowen, your slide 64 from your presentation this
9 morning...

10

11 (BRIEF PAUSE)

12

13 MR. BOB PETERS: I just want to make
14 sure the -- the Board here is clear that going from
15 Manitoba Hydro's P90 on page 64, your slide 64, that
16 contemplates a delay of not only eighteen (18) months,
17 but an additional eleven (11) months as noted above
18 that, correct?

19 MR. DAVID BOWEN: Correct.

20 MR. BOB PETERS: So that's a twenty-
21 nine (29) month delay from what was first estimated?

22 MR. DAVID BOWEN: Yes.

23 MR. BOB PETERS: And if -- if the P90
24 number was calculated based on what I believe was
25 being spoken about in response to this information

1 request of a further delay or a thirty-two (32) month
2 delay, that thirty-two (32) month delay is, in
3 essence, only three (3) additional months from
4 Manitoba Hydro's P90 of April 22 -- April of 2022, and
5 a nine point six (9.6) number?

6 MR. DAVID BOWEN: So -- so to clarify,
7 the -- the P90 value provided on slide 64 has a twenty
8 (20) minu -- twenty-nine (29) month delay. In the
9 reference books of documents here on -- on item 16,
10 there is a farther three (3) month delay noted to move
11 the twenty-nine (29) month delay to thirty-two (32)
12 months, and there is additional interest and
13 escalation that that would attract. I haven't run the
14 numbers personally, but the -- the values show here
15 that it would increase from 9.6 to \$9.9 billion.

16 MR. BOB PETERS: Thank you. And you -
17 - you answered better than I asked it, but you can
18 confirm that to go from Manitoba Hydro's P90 of \$9.6
19 billion to the P90 at \$9.9 billion, that's an
20 additional three (3) months and only three (3) months,
21 according to the information?

22 MR. DAVID BOWEN: Correct.

23 MR. BOB PETERS: Thank you, sir. Mr.
24 Bowen, is Manitoba Hydro in the process of updating
25 its Keeyask cost estimate?

1 MR. DAVID BOWEN: No. No, we have --
2 we have monthly construction cost reports, and we have
3 our contract -- our -- our staff are continually
4 projecting, but we're not going through a formal
5 update at this time.

6 MR. BOB PETERS: Is there an update
7 being done for the schedule?

8 MR. DAVID BOWEN: Yes. Yes, the
9 schedule is driven by the general civil contract work.
10 Because there's been change in the schedule, it
11 impacts the entire job. Right now, as we speak, our
12 Manitoba Hydro site team is working with BBE to update
13 the Keeyask schedule based on expected progress for
14 2018. Once that occurs for the general civil contract
15 work, of course, there is a knock-on effect to other
16 site contracts, and that work will happen and exp --
17 expected to happen and be complete in -- in the next
18 month.

19 MR. BOB PETERS: By the end of
20 February, 2018?

21 MR. DAVID BOWEN: Correct.

22

23 (BRIEF PAUSE)

24

25 MR. BOB PETERS: Mr. Bowen, can you

1 through your counsel undertake to provide that
2 information to the Board when it's received?

3 MR. DAVID BOWEN: It's -- just want to
4 confirm what you're asking. You're asking for our
5 updated control schedule at the end of February?

6 MR. BOB PETERS: Or as soon as it's
7 received, yes.

8 MR. DAVID BOWEN: I -- we -- we can
9 provide that.

10 MR. BOB PETERS: Thank you, sir. Mr.
11 Bowen, your undertaking was to -- to provide through
12 your counsel the Public Utilities Board with an update
13 of Manitoba Hydro's schedule for the completion of
14 Keeyask?

15 MR. DAVID BOWEN: Yes. Yes.

16

17 --- UNDERTAKING NO. 55: Manitoba Hydro to provide
18 the PUB with an update of
19 Manitoba Hydro's control
20 schedule for the
21 completion of Keeyask at
22 the end of February or as
23 soon as it's received

24

25 CONTINUED BY MR. BOB PETERS:

1 MR. BOB PETERS: And, Mr. Bowen, if
2 that schedule either adds more days or subtracts more
3 days, does that impact the cost?

4 MR. DAVID BOWEN: Absolutely.

5 MR. BOB PETERS: And will Manitoba
6 Hydro take steps to update its Keeyask cost estimate
7 after it gets its schedule estimate?

8 MR. DAVID BOWEN: So the -- the
9 schedule I'm referring to, we have our control
10 schedule, and -- and I think everyone recognizes what
11 the control schedule is. So our first in-service date
12 is -- for our control is August of 2021. We have what
13 we call a working schedule, and the working schedule
14 is dynamic, and this working schedule is the schedule
15 I was referring that's being developed with the
16 general civil contractor as we speak.

17 This schedule will outline the work
18 that's going to happen this year in the 2018 sea --
19 season. Once -- once the -- we establish what work
20 happens under the general civil work, we'll then look
21 at what work happens under the turbine engineer work
22 with Voith. We'll look at the intake, et cetera, to
23 make sure everything is knitted together, and -- and
24 we have all the logic ties, right? So -- so normally
25 we would not do an update of our cost estimate unless

1 there was a significant change to the working
2 schedule. From -- from what I know right now is that
3 we -- we were -- the -- the change is going to be such
4 that we do not plan to do an update of our costs based
5 on the schedule.

6 MR. BOB PETERS: Thank you for that,
7 Mr. Bowen. If we turn to page 50 again in Board
8 counsel's book of documents, Exhibit 42-6, Mr. Bowen,
9 I want to make sure the panel is with you on that last
10 answer. Manitoba Hydro's control data is shown as
11 August 2021, correct?

12

13 (BRIEF PAUSE)

14

15 MR. DAVID BOWEN: Correct.

16 MR. BOB PETERS: And that's for the
17 first unit to be in-service and operational?

18 MR. DAVID BOWEN: Yes.

19 MR. BOB PETERS: Even with this
20 updated schedule done with the general civil
21 contractor, Manitoba Hydro is not planning to change
22 the control date of August, 2021?

23 MR. DAVID BOWEN: I just want to make
24 sure we're -- we're talking correctly, the
25 terminology. The control date references our \$8.7

1 billion control budget. Our working schedule is that
2 our team's goal is to achieve the work -- to finish
3 the work as quickly as possible to mitigate costs. Of
4 course, we're not going to give up on safety, the
5 environment, quality, and our -- and our commitments
6 under the JKDA. So -- so I would expect the
7 information that I received back from our construction
8 team will be in advance of the control date, because
9 that's what everyone's working to is to -- to come in
10 at the -- the shortest amount of time.

11 MR. BOB PETERS: Thank you, sir. I'd
12 like to turn to an issue to explain to this panel the
13 increase in prices for Keeyask that wen -- went from
14 6.5 to 8.7 billion with my next questions. And
15 probably the best way to start, Mr. Bowen, is to pick
16 up some of your comments by looking at page 25 of
17 Board counsel book of documents. At the end of 2016,
18 Mr. Bowen, there were problems that were identified by
19 Hydro by the Boston Consulting Group, and I suppose by
20 KPMG, correct?

21 MR. DAVID BOWEN: Yes, it was evident
22 at the end of 2016 that we had done -- like it says
23 here, it was actually about 40 percent of our planned
24 concrete work, and about 60 percent of our planned
25 earthworks.

1 MR. BOB PETERS: And when we try to
2 drill down with this question as to what was the
3 reasons for that, Manitoba Hydro had three (3) main
4 reasons. The first was the labour productivity was a
5 problem. There was also a slower than planned ramp-up
6 on site, and then there was some geotechnical issues
7 and concerns, correct?

8 MR. DAVID BOWEN: That's correct. And
9 -- and if -- if the Board likes, I'd be prepared to
10 talk at more detail on -- on these items tomorrow.

11 MR. BOB PETERS: All right. You're
12 inviting the Board to -- you want to provide something
13 to the Board -- and that wasn't very cryptic, but in
14 the -- in the in-camera session?

15 MR. DAVID BOWEN: Yes, I'd be willing
16 to provide greater level of detail tomorrow.

17 MR. BOB PETERS: All right. So I'll
18 just ask Ms. Van Iderstine, or Ms. Mayor to make a
19 note of that and they will ask you the appropriate
20 question in-camera. That would be acceptable. Thank
21 you.

22

23 (BRIEF PAUSE)

24

25 MS. HELGA VAN IDERSTINE: Yes, we will

1 do so.

2

3 CONTINUED BY MR. BOB PETERS:

4 MR. BOB PETERS: On the public record,
5 Mr. Bowen, which of these three (3) main issues is the
6 largest driver of the increase in costs of Keeyask
7 going from 6.5 billion to 8.7 billion?

8 MR. DAVID BOWEN: I would say let me
9 look at these three (3) -- three (3) bullets. The --
10 the difference between the bid and the actual
11 production achieved -- product to be achieved is the -
12 - is the largest driver.

13 MR. BOB PETERS: So that's the
14 productivity factor that's mentioned in -- in one (1)
15 of those three (3) bullets?

16 MR. DAVID BOWEN: Yes. Yes, in the
17 first bullet.

18 MR. BOB PETERS: And is it the
19 productivity for both the startup of the concrete
20 placement in 2016, and also the actual productivity
21 for concrete placement once the contractor got
22 mobilized in 2016?

23 MR. DAVID BOWEN: The -- the actual
24 productivity achieved from startup right through the
25 season was -- was far greater than what was expected.

1 MR. BOB PETERS: I'm sorry, I'm not
2 sure I heard your answer correctly.

3 MR. DAVID BOWEN: The -- the
4 productivity rates achieved, the person hours per unit
5 of work, they were much larger than the bid from the
6 start of the construction season throughout the entire
7 construction season.

8 MR. BOB PETERS: What you're saying is
9 Manitoba Hydro's expected productivity never
10 materialized from the general civil contractor?

11 MR. DAVID BOWEN: Well, what I'm
12 saying is that both Manitoba Hydro's expectation and
13 our contractor's expectations were not achieved.

14

15 (BRIEF PAUSE)

16

17 MR. BOB PETERS: Mr. Bowen, where did
18 Manitoba Hydro get its expectations as to productivity
19 with concrete and earthworks?

20 MR. DAVID BOWEN: In terms of where --
21 where we derive our productivity rates from, it comes
22 from our past historical experience. So from
23 Limestone, Wuskwatim, Pointe du Bois. It comes from
24 working with other utilities across Canada, and it
25 also comes from, in this case, I mentioned the -- the

1 shadow estimate that was done during the general civil
2 contractor bid. So it comes from all those different
3 areas.

4 MR. BOB PETERS: Did Manitoba...

5

6 (BRIEF PAUSE)

7

8 MR. BOB PETERS: Mr. Bowen, can you
9 indicate whether Manitoba Hydro, in its original
10 contract with the general civil contractor, use the
11 same productivity rates for concrete and earthworks
12 that Manitoba Hydro actually achieved when it
13 constructed Wuskwatim?

14 MR. DAVID BOWEN: No. The rates for
15 lower.

16 MR. BOB PETERS: Manitoba Hydro's
17 expectation of productivity was lower -- let me
18 rephrase the question. Manitoba Hydro expected there
19 to be greater productivity on Keeyask than Manitoba
20 Hydro achieved on Wuskwatim?

21 MR. DAVID BOWEN: That's correct.

22 MR. BOB PETERS: So where in Manitoba
23 Hydro's past history did Manitoba Hydro achieve the
24 productivity rates that it was expecting in its
25 contract with the general civil contractor on Keeyask?

1 MR. DAVID BOWEN: The -- the rates
2 provided by the general civil contractor would have
3 been during the Limestone era.

4 MR. BOB PETERS: So for the panel to
5 understand, the general civil contractor included in
6 that bid productivity levels that were similar to what
7 would have been achieved by Manitoba Hydro in the
8 Limestone construction?

9 MR. DAVID BOWEN: Correct.

10 MR. BOB PETERS: Did Manitoba Hydro
11 verify how the general civil contractor could achieve
12 those productivity levels?

13 MR. DAVID BOWEN: During the -- the
14 bid analysis phase, this was a -- obviously a -- a
15 topic of concern and discussion. It was one (1) of
16 the reasons why we carried a significant labour
17 reserve in our original control budget, albeit it --
18 in hindsight, it wasn't adequate, but yes, yes, we
19 looked at that in -- in earnest.

20 MR. BOB PETERS: What you're telling
21 this Board is that when you received the general civil
22 contractor's bids for productivity, a red flag went up
23 that caused Manitoba Hydro to want to check into that
24 further?

25 MR. DAVID BOWEN: Correct. As part of

1 our bid evaluation, we -- we look at the prices, and -
2 - and certainly this one was a concern for -- for the
3 team doing the analysis during the procurement phase.

4 MR. BOB PETERS: And the contract, the
5 general civil contractor that Manitoba Hydro -- Hydro
6 hired was a joint venture consortium of -- you told us
7 this morning -- Bechtel Canada, Barnard Canada, and
8 EllisDon, correct?

9 MR. DAVID BOWEN: That's correct.

10 MR. BOB PETERS: Have -- and -- and
11 it's all -- its shown as BBE, and perhaps that's the
12 legal name that they use? Is that how it's known?

13 MR. DAVID BOWEN: Yes. It's much
14 easier to say.

15 MR. BOB PETERS: Thank you. Did BBE
16 construct other Hydro projects that Manitoba Hydro
17 could verify their productivity levels on?

18 MR. DAVID BOWEN: Bechtel was part of
19 a joint venture that was involved with Limestone, so
20 that was a Bechtel/Kumagai joint venture. Barnard has
21 done some Hydro work, albeit quite a bit smaller in --
22 in the US. And -- and EllisDon, they're -- they don't
23 have direct experience within the -- the Hydro
24 marketplace, but certainly, they have more experience
25 within the Canadian construction marketplace.

1 MR. BOB PETERS: And the three (3) of
2 them haven't joined together to do any Hydro project
3 that Manitoba Hydro is aware of?

4 MR. DAVID BOWEN: I'm not aware of
5 that JV doing any other -- other Hydro projects like -
6 - like this, no.

7 MR. BOB PETERS: So help the Board
8 understand that once Manitoba Hydro saw that the
9 productivity level being quoted in the general civil
10 contract proposal by BBE, was it -- was it -- was
11 similar to what was achieved back in the Limestone
12 days, what investigations did Manitoba Hydro do to
13 determine whether that was reasonable going forward?

14 MR. DAVID BOWEN: I think the -- the
15 largest investigation we did was bringing on -- doing
16 a -- the shadow estimate that I talk -- just talked
17 about by having a contractor do a shadow estimate on
18 the bid to help verify those values.

19 MR. BOB PETERS: Was that shadow
20 contractor doing that work before the bids were
21 received from the four (4) proponents?

22 MR. DAVID BOWEN: Yes. I -- you're --
23 you're testing my memory, but I believe that the
24 estimate from the shadow estimate was received at the
25 same time that the bids were -- were closed.

1 MR. BOB PETERS: And you're prepared
2 to share what those bids are tomorrow with the panel?

3 MR. DAVID BOWEN: Correct.

4 MR. BOB PETERS: All right. Thank you
5 for that, sir. Mr. Bowen, in some discussion you had
6 just after lunch -- lunch with the Vice Chair, you've
7 previously told not only the Vice Chair, but the
8 members of the Board who were on the Needs for and
9 Alternatives rou -- review panel that there were
10 lessons that Manitoba Hydro had learned from the
11 Wuskwatim construction, and that was going to give
12 Manitoba Hydro greater confidence when it embarked on
13 Keeyask, correct?

14 MR. DAVID BOWEN: Correct.

15 MR. BOB PETERS: And one (1) of the --
16 and I'm looking on page 34 of Board counsel's book of
17 documents. One (1) of the reasons for that greater
18 confidence was because dealing with Keeyask, Manitoba
19 Hydro had already awarded the general civil contract
20 by the time the Needs for and Alternatives review was
21 being conducted. Do you recall that?

22 MR. DAVID BOWEN: Yes, I do.

23 MR. BOB PETERS: And the essence of
24 that, Mr. Bowen, is because the general civil contract
25 had been issued for Keeyask and was included in that

1 \$6.5 billion number, that gave the Utility, Manitoba
2 Hydro, greater confidence that this project would come
3 in close to \$6.5 billion?

4 MR. DAVID BOWEN: I think, as
5 discussed with the other projects here today, one (1)
6 of the first risks of any major -- major project is
7 getting -- securing pricing from contractors. At this
8 point in time, the general civil contract, it's the
9 largest risk on Keeyask. We had secured that price,
10 and it gave us more confidence in the potential
11 outcome.

12 MR. BOB PETERS: With the benefit of
13 hindsight, we can say that that really didn't turn out
14 the way it was expected correct?

15 MR. DAVID BOWEN: Yes. We're at 50
16 percent complete right now. Our control budgets
17 increased from six point five (6.5) to eight point
18 seven (8.7). We are doing everything we can to come
19 in lower than that, and that's what we'll keep doing,
20 But -- but yes, we look back over the last two (2)
21 years, that's -- that's exactly right.

22 MR. BOB PETERS: Another one (1) of
23 the concerns -- or lessons that was learned from the
24 Wuskwatim project was that from the point in time in
25 which the general service contractor had been engaged

1 until the end of the project, costs increased between
2 10 and 13 percent on the Wuskwatim project, correct?

3 MR. DAVID BOWEN: Yes, it was in that
4 ballpark.

5 MR. BOB PETERS: And back on page 31
6 of Board counsel's book of documents, the -- the
7 suggestion then, Mr. Bowen, is because for Keeyask the
8 general service contract had already been awarded, the
9 cost increases that you saw in Wuskwatim after the
10 general civil contract was awarded would lead you to
11 believe that the risks would probably be less than 10
12 or 13 percent more for Keeyask?

13 MR. DAVID BOWEN: Correct. At that
14 time, we -- we believe that -- that the risk
15 represented here, and what we knew, we would be within
16 our control or -- or much closer to control. But as
17 you've already mentioned, is that hindsight is 20/20,
18 and the -- the project has incurred a -- a substantial
19 cost increase.

20 MR. BOB PETERS: And if we -- if we go
21 back, Mr. Bowen, to page 11 and look at that waterfall
22 in the MGF project services report, leaving aside the
23 general civil contract, and I suppose the contingency,
24 a lot of the other contracts fluctuated, but probably
25 within the percentage range that you were expecting

1 after Wuskwatim. Would that be fair?

2 MR. DAVID BOWEN: The general civil
3 contract drives the project -- the schedule for the
4 work drives the project, so if we're on site longer,
5 if we have more person hours and more people in camp
6 for longer, generally all our costs go up because of
7 running the -- operating the town of Keeyask, if you
8 like. So -- so, yes, there's a knock-on effect, and -
9 - and it's driven through being there longer and --
10 and more person hours driven by this work.

11 MR. BOB PETERS: All right. I -- I
12 appreciate the clarification. What you're telling
13 this panel is that because the general civil contract
14 was the largest source of cost increase and delay in
15 schedule increase, that had a -- an effect on many of
16 the other items that are listed on page 11 in the --
17 the waterfall?

18 MR. DAVID BOWEN: That's right.

19 MR. BOB PETERS: All right. I've got
20 your point. Thank you. Now for Wuskwatim, Mr. Bowen,
21 do you recall if Manitoba Hydro included a labour
22 reserve or an escalation reserve?

23 MR. DAVID BOWEN: I don't believe we
24 had either for Wuskwatim.

25 MR. BOB PETERS: But you did have for

1 Keeyask, correct?

2 MR. DAVID BOWEN: Yes.

3 MR. BOB PETERS: And you had both a
4 labour reserve and an escalation reserve?

5 MR. DAVID BOWEN: Yes.

6 MR. BOB PETERS: And as you've
7 previously told me about ten (10) minutes ago, that
8 labour reserve just turned out to not be large enough
9 in -- in light of the productivity challenges that the
10 project has faced?

11 MR. DAVID BOWEN: Correct.

12 MR. BOB PETERS: One (1) of the other
13 mitigating factors that Manitoba Hydro was thinking
14 would give a higher level of confidence was because it
15 had a comprehensive schedule that linked the design,
16 procurement, and construction together.

17 Do you recall that?

18 MR. DAVID BOWEN: Sorry, can you
19 repeat the question?

20 MR. BOB PETERS: The essence of the
21 question is that Manitoba Hydro had confidence in its
22 Keeyask price because with Keeyask, it had a
23 comprehensive schedule that linked design,
24 procurement, and construction?

25 MR. DAVID BOWEN: Yes, we had a -- a

1 well-developed schedule that links all the different
2 parts of the work together, and -- which is required
3 for any of this work, and -- and the -- yes, it --
4 it's fundamental to carrying out any estimate and
5 providing confidence in what you're doing.

6 MR. BOB PETERS: And Wuskwatim didn't
7 have that, did it?

8 MR. DAVID BOWEN: I -- I didn't say
9 that. Wuskwatim had a comprehensive schedule
10 developed as well.

11 MR. BOB PETERS: To the same degree as
12 Keeyask's?

13 MR. JEFF STRONGMAN: If you don't
14 mind, I'll jump in on the Wuskwatim question.

15 MR. BOB PETERS: Absolutely, Mr.
16 Strongman.

17 MR. JEFF STRONGMAN: Wuskwatim's
18 schedule was not as well-developed as Keeyask. We
19 certainly learned a lot in -- in the scheduling
20 aspects of executing Wuskwatim, and we incorporated
21 many of those lessons into what we're now doing for
22 Keeyask. So the status of our Keeyask schedule is
23 certainly an improvement upon what we had for
24 Wuskwatim.

25 MR. BOB PETERS: Even though the

1 comprehensive schedule existed, Mr. Strongman, it --
2 it was such that it -- it hasn't been complied with
3 such that a new schedule's had to be developed?

4 MR. JEFF STRONGMAN: Are you referring
5 now to Keeyask?

6 MR. BOB PETERS: I was, yes.

7 MR. JEFF STRONGMAN: Yes. Well, I
8 think referring to the BCG chart that I identified,
9 the variance between plan versus actual concrete
10 production, the order of magnitude of the variance was
11 such that the schedule was very quickly no longer
12 effective in managing the work in 2016.

13 MR. BOB PETERS: All right. You're
14 referring back to pag -- page 7 of Board counsel's
15 book of documents, and you're telling this Board at
16 the bottom right-hand corner, there is a chart, and
17 the performance on -- and the productivity on concrete
18 got behind so much, so quickly, so early that Manitoba
19 Hydro wasn't able to recover from that?

20 MR. JEFF STRONGMAN: Precisely.

21 MR. BOB PETERS: Now, with Keeyask in
22 the general serv -- civil contract, Manitoba Hydro had
23 a labour risk strategy that included a premier camp to
24 attract and retain the craft labour, Mr. Bowen, and
25 you talked about that with the -- with the panel after

1 lunch today?

2 MR. DAVID BOWEN: That's correct.

3 MR. BOB PETERS: Was that labour risk
4 related to productivity?

5 MR. DAVID BOWEN: I'll be more
6 specific. The labour product -- productivity risk,
7 it's about attraction and retention, so we wanted to
8 provide a top-quality camp so people working away from
9 home in a remote environment would -- would stay not
10 only state our job, but come to our job. So, yes,
11 that was part of our attraction and retention
12 strategy, which is highly important for anyone whose
13 care network and a remote project department anywhere
14 in the world.

15 MR. BOB PETERS: Has the labour risk
16 strategy been successful or unsuccessful with the
17 hindsight?

18 MR. DAVID BOWEN: Some of it's been
19 successful, and some of it hasn't.

20 MR. BOB PETERS: What part has not
21 been successful?

22 MR. DAVID BOWEN: The part that hasn't
23 been successful was that we are spending more person
24 hours per unit of work than we originally planned.

25 MR. BOB PETERS: Mr. Bowen, on page 37

1 of Board counsel's book of documents, on the
2 transcript from the Needs for and Alternatives to
3 review, the Wuskwatim labour productivity was lower
4 than expected, correct?

5 MR. JEFF STRONGMAN: The Wuskwatim
6 labour productivity was definitely less than what was
7 expected.

8 MR. BOB PETERS: And even with that
9 knowledge, Mr. Strongman, the productivity rates in
10 the Keeyask contract were greater than what was in the
11 Wuskwatim arrangement?

12 MR. JEFF STRONGMAN: I -- I just want
13 to caution it's -- for clarity purposes, it's actually
14 misleading to say greater than or less than when --
15 man hours per cubic metre of concrete. As you spend
16 more man hours per cubic metre of concrete, you're
17 actually less productive. So just to try to help with
18 that basic understanding.

19 MR. BOB PETERS: Thank you for -- I
20 think you were correcting me. I thought I had said it
21 actually correctly, but however many person hours are
22 needed at Wuskwatim, even more person hours ended up
23 being needed at Keeyask. Have I said that right?

24 MR. JEFF STRONGMAN: That's correct.

25 MR. BOB PETERS: And even though

1 Manitoba Hydro knew that the person hours used at
2 Wuskwatim weren't meeting the target, the target for
3 Keeyask was for fewer person hours than it was at
4 Wuskwatim, correct?

5 MR. JEFF STRONGMAN: That's correct.

6 MR. BOB PETERS: Turning to page 40 of
7 Board counsel's book of documents, this was a slide
8 presentation made to Manitoba Hydro's Board of
9 Directors. And I take it, Mr. Midford, you were
10 probably a part of that? Or maybe Mr. Bowen, I don't
11 know.

12 MR. LORNE MIDFORD: Sorry, what's the
13 -- the date of this presentation?

14

15 (BRIEF PAUSE)

16

17 MR. BOB PETERS: We -- we're arguing
18 over it. I think it's November of 2013. Does that
19 help?

20

21 (BRIEF PAUSE)

22

23 MS. LOIS MORRISON: So, at that time,
24 I wasn't -- I wasn't there at that time.

25 MR. BOB PETERS: Okay. Thank you,

1 sir. Let's not dwell on the date unless it's
2 important to the witnesses, and -- and certainly,
3 we'll -- we can try to track that down. But on this
4 slide presentation, there's a contingency breakdown
5 provided, and labour productivity is identified as a
6 concern, but it's not included in the contingency.
7 Have I -- have I got that right?

8

9

(BRIEF PAUSE)

10

11 MR. DAVID BOWEN: It doesn't appear to
12 be here. I'd have to -- I -- I'd say yes, but subject
13 to check.

14

15 MR. BOB PETERS: Okay. I'll accept
16 that. Thank you, Mr. Bowen.

16

17

(BRIEF PAUSE)

18

19 MR. BOB PETERS: If we turn the page
20 to page 41, a provision was added for Keeyask for a
21 labour reserve as part of a management reserve,
22 correct?

23

24

25 MR. DAVID BOWEN: Yes, that's correct.

25

(BRIEF PAUSE)

1 MR. BOB PETERS: So the labour
2 productivity concern was not going to be addressed by
3 the contingency, but it was going to be addressed by
4 what is called a management reserve?

5 MR. DAVID BOWEN: Again, subject to
6 check, I've been told by my colleague that this
7 presentation was provided to our Hydro Board back in
8 February of 2014. At that time, it clearly indicates
9 that we're looking to -- may potentially have to
10 access a labour reserve. I don't know whether or not
11 contingency monies were allocated for labour at that
12 time.

13 MR. BOB PETERS: Thank you.

14

15 (BRIEF PAUSE)

16

17 MR. BOB PETERS: Did Manitoba Hydro
18 seek to get the productivity performance of the
19 contractors that were constructing --

20 MS. HELGA VAN IDERSTINE: Mr. Peters,
21 I just wanted to correct the date on that
22 presentation. It appears to have been November 2013,
23 so.

24

25 CONTINUED BY MR. BOB PETERS:

1 MR. BOB PETERS: And -- and thank you,
2 Ms. -- Ms. Van Iderstine. If we scroll ahead to page
3 59 of that same document, we see that there's a
4 similar presentation using the same graphics made in
5 February of 2014, correct?

6 MR. JEFF STRONGMAN: That appears to
7 be correct, and that the timeline that we're referring
8 to right now, it -- it proceeds involvement of each of
9 the three (3) panelists in their current positions,
10 just for clarification.

11 MR. BOB PETERS: Okay, thank you --
12 thank you very much. That's helpful, Mr. Strongman.
13 And before Ms. Van Iderstine's point, I was asking the
14 witnesses whether Manitoba Hydro contacted the general
15 civil contractors constructing other Canadian Hydro
16 dams to find out the productivity levels that were
17 being achieved in the Canadian market?

18

19 (BRIEF PAUSE)

20

21 MR. JEFF STRONGMAN: Would you please
22 repeat the question?

23 MR. BOB PETERS: Mr. Strongman, the --
24 I'm wondering if Manitoba Hydro, on receiving the
25 productivity quotes from the general civil

1 contractors, contacted any other Canadian utilities or
2 Canadian general civil contractors working on programs
3 of Hydro construction for their productivity rates.

4 MR. JEFF STRONGMAN: So yes, Manitoba
5 Hydro is in -- in communication and collaboration with
6 other Hydro utilities across Canada on a regular
7 basis. Specifically referring to the time in
8 question, I don't know specifically if the receipt of
9 bids had prompted any communication, but certainly, we
10 have tracking of project metrics across Canada from
11 other utilities that would have served as a basis for
12 comparison.

13 MR. BOB PETERS: Did any of those
14 comparisons show as favourable as those bid by the BBE
15 joint venture?

16 MR. JEFF STRONGMAN: So let me qualify
17 my answer before making it. The information that
18 we're getting into right now is -- is considered to be
19 highly confidential, and each of the utilities across
20 Canada that would have been a part of the
21 communication would have taken steps to ensure
22 protection of the information that would delve into a
23 great level of detail. So, really, just high-level
24 productivities would have been subject to discussion
25 and -- and breakdowns or specifics would have been

1 avoided at that time.

2 MR. BOB PETERS: All right. Thank
3 you. I accept that, Mr. Strongman.

4 Mr. Bowen, one (1) of the other reasons
5 that Manitoba Hydro gained confidence in the Keeyask
6 project costs that were disclosed at the Needs for and
7 Alternatives to review was because Manitoba Hydro had
8 essentially locked down 80 percent of the contracts,
9 correct?

10 MR. DAVID BOWEN: Yes, that's correct.

11 MR. BOB PETERS: And that really meant
12 there was only 20 percent left to be tendered and to
13 be awarded, and so that, Manitoba Hydro expected,
14 would minimize the need for any increase in costs?

15 MR. DAVID BOWEN: As I spoke of
16 earlier, one (1) of the major risks, again, is the
17 tender of -- of contracts. And yes, we had got
18 through our big ones at that time, and we were
19 confident at that time.

20 MR. BOB PETERS: Manitoba Hydro for
21 Keeyask also had a much better estimating process,
22 would you accept that, than it did for Wuskwatim?

23 MR. DAVID BOWEN: I would -- I would
24 say yes. We continued to improve, and -- and we
25 continue to apply lessons learned and refine our --

1 our estimating process. So, yes.

2 MR. BOB PETERS: And another factor,
3 Mr. Bowen, was that the regulatory review of the
4 Wuskwatim project, that was conducted by the Clean
5 Environment Commission, correct?

6 MR. DAVID BOWEN: I wasn't personally
7 involved in that process, so I -- I believe that's
8 correct, but I --

9 MR. BOB PETERS: And that -- that
10 review happened -- Mr. Williams remembers that, but --
11 or at least his younger brother does. That Wuskwatim
12 review happened much earlier, or actually years
13 earlier, before the actual construction started
14 compared to Keeyask, correct?

15 Ms. Mayor may be the one who has to
16 assist on that.

17

18 (BRIEF PAUSE)

19

20 MS. HELGA VAN IDERSTINE: Yeah, we'd
21 have to get back to you on that. I'm not sure that
22 anybody's got that information at their -- at
23 fingertips.

24

25 CONTINUED BY MR. BOB PETERS:

1 MR. BOB PETERS: Thank you, Ms. Van
2 Iderstine. I'm not going to ask for that as an
3 undertaking, but the point I want to try to see if Mr.
4 Bowen agrees, or Mr. Strongman agrees is for
5 Wuskwatim, there was a lag between getting the
6 regulatory approval and putting shovel in the ground.

7 Do you accept that as correct, that leg
8 could have been several years?

9 MR. DAVID CORMIE: Mr. Peters, I was
10 involved in this -- this process, and I -- your --
11 your premise is correct.

12 MR. BOB PETERS: And so, Mr. Bowen,
13 with the Keeyask project, it looked like the ink was
14 barely dry on the PUB's Needs for and Alternatives
15 review before there was something being done in the
16 river, the cofferdam was being constructed, correct?

17 MR. DAVID BOWEN: Our first -- our --
18 our start of construction in 2014 was pushing the
19 first rock in the river, which happened on July 15th,
20 which was very close to when the NFAT process closed.

21 MR. BOB PETERS: Within a matter of a
22 few weeks after the Board's issued its -- its NFAT
23 report?

24 MR. DAVID BOWEN: That's -- that's my
25 recollection.

1 MR. BOB PETERS: All right. And Mr.
2 Bowen, the whole point of going here is that gave
3 Manitoba Hydro confidence that because of the relative
4 duration between the regulatory approval and the
5 actual construction, that, too, would serve to keep
6 construction costs lower than they otherwise could be?

7 MR. DAVID BOWEN: Correct. I think --
8 I think what your -- point you're trying to make is
9 that any delay to the construction would push back the
10 contr -- the -- the project schedule, and there is a
11 very large and significant cost for interest and
12 escalation, and -- and yes, it would make it cost
13 more.

14 MR. BOB PETERS: All right. Thank
15 you, sir. Mr. Chair, if this suits the Board, this
16 would be an appropriate time for an afternoon break.

17 THE CHAIRPERSON: Thank you. We'll
18 break for fifteen (15) minutes.

19

20 --- Upon recessing at 2:47 p.m.

21 --- Upon resuming at 3:06 p.m.

22

23 THE CHAIRPERSON: Mr. Peters...?

24 MR. BOB PETERS: Thank you, sir.

25 MS. HELGA VAN IDERSTINE: May I just

1 jump in. We have -- at the outset of the hearing this
2 afternoon Panel Member McKay had asked a question
3 which seemed quite simple to answer and we're having a
4 challenge with it, but it actually was a little more
5 complicated, which is why we waited and now Mr.
6 Strongman has the answer.

7 MR. JEFF STRONGMAN: So I believe the
8 question was relating to the number of hours worked.
9 So I've -- I've got the data handy to respond to the
10 question.

11 The milestone that was celebrated back
12 in June of 2017 of 2 million hours and 4 million hours
13 for KCN employees and Indigenous employees
14 respectively that, as I said, was the summertime. By
15 year's end of 2017 the total KCN hours worked was 2.3
16 million and the total Indigenous hours worked in -- on
17 the project by the end of 2017 was 5.8 million, on a
18 total -- total labour hours worked of 15.3 million.

19 So the Indigenous proportion of the
20 total was close to 40 percent, and the remark that I'd
21 made previously was that this proportion is
22 unprecedented in megaproject work within Canada.

23 I believe that was responsive to the
24 question you'd asked.

25 THE CHAIRPERSON: Mr. Peters...?

1 CONTINUED BY MR. BOB PETERS:

2 MR. BOB PETERS: Thank you. On slide
3 56 of Manitoba Hydro Exhibit 120, one (1) of the
4 issues raised for the cost overruns related to
5 geotechnical issues, correct?

6 MR. DAVID BOWEN: Yes.

7 MR. BOB PETERS: In one (1) of the
8 reports that was obtained, it was in the MGF report
9 specifically by the contractor KCB, Klohn Crippen
10 Berger, they found that the quantities of earthworks
11 and excavations were close to forecast.

12 Do you recall them saying that, Mr.
13 Bowen or Mr. Strongman?

14 MR. JEFF STRONGMAN: Yes, I recall
15 that. I think the comment was in relation to concrete
16 work. They were remarkably close and on earthworks
17 the net sum was very close with some expected
18 deviation according to different classes of
19 excavation.

20 MR. BOB PETERS: Your memory's better
21 than mine. And on that note, then, Mr. Strongman, why
22 did the geotechnical issues cause problems if, as KCB
23 found, the quantities were very close to what was
24 forecast?

25 MR. JEFF STRONGMAN: Good question.

1 In the slide deck that I presented earlier this
2 morning, I attempted to lay the groundwork, if you
3 done mine the pun, for the answer to that question.
4 There's a couple of slides and one (1) of them made
5 reference "to dinner plate clean." It's on slide deck
6 number 17.

7 Do you see the pictures here? You can
8 see on the left that the -- the undulations of the
9 bedrock are quite substantial and as the people are
10 standing in the high and low spots there's a variation
11 of -- of a number of feet in this picture and many
12 metres over a long stretch of -- of ground.

13 On the right side you can see a picture
14 showing where rock material has been placed at the
15 base and in the -- in the foreground of that shot
16 where there has yet to be any material placed. And
17 with such significant variation on the bedrock, one of
18 the means of leveling the surface before preparing it
19 for the high-volume machinery with higher productivity
20 levels would be to add in what we call dental
21 concrete. Dental concrete is a lean mix of concrete.
22 It's -- it's less expensive than structural concrete.
23 There's less cement there, but it's really used to
24 fill up all the voids.

25 And our estimation of -- of how much

1 dental concrete was going to be required on this job
2 was minimal and as the ground conditions have
3 dictated, it's been one (1) of those concrete --
4 sorry, one (1) of those quantities where substantially
5 more has been required to date.

6 MR. BOB PETERS: Can you quantify the
7 dollar and schedule impacts from that dental concrete
8 issue?

9 MR. JEFF STRONGMAN: The dental
10 concrete issue itself, I can quantify saying that we
11 assumed 1 or 2000 cubic metres of concrete and I think
12 by the end of the second year we had already used at
13 least 10,000 with two (2) more years of earthworks to
14 go. I'd have to check to confirm those numbers, but
15 those pop to mind.

16 The actual cost impact of that? I
17 would hold back from quantifying because I don't have
18 certainty on what the number is.

19 MR. BOB PETERS: But in term --

20 MR. JEFF STRONGMAN: Probably what is
21 more significant is the impact to the overall
22 productivity of having to spend considerably more time
23 getting off the rock -- sorry, is that better?

24

25 (BRIEF PAUSE)

1
2 MR. JEFF STRONGMAN: So I tried to
3 quantify the -- the volumes. I'm not sure if that was
4 well understood. In any event, the -- the impact from
5 volume and costs is substantial but probably even more
6 impactful is the schedule delay associated with taking
7 considerably more time than planned to clean the
8 surface of the rock to ensure that the base of the
9 earth structures are well founded, and that there is
10 no potential water path or seepage path once the
11 impoundment takes place.

12 MR. BOB PETERS: While you haven't put
13 a dollar value on the record, Mr. Strongman, by how
14 many weeks, months was the project delayed because of
15 difficulty in getting this dental concrete in place?

16 MR. JEFF STRONGMAN: It's a good
17 question. Before being able to answer the question,
18 there needs to be an understanding that there is
19 multiple parallel paths of critical work happening.
20 So the earthworks that's taking place, if we just talk
21 about earthworks in exclusivity, we would be measuring
22 the delay experience from getting off the rock in a
23 number of months. On the North dam, for instance,
24 which is nearing completion, we might have spent three
25 (3) to six (6) months longer than planned in preparing

1 the base before we could work up.

2 The central dam which is approximately
3 a third completed, we would've had a similar impact
4 there.

5 And for the south dam which has yet to
6 be constructed because that's currently the path of
7 the -- the river and won't be constructed until, at
8 the very earliest, after next year, there's no
9 measurable delay there yet.

10 Now, as the earthworks are proceeding
11 we're also building concrete works and concrete has
12 had its own different challenges. So saying what the
13 effect of this earthworks issue has to the overall
14 project schedule, it's happening at the same time as -
15 - as we're experiencing some delays on concrete. So
16 it's -- it's hard to be specific about exactly what
17 that number is.

18 MR. BOB PETERS: Is Manitoba Hydro
19 attributing any of the delay in the schedule to the
20 dental concrete?

21 MR. DAVID BOWEN: If I could just add
22 to Mr. Strongman's comments, the -- the concrete works
23 right now is driving the schedule, the critical path.
24 So -- so right now the earthworks is a shorter
25 duration and -- and we should not be waiting for the

1 earthworks structures to water up and -- and to
2 energize our -- our units.

3 So if that assumption holds true for
4 the remainder, then the earthworks will not delay our
5 critical path because the concrete path is longer.

6 MR. BOB PETERS: Were the cost
7 increases addressed for this dental concrete in the
8 original contingency amount set aside for the original
9 general civil contract?

10 MR. DAVID BOWEN: I would say that,
11 no, there's been a lot more dental concrete work
12 that's been performed than originally anticipated.

13 MR. BOB PETERS: So that answer really
14 means, Mr. Bowen, that the original contingency amount
15 was insufficient for this -- for this problem?

16 MR. DAVID BOWEN: Correct. The -- the
17 undulations shown here, I believe that some of the
18 Panel members, when you -- they came to site this past
19 summer on the central dam, we -- there was a -- a
20 pretty significant fault that was right in the middle
21 of the central dam where we've had to go around that -
22 - those conditions to the act -- that -- to that
23 extent weren't anticipated and -- and -- and they're
24 costing more than we originally anticipated.

25 MR. BOB PETERS: All right. Let's

1 move us along the timeline, gentlemen, that before the
2 end of the 2016 construction season Manitoba Hydro's
3 management and Board of Directors had concerns about
4 the -- the productivity at Keeyask; that's correct?

5 MR. JEFF STRONGMAN: That's correct.

6 MR. BOB PETERS: And we know that
7 Manitoba Hydro engaged KPMG in May approximately of
8 2016 to help address some of the problems; correct?

9 MR. JEFF STRONGMAN: That's correct.
10 The KPMG engagement was self-directed assessment of
11 the Keeyask project's systems and processes to
12 identify opportunities for improvement and then act on
13 those recommendations.

14 MR. BOB PETERS: And in mid to late
15 2016 -- 2016, the Manitoba Hydro Board of Directors
16 made a decision to proceed with both Bipole III and
17 Keeyask?

18 MR. LORNE MIDFORD: Yes, that's right.

19 MR. BOB PETERS: And that was after
20 Manitoba Hydro's Board of Directors considered whether
21 they should cancel construction on both of those
22 megaprojects; correct?

23 MR. LORNE MIDFORD: Yes.

24 MR. BOB PETERS: And moving forward,
25 Manitoba Hydro developed the BBE recovery roadmap in

1 late 2016; is that also correct, Mr. Midford?

2 MR. LORNE MIDFORD: Yes, that's --
3 that's correct.

4 MR. BOB PETERS: And then as a result
5 of that recovery roadmap, a recovery plan was prepared
6 by Manitoba Hydro in late 2016 or early 2017?

7 MR. LORNE MIDFORD: Yes, that's --
8 that's accurate.

9 MR. BOB PETERS: And I understand from
10 previous answers that the consulting firm KPMG, who's
11 provided a letter as appendix A to Manitoba Hydro's
12 rebuttal, KPMG provided the services to help with that
13 recovery plan?

14 MR. DAVID BOWEN: That's right.

15 MR. BOB PETERS: Is KPMG still
16 providing services on Keeyask?

17 MR. DAVID BOWEN: Yes, they are.

18 MR. BOB PETERS: Can you tell the
19 Board briefly what KPMG is doing?

20 MR. DAVID BOWEN: KPMG's providing
21 advisory services to the pro -- to project management
22 for the construction of Keeyask and so much like Mr.
23 Peters has just stated, they were heavily involved
24 with the recovery plan, which began initiated back in
25 September 2016, but they're providing ongoing support

1 to our team for various issues as they arise on the --
2 on the construction.

3 MR. BOB PETERS: Did KPMG also assist
4 on the assessment of the Bipole III project?

5 MR. ALISTAIR FOGG: Sorry, Mr. Peters,
6 in terms of the Bipole III project from the proceed or
7 not proceed perspective or...?

8 MR. BOB PETERS: Mr. Fogg, I
9 understand that KPMG was engaged on approximately May
10 the 2nd, 2016. Can you accept that as accurate?

11 MR. ALISTAIR FOGG: For Keeyask or for
12 -- for Bipole III?

13 MR. BOB PETERS: No, for the
14 engagement of KPMG engagement entirely. And maybe
15 what I could do is I could ask Diana to find Manitoba
16 Hydro's rebuttal evidence and we'll turn to I guess 59
17 might be the first page of the -- it might be a KPMG
18 letter. No. If we follow page 58 of 58, a couple
19 more pages ahead, Diana, please. All right, thank
20 you.

21

22 (BRIEF PAUSE)

23

24 MR. BOB PETERS: This is what I was
25 thinking of is that KPMG was engaged by Hydro on May

1 the 2nd and they provided a review of the Keeyask
2 generating station project and they talked about
3 development and implementation of a recovery plan,
4 correct? Mr. Strongman or Mr. Midford?

5 MR. LORNE MIDFORD: Yes, that's
6 correct.

7 MR. BOB PETERS: My question then, Mr.
8 Fogg, was: Did KPMG also have any role to play since
9 May the 2nd, 2016, in respect to Bipole III?

10 MR. ALISTAIR FOGG: KPMG has not have
11 -- had an active role on Bipole since May 2nd; earlier
12 to that they were involved on Bipole III conducting, I
13 believe the term has come up, for a health check on
14 the project processes and services.

15 MR. BOB PETERS: Are these -- Mr.
16 Fogg, was this an extensive health check? Is this an
17 annual medical or is this just a walk-in clinic view?

18 MR. ALISTAIR FOGG: I wouldn't context
19 it as a trip to the ER necessarily. It was a thorough
20 review of our processes and standards for Bipole III
21 and with some areas of recommendations for
22 improvement.

23 MR. BOB PETERS: All right. Perhaps
24 the better way for the Board to assess the duration
25 and the scope of their involvement, Mr. Midford, could

1 you undertake to provide the Board with an indication
2 of how much Manitoba Hydro has paid KPMG since May the
3 2nd on the Keeyask project and, likewise, how much
4 they've paid KPMG related to the Bipole III project?

5 MS. HELGA VAN IDERSTINE: We'll take
6 that under advisement, Mr. Peters.

7 MR. BOB PETERS: All right, thank you.

8

9 --- UNDERTAKING NO. 56: Manitoba Hydro to provide
10 the Board with an
11 indication of how much
12 Manitoba Hydro has paid
13 KPMG since May the 2nd on
14 the Keeyask project and,
15 likewise, how much they've
16 paid KPMG related to the
17 Bipole III project. (TAKEN
18 UNDER ADVISEMENT)

19

20 CONTINUED BY MR. BOB PETERS:

21 MR. BOB PETERS: Any costs of these
22 third-party consultants would be included in the
23 control budget; is that correct, Mr. Midford?

24 MR. LORNE MIDFORD: Yes, that's right.

25 MR. BOB PETERS: Thank you. In this

1 process, Mr. Midford, did Manitoba Hydro management
2 consider the cost to walk away from the Keeyask
3 project, in essence, shut it down?

4 MR. LORNE MIDFORD: I'm not sure what
5 you're -- are you referring to the KPMG engagement or
6 the BCG from the Board? Sorry.

7 MR. BOB PETERS: Let me rephrase the
8 question. During this review process and just prior
9 to preparing the recovery roadmap and the recovery
10 plan, Manitoba Hydro, as I understood the evidence of
11 your president, had considered on a couple of
12 occasions whether to stop construction on Keeyask
13 entirely; correct?

14 MR. LORNE MIDFORD: The Manitoba Hydro
15 Board hired BCG in, as you know, in '16 to -- to
16 review the projects and -- and provide that
17 recommendation to them in terms of the -- the
18 economics of continuing or looking at other
19 alternatives going forward. And so that was the main
20 focus of the BCG review. So that was provided to the
21 Manitoba Hydro Board towards the end of '16, I
22 believe.

23 Since then, internally we've done a
24 refresh of that review which I think was provided in
25 earlier testimony with the new control budget of the

1 \$8.7 billion. And so -- so I believe what our CEO was
2 referring to was the refresh of that analysis in the
3 spring of 2017 by Manitoba -- internally by Manitoba
4 Hydro staff.

5 MR. BOB PETERS: Has Manitoba Hydro
6 calculated what the cost of stopping work on Keeyask
7 would be and what it would mean for ratepayers?

8 MR. LORNE MIDFORD: Sorry, Mr. Peters,
9 can you just repeat that.

10 MR. BOB PETERS: I'm wondering, Mr.
11 Midford, whether Manitoba Hydro had calculated the
12 cost of discontinuing work on Keeyask, together with
13 any ratepayer impacts that might have?

14 MR. LORNE MIDFORD: Yes, I believe
15 that was done.

16 MR. BOB PETERS: And are those -- is
17 that information something that Manitoba Hydro can
18 provide to this Board on the public record?

19 MS. HELGA VAN IDERSTINE: I think -- I
20 think we -- yeah, I don't think the detail of that has
21 been provided, Mr. Peters. It was provided at a high
22 level I think, in -- either in an MFR or an IR, so,
23 we'd have to check into that and whether that's determ
24 -- we can provide more detail.

25 MR. BOB PETERS: All right, if you

1 could undertake then, Ms. Van Iderstine, to advise the
2 Panel of Manitoba Hydro's calculation of the costs for
3 stopping construction on Keeyask entirely, together
4 with what, if any, rate impacts that would have.

5 That would be appreciated.

6 MS. HELGA VAN IDERSTINE: Excuse me,
7 if that -- if that's been done then I -- we'll look
8 into it and if it's possible to produce it, we will.
9 But I'm not entirely certain it's been done in that
10 entire -- in that detail.

11 MR. BOB PETERS: Thank you.

12

13 --- UNDERTAKING NO. 57: To advise the Panel of
14 Manitoba Hydro's
15 calculation of the costs
16 for stopping construction
17 on Keeyask entirely,
18 together with what, if
19 any, rate impacts that
20 would have.

21

22 CONTINUED BY MR. BOB PETERS:

23 MR. BOB PETERS: In terms of Manitoba
24 Hydro's recovery roadmap, one (1) of the options to go
25 forward was to start with a new general civil

1 contractor; is that correct?

2 MR. DAVID BOWEN: That -- that's
3 what's shown there, yes, on slide 57 of my
4 presentation this morning.

5

6 (BRIEF PAUSE)

7

8 MR. BOB PETERS: Is it correct for
9 this Board to understand, Mr. Bowen, that when
10 Manitoba Hydro was developing the recovery roadmap,
11 the general civil contractor that we've called BBE was
12 not interested in continuing under the old contract?

13 MR. DAVID BOWEN: I'd like to provide
14 the most complete answer today, but I would request
15 that be able to provide more information tomorrow.
16 Certainly BBE was aware of the challenges they were
17 having and, certainly, they wanted to do everything
18 they could to -- to help Manitoba Hydro and continue
19 with the project.

20 MR. BOB PETERS: But it's a matter of
21 public record, is it, Mr. Bowen, that one (1) of the
22 options considered by Manitoba Hydro was to part
23 company with BBE and proceed in a different direction?

24 MR. DAVID BOWEN: Yes, that's what's
25 shown on slide 57.

1 MR. BOB PETERS: The other option
2 would be to reduce the scope of work for BBE and bring
3 in some additional contractors to help?

4 MR. DAVID BOWEN: We -- we considered
5 descopeing, yes.

6 MR. BOB PETERS: And descopeing for
7 those of us who aren't all that familiar with the word
8 really means, put a new contract together with BBE but
9 also bring in somebody else to do some of the work
10 that BBE wasn't given in the new contract?

11 MR. DAVID BOWEN: More -- more or
12 less, it would -- it would change the scope of work
13 they had and would bring in different parties to
14 execute portions of that work.

15

16 (BRIEF PAUSE)

17

18 MR. BOB PETERS: Let's jumped to when
19 Manitoba Hydro decided to continue the relationship
20 with BBE as the general civil contractor, Mr. Bowen;
21 that meant Manitoba Hydro had to, in essence,
22 renegotiate with them to continue?

23 MS. HELGA VAN IDERSTINE: Excuse me,
24 Mr. Peters, I just --

25 MR. BOB PETERS: I'm sorry.

1 MS. HELGA VAN IDERSTINE: -- wanted to
2 have a quick chat with -- with Mr. Bowen. I -- I know
3 he's concerned at this point to some of the questions
4 are getting quite close to things that he'd be
5 concerned about relating -- that affect the
6 relationship with some of the parties and would
7 otherwise be CSI so.

8 We want to be as open as we can in this
9 process so that the public is aware of what's going on
10 and response of -- it's getting too close.

11 MR. BOB PETERS: Since that, Ms. Van
12 Iderstine, and I move to a new topic if -- if that
13 permit -- but if I am encroaching and that sensitivity
14 arises again, please, don't hesitate to -- to let us
15 know.

16

17 CONTINUED BY MR. BOB PETERS:

18 MR. BOB PETERS: I wanted to turn, Mr.
19 Bowen, to Manitoba Hydro having made the decision to
20 continue with BBE as the general civil contractor;
21 that meant that there had to be a new negotiation with
22 that contractor; correct?

23 MR. DAVID BOWEN: Correct, based on
24 the -- the challenge we had and -- and the problems
25 that, yes, we need to negotiate a new path forward.

1 MR. BOB PETERS: And I'll put the
2 question out and you'll tell me if I'm getting too
3 close to the line, but under the original contract the
4 cost overruns due to the productivity problems had a
5 negative impact on BBE's profits?

6 MR. DAVID BOWEN: I'd like to discuss
7 that tomorrow --

8 MR. BOB PETERS: All right.

9 MR. DAVID BOWEN: -- if I may.

10 DR. BYRON WILLIAMS: Mr. -- Mr.
11 Chair, just -- Byron Williams for the Consumers
12 Coalition. I'll just note that if one goes to the
13 KPMG letter attached to Manitoba Hydro's rebuttal
14 evidence, there's a fair bit of information in there
15 and -- and certainly our client always is interested
16 in as much information on the public domain as
17 possible.

18 I'm not as confident as Manitoba Hydro
19 that we are coming close to -- close to that line.
20 This is important public information.

21 THE CHAIRPERSON: Thank you, Dr.
22 Williams, and -- and I'm sure that in your cross-
23 examination, if it's on the record already, you may go
24 to it.

25

1 CONTINUED BY MR. BOB PETERS:

2 MR. BOB PETERS: Mr. Bowen, in late
3 2016 or early 2017 both Hydro and BBE signed what is
4 known as Amending Agreement Number 7?

5 MR. DAVID BOWEN: Yes, that occur --
6 occurred in early 2017.

7 MR. BOB PETERS: And essentially,
8 that's the new general civil contract going forward
9 and that's the one that's in place today?

10 MR. DAVID BOWEN: Correct, that
11 agreement amended the existing original contract.

12 MR. BOB PETERS: And under this
13 Amending Agreement 7, there was a recalibration of the
14 productivity required from BBE and the profit to be
15 allowed to BBE?

16 MR. DAVID BOWEN: That's correct.

17 MR. BOB PETERS: And there was a new
18 target price for the completed contract?

19 MR. DAVID BOWEN: Yes.

20 MR. BOB PETERS: And there was a new
21 profit amount determined that would be available to
22 BBE?

23 MR. DAVID BOWEN: Correct.

24 MR. BOB PETERS: Can you indicate
25 whether BBE would also receive overheads and general

1 administrative cost allowance?

2 MR. DAVID BOWEN: Yes, general
3 administration, overhead applied.

4 MR. BOB PETERS: Would be fair for
5 this panel to understand, Mr. Bowen, that the new
6 contract with BBE looked a lot like the old contract?

7 MR. DAVID BOWEN: Well, certainly, the
8 -- the technical scope and the scope of work was --
9 was mostly unchanged. The commercial points of it,
10 though, there are some pretty substantive changes.

11 MR. BOB PETERS: And those are the
12 points you're going to tell the Panel about tomorrow?

13 MR. DAVID BOWEN: Yes.

14

15 (BRIEF PAUSE)

16

17 MR. BOB PETERS: All right. Are you
18 able to tell the Board today, Mr. Bowen, that in
19 addition to any contingency reserve in the Amending
20 Agreement 7 whether there are management reserves?

21 MR. DAVID BOWEN: As I noted in my
22 presentation, there were no management reserves
23 contained in the control budget.

24 MR. BOB PETERS: Can you indicate why
25 that's the case?

1 MR. DAVID BOWEN: I -- I tried to
2 articulate that earlier. The -- the reason for --
3 management reserves are low probability/high-impact
4 events and one (1) event could be if there was a major
5 safety incident that, basically, stopped work in the
6 powerhouse complex for months on end, which would have
7 a direct impact on the scheduled date completion, of
8 course, lots of costs.

9 At this point in the contract, in the
10 project, we chose not to -- to choose these events to
11 -- to put in the budget because of their large dollar
12 value and -- and the low likelihood of occurrence.

13 MR. BOB PETERS: Keeping it at a high
14 level, Mr. Bowen, we can fast-forward to the MGF
15 services report in these proceedings, and there is an
16 extract on page 43 of Board counsels' book of
17 documents and MGF -- I'm sorry, I suggested it was a
18 report, it's actually in response to an Information
19 Request.

20 MGF indicates that the Amending
21 Agreement Number 7 is not being performed at an
22 acceptable level. And as an example, more money is
23 being spent for less process -- progress and revised
24 productivities in Amending Agreement Number 7 are not
25 being met.

1 Do you see that?

2 MR. DAVID BOWEN: Yes.

3 MR. BOB PETERS: Is that factually
4 accurate?

5 MR. DAVID BOWEN: In -- in my
6 presentation today, we talked about the -- the
7 quantity deficits for both concrete and earthworks.
8 So if we go back to the -- remind everyone of that
9 conversation is that, we saw improvements to concrete
10 production and to earthworks, but we had a deficit of
11 20 percent in the concrete and 25 percent in the
12 earthworks.

13 The -- the work on the concrete, the --
14 the costs are higher than the amending agreement right
15 now, and certainly we've seen some cost growth in
16 other areas of the contract. So, those are some
17 challenges that we're actively working on with our
18 general civil contract as we speak to -- to bring
19 those costs back in line with -- and improve upon them
20 based on what was signed in the amending agreement.

21 MR. BOB PETERS: And so with that
22 answer, Mr. Bowen, you're acknowledging as said by MGF
23 that revised productivities in Amending Agreement
24 Number 7 are not being met; correct?

25 MR. DAVID BOWEN: I'm -- I'm

1 qualifying the answer. In earthworks this year, we --
2 we saw an improvement overall. In -- in concrete we
3 did see an improvement. I would -- I would
4 characterize that improvement as a 20 percent
5 improvement overall but if you look at the person
6 hours, the dollars per person, yes, it's cost more
7 than the -- than the amending agreement, but there is
8 a complexity factor to consider as well.

9 MR. BOB PETERS: All right, thank you.
10 And to complete the Keeyask cost estimates that are on
11 the public record, MGF on page 45 of Board counsels'
12 book of documents indicates that the order of
13 magnitude estimate range to complete Keeyask,
14 according to MGF, is between 9.5 billion and 10.5
15 billion.

16 You see that, sir?

17 MR. DAVID BOWEN: Yes.

18 MR. BOB PETERS: And Manitoba Hydro
19 understands that the \$9.5 billion number from MGF is
20 if MGF -- is if Manitoba Hydro takes some mitigation
21 steps that MGF has indicated are needed in the MGF
22 report?

23 MR. DAVID BOWEN: The first thing I'm
24 always concerned about, various consultants throwing
25 out range of values. I think we've seen a history of

1 that on the Keeyask project to date. We --we've --
2 we've provided -- Manitoba Hydro's provided our best
3 estimate of where the project could end up. Certainly
4 others can have other opinions and -- but it's -- it's
5 -- it's challenging and dangerous to make opinions
6 based on limited knowledge.

7 MR. BOB PETERS: I'll take that as a
8 polite way of Manitoba Hydro disagreeing with MGF's
9 view and you provided your written reasons in Manitoba
10 Hydro's rebuttal, Mr. Bowen?

11 MR. DAVID CORMIE: Well, to be clear,
12 the -- the P90 value for Manitoba Hydro's control
13 budget was 9.6 billion which is in the range. We --
14 we did look at reserves with our budget and -- and
15 certainly we're not disputing that we can -- the
16 project has risks that could put us in this range. So
17 I'm not disputing that fact, but I -- I don't -- we
18 have difficulty understanding how MGF arrived at these
19 numbers.

20 MR. BOB PETERS: All right, I have
21 your point. Thank you. Now, you've already in your
22 last few answers repeated what we heard in your
23 presentation to the effect that more concrete was
24 placed in 2017 than in 2016 and, likewise, more
25 earthworks were completed in 2017 and 2016, correct?

1 MR. DAVID BOWEN: Yes.

2 MR. BOB PETERS: And you'll agree with
3 me that -- and I think your answer may have contained
4 the germ of the point I'm getting to -- is that just
5 because more quantity of concrete and earth was placed
6 in the prior years that doesn't mean Manitoba Hydro
7 and BBE were more productive than in 2016; does it?

8 MR. DAVID BOWEN: To be clear, we saw
9 a productivity improvement on the earthworks. The --
10 the earthworks is very easy to measure. For the
11 concrete, the concrete work this year if we go back to
12 the slides that Mr. Strongman showed of the work
13 completed in 2016 compared to 2017. In 2016 we were
14 metres off the ground. Whereas in 2017, we were tens
15 of metres and lots of work was accessed by
16 scaffolding. So it -- the work was higher, more --
17 more complex. The formwork we saw the draft to forms
18 and we saw the top of the scroll case, all that
19 formwork surround -- circular formwork compared to
20 flat formwork.

21 So the complexity of the work, what I
22 was trying to illustrate was the complexity of the
23 work in 2017 was a fair bit more complex than in 2016.
24 So overall, the productivity values, the dollar -- the
25 person hours per unit to work, it did cost more, but

1 when you weigh it with the complexity factor, there
2 was certainly improvements that were made.

3 MR. BOB PETERS: Even with those
4 improvements, Mr. Bowen, 2017 productivity for both
5 concrete and earthworks were below the targets in the
6 2017 Amending Agreement Number 7?

7 MR. DAVID BOWEN: So I'll just -- I'll
8 just correct the language for the -- for the record.
9 The production targets which means the total volume of
10 work completed were both less for concrete and
11 earthworks and that was a 20 percent deficit for
12 concrete and a 25 percent deficit for earthworks.

13 MR. BOB PETERS: From a productivity
14 perspective, Mr. Bowen, was both the productivity for
15 concrete and earthworks below target levels set in
16 Amending Agreement Number 7?

17 MR. DAVID BOWEN: The earthworks
18 improved and the concrete eroded based on the
19 complexity factor I noted.

20 MR. BOB PETERS: And the complexity
21 factor you note, and this is a non-engineering
22 explanation, but you're telling the Panel that it was
23 harder to pour the concrete in 2017 than it was in
24 2016?

25 MR. DAVID BOWEN: I'll try not to be

1 too much of an engineer. If you imagine each concrete
2 placement, basically, you're putting up a wood box.
3 You're putting in rebar. You're putting in a -- a
4 water stop to prevent water from leaking through the
5 dam. You're putting in a bunch of pipe, mechanical
6 pipe. That whole cycle from starting with forming to
7 actually placing the concrete in there and letting it
8 harden, that's a whole cycle. So -- so, yes, that
9 whole cycle was more challenging in 2017.

10 MR. BOB PETERS: Mr. Bowen, if
11 productivity continued exactly going forward as it did
12 in 2017 for both concrete and earthworks, does it mean
13 that the MGF cost estimate is a possible result?

14 MR. DAVID BOWEN: We require a 10
15 percent improvement in our productivity for GCC and no
16 major risk materialized to reach our control budget.
17 If we saw a 0 percent increase, so just straight line,
18 it would -- it would push us north of \$9 billion and -
19 - and would push us closer to the bottom of the MGF
20 range.

21 MR. BOB PETERS: That 10 percent
22 increase by the general civil contractor was for both
23 concrete and earthworks?

24 MR. DAVID BOWEN: The -- the 10
25 percent improvement's required across the board. So I

1 would characterize it as improving the productivity so
2 the person hours per unit of work improving the
3 production, so getting more volume of work, and
4 improving the costs. So overall, the costs come down
5 by 10 percent.

6 MR. BOB PETERS: And there's no
7 management reserve for productivity in Amending
8 Agreement Number 7, is there, Mr. Bowen?

9 MR. DAVID BOWEN: No, no, as I noted
10 earlier, the -- there's no management reserve in our
11 control budget and there is no management reserve in
12 the amending agreement with the general civil
13 contractor.

14 MR. BOB PETERS: So a lack of
15 productivity drives up the cost just like it did when
16 Manitoba Hydro had to go from the original BBE
17 contract to the Amending Agreement Number 7?

18 MR. DAVID BOWEN: Certainly, the --
19 the productivity rate will dictate whether the costs
20 goes up or down for -- for this work, yes.

21 And -- and as I noted earlier, we have
22 a number of mitigation plans in place with BBE, our
23 contractor, and Manitoba Hydro to improve upon those
24 results and drive down the costs.

25 MR. BOB PETERS: Let's turn, if we

1 could, to discuss the types of contracts in a bit more
2 detail. Starting on page 54 of Board counsels' book
3 of documents, we have an extract from the MGF report.
4 I don't know if it's a colloquialism or something, but
5 it -- in construction time is money. In traditional
6 fixed contracts time is the contractor's money and in
7 cost reimbursable contracts, time is the owner's
8 money.

9 Do you see that, Mr. Bowen?

10 MR. DAVID BOWEN: Yes.

11 MR. BOB PETERS: Have you heard that
12 before?

13 MR. DAVID BOWEN: Yes, I've heard it
14 from a few engineers in the past.

15 MR. BOB PETERS: Is it true?

16 MR. DAVID BOWEN: It's in there --
17 it's a very narrow view. Certainly at face value,
18 yes, it's absolutely true. In the context it's
19 presented, the -- we do not have a cost reimbursable
20 contract. We have a target price contract and so I --
21 I think in the context it's presented that it's --
22 it's misleading.

23 MR. BOB PETERS: Okay, let's -- let's
24 go there. In terms of which of those three (3) most
25 closely aligns or which -- sorry, which of those two

1 (2), the fixed contract or the cost reimbursable
2 aligns with Hydro's original contract with BBE. Most
3 closely, it would be the cost reimbursable contract;
4 would you accept that?

5 MR. DAVID BOWEN: I'd say it's
6 somewhere in between --

7 MR. BOB PETERS: All right and what
8 about --

9 MR. DAVID BOWEN: -- the fixed --

10 MR. BOB PETERS: -- the Amending
11 Agreement Number 7, is that closer to a cost
12 reimbursable contract --

13 MR. DAVID BOWEN: Yes --

14 MR. BOB PETERS: -- than a fixed
15 contract?

16 MR. DAVID BOWEN: Pardon me, it's --
17 it's somewhere in between.

18 MR. BOB PETERS: Would you be more
19 comfortable, Mr. Bowen, if Manitoba Hydro's contract
20 was called a cost reimbursable contract with a target
21 price?

22 MR. DAVID BOWEN: Yes, that's indeed
23 what it's called.

24 MR. BOB PETERS: On page 55 of Board
25 counsels' book of documents, there are some slides

1 that were presented at one (1) of the meetings with
2 Manitoba Hydro's Board of Directors.

3 So, Mr. Midford, if you saw it it was
4 probably this February 14th version. Have you seen it
5 before?

6 MR. LORNE MIDFORD: Yes.

7 MR. BOB PETERS: All right. So let's
8 -- subject to anybody checking, and I'm not sure it
9 matters, but this was a presentation made to the
10 Manitoba Hydro Electric Board of Directors; correct?

11 MR. LORNE MIDFORD: That's my
12 understanding.

13 MR. BOB PETERS: All right, did
14 anybody on this panel present it to the Board of
15 Directors? I'm seeing shaking heads so --

16 MR. LORNE MIDFORD: No.

17 MR. BOB PETERS: All right. I'd like
18 to move quickly through it, but I want the panel, the
19 witness panel, to explain to the Board Panel exactly
20 how a cost reimbursable contract with a target price
21 works. So we start on page 55.

22 And on this chart, the actual cost of
23 work is on the bottom axis and what the contractor is
24 paid is cont -- is identified on the vertical axis,
25 correct?

1 MR. JEFF STRONGMAN: I'll attempt to
2 answer your questions in this region.

3 MR. BOB PETERS: All right.

4 MR. JEFF STRONGMAN: However, having
5 said that, I'm -- I'm not familiar with the references
6 to these charts. But certainly I can explain the
7 contract model.

8 MR. BOB PETERS: And that's -- that's
9 really what I want to do is explain it with these
10 documents, if I could, Mr. Strongman --

11 MR. JEFF STRONGMAN: Okay.

12 MR. BOB PETERS: -- and to the extent
13 you can help. So on page 55, we start off, there's
14 the initials TP or -- that stands for Target Price up
15 at the top of the chart?

16 MR. JEFF STRONGMAN: Agree.

17 MR. BOB PETERS: And that's Manitoba
18 Hydro's target price that would intercept the
19 horizontal axis at some dollar value, correct?

20 MR. JEFF STRONGMAN: Correct.

21 MR. BOB PETERS: And we knew that that
22 dollar value was \$6.5 billion when the first contract
23 was -- was let.

24 MR. JEFF STRONGMAN: Just to be clear,
25 the -- the project budget was 6.5 billion, but the

1 contract value would have been considerably less than
2 that, given it was a component of the overall project.

3 MR. BOB PETERS: All right, I perhaps
4 didn't word the question properly.

5 What you're telling the Panel is the
6 general civil contract is only a portion of the total
7 \$6.5 billion total price?

8 MR. JEFF STRONGMAN: That's right, in
9 my earlier presentation, I think I said there was two
10 hundred and thirty-nine (239) contracts awarded; of
11 those, the general civil contract is the largest and
12 it is the form of contract that we're currently
13 discussing.

14 MR. BOB PETERS: All right, on page 6
15 -- 56 of Board counsels' book of documents, we
16 progress along a time continuum here and we see that
17 the contractor has been paid their actual cost of
18 work, correct?

19 MR. JEFF STRONGMAN: Page 56 we're
20 just presuming some hypothetical cost of work
21 component?

22 MR. BOB PETERS: Yes, we are.

23 MR. JEFF STRONGMAN: Yep.

24 MR. BOB PETERS: And so you're
25 agreeing that the contractor has been paid their cost

1 of work?

2 MR. JEFF STRONGMAN: Yes.

3 MR. BOB PETERS: That's the actual
4 cost that the contractor would charge to Manitoba
5 Hydro, if this applied to Manitoba Hydro?

6 MR. JEFF STRONGMAN: Yes, this
7 theoretical example appears to be so.

8 MR. BOB PETERS: It's not tied to a
9 unit or a -- or a fixed price, it's based on what the
10 actual cost is by the contractor?

11 MR. JEFF STRONGMAN: But the actual
12 cost of the work that complies with the cost
13 reimbursable requirements within the contract.

14 MR. BOB PETERS: What you're telling
15 the Panel is there's a maximum amount this
16 contractor's going to receive under a cost
17 reimbursable contract with a target price. But until
18 that -- that target price is met, the contractor is
19 going to be paid their actual cost of doing work?

20 MR. JEFF STRONGMAN: That's right.

21 MR. BOB PETERS: So maybe let me try
22 it this way and let's bring it back to Keeyask. We've
23 heard of evid -- excuse me, we've heard evidence that
24 the contractor was not meeting the productivity levels
25 in the placement of concrete; correct, Mr. Strongman?

1 MR. JEFF STRONGMAN: That's correct.

2 MR. BOB PETERS: Even though the
3 contractor wasn't meeting those productivity levels,
4 that means the contractor was actually taking longer
5 to do what they were supposed to be doing?

6 MR. JEFF STRONGMAN: That's correct.

7 MR. BOB PETERS: And by the contractor
8 taking longer to do work, the contractor was getting
9 paid more because that was their actual cost of work?

10 MR. JEFF STRONGMAN: That's correct.

11 MR. BOB PETERS: So even though the
12 contractor was -- had a productivity target, they
13 weren't meeting it, they were still getting paid for
14 their actual cost of work?

15 MR. JEFF STRONGMAN: Yes.

16 MR. BOB PETERS: And on top of being
17 paid for their actual cost of work, the contractor was
18 also getting a separate cheque representing their
19 profit?

20 MR. JEFF STRONGMAN: The provisions
21 within the contract specify the general administrative
22 and overhead expenses that are a potential markup on
23 top of the cost, subject to limitations, as well as a
24 profit percentage that would be a markup on top of the
25 actual cost of the work, subject to a separate range

1 of limitations.

2 MR. BOB PETERS: All right, and that's
3 what this is showing on page 56 is that the actual
4 cost to work being done is being reimbursed to the
5 contractor and the contractor's getting on top of that
6 some profit and what's not shown is the overheads and
7 general administration costs?

8 MR. JEFF STRONGMAN: Yes.

9 MR. BOB PETERS: And so now on page
10 57, there is a continuing actual cost of work being
11 done by the -- by the contractor and while the
12 contractor is doing more work, they're still being
13 paid the same as they were on the slide 56?

14 Mr. Strongman, that's your
15 understanding?

16 MR. JEFF STRONGMAN: One moment
17 please.

18

19 (BRIEF PAUSE)

20

21 MR. JEFF STRONGMAN: Mr. Peters, if --
22 if you don't mind, I'll take a crack at explaining the
23 basics of the contract without making specific
24 reference to the charts because I find them less than
25 clear in terms of the questions that you're asking me.

1 I think I can give you the information
2 that you're seeking if you don't mind. Okay.

3 MR. BOB PETERS: Let's try.

4 MR. JEFF STRONGMAN: In a cost
5 reimbursable target price contract, Mr. Peters, was
6 explaining that the contractor is reimbursed for costs
7 incurred to do the work.

8 How the target price comes into play is
9 the contractor's bid for all the different units of
10 work and the quantities to be performed times the
11 prices that he submitted as his estimate to do the
12 work creates an extension of all the line items, fifty
13 (50) or sixty (60) odd different line items times the
14 prices that he's quoted and that becomes the target
15 price.

16 So if we just assigned a number to it,
17 let's say, it's \$100. Through the execution of the
18 work, the contractors entering monthly invoices of one
19 (1) or two (2) or three dollars (\$3) a month all the
20 time performing work and being reimbursed for those
21 costs.

22 We're constantly comparing the unit
23 costs that the contractor's engaging in and comparing
24 those to what the bid price was to understand long
25 before we're at the end of the job whether or not

1 there is a positive variance happening, a negative
2 variance or they're on track.

3 So, if the contractor's work is
4 happening and it's costing more expensive than what
5 their bid price is, we are obligated to reimburse them
6 according to the terms of the contract but we're very
7 quickly tracking the fact that we're seeing a variance
8 take place and should things continue to the end,
9 there would be a projection of an overrun and,
10 therefore, the provisions of the contract would
11 indicate that the contractor's expected profit would
12 be eroded by that overrun.

13 Our contract says that for every dollar
14 overrun we experience the contractor's cost beyond the
15 target price, their profit would be eroded by eighty
16 cents (\$0.80) on the dollar. Conversely, if they
17 proceed to spend and incur less cost to complete the
18 work, and they end up saving us money, then Manitoba
19 Hydro pays less for the work to be accomplished, and
20 we also share in the savings with the contractor. So
21 we give them, in effect, an incentive to reduce cost
22 and -- and perform better than planned.

23 I think what Mr. Peters is driving at
24 is through the course of execution of the work, the
25 contractor is reimbursed for the cost. They also have

1 their markup for general admin, and overhead, and
2 profit, and that all works out fine unless you start
3 seeing a variance. And then you account for that
4 variance by either triggering the general admin and
5 overhead provisions that cap, or a profit erosion
6 looks to be probable, and then you start modifying how
7 the profit would be paid. And there's a
8 reconciliation at the end of the job on the assumption
9 that those are all close.

10 In our case, through 2016, the variance
11 between plan and actual was so significant, we didn't
12 need to wait to the end of the job to know that the
13 variance was causing a problem on simply executing the
14 work. And that triggered many of the recovery plans,
15 and development and implementation of the recovery,
16 and -- and negotiation of the contract terms that
17 we've been describing today.

18 How was that, Mr. Peters?

19 MR. BOB PETERS: That was, I'll say,
20 excellent and I appreciate that. So to help the Board
21 understand your -- your latter comments on Tab 60 of
22 the Board counsel -- or page 60 of Board counsel book
23 of documents. And if this is -- this is an example
24 where there's a cost underrun, and if you're not
25 comfortable, Mr. Strongman, answering it, I don't want

1 you to go there, but in an example of a cost underrun
2 between the actual cost of work done and the target
3 price, there's a sharing of the surplus monies,
4 correct?

5 MR. JEFF STRONGMAN: Yes. If we use
6 the hundred dollar job cost, that I threw out there,
7 if the contractor's cost of doing the work is only
8 ninety (90) at the finish and they, therefore, save
9 ten (10), Manitoba Hydro would keep eight (8) of that
10 ten (10), and give the contractor two (2) of it as an
11 incentive for beating the target price on the work.

12 MR. BOB PETERS: So let's take that,
13 Mr. Strongman, and let's go to page 61, in an example
14 where there's a cost overrun. And how does that work
15 under this cost reimbursable arrangement with the
16 target price?

17 MR. JEFF STRONGMAN: Okay. So if we
18 had the same hundred dollar target price, but this
19 time, the actual cost of the work exceeds, and it
20 costs us a hundred and ten (110), Manitoba Hydro has
21 paid the hundred and ten (110) as an incurring cost to
22 do the work, but the contractor's profit will be
23 eroded at a rate of 80 percent of that ten dollar
24 (\$10) overrun, such that Manitoba Hydro is effectively
25 clawing back cost of work payments that have already

1 been made but to reconcile on the profit to ensure
2 that the terms of the contract relating to profit are
3 fulfilled. That would probably be done at the end of
4 the project, but we're still talking in a
5 hypothetical.

6 MR. BOB PETERS: All right. And while
7 the contractor would bear the pain of that 80 percent
8 of the cost overrun, Manitoba Hydro would bear the
9 other 20 percent of that pain?

10 MR. JEFF STRONGMAN: That's right. So
11 when we paid out a hundred and ten (110) to get the
12 work done, we would then recover eight (8) out of the
13 ten dollar (\$10) overrun by removing that from the
14 contractor's profit entitlement. We would still be
15 out a couple dollars beyond the hundred dollar project
16 budget, because that was our 20 percent that we own
17 from the contract term.

18 MR. BOB PETERS: All right. And the
19 example I -- I want to turn to is on page 62. And in
20 the situation in which the actual cost of work exceeds
21 the target price and also exceeds the profit that was
22 to be paid to the contractor, what happens in that
23 instance?

24 MR. JEFF STRONGMAN: Okay. Well, this
25 is the scenario that most closely relates to Keeyask

1 in 2016 prior to amending agreement number 7.
2 However, just to qualify that comment, we were basing
3 on a projection because we were nowhere near the end
4 of the job, but the job was projecting to be in the
5 situation that is described here on page 62, where
6 actual cost of the work exceeded the target price as
7 well as the limitation of liability from the
8 contractor's profit.

9 So in other words, the job costs were
10 going to be so far beyond the plan that even after
11 clawing back the contractor's profit, we would still
12 be incurring costs that we had no recourse for.

13 MR. BOB PETERS: Could you repeat that
14 last -- last response? You'd be clawing back --

15 MR. JEFF STRONGMAN: We would be
16 recovering a portion of the costs from the
17 contractor's exposure to liability by reducing their
18 profit, but -- and once that profit was fully
19 recovered, the contractor's limit of liability is no
20 more. We have no recourse to penalize or effectively
21 recover any costs. We were on the -- on the hook for
22 the 100 percent of the costs beyond the contractor's
23 profit. It's a scenario that clearly, we did not
24 envision and see as a -- a likely outcome. However,
25 we found ourselves there.

1 MR. BOB PETERS: Mr. Strongman, we saw
2 in Manitoba Hydro's slides that contracts for things
3 like -- I think it was the -- the turbines and
4 generators were a fixed-price contract. Are you aware
5 of that?

6 MR. JEFF STRONGMAN: That's correct.

7 MR. BOB PETERS: But even if there's a
8 fixed-price contract, that may end up costing Manitoba
9 Hydro more money if the project is delayed, as I
10 understood you when we were talking about the
11 waterfall?

12 MR. JEFF STRONGMAN: Right. So the
13 form of contract does not necessarily insulate you
14 from changed conditions or substantial deviations from
15 plan.

16 MR. BOB PETERS: That wasn't my
17 question. My question was: You're now going to have
18 to pay somebody to -- with whom you've entered into a
19 fixed-price contract more than the fixed-price
20 contract because the general civil contractor caused a
21 delay.

22 MR. JEFF STRONGMAN: Pardon me.

23 MR. BOB PETERS: Do you understand my
24 question?

25 MR. JEFF STRONGMAN: Okay. Sorry. I

1 understand your question now.

2 MR. BOB PETERS: All right. And in
3 that instance, Mr. Strongman, who is responsible for
4 paying that additional cost under the fixed-price
5 arrangement?

6 MR. JEFF STRONGMAN: The owner would
7 be responsible.

8 MR. BOB PETERS: That doesn't get
9 charged back to the general civil contractor who
10 caused the delay that caused the fixed-price contract
11 to escalate?

12 MR. JEFF STRONGMAN: Not typically.
13 That would typically be an interface that the owner
14 retains responsibility for. So earlier, Dave talked
15 about the knock-on effect when a -- the general civil
16 schedule has affected and impacted other work
17 subsequent to the concrete and earthwork structures
18 being completed.

19 The service contracts that are a req --
20 a requirement for our -- our construction site,
21 providing security, catering, et cetera, they're all
22 function of time. So when the schedule takes six (6)
23 months longer than expected, all of those contracts'
24 duration are extended by six (6) months, and we would
25 then incur costs equivalent to six (6) months'

1 extension.

2 If we had a -- a fixed-price contract
3 like a gates, guides, and hoist installation, if that
4 would be impacted by the work of a previous
5 contractor, we would then need to work out some form
6 of resolution with the impact.

7 MR. BOB PETERS: Mr. Strongman, on
8 page 63 of Board counsel's book of documents is an
9 extract from the MGF project services report. This is
10 a portion that was, I believe, authored by Klohn
11 Crippen Berger -- Berger? Do you have that, sir?

12 MR. JEFF STRONGMAN: I have page 63 in
13 front of me.

14 MR. BOB PETERS: And -- well, you know
15 them as KCB, do you, as --

16 MR. JEFF STRONGMAN: Yes.

17 MR. BOB PETERS: And that's the
18 company that constructs Hydro dams?

19 MR. JEFF STRONGMAN: Yeah. I don't
20 have much direct experience with them, but I
21 understand them to have worked a fair amount of
22 Western Canada.

23 MR. BOB PETERS: On Hydro generating
24 stations?

25 MR. JEFF STRONGMAN: Yeah.

1 MR. BOB PETERS: And in their review
2 of the 2014 contract, they too called it a cost-
3 reimbursable model, and your -- you'd like that to be
4 corrected to say cost-reimbursable with a target
5 price?

6 MR. JEFF STRONGMAN: Yes, I believe
7 that's how we addressed our rebuttal.

8 MR. BOB PETERS: And in this
9 particular review, KCB was trying to understand how
10 the project could be as far over budget, because the
11 variances and quantities didn't appear that high, and
12 the initial unit prices were, in fact, low.

13 Do you see their statements?

14 MR. JEFF STRONGMAN: I see them
15 highlighted here, yes.

16 MR. BOB PETERS: And you've already
17 told this panel that the variances and quantities was
18 not that high, correct?

19 MR. JEFF STRONGMAN: That's correct.

20 MR. BOB PETERS: But on the next page,
21 64, KCB focuses on a section of the contract where it
22 seems that actual costs that are paid to the
23 contractor by Manitoba Hydro is not qualified by the
24 quantities times the unit prices. Do you see that?

25 MR. JEFF STRONGMAN: I do.

1 MR. BOB PETERS: And so when KCB
2 speaks of the actual costs, you've already
3 acknowledged that Manitoba Hydro had to pay BBE the
4 actual costs for the work that they actually did?

5 MR. JEFF STRONGMAN: That's correct.

6 MR. BOB PETERS: And that actual cost
7 was not tied to any specific quantity times a unit
8 price?

9 MR. JEFF STRONGMAN: Save for the
10 explanation I -- that I gave to how the cost of the
11 work compares to the target price and the profit
12 component.

13

14 (BRIEF PAUSE)

15

16 MR. BOB PETERS: KCB, then, in the
17 middle of page 64, focuses in on the all actual
18 indirect and direct costs incurred by the contractor
19 or BBE in performing the work are reimbursed to the
20 contractor, correct?

21 MR. JEFF STRONGMAN: That is
22 definitely what it says.

23 MR. BOB PETERS: And they're quoting
24 from the contract that Manitoba Hydro has with BBE?

25 MR. JEFF STRONGMAN: I presume so, but

1 I haven't confirmed.

2 MR. BOB PETERS: All right. Will you
3 take that subject to check?

4 MR. JEFF STRONGMAN: Sure.

5 MR. BOB PETERS: All right. It -- and
6 then want to take you to below the quote of that
7 section. Their comment from KCB that there's no
8 connection between actual costs and the quantities and
9 unit prices in the bill of quantities, that's
10 accurate, is it not?

11 MR. JEFF STRONGMAN: Well, I would say
12 the same response as I did a moment ago. I -- I don't
13 feel it's a hundred percent accurate, because in a
14 target price contract, the linkage is through the
15 comparison of actual cost to the target price and then
16 the influence on the contractor's profit and GA & O as
17 -- as an outcome. So I -- I disagree with that. It
18 demonstrates to me that KCB did not fully understand
19 the target price component of the contract.

20 MR. BOB PETERS: So long as the
21 general civil contractor is below or underneath the
22 target price, this statement would then be actual --
23 would be factual, correct?

24 MR. JEFF STRONGMAN: Well, not
25 necessarily just below, below or above, within the

1 range of influence from the provisions relating to the
2 profit, that 80 percent, plus or minus.

3 MR. BOB PETERS: Once the target price
4 has been exceeded, and the profit margin has
5 disappeared for the general civil contractor --

6 MR. JEFF STRONGMAN: Yes.

7 MR. BOB PETERS: -- is there any
8 incentive for BBB -- BBE to actually perform the work?

9 MR. JEFF STRONGMAN: No. The
10 incentive perversably (sic) flips. In other words,
11 there -- there appears to be more incentive to drag it
12 out as opposed to finishing, subject to limitations on
13 the GA & O cap.

14 MR. BOB PETERS: And that perverse
15 incentive is because by dragging it out, BBE would be
16 paid their actual costs of construction?

17 MR. JEFF STRONGMAN: Correct.

18 MR. BOB PETERS: They wouldn't be
19 getting additional profit at that point in time?

20 MR. JEFF STRONGMAN: That's correct.

21 MR. BOB PETERS: But they would be
22 getting paid their actual costs of their workers?

23 MR. JEFF STRONGMAN: Yes. They would
24 also get an -- a GA & O markup until that ran out, as
25 well.

1 MR. BOB PETERS: Right, and you
2 haven't put on the public record when that happens,
3 but that would be a factor that would determine at
4 what point they're totally -- have little incentive to
5 perform the work?

6 MR. JEFF STRONGMAN: That's correct.

7

8 (BRIEF PAUSE)

9

10 MR. BOB PETERS: Mr. Midford, I don't
11 know if you can answer this, but did Manitoba Hydro
12 have a preference for a unit price contract for
13 Keeyask rather than the cost reimbursable contract
14 with the target price?

15 MR. LORNE MIDFORD: The original
16 contract or the amending contract?

17 MR. BOB PETERS: Let's start with the
18 original contract.

19 MR. LORNE MIDFORD: I'm -- I think
20 that both Mr. Bowen and -- and Mr. Strongman provided
21 kind of the environment when that contract was
22 awarded, and based on the market conditions at the
23 time, I think they've stated that there was -- and
24 based on their experience in the award of Wuskwatim,
25 that the unit-based approach wasn't an approach that

1 they thought would be successful.

2 MR. BOB PETERS: In that answer, Mr.
3 Midford, are you telling this panel that Manitoba
4 Hydro did not put out a unit price contract tender for
5 Keeyask?

6 MR. LORNE MIDFORD: Yes, that's my
7 understanding.

8 MR. BOB PETERS: Did Manitoba Hydro
9 put out a tender for Keeyask other than a cost
10 reimbursable contract with a target price?

11 MR. LORNE MIDFORD: No.

12 MR. BOB PETERS: Now, in Manitoba
13 Hydro's rebuttal, Mr. Midford, Mr. Bowen, and Mr.
14 Strongman, I believe pages 6 and 7 of 58, there's an
15 explanation that Manitoba Hydro did try to put out --
16 or did, in fact, put out a unit price contract when
17 Wuskwatim was going out to tender, correct?

18 MR. JEFF STRONGMAN: That's correct.

19 MR. BOB PETERS: And that yielded, Mr.
20 Strongman, one (1) and only one (1) bidder that came
21 back with a proposal?

22 MR. JEFF STRONGMAN: That's correct.

23 MR. BOB PETERS: Manitoba Hydro wasn't
24 obligated to accept any bid, and did not accept that
25 one (1) bid, did they?

1 MR. JEFF STRONGMAN: That's right.

2 MR. BOB PETERS: Now, in the rebuttal,
3 there's an indication that the unit price bid would
4 have nearly doubled the engineer's estimate. Do you
5 recall that being in your rebuttal?

6 MR. JEFF STRONGMAN: Yes.

7 MR. BOB PETERS: At what stage was the
8 engineer's estimate back in, I suppose it was 2001 or
9 2002, as the Wuskwatim review was filed before the
10 Clean Environment Commission sometime in 2003? Do you
11 know?

12 MR. JEFF STRONGMAN: No, that predates
13 my involvement by about a decade. Let me check.

14 MR. BOB PETERS: I indicated earlier
15 that Mr. Williams's younger twin brother would be able
16 to answer that, but...

17

18 (BRIEF PAUSE)

19

20 MR. BOB PETERS: Were you able to
21 determine whether or not the engineer's estimate was
22 at a refined stage, or was it just a preliminary
23 calculation?

24 MR. JEFF STRONGMAN: I have not been
25 able to definitively --

1 MR. BOB PETERS: All right.

2 MR. JEFF STRONGMAN: -- provide that,
3 no.

4 MR. BOB PETERS: Can you tell this
5 Board how the unit price bid for the general civil
6 contract on Wuskwatim compared to the actual final
7 price paid by Hydro on the general civil contract?

8 MR. JEFF STRONGMAN: Yes. I can say
9 that the -- the bid provided values considerably more
10 than the final cost outcome.

11 MR. BOB PETERS: So for the general
12 civil contractor on Wuskwatim, had Manitoba Hydro
13 proceeded on a unit price basis, they would have paid
14 more than they actually did under a cost reimbursable
15 with a target price contract?

16 MR. JEFF STRONGMAN: Yes, that's
17 correct.

18 MR. BOB PETERS: And are you able to
19 say how much more?

20 MR. JEFF STRONGMAN: I can't with
21 certainty. My recollection is between 50 and 100
22 million more.

23 MR. BOB PETERS: So when we go back to
24 -- I hate to do this, but back to page 5 of Board
25 counsel's book of documents, and we look for

1 Wuskwatim, and let's just look at the very top line on
2 this chart, because that's the Wuskwatim generating
3 station, correct, not including the transmission?

4 MR. JEFF STRONGMAN: Okay. Page 5?

5 MR. BOB PETERS: Yes.

6 MR. JEFF STRONGMAN: Could you repeat
7 the question?

8 MR. BOB PETERS: I'm suggesting that
9 to -- to understand your last -- or second last answer
10 to me, we have to look at that Wuskwatim GS line, or
11 generating station line at the top of the chart on
12 page 5 of Board counsel's book of documents?

13 MR. JEFF STRONGMAN: Okay.

14 MR. BOB PETERS: And by the time this
15 project had gone to the Clean Environment Commission
16 in 2003, Manitoba Hydro had already determined, did
17 it, that it was not going to go out on a unit price
18 contract?

19 MR. JEFF STRONGMAN: So I joined the
20 project in 2009, approximately two (2) weeks before
21 the first concrete by the general civil contract, O-N-
22 E, on Wuskwatim. And the history prior to 2009
23 predates me, but I had done some checking in
24 anticipation of this question, and I found that
25 Manitoba Hydro tendered for the general civil contract

1 in 2006, and received the one (1) bid for unit price
2 in early 2007, determined that bid to be cost
3 prohibitive and did not proceed. Then we went to a
4 second procurement process through 2008 for the
5 general civil contract. We had four (4) prequalified
6 vendors who submitted proposals, and ultimately we
7 selected one (1) to proceed.

8 MR. BOB PETERS: All right. Let's go
9 back, then, Mr. Strongman, to 2006. That's the year
10 in which the unit price contract was put -- a tender
11 was put out and one (1) party responded, correct?

12 MR. JEFF STRONGMAN: That's correct.

13 MR. BOB PETERS: And that response was
14 considered unacceptable because it was nearly double
15 the engineering estimate for what the general civil
16 contractor should have been asking for?

17 MR. JEFF STRONGMAN: That's correct.

18 MR. BOB PETERS: And so of that \$1.1
19 billion, are you able to indicate the approximate
20 percentage of that that would have been related to the
21 general civil contractor, or is that something that
22 can't be put on the public record?

23 MR. JEFF STRONGMAN: I would just be
24 guessing. I -- I can't recall the exact engineer's
25 estimate of the proponent --

1 MR. BOB PETERS: All right, but --

2 MR. JEFF STRONGMAN: -- or the
3 percentage.

4 MR. BOB PETERS: -- on the generating
5 station, the general civil contract was the largest
6 contract for that project?

7 MR. JEFF STRONGMAN: It might be a
8 third (1/3), 40 percent-ish?

9 MR. BOB PETERS: Okay. So if we say
10 it's \$300 million, are you with me on that?

11 MR. JEFF STRONGMAN: As a ballpark,
12 yes.

13 MR. BOB PETERS: As a ballpark. If --
14 even if that bid had come back and was an extra
15 hundred million dollars, it would have meant that you
16 would have paid \$400 million for the general civil
17 contractor, correct?

18 MR. JEFF STRONGMAN: Are you talking
19 about a hundred million worth of change conditions and
20 executing the work?

21 MR. BOB PETERS: I was using the
22 hundred million that you gave me about five (5)
23 minutes ago.

24 MR. JEFF STRONGMAN: Okay. Well, we
25 should also account for the change conditions in

1 executing the work if we're going to take the
2 theoretical path of proceeding with a lump sum
3 contractor or a unit price contract right out of the
4 gates.

5 MR. BOB PETERS: Okay, but let's --
6 let's stick with this unit price bid. Would it not be
7 correct for this panel to look at the cost in 2006 of
8 \$1.1 billion and say, Even if it was an extra hundred
9 million dollars, that's still coming in considerably
10 lower than what it otherwise would have cost?

11 MR. JEFF STRONGMAN: Okay. Let me
12 back up, then. So in the 2006 time frame, where the
13 project budget was one point one (1.1) our engineer's
14 estimate would've been a third (1/3), so we would have
15 expected roughly a general civil contract value of in
16 the neighbourhood of three hundred (300). And as the
17 procurement process evolved and only one (1) bid was
18 received, we would have considered that
19 noncompetitive. But the value for that one (1) bid
20 was exceedingly expensive, and by that, I mean close
21 to double, so we would not have chosen to proceed.

22 Had we proceeded, we would have then
23 made an award for a contract somewhere between 5 and
24 600 million, and through the execution of the work, we
25 would have had to account for change conditions, and

1 that would have increased the price through the three
2 (3) to four (4) year construction phase.

3

4 (BRIEF PAUSE)

5

6 MR. BOB PETERS: And so, cut to the
7 bottom line, it -- it came in at 1.4 billion. What
8 would it have been under the hypothetical, had you
9 accepted the unit price with those change conditions?

10 MR. JEFF STRONGMAN: So we finished
11 the project just under 400 million with the general
12 civil contract. I think three ninety-six (396) is the
13 number that comes to mind, but I'd -- I'd have to
14 confirm that.

15

16 (BRIEF PAUSE)

17

18 MR. JEFF STRONGMAN: We're trying to
19 compare two (2) scenarios where one (1) is actual and
20 the other is a hypothetical. So to the degree that we
21 can, we're trying to make them comparable where change
22 conditions may or may not affect the execution.

23

24 MR. BOB PETERS: And that's exactly
25 correct, Mr. Strongman, and I have your -- I have your
point, and --

1 MR. JEFF STRONGMAN: Okay.

2 MR. BOB PETERS: -- I think you've
3 helped us understand that I may have misunderstood a -
4 - a previous answer of yours that led to that
5 clarification. So thank you.

6 MR. JEFF STRONGMAN: Okay.

7 MR. BOB PETERS: Back to Keeyask, is
8 Manitoba Hydro able to indicate to this Board whether
9 BBE has been paid for general, administration, and
10 overheads in 2016?

11 MR. JEFF STRONGMAN: Are you referring
12 to the period of time prior to amending agreement
13 number 7?

14 MR. BOB PETERS: I am.

15 MR. JEFF STRONGMAN: Yes, GA & O would
16 have been paid.

17 MR. BOB PETERS: It's not clawed back?

18 MR. JEFF STRONGMAN: That's correct.

19 MR. BOB PETERS: Was it paid prior to
20 the renegotiation of amending agreement 7?

21 MR. JEFF STRONGMAN: Yes.

22 MR. BOB PETERS: Can you indicate on
23 the public record whether BBE has been paid any amount
24 for profit on the 2014 original contract?

25 MR. JEFF STRONGMAN: Yes.

1 MR. BOB PETERS: You can, and yes,
2 they have?

3 MR. JEFF STRONGMAN: That's correct.
4 Both.

5 MR. BOB PETERS: Does the fact that
6 BBE received profit on the original contract indicate
7 that Manitoba Hydro took remediation steps before the
8 contract was in a -- an -- a cost overrun position?

9 MR. JEFF STRONGMAN: Let me just
10 confer with someone who has the details.

11 MR. BOB PETERS: Thank you.

12

13 (BRIEF PAUSE)

14

15 MR. JEFF STRONGMAN: I'm prepared to
16 answer.

17 MR. BOB PETERS: Thank you. I was
18 asking whether BBE was paid any amount for profit on
19 the original 2014 contract?

20 MR. JEFF STRONGMAN: Yes. So through
21 2014, '15, and most of '16, the profit markup would
22 have been included in the contractor's monthly draw.
23 Towards the end of the year, when Manitoba Hydro
24 recognized the need for implementing the recovery
25 plan, the profit payment was stopped, and further than

1 just stopping it, a clawback took place in advance of
2 the end of the year. I believe it was November 2016.
3 So the profit that was viewed as having ove -- been
4 overpaid was reconciled with one (1) of the monthly
5 draws sub -- subsequent to October 2016.

6

7

(BRIEF PAUSE)

8

9 MR. BOB PETERS: So, Mr. Strongman,
10 you've been good at helping this panel navigate some
11 hypothetical questions, but if we go forward from
12 today from amending agreement number 7, and perchance
13 if the target price in that document is exceeded, and
14 again, there is no more profit for BBE to earn, does
15 Manitoba Hydro have a -- a plan to renegotiate a
16 further amending agreement with a new target price?

17 MR. JEFF STRONGMAN: So no. The first
18 question is no, we don't have a -- a plan to
19 renegotiate another amendment, but a more fulsome
20 answer is the possibility of a repeat of what has
21 already taken place was in our minds during the
22 negotiations of the amending agreement number 7, and
23 we attempted to narrow the window of possibility for
24 that, having come to light. We are prepared to talk a
25 little bit more about those details as the provisions

1 that were negotiated in-camera tomorrow.

2

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(BRIEF PAUSE)

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(BRIEF PAUSE)

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MR. BOB PETERS: Do I take from that

answer -- and thank you, Mr. Strongman -- that

Manitoba Hydro is, instead of negotiating a -- a

revised agreement on top of the amending agreement

number 7, is prepared to expend up to the P90 number

under the current arrangement?

MR. JEFF STRONGMAN: Would you clarify

the question?

MR. BOB PETERS: Well, certainly.

What -- there have been the different cost estimates

put on the record of these proceedings, and you've

already seen the one that MGF project services has put

on the record, and -- and what I'm asking is, rather

than renegotiate a revision to amending agreement

number 7, should this Board take Manitoba Hydro's

strategy be -- to be to continue it through

recognizing that the P90 number is -- is something

Manitoba Hydro is prepared to pay rather than

1 restructure the agreement yet again?

2 MR. JEFF STRONGMAN: One (1) moment,
3 please.

4 MR. BOB PETERS: Certainly.

5

6 (BRIEF PAUSE)

7

8 MR. JEFF STRONGMAN: Manitoba Hydro is
9 not intending on renegotiating another amending
10 agreement.

11

12 (BRIEF PAUSE)

13

14 MR. BOB PETERS: Thank you. I'm going
15 to turn to a new area, unless the panel wants a short
16 recess at this time. And I'll keep going.

17 I want to turn ahead to page 114 on
18 Board counsel's sixth book of document -- number 6
19 book of documents. This relates to a -- a matter, Mr.
20 Strongman, you and Board member McKay were discussing,
21 and it also talks about breakdown of the -- the total
22 number of hires.

23 And on page 114, Mr. Strongman, this is
24 the information Manitoba Hydro has with respect to the
25 Keeyask project, correct?

1 MR. JEFF STRONGMAN: The numbers look
2 correct, yes.

3 MR. BOB PETERS: And when Manitoba
4 Hydro says, as they do on page 114 of Board counsel's
5 book of documents, that there's been a total of
6 thirteen thousand one hundred and sixty-five (13,165)
7 hires, that doesn't mean there's been thirteen
8 thousand one hundred and sixty-five (13,165) different
9 people involved, does it?

10 MR. JEFF STRONGMAN: That's -- no,
11 you're right. It doesn't.

12 MR. BOB PETERS: And does that imply,
13 then, that one (1) person could be hired multiple
14 times?

15 MR. JEFF STRONGMAN: That's correct.

16 MR. BOB PETERS: And on the Keeyask
17 project, I suppose the chart at the bottom of the page
18 might be better than what I can see on the pie charts
19 at the top. What you were telling the Board before
20 was of the total hires, Manitoba Hydro has the data to
21 determine if that individual was hired and it was a
22 member of one (1) of the KCN partners, correct?

23 MR. JEFF STRONGMAN: Yes.

24 MR. BOB PETERS: And -- or some other
25 Indigenous peoples rather than KCN, correct?

1 MR. JEFF STRONGMAN: Yes.

2 MR. BOB PETERS: And is that done on
3 the basis of the self-declaring, or is there a -- a
4 questionnaire that's provided, or how -- how is that
5 determined?

6 MR. JEFF STRONGMAN: We have a
7 contractor employment database that relies on
8 information provided to Manitoba Hydro from the
9 contractors executing the work, where on a monthly
10 basis, they provide reports on who is on their payroll
11 and various other pieces of data.

12 MR. BOB PETERS: All right. Can we go
13 to the -- the pie chart at the top of page 114,
14 please. Scroll back up to the top of the page.
15 Please scroll back up to the top of the page.

16 And of these hires, the database from
17 the human resource personnel are able to determine how
18 many of the hires come from Northern Manitoba and how
19 many come from other parts of Manitoba?

20 MR. JEFF STRONGMAN: That's correct.

21 MR. BOB PETERS: And for the Northern
22 Manitoba, again, this is where the data has been
23 broken down specifically for KCN members and for
24 Northern Manitobans that are non-KCN members, but
25 other Indigenous peoples?

1 MR. JEFF STRONGMAN: That's correct.

2 MR. BOB PETERS: The same information
3 I think is on page 112. We might as well do it right
4 now, Mr. Bowen, dealing with Bipole III, although Mr.
5 Mr. Fogg might want to weigh in here as well.

6 Sir, again, on Bipole three, the twelve
7 thousand three hundred and fifty-two (12,352) hires on
8 the project do not represent individual people. It
9 could be the same person hired more than once?

10 MR. ALISTAIR FOGG: That's correct.
11 It could be a rehire.

12 MR. BOB PETERS: Can you give an
13 example as to why a person would be hired more than
14 once on the -- on a -- on a project?

15 MR. ALISTAIR FOGG: There are a couple
16 situations where that could occur. The best example I
17 could think of is a person would be rehired if they
18 were working for one (1) contractor on a phase of
19 work, that work was completed, they applied for a
20 position with the contractor doing the subsequent
21 phase of work, so they'd be rehired to the project
22 with that other contractor.

23 MR. BOB PETERS: And the same
24 breakdown in terms of the hires for Bipole III is
25 provided as it was for Keeyask, Mr. Fogg?

1 MR. ALISTAIR FOGG: Correct.

2

3 (BRIEF PAUSE)

4

5 MR. BOB PETERS: In someone's
6 presentation today, there was mention that the hiring
7 was done as a result of the Burntwood Nelson
8 agreement, correct?

9

10 (BRIEF PAUSE)

11

12 MR. DAVID BOWEN: Yes, the -- the
13 Bursment -- Burntwood Nelson Agreement applies to both
14 Keeyask and the Keewatinohk converter station, and the
15 Burntwood Nelson agreement is effectively the -- what
16 we call the project labour agreement for -- for the
17 work, and all craft labour that contractors use on
18 both those project sites, there's hiring preferences
19 within the -- the BNA that they need to follow.

20 MR. BOB PETERS: That BNA, or
21 Burntwood Nelson agreement that you're referring to
22 doesn't apply to Bipole III, does it?

23 MR. ALISTAIR FOGG: To clarify, that
24 applies to the Keewatinohk converter station as part
25 of Bipole III -- the Bipole III transmission line is

1 under the transmission line labour agreement, and then
2 the Riel converter station does not have a labour
3 agreement.

4 MR. BOB PETERS: Did the Board
5 understand your evidence correctly, if the --
6 understood that the wages in the Burntwood Nelson
7 agreement are above the market rates in Manitoba?

8 MR. DAVID BOWEN: For -- for Keeyask,
9 the wages in the Burntwood Nelson agreement generally
10 piggyback the wages of the collective -- the CLRA in
11 Southern Manitoba. Early on in -- for the Keeyask
12 project, in the -- towards the end of the 2014 year,
13 we did a analysis of wages for remote projects across
14 the country, and what we found is that the wage rates
15 for -- in the BNA were amongst the lowest in the
16 country, and the that's when I mentioned that we -- we
17 provided a -- an increase. I believe the increase was
18 about 13 percent, and it's -- it's only earned if --
19 if the person continues employment for a -- and
20 renewed quarterly, so that's -- that's what I was
21 referring to.

22 MR. BOB PETERS: Can you indicate, Mr.
23 Bowen, whether the Burntwood Nelson agreement has
24 contributed to the cost overruns on Keeyask?

25 MR. DAVID BOWEN: Certainly, I'd be

1 willing to explore this in farther detail tomorrow,
2 but labour is a -- a major cost for the Keeyask
3 project, and -- and there -- there have been some
4 challenges to date.

5 MR. BOB PETERS: I'm going to turn to
6 some questions on the Bipole III, and Mr. Penner, I
7 don't have a direct line of sight, which you don't
8 have to complain about, but if -- if you're
9 comfortable there, or else I could ask that --

10 MS. HELGA VAN IDERSTINE: If you've
11 stopped asking questions of Mr. Strongman, he can slip
12 into the back row and we can bring him --

13 MR. BOB PETERS: No, I liked his
14 answers. He -- he gives good answers, Ms. Van
15 Iderstine, maybe he should -- well, he can -- he can
16 slip back for a minute. I'm going to turn to the
17 Bipole, and then hopefully move into the MMTP, and
18 maybe touch a couple of Mr. Cormie's as well.

19

20 (BRIEF PAUSE)

21

22 CONTINUED BY MR. BOB PETERS:

23 MR. BOB PETERS: Mr. Fogg and Mr.
24 Penner, I want to talk about Bipole III, and I want
25 you to appreciate that this is a project that hasn't

1 been before the Public Utilities Board for a Needs for
2 and Alternative review. Is that your understanding?

3 MR. ALISTAIR FOGG: Yes, that's my
4 understanding.

5 MR. BOB PETERS: Is it also your
6 understanding, Mr. Fogg, that the in the beginning,
7 Bipole III was to bring down power from Northern
8 Manitoba related to what no doubt Mr. Cormie had a
9 hand in, which was selling energy from Conawapa to
10 Ontario Hydro?

11 MR. ALISTAIR FOGG: I'm somewhat
12 aware, probably not as much as Mr. Cormie, of some of
13 the history of -- of that --

14 MR. BOB PETERS: And he's certainly
15 welcome to assist in any way he can.

16 And Mr. Penner, you were probably an
17 engineer in training way back then, but the initial
18 routing for the Bipole was to come to -- on the east
19 side of Lake Winnipeg? Do you recall that?

20 MR. GLENN PENNER: Yes, yes, I do.

21 MR. BOB PETERS: And when the Ontario
22 sale didn't continue, Conawapa didn't continue, and
23 then Bipole III, at that point in time, didn't
24 continue either, did it?

25 MR. GLENN PENNER: That is my

1 understanding.

2 MR. BOB PETERS: All right. And the
3 while we think one (1) of your slides today was
4 misdated, but in approximately September of 1996,
5 there was a inclement weather, or a wind event, I
6 think was the word used, that affected the Bipoles I
7 and II, correct?

8 MR. GLENN PENNER: Yes, that's
9 correct. The slide said 1997, and -- and my
10 recollection was nine -- September 5th, 1996.

11 MR. BOB PETERS: All right. So we'll
12 blame the person who prepared the slide. The purpose
13 of the Bipole III is to provide redundant transmission
14 line to mitigate the risks of the outages, correct,
15 outages on Bipoles I and II?

16 MR. GLENN PENNER: Yes, that's
17 correct.

18 MR. BOB PETERS: And way back when,
19 and on page 5 of Exhibit 42-6, Board counsel's book of
20 documents, I think the earliest indication here on
21 this chart was Bipole III, under the capital
22 expenditure forecast in 2003, was -- was penciled in
23 at \$360 million on an East side routing. Was that
24 your understanding?

25 MR. ALISTAIR FOGG: Yes, that --

1 that's correct. And -- and just to clarify, it was a
2 Bipole III East side routing, and did not include any
3 converter stations at that point in time.

4 MR. BOB PETERS: And -- and that's an
5 interesting comment, Mr. Fogg, because would Bipole
6 III need converter stations regardless of whether
7 there was additional generation in Northern Manitoba?

8 MR. ALISTAIR FOGG: I think that the
9 key aspect of that question relates to the single
10 terminus point at the Dorsey converter station, and
11 without -- Bipole III would still require the Riel
12 converter station to truly provide the redundancy that
13 we're -- we're seeking to provide the reliability.

14 MR. BOB PETERS: Well, the redundancy
15 is that -- Dorsey is the redundancy for Riel, and Riel
16 is the done -- redundancy for Dorsey. Would you
17 understand it that way?

18 MR. ALISTAIR FOGG: I guess I would
19 explain it as Riel provides a -- a second point -- a
20 separate point, or terminus point for a Bipole III
21 line. So essentially, yes.

22 MR. BOB PETERS: So when I asked was a
23 converter station needed regardless of the routing of
24 the Bipole, and regardless of whether there's a new
25 generating station in Northern Manitoba, your answer

1 is, It has to end at a converter station somewhere?

2 MR. ALISTAIR FOGG: That's correct.

3 It -- as an HVDC transmission line, it would need to
4 end at a converter station.

5 MR. BOB PETERS: And I'm sure
6 technically, it was possible for it to terminate at
7 Dorsey, but Manitoba Hydro made a decision that rather
8 than put, I think your words are, All their eggs in
9 one (1) basket, you were going to move over and build
10 the Riel converter station on the other side of the
11 city?

12 MR. ALISTAIR FOGG: I believe to
13 terminate at Dorsey still would have required
14 additional infrastructure to accommodate Bipole III.
15 However, you're correct in saying that from a
16 reliability perspective, the decision would be to
17 build Riel and the second terminus point.

18 MR. BOB PETERS: All right. And on
19 that page 5 that's in front of us, we see that in that
20 the capital expenditure forecast in 2005, the Bipole
21 has about a 1.8 or \$1.9 billion placeholder, at least,
22 correct?

23 MR. ALISTAIR FOGG: That's correct.

24 MR. BOB PETERS: And at this point in
25 time, Mr. Fogg, it includes a Northern and a Southern

1 converter station, correct?

2 MR. ALISTAIR FOGG: That's correct.

3 MR. BOB PETERS: And at this point in
4 time, it also includes a Western Manitoba routing as
5 opposed to an Eastern Manitoba routing?

6 MR. ALISTAIR FOGG: I believe it --
7 this estimate does include a -- a Western routing,
8 however, I -- I would believe it would be contexted as
9 a -- as a placeholder value, as it has not been
10 significantly analyzed in terms of the costs
11 associated with that routing. This would have been an
12 initial point of changing from an East side to a West
13 side, and an initial value would have been put into
14 the estimate before me -- more detailed costs could be
15 assessed.

16 MR. BOB PETERS: What you're telling
17 the panel is Manitoba Hydro's engineers were -- were
18 doing planning as if it was going to be an East side
19 routing, but they also came up with a placeholder if
20 it was going to be a West side routing?

21 MR. ALISTAIR FOGG: I think what --
22 just to clarify what I'm saying is that Manitoba
23 Hydro's engineers would be planning an East side
24 Bipole III but had been asked to look at alternatives
25 to that, and that -- at that point in time, in 2005,

1 it would have looked at a placeholder cost of what a
2 West -- West side Bipole III would look like.

3 MR. BOB PETERS: And if we go back to
4 page 124 of Board counsel's book of documents...

5

6 (BRIEF PAUSE)

7

8 MR. BOB PETERS: Let's make that page
9 130. That's the end of a letter that Manitoba Hydro's
10 Board of Directors received from the minister
11 responsible for Manitoba Hydro, on or about September
12 20th of 2007, Mr. Fogg?

13 MR. ALISTAIR FOGG: Yes, that's
14 correct.

15 MR. BOB PETERS: And the essence of
16 that was that there was a policy decision by the
17 Manitoba government that Bipole III should be rooted
18 on the west side of the province, correct?

19 MR. ALISTAIR FOGG: My understanding
20 would be a decision requesting alternatives to an east
21 side Bipole III line be examined.

22 MR. BOB PETERS: And so those
23 alternatives could have been the west side of the
24 province or they could have been through the Interlake
25 corridor?

1 MR. ALISTAIR FOGG: The alternatives
2 could been a west side line or other alternatives for
3 fal -- to provide the anticipated reliability, be it
4 gas generation or other options such as that.

5 MR. BOB PETERS: So did Manitoba Hydro
6 pursue a natural gas generator in southern Manitoba?

7 MR. ALISTAIR FOGG: The specific
8 analys -- economic analysis of that would have been
9 before my involvement on the project. But my
10 understanding is those options were considered along
11 with a western rooted Bipole III, and it was found
12 that the western rooted Bipole III remained the most
13 economical option to provide the required reliability
14 improvements.

15 MR. BOB PETERS: And so while the
16 provincial government was saying, in essence, don't
17 use an eastern or east side of Lake Winnipeg routing,
18 find an alternative routing, or alternative to even
19 the Bipole III.

20 Manitoba Hydro determined that the best
21 option was a Bipole III, but routed on the west side
22 of the province?

23 MR. ALISTAIR FOGG: That's correct.

24 MR. BOB PETERS: And we see on page
25 131 a sketchy little map of the province that shows an

1 east side routing or a west side route, as well as in
2 Interlake corridor route, correct?

3 MR. ALISTAIR FOGG: That's what it
4 shows, that's correct.

5 MR. BOB PETERS: And at this point in
6 time -- this, Mr. Fogg, I should've identified was --
7 I believe it was -- it was in the Boston Consulting
8 Group report, although the source of it indicates, in
9 the bottom left-hand corner, at Teshmont, 2006?

10 MR. ALISTAIR FOGG: That appears to be
11 what it states, yeah.

12 MR. BOB PETERS: And you're familiar
13 with Teshmont being an engineering firm in the city?

14 MR. ALISTAIR FOGG: Yes, I am.

15 MR. BOB PETERS: As a result of the
16 west side routing, it appears that the physical
17 distance is longer. And I know you put on the record
18 this morning the exact distance, but it's clear on
19 this map that Bipole III on the east was 855
20 kilometres, and the Bipole III on the west side would
21 be 1,341 kilometres, correct?

22 MR. ALISTAIR FOGG: Yes, I believe the
23 graph says 885 kilometres for the -- the eastside, and
24 then 1,341 kilometres for the west.

25 MR. BOB PETERS: Thank you, if I

1 misspoke, for correcting me. And I believe, but I
2 don't have the number handy, it was within a few
3 kilometres, the actual length, correct?

4 MR. ALISTAIR FOGG: Sorry, for the --
5 the current west side line?

6 MR. BOB PETERS: Yeah --

7 MR. ALISTAIR FOGG: It would be a
8 1,388 kilometres actual -- actual built length,
9 correct.

10 MR. BOB PETERS: And it stands to
11 reason that longer distance will mean more towers,
12 more conductors, or longer conductors and wires,
13 correct?

14 MR. ALISTAIR FOGG: Correct.

15 MR. BOB PETERS: And as a result of
16 those decisions to go down the west side, what does
17 Manitoba Hydro estimate to be the increased costs for
18 Bipole III as a result of the west side routing and
19 not a routing on the east side of Lake Manitoba?

20 MR. ALISTAIR FOGG: If you could just
21 give me one (1) second.

22 MR. BOB PETERS: Certainly.

23

24 (BRIEF PAUSE)

25

1 MR. ALISTAIR FOGG: Mr. Peters, I
2 don't have that number specifically at hand. That was
3 -- would be something I'd have to look into. But gen
4 -- generally speaking, you could look at those
5 distances and -- and you would expect a longer
6 distance would be more expensive.

7 MR. BOB PETERS: While you don't have
8 those numbers at hand, Mr. Fogg, do you -- are you
9 able to undertake to provide them to the Board?

10 MS. HELGA VAN IDERSTINE: I'll jump --
11 I'll jump in. We'll take it under advisement at the
12 moment. I'm not certain that those numbers are
13 available or if they are relevant to the hearing at
14 this moment, so.

15

16 CONTINUED BY MR. BOB PETERS:

17 MR. BOB PETERS: Well, Mr. Fogg, on
18 page 132 of Board counsels' book of documents, again,
19 it's a slide from the Boston Consulting Group.

20 Were you familiar with that?

21 MR. ALISTAIR FOGG: Yes, I am.

22

23 (BRIEF PAUSE)

24

25 MR. BOB PETERS: And on this page,

1 halfway down on the left side, the cost estimate used
2 in 2011 EIS, do you know what that was?

3 MR. ALISTAIR FOGG: Yes, the
4 Environmental Impact Statement.

5 MR. BOB PETERS: And that was prepared
6 by Manitoba Hydro?

7 MR. ALISTAIR FOGG: Correct.

8 MR. BOB PETERS: And is it correct
9 that Manitoba Hydro quantified the route on the west
10 side to be approximately \$900 million more expensive
11 than the east side of Lake Winnipeg?

12 MR. ALISTAIR FOGG: That's what the
13 slide say.

14 MR. BOB PETERS: And I'm asking you if
15 that was -- if that's factual.

16 MR. ALISTAIR FOGG: I'm not
17 specifically familiar at that number. I would -- that
18 would have to be confirmed.

19 MR. BOB PETERS: You'll take that
20 subject to check?

21 MR. ALISTAIR FOGG: Yes.

22 MR. BOB PETERS: And so when you're
23 looking to tell this Board whether Manitoba Hydro has
24 an estimate for the additional costs for Bipole III to
25 be on the west side of Manitoba, as opposed to the

1 east side, you can indicate whether this \$900 million
2 number that Manitoba Hydro provided in their
3 environmental impact statement is also accurate.

4 Would be acceptable?

5 MS. HELGA VAN IDERSTINE: I'm just
6 going to clarify, what do you mean by "accurate" in
7 this context? I mean, if that's the number that -- I
8 wasn't at the environmental impact -- the -- or didn't
9 -- involved in that environmental impact statement.
10 But I'm presuming if the number was presented at that
11 time, it was accurate at that time.

12 MR. BOB PETERS: That's what we want
13 to confirm, if we could, Ms. Van Iderstine --

14 MS. HELGA VAN IDERSTINE: You're not
15 looking --

16 MR. BOB PETERS: -- and if you --

17 MS. HELGA VAN IDERSTINE: -- for
18 anything else?

19 MR. BOB PETERS: Pardon me?

20 MS. HELGA VAN IDERSTINE: But you're
21 not looking for anything else?

22 MR. BOB PETERS: Not related to this
23 number, no. But I did ask Mr. Fogg earlier if
24 Manitoba Hydro had a -- a calculation at this point in
25 time of what that number would be, and you we're going

1 to take that under advisement.

2 MS. HELGA VAN IDERSTINE: Yes. I'm --
3 I'm pretty concerned about relevance, so.

4 MR. BOB PETERS: All right. Thank
5 you.

6

7 (BRIEF PAUSE)

8

9 CONTINUED BY MR. BOB PETERS:

10 MR. BOB PETERS: On page...

11

12 (BRIEF PAUSE)

13

14 MR. BOB PETERS: I've been asked to --
15 to put on the record, Mr. Fogg, Ms. Van Iderstine,
16 what the request was that the Manitoba Hydro has
17 agreed to take under advisement. And I was asking
18 Manitoba Hydro to provide the Board with its current
19 estimate of the additional costs of Bipole III being
20 on the western side of the province compared to the
21 eastern side of Lake Winnipeg.

22 And included in that was a request to
23 review the number that Manitoba Hydro put forward at
24 the Clean Environment Commission proceeding, and
25 confirm that it was accurate when given.

1 MS. HELGA VAN IDERSTINE: That's a
2 whole -- a whole bunch of questions. I'm going to
3 take all of them under advisement. And I suspect that
4 we'll be able to answer the ones that I have
5 identified earlier, but rather than try to parse them
6 now, I think that's the easiest way to address it.

7 MR. BOB PETERS: All right. Let's
8 proceed then.

9
10 --- UNDERTAKING NO. 58: Manitoba Hydro to provide
11 the Board with its current
12 estimate of the additional
13 costs of Bipole III being
14 on the western side of the
15 province compared to the
16 eastern side of Lake
17 Winnipeg; and to review
18 the number that it put
19 forward at the Clean
20 Environment Commission
21 proceeding, and confirm
22 that it was accurate when
23 given. (TAKEN UNDER
24 ADVISEMENT)

25

1 CONTINUED BY MR. BOB PETERS:

2 MR. BOB PETERS: Mr. Fogg, on page 137
3 of Board counsels' book of documents, Manitoba Hydro
4 responded to an Information Request at a prior General
5 Rate Application, and carried forward the cost of
6 Bipole III from \$3.2 billion to \$4.65 billion,
7 correct?

8 MR. ALISTAIR FOGG: Correct.

9 MR. BOB PETERS: And in this -- in
10 this Information Request, Manitoba Hydro was able to
11 break down the transmission lines and keep that
12 separate from the converter station costs. Also
13 correct?

14 MR. ALISTAIR FOGG: That's what it
15 shows us, correct.

16 MR. BOB PETERS: And then, in terms of
17 the converter station costs, let's keep that 2.6 or
18 \$2.68 billion number in mind and turn to page 140 of
19 Board counsels' book of documents. Actually make that
20 page 141.

21 The converter station costs that are
22 now on Manitoba Hydro's capital expenditure forecast
23 have gone up from the \$2.68 billion, they've gone up
24 by \$105 million, Mr. Fogg?

25 MR. ALISTAIR FOGG: That's correct.

1 MR. BOB PETERS: And I'll come back to
2 that point. But let's do the same here on the
3 transmission line, on page 140.

4 The transmission line was initially
5 budgeted at \$1.65 billion, and that has gone up
6 another \$302 million, correct?

7 MR. ALISTAIR FOGG: That's correct.

8 MR. BOB PETERS: And so that puts the
9 overall project for Bipole III increasing from \$4.65
10 billion to \$5 billion?

11 MR. ALISTAIR FOGG: That's correct.

12 MR. BOB PETERS: And the causes of the
13 converter station increase, I think can be seen on
14 page 144, Board counsels' book of documents. Well, it
15 can't be seen that well.

16 Below the redacted waterfall chart from
17 the MGF report, Manitoba Hydro indicates that
18 contributing to the converter station costs were costs
19 that Manitoba Hydro had to pay to upgrade a couple of
20 provincial roads.

21 Is that correct?

22 MR. ALISTAIR FOGG: There were costs
23 that were -- were previously assumed to be shared with
24 the Conawapa project that is not proceeding, that were
25 now to be funded by the Bipole III project for those

1 provincial roads, yes.

2 MR. BOB PETERS: We can scroll down to
3 the bottom half of the page.

4 Mr. Fogg, I understood your answer to
5 say Manitoba Hydro had to upgrade Provincial Roads 280
6 and 290, correct?

7 MR. ALISTAIR FOGG: We contributed
8 funds to the upgrading of those provincial roads, yes.

9 MR. BOB PETERS: And you contributed
10 funds because you wanted to use that road should
11 Conawapa come in-service, but you also needed it for
12 the Bipole III project?

13 MR. ALISTAIR FOGG: The Provincial
14 Road 280 -- upgrades, Provincial Road 280, serves the
15 Bipole III project and also the Keeyask project. So
16 there would be upgrades required to that road to
17 address construction traffic for those projects.

18 Provincial Road 290 serves the Bipole
19 III project and would've served the Conawapa project,
20 as well. And that road, similarly, as a result of
21 Keewatinohk construction, would require upgrades due
22 to the construction traffic.

23 MR. BOB PETERS: So whatever was
24 included on the Conawapa side of the ledger, you've
25 transferred that all to the Bipole III side?

1 MR. ALISTAIR FOGG: Correct.

2 MR. BOB PETERS: And on the Provincial
3 Road 280, are all of the costs on Bipole III, or did
4 some of that stay with Keeyask?

5 MR. ALISTAIR FOGG: I believe Keeyask
6 has some of those costs as well.

7 MR. BOB PETERS: And when you talk
8 about the Conawapa access road upgrades, those again
9 were costs that used to be on Conawapa's ledger, but
10 are now transferred over the Bipole III?

11 MR. ALISTAIR FOGG: Those would have
12 been shared costs with the Conawapa project. That is
13 the private road that Manitoba Hydro owns that
14 accesses the Keewatinohk site, that would've also
15 accessed proposed Conawapa generating station site.

16 MR. BOB PETERS: And the Chairman
17 talked with you about this as well earlier after lunch
18 today. One (1) of the reasons for increasing the
19 converter station costs was to increase to a
20 confidence level of -- of P75, correct?

21 MR. ALISTAIR FOGG: That's correct.

22

23 (BRIEF PAUSE)

24

25 MR. BOB PETERS: In turning to the

1 causes for the \$300 million increase on the
2 transmission line, I'd like to go to page 147 of the
3 book of documents, please, and below the chart.

4 What we're telling the public here, Mr.
5 Fogg, is that the \$300 million of additional costs
6 were in some way related to increases for the
7 transmission line itself, correct?

8 MR. ALISTAIR FOGG: I believe, yes,
9 there were increases to the transmission line costs.
10 I believe, on page 148, the reasons for those
11 increases are further documented.

12 MR. BOB PETERS: And that includes the
13 line being longer, more land needing to be acquired,
14 more legal fees being incurred?

15 MR. ALISTAIR FOGG: Mr. Peters, I --
16 I'm not sure I would say more land needing to be
17 acquired, necessarily, but the actual costs to acquire
18 that land was incorporated into the budget.

19 MR. BOB PETERS: And when you say
20 Bipole III transmission line vehicles, what additional
21 cost is that for?

22 MR. ALISTAIR FOGG: Those would be
23 construction site vehicles.

24 MR. BOB PETERS: And again, on the
25 contingency, we're talking about additional costs on

1 the line going from a P50 to a PS75?

2 MR. ALISTAIR FOGG: Specific to the
3 line, when we've looked at the contingency for the
4 Bipole III project, we have looked at converter
5 stations and transmission line separately, and then
6 have combined them together as a whole.

7 Bipole III project -- as it notes here,
8 there is an increase to the transmission line
9 contingency from P50 to what would amount to P80, but
10 essentially the Bipole III project perspective that's
11 a -- it's a P75 estimate currently.

12 MR. BOB PETERS: Turning to page 150
13 of Board counsels' book of documents.

14 The risks that materialized for Bipole
15 III that contributed to the \$400 million overall
16 increase in costs, Mr. Fogg, only one (1) of the risks
17 identified had a dollar impact in excess of \$20
18 million, and more than a six (6) month delay in the
19 project.

20 Is that correct?

21 MR. ALISTAIR FOGG: That's what the
22 table shows, yes.

23 MR. BOB PETERS: And that unforeseen
24 risk was geotechnical?

25 MR. ALISTAIR FOGG: That's correct.

1 It was a geotechnical risk at the Keewatinohk
2 converter station.

3 MR. BOB PETERS: That schedule -- that
4 schedule risk was mitigated, and there's no delay as a
5 result of this, is that also true?

6 MR. ALISTAIR FOGG: That's correct
7 there. The -- the scheduled risks associated with
8 this, these unforeseen conditions, was mitigated, and
9 there's no impact to the Bipole III schedule.

10 MR. BOB PETERS: But there was an
11 impact to the Bipole III budget?

12 MR. ALISTAIR FOGG: There is a cost
13 impact to this risk event, and -- and the final value
14 of that impact is still being assessed and negotiated.

15 MR. BOB PETERS: On Bipole III, Mr.
16 Fogg, it appears on page 155 of Board counsels' book
17 of documents, that Manitoba Hydro used at least three
18 (3) forms of contracts, that being a lump sum, a unit
19 price, and cost reimbursable, correct?

20 MR. ALISTAIR FOGG: That's correct.
21 The project uses all three (3) of those forms of
22 contracts.

23 MR. BOB PETERS: And that's for both
24 the converter station as well as the transmission
25 line?

1 MR. ALISTAIR FOGG: That's correct.

2

3 (BRIEF PAUSE)

4

5 MR. BOB PETERS: Before we leave that
6 tab, on page 156, the conclusions and recommendations
7 from MGF were that Hydro's choice of compensation
8 mechanisms was appropriate for the contracts required.
9 And that was for the converter stations, and was a
10 sensible allocation of risk as between Hydro and its
11 contractors.

12 Do you see that?

13 MR. ALISTAIR FOGG: Yes, I see that.

14 MR. BOB PETERS: Manitoba Hydro
15 doesn't disagree with that, does it?

16 MR. ALISTAIR FOGG: We don't disagree
17 with that, no.

18 MR. BOB PETERS: Okay. On page 163 of
19 Board counsels' book of documents is a chart, in terms
20 of the completion, out of one of Manitoba Hydro's
21 quarterly reports.

22

23 (BRIEF PAUSE)

24

25 MR. BOB PETERS: On page 162. I

1 apologize.

2 We see at the right side of this
3 schedule, Mr. Fogg, the in-service date that you told
4 us about is -- we're seeing July of 2018?

5 MR. ALISTAIR FOGG: It would be the
6 end of July, 2018, yes.

7 MR. BOB PETERS: And MR. DOUGLAS
8 SMITH: you told the Board earlier this morning, that
9 schedule is still valid?

10 MR. ALISTAIR FOGG: That's correct.
11 That's -- we are still on target to achieve that in-
12 service date of July, 2018.

13 MR. BOB PETERS: And the transmission
14 line itself is to be completed in March of 2018, if I
15 read this correctly?

16 MR. ALISTAIR FOGG: That's correct.

17 MR. BOB PETERS: And one (1) of the
18 risks related to the transmission line was weather.
19 But, perhaps, in the perverse or inverted way,
20 Manitoba Hydro needs cold weather in which to
21 construct the Bipole III line.

22 Is that correct?

23 MR. GLENN PENNER: We need cold
24 weather, but not too cold.

25 MR. BOB PETERS: Why do you need cold

1 weather?

2 MR. GLENN PENNER: Most of the
3 northern access is on a winter trails, and warm
4 weather tends to make it very difficult to get between
5 sites.

6 MR. BOB PETERS: And so the weather
7 risk is Manitoba Hydro needs cold weather to complete
8 the northern portions with frozen ground or frozen
9 earth?

10 MR. GLENN PENNER: That's correct.

11 MR. BOB PETERS: And we're in the
12 middle of January. Is everything running according to
13 schedule at this point in time, with respect to the
14 transmission line construction?

15 MR. GLENN PENNER: We are targeting
16 March 1 on many of our segments, which gives us a few
17 weeks buffer. We feel that usually -- we can usually
18 expect winter weather until the end of March, so we
19 are currently on schedule.

20 MR. BOB PETERS: On page 112 of Board
21 counsels' book of documents is an extract, I believe -
22 - no...

23

24 (BRIEF PAUSE)

25

1 MR. BOB PETERS: On page 16 -- on page
2 165, Board counsels' book of documents, MGF raises a
3 risk, Mr. Penner, and that relates to the performance
4 of one (1) of your contractors on the Bipole III line,
5 correct?

6 MR. GLENN PENNER: That is correct.

7 MR. BOB PETERS: Have those
8 performance concerns manifest themselves?

9 MR. GLENN PENNER: Yes, we -- we
10 descope a portion of the Rokstad's contract, and we
11 have awarded that to a -- a third contractor. So
12 there is now another contractor working on a portion
13 of Bipole.

14 MR. BOB PETERS: And so on -- on page
15 168 of Board counsels' book of documents, in the top
16 part of the page, MGF raises a concern that if the
17 construction was not completed, it will cost on the
18 schedule an additional year, correct?

19 MR. GLENN PENNER: That's what they
20 have said, yes.

21 MR. BOB PETERS: And because Manitoba
22 Hydro has descope one (1) of your contractors and
23 hired a -- an additional contractor, has all of that
24 risk been mitigated?

25 MR. GLENN PENNER: We are continuing

1 to closely monitor all of the work on the project, and
2 I think we -- we continue to -- to make decisions to
3 ensure that we will be complete by the end of this
4 winter season.

5 MR. BOB PETERS: That meeting March
6 2018?

7 MR. GLENN PENNER: Correct.

8 MR. BOB PETERS: Is there an
9 additional cost component as a result of descoping one
10 (1) contractor and engaging another?

11

12 (BRIEF PAUSE)

13

14 MR. GLENN PENNER: There are
15 additional costs to -- to add another contractor.
16 However, we had sufficient contingency within the
17 current control budget to cover that.

18 MR. BOB PETERS: So the real risk is
19 for schedule, as opposed to cost?

20 MR. GLENN PENNER: That's correct.

21

22 (BRIEF PAUSE)

23

24 MR. BOB PETERS: At page 49 of Exhibit
25 42-6, Board counsels' book of documents, we see from

1 the MGF report for the Bipole III transmission line,
2 that the critical paths for both of two (2)
3 contractors are slipping, which jeopardizes completion
4 in August of 2018, correct?

5 Mr. Penner, do you see that?

6 MR. GLENN PENNER: I do see that, yes.

7 MR. BOB PETERS: This raises not only
8 one (1) contractor but two (2) of the contractors.

9 Have -- have -- has whatever work been
10 slipping been corrected?

11 MR. GLENN PENNER: Our other
12 contractor is on track to -- to completion, and we
13 don't have significant concerns about their
14 performance.

15 MR. BOB PETERS: Thank you. I want to
16 turn to the Manitoba-Minnesota Transmission Line. And
17 perhaps to orient the panel, if we flip back to page 5
18 of Board counsels' book of documents, we can see at
19 the bottom of the chart, near the bottom of the chart,
20 the price for the Manitoba-Minnesota Transmission
21 Project was \$350 million in Capital Expenditure 13,
22 which would have been used at the Needs For And
23 Alternatives To review.

24 Is that correct?

25 MR. GLENN PENNER: That is correct.

1 MR. BOB PETERS: And what level of
2 project definition was that \$350 million based on?

3 MR. GLENN PENNER: Can you clarify?

4 MR. BOB PETERS: Well, we've seen in
5 some of the other evidence, that Manitoba Hydro's
6 capital projects are quantified under various levels
7 or degrees of estimates and planning.

8 Are you aware of that?

9 MR. GLENN PENNER: And so, in -- in
10 general terms, I would say it was a -- it was a -- a
11 higher level estimate without a probability associated
12 with the contingency.

13 MR. BOB PETERS: That means that --
14 well, let's turn to page 171 of Board counsels' book
15 of documents.

16 Here's some Manitoba Hydro rebuttal,
17 this time to the METSCO company, and it talks about at
18 the time certain projects were conceived the process
19 required the budget to be estimated and approved prior
20 to any engineering or planning being done to define
21 the project scope. Hence, the initial budget estimate
22 was created without a clear definition of scope.

23 Do you see that in the rebuttal from
24 Manitoba Hydro?

25 MR. GLENN PENNER: Yes, I see that.

1 MR. BOB PETERS: Does that apply to
2 the Manitoba-Minnesota Transmission Line Project, back
3 in 2013?

4 MR. GLENN PENNER: One (1) moment.

5

6 (BRIEF PAUSE)

7

8 MR. GLENN PENNER: So for the \$350
9 million estimate, we -- we didn't have a final
10 preferred route, we didn't have any of the
11 environmental conditions, and we didn't have any
12 design work completed on it. So you -- you could say
13 it was -- was a more preliminary estimate.

14 MR. BOB PETERS: And just so this
15 panel understands that, Mr. Penner, those preliminary
16 estimates are still submitted for approval to the
17 executive of Manitoba Hydro through the capital proce
18 -- project justification process?

19 MR. GLENN PENNER: Yes, that's
20 correct.

21 MR. BOB PETERS: And Manitoba Hydro's
22 executive is aware as to what level those costs have
23 been engineered or -- or planned?

24 MR. GLENN PENNER: Yes, they would be.

25 MR. BOB PETERS: In the file -- in the

1 September of 2017, if we go to page 172, we see that
2 the cost of the Manitoba-Minnesota Transmission Line
3 Project increases up to \$453 million, correct?

4 MR. BOB PETERS: That's correct.

5 MR. BOB PETERS: And that's your most
6 current cost estimate?

7 MR. GLENN PENNER: That is our most
8 current cost estimate.

9 MR. BOB PETERS: And that 30 percent
10 increase is partly related to a more and a better
11 refined scope and engineering for the project?

12 MR. GLENN PENNER: Correct. We have -
13 - we have a final pref -- or a final preferred route.
14 We -- we know more about the construction costs based
15 on our most current Bipole III construction tenders.

16 MR. BOB PETERS: And we see on page
17 175, the capital project justification addendum, that
18 increases the cost up to -- up a hundred million
19 dollars to 453 million, and the various components of
20 it, correct?

21 MR. GLENN PENNER: Yes, that's
22 correct.

23 MR. BOB PETERS: Now, it appears that
24 licensing and environmental assessment went up \$17
25 million, on page 175, correct?

1 MR. GLENN PENNER: Correct.

2 MR. BOB PETERS: That was before the
3 National Energy Board decision requiring Manitoba
4 Hydro to pursue a certificate rather than a permit for
5 this project?

6 MR. GLENN PENNER: Yes, that's
7 correct.

8 MR. BOB PETERS: Can you tell this
9 Board how much more it will cost for certificate than
10 a permit?

11 MR. GLENN PENNER: One (1) moment.

12

13 (BRIEF PAUSE)

14

15 MR. GLENN PENNER: We don't have those
16 additional costs. However, we don't expect that they
17 -- they will be as significant as the -- the CEC
18 hearing process.

19 MR. BOB PETERS: Sorry, I didn't
20 understand that. The -- the additional cost to get a
21 certificate will be less than it would be if you had
22 to do a Clean Environment Commission proc --
23 proceeding in Manitoba?

24 MR. GLENN PENNER: Yes, because what
25 we did -- we started in 2012, and we did all of our --

1 our CEC process begins long before the hearings. And
2 we do our -- our public consultation, we do our
3 environmental assessments, and we submit that
4 information. And then we go through the hearing
5 process.

6 All of that work is -- at least my
7 understanding is that that work is submitted as
8 evidence into the NEB process. So we're not doing, at
9 this point, any additional environmental studies, and
10 all those kinds of things.

11 So we're -- we're going through now an
12 IR process with the NEB, leading up to a hearing
13 sometime this spring.

14 MR. BOB PETERS: On page 179, flipping
15 over to 180, is the Clean Environment Commission
16 Report on the Manitoba-Minnesota Transmission Project
17 correct?

18 MR. GLENN PENNER: Yes, that's
19 correct.

20 MR. BOB PETERS: And there are
21 recommendations that have been reproduced, starting on
22 page 180, carrying through to 182.

23 You're familiar with those?

24 MR. GLENN PENNER: Yes.

25 MR. BOB PETERS: Have all of those

1 recommendations been accepted by the Government of
2 Manitoba.

3 MR. GLENN PENNER: We have not heard
4 yet.

5 MR. BOB PETERS: If any of those
6 recommendations are accepted and required to be done
7 by Manitoba Hydro, does that mean Manitoba Hydro has
8 to spend more money on the Manitoba-Minnesota
9 Transmission Project.

10 MR. GLENN PENNER: No, we've reviewed
11 these recommendations and -- and feel that, for the
12 most part, they're within the -- the within the budget
13 and typical are expected.

14 MR. BOB PETERS: Did the Clean
15 Environment Commission recommend any changes in the
16 route?

17

18 (BRIEF PAUSE)

19

20 MR. GLENN PENNER: I'm not aware that
21 the CEC made any recommended changes to the route.
22 However, it's pointed out to me that nine point four
23 (9.4) is an open-ended recommendation that -- that
24 could cause some problems around planting trees to --
25 to screen the view of -- of the transmission line.

1 MR. BOB PETERS: Manitoba Hydro hasn't
2 taken that into account in the project cost?

3 MR. GLENN PENNER: No, it's not taken
4 an account in -- in the project cost.

5 MR. BOB PETERS: Is it covered by the
6 P75 figure?

7 MR. GLENN PENNER: It's an open-ended
8 recommendation that we don't fully understand.

9 MR. BOB PETERS: All right. Let's
10 turn to page 173 and look at a map. I think we saw
11 this in your slide deck as well, Mr. Penner. The
12 bottom of the page there's a map for the Manitoba-
13 Minnesota Transmission Project.

14 That's the projected route, is that
15 correct?

16 MR. GLENN PENNER: Yes.

17 MR. BOB PETERS: And I believe in
18 conversations with the Chairman after lunch today, you
19 indicated that the transmission starts over at Dorsey,
20 on the west side of Winnipeg, goes around the south
21 end of the city, close to the Riel station, and then
22 heads straight west, correct?

23 MR. GLENN PENNER: Correct.

24 MR. BOB PETERS: And when we look at
25 that line going straight west of Riel, it's to

1 approximately to -- as far as a Anola, correct?

2 MR. GLENN PENNER: Yeah, just past --
3 just east of Anola.

4 MR. BOB PETERS: How many kilometres
5 or miles would that be?

6

7 (BRIEF PAUSE)

8

9 MR. GLENN PENNER: I would estimate
10 it's about 30 kilometres.

11 MR. BOB PETERS: I'm sorry, I was not
12 listening.

13 MR. GLENN PENNER: I am estimating
14 approximately 30 kilometres without doing any
15 measurements.

16 MR. BOB PETERS: All right. Thank
17 you. I was listening now.

18 I'm looking at this map on the screen,
19 and the Board will note that there is a dotted black
20 line that also comes out of this solid blue line of
21 the MMTP route, correct?

22 MR. GLENN PENNER: That's correct.

23 MR. BOB PETERS: That dotted line
24 represents the -- is it the Dorsey-Forbes line or
25 whatever it's now called?

1 MR. GLENN PENNER: Yes, it -- it used
2 to be known as Dorsey to Forbes RD602F, and now it --
3 it terminates at Riel, and now it's referred to as
4 M602F.

5 MR. BOB PETERS: In any event,
6 regardless of what it's called, it appears to be how -
7 - how far apart is it from the MMTP project?

8 MR. GLENN PENNER: It lies in the same
9 corridor for that distance.

10 MR. BOB PETERS: So for the 30
11 kilometres or so that you estimated, those two (2)
12 transmission lines are in the same corridor or just
13 metres apart?

14 MR. GLENN PENNER: Yes, that's
15 correct.

16 MR. BOB PETERS: Why would you prefer
17 that routing to something separate, when the whole
18 theory of the Bipole routing is to provide separation
19 as between major transmission lines?

20

21 (BRIEF PAUSE)

22

23 MR. BOB PETERS: Mr. Chair, while the
24 witnesses are conferring on this topic, I would beg
25 indulgence for another thirty (30) minutes, if the

1 Board was so inclined. But if the Board had other
2 commitments, I will try to find the time tomorrow
3 morning after my colleagues opposite have had the
4 microphone.

5 I apologize for not raising it sooner.
6 I would like to cover a couple more topics, but if not
7 today, then tomorrow. And if the panel would like to
8 stand down for a short break, I'm amenable as well,
9 but that's fine.

10 THE CHAIRPERSON: Yeah, we'll -- we'll
11 break for ten (10) minutes.

12 MR. BOB PETERS: All right. Thank
13 you.

14

15 --- Upon recessing at 5:28 p.m.

16 --- Upon resuming at 5:40 p.m.

17

18 THE CHAIRPERSON: Mr. Peters...?

19 MR. BOB PETERS: Thank you, Mr.

20 Chairman.

21

22 CONTINUED BY MR. BOB PETERS:

23 MR. BOB PETERS: Mr. Penner, you were
24 seeking some counsel with your colleagues at the time
25 of the recess, did you have an opportunity to discuss

1 with them?

2 MR. GLENN PENNER: Yes.

3 MR. BOB PETERS: And your answer then
4 to the information you were seeking?

5 MR. GLENN PENNER: So yes, while it
6 does parallel existing infrastructure, it -- it -- it
7 was looked at very carefully by our system planning
8 engineers and it meets in their reliability standards
9 and some of the factors that weighed into that were
10 that it's an east-west portion of the line. Most of
11 the weather events occur with a westerly winds, so,
12 there's a -- there's a change in -- in that and so
13 that's significant.

14 And the other component to it is --
15 that it's very easy to access and very quick to have
16 to go back in and -- and put transmission towers up,
17 if they were to come down as a result of a major
18 storm.

19 MR. BOB PETERS: So compounding that
20 answer, Mr. Penner, is Manitoba Hydro has in that one
21 (1) corridor -- you gave it a fancy number M602F.

22 Have I got that right?

23 MR. GLENN PENNER: Yes.

24 MR. BOB PETERS: Do you guys really
25 give it numbers like that, that's incredible. That's

1 how it's known?

2 MR. GLENN PENNER: That's correct.
3 The 'M' and the 'F' refer to the stations that it
4 starts and stops and the -- the digits in between kind
5 of -- can tell you what line designation and the
6 voltage class.

7 MR. BOB PETERS: Obviously. But on
8 this same map that we're looking at where we see the
9 blue line coming from Riel going as far as -- just
10 past Anola, is the Panel correct in understanding that
11 Bipole III is also going to join that corridor?

12 MR. GLENN PENNER: Bipole III is also
13 in that corridor for a short duration as well.

14 MR. BOB PETERS: So a short duration,
15 shorter than 30 kilometres?

16 MR. GLENN PENNER: Yes, that's
17 correct.

18 MR. BOB PETERS: And so now you've got
19 two 500 kV and the Bipole III all on the same
20 corridor?

21 MR. GLENN PENNER: That's correct.

22 MR. BOB PETERS: Thank you. Couple of
23 quick -- let me finish...

24 You told the Chairman after lunch that
25 the \$453 million in-service cost was at a preliminary

1 stage because that's before any shovels are in the
2 ground; correct?

3 MR. GLENN PENNER: No, I think I
4 referred to the three fifty million (350) as a
5 preliminary budget. We refer to the four hundred and
6 fifty-three (453) now as a P75 estimate.

7 MR. BOB PETERS: All right but that
8 P75 estimate or that \$100 million increase from three
9 fifty-four (354) to four fifty three (453) is before
10 any contracts are signed for any of the work to begin
11 on the construction of the MMTP line?

12 MR. GLENN PENNER: Yes. So there are
13 no construction contracts. They haven't been signed.
14 We haven't even put the construction contracts out to
15 tender yet.

16 MR. BOB PETERS: If we compare the
17 stage that this project is at to where Bipole III is
18 at, isn't it correct that once the Bipole III bids
19 were received between the bids to the actual price
20 there was a 17 percent increase in the transmission
21 line?

22 You take that subject to check?

23 MR. GLENN PENNER: We tendered the
24 project in phases and the last piece -- the last half
25 of the project was -- was actually awarded after the -

1 - the budget was raised to the 5.04.

2 MR. BOB PETERS: Okay, I've got your
3 point on that. We heard that Hydro is committed to
4 the June 2020 in-service date for this MMTP; correct?

5 MR. GLENN PENNER: Yes, that's
6 correct.

7 MR. BOB PETERS: And we talked about
8 the National Energy Board requiring Manitoba Hydro to
9 seek a certificate; correct?

10 MR. GLENN PENNER: Yes, that's
11 correct.

12 MR. BOB PETERS: And typically how
13 long will it take to get a certificate compared to how
14 long it would take to get a permit?

15 MR. GLENN PENNER: Maybe I could
16 answer the question this way. The -- the process that
17 the NEB has identified is that there -- they have
18 fifteen (15) months, and they've deemed that -- their
19 -- their timeline to be March 2019.

20 MR. BOB PETERS: That is, the project
21 will be -- will have gone through the certificate
22 process and will have been concluded by March 2019?

23 MR. GLENN PENNER: Yes, they have
24 fifteen (15) months from the time they deemed that the
25 documents are complete to the time that -- that they

1 need to prepare a recommendation.

2 MR. BOB PETERS: Can Manitoba Hydro
3 construct the Manitoba Minnesota transmission line in
4 thirteen (13) months?

5 MR. GLENN PENNER: I think it would be
6 difficult. We are, however -- however, hopeful that
7 once the -- the hearing is complete sometime later
8 this spring or early summer that we would get a
9 recommendation sooner than the March 2019 date and --
10 and so that we -- we are hoping that that's a
11 possibility.

12 MR. BOB PETERS: Well, I had heard
13 earlier that hope is not a plan but you're telling me
14 that that's what you're relying on now for the
15 Manitoba Minnesota transmission line is hopefully
16 getting an early ruling?

17 MR. GLENN PENNER: I wouldn't say
18 we're relying on it. We are not prepared to change
19 our June 2020 in-service date until we determine that
20 we cannot achieve a 2020 -- a June 2020 in-service
21 date. And so we have to look at all of the factors as
22 we move forward. Right now, it's -- it's a
23 hypothetical to determine other than that June 2020
24 in-service date.

25 MR. BOB PETERS: All right. I've got

1 your point. On page 183 of Board counsels' book of
2 documents, in the MGF report Manitoba Hydro's costs
3 were measured against a benchmark provided by MGF and
4 Stanley Consulting.

5 You're aware of that?

6 MR. GLENN PENNER: Yes.

7 MR. BOB PETERS: You're aware of the
8 industry benchmarked used by Stanley Consulting and
9 MGF?

10 MR. GLENN PENNER: I have had a look
11 at their -- their industry benchmark, yes.

12 MR. BOB PETERS: Do you agree with the
13 industry benchmark that was used?

14 MR. GLENN PENNER: I think it can be
15 difficult to determine exact line -- per kilometre
16 line costs. I -- I think it's -- it's very hard to
17 compare the different lines across North America.

18 MR. BOB PETERS: Can you explain to
19 this Board, why Manitoba Hydro's cost is 25 percent
20 lower than the benchmark?

21 MR. GLENN PENNER: I think
22 historically Manitoba Hydro has been able to build
23 transmission lines for less than -- than other
24 Utilities. Primarily it -- transmission lines can
25 vary in cost depending on the density of population if

1 it's travelling in -- in urban areas. If there's a
2 lot of line angles and it. So there's -- there's a
3 variety of -- of different factors that -- that weigh
4 into it. The type of structures that are used.

5 In this case where we use guide
6 structures, I think our transmission line costs are --
7 are less expensive than -- than typical industry
8 standards.

9 MR. BOB PETERS: In my haste I glossed
10 over page 115 of Board counsels' book of documents and
11 we should go back and if it was Mr. Strongman who has
12 to give an answer, I'll -- I'll let the panel decide.

13 On page 115, there's an indication and
14 I'll just read into the record that:

15 "Manitoba Hydro advised MGF that
16 they have had great success with
17 local Aboriginal labour. However,
18 they have exhausted all
19 availability."

20 Have I read that correctly? Mr. Bowen
21 or Mr. Strongman from the back?

22 MR. JEFF STRONGMAN: Hi. I see the
23 quote that is being referred to. In fact, this quote
24 was subject of some discussion between Manitoba Hydro
25 and MGF because Manitoba Hydro believe that although

1 MGF advised that they had been -- they had received
2 this as a direct quote from one (1) of our project
3 staff, Manitoba Hydro's view of this topic is that
4 while we have had some success with some of the
5 smaller communities within our partnership, Manitoba
6 Hydro's position is that we continue to look for more
7 opportunity and that we have not necessarily exhausted
8 all availability.

9 So Manitoba Hydro believes that going
10 forward we will continue to review with our partners
11 employment opportunities and that we are not at the
12 point where we can't do better. We will continue to
13 do better.

14 MR. BOB PETERS: What efforts has
15 Manitoba Hydro taken to source all available local
16 Aboriginal labour?

17 MR. JEFF STRONGMAN: Within the Joint
18 Keeyask Development Agreement, there are three (3)
19 subcommittees that are active on a monthly basis. One
20 of which is dedicated specifically to employment and
21 Manitoba Hydro and the four (4) partners meet
22 regularly to identify people within the communities
23 that are currently looking for work and Manitoba Hydro
24 and its contractors intend to act on those as
25 opportunities.

1 MR. BOB PETERS: So Manitoba Hydro is
2 of the understanding that there is still available
3 employment in northern Manitoba with local Aboriginal
4 labour being available?

5 MR. JEFF STRONGMAN: Yes, that's
6 correct. I mentioned earlier that with some of the
7 labour hours that we had quoted, roughly, 40 percent
8 of our labour hours worked on this job by the end of
9 2017 were performed by Aboriginal employees and that
10 statistic is unprecedented across Canada. We still
11 believe that we can do better.

12 MR. BOB PETERS: And what steps are
13 you taking to do better?

14 MR. JEFF STRONGMAN: Could I confer
15 with my colleagues? I'm at the different table here.

16 MR. BOB PETERS: Yes, absolutely, Mr.
17 Strongman, I appreciate. Thank you.

18 MR. DAVID BOWEN: I'll just add to Mr.
19 Strongman's answer. He spoke about the AGE committee,
20 the Advisory Group on Employment. So that's one (1)
21 committee that has all our contractors. It has the
22 folks that work at the job referral service. So
23 really, the -- if you want to apply for a job for
24 Keeyask, you have to submit your name within the --
25 what's called the JRS, the job referral service.

1 It has that within each of our -- our
2 four (4) partner committees, there's a JRS worker
3 who's -- is really for -- for lack of better words,
4 look -- hoping to source the talent within that
5 community to link with the province and the JRS with
6 our contractors hiring and, of course, our Manitoba
7 Hydro staff help that process. So that -- that is at
8 -- continuing -- continually at work.

9 Some of the other efforts that are --
10 are other ways that -- we've typically in the last two
11 (2) years have gone to each of the four (4) partner
12 communities to do a job fair with the contractors
13 working at site to make sure people are aware of what
14 the job opportunities are and -- and help -- help get
15 people to the site.

16 Other examples, we've had, of course,
17 high school students come to site. We've actually had
18 -- I believe it's for a -- don't quote me on this one,
19 but it's a -- there's a work experience option where
20 we had about just over ten (10) -- ten (10) people
21 from the communities come to Keeyask for -- for a
22 number days to see what it's like to -- to be at camp,
23 see what it's like to potentially work at the camp and
24 so -- so those are just some of the -- the efforts
25 that are being weighed -- made to -- to increase the

1 employment for our partner communities and, of course,
2 Indigenous people in the north.

3 MR. BOB PETERS: Mr. Bowen, maybe your
4 last comment covered this, but I understood there was
5 a job referral service worker from each of the four
6 (4) KCN partners; is that what I've understood?

7 MR. DAVID BOWEN: That's correct.

8 MR. BOB PETERS: And so the question
9 becomes: For the communities that aren't part of the
10 KCN partnership, how is Manitoba Hydro recruiting
11 additional Aboriginal workers?

12 MR. DAVID BOWEN: Our -- our focus is
13 certainly on our partner communities, and that's --
14 that's our -- that's our primary focus. Certainly,
15 there's -- there's word of word-of-mouth. We have
16 linked -- the other piece that I didn't mention was
17 that we have linked with the -- what's called the --
18 the trades coordinator for the -- Partnership
19 Manitoba. We -- there's an Aboriginal coordinator
20 within the Thompson area to -- to get the word out and
21 to help -- help potential people looking for work to -
22 - to get employment Keeyask.

23 MR. BOB PETERS: All right. Thank
24 you. If in your discussions with Mr. Strongman you
25 have additional information to add, I'd ask you to put

1 that on the record. I won't ask for that as an
2 undertaking but you can discuss with him when you're
3 in closer proximity than you are now.

4 Would you do that, sir?

5 MR. DAVID BOWEN: Yes.

6

7 (BRIEF PAUSE)

8

9 MR. BOB PETERS: Thank you for that.

10 Mr. Cormie, finally, six o'clock. Thank you for
11 patience.

12 In the information provided at page 195
13 of Board counsels' book of documents, are the Great
14 Northern transmission line project information as
15 provided; correct?

16 MR. DAVID CORMIE: Yes. Yes, I see
17 that.

18 MR. BOB PETERS: And in this -- in
19 this document, the capital cost estimate is at \$677
20 million as of December 31st, 2015 and if we could go
21 to the top of the page we'll see, Mr. Cormie, what I
22 was referring to in terms of the quarterly update?

23 MR. DAVID CORMIE: Yes, that's the
24 publicly available estimate that Minnesota Power has
25 provided Manitoba Hydro.

1 MR. BOB PETERS: And can you tell the
2 Board if that cost estimate includes an amount on
3 account of contingency?

4

5 (BRIEF PAUSE)

6

7 MR. DAVID CORMIE: Yes, Mr. Peters,
8 that includes the -- the contingency and that's the
9 amount that's included in the facility's construction
10 agreement.

11 MR. BOB PETERS: Turning to tab -- to
12 page 197, Mr. Cormie, MGF in their report has
13 benchmarked the costs of the Great Northern
14 transmission line against Manitoba Hydro's Minnesota -
15 - Manitoba/Minnesota transmission project, as well as
16 a -- an industry benchmark.

17 Do you see that?

18 MR. DAVID CORMIE: Yes, I see that.

19 MR. BOB PETERS: And likewise, on page
20 202 of Board counsels' book of documents, we see just
21 on the screen in front of you, based on the metrics
22 the Great Northern transmission line project is
23 significantly higher than those project metrics seen
24 for other projects; correct?

25 MR. DAVID CORMIE: Yes.

1 MR. BOB PETERS: And can you indicate
2 to the Board at this time, why Manitoba Hydro's costs
3 appear to be significantly higher than metrics for
4 other projects that are benchmarked?

5 MR. DAVID CORMIE: Were you asking me
6 whether Manitoba Hydro's project or Minnesota Power's
7 projects?

8 MR. BOB PETERS: I have your
9 clarification. I'm going to -- I'm talking about the
10 Great Northern transmission line project. And you
11 correctly are reminding me that that's Minnesota
12 Power's project?

13 MR. DAVID CORMIE: Yes.

14 MR. BOB PETERS: So in terms of the
15 information that Manitoba Hydro has provided and in
16 terms of its comparability to other transmission
17 lines, is Manitoba Hydro able to provide an answer as
18 to why the cost, according to MGF, for the Great
19 Northern transmission line appear higher than other
20 similar industry projects?

21 MR. DAVID CORMIE: Yes, I can provide
22 that. Minnesota Power always intended their estimate
23 to be conservative and at the time the estimate was
24 prepared it -- like, with the MMTP project, they did
25 not have a final route, and they recognized that there

1 was a long period of time between the time and the
2 estimate was prepared and the in-service date.

3 And so they deliberately chose a -- a
4 conservative number for the purposes of the forecast.
5 And we believe now that -- that that -- that number is
6 -- still believe that that number is conservative.
7 Minnesota Power has yet to finalize some of its
8 contract costs. And once those contract costs are
9 finalized, we will be updating the budget to recognize
10 market prices, but as of now we're comfortable to have
11 a cushion in our -- our budget and we're -- we believe
12 that we'll leave -- leave that there -- Minnesota
13 Power will leave that there until they're more
14 confident in what their actual costs will be.

15 MR. BOB PETERS: When you say
16 "conservative," Mr. Cormie, you mean that the
17 Minnesota Power's costs for the Great Northern
18 transmission line are on the high side of what will
19 actually come in?

20 MR. DAVID CORMIE: Yes. To date, the
21 contracts that have been let by Minnesota Power have
22 been as forecast or underforecasts. But as I
23 indicated in my direct testimony this morning, only
24 about 10 percent of the cost of the projects have been
25 spent to date and we believe it's premature to assume

1 that we can rely on that in order to lower the
2 estimate. Better to be underforecast than to be
3 caught short.

4 MR. BOB PETERS: I'm not sure I -- I
5 agree with your -- your terminology, Mr. Cormie.
6 "Better to be underforecast," what you mean to say is
7 better to have your forecast showing a higher price
8 than what you expect will actually come in.

9 MR. DAVID CORMIE: Yes, unfortunately,
10 Minnesota Power doesn't use the probability based.
11 They haven't given us a probability associated with
12 their forecast. They've indicated it is a
13 conservative forecast. So they -- they believe and
14 our -- our analysis of their estimate is that -- that
15 it is probably conservative and, with time, we will
16 get a revised estimate that will be more -- more
17 likely to be closer to what we actually expect to
18 spend.

19 MR. BOB PETERS: Mr. Cormie, while the
20 revisions, if any, to the in-service costs of that
21 budget are considered confidential in these
22 proceedings, Manitoba Hydro's public position is that
23 if the capital costs of the Great Northern
24 transmission line exceed \$1 billion, then Manitoba
25 Hydro will not proceed.

1 You're aware of that?

2 MR. DAVID CORMIE: I think you're
3 referring to my testimony at NFAT where I indicated
4 that if the cost of the Great Northern line came in at
5 \$1 billion, the project would not be viable. We are
6 not anywhere close to spending \$1 billion on the Great
7 Northern transmission line.

8 MR. BOB PETERS: And -- and Mr.
9 Cormie, I was quoting you put on page 204 of Board
10 counsels' book of documents, it was from the 2015
11 General Rate Application, but other than that, I'll
12 accept your answer, if that's satisfactory to you,
13 sir.

14 MR. DAVID CORMIE: Yes, I stand
15 corrected.

16 MR. BOB PETERS: Now, Mr. Cormie, in
17 September of 2016 the Boston Consulting Group was
18 asked to review the business case on the Great
19 Northern transmission line.

20 You're aware of that?

21 MR. DAVID CORMIE: Yes, we contracted
22 with them to help us make a final decision --
23 commitment to construct the line in the fall of 2016,
24 and -- and given that they had worked through the
25 summer for our board on the Keeyask project, they were

1 well capable of providing that service.

2 MR. BOB PETERS: And on page 231 of
3 Board counsels' book of documents, we see the
4 engagement letter; correct?

5 MR. DAVID CORMIE: Yes, I see that.

6 MR. BOB PETERS: And on page 235 of
7 Board counsels' book of documents one (1) of the
8 benefits associated with the Great Northern
9 transmission line project, Mr. Cormie, is Manitoba
10 Hydro's access to the Wisconsin markets; correct?

11 MR. DAVID CORMIE: Yes, the --

12 MR. BOB PETERS: And -- I'm sorry.

13 MR. DAVID CORMIE: When we requested
14 transmission service associated with the Great
15 Northern transmission line, MISO provided us access --
16 additional 500 megawatts of export access into
17 Wisconsin as -- as part of our transmission request.

18 MR. BOB PETERS: And from your
19 evidence this morning, the suggestion was that
20 Manitoba Hydro should be able to extract higher export
21 prices if they ship energy into Wisconsin?

22 MR. DAVID CORMIE: What I indicated in
23 my testimony was that in the bilateral market for the
24 long -- sale of long-term firm power, Wisconsin is a
25 higher cost market than Minnesota and so it creates

1 opportunities for Manitoba Hydro to sell long-term
2 firm power over the firm transmission associated with
3 the -- with the project. So those are the
4 opportunities.

5 Spot market electricity is priced at
6 the border, whether it goes into Wisconsin or
7 Minnesota. So the opportunity market doesn't make any
8 difference, but from a bilateral perspective, it -- it
9 provides more -- a larger customer base.

10 MR. BOB PETERS: Mr. Cormie, have the
11 higher prices for bilateral agreements in Wisconsin
12 been reflected in Manitoba Hydro's export revenue
13 forecast?

14 MR. DAVID CORMIE: There are two (2)
15 contracts in the export revenue forecast for the sale
16 of firm power to Wisconsin public service. One that
17 we're currently engaged in delivering to, and one that
18 commences in 2021 as a result of the construction of
19 Keeyask. Those are very attractive prices for
20 Manitoba Hydro.

21 MR. BOB PETERS: Those prices are
22 included in the export price forecast?

23 MR. DAVID CORMIE: Yes.

24 MR. BOB PETERS: And so are there any
25 additional bilateral agreements in Wisconsin included

1 in the export forecast other than the two (2) that
2 you've referenced?

3 MR. DAVID CORMIE: No, we're -- we're
4 building -- building the market in Wisconsin as we
5 speak.

6 MR. BOB PETERS: Mr. Cormie, on your
7 slide, which I think is part of Manitoba Hydro Exhibit
8 120, I believe it's on page 117, if I've got this
9 right. I don't.

10 I'm looking for the Great Northern
11 transmission line project, Mr. Cormie, and your slide
12 number 3. I don't know if you gave that as a separate
13 -- a separate PDF. It would relate to the...

14

15 (BRIEF PAUSE)

16

17 MR. BOB PETERS: Perhaps 106, if we
18 could try that page. All right, we are -- one more
19 page forward I believe will be where we want to go.

20 MR. DAVID CORMIE: The US
21 interconnection objectives?

22 MR. BOB PETERS: Yes.

23 MR. DAVID CORMIE: Yes.

24 MR. BOB PETERS: Thank you very much,
25 Diana, with putting up with my searching.

1 On this page, this morning, Mr. Cormie,
2 you talked about reducing import costs once the Great
3 Northern and the Manitoba/Minnesota lines are
4 constructed; correct?

5 MR. DAVID CORMIE: Yes, Mr. Peters.

6 MR. BOB PETERS: And that reduction in
7 import costs occurs for what reason?

8 MR. DAVID CORMIE: It -- it occurs
9 when we're importing. There is congestion between the
10 MINNHUB price and the Manitoba border. And so prices
11 at the Manitoba border are higher than if we were to
12 buy that electricity in Minneapolis.

13 Now, you're build -- you're building a
14 bigger transmission network, so, power can more easily
15 flow from Minneapolis to the border, therefore, the
16 price at the border is lower when we're purchasing.
17 So import costs are reduced. And conversely, the same
18 thing happens when we're exporting because you have
19 now a larger transmission network delivering
20 electricity in Minneapolis, the price at the MISO
21 node, the pricing note at the border, goes up and
22 approaches the price that you would receive at the
23 market.

24 Right now there's about a -- on
25 average, a 2 to 5 percent difference in those prices

1 and so they'd be price improvement for exports and
2 price reductions for imports which add value to all of
3 Manitoba Hydro's exports and reduces the costs for all
4 our reports.

5 MR. BOB PETERS: Has that 2 to five
6 percent difference in the value that that spins off,
7 Mr. Cormie, been included in Manitoba Hydro's export
8 price forecasts?

9 MR. DAVID CORMIE: I don't believe so.
10 I believe that we are still relying on the historical
11 ratio between -- that exists on the existing
12 interconnection. We have not yet reflected in the IFF
13 the additional revenue that would be associated with
14 that improvement.

15 MR. BOB PETERS: All right. On the
16 bottom part of this page in front of us, the increased
17 export capability, an extra 900 megawatts, has that
18 been included in Manitoba Hydro's export price
19 forecast?

20 MR. DAVID CORMIE: It's in the IFF
21 because the export capability doesn't change the
22 price, it just makes -- allows us to export more
23 electricity rather than spill it when the existing
24 transmission line is fully loaded.

25 MR. BOB PETERS: All right, thank you.

1 Mr. Cormie, I want to turn with you to the last
2 subject that I have today is the SaskPower sale and
3 transmission line.

4 The matter you spoke to this morning as
5 well, sir?

6 MR. DAVID CORMIE: Yes.

7 MR. BOB PETERS: Currently, Manitoba
8 Hydro has a 25 megawatt sale to SaskPower on the books
9 from 2015 to 2022?

10 MR. DAVID CORMIE: That's correct.

11 MR. BOB PETERS: A seven (7) year
12 contract, sir?

13 MR. DAVID CORMIE: I think it's six
14 (6) years.

15 MR. BOB PETERS: Okay, and it's on
16 existing transmission?

17 MR. DAVID CORMIE: Yes, it is.

18 MR. BOB PETERS: Is it also correct
19 that Manitoba Hydro has a 500 megawatt term sheet with
20 SaskPower?

21 MR. DAVID CORMIE: No, that is
22 incorrect. We have a 500 megawatt Memorandum of
23 Understanding that allows the companies to explore
24 opportunities.

25 MR. BOB PETERS: And that Memorandum

1 of Understanding is that related to both energy, as
2 well as transmission interconnections?

3 MR. DAVID CORMIE: Yes, it has quite a
4 broad scope, including a lot of different activities,
5 including the exporting of surplus electricity and the
6 study of additional transmission facilities.

7 MR. BOB PETERS: It is, Mr. Cormie,
8 for nonlegal terms, it's -- it's just a precursor to
9 possible future agreements.

10 Would that be how you understand it?

11 MR. DAVID CORMIE: Yes. One (1) of
12 the purposes of a Memorandum of Understanding is to
13 define the scope of the discussions that take place
14 between the Utilities and to create a confidential
15 context so that we agree to share our confidential
16 information and -- and allow those conversations to
17 take place.

18 But there is non -- it's a nonbinding,
19 nothing can happen under that agreement, except the
20 study.

21 MR. BOB PETERS: Is this 500 -- sorry,
22 is this 100 megawatts sale that you've spoken about
23 with SaskPower between June of 2020 and May of 2040
24 part of that 500 megawatt Memorandum of Understanding?

25 MR. DAVID CORMIE: Yes, it's a child

1 of that process.

2 MR. BOB PETERS: I take it you're the
3 father? Mr. Cormie, to complete the 100 megawatts
4 sale, each Utility is responsible to construct the
5 transmission in their respective provinces?

6 MR. DAVID CORMIE: That is correct.

7 MR. BOB PETERS: Does the power flow
8 both ways on this transmission line?

9 MR. DAVID CORMIE: Contractually the
10 power is only designed to be exported. The -- the
11 power flow will be in both directions, depending upon
12 the -- the -- the network flows a power at the time.
13 So it -- it -- it is designed as an export line, it's
14 not designed to provide any firm import capability
15 into Manitoba.

16 MR. BOB PETERS: And on page 251 of
17 Board counsels' sixth book of documents, the project
18 cost, Mr. Cormie, is quantified at \$57 million,
19 perhaps now \$56.5 million?

20 MR. DAVID CORMIE: Yes, that was our
21 estimate in 2015. And I believe that estimate is
22 under review, and the -- and the -- we expect an
23 update in that in the next capital expenditure
24 forecast.

25 MR. BOB PETERS: All right, thank you

1 for that. On page 253 of Board counsels' book of
2 documents, would the Board be correct in
3 understanding, Mr. Cormie, that Manitoba Hydro in 2015
4 conducted an economic evaluation of this sale?

5 MR. DAVID CORMIE: Yes, as part of the
6 approval process for sales, something that outside of
7 my scope of responsibility is an economic evaluation
8 and that was done.

9 MR. BOB PETERS: And the economic
10 evaluation was done on both a 100 and a 140 megawatt
11 sale option?

12 MR. DAVID CORMIE: Yes, we offered
13 SaskPower the option of taking an additional 40
14 megawatts, and so we had to be prepared for them to
15 accept the -- the extra 40 megawatts, and so the
16 valuation was done on that basis as well.

17 MR. BOB PETERS: And both options
18 required new transmission lines?

19 MR. DAVID CORMIE: Yes.

20 MR. BOB PETERS: And the economic
21 evaluation included both capacity and energy charges,
22 Mr. Cormie?

23 MR. DAVID CORMIE: Yes.

24 MR. BOB PETERS: And the environmental
25 attributes were transferred to SaskPower and included

1 in the price?

2 MR. DAVID CORMIE: Yes.

3 MR. BOB PETERS: And we see on page
4 258 of the Board counsels' book of documents that
5 Manitoba Hydro's evaluation or mini NFAT, or Needs For
6 an Alternative review on this project, it looked at
7 three (3) scenarios, sir?

8 MR. DAVID CORMIE: That is correct.

9 MR. BOB PETERS: Has Manitoba Hydro's
10 executive committee, and Manitoba Hydro's Board of
11 Directors, provided approvals for this, Mr. Midford or
12 Mr. Cormie?

13 MR. DAVID CORMIE: Yes, these -- this
14 sale agreement was approved by the Manitoba Hydro
15 Electric Board.

16 MR. BOB PETERS: Was Manitoba Hydro
17 required to obtain approval from the government of
18 Manitoba to proceed with the transmission line and the
19 sale agreement?

20 MR. DAVID CORMIE: All sales agreement
21 that require the construction of capital projects
22 requires approval by the province of Manitoba.

23 MR. BOB PETERS: And that approval is
24 provided by way of the province borrowing money to
25 support the project?

1 MR. DAVID CORMIE: No, there'd be an
2 Order in Council associated with the sale agreement.

3 MR. BOB PETERS: When does
4 construction begin, Mr. Cormie?

5

6 (BRIEF PAUSE)

7

8 MR. DAVID CORMIE: I'm sorry, Mr.
9 Peters, I didn't hear the question.

10 MR. BOB PETERS: I was asking when
11 Manitoba Hydro will begin construction on the
12 transmission line.

13

14 (BRIEF PAUSE)

15

16 MR. GLENN PENNER: After the CEC
17 approval. We have the probably a year or maybe more
18 to construct.

19 MR. BOB PETERS: Has the Clean
20 Environment Commission process been established?

21

22 (BRIEF PAUSE)

23

24 MR. GLENN PENNER: We haven't
25 submitted yet. So no, the dates have not been

1 completely identified.

2 It's a Class 2. So typically Class 2
3 would not require a hearing, so there is time.

4 MR. BOB PETERS: On page 262 of Board
5 counsels' book of documents, Daymark Energy advisors,
6 who are probably in town right now and coming here
7 tomorrow, have indicated -- and I thought, Mr. Cormie,
8 you put that in one of your presentations, that
9 Daymark concluded that it is in the best -- it is in
10 the interest of Manitoba Hydro and its ratepayers to
11 proceed with the project, correct?

12 MR. DAVID CORMIE: Yes. Daymark did a
13 -- quite a robust review of the -- of the project, and
14 came to the same conclusion that Manitoba Hydro did.

15 MR. BOB PETERS: And you say a robust
16 review based on the report that you reviewed?

17 MR. DAVID CORMIE: No, it was based on
18 an updated information of the report that -- that we
19 referred to previously was done at the time the sale
20 was recommended to the Manitoba Hydro Board. Daymark
21 has re -- has reviewed it in the current context.

22 MR. BOB PETERS: Yes, and you said it
23 was a robust review. So let's just make sure the
24 Panel understands that Manitoba Hydro's initial review
25 was back I believe in 2015, Mr. Cormie?

1 MR. DAVID CORMIE: Yes.

2 MR. BOB PETERS: And in 2015, Manitoba
3 Hydro was making various assumptions and those
4 assumptions have changed under current conditions?

5 MR. DAVID CORMIE: Yes. I think
6 Manitoba Hydro's load forecast has changed. Our
7 export price forecast has changed. And there been
8 changes to the cost estimate of the project. And so
9 we reflected all the up-to-date information, and
10 provided that to Daymark for their analysis.

11 MR. BOB PETERS: All right. On page
12 263 there is indication that even if the project is
13 delayed, Mr. Cormie, the power agreement provides for
14 interim deliveries for most of the power on the
15 existing transmission system.

16 Do you see that?

17 MR. DAVID CORMIE: Yes, I do.

18 MR. BOB PETERS: You spoke to that
19 this morning and can you explain to the Panel for how
20 long this agreement would remain valid if the project
21 was delayed?

22 MR. DAVID CORMIE: As I indicated in
23 my testimony this morning, the Utilities have
24 allocated the existing transmission service available
25 between Manitoba and Saskatchewan for other uses. For

1 short-term purposes, they are willing to relax those
2 uses in order to make available as much of the hundred
3 megawatts of power as possible.

4 And in our conversations with
5 Saskatchewan Power, the -- we believe that most, if
6 not all, of the power can be delivered using interim
7 arrangements and we have talked about a -- doing that
8 for a year. We haven't talked about doing it for in
9 perpetuity, but it -- it is something that we know
10 that in order to meet the construction schedule that
11 Manitoba Hydro has there will have to be a little bit
12 of flexibility in the use of the existing transmission
13 service. And -- and so far with the 2021 in-service
14 date that Manitoba Hydro is projecting, we're able to
15 agree to -- to that interim service use.

16 MR. BOB PETERS: Thank you, Mr.
17 Cormie. Before I close off the microphone, Mr. Chair,
18 I would like the assistance I believe I'm going to
19 pick on Mr. Midford.

20 To go back to Board counsel, page 144
21 with my last question, and it deals, Mr. Midford, with
22 something we talked about on the Conawapa. We talked
23 about Conawapa and -- and Bipole III, and the costs
24 related to it.

25 In earlier portions of this hearing,

1 Mr. Midford, we have heard from Manitoba Hydro who has
2 proposed a method to deal with what I'll call the sunk
3 costs of the Conawapa generating station.

4 Are you generally familiar with that,
5 sir?

6

7 (BRIEF PAUSE)

8

9 MR. LORNE MIDFORD: I'm not
10 intimately involved in that, Mr. Peters.

11 MR. BOB PETERS: No and I -- I greatly
12 appreciate that. Manitoba Hydro has put before this
13 Board a future proposal as to how Manitoba Hydro wants
14 to deal with the costs related to Conawapa.

15 Would you -- are you generally aware
16 that that's the case?

17 MR. DAVID CORMIE: Is that the
18 amortization over thirty (30) years, Mr. Peters?

19 MR. BOB PETERS: Yes.

20 MR. DAVID CORMIE: Yes, I'm aware of
21 those.

22 MR. BOB PETERS: And -- and my only
23 question, Mr. Cormie, and it may result in an
24 undertaking is that we heard related to Bipole III
25 that the costs that were previously attributed to

1 Conawapa were going to be brought over to Bipole III
2 and not charged through on Conawapa.

3 Do you remember hearing that this
4 afternoon?

5 MR. DAVID CORMIE: Yes, I remember the
6 discussion.

7 MR. BOB PETERS: And so we would like
8 confirmation, please, that the road costs that are
9 attributable to Conawapa are not included in the \$380
10 million that Manitoba Hydro wants to amortize over the
11 thirty (30) years.

12 Could you take that as an undertaking
13 and find somebody on the revenue requirement panel to
14 assist you with that?

15 MR. DAVID CORMIE: Yes, we will -- we
16 will undertake to determine what those Conawapa road
17 costs are and how they're being handled.

18 MR. BOB PETERS: That would be
19 satisfactory if your counsel agrees and I thank you
20 for that.

21 MR. DAVID CORMIE: Okay.

22

23 --- UNDERTAKING NO. 59: Manitoba Hydro to provide
24 confirmation that the road
25 costs that are

1 attributable to Conawapa
2 are not included in the
3 \$380 million that Manitoba
4 Hydro wants to amortize
5 over the thirty (30) years

6
7 MR. BOB PETERS: Mr. Chair, it's been
8 a long day, and I've contributed to the -- the
9 duration. So I want to thank the Board Panel for
10 their indulgence. I also want to thank the witnesses
11 from Manitoba Hydro for their responses to my
12 questions.

13 I will be turning the microphone over
14 in the morning to Dr. Williams, but only after
15 counsel for the General Service Small, General Service
16 Medium and KAP have their fifteen (15) minutes of
17 questions of this panel first thing at nine o'clock
18 tomorrow.

19 After the Consumers Coalition will be -
20 - the Consumers Coalition is estimating approximately
21 no more than forty-five (45) minutes and likewise,
22 Manitoba Industrial Power Users group is estimating
23 approximate forty-five (45) minutes.

24 So the in-camera session would begin
25 tomorrow from 11:00 till perhaps as late as 12:30

1 tomorrow and we should be relatively on track to hear
2 from Daymark on the SaskPower matter which we expect
3 will not take the balance of the day as long as it has
4 been today.

5 THE CHAIRPERSON: Thank you all. It's
6 been a long day. Thank you very much and we'll
7 adjourn until nine o'clock tomorrow morning.

8

9 (PANEL RETIRES)

10

11 --- Upon adjourning at 6:26 p.m.

12

13 Certified Correct,

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18 _____
Cheryl Lavigne, Ms.

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