

MANITOBA PUBLIC UTILITIES BOARD

Re: MANITOBA HYDRO

2017/18 and 2018/19

GENERAL RATE APPLICATION

PUBLIC HEARING

Before Board Panel:

Robert Gabor - Board Chairperson

Marilyn Kapitany - Vice-Chairperson

Larry Ring, QC - Board Member

Shawn McCutcheon - Board Member

Sharon McKay - Board Member

Hugh Grant - Board Member

HELD AT:

Public Utilities Board

400, 330 Portage Avenue

Winnipeg, Manitoba

December 18, 2017

Pages 2031 to 2238



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2			
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10	DAVID CORMIE, Previously Sworn
11	SANDY BAUERLEIN, Previously Sworn
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1 --- Upon commencing at 9:01 a.m.

- 3 THE CHAIRPERSON: Good morning,
- 4 everyone. I hope you had a nice weekend. Ms.
- 5 Steinfeld...?
- 6 MS. DAYNA STEINFELD: Thank you, Mr.
- 7 Chair. We're going to begin today with the Business
- 8 Council of Manitoba. I understand they expect to be
- 9 approximately fifteen (15) minutes, at which point in
- 10 time GSS/GSM, in cap, will conduct their cross-
- 11 examination. We also expect that requests will be
- 12 made for a few parties to follow up on some
- 13 undertakings that were filed in the last few days.
- 14 Before turning it back over, I'd just
- 15 like to note, as well a reminder to the parties, that
- 16 the Board no longer requires proposed expert witnesses
- 17 to be qualified as an expert prior to their direct
- 18 testimony. And the process that the Board has
- 19 followed since the Cost of Service Study methodology
- 20 review has been to have the party introducing the
- 21 expert witness, briefly review the qualifications or
- 22 CV of that expert to indicate to the Board and other
- 23 parties the specific areas that the expert will be put
- 24 forward to testify on. There will not be a void dire
- 25 process where parties would have the opportunity to

1 question the qualifications or expertise; rather, the

- 2 witness will be allowed to provide their direct
- 3 evidence, including opinion evidence. And on cross-
- 4 examination, it is open to parties to question the
- 5 expert witness as to qualifications and expertise,
- 6 such that in closing submissions the party may request
- 7 that the Board limit the weight that should be given
- 8 to the expert witness' testimony.
- 9 We suggest that if any party has
- 10 questions that they get in touch with Board counsel.
- 11 Thank you, Mr. Chair.
- 12 THE CHAIRPERSON: Thank you. Mr.
- 13 Williams...?
- MR. KEVIN WILLIAMS: Thank you, Mr.
- 15 Chairman. Thank you for accommodating my --
- 16 THE CHAIRPERSON: Excuse me. Ms.
- 17 Ramage, did you --
- 18 MS. PATTI RAMAGE: I just wanted to
- 19 interject, that we understand Mr. Williams has a date
- 20 at the courthouse at 9:30 and will go first, but we
- 21 had a matter we wanted to address and we'd ask that
- 22 we'd -- after Mr. Williams is complete, we could --
- 23 we'll get on the mic to deal with that.
- 24 THE CHAIRPERSON: Certainly. Okay.
- 25 Mr. Williams...?

1 MR. KEVIN WILLIAMS: Thank you. Thank

- 2 you for accommodating my scheduling difficulties, Mr.
- 3 Chairman.

- 5 CROSS-EXAMINATION BY MR. KEVIN WILLIAMS:
- 6 MR. KEVIN WILLIAMS: I just want to
- 7 start with a few questions about the Manitoba Hydro
- 8 Act itself, and I don't know who -- who they're best
- 9 directed at, but I'll look across the room and see who
- 10 responds and I'll follow it up from there, so.
- 11 Pursuant to Section 40 of the Manitoba
- 12 Hydro Act, Manitoba Hydro is required to establish
- 13 depreciation and stabilization reserves.
- 14 Is somebody familiar with that?
- MR. JAMES MCCALLUM: Yeah, I -- I've
- 16 read the act.
- 17 MR. KEVIN WILLIAMS: Okay. Can -- can
- 18 you explain, in simple terms, what the purpose of the
- 19 depreciation and stabilization reserves mandate by the
- 20 Act is?
- MR. JAMES MCCALLUM: Well I -- and I -
- 22 and I just --
- MS. PATTI RAMAGE: May --
- 24 MR. KEVIN WILLIAMS: Section 40 of the
- 25 Act, sorry.

1 MS. PATTI RAMAGE: Mr. McCallum can

- 2 explain the need for reserves. I'm not sure that it's
- 3 fair to ask him to explain the legislative part, but -
- 4 so it's -- it's a partial objection but I think he
- 5 can proceed on the basis knowing that it's not a legal
- 6 opinion.
- 7 THE CHAIRPERSON: Yes, well, let's --
- 8 let's see what the question is.
- 9 MR. JAMES MCCALLUM: Okay. So maybe
- 10 we can pull -- was it Section 40?

11

- 12 CONTINUED BY MR. KEVIN WILLIAMS:
- 13 MR. KEVIN WILLIAMS: Forty.
- MR. JAMES MCCALLUM: Forty.

15

16 (BRIEF PAUSE)

- 18 MR. KEVIN WILLIAMS: And -- and just
- 19 so we're clear, I'm -- I'm not interested in what --
- 20 you speaking as to the legislative intent, I'm
- 21 actually just asking you from Manitoba Hydro's
- 22 perspective what their understanding is of -- of this
- 23 is.
- 24 MR. JAMES MCCALLUM: And -- and it's
- 25 best I don't speak to the legislative intent, but, you

- 1 know, in my mind specifically as to I think your
- 2 question was -- was on depreciation, but I believe and
- 3 it might be a little further down in 40-2, but there's
- 4 a provision or -- or a idea in the Act that reserves
- 5 should be drawn from ratepayers and collected and
- 6 maintained to allow for renewal and reconstruction of
- 7 the fixed works to the -- of the Corporation.
- 8 MR. KEVIN WILLIAMS: And -- and have
- 9 such reserves been establis -- been established by
- 10 Manitoba Hydro?
- 11 MR. JAMES MCCALLUM: Well, I think our
- 12 argument is that, you know, rates have been -- rate
- 13 increases have been insufficient certainly over the
- 14 last ten (10) years. If you recall back -- and I
- 15 don't know that we need to pull it up, but -- but to
- 16 our direct evidence of the policy panel I think it's
- 17 Hydro Exhibit 64, page 66, you can -- you can see a
- 18 chart that shows Manitoba Hydro's net income over the
- 19 last nine (9) or ten (10) years. And you can see our
- 20 net income goes from about \$350 million a year to
- 21 basically zero. While our fixed assets, our net plant
- 22 in service go from 8 billion to 12 billion.
- 23 So I would -- and -- and then if you
- 24 look forward from there, you know, a financial plan
- 25 basis 3.95 percent rate increases will see the net

- 1 plant in service doubling again to 25 billion while
- 2 we've flipped to a significant net loss position.
- 3 And this is of great concern to
- 4 Manitoba Hydro. We would argue that there are no
- 5 reserves being -- being paid in rates to address
- 6 significant infrastructure renewal needs and to
- 7 address financial stability, rate stability and to
- 8 provide for the unknown which is that we -- we
- 9 obviously do our best to forecast but Manitoba Hydro
- 10 is subject to significant volatility in its financial
- 11 results owing to many things including weather, export
- 12 prices, hydrology and interest rates.
- So we would argue that, no, there's
- 14 been extremely limited contribution to reserves over
- 15 the last eight (8) or ten (10) years.
- 16 MR. KEVIN WILLIAMS: So -- so do I
- 17 take it from that response that -- that -- that there
- 18 aren't reserves reflected in the integrated financial
- 19 that are before the Board?
- 20 MR. JAMES MCCALLUM: Well, it -- it -
- 21 you know, reserves I think is -- is a concept that
- 22 you need to understand and in one (1) line of thinking
- 23 reserves are -- is your equity position. I think that
- 24 we would look at it and say that is, in part, true,
- 25 equity is debt avoided. And that's really important

- 1 to us.
- 2 However, equity -- book equity that is
- 3 the accumulation of net income made since the
- 4 Corporation was -- was began and hasn't been added to
- 5 in the last, you know, number of years is really not
- 6 that useful as a -- as a buffer. When you have no net
- 7 income and things start going badly whether it's low
- 8 water conditions or -- or something else that you
- 9 haven't predicted, then you need to fund your business
- 10 and the only way you do that is by borrowing more
- 11 money or increasing rates.
- 12 You don't have -- equity is not a --
- 13 it's not a cash pile. It's -- at least not -- not the
- 14 way we do it. It's not a cash pile that you -- you
- 15 look to and draw from to help subsidize your business
- 16 when you don't have the revenue you need to run it.
- MR. KEVIN WILLIAMS: Thank you.
- 18 Turning now briefly to Section 41 of the Act which is
- 19 -- relates to the establishment of a sinking fund.
- 20 Are you familiar with that provision of
- 21 the Act?
- MR. JAMES MCCALLUM: I am. I'm
- 23 fortunate that Ms. Stephen is beside me this morning.
- 24 She can speak more directly to how the sinking fund
- 25 provisions work.

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1 MR. KEVIN WILLIAMS: I'm -- I don't
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- 2 really have specifics as to how they work. My
- 3 questions are very general in nature so -- so has a
- 4 sinking fund been established?
- 5 MS. SUSAN STEPHEN: We do have a
- 6 legislated requirement to make a sinking fund
- 7 contribution on an annual basis. As of late for
- 8 probably the last two (2) or three (3) years we have
- 9 made the minimum legislated requirement and we have
- 10 withdrawn it for debt maturities in the same year.
- 11 MR. KEVIN WILLIAMS: And so I take it
- 12 then, Ms. Stephen, as a consequence of that response
- 13 that -- that the activity with respect to the sinking
- 14 fund is reflected in the integrated financial
- 15 forecasts that are before the Board as it relates to -
- 16 to the transaction that you just said how it was
- 17 used; is that fair?
- 18 MS. SUSAN STEPHEN: That's correct.
- 19 MR. KEVIN WILLIAMS: Thank you. I
- 20 want to turn now for a moment to reserves and
- 21 regulatory deferrals. I looked at the testimony of
- 22 Stephen, Ms. Bauerlein and Mr. McCallum and -- so
- 23 someone who tried to be an accountant but failed, I
- 24 would inarticulately refer to these deferrals and
- 25 reserves as representative of timing differences

- 1 between when the cash event occurs and when it's
- 2 reflected in the Manitoba Hydro's income statement.
- 3
 Is -- would you agree with that?
- 4 MS. SANDY BAUERLEIN: Good morning. I
- 5 would characterize it as really timing differences
- 6 between when costs are necessarily for financial
- 7 reporting purposes versus when they're recognized for
- 8 rate setting purposes.
- 9 MR. KEVIN WILLIAMS: So I -- I thought
- 10 of them as revenue expense items that are not
- 11 recognized in the income statement in the year that
- 12 they occur from a cash flow perspective.
- Is that -- is that fair?
- MS. SANDY BAUERLEIN: Some accounting
- 15 can be accrual based so it's not necessarily cash
- 16 based but you can think of it that way. You can think
- 17 of it as -- typically it's expenses that are incurred
- 18 in one (1) year that we would recognize as a period
- 19 expense for financial reporting purposes but for rate-
- 20 setting purposes they're reflected over a longer -- or
- 21 different timeframe.
- MR. KEVIN WILLIAMS: It's becoming
- 23 more apparent by the moment why I never became an
- 24 accountant, I suppose.
- Let me try to run it down to ground

- 1 with an example. So, Manitoba Hydro builds a
- 2 generating station, and -- and -- for the most part
- 3 all the cash outlays are incurred prior to that
- 4 generating station -- station's in-service date.
- 5 Is that reasonable?
- 6 MS. SANDY BAUERLEIN: That is correct.
- 7 MR. KEVIN WILLIAMS: However, the
- 8 expense associated with the outlay of that cash is
- 9 reflected over a number of years through depreciation
- 10 or amortization on the Corporation's income
- 11 statements; isn't that correct?
- 12 MS. SANDY BAUERLEIN: That is correct.
- 13 MR. KEVIN WILLIAMS: As it relates to
- 14 Bipole III, the reserve account represents cash that
- 15 is coming in from rate increases that have been
- 16 granted; isn't that correct?
- MS. SANDY BAUERLEIN: The Bipole III
- 18 reserve?
- MR. KEVIN WILLIAMS: Yeah.
- MS. SANDY BAUERLEIN: Yes, reflects
- 21 cash that's been coming in that has been set aside for
- 22 when Bipole is in service, correct.
- 23 MR. KEVIN WILLIAMS: Correct. And
- 24 from an accounting perspective that reserve won't be
- 25 utilized in the income statement until Bipole III goes

- 1 into service. Do I have that right?
- 2 MS. SANDY BAUERLEIN: And it won't be
- 3 reflected in revenue, correct, until -- yes.
- 4 MR. KEVIN WILLIAMS: But the revenue's
- 5 reflected on the income statement, right?
- 6 MS. SANDY BAUERLEIN: Correct.
- 7 MR. KEVIN WILLIAMS: Thanks, okay. But
- 8 the cash receipts from the rate increases granted,
- 9 which have been attributed to the Bipole III reserve
- 10 account, have been consumed in -- in Manitoba Hydro's
- 11 ongoing operations; correct?
- 12 MR. JAMES MCCALLUM: Yes, that's --
- 13 that's correct. If -- our net debt amount is
- 14 reflective of having collected and I don't have the
- 15 figure in front of me, but a couple hundred million
- 16 dollars of -- of rates associated and allocated to the
- 17 Bipole III reserve. It's not a cash -- we don't have
- 18 that cash sitting on our --
- MR. KEVIN WILLIAMS: I sta --
- 20 MR. JAMES MCCALLUM: -- a special
- 21 account.
- 22 MR. KEVIN WILLIAMS: -- that's what my
- 23 understanding was as well.
- Now, from our test -- from your
- 25 testimony, Mr McCallum, the other areas where

1 deferrals or reserves are utilized, you indicated were

- 2 demand-side management expenditures, correct?
- 3 MR. JAMES MCCALLUM: That's one (1)
- 4 area, yes.
- 5 MR. KEVIN WILLIAMS: Certain
- 6 depreciation and amortization accounts, correct?
- 7 MR. JAMES MCCALLUM: I don't know that
- 8 -- depreciation and amortization wouldn't flow through
- 9 a regulatory deferral account, other than certain --
- 10 maybe Sandy should -- maybe Ms. Bauerlein should speak
- 11 more. I think we're getting a few things kind of --
- MS. SANDY BAUERLEIN: Well, you may be
- 13 talking about the difference between depreciation
- 14 methodologies. So for financial reporting purposes,
- 15 we use the equal life group method of depreciation,
- 16 compliant with IFRS. For rate-setting purposes we use
- 17 the average service life methodology compliant with
- 18 Canadian Generally Accepted Accounting Principles.
- 19 So the differential and depreciation
- 20 between those (2) is captured in a regulatory
- 21 deferral.
- MR. KEVIN WILLIAMS: Okay. Thank you.
- 23 And as it relates to certain site restoration costs
- 24 are deferrals or reserves used for those?
- MS. SANDY BAUERLEIN: Site restoration

- 1 costs are deferred, correct.
- 2 MR. KEVIN WILLIAMS: And certain --
- 3 certainly, some of the regulatory costs are as well?
- 4 MS. SANDY BAUERLEIN: Our regulatory
- 5 costs are also deferred, yes, and amortized over a
- 6 different timeframe. Typically those costs would be
- 7 at a period expense.
- MR. KEVIN WILLIAMS: And in each case
- 9 the actual cash outlay or receipt in a particular year
- 10 is not fully reflected in that year's financial
- 11 statements due to the timing differences; is that
- 12 fair?
- 13 MS. SANDY BAUERLEIN: It's not
- 14 reflected in the statement of income but you would see
- 15 your cash in your -- your cash flow statement.
- 16 MR. KEVIN WILLIAMS: Okay. So now I
- 17 want to turn, for a moment, to Appendix -- Manitoba
- 18 Hydro tab 3, Appendix 3.8, and I just want to run a
- 19 couple of these concepts to ground for a moment.
- 20 So unfortunately they're all labeled
- 21 page 1 of 6, but I'm looking at the first page 1 of 6.
- 22 So, if we look at the Bipole III reserve account.
- 23 This is the projected operation statement for Manitoba
- 24 Hydro 16 updated with the interim rate grant. I see
- 25 that -- that for 2017, 2018, the Bipole reserve

1 account is reflected as a reduction of revenue for --

- 2 for those years totalling about \$247,000.
- 3 Do I have that correct?
- 4 MR. JAMES MCCALLUM: I'm sorry, sir,
- 5 where -- where do you see 200 -- these are all in
- 6 millions.
- 7 MR. KEVIN WILLIAMS: Sorry, I
- 8 misspoke, 96 million and 151 million total 247.
- 9 MR. JAMES MCCALLUM: They -- they --
- 10 yes, they do but in -- in fiscal 2018, we will be
- 11 collecting roughly \$151 million in customer rates and
- 12 allocating that to the Bipole reserve. And last year
- 13 we did the same to the extent of 96 million.
- MR. KEVIN WILLIAMS: Yeah, I don't
- 15 think we're saying anything different.
- MR. JAMES MCCALLUM: Okay. Just the
- 17 add -- the adding them I just wanted --
- 18 MR. KEVIN WILLIAMS: Right, yeah, but
- 19 I guess what I then notice is as we move to 2019 to
- 20 2024, that timeframe.
- MR. JAMES MCCALLUM: Yep.
- 22 MR. KEVIN WILLIAMS: We now see
- 23 additions to revenues coming from the Bipole III
- 24 reserve account.
- MR. JAMES MCCALLUM: That's right.

- 1 We've -- we've made an assumption that we will
- 2 amortize into our revenues this Bipole III reserve
- 3 account over five (5) years after Bipole comes into
- 4 service. And so that's a -- it's -- it's not cash,
- 5 unfortunately. Cash has already been received but
- 6 this is just the -- flowing it into your revenue as
- 7 you spoke to a timing difference.
- 8 MR. KEVIN WILLIAMS: Right. And so --
- 9 so are you able to say -- like, when you add up the
- 10 number of millions of dollars that are being reflected
- 11 as additional revenue in the years 2019 to 2024, I
- 12 noted that they added up to \$348 million.
- 13 MR. JAMES MCCALLUM: It's more -- it's
- 14 closer to 400 million in the first half of 2019 we're
- 15 collecting. If you looked at our financial statements
- 16 for -- for fiscal 2019, you'd see from March through
- 17 August -- or April through August, you would see a
- 18 deduction in allocation to the Bipole III reserve
- 19 account.
- 20 MR. KEVIN WILLIAMS: Right.
- MR. JAMES MCCALLUM: Which then
- 22 reverses when you begin amortizing that account in the
- 23 second half of the year when -- when Bipole is in
- 24 service. So, the two (2) net off to that \$1 million.
- MR. KEVIN WILLIAMS: I see, okay.

- 1 MR. JAMES MCCALLUM: But the total
- 2 amortization over five (5) years, subject to check, is
- 3 400 million.
- 4 MR. KEVIN WILLIAMS: Okay. Now if you
- 5 look down to the -- still on that same statement to
- 6 the net movement in the regulatory deferral. I -- I
- 7 note that -- that it is positive through 2023, and
- 8 then -- and then reverts to a negative position for
- 9 the balance of the forecast.
- 10 Can you explain why it is that the --
- 11 that that happens?
- MS. LIZ CARRIERE: Until 2023 we're
- 13 capitalizing ineligible overhead to a regulatory
- 14 deferral account, as well as the difference in
- 15 depreciation methodology is also being capitalized to
- 16 a deferral account to that date.
- We stopped capitalizing it and then
- 18 we're left with the amortization of it thereafter.
- 19 MR. JAMES MCCALLUM: Yeah, so -- so I
- 20 guess, Mr. Williams, the way to look at it or the way
- 21 that a non-accountant see it, is in the first five (5)
- 22 or six (6) or seven (7) years of the forecast these
- 23 regulatory deferral accounts are basically caused by
- 24 differences between how the financial reporting
- 25 standards tell us to -- you know, to -- to put the

1 numbers together and then any differences that -- that

- 2 a regulator wants to see.
- 3 So in -- in the first four (4) or five
- 4 (5) years we're seeing the effect of -- of certain
- 5 regulatory direction that causes certain expense items
- 6 to be instead capitalized to a regulatory asset and
- 7 then we see later in those years, later in the
- 8 forecast, kind of a reversing effect as we see
- 9 amortization of those deferrals eclipse additions.
- 10 MR. KEVIN WILLIAMS: Okay.
- 11 MS. SANDY BAUERLEIN: I just wanted to
- 12 note that also in 2019/'20 you start seeing
- 13 amortization of Conawapa.
- MR. KEVIN WILLIAMS: Okay. Thank you.
- 15 Now then if we move three (3) pages ahead in the same
- 16 exhibit and we look at the operating statement,
- 17 there's a regulatory deferral balance reflective on
- 18 the asset side.
- 19 And once again we see it increasing to
- 20 approximately 1.111 billion in -- sorry, 1.246 billion
- 21 in --
- 22 MR. JAMES MCCALLUM: I think we need
- 23 to go a page up.
- 24 MR. KEVIN WILLIAMS: Oh, sorry.
- MR. JAMES MCCALLUM: Backwards. There

- 1 we go.
- 2 MR. KEVIN WILLIAMS: Okay, so it goes
- 3 to 1.289 billion in 2023, and then starts -- starts
- 4 reducing. And so -- so -- so are you able to explain
- 5 exactly why it is that that's occurring?
- 6 MR. JAMES MCCALLUM: This is the --
- 7 sort of the impact of what we just spoke about on the
- 8 statement of income. In the first few years we are
- 9 capitalizing to -- to the regulatory asset a number of
- 10 things to -- to -- which -- which has the effect of --
- 11 of increasing income, and so you see that balance
- 12 build up.
- A good chunk of that from 2019 to 2020
- 14 is -- is Conawapa but there are, you know, a number of
- 15 other significant contributors. And then as you get
- 16 out towards 2025 you start seeing the cumulative
- 17 effect of depreciating these -- these -- and these are
- 18 assumed -- we've made assumptions around, you know,
- 19 depreciation or amortization periods that, you know,
- 20 as part of this we're looking for some -- some
- 21 direction from the Board on, but our assumptions are
- 22 in there and you see that we start working down this -
- 23 this asset over time through amortization.
- 24 MR. KEVIN WILLIAMS: And -- and I take
- 25 it then your responses would be the same as it relates

- 1 to the Bipole III reserve account and the liability
- 2 and equity side, as well as the regulatory deferral
- 3 balance in terms of the -- the timing difference and -
- 4 and -- and what's happening as it relates to those
- 5 various accounts?
- 6 MS. SANDY BAUERLEIN: Yes, it's just
- 7 the collection of that money and then you're seeing
- 8 the drawdown or amortization over the five (5) year
- 9 period. Same on the asset side, again, that big
- 10 increase in 1920 as you're adding the additional
- 11 Conawapa and then you slowly start amortizing that
- 12 under the assumption that we made of thirty (30)
- 13 years.
- MR. KEVIN WILLIAMS: How, if at all,
- 15 do these regulatory deferral accounts impact on the
- 16 need for the requested rate increase?
- MR. JAMES MCCALLUM: Well, I would --
- 18 I would argue that have limited impact.
- 19 MR. KEVIN WILLIAMS: Are you able to
- 20 explain briefly why that is?
- MR. JAMES MCCALLUM: Well, I think
- 22 the, you know, the heart of our -- our rate case here
- 23 is that we need to come to terms with our debt balance
- 24 and the growth in our debt balance and these are, you
- 25 know, important tools by which to, you know, to

- 1 provide for the recognition of income and expense.
- But in the main, these are not really
- 3 cash items and its cash that -- that we look to to
- 4 kind of, in part, judge revenue rates sufficiency but,
- 5 most importantly, as a means to come to terms with a -
- 6 with a debt that -- that isn't sustainable?
- 7 MR. KEVIN WILLIAMS: Okay, thank you,
- 8 those are my questions.
- 9 THE CHAIRPERSON: Thank you, Mr.
- 10 Williams. Ms. Ramage...?
- 11 MS. PATTI RAMAGE: Mr. Chair, thank
- 12 you. What Manitoba Hydro wanted to do this morning
- 13 was address a request from counsel for MGF to extend
- 14 the deadline for the filing of MGF's answers.
- 15 THE CHAIRPERSON: Can I interrupt for
- 16 a second. I was informed by counsel. This may take
- 17 awhile. What -- what I would propose is that we
- 18 finish the matters with this panel and then deal with
- 19 it after, as a procedural motion. So that we -- we
- 20 deal with Mr. Monnin. We have the cross-examinations,
- 21 deal with the undertakings, have the -- we have the
- 22 issue of the presentation on the question that I had
- 23 asked before. Then deal with re-examination in then
- 24 with the procedural motion at that time.
- 25 Because what I don't want to do is I

- 1 don't want to get into a situation where we're
- 2 extending this panel sitting here on a procedural
- 3 motion that may or may not relate to them but relates
- 4 to the position of Manitoba Hydro.
- 5 MS. PATTI RAMAGE: That seems
- 6 appropriate. Board counsel had asked all parties to
- 7 put their position in writing, and I thought it was
- 8 important that parties, before they do that,
- 9 understand Manitoba Hydro's position and Manitoba
- 10 Hydro's timelines but we can do that after the panels
- 11 are done, but, if they're to put their submissions in
- 12 writing this evening, we thought --
- THE CHAIRPERSON: Well, let's -- let's
- 14 see where we are at noon. I want to give parties an
- 15 adequate -- adequate time but it's also a matter I
- 16 think we need to set aside adequate time for and I
- 17 don't want to see a situation where Mr. Monnin is
- 18 sitting here for maybe an hour to two (2) hours or
- 19 whatever. I'd like to get through the -- the cross-
- 20 examination of this panel by the Intervenors first and
- 21 then we'll --
- MS. PATTI RAMAGE: That seems --
- 23 THE CHAIRPERSON: -- deal with it,
- 24 okay.
- MS. PATTI RAMAGE: -- reasonable. We

- 1 would just like to have time to speak to it before
- 2 parties speak to --
- 3 THE CHAIRPERSON: You will absolutely
- 4 have time to speak to it. Mr. Monnin...?
- 5 MR. CHRISTIAN MONNIN: Thank you, Mr.
- 6 Chair, and if gives you any further comfort to Ms.
- 7 Ramage, and I'm given a two (2) hour slot today. I
- 8 don't expect to take up to two (2) hours. I'm quite
- 9 confident I'll be done within the hour.

- 11 CROSS-EXAMINATION BY MR. CHRISTIAN MONNIN:
- MR. CHRISTIAN MONNIN: Could you
- 13 please proceed to Manitoba Hydro Exhibit 60, at slide
- 14 41 please. I'd like to start with some questions on
- 15 OM&A. Thank you.
- Now here at slide 41 of Exhibit 68
- 17 Manitoba Hydro states that:
- "A rate request is not meaningfully
- 19 impacted by further reductions to
- 20 OM&A expense and describes an
- 21 illustrative exercise which arrived
- 22 at 7.41 percent."
- 23 And I want to peremptorily apologize
- 24 for two (2) things. I'm a little under weather so if
- 25 I'm coughing into the microphone, I apologize and if

1 my voice is a little hoarse again, to ask me to repeat

- 2 the question. And on the issue of repeating
- 3 questions, I've tried my level best going through the
- 4 transcripts of this panel and hopefully I don't
- 5 double-down and ask you a questions that's already
- 6 been asked.
- 7 Is anyone on the board able to -- for
- 8 clarification, provide an estimate of the incremental
- 9 savings derived from a reduction of an additional 500
- 10 FTEs as identified in this slide?
- MR. JAMES MCCALLUM: I assume your
- 12 question -- you said "Board" but -- panel?
- MR. CHRISTIAN MONNIN: Pardon me,
- 14 panel, correct.
- 15 MR. JAMES MCCALLUM: Five hundred
- 16 (500) operational staff would -- Ms. Bauerlein likely
- 17 creating incremental savings in the order of \$50 to
- 18 \$60 million?
- 19 MR. CHRISTIAN MONNIN: And can
- 20 Manitoba Hydro speak to a breakdown position
- 21 reductions performed in this analysis, as we see on
- 22 slide 41?
- 23 MR. JAMES MCCALLUM: No, this was just
- 24 illustrative using -- using five hundred (500) staff
- 25 at -- at kind of an average, fully loaded cost.

1 MR. CHRISTIAN MONNIN: And when you

- 2 were working through this analysis, you being
- 3 Manitoba Hydro -- I won't take you there but, for
- 4 example, at PUB-Manitoba Hydro IR-13 (a) to (c),
- 5 there's a table in the form of that -- that response
- 6 identifying the breakdown on the projections, was that
- 7 done with respect to the analysis that's found at --
- 8 at slide 41?
- 9 MS. SANDY BAUERLEIN: This was, again,
- 10 as Mr. McCallum indicated an illustrated example. We
- 11 took an average salary for employees, assuming that,
- 12 again, there would have to be some type of a severance
- 13 compensation if you were to reduce by a further five
- 14 hundred (500) people and so it wasn't to which people
- 15 would leave, it was just doing a -- a basic assumption
- 16 as to the impacts on the rates.
- But, as well, it's important to note
- 18 that we feel that the further reductions to our
- 19 staffing levels, again, we're going down to about
- 20 thirty-two hundred (3200) operational employees as a
- 21 result of the -- the VDP program, so, this would take
- 22 us down a further five hundred (500) from that which
- 23 we actually feel puts the -- the Corporation at risk.
- 24 So, we're not looking at the full six thousand (6,000)
- 25 employees, you're only looking at now starting at

- 1 about thirty-two hundred (3200).
- 2 MR. CHRISTIAN MONNIN: And -- and when
- 3 you say you -- you feel it puts the Corporation at
- 4 risk, that is something that was determined by --by
- 5 whom in particular at Hydro?
- 6 MR. JAMES MCCALLUM: It was determined
- 7 by the -- the executive of Hydro and I think, you
- 8 know, you would have heard or -- or seen in Mr.
- 9 Shepherd and my's presentation that the -- our direct
- 10 evidence at the policy panel that, you know, we --
- 11 we've taken all the steps that we think we can, and
- 12 that if we thought we could cut more, we would have
- 13 cut more.
- 14 It -- you know, these were the steps we
- 15 took before formulating and concluding our financial
- 16 plan where the last piece was the requisite rate
- 17 increases. So, clearly, we've given a lot of thought
- 18 and attention to -- to what can Hydro do on its own
- 19 accord to mitigate rate inc -- increases and rate
- 20 impacts to our -- our customers.
- 21 MR. CHRISTIAN MONNIN: And when Hydro
- 22 here states just at slide 41 that the rate request is
- 23 not meaningfully impacted about -- who are they
- 24 referring to that -- who is it not meaningfully
- 25 impacting; Hydro or the ratepayer?

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1 MR. JAMES MCCALLUM: I think what
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- 2 we're saying is that five hundred (500) operational
- 3 staff would be an extremely significant cut over and
- 4 on top of the seven hundred (700) or so operational
- 5 positions that will be out by the end of January of
- 6 next year, and over and on top of the four hundred
- 7 (400) plus operational positions that were reduced
- 8 over the last several years, with the consequence of
- 9 being able to reduce the -- the rate increase from 7.9
- 10 to 7.4 percent, which I think we would say in the
- 11 context of 7.9 percent is not a material move.
- We're not remotely suggesting that --
- 13 that, you know, any rate impact isn't -- isn't of --
- 14 of concern or challenge to our customers.
- 15 MR. CHRISTIAN MONNIN: So if I can
- 16 take away from that -- and there's a whole lot to
- 17 unpack in that answer, sir -- if I can take away from
- 18 that, Hydro saying that it -- it -- the impact is not
- 19 a meaningful impact on the rate request that it's
- 20 putting forward going from seven point nine (7.9) to
- 21 seven point forty-one (7.41), correct?

22

23 (BRIEF PAUSE)

24

MR. JAMES MCCALLUM: We -- the -- .5

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1 percent on 7.9 percent, the -- the purpose of the --
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- 2 the illustration, and again, it's an illustration, we
- 3 can't do this. We can't do it. So the purpose of the
- 4 illustration was to say even if we could -- and this
- 5 is symptomatic of, really, all the offer -- all the --
- 6 all the -- the avenues you might want to go down
- 7 around changing the model.
- 8 At the end of the day, nothing changes
- 9 the big iceberg of \$25 billion in debt. It drives
- 10 everything. So as -- an infeasible operational
- 11 headcount affects the rate increase by .5 percent.
- MR. CHRISTIAN MONNIN: And perhaps I
- 13 can view it from a different angle and put it this way
- 14 to you, sir. Manitoba Hydro is not in a position to
- 15 suggest in any way whether a .49 percent of a rate
- 16 increase is meaningful to a ratepayer or not, correct?
- 17 MR. JAMES MCCALLUM: Correct.
- 18 MR. CHRISTIAN MONNIN: Thank you. If
- 19 you can go to Appendix 5.1, please. That would be the
- 20 UMS Group report. The UMS Group was engaged by
- 21 Manitoba Hydro in September of 2016 to conduct a GAAP
- 22 assessment of its assessment management capabilities.
- Is that correct?
- 24 MR. JAMES MCCALLUM: That -- that's
- 25 correct. I think we are probably in the process of

- 1 alerting Mr. Wortley that he might be required here.
- 2 We had not understood from your email last night you
- 3 wanted to examine on UMS, which is fine, we just need
- 4 to get the right personnel.
- 5 MR. CHRISTIAN MONNIN: Well, I'm
- 6 sorry. My -- the email on Friday, I think, and I just
- 7 sent two (2) orders across. And my understanding --
- 8 my take-away from Ms. Ramage last week was, Anything
- 9 that's not on the record needs to be given a heads-up,
- 10 which I did my level best to circulate to --
- 11 MR. JAMES MCCALLUM: I'm -- and it was
- 12 Friday, for -- for the --
- 13 MR. CHRISTIAN MONNIN: And I'm not --
- 14 MR. JAMES MCCALLUM: -- and it wasn't
- 15 criticism at all. I just -- we -- we hadn't been --
- 16 everything in our evidence is fair game. We -- we're
- 17 not disputing that. It's just we didn't have the
- 18 right people here.
- 19 MR. CHRISTIAN MONNIN: And -- and I
- 20 took it like that, and please don't fret about
- 21 criticism. I truck and trade in the misery of others,
- 22 and I get criticized on a daily basis, so.
- 23 MR. JAMES MCCALLUM: Okay. Then I'll
- 24 --
- MR. CHRISTIAN MONNIN: No harm, no

- 1 foul. Thank you.
- MS. PATTI RAMAGE: Mr. Wortley is on
- 3 his way.
- 4 MR. CHRISTIAN MONNIN: I -- I
- 5 apologize for -- for that gap. Perhaps if I can jump
- 6 to something -- well, I...
- 7 MR. JAMES MCCALLUM: He'll be right
- 8 up.
- 9 MR. CHRISTIAN MONNIN: Thank you.
- 10
- 11 (BRIEF PAUSE)
- 12
- THE CHAIRPERSON: Nice to see you,
- 14 Mr. Wortley.
- MR. JOEL WORTLEY: Thank you. It's a
- 16 pleasure to be here.
- 17
- 18 CONTINUED BY MR. CHRISTIAN MONNIN:
- MR. CHRISTIAN MONNIN: Mr. Wortley,
- 20 over here, good morning. I apologize. I'm the reason
- 21 why you had to come to the panel on short notice.
- I was asking some questions with
- 23 respect to the UMS Group's report on asset management
- 24 GAAP assessment, and as I'd stated earlier, my
- 25 understanding was that UMS was engaged in September of

- 1 2016 to conduct a GAAP assessment of its asset
- 2 management capabilities. Is that correct?
- 3 MR. JOEL WORTLEY: That's right. UMS
- 4 was hired to come in and work with us to identify
- 5 opportunities for improvement.
- 6 MR. CHRISTIAN MONNIN: And the scope
- 7 of the assessment was to evaluate Manitoba Hydro's
- 8 curs -- current asset management capabilities, and
- 9 practices, and make recommendations for implementing a
- 10 best practice asset management system; correct?
- MR. JOEL WORTLEY: That sounds about
- 12 right. I'd have to review the exact wording of their
- 13 engagement, if that's what you're reading from.
- MR. CHRISTIAN MONNIN: Kristen, if you
- 15 can go down one (1) page, perhaps I will make a few --
- 16 a couple pages.
- 17 And a brief compris -- if I understand
- 18 correctly, this report comprised a review of Manitoba
- 19 Hydro's existing corporate business unit level asset
- 20 management practices and comparisons to indusy --
- 21 industry best practices.
- 22 Are you able to educate me what asset
- 23 management is at a very high-level?
- 24 MR. JOEL WORTLEY: So asset
- 25 management, as we've talked about a little bit

- 1 previously in this forum, often gets confused a little
- 2 bit. There is -- there is making decisions about
- 3 assets, which is usually termed as managing assets,
- 4 and then there's asset management, which is how you
- 5 run your asset-intensive business, and it's the
- 6 alignment of all your activities to cert -- to your
- 7 business objectives to realize value from your assets.
- 8 And so in -- in the broadest sense, asset management
- 9 is how you run your company.
- 10 MR. CHRISTIAN MONNIN: And Kristen, if
- 11 you can go to page 4, please, of this report. Under
- 12 the heading 'Strategic Value of Asset Management',
- 13 among others, UMS report that benefits which can be
- 14 achieved by Manitoba Hydro through the -- the
- 15 maturation of its asset management system include --
- 16 and I'm looking at the fourth bullet -- fifth bullet
- 17 down:
- 18 "Improved effectiveness of
- 19 expenditure dollars through focus on
- 20 performance management and
- 21 continuous improvement, and then
- 22 optimizes use of human resource by
- 23 matching the workforce in terms of
- 24 size and composition to the work
- 25 required, rather than creating work

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1 to keep the workforce busy."
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- 2 Is that correct?
- 3 MR. JOEL WORTLEY: That's what it
- 4 says, yes.
- 5 MR. CHRISTIAN MONNIN: And if you go
- 6 to Tab -- sorry, page 7, please. In particular, after
- 7 the stream of bullets, UMS identifies a number of gaps
- 8 with Manitoba Hydro for which no current initiative is
- 9 underway to close, and below is a summary of these key
- 10 gaps, along with corresponding key recommendations.
- And if you go to the next page over,
- 12 please. And at page 8, some of the key recommend --
- 13 no, sorry. UMS noted that:
- "Some of the key elements of an
- asset management system are missing
- 16 from Hydro today. These include
- audits, controls, and performance
- 18 metrics, which leadership can use to
- 19 ensure to the stab -- the
- suitability, adequacy, and effective
- 21 -- effectiveness of the system."
- Is that correct?
- 23 MR. JOEL WORTLEY: That is what the
- 24 report says, yes.
- MR. CHRISTIAN MONNIN: And again:

"Different functions within each

business unit have different roles

in the asset life cycle leading to a

situation where no one (1) group or

function is responsible for

optimizing total asset life cycle

cost. In addition, most asset

management efforts are focused on

capital spending with minimal

- attention given to optimizing O&M,

 which is a key part of the asset
- 12 life cycle."
- 13 Correct?
- MR. JOEL WORTLEY: That's right.
- 15 That's what it says.
- 16 MR. CHRISTIAN MONNIN: And under the
- 17 heading 'Recommendations', namely, they recommend deci
- 18 -- that Manitoba Hydro's decide on, declare, the
- 19 operating model for asset management, roles, decision-
- 20 making processes, goals, and key performance
- 21 indicators, and the timetable for implementing these
- 22 changes.

- 23 What has Manitoba Hydro done with these
- 24 recommendations?
- MR. JOEL WORTLEY: I -- as you noted,

- 1 the report was commissioned in 2016. Since then, a
- 2 number of -- a number of initiatives have been put in
- 3 place, first of all being our corporate asset
- 4 management initiative to centralize asset management
- 5 responsibility for the Company, which involved
- 6 creating my own position, as the director of strategic
- 7 business integration; involved creating the corporate
- 8 asset management executive counsel, a group of vice-
- 9 presidents responsible for ensuring -- or the
- 10 stewardship of asset management within the Company;
- 11 and a corporate asset management steering committee of
- 12 directors responsible for deploying those asset
- 13 management practices within their respective groups.
- 14 We've got a number of more technical
- 15 initiatives underway to improve our asset health:
- 16 indexing to create a corporate value framework to
- 17 provide a common basis for valuing projects, and to
- 18 roll out a computer foundation called C55 to allow
- 19 portfolio management planning and the optimization of
- 20 capital expenditures.
- 21 The next -- next on our list of things
- 22 to do is to continue down our -- the development of
- 23 our corporate asset management framework, phase 1
- 24 being this UMS report, where we looked for having UMS
- 25 come in and identify opportunities for improvement.

- 1 Phase 2 is to develop asset management policy
- 2 strategies and objectives, and phase 3 is a roadmap to
- 3 close gaps and move us towards best practice.
- 4 MR. CHRISTIAN MONNIN: And so we're --
- 5 we're in phase 1, or we've started phase 2 now?
- 6 MR. JOEL WORTLEY: Phase 1 is
- 7 complete. Phase 2 is next.
- 8 MR. CHRISTIAN MONNIN: And the -- at
- 9 the foot of page 8, another recommendation is:
- "Develop processes, implement tools
- 11 to address operations and
- maintenance spend and the trade-off
- between O&M and capital in each
- 14 business unit."
- And that is comprised in phase 2?
- MR. JOEL WORTLEY: No. If -- if you
- 17 continue down the report towards the end, the -- UMS's
- 18 recommendations are broken into four (4) steps. I
- 19 think it's -- keep going.

20

21 (BRIEF PAUSE)

- MR. JOEL WORTLEY: There, I believe,
- 24 or one (1) page back. There we go.
- 25 And so what they're recommending is

- 1 that first, you need to create the right environment,
- 2 then design the change the things that you want to
- 3 accomplish, and then implement. And as you roll
- 4 things out and they become adopted, then you work at
- 5 achieving excellence.
- 6 MR. CHRISTIAN MONNIN: Okay, so when
- 7 we were going through phase 1, 2, and 3, where do
- 8 those fit in with these -- these four (4) steps?
- 9 MR. JOEL WORTLEY: So phase 1 and 2
- 10 would be -- phase 1 would be prior to these steps.
- 11 Phase 1 was the -- the baseline. Phase 2, creating
- 12 the right environment, is we're currently sitting, and
- 13 phase 3, in terms of the roadmap, will be designing
- 14 the change.
- 15 MR. CHRISTIAN MONNIN: And then the
- 16 other two (2) implement the change?
- 17 MR. JOEL WORTLEY: That's right.
- 18 MR. CHRISTIAN MONNIN: That's the
- 19 phase -- is that another phase, or?
- 20 MR. JOEL WORTLEY: We haven't named it
- 21 a phase at this point. We'll have to see how we roll
- 22 that out.
- 23 MR. CHRISTIAN MONNIN: And as -- as
- 24 far as a roll-out for these phases, what's the
- 25 timeline are we looking -- that we're looking at?

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1 MR. JOEL WORTLEY: The -- there's no
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- 2 particular schedule being established right now. I
- 3 expect that phase 2 will roll -- or will -- will be
- 4 executed over the next year or so. The actual timing
- 5 for phase 3, the roadmap and the execution really
- 6 depends on what we're going to try to accomplish, and
- 7 that -- that's subject to a cost/benefit analysis to
- 8 see which -- which gap's first, and how long is it
- 9 going to take, and what it's going to cost.
- 10 MR. CHRISTIAN MONNIN: Does Manitoba
- 11 Hydro at this point have any notion or idea of this --
- 12 the cost savings or benefits that can be availed from
- 13 proceeding with this -- these recommendations?
- 14 MR. JOEL WORTLEY: We haven't
- 15 progressed far enough to be able to do a delta -- or a
- 16 -- a cost analysis or a benefit analysis --
- 17 opportunity analysis for our own business. We know
- 18 from other experience, we know from UMS themselves
- 19 that other companies have achieved savings -- I
- 20 believe UMS quotes 20 -- 20 percent, something like
- 21 that. It -- it's in the early part of the report if
- 22 you want to see it.
- 23 MR. CHRISTIAN MONNIN: No, that's
- 24 fine. Thank you.
- Ms. Bauerlein, I have some questions

- 1 for you still on -- on O&A. And as I understand
- 2 matters in this GRA, Manitoba Hydro did not have the
- 3 ability to prepare a detailed operating and
- 4 administrative expense breakdown. Is that correct?
- 5 MS. SANDY BAUERLEIN: Correct.
- 6 MR. CHRISTIAN MONNIN: And the reason
- 7 for that is -- is due to the fact that the full
- 8 measure and impact of, for example, the voluntary
- 9 departure program, and other directions are -- are
- 10 still moving along. Is that correct? They're not
- 11 come -- they're not finalized yet?
- MS. SANDY BAUERLEIN: That's correct.
- 13 To do a detailed budget, we have to understand exactly
- 14 where every person is going to be and exactly what
- 15 function they're going to be doing. With the people
- 16 leaving, there's still a lot of transition happening
- 17 across the Company.
- 18 MR. CHRISTIAN MONNIN: And my
- 19 understanding on the evidence to date is that Manitoba
- 20 Hydro has handled the voluntary departure program and
- 21 the delimiting of positions internally. Is that
- 22 correct?
- 23 MS. SANDY BAUERLEIN: That is correct.
- 24 In some cases -- in many cases, the positions are
- 25 delimited. In other cases, sometimes staff are

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redeployed to a position that a person may be leaving,
   but we feel that is a critical role, and that another
   subsequent follow-on position would be eliminated.
 3
                   MR. CHRISTIAN MONNIN: And is Manitoba
 4
   Hydro intending to hire any exterior -- external
 5
   experts or consultants as it moves along with the
   workforce reduction plan and the optimizing of the
   0&M?
 8
 9
10
                          (BRIEF PAUSE)
11
12
                   MS. SANDY BAUERLEIN: On some areas
13
   may be looking to -- for assistance in trying to
   manage their specific functions. So while as -- as a
   company we haven't hired a consultant, there are
15
   certain areas that are looking for assistance to help
16
17
   refine some of their -- their processes.
18
                   MR. CHRISTIAN MONNIN: Kristen, if you
19
   could please go to Appendix 12 -- sorry, 10.12, and
20
   page 2 of 5. It's an operational cost and breakdown
   of benchmarking as prepared by the Boston Consulting
21
22
   Group.
23
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(BRIEF PAUSE)

24

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1 MR. CHRISTIAN MONNIN: I'd said 2 of
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- 2 5. I apologize, it's 4 of 7 on this -- this slide.
- 3 If you scroll down a little bit, please. As a
- 4 footnote number 1, it:
- 5 "...appears determined by size of
- 6 global Hyd -- Hydro generation
- 7 fleet."
- 8 Is Manitoba Hydro able to -- other
- 9 than from that footnote, based on its dealings with
- 10 Boston Consulting Group, are they -- is Manitoba Hydro
- 11 able to describe the basis for selecting the
- 12 utilities, and the numbers of utilities, and whether
- 13 any of these selective comparatives are verily
- 14 integrated to prepare this benchmarking study?
- 15 MS. SANDY BAUERLEIN: I'm not aware as
- 16 to what -- how the section process was for the
- 17 comparison that was done by BCG.
- MR. CHRISTIAN MONNIN: And I
- 19 understand that one (1) of the cost-saving measures
- 20 that Hydro is looking for it pertains to supply change
- 21 cost savings?
- 22 MS. SANDY BAUERLEIN: That is correct.
- 23 MR. CHRISTIAN MONNIN: Has Manitoba
- 24 Hydro done anything to identify the streamlining and
- 25 the savings that can flow from that?

1 MS. SANDY BAUERLEIN: Yes, it does.

- 2 We have a supply chain initiative which, again, we
- 3 have identified specific activities, similar to the
- 4 capital asset management processes. We have different
- 5 activities happening within different waves.
- And as we discussed in the opening
- 7 presentation, we expect to see -- or achieve savings
- 8 of around -- a cumulative savings of around 150
- 9 million by -- I think it's 2021 -- 20 -- around that
- 10 timeframe.
- MR. CHRISTIAN MONNIN: Are -- are you
- 12 familiar with what's referred to as a total factor
- 13 productivity analysis?
- 14 MR. JAMES MCCALLUM: I have not heard
- 15 that term.
- 16 MR. CHRISTIAN MONNIN: It represents a
- 17 study -- the total quantity of outputs of a firm
- 18 relative to the quantity of all the inputs of it --
- 19 that it employs. Is this something that -- anyone in
- 20 Manitoba Hydro in the panel has -- has heard of in the
- 21 past?
- MS. SANDY BAUERLEIN: I have not.
- 23 MR. CHRISTIAN MONNIN: Thank you. I
- 24 have now some questions with respect to Keeyask.
- THE CHAIRPERSON: Sorry, Mr. Monnin,

1 can I just interrupt for a second? Can I just ask, on

- 2 the GAAP assessment report, when was it actually
- 3 ordered? When -- when was there a decision made to
- 4 move forward with a gap assessment report?
- 5 MR. JAMES MCCALLUM: This is the UMS
- 6 report, sir, on asset management?
- 7 THE CHAIRPERSON: Yeah.
- 8 MR. JAMES MCCALLUM: I -- I think
- 9 we'll have to get back to you on that.
- 10 THE CHAIRPERSON: Okay. I -- I'm just
- 11 wondering -- the -- the second question I had was:
- 12 Who made the decision? Is this a management decision,
- 13 or is this something that was reviewed with the Board?
- 14 And you can get back to me on that one as well.
- 15 MR. JAMES MCCALLUM: Before my time.
- 16 I'll have to --
- 17 THE CHAIRPERSON: Okay.
- 18 MR. JAMES MCCALLUM: -- endeavor to
- 19 find out.
- THE CHAIRPERSON: Thank you. Sorry,
- 21 Mr. Monnin?
- 22
- 23 CONTINUED BY MR. CHRISTIAN MONNIN:
- MR. CHRISTIAN MONNIN: Not a problem,
- 25 Mr. Chair. Thank you.

I have some questions that I'd like to

- 2 put to the panel with respect to Keeyask. Mr.
- 3 McCallum, my take-away from your evidence on the
- 4 policy panel was that Manitoba Hydro recognizes and
- 5 anticipates that Keeyask will be a net detractor to
- 6 its financial position for a considerable --
- 7 considerable period of time. Is that correct?
- 8 MR. JAMES MCCALLUM: Yes, that's
- 9 correct. As we look at the future, here, we are
- 10 seeing that domestic load growth is considerably
- 11 slower than we had earlier anticipated, and we are --
- 12 which pushes out the -- the need for Keeyask in order
- 13 to serve customers in the Province of Manitoba to a
- 14 later date.
- 15 And then the capital cost has obviously
- 16 increased significantly, and the export pricing on the
- 17 opportunity market has -- has not recovered the way we
- 18 had previously hoped and planned. And so as a result,
- 19 you know, our -- and -- and this is in -- in Tab 2 of
- 20 our application, albeit using some -- some dated and
- 21 higher export pricing, but you can see that there is a
- 22 material negative differential between the revenues we
- 23 anticipate for Keeyask and the incremental carrying
- 24 costs when the asset comes into service.
- 25 MR. CHRISTIAN MONNIN: And the take-

1 away from that is based on the current outlook for its

- 2 costs and the revenues that flow from it, that
- 3 considerable period of time can feasibly be measured
- 4 in decades. Is that correct?
- 5 MR. JAMES MCCALLUM: Yeah -- whether
- 6 it's decades being 20 years, I'm -- I'm not sure. It
- 7 depends a lot on the assumptions you look at, but
- 8 clearly into the 2030s.
- 9 MR. CHRISTIAN MONNIN: And so safe to
- 10 say that Manitoba Hydro reviews and would agree that
- 11 Keeyask is a primary driver of the proposed rate
- 12 increases?
- MR. JAMES MCCALLUM: It's a
- 14 significant driver of the rate increases, but so too
- 15 are the limited contribution to reserves that's been
- 16 made over the last several years, and, of course, in
- 17 service of Bipole III reliability project next year.
- 18 MR. CHRISTIAN MONNIN: And Kristen, if
- 19 you go to Tab 2, please, of the application, page 58
- 20 of 61.

21

22 (BRIEF PAUSE)

- 24 MR. CHRISTIAN MONNIN: And I think
- 25 this -- looking at lines 16, Mr. McCallum, I think

1 this ties into the evidence that you were just

- 2 providing, starting on line 16, going to the last
- 3 period on line 20:
- 4 "Since its last year rate
- 5 application, Manitoba Hydro's
- 6 experienced a further deterioration
- of its anticipated expert revenues,
- 8 significant weakening in its
- 9 forecast of domestic load, and sig -
- significantly increased capital
- 11 costs associated with its major new
- generation and transmission
- projects. In response to these
- 14 challenging conditions, Manitoba
- 15 Hydro is dramatically advancing the
- 16 pace and scale of internal cost
- 17 reductions."
- 18 Now, I'm -- I'm reading that not
- 19 because -- I know everyone can read very well. I'm
- 20 just reading that for the benefit of the record, and I
- 21 thank you for your patience and allowing me to do
- 22 that.
- 23 And so, in view of the changing
- 24 environment, here's the question: In view of the
- 25 changing environment, did Manitoba Hydro consider

1 alternatives of scaling down, or modular versions of

- 2 Keeyask in order to different portions of the capital
- 3 costs?

4

5 (BRIEF PAUSE)

- 7 MR. JAMES MCCALLUM: I was just
- 8 looking around to ensure that Mr. Miles was -- was
- 9 with us. But, you know, at the heart of the Boston
- 10 Consulting Group review of -- of the summer of 2016
- 11 was looking at, really, both major capital projects
- 12 and the financial impact of -- of same, and to examine
- 13 whether there were opportunities to -- to delay or
- 14 halt the projects. And that analysis kind of came
- 15 back with, you know, in a -- in a punchline, no choice
- 16 but to move forward.
- 17 And as the Keeyask project,
- 18 subsequently, we -- we reviewed and -- and updated the
- 19 control budget in February or March of 2017, and --
- 20 and we -- and this is in our evidence -- refreshed,
- 21 you know, a similar analysis to what BCG did of the
- 22 Keeyask project and concluded that, again, the -- the
- 23 best path forward for impacts on -- on ratepayers in
- 24 the Company was to finish the project and get it in
- 25 service.

1 MR. CHRISTIAN MONNIN: So I twigged to

- 2 the use of the word -- or the -- in your response,
- 3 sir, I twigged to you saying, In a punchline, BCG came
- 4 back.
- 5 Was -- did BCG conduct an examination
- 6 on the merit of such options and that would reduce the
- 7 rates inquired -- the -- the rates that are now being
- 8 required? More than a punchline, did it actually do
- 9 an analysis of -- of scaling back or doing modular
- 10 versions?
- 11 MR. JAMES MCCALLUM: I'll have to --
- 12 to let Mr. Miles speak to even the feasibility of any
- 13 modular concept. Certainly in our -- our -- and --
- 14 and I wasn't here for the BCG work to speak to -- to
- 15 rate impact analysis. We did do those analyses in
- 16 February and March of this year to quantify and -- and
- 17 similarly confirm that -- that the rate impacts were
- 18 far worse by abandoning the project versus completing
- 19 it.
- MR. TERRY MILES: Maybe I -- Mr.
- 21 Monnin, exactly what do you mean by modular options
- 22 and different options? I'm not aware of any
- 23 alternatives that -- that BCG would have looked at in
- 24 terms of alternate structure makeup, but if you could
- 25 provide a little more clarification as to what you

- 1 mean by modular --
- 2 MR. CHRISTIAN MONNIN: Sure. Modular
- 3 -- I believe Keeyask is -- is it seven (7) turbines?
- 4 If you could scale that down, it would be modular.
- 5 Looking -- if you could have two (2) going rather than
- 6 the -- than the seven (7), then you can scale those
- 7 out. That's what I would be referring to as modular.
- 8 And -- and in particular on that piece
- 9 is I would -- would appreciate to know if -- if Boston
- 10 Consulting Group conducted such an analysis to
- 11 consider these alternatives and -- and where -- where
- 12 that could be found.
- 13 MR. TERRY MILES: I -- I don't believe
- 14 Boston Consultants considered those types of things.
- 15 I think with a project like Keeyask, once it's at the
- 16 state that it was at, about 75 to 80 percent of the
- 17 actual cost is in the civil works, the main structures
- 18 that are there. The mechanical turbines and that then
- 19 ends up being incremental on top of those. And then
- 20 typically, completing those and installing those
- 21 resources actually helps to extract the value from
- 22 that.
- Once you've invested in the 75 to 80
- 24 percent of the civil -- civil works, the turbines and
- 25 that actually help extract the value of it, and

- 1 there's benefit in completing those at the time to do
- 2 that, not -- the alternative is to not completing the
- 3 turbines at the time. That would be my -- my
- 4 understanding of that.
- 5 MR. CHRISTIAN MONNIN: So I appreciate
- 6 it's qualified that depending -- it is qualified on --
- 7 based on the -- on the -- the point where Keeyask was
- 8 -- was -- and what the situation was, and -- and the
- 9 part of its development, it's -- with that
- 10 qualification, is it safe to say that Boston
- 11 Consulting Group did not conduct such an analysis?
- MR. TERRY MILES: I'm -- I'm not aware
- 13 of the analysis, and I'm not aware that they were
- 14 asked -- asked to do that. I can't comment on that.
- MR. JAMES MCCALLUM: Yeah, nor -- nor
- 16 can I, but to -- to my awareness and knowledge, no.
- MR. CHRISTIAN MONNIN: Okay. If you
- 18 can go to Manitoba Hydro -- I believe it's MFR-72,
- 19 page 1...

20

21 (BRIEF PAUSE)

- 23 MR. CHRISTIAN MONNIN: Yes, I'm sorry,
- 24 and it really just -- and that -- I don't need to drag
- 25 everyone there, but what I'm looking at is the -- I

1 would draw your attention to the June 2nd, 2016 letter

- 2 from BCG, to -- setting out the scope of work. And
- 3 one (1) of the bullets is, "What viable alternatives
- 4 exist to maximize value?"
- 5 And I think we've established that they
- 6 haven't looked at alternatives. But my suggestion was
- 7 -- would it -- being that under the scope of work,
- 8 that would have been something they ought to have
- 9 looked at?
- 10 MS. PATTI RAMAGE: If I could
- 11 interject, Mr. Monnin?
- 12 MR. CHRISTIAN MONNIN: Please.
- MS. PATTI RAMAGE: I don't think we've
- 14 established what BCG did at all. We've established
- 15 that this panel is not aware of -- of what that was.
- 16 MR. CHRISTIAN MONNIN: Well, then
- 17 we'll leave it at that. Thank you, Ms. Ramage.
- 18 (BRIEF PAUSE)
- 19
- 20 CONTINUED BY MR. CHRISTIAN MONNIN:
- 21 MR. CHRISTIAN MONNIN: Is -- is -- and
- 22 I -- I apologize. I'm asking this question because
- 23 the pole's in front of me, and that's of my own
- 24 making. I could have moved.
- Is Mr. Cormie on the panel this

- 1 morning?
- 2 MR. JAMES MCCALLUM: No, he's not here
- 3 this morning.
- 4 MR. CHRISTIAN MONNIN: Okay. I will
- 5 ask the questions regardless that I were going to put
- 6 to Mr. Cormie. If someone is able to respond to them,
- 7 all the better; if not, then I will move on.
- 8 You may recall an exchange with my
- 9 friend Mr. Peters. Mr. Cormie was put questions about
- 10 the delay of Keeyask to thirty-two (32) months, and
- 11 whether that would have any impact on Hydro's current
- 12 contractual obligations. And Mr. Cormie's evidence
- 13 was that they had -- that "they" being Manitoba Hydro
- 14 had the resources to meet the obligations if the delay
- 15 was extended to thirty-two (32) months.
- 16 As Mani -- can Manitoba Hydro provide -
- 17 anyone on the panel provide any -- is able to answer
- 18 this question: What would happen if the delay was
- 19 further than thirty-two (32) months, say an extra
- 20 twelve (12) months? Would that affect Manitoba
- 21 Hydro's abilities to meet its contractual obligation?

22

23 (BRIEF PAUSE)

24

MR. CHRISTIAN MONNIN: And Kristen, if

1 you could go to PUB book of documents, Exhibit 42, Tab

- 2 4, page 182, that'll set out the contracts, the
- 3 obligations that I'm referring to.

4

5 (BRIEF PAUSE)

- 7 MR. JAMES MCCALLUM: I -- I think
- 8 we'll need Mr. Cormie to speak specifically, but I --
- 9 I would just say that there -- there are important
- 10 kind of pieces of calculus that go into a delay
- 11 decision that go beyond Manitoba Hydro's ability to
- 12 service the contract from -- from its excess
- 13 dependable energy without Keeyask, which is, I think,
- 14 where you're -- you're going, and those include the
- 15 contractual terms of these export contracts that are
- 16 specific to Keeyask.
- But also not to be missed is we're
- 18 building this -- this project in partnership with four
- 19 (4) Cree nations who have -- Manitoba Hydro has made
- 20 commitments to. And so there -- there is much more
- 21 that goes into this analysis than simply whether we
- 22 have the additional dependable power.
- 23 MR. CHRISTIAN MONNIN: That's fair.
- 24 And I suppose this is something that Mr. Cormie would
- 25 have to -- to respond to, but I appreciate the other

- 1 factors in the consideration of meeting the
- 2 obligations, but this was really specific to being
- 3 able to meet the resource obligations. And Mr.
- 4 Cormie's evidence was that, you know, with a thirty-
- 5 two (32) month delay, if Manitoba Hydro had the
- 6 resources, it could enter the market.
- 7 If -- if you could go to -- if thirty-
- 8 two (32) months delay occurred, then I was just
- 9 wondering whether the resources would be there if the
- 10 delay was greater than thirty-two (32) months.
- 11 MR. JAMES MCCALLUM: We -- we will
- 12 have to reserve on that. I -- I don't personally have
- 13 the answer.
- 14 MR. CHRISTIAN MONNIN: That's fair.

15

16 (BRIEF PAUSE)

- 18 MS. PATTI RAMAGE: Mr. Monnin, would
- 19 you like that by undertaking, or -- we have put out
- 20 the call for Mr. Cormie, but --
- MR. CHRISTIAN MONNIN: You know,
- 22 whatever's easier for you folks over there. Frankly,
- 23 I'm -- I'm fine either way.
- 24 MS. PATTI RAMAGE: Let -- let's take
- 25 it by undertaking, and if Mr. Cormie -- I believe he's

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1 in meetings, but if we can pull him away, we'll get
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- 2 him back here and deal with it that way, if -- if this
- 3 morning, we can get him here. And -- and we
- 4 apologize. We weren't aware that --
- 5 THE CHAIRPERSON: Yeah. No.
- 6 MS. PATTI RAMAGE: -- Mr. Cormie was
- 7 specifically required this morning.
- 8 THE CHAIRPERSON: Yeah. That's fine.
- 9 We'll deal with it.
- 10 MS. PATTI RAMAGE: Gave him a pass.

11

- 12 --- UNDERTAKING NO. 13: Manitoba Hydro to provide
- 13 whether they can continue
- 14 to meet their contractual
- obligations if the delay
- of Keeyask is longer than
- thirty-two (32) months

18

- 19 CONTINUED BY MR. CHRISTIAN MONNIN:
- 20 MR. CHRISTIAN MONNIN: Kristen, if you
- 21 can go to some of the IRs, GSS/GSM Manitoba Hydro 1-4,
- 22 please.

23

24 (BRIEF PAUSE)

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1 MR. CHRISTIAN MONNIN: Thank you.
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- 2 Now, this might seem a little picayune, but here on
- 3 the response we're referring to cancellation costs.
- 4 And here we have 1.35 billion. And when I'm looking
- 5 at the tab 2 application, it's 1.3 billion. And I say
- 6 it's picayune because we're only looking at the
- 7 difference being 1.3 and 1.35.
- 8 And I'm just wondering why there's that
- 9 difference, and is it just because at the time of the
- 10 application, vis-a-vis the time of response to the IR?
- 11 Can anyone elucidate me on that over there?

12

13 (BRIEF PAUSE)

- MR. TERRY MILES: Can you repeat the
- 16 question, please, Mr. Monnin?
- 17 MR. CHRISTIAN MONNIN: Absolutely. In
- 18 tab 2 of your application, Manitoba Hydro quantifies
- 19 the additional cancellation costs of Keeyask at 1.3
- 20 billion, and in this IR it's quantified at 1.35
- 21 billion. And I said I appreciate it's picayune. It's
- 22 very small, but I'm just wondering what the
- 23 discrepancy is, and whether that's just because of the
- 24 temporal issue of when the application was filed.
- MR. JAMES MCCALLUM: No, I -- and I'll

- 1 let Mr. Miles overrule me. I -- I believe what's
- 2 happened -- the -- the number I have in my head from
- 3 February or March of this year when we -- when we, you
- 4 know, refreshed our analysis of -- of whether to carry
- 5 on with the Keeyask project in light of the new
- 6 capital budget -- the number I have in my mind from
- 7 then is 1.35 billion as being our estimate -- and it's
- 8 important to emphasize estimate of -- of the
- 9 cancellation costs and remediation costs. And so I --
- 10 I can't -- I don't know how that ended up being 1.3
- 11 billion in the -- in the application. It could well
- 12 be just a typographical matter.
- 13 MR. CHRISTIAN MONNIN: And did -- did
- 14 Hydro include the sunk costs in making a determination
- 15 of whether or not to proceed with Keeyask?
- MR. JAMES MCCALLUM: No, the sunk
- 17 costs were taken as -- as just that, sunk costs. This
- 18 was an analysis of paths forward, comparing the path
- 19 of expending the additional capital to finish the
- 20 project, obtaining the benefit of the export
- 21 contracts, versus a path of halting construction,
- 22 remediating the site, paying the breakage costs
- 23 associated with the relationships that are contingent
- 24 on the project. And then constructing the -- the
- 25 comparison analysis was to construct a gas plant

1 projected, you know, with a new projected need date

- 2 for new resources.
- 3 MR. CHRISTIAN MONNIN: My Friend Mr.
- 4 Williams referred to his failure in -- in going to
- 5 accounting. My track record is even worse and it'll
- 6 reflect in this question.
- 7 What's the difference between a sunk
- 8 cost and actual costs incurred?
- 9 MR. JAMES MCCALLUM: Well, a -- a sunk
- 10 cost is typically, at least in my mind, thought of as
- 11 a cost that's in your rearview mirror. It's been
- 12 expended. You can't do anything to recover it. And
- 13 so really when you're -- when you're managing a
- 14 business you're looking at the path forward and
- 15 looking at the best decision you can make basis where
- 16 you're at.
- So when we -- when you -- you ask the
- 18 question of, you know, is -- is Keeyask going to be --
- 19 effectively your question was: Is your -- is Keeyask
- 20 going to be a net drag on Manitoba Hydro's income in
- 21 the years after it comes into service. The question -
- 22 the answer that was -- is clearly yes.
- 23 But that doesn't mean that it is wrong
- 24 choice to finish the project. What you're doing is
- 25 you're -- you're saying, There's not much I can do

- 1 about what's already been expended. But a -- a half
- 2 built generating station is of no use to anyone. And
- 3 so your path -- you're -- you're looking at alternate
- 4 paths forward. Do I expend the remaining 4-odd
- 5 billion dollars and finish the project? Or do I not
- 6 do that -- expend in our estimate is 1.35 billion,
- 7 forgo the export revenue tied to the project and have
- 8 the ratepayers pay the interest cost on -- on 5 or \$6
- 9 billion invested with no functioning asset to show for
- 10 it? That's the analysis.
- MR. CHRISTIAN MONNIN: I want to try -
- 12 try this again because -- and try to break it down
- 13 even more simply because my brain only thinks in very
- 14 simple ways.
- 15 And so I think my question was
- 16 definition-wise, what's the difference between sunk
- 17 costs vis-a-vis actual costs incurred? Are they the
- 18 same, or are they a different animal?
- 19 MR. JAMES MCCALLUM: No, I'd regard
- 20 them the -- as the same.
- 21 MR. CHRISTIAN MONNIN: All right. So
- 22 here we have sunk costs at 2.8 billion, in this IR.
- 23 And, Kristen, if you can go to the IR previous to that
- 24 MH-1-3(a) to (c), page 3 of 3 is -- is fine. And
- 25 again, this might just be because this is actual costs

1 as April 3rd of 2017. We have -- and my understanding

- 2 now from your evidence is sunk costs at 2.8 in the
- 3 previous one (1) is the same as actual costs incurred.
- 4 This is 3.348 billion. And I'm just trying to
- 5 understand why there's a difference on these IRs for
- 6 the sunk costs or the actual costs incurred.
- 7 MR. JAMES MCCALLUM: One (1) moment.

8

9 (BRIEF PAUSE)

- 11 MR. JAMES MCCALLUM: So I believe -- I
- 12 believe the difference -- and we'll, subject to check
- 13 -- it's an excellent question, Mr. Monnin. But -- but
- 14 I believe if you look down to the --
- MR. CHRISTIAN MONNIN: It might be my
- 16 only one (1).
- 17 MR. JAMES MCCALLUM: If you look down
- 18 to -- and, I'm sorry, I've lost the reference for
- 19 which IR this is, but if you look -- just for the
- 20 record's purposes -- if you look down at the bottom
- 21 you'll see interest of 0.476. That's \$476 million.
- 22 That has been capitalized to the project, bringing the
- 23 total from 2.8 billion to 3.348.
- 24 So I believe in the answer to the other
- 25 IR that you referenced the 2.8 billion was without the

1 -- it was sort of the -- the sunk costs of -- you

- 2 know, for buying nuts and bolts and widgets and
- 3 concrete. And then you also need to consider the
- 4 interest we've expended on the funds borrowed to
- progress the project to date. So that would be the
- 6 difference.
- 7 MR. CHRISTIAN MONNIN: Thank you, Mr.
- 8 McCallum. Kristen, if you can go to IR GSS/GSM 1-6,
- 9 please.

10

11 (BRIEF PAUSE)

- MR. CHRISTIAN MONNIN: Oh, if you'd --
- 14 that's -- scroll up a little bit more. Thank you.
- 15 Here -- a little bit more, please. Perfect. Here
- 16 GSS/GSM puts one (1) statement from Hydro that's found
- 17 at page 43 it's app -- of its application. And it
- 18 speaks to:
- 19 "In examining the original decision
- 20 BCG analyzed the NPV, net present
- 21 value, of Keeyask and then Keeyask
- 22 plus the US tie-line project against
- 23 the base case of gas-fired
- 24 generation, and concluded that the
- 25 Keeyask 2019/'20 ISD with US tie-

	2098
1	line provided the greatest benefit
2	to both Manitoba Hydro and the
3	province."
4	And Hydro was asked to reconcile that
5	statement with BCG's statements below which read as
6	follows:
7	"Conversely, a decision to build
8	Keeyask and its associated
9	infrastructure was an imprudent one
10	(1) due to a failure to fully assess
11	the risks associated with moving
12	forward. And all three (3)
13	projects, the Bipole III, Keeyask,
14	and the associated tie-line should
15	have been reviewed on an aggregate
16	basis instead of individually to
17	properly assess the collective risks
18	of conducting all projects at once.
19	While a Bipole III could have been
20	pursued as a standalone project, the
21	feasibility to Keeyask and the tie-
22	line were both dependent on one
23	another and on construction of the
24	Bipole III as well."
25	Now with respect to the answers

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1 provided, I just want to clarify a few points. Now,
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- 2 I've always been accused of having a firm grasp on the
- 3 obvious, but the first response is as follows:
- 4 "Manitoba Hydro's interpretation of
- 5 the above statements."
- Is it safe to say that that's exactly
- 7 what this is? It's a centre -- Manitoba Hydro's
- 8 interpretation? It did not go back to Boston
- 9 Consulting Group to confirm that?
- 10 MR. JAMES MCCALLUM: That's correct.
- 11 MR. CHRISTIAN MONNIN: And the next
- 12 page over, Kristen. And the last paragraph:
- "As to statement 2, Manitoba Hydro
- infers that BCG's conclusion is" --
- And again, is it safe to say that
- 16 Manitoba Hydro did not go back to BCG to confirm this
- 17 -- what is being inferred?
- 18 MR. JAMES MCCALLUM: That -- that's
- 19 right.
- 20 MR. CHRISTIAN MONNIN: Now, Mr. Chair,
- 21 I had circulated some orders that I had some questions
- 22 for on Friday. And they were really with respect to
- 23 an exchange that My Friend Dr. Williams had with Mr.
- 24 Barnlund. I appreciate he's not on the panel. I can
- 25 defer these questions to the panel where Mr. Barnlund

- 1 will be participating in. I have no problem with
- 2 that. But I thought it prudent to have them ready,
- 3 because the exchange occurred with respect to the
- 4 revenue requirement panel.
- 5 MS. PATTI RAMAGE: Mr. Chairman, we
- 6 can have Mr. Barnlund --
- 7 THE CHAIRPERSON: Ms. Ramage...?
- 8 MS. PATTI RAMAGE: -- here and I am
- 9 also told Mr. Cormie is on his way, so.
- 10 THE CHAIRPERSON: I guess we'll keep
- 11 going.
- MS. PATTI RAMAGE: We might as well
- 13 keep going.
- 14 THE CHAIRPERSON: Yeah, I'm just --
- 15 Mr. Monnin, do you have other questions besides those
- 16 for Mr. Cormie or Mr. Barnlund?
- 17 MR. CHRISTIAN MONNIN: I -- I see that
- 18 Mr. Cormie has just -- just entered. The ones that I
- 19 have, the balance would just be for Mr. -- for Mr.
- 20 Barnlund. And again, I --
- 21 THE CHAIRPERSON: Okay. Well --
- 22 MR. CHRISTIAN MONNIN: -- I have no
- 23 problem delaying those to the next panel.
- 24 THE CHAIRPERSON: Well, no. But if
- 25 Mr. Barnlund is on the way we might as well deal with

- 1 it now. Mr. Cor -- if Mr. Cormie could be seated, and
- 2 then we'll -- we can put his -- your questions to him.
- 3 And then if Mr. Barnlund --
- 4 MR. JAMES MCCALLUM: Do you think
- 5 you're finished with Mr. Wortley?
- 6 MR. CHRISTIAN MONNIN: I am. Thank
- 7 you.
- 8 MR. JAMES MCCALLUM: Okay.
- 9 THE CHAIRPERSON: Thank you, Mr.
- 10 Wortley. Mr. Cormie, good morning.
- MR. DAVID CORMIE: Good morning, sir.
- 12 THE CHAIRPERSON: Mr. Monnin.
- MR. CHRISTIAN MONNIN: Thank you, Mr.
- 14 Chair.

- 16 CONTINUED BY MR. CHRISTIAN MONNIN:
- 17 MR. CHRISTIAN MONNIN: Good morning,
- 18 Mr. Cormie.
- 19 MR. DAVID CORMIE: Good morning.
- 20 MR. CHRISTIAN MONNIN: And I -- I
- 21 appreciate you being to attend this morning to answer
- 22 a few -- the very few questions I have for you.
- 23 Perhaps, Kristen, out of fairness it would be of
- 24 benefit to putting up PUB book of documents at Exhibit
- 25 42-4, page 182.

1 Mr. Cormie, during cross-examination on

- 2 this panel by My Friend Mr. Peters on behalf of the
- 3 Board, there was an exchange between yourself and him
- 4 with respect to Hydro's obliga -- ability to meet its
- 5 obligations under contract, and -- that are found at
- 6 page 182. And your answer on that at page 1278, no
- 7 need to go there, but was:
- 8 "Subject to check, Mr. Peters, I
- 9 believe we do. We also have the
- 10 ability to acquire resources in the
- short-term if that became necessary.
- 12 We can enter the market, and if it
- was necessary acquire resources if -
- if there were a thirty-two (32)
- 15 month -- months for additional
- 16 delay."
- 17 And do I understand that on the one (1)
- 18 hand this answer, Mr. Cormie, is Manitoba Hydro can
- 19 meet its obligations in two (2) ways: by going into
- 20 market, or with the current resources it has.
- MR. DAVID CORMIE: Well, clearly, Mr.
- 22 Monnin, if we didn't have Keeyask, if it didn't come
- 23 into service, that would be a significant strain on
- 24 our system under the planning criteria. However,
- 25 because we are also building a new 500 kV transmission

- 1 line to the United States, we have access to
- 2 additional resources that could be called upon from
- 3 the market in the circumstances that things were
- 4 delayed further than what we're planning. And -- and
- 5 we would -- we would go to the market and use that
- 6 firm transmission to pro -- to acquire those
- 7 resources if necessary.
- 8 MR. CHRISTIAN MONNIN: And this
- 9 exchange with Mr. Peters was in particular regard to a
- 10 thirty-two (32) month delay.
- 11 What would occur in that scenario if
- 12 the delay was greater than thirty-two (32) months?
- 13 MR. DAVID CORMIE: Well, we'd have to
- 14 -- we'd have to -- we would be monitoring the progress
- 15 of Keeyask. And -- and probably a year in advance of
- 16 any deficiency that we would identify that put the
- 17 company at risk, we would go to the market and acquire
- 18 the resources.
- MR. CHRISTIAN MONNIN: And are you
- 20 able to say today whether -- if Keeyask was delayed
- 21 for greater than thirty-two (32) months, whether
- 22 Manitoba Hydro would be able to meet its obligations
- 23 as set out on page 182 here?
- 24 MR. DAVID CORMIE: Which -- what --
- 25 182 is that table of contracts? Mr. Monnin, if you

- 1 remember, Manitoba Hydro supplies system power to all
- 2 its con -- under all its contracts. It's from our
- 3 portfolio of resources, including purchases. There
- 4 are -- there are no contracts that are specifically
- 5 tied to any specific resource. And so we would add a
- 6 system resource, either a capacity purchase, or if --
- 7 if necessary, we would enter into a call option for
- 8 energy. And that would become part of our portfolio,
- 9 and it would be completely suitable for meeting any of
- 10 our obligations either in -- to -- under our export
- 11 sales or to our -- to our Manitoba customers.
- MR. CHRISTIAN MONNIN: So to unpack
- 13 that, the answer would be that Hydro would be able to
- 14 meet its contractual obligations if the delay was
- 15 greater than thirty-two (32) months; correct?
- MR. DAVID CORMIE: Well, I'm -- I'm
- 17 expecting that given our -- that the Great Northern
- 18 transmission line and the Minnesota/Manitoba
- 19 transmission line would be in service we can tolerate
- 20 additional delays, yes.
- MR. CHRISTIAN MONNIN: Thank you.
- 22 Those are my questions. Mr. Chair, this might be an
- 23 appropriate time to have the quick morning break. I
- 24 see Mr. Barnlund has arrived.
- THE CHAIRPERSON: I'm sorry. Sorry.

- 1 Mr. Monnin, how long do you think would be with Mr.
- 2 Barnlund?
- 3 MR. CHRISTIAN MONNIN: I'd -- probably
- 4 about ten (10), fifteen (15) minutes.
- 5 THE CHAIRPERSON: Well, why don't we
- 6 do Mr. Barnlund now and then we can -- if we're done
- 7 with him then Mr. Cormie, Mr. Barnlund can -- can
- 8 leave unless they're required by -- well, I guess
- 9 you're the last one (1) up, so. I'd just like to get
- 10 through this and free up people so they don't have to
- 11 sit here if they're not needed. So why don't we
- 12 proceed, Mr. Monnin, and you can finish your cross.
- 13 MR. CHRISTIAN MONNIN: If I might just
- 14 take thirty (30) seconds to refresh my glass of water,
- 15 I'd...

16

17 (BRIEF PAUSE)

18

- 19 MR. CHRISTIAN MONNIN: My Friend has
- 20 been kind enough to -- to take that on for me, so I'll
- 21 -- and I'll just proceed.
- THE CHAIRPERSON: Certainly.

- 24 CONTINUED BY MR. CHRISTIAN MONNIN:
- MR. CHRISTIAN MONNIN: Thank you.

- 1 Good morning, Mr. Barnlund.
- 2 MR. GREG BARNLUND: Good morning.
- 3 MR. CHRISTIAN MONNIN: Mr. Barnlund, I
- 4 understand that you're the person who has been
- 5 identified by Manitoba Hydro as being responsible for
- 6 responding to and dealing with Board Orders.
- 7 Is that correct?
- 8 MR. GREG BARNLUND: That's correct.
- 9 MR. CHRISTIAN MONNIN: And in that
- 10 regard you are the appropriate person to respond to
- 11 any questions relating to the Board Orders; correct?
- 12 MR. GREG BARNLUND: That's correct.
- 13 MR. CHRISTIAN MONNIN: Now, I'm
- 14 mindful of what was -- the -- the concern was raised
- 15 by My Friend Ms. Ramage last week ensuring sufficient
- 16 time to receive and review documents that are not
- 17 currently on the record for this GRA. I sent an email
- 18 out on Friday, December 15th, copies of Board Order
- 19 Number 101/04, and Board Order Number 34/05.
- 20 Did you receive copies of those Orders,
- 21 sir?
- 22 MR. GREG BARNLUND: Yes, I did.
- 23 MR. CHRISTIAN MONNIN: And are you
- 24 able to confirm that you had sufficient time to review
- 25 those Board Orders?

1 MR. GREG BARNLUND: I gave them a -- a

- 2 quick review. I'm -- I'm prepared to speak to them,
- 3 yes.
- 4 MR. CHRISTIAN MONNIN: Okay. I'd like
- 5 to take you back to an exchange that you had with My
- 6 Friend Dr. Williams on December 12th, 2017. For the
- 7 record, those can be found at pages 1469 and 1459 of
- 8 the transcript. No need to take you there now.
- 9 Mr. Barnlund, you may recall you jumped
- 10 in on an exchange between Dr. Williams and Mr.
- 11 McCallum on the issue of rate shock. Do you recall
- 12 that?
- MR. GREG BARNLUND: Yes, I do.
- MR. CHRISTIAN MONNIN: And do you
- 15 recall your evidence that you advised that Manitoba
- 16 Hydro did not consider that the 7.9 percent increase
- 17 as being requested to meet the threshold of rate
- 18 shock?
- 19 MR. GREG BARNLUND: That's correct.
- MR. CHRISTIAN MONNIN: And you then
- 21 advised that that was based on in 2004 the PUB looked
- 22 at Manitoba Hydro's -- sorry, the PUB, the Board, the
- 23 Public Utilities Board looked at Manitoba Hydro's
- 24 application for an August 1 rate increase.
- 25 Is that correct?

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1 MR. GREG BARNLUND: That was the one
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- 2 (1) I spoke to when I was exchanging with Mr. Williams
- 3 -- with Dr. Williams. I might add, too, that there
- 4 are some -- in other jurisdictions if you'd find the
- 5 Ontario Energy Board and the Alberta Utilities
- 6 Commission more clearly define a threshold for rate
- 7 shock as being a 10 percent increase.
- 8 MR. CHRISTIAN MONNIN: Right. But in
- 9 the evidence that you provided that day when you
- 10 exchanged with Mr. Williams, you specifically referred
- 11 to a 2004 Public Utilities Board of Manitoba's
- 12 decision.
- 13 Is that correct?
- MR. GREG BARNLUND: That's correct,
- 15 yes.
- 16 MR. CHRISTIAN MONNIN: Okay. And I'm
- 17 going to suggest to you that that decision is Order
- 18 Number 101/04.
- 19 You have no reason to contest that?
- 20 MR. GREG BARNLUND: I believe that's
- 21 correct.
- 22 MR. CHRISTIAN MONNIN: And based on
- 23 the Board Order in 2004, the Board Order of the Public
- 24 Utilities Board of Manitoba, your evidence was that as
- 25 long as the increases were no more than 8 or 9 percent

- 1 then they would not be considering those as rate
- 2 shock.
- 3 That was your evidence?
- 4 MR. GREG BARNLUND: That was a finding
- 5 -- and I'm just going to look it up here on which page
- 6 of the Board Order it was.
- 7 MR. CHRISTIAN MONNIN: It's page 24 if
- $8\,$ you want to go there, and we'll take you there in --
- 9 in --
- MR. GREG BARNLUND: Okay.
- 11 MR. CHRISTIAN MONNIN: -- in a bit,
- 12 but I'm just more fixed -- I'm concentrated on your --
- 13 your evidence right now, sir.
- MR. GREG BARNLUND: Okay.
- MR. CHRISTIAN MONNIN: Do you recall
- 16 give -- your -- your evidence of last week that was as
- 17 long as the increases were no more than 8 or 9
- 18 percent, then they would not be considering those as
- 19 rate shock? Was that your evidence, sir?
- 20 MR. GREG BARNLUND: That was what I
- 21 read in the Board Order, yes.
- MR. CHRISTIAN MONNIN: Pardon me? Can
- 23 you repeat?
- 24 MR. GREG BARNLUND: That was what I
- 25 read from the Board Order, yes.

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1 MR. CHRISTIAN MONNIN: Okay.
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- 2 MR. GREG BARNLUND: It's on page 27 of
- 3 Order 101/04.
- 4 MR. CHRISTIAN MONNIN: And now, we'll
- 5 get to the Board Order in just a moment, and also
- 6 Board Order 34 -- 34.05. And when you said in your
- 7 evidence last week that we don't considered it to be
- 8 rate -- meeting the threshold of rate shock, and that
- 9 rate shock threshold is 8 to 9 percent, when you mean
- 10 "we," obviously you mean your evidence was on behalf
- 11 of Manitoba Hydro?
- 12 MR. GREG BARNLUND: Well, to be clear
- 13 I think that Manitoba Hydro's position is that a rate
- 14 increase of 7.9 percent would not constitute rate
- 15 shock. We would -- we do not have an official policy
- 16 threshold in terms of what would be deemed as rate
- 17 shock. However, we're cognizant of a level of 10
- 18 percent as being widely recognized in the utility
- 19 industry as constituting a potential for rate shock.
- 20 MR. CHRISTIAN MONNIN: And we'll get
- 21 to that in a bit. I'm just dealing with your evidence
- 22 and dealing with what this Public Utilities Board of
- 23 Manitoba has opined -- or has determined to be rate
- 24 shock. And now, this decision that we're -- we're
- 25 referring to, and we'll get to it, it sets a threshold

- 1 of rate shock of 8 to 9 percent.
- 2 Is that correct?
- 3 MR. GREG BARNLUND: I wouldn't
- 4 characterize it as it set a threshold of 8 to 9
- 5 percent. It determined that Manitoba Hydro's increase
- 6 was not -- did not constitute rate shock. And it
- 7 simply opined that other Intervenors had indicated a
- 8 range of between 8 to 9 percent as being their
- 9 definitions of constituting rate shock.
- 10 MR. CHRISTIAN MONNIN: So having this
- 11 Board identify the threshold of rate shock -- and we
- 12 can get -- that's page 27, as you quite said -- right
- 13 -- right said, Mr. -- Mr. Barnlund. The last
- 14 paragraph:
- "In coming to a decision on the rate
- 16 increases, firm and conditional, the
- Board considered the issue of rate
- 18 shock and opines that the rate
- 19 increases for most customers would
- 20 be within the thresholds put forth
- by the Intervenors, i.e., no more
- than 8 to 9 percent for any
- customers for the August 1, 2004
- increase, and much less for most."
- 25 Are you able to advise whether Manitoba

- 1 Hydro's decision to put forward a 7.9 percent increase
- 2 in this GRA was in light of the threshold here being 8
- 3 percent? Did that have any factor in -- in the rate
- 4 that was being put forward?
- 5 MR. JAMES MCCALLUM: I -- I can answer
- 6 that. The answer is no --
- 7 MR. CHRISTIAN MONNIN: Okay.
- 8 MR. JAMES MCCALLUM: -- because this
- 9 is the first time that I've been made aware of this
- 10 Board Order.
- 11 MR. CHRISTIAN MONNIN: The second, if
- 12 you refer to last week's evidence of Mr. Barnlund.
- 13 Now, Mr. Barnlund, in your exchange with Mr. -- Dr.
- 14 Williams last week, you also provided further evidence
- 15 that while the proposed rate increases in this GRA are
- 16 difficult, and that's your evidence, they do not
- 17 equate to rate shock because the rate shock also
- 18 infers a sudden surprise on the customer.
- 19 Do you recall giving that evidence?
- MR. GREG BARNLUND: Yes, I do.
- MR. CHRISTIAN MONNIN: And you've
- 22 added that Manitoba Hydro had been very clear in terms
- 23 of its communications of its financial situation in
- 24 indicating that there would be a need for continual
- 25 rate increases of this order of magnitude; correct?

1 MR. GREG BARNLUND: Yes, that's

- 2 correct.
- 3 MR. CHRISTIAN MONNIN: And based on
- 4 this heads up, for lack of a better term, Manitoba
- 5 Hydro would not necessarily consider this to be rate
- 6 shock.
- 7 Is that correct?
- 8 MR. GREG BARNLUND: That's correct.
- 9 MR. CHRISTIAN MONNIN: And would you
- 10 agree with me, sir, that -- just bear with me for a
- 11 moment.

12

13 (BRIEF PAUSE)

- MR. CHRISTIAN MONNIN: Now, if you
- 16 look at what this Board has said at page 27 here, and
- 17 I'm suggesting to you that there's no reference on
- 18 this -- in this paragraph or anywhere else in the
- 19 order that the Board established that provided it was
- 20 communicated properly, it wouldn't be rate shock.
- Do you agree with that?
- 22 MR. GREG BARNLUND: I'm -- I'm not
- 23 aware of any other clear, I think, policy distinction
- 24 this Board has made. I might, I quess, maybe draw
- 25 your attention though to some of the decisions that

- 1 this Board has made with respect to the natural gas
- 2 utility, Centra Gas Manitoba, which, of course, deals
- 3 with a much more volatile cost structure due to the
- 4 fact that a great deal of that cost as passed on to
- 5 customers is a cost of gas that's procured in the
- 6 wholesale market.
- 7 And there's been ten (10) at least --
- 8 or ten (10) occasions where this Utilities Board has
- 9 approved increases to natural gas customers in excess
- 10 of 10 percent. And a situation in 1999 and 2000 when
- 11 wholesale commodity prices really increased at a -- at
- 12 a very fast pace, the Utilities Board passed through
- 13 an increase upwards of 25 percent on one (1) occasion.
- MR. CHRISTIAN MONNIN: Okay. So
- 15 that's -- I appreciate that. And we can maybe get to
- 16 that at a later time. But this Order here, sir, is --
- 17 is a general rate application for Manitoba Hydro, the
- 18 -- the PUB 101/04; correct?
- 19 MR. GREG BARNLUND: Yes. And -- and
- 20 you were asking me about the surprise to customers.
- 21 And certainly some of the gas rate increases that have
- 22 been approved by this Board were driven by some
- 23 surprising changes in the wholesale market where there
- 24 is relatively little notice that was provided to
- 25 customers of those changing conditions. And that was

- 1 more of an issue of rate shock to be contended with
- 2 than what we are certainly referring to here in this
- 3 General Rate Application, sir.
- 4 MR. CHRISTIAN MONNIN: So I think it's
- 5 best to take this in pieces in order to ensure that we
- 6 move along in a timely fashion. So if you can go to
- 7 page 24 of the decision. I just want to go through
- 8 what the order -- what the -- what the PU -- Public
- 9 Utilities Board said here.
- 10 MR. GREG BARNLUND: Yes, sir. I have
- 11 that.
- MR. CHRISTIAN MONNIN: Okay. So if
- 13 you could scroll down a bit, please. Now, the last
- 14 two (2) paragraphs, I think we can agree on -- on the
- 15 penultimate paragraph that's before the last one (1):
- 16 "The two (2) concerns of the Board
- 17 when dealing with Manitoba Hydro
- 18 applications, the interest of the
- 19 Utility's ratepayers and the
- 20 financial health of the Utility.
- 21 Together, in the broadest
- 22 interpretation, these interests
- represent the general public
- 24 interest."
- 25 You take no issue with that, sir?

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1 MR. GREG BARNLUND: Yes, sir.
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- 2 MR. CHRISTIAN MONNIN: And here, the
- 3 second paragraph, or the last paragraph, rather:
- "In a sense, Manitoba and ratepayers
- 5 are fortunate that the objective of
- 6 avoiding rate shock plays a role in
- 7 rate setting. In the case of other
- 8 commodities, oil and gas, the market
- 9 price changes ignore the concept."
- 10 Do you agree with that, sir?
- 11 MR. GREG BARNLUND: I see that
- 12 statement, yes.
- MR. CHRISTIAN MONNIN: We're dealing
- 14 with a different beast here.
- Do you agree with that, sir.
- 16 MR. GREG BARNLUND: Well, I would
- 17 agree that certainly for -- for products or
- 18 commodities that are transacted at a market price that
- 19 -- that the potential for rate shock does exist for
- 20 those particular commodities, yes.
- MR. CHRISTIAN MONNIN: Now, I wasn't
- 22 here in 2004. And -- and I wasn't here for Board
- 23 Order 35 -- 34/05, which I also shared. But, Mr.
- 24 Barnlund, were you here at that time?
- MR. GREG BARNLUND: I was employed

1 with Manitoba Hydro, but I was not involved in those

- 2 applications at that time.
- 3 MR. CHRISTIAN MONNIN: Okay. But you
- 4 -- you familiarized yourself with these Orders?
- 5 MR. GREG BARNLUND: Yes, sir.
- 6 MR. CHRISTIAN MONNIN: Now, my
- 7 understanding of that at this time frame, November --
- 8 Board Order 101/04 and Board Order 34/05, we were
- 9 dealing with a significant -- an extremely significant
- 10 financial impact of a drought; correct?
- 11 MR. GREG BARNLUND: That's correct,
- 12 yes.
- MR. CHRISTIAN MONNIN: And at page 28
- 14 of Board Order 101/04, the Board is referring to
- 15 conditional and firm -- sorry, firm and conditional
- 16 rate increases.
- Do you agree with that?
- MR. GREG BARNLUND: Yes.
- 19 MR. CHRISTIAN MONNIN: And -- and my
- 20 understanding of that point, what they're referring to
- 21 here is that the Board in this decision gave firm rate
- 22 increases and conditional rate increase. A firm rate
- 23 -- and the reason for that can be found -- bear with
- 24 me again.

1 (BRIEF PAUSE)

- 3 MR. CHRISTIAN MONNIN: At page 22,
- 4 last paragraph:
- 5 "Accordingly, after careful
- 6 consideration and realizing the
- 7 additional burden that will be
- 8 placed on the economy, the Board has
- 9 determined to vary Manitoba Hydro
- 10 rate -- rate increases."
- 11 And what the Board determined in this
- 12 decision was to give a firm increase of 5 percent, and
- 13 conditional increases of 2.5 percent in April and
- 14 October of the following year, pending satisfactory
- 15 information being filed by Manitoba Hydro to the
- 16 Board, that those rate increases were set -- were --
- 17 were necessary.
- Do you agree that's what occurred, sir?
- 19 MR. GREG BARNLUND: And I -- and I
- 20 think what was occurring at the time and -- and part
- 21 that was taken into consideration by the Utilities
- 22 Board in arranging these increases on a firm and on a
- 23 provisional basis, was that a number of things in
- 24 addition to the significant loss that have been
- 25 occurred -- that had been incurred, excuse me, in the

- 1 year of the drought.
- 2 This Board also expressed a concern
- 3 with the ability or the pace at which the Utility was
- 4 approaching attaining its revenue -- or, sorry,
- 5 attaining its equity targets. And it had concerns
- 6 that -- that the Company was not on track to be able
- 7 to do that appropriately. It was also concerned that
- 8 in the face of looking at the construction of
- 9 Wuskwatim, which was scheduled to occur within the
- 10 next couple of years that this Board expressed a
- 11 concern that -- that sufficient financial strength had
- 12 to be -- had to be obtained by the Corporation in
- 13 light of that major capital expenditure. And the
- 14 Wuskwatim plant, at that point in time, was budgeted
- 15 to be probably a eight hundred thousand (800,000) --
- 16 or a \$800 million project.
- MR. CHRISTIAN MONNIN: So you're
- 18 not disputing that in Board Order 101/04, that after
- 19 careful reflection realizing additional burden that
- 20 would be placed on the economy, the Board varied the
- 21 rate increases. It staggered them, for lack of a
- 22 better term.
- 23 You don't dispute that at least, sir?
- 24 MR. GREG BARNLUND: It did -- it did
- 25 more than stagger them. It actually awarded the

- 1 Utility more than it had requested.
- 2 MR. CHRISTIAN MONNIN: But, sir,
- 3 you're not going to disagree that it gave a lesser
- 4 increase, and then conditional increases where
- 5 Manitoba Hydro was required to return before the Board
- 6 to justify that these conditional increases were
- 7 necessary.
- 8 Do you agree with that, sir?
- 9 MR. GREG BARNLUND: No, I think to
- 10 make clear, the Utilities Board awarded Manitoba Hydro
- 11 a larger increase for August 1 than it had initially
- 12 requested, and then followed by requiring Manitoba
- 13 Hydro to file, on a provisional basis, updated
- 14 financial information prior to considering any -- or
- 15 its next rate increase for April 1 of 2005.
- 16 MR. CHRISTIAN MONNIN: Is it safe to
- 17 say, sir, that Manitoba Hydro views the issues of
- 18 economic competitiveness and economic development as
- 19 something that, while important, are mostly beyond its
- 20 mandate and control?
- MR. JAMES MCCALLUM: Sorry, Mr.
- 22 Monnin, can you repeat the question?
- 23 MR. CHRISTIAN MONNIN: Is it safe to
- 24 say that Manitoba Hydro views that the issues of
- 25 economic competitiveness and economic development is

1 something that, while important, are mostly beyond

- 2 Manitoba Hydro's mandate or control?
- 3 MR. JAMES MCCALLUM: Well, I think
- 4 clearly Manitoba Hydro has an interest in economic
- 5 development. Economic development and -- and growth
- 6 support Manitoba Hydro's business. I think our
- 7 concern would be trying to use rate strategy in order
- 8 to artificially deal with issues of economic
- 9 competitiveness that go far beyond electricity rates.
- 10 MR. CHRISTIAN MONNIN: Is it safe to
- 11 say that in preparing this application Manitoba Hydro
- 12 did not turn its mind to the impact of the impending
- 13 carbon tax and what that will have on -- on
- 14 ratepayers' ability to absorb the proposed rate
- 15 increases?
- 16 MR. JAMES MCCALLUM: Well, at the time
- 17 we prepared our application we didn't have knowledge
- 18 of the Province of Manitoba's choices around the
- 19 carbon tax.
- 20 MR. CHRISTIAN MONNIN: You had
- 21 knowledge that the federal government was imposing --
- 22 MR. JAMES MCCALLUM: Of course.
- 23 MR. CHRISTIAN MONNIN: -- which would
- 24 apply to all provinces, unless a province has opted
- 25 out and did their own; correct?

1 MR. JAMES MCCALLUM: That's my

- 2 understanding.
- 3 MR. CHRISTIAN MONNIN: So there was a
- 4 knowledge of a carbon tax of one (1) form, shape, or
- 5 another at the time; correct?
- 6 MR. JAMES MCCALLUM: I would say
- 7 that's correct.
- 8 MR. CHRISTIAN MONNIN: So is it safe
- 9 to say that that didn't factor into Manitoba Hydro's
- 10 analyses while preparing this application?
- MR. JAMES MCCALLUM: I wouldn't --
- 12 yeah, I would agree with that directionally.
- 13 MR. CHRISTIAN MONNIN: And is it safe
- 14 to say that in the same vein that Hydro has not
- 15 attempted to identify the trade-offs between the
- 16 impact of the rate increases on its financial health -
- 17 health on the one (1) hand, and that of the province
- 18 and the ratepayers on the other hand in preparing its
- 19 application.
- Is that safe to say?
- MR. JAMES MCCALLUM: Sorry, can you
- 22 repeat your question?
- 23 MR. CHRISTIAN MONNIN: Sure. In the
- 24 same vein, is it fair to say that Manitoba Hydro has
- 25 not attempted to identify the trade-offs between the

- 1 impact of the rate increases on its financial health,
- 2 on the one (1) hand, that of the province and the
- 3 ratepayers on the other hand?
- 4 MR. JAMES MCCALLUM: Oh, I don't think
- 5 I'd agree with that. I think we had a tremendous
- 6 amount of discussion around the executive and board
- 7 around impacts of the rate increases on -- on the
- 8 economy. I think, ultimately, our job is to look
- 9 after the health of the Utility and I think what we
- 10 put forward here we've said is what we believe is the
- 11 minimum required to do so.
- 12 MR. CHRISTIAN MONNIN: And in those
- 13 deliberations was an in-depth analysis done on behalf
- 14 of Manitoba Hydro on the impacts that these rate
- 15 increases would have on the one (1) hand, and on the
- 16 benefits -- or on the impacts to the province and the
- 17 ratepayers on the other hand?
- 18 MR. JAMES MCCALLUM: In-depth analysis
- 19 -- no, when we relied on the judgement and experience
- 20 of the executive team and its Board of Directors who
- 21 are collectively a group of fairly experienced
- 22 individuals.
- 23 MR. CHRISTIAN MONNIN: Mr. McCallum,
- 24 members of the panel, members of the Board. Thank
- 25 you. Those are my questions.

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THE CHAIRPERSON:
                                      Thank you.
 1
                                                  We will
   break until 11:00. Ms. Ramage and Mr. Haight, I want
   to talk to the Panel about the issue of the motion.
 3
   So we may revisit it immediately after we come back or
   we may wait till later. But they haven't had an
   opportunity to even know that there is a proposed
   motion, so. Okay. Thank you.
 8
   --- Upon recessing at 10:43 a.m.
 9
   --- Upon resuming at 11:05 a.m.
10
11
12
                   THE CHAIRPERSON: Okay, we're going to
           I guess -- our understanding is this matter
13
   start.
    relates to one (1) of our IACs. Mr. Haight's here,
15
    I'm just wondering, Ms. Ramage, if where to start
   would be for Mr. Haight to give us a background and
16
17
   then Manitoba Hydro could put forward your position.
18
                   MS. PATTI RAMAGE:
                                     That would make
19
   sense, it's Mr. Haight's request so.
20
   MOTION BY MR. BILL HAIGHT:
21
22
                   MR. BILL HAIGHT:
                                     Thank you, Mr.
23
   Chair, I am here today just to speak to the issue of
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the deadline for MGF. One (1) of the IEC's that has

been retained to give expert opinion evidence in this

24

- 1 proceeding. To extend its deadline for provision of
- 2 its IRs by two (2) days from January 3rd to January 5.
- 3 There are a couple things that I -- I
- 4 want to advise of and -- and one (1) of them, in
- 5 particular, is -- is the timing of this request and
- 6 the request -- the timing of it being made at this
- 7 juncture.
- 8 The -- when the schedule was announced
- 9 and the IR deadlines were posted on the schedule, MGF
- 10 immediately made known to me its concerns that there
- 11 was a deadline for them to be provided with the IRs is
- 12 this Friday, December 22nd, and that their IR
- 13 responses are to be provided by January 3rd.
- 14 They made me know that their concern
- 15 was -- was this: It was that MGF closes their office
- 16 for Christmas; has done so for the last twenty (20)
- 17 years, and the three (3) principals that are with the
- 18 preparation of this report all, prior to the schedule
- 19 being announced, had made plans to be out of town, and
- 20 some out of the country.
- 21 And so when the made this known to me,
- 22 we were also -- they were heavily involved in
- 23 preparing their report which is significant and
- 24 substantial as -- as I think everybody knows, it was
- 25 actually just posted today, this morning, on PUB's

1 website, having been with Manitoba Hydro and other --

- 2 Manitoba Hydro and PUB since Friday, December 8th for
- 3 the purposes of redaction.
- 4 My advise to MGF at that time was, you
- 5 know, work on the report. Get that report in. Once
- 6 the parties can see its scope, its breath then
- 7 perhaps there -- you'll be in a better position to ask
- 8 for this brief extension. Some good can be engendered
- 9 by providing that report, getting it in, so that the
- 10 IRs can be dealt with. My thinking that it wouldn't
- 11 be a significant ask for me to then appear and speak
- 12 with Hydro, speak with your counsel about this short
- 13 extension.
- 14 So the difficulty is -- is -- is that
- 15 despite efforts by both Manitoba Hydro's counsel and I
- 16 to try and work at some form of compromise that we
- 17 could come to you with today, that has not been
- 18 possible. We have not been able to agree on this
- 19 extension.
- 20 I have sent around over the weekend a
- 21 request to have the time extended to January 5. I
- 22 have received responses from counsel for MIPUG,
- 23 counsel for the Coalition that they are not opposed to
- 24 -- to this request. It does but Hydro in a difficult
- 25 spot and I'll let Ms. Ramage speak to that.

- 1 But, some of the things that were
- 2 discussed is, all right, you've had the report since
- 3 December 8th going through the redaction process, do
- 4 you have IRs to identify -- that have come to light as
- 5 a result of the redaction process; if you do, give
- 6 them to us, we'll start working on them right now.
- 7 And so that, therefore, the amount of IRs that would
- 8 come in on the 5th would be significantly less and --
- 9 and that -- that efforts could be made by MGF to try
- 10 and provide IR responses right away, this week.
- 11 Unfortunately, I'm told that that's not
- 12 possible and -- and MGF remains prepared to do
- 13 whatever it can this week to try to deal with that.
- 14 These plans were made before the schedule was
- 15 announced. They're plans that had been in place --
- 16 the travel plans of the principals and the closing of
- 17 the office.
- 18 And so what I'm proposing is -- is that
- 19 the deadline for MGF's response has been moved to the
- 20 5th; that we could provide Hydro with some more time
- 21 to provide its IRs if -- and we could bump the 22nd to
- 22 the 29th, and that would accommodate Hydro in some
- 23 fashion in terms of providing it with some extra time
- 24 in order to get the IRs to MGF.
- 25 And then, as you know, there is the

- 1 issue of the redactions to the IRs that have to be
- 2 dealt with; that was to be dealt with on the 5th. I
- 3 had proposed that we move that to the 9th and then
- 4 provide Hydro effectively with that weekend to deal
- 5 with Irs. I know that there is the week of the 8th to
- 6 the 12th is going to be a busy week with Daymark
- 7 appearing on that -- at that time in order to talk
- 8 about load forecasts and export forecasts.
- 9 But, it is a very short time frame that
- 10 we're seeking and there is a very reasonable
- 11 explanation for the -- not only the request but the
- 12 timing of the request and I would respectfully ask
- 13 that Daymark might be accommodated and that Hydro be
- 14 accommodated as well in order to get the process fully
- 15 and completely before this -- the panel.
- THE CHAIRPERSON: Mr. Haight, I'm just
- 17 looking at the schedule. I'm trying to figure out,
- 18 your proposal for Hydro would be to move the response
- 19 from when to when?
- 20 MR. BILL HAIGHT: So firstly to move
- 21 the -- the IRs that are to be provided by all parties,
- 22 including Hydro from the 22nd to the 29th; that would
- 23 accommodate not only Hydro, but all -- all Intervenors
- 24 and -- but, as I've said, MIPUG and the Coalition have
- 25 advised that they have -- do not have a concern or

- 1 they're not opposed to the request that's being made
- 2 by MGF. This is just my suggestion as to how all
- 3 parties might be less inconvenienced by the request.
- 4 Then to move the IR responses for -- of
- 5 MGF and Daymark on the Sask Power, we don't need to
- 6 move Daymark's but to move the IR responses cleared
- 7 for the public by Manitoba Hydro from January 5 to
- 8 January 9.
- 9 Subject to any questions that any
- 10 members may have, that's my submission.
- 11 THE CHAIRPERSON: Any questions from
- 12 the Panel?
- Ms. Ramage...?

- 15 SUBMISSIONS BY MS. PATTI RAMAGE:
- MS. PATTI RAMAGE: Yes, Mr. Chairman,
- 17 the basis for this request is MGF's offices closing
- 18 for the holidays. We've heard from Mr. Haight that's
- 19 been a practice of that firm for many, many years and
- 20 it was known to them. It was known to them last
- 21 summer. It was known to them in October when the
- 22 schedule was developed. It was known to them when the
- 23 schedule was issued. It was known to them in November
- 24 when they asked for a second extension. It was known
- 25 to them when -- in that second extension there was two

- 1 (2) options. One was just give it to Stanley
- 2 (phonetic) or give it to both of us.
- 3 THE CHAIRPERSON: I'm sorry, just give
- 4 it? I missed the word.
- 5 MS. PATTI RAMAGE: Stanley Consulting;
- 6 their subconsultant.
- 7 THE CHAIRPERSON: Yes, okay.
- MS. PATTI RAMAGE: That they were
- 9 having issues with. It was known to them when they --
- 10 when they said, the Board has two (2) options, one,
- 11 just give it to Stanley or give it to both of us. But
- 12 they preferred that it be given to both of us.
- 13 And never during any of those -- that
- 14 series of events was it raised that the schedule that
- 15 was on the board had IRs due between December 19th and
- 16 -- because December 19th was the October date,
- 17 December 19th and January 3rd.
- 18 So, we went through that entire period,
- 19 granted a number of ext -- this Board granted a number
- 20 of extensions and that was never raised.
- 21 Manitoba Hydro, we simply don't
- 22 understand why it's only being raised, the logic of
- 23 that. But if I could deal with the request in two (2)
- 24 parts:
- 25 First, there -- there was a discussion

- 1 regarding or a request that Manitoba Hydro -- that
- 2 Manitoba Hydro file its Information Requests earlier
- 3 this week. So of a as-it-goes type Information
- 4 Request process. This isn't it possible. The report
- 5 has been received one (1) week later than first
- 6 expected. And Manitoba Hydro of -- that was on
- 7 Friday, December 8th. We worked diligent --
- 8 diligently for the following week to get -- to extract
- 9 the CSI from it and get it filed. And we filed it at
- 10 Board counsel's request one (1) day earlier than the
- 11 Board had asked.
- The focus now shifts for our staff from
- 13 that CSI review, which is a very important process,
- 14 how they shift Information Requests and we are
- 15 expecting there's going to be a high volume of IRs
- 16 coming out of this report. It is lengthy. It covers
- 17 four (4) major capital projects. And it contains a
- 18 number of errors that Manitoba Hydro had attempted to
- 19 address directly with MGF during that C -- as part of
- 20 that CSI review process but MGF did not make those
- 21 changes.
- 22 We don't know if the reason MGF did not
- 23 make those changes was because it didn't have time or
- 24 because it disagrees with Manitoba Hydro, but they're
- 25 significant and we need to be able to focus our time

- 1 on the Information Request process in order to address
- 2 that.
- 3 Frankly, the report that -- the
- 4 concerns we have, ultimately, would support our rate
- 5 increase but that's not how to proceed with this. We
- 6 have to get the best information in front of this
- 7 Board so we need to address those concerns.
- 8 The project groups are already working
- 9 under an extremely compressed timeline to develop
- 10 their Information Requests and the Panel should
- 11 understand that by necessity part of the process at
- 12 Manitoba Hydro shop is that we have to review the
- 13 report and those requests with our First Nation
- 14 partners. The process can't be fast tracked. This is
- 15 a two hundred and fifty-eight (258) page report, and
- 16 it's a complex subject matter.
- 17 The October 5th schedule that we were
- 18 all working with gave us eleven (11) days to file IRs.
- 19 That was tight. And as a result of the extension
- 20 granted to MGF in November, we were cut back to eight
- 21 (8) days; that's razor thin.
- Now, MGF -- or Mr. -- Mr. Haight has
- 23 suggested that we bump the date from the 22nd to 29th.
- 24 I want to be clear, Manitoba Hydro hasn't asked for
- 25 that extension. It has planned all of its processes

1 and all of its work for the 22nd date. We are dealing

- 2 with people on the major projects here and they have
- 3 significant responsibilities for those major projects.
- 4 They can't, at a drop of a hat, re-organize all of
- 5 their work processes.
- 6 We have a schedule and we have to stick
- 7 to it. The projects are, by our own admission, still
- 8 have risk, and we need our people's eye on the ball
- 9 and they need to be able to count on schedules and
- 10 they need to be able to plan accordingly.
- I want to point out that also the
- 12 request is for two (2) additional dates: January 3rd
- 13 to January 5th. And that may not sound like a lot but
- 14 there's two (2) issues at play here: First, following
- 15 the November extension the deadline for Manitoba
- 16 Hydro's rebuttal -- and I'm not sure why because it
- 17 didn't -- was a part of their extension -- was cut by
- 18 three (3) days. So we went from January 15th to
- 19 January 12th; twelve (12) days to nine (9) days. Nine
- 20 (9) days barely allows Manitoba Hydro enough time to
- 21 file its rebuttal evidence by the revised deadline.
- The entire schedule was already
- 23 condensed to allow MGF to file its report late, and
- 24 that greatly impacted Manitoba Hydro's ability to
- 25 react and respond thoroughly, but we've adjusted all

- 1 of our timelines to do that.
- Now, following that November 28th
- 3 request, Manitoba -- I want to be clear on this,
- 4 Manitoba Hydro, in the juggle of days, lost eight (8)
- 5 days of preparatory time for its IRs and for its
- 6 rebuttal. MGF lost three (3).
- 7 And as it stands, staff are going to be
- 8 working simultaneously on rebuttal, on drafting its
- 9 presentation for direct, which comes to the Board on
- 10 January 18th, and preparing for cross-examination, and
- 11 all the while monitoring what's going on in this
- 12 hearing, because there has been crossovers, as we've
- 13 seen this morning. Now, some of those same staff are
- 14 also working on redacting the Daymark report that's
- 15 related to the Manitoba-Saskatchewan transmission
- 16 line, so they have that added task.
- So the suggestion that we move from
- 18 January 5th to 9th, which is the first we've heard of
- 19 that suggestion, but I can say right off the top of my
- 20 head doesn't work, because our staff are already
- 21 double-booked there with Daymark, and they can't do
- 22 that next task.
- 23 So to take away any days from our
- 24 ability to respond is extremely concerning. We have
- 25 to present our direct on January 18th. The notion

- 1 that we move our rebuttal to -- I'm seeing what the
- 2 proposal is -- yeah. There is no change in the
- 3 rebuttal, so that we would do our rebuttal, and then
- 4 three (3) days later be testifying, it -- it's simply
- 5 not possible. This is a topic on which Manitoba Hydro
- 6 is seeing this just now, and our rebuttal is going to
- 7 be our capital presentation, and there's going to be a
- 8 lot of material to cover, and -- and it's just not
- 9 possible.
- 10 And the other concern I have is, in
- 11 terms of all of the changes that have been made to
- 12 date, as I've said, it has impacted Hydro and we have
- 13 responded, but in our view, the ability to use
- 14 Manitoba Hydro staff that as the release valve has
- 15 been completely exhausted now. The timelines are too
- 16 tight. We can't get to it.
- We -- the second concern, anyways, I
- 18 had with the -- the January 2nd -- 3rd to 5th change
- 19 is that we were told that the main principals will be
- 20 away December 22nd to January 3rd, and our view is
- 21 it's high -- we've been through this IR process many
- 22 times, and we know based on the reports that there is
- 23 going to be some substantial IRs coming, and it's
- 24 highly unlikely that MGF would be able to complete its
- 25 answers in such a short period of time. They're

- 1 effectively saying they can turn around IRs in two (2)
- 2 days.
- 3 So we are already anticipating a
- 4 further request by MGF in the new year for a further
- 5 delay, and that puts the entire hearing schedule at
- 6 risk. So by changing anything right now, we have to
- 7 keep our powder dry. We can't extend now for holidays
- 8 knowing that there is a high risk of -- yet another
- 9 risk -- another request coming down the pipe.
- 10 I -- Mr. Haight mentioned this morning
- 11 that MIPUG and Coalition have not opposed this
- 12 request. They have no skin in this game. This is
- 13 about Hydro being able to respond to this report, and
- 14 it's an important report, and there are gaps in the
- 15 report that need to be addressed.
- 16 It -- it may be that MGF will agree
- 17 with Manitoba Hydro, but it may be that they won't,
- 18 and it's going to take time to deal with that. And to
- 19 -- to use up that time now is unwise, because if our
- 20 concerns manifest themself and they don't get it done
- 21 by January 3rd, we're going to be looking at juggling
- 22 the schedule.
- 23 And in that regard, we would simply ask
- 24 now that we be consulted before making any of those
- 25 kind of specific changes, because as I've indicated,

1 Manitoba Hydro has planned all its activities around

- 2 the current schedule, and we have a business to run,
- 3 and our subject matter experts made commitments to
- 4 other parties and to other work, and the huge proj --
- 5 these huge projects are ongoing, and we've got to be
- 6 able to work with that schedule. We can't just flip
- 7 these people around, or otherwise we're risking --
- 8 putting at risk what all of us want to protect.
- 9 We shouldn't be blindly changing the
- 10 staff schedules at this point in order to accommodate
- 11 what is -- I -- I was dumbfounded by this request on
- 12 Saturday, that -- that -- and I think there's an
- 13 obvious answer, and I think the obvious answer right
- 14 now is we have to stick with the schedule we've all
- 15 been working to.
- 16 And it's -- it's -- I don't want to be
- 17 the Grinch and tell somebody that their Christmas is
- 18 gone, but they were told back in October, and so for
- 19 this to come in on Saturday morning to us was -- it's
- 20 an understatement to say that we were surprised.
- One moment.

22

23 (BRIEF PAUSE)

24

MS. PATTI RAMAGE: And I think maybe

- 1 to show the importance, Mr. McCallum wanted me to
- 2 remind again that we just -- we're not in a position -
- 3 we -- we think there's going to be a lot of IRs. We
- 4 think there's going to be a lot of material to address
- 5 in rebuttal, and we just aren't in a position to shave
- 6 that down any further.
- 7 And -- and I would repeat, we didn't
- 8 ask for December 29th. We have work plans over the
- 9 holidays, to be working on the rebuttal. We need to
- 10 get the IRs done, get to our -- our next stage. There
- 11 has to be some linear -- I -- I don't even know if
- 12 it's a word, but we need to work in a linear fashion
- 13 to be able to move this thing forward, and adding more
- 14 and multiple layer of tasks is -- just doesn't work.
- 15 THE CHAIRPERSON: All right. Ms.
- 16 Steinfeld...?
- MS. DAYNA STEINFELD: Mr. Chair, can -
- 18 can we -- I would just ask that Ms. Ramage --
- 19 clarify and confirm her comments regarding the
- 20 deadline for the Hydro rebuttal having changed at some
- 21 point in this process.
- 22 It's my understanding that it was
- 23 always scheduled to be filed for the rebuttal of
- 24 Daymark, Sask Power and MGF on January 12th, so if
- 25 we'd just ask her to check that and confirm. I'm

- 1 looking now at the schedule that dated back to prior
- 2 to the MGF request for an extension, so if that could
- 3 be checked and confirmed for the purposes of the
- 4 record.
- 5 It may also be helpful to clarify the
- 6 timing between when Hydro first received the MGF
- 7 report and the deadline of the responses. I think the
- 8 calculation is being done by Ms. Ramage as between
- 9 when the CSI redactions were completed, and when the
- 10 IRs were due, but it may be helpful to put on the
- 11 record the timing between when Hydro received the
- 12 report in its unredacted form from MGF and the timing
- 13 of the IR question deadline.
- MS. PATTI RAMAGE: If you give me a
- 15 moment, I can call that up right now.
- THE CHAIRPERSON: Sure.

17

18 (BRIEF PAUSE)

- 20 MS. PATTI RAMAGE: Yes. With respect
- 21 to the filing of Manitoba Hydro's rebuttal, I can
- 22 confirm that, as indicated in the PUB's letter of
- 23 October 5th, it indicated that Manitoba Hydro's
- 24 rebuttal evidence on the MGF report would be filed on
- 25 January 15th. That was changed, I believe, subject to

- 1 check, on the November 28th report or letter from the
- 2 Board, and that was changed to January 12th. So my
- 3 comments stand on that aspect.
- In terms of timing between CSI, again,
- 5 I -- I don't think it's useful to do this on the mic,
- 6 for me to check the dates. I will check them
- 7 afterwards, but based on my review here, I don't have
- 8 a reason to believe these dates are incorrect. What
- 9 Ms. Steinfeld might be referring to is that we -- I
- 10 referred to the date we have from the time we have CSI
- 11 released to the time we have our IRs filed, and there
- 12 may be a misconception that we start working on IRs
- 13 when we get that report.
- 14 The task at hand is to get the CSI
- 15 done, and while you may think of topics, IRs are not
- 16 being developed. It's not -- it -- it's just not a
- 17 process -- the process can't accommodate that. You --
- 18 you focus on the task at hand, get that done, and then
- 19 you move to the next task of -- of answering IRs. But
- 20 I will check, but I do believe the dates we've put on
- 21 the record are correct.
- THE CHAIRPERSON: Okay. Mr.
- 23 Haight...?

24

25 REPLY MR. BILL HAIGHT:

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1 MR. BILL HAIGHT: Thank you. A few
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- 2 brief comments in reply. You heard Ms. Ramage say
- 3 that the report substantively supports Hydro's rate
- 4 application, so I -- I wonder how something could be
- 5 procedurally unfair when substantively, it's -- it's
- 6 helping Hydro. So I -- I --
- 7 THE CHAIRPERSON: Well, here -- here's
- 8 the -- sorry. Sorry to interrupt. Here's the
- 9 problem.
- MR. BILL HAIGHT: M-hm.
- 11 THE CHAIRPERSON: We haven't seen the
- 12 report.
- MR. BILL HAIGHT: M-hm.
- 14 THE CHAIRPERSON: We're not going to
- 15 deal with the report. In terms of the substance, I --
- 16 I, you know, I -- I -- you made the comment -- as far
- 17 as I'm concerned, I don't care. I'm -- we're dealing
- 18 with the procedural motion, not with the substances,
- 19 so I -- I think -- the substance of the report, you
- 20 know, to talk about the substance of the report before
- 21 we actually receive the report into evidence just --
- 22 just doesn't -- I don't think it's the appropriate way
- 23 to deal with it.
- So I -- I, you know, I -- I'm sorry to
- 25 interrupt, but we -- we need to deal with the

- 1 procedural issue and the dates, so.
- 2 MR. BILL HAIGHT: I -- I hear you, Mr.
- 3 Chair, and -- and I only wanted to make that comment
- 4 as well, because when you were -- when you are looking
- 5 at the issue of procedural fairness, the fact that
- 6 counsel to Manitoba Hydro indicated that on the record
- 7 I think something that you want to --
- 8 THE CHAIRPERSON: Yes.
- 9 MR. BILL HAIGHT: -- keep in mind.
- 10 And the other point is -- is Ms. Ramage spoke about
- 11 beg -- you know, beg -- beginning to work on rebuttal,
- 12 but you also said that their rebuttal is -- is
- 13 essentially their capital project presentation. So
- 14 Manitoba Hydro has known for some time -- if we want
- 15 to talk about when people knew things -- Manitoba
- 16 Hydro has known for a long time what its capital
- 17 presentation is going to be. Of course, it has to
- 18 fine-tune that, but it knows when it made the rate
- 19 application.
- 20 And -- and it's had MGF's report since
- 21 December 8th. So it's known, since it's reviewing
- 22 that, and -- and the point is made that, Well, you're
- 23 looking at CSI, and so therefore you have to -- if you
- 24 just do that process, and then the next process, the
- 25 substance of that report is clear, and when Manitoba

- 1 Hydro read -- reads that, and has been reading it
- 2 since December 8th, it's known at that point in time
- 3 what its rebuttal evidence is going to be. It's clear
- 4 from the report.
- 5 So -- so to suggest and to confine
- 6 timelines about the schedule of when CSI is done, when
- 7 IRs are done, it really overlooks the fact that their
- 8 capital presentation and their rebuttal are the same,
- 9 and -- and that they have known for a long period of
- 10 time what that case is that they have to meet, and
- 11 that they've had the Daymark report since December
- 12 8th, so those are the only comments in -- in reply --
- 13 MGF, excuse me. Thank you.
- 14 THE CHAIRPERSON: Thank you. My
- 15 understanding is that MIPUG's position is on the
- 16 record on this issue. Is that correct?
- 17 MR. ANTOINE HACAULT: It -- it's not
- 18 on the record in the sense of we haven't filed an
- 19 exhibit, but I will put it on the record we did send
- 20 an email confirming we're not opposed to this two (2)
- 21 day extension. We can work with it, and I guess what
- 22 I would encourage -- I see some discussion happening
- 23 here while we might able to get with -- together with
- 24 MGF and correct a lot of these things we might have to
- 25 do through interrogatories.

- 1 We've always encouraged, as an
- 2 Intervenor, open discussions and -- and trying to deal
- 3 with things in a collegial way. I'm sure parties will
- 4 try to do that, but there are ways to solve a two (2)
- 5 day problem if people are talking to each other in
- 6 answering IRs, and -- and -- and I'd ask the Board to
- 7 consider and encourage the parties to continue to
- 8 cooperate in these proceedings, as we have always
- 9 tried to.
- THE CHAIRPERSON: Ms. Dilay...?
- 11 MS. KATRINE DILAY: I can also confirm
- 12 on behalf of the Coalition that we did not oppose the
- 13 extension of time requested by MGF, and we would also
- 14 echo MIPUG's comments on that.
- 15 THE CHAIRPERSON: Thank you. Mr.
- 16 Monnin, I don't know if you want to take your position
- 17 now, or file something in writing by the end of the
- 18 day?
- 19 MR. CHRISTIAN MONNIN: You know, I'll
- 20 -- I'll sit firmly on the fence on this one, Mr.
- 21 Chair. I -- I am fine either way, whichever the Panel
- 22 finds, we will -- we'll proceed, and that's about all
- 23 I can say at this point, so.
- THE CHAIRPERSON: Okay.
- MS. PATTI RAMAGE: Mr. Chair, I should

- 1 correct something.
- THE CHAIRPERSON: Go ahead --
- 3 MS. PATTI RAMAGE: I'm advised by --
- 4 THE CHAIRPERSON: -- Ms. Ramage.
- 5 MS. PATTI RAMAGE: -- Ms. Minier
- 6 (phonetic) in the back row that I misspoke.
- 7 THE CHAIRPERSON: Okay.
- 8 MS. PATTI RAMAGE: In terms of
- 9 Manitoba Hydro corrections. I said, "in CSI process."
- 10 It has been an ongoing process in terms of those
- 11 corrections, and Manitoba Hydro did not receive
- 12 responses in terms of when it -- it -- when it
- 13 submitted its response to MGF, because they
- 14 provided...

15

16 (BRIEF PAUSE)

- MS. PATTI RAMAGE: -- there was --
- 19 there was back-and-forth, but they -- those changes
- 20 weren't incorporated and -- and I -- Manitoba Hydro
- 21 can't respond to something it hasn't seen. So it's --
- THE CHAIRPERSON: Yes.
- 23 MS. PATTI RAMAGE: -- it's nonsensical
- 24 to suggest that we should respond before we can
- 25 prepare our response to a report we haven't seen.

1 THE CHAIRPERSON: Yeah. Mr. Orle...?

- 2 MR. GEORGE ORLE: All that trouble for
- 3 and take no position on the matter.
- 4 THE CHAIRPERSON: Thank you. As I
- 5 understand it, counsel sent it to me and to all the
- 6 Intervenors and gave me until the end of today. So
- 7 we're -- the Board -- the Panel is not going to
- 8 consider this until the time is elapsed in case any of
- 9 the other Intervenors want to respond. And we will
- 10 consider it in due course.
- 11 Mr. Hacault made the comment about the
- 12 parties working together. Throughout this process
- 13 we've tried to ensure all counsel knew what was going
- 14 on. We've actually had a lot -- very good cooperation
- 15 in terms of the schedule. This is a difficult matter
- 16 to schedule. Our counsel spent an enormous amount of
- 17 time and, quite frankly, this panel went through
- 18 numerous schedules, so if there is an opportunity for
- 19 counsel to try and come to some resolution of this
- 20 they -- I guess they have today. Otherwise, the Panel
- 21 will deal with this issue either at the end of today
- 22 or sometime tomorrow and we will provide our decision
- 23 to the parties.
- Okay. On that note, I guess we are
- 25 into the issue of the undertakings?

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1 MS. PATTI RAMAGE: I have provided Mr.
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- 2 Simonsen with a number of undertakings. And does the
- 3 Panel have them?
- 4 MR. KURT SIMONSEN: Not yet.
- 5 MS. PATTI RAMAGE: Okay.

6

7 (BRIEF PAUSE)

8

- 9 MS. PATTI RAMAGE: The first two (2)
- 10 of the undertakings that are being distributed are
- 11 Number 7 and Number 8. Mr. Simonsen had already
- 12 assigned them Manitoba Hydro Exhibit 84 for Number 7,
- 13 and Exhibit 85 for Number 8.

14

- 15 --- EXHIBIT NO. MH-84: Answer to Undertaking No.
- 16 7

17

- 18 --- EXHIBIT NO. MH-85: Answer to Undertaking No.
- 19 8

- MS. PATTI RAMAGE: And I wanted to --
- 22 with respect to Number 7, the copy that was
- 23 distributed electronically on which the paper copies
- 24 provided have one (1) error in it that we wanted to
- 25 correct. We will get a new electronic copy to Mr.

- 1 Simonsen, but rather than kill trees, on Undertaking
- 2 Number 7, if you first look to the chart on the --
- 3 it's on page 3 of 5. We should delete the reference
- 4 to gigawatt hours. The slash in gig -- the -- or the
- 5 slash stays. Just "gigawatt hours" should come out.
- 6 That's an incorrect reference.
- 7 And then similarly on page 4 that
- 8 follows you'll see in the last two (2) columns of the
- 9 right -- to the right, it should refer to not gigawatt
- 10 hours but megawatt hours. And as I say, that
- 11 correction will be made on the electronic copy, but we
- 12 are hoping people could just do it by pen rather than
- 13 reprinting all of these.

14

15 (BRIEF PAUSE)

- MS. PATTI RAMAGE: Okay. The next --
- 18 BOARD MEMBER KAPITANY: Ms. Ramage,
- 19 can I just ask on that table, page 4 of 5, is it all
- 20 three (3) columns that we're meant to change gigawatt
- 21 hours to megawatt hours, or just the second last
- 22 column?
- 23 MS. PATTI RAMAGE: It was the two (2)
- 24 last columns, net cost -- net cost, it's mega -- it
- 25 said "gigawatt hour." It should be megawatt hours.

- 1 And net cost, megawatt hours year over year increase
- 2 should change.
- BOARD MEMBER KAPITANY: Okay. So the
- 4 domestic load remains in gigawatt hours?
- 5 MS. PATTI RAMAGE: Yes, it does. Too
- 6 many papers at once here. So the --
- 7 BOARD MEMBER KAPITANY: And then page
- 8 5 of 5 as well? Sorry.
- 9 MS. PATTI RAMAGE: Yes.
- 10 BOARD MEMBER KAPITANY: Okay. Thank
- 11 you.
- MS. PATTI RAMAGE: The next
- 13 undertaking that we've provided is Manitoba Hydro
- 14 Underna -- Undertaking Number 12. And that was
- 15 producing the IFF runs that assume zero payments to
- 16 government. That was provided to MKO at transcript
- 17 page 1987. And that should now be given Manitoba
- 18 Hydro 86.
- 19 Is that correct, Mr. Simonsen?
- MR. KURT SIMONSEN: That's correct.

21

- 22 --- EXHIBIT NO. MH-86: Answer to Undertaking No.
- 23 12.

24

MS. PATTI RAMAGE: And then lastly we

- 1 have a revised IR. This is an IR that Mr. Miles was
- 2 asked about by both the Coalition and PUB counsel.
- 3 It's a revision to PUB/Manitoba Hydro 1st Round
- 4 131(b)(c), and that was -- actually it was in the IR
- 5 itself, indicated that we would update values when
- 6 they became available. And they are available. We
- 7 have updated them.
- Now, in this IR I should also explain
- 9 that on page 3 of that IR, there is -- redactions have
- 10 been made. Those redactions are exactly the same as
- 11 in the original response with the same redaction code.
- 12 So it's -- it's just an update to that information.
- 13 So we will -- the CSI version will be with the Board
- 14 and this is the public version.
- MR. KURT SIMONSEN: Do you want that
- 16 as an exhibit? That'll just be a -- a bolt on to the
- 17 existing IR?
- 18 MS. PATTI RAMAGE: I think that's all
- 19 we have to do with that one (1).
- MR. KURT SIMONSEN: Thank you.
- 21 MS. PATTI RAMAGE: Mark it as revised.

22

23 (BRIEF PAUSE)

24

MS. PATTI RAMAGE: One (1) other point.

- 1 Undertaking 8. It's --
- THE CHAIRPERSON: Sorry, which one
- 3 (1), Ms. Ramage?
- 4 MS. PATTI RAMAGE: Undertaking 8. Oh,
- 5 no, I'm sorry. It's Undertaking 7 is -- it's just the
- 6 double-side of both pages.
- 7 THE CHAIRPERSON: Okay. Good. Thank
- 8 you.
- 9 MS. PATTI RAMAGE: There is no further
- 10 change.

11

12 (BRIEF PAUSE)

13

- 14 THE CHAIRPERSON: Mr. -- sorry. Ms.
- 15 Ramage, are you done? What --

16

17 (BRIEF PAUSE)

- 19 MS. PATTI RAMAGE: Just to be clear,
- 20 because I'm not sure I addressed it, I thought -- is
- 21 in Undertaking 8, the second page also has a graph
- 22 with gigawatt hours that should be crossed out. The 7
- 23 and 8.
- 24 THE CHAIRPERSON: Okay. That's the
- 25 one (1) in the heading? Got it. Okay.

- 1 MS. PATTI RAMAGE: Correct.
- THE CHAIRPERSON: That's it?
- MS. PATTI RAMAGE: Yes, it is.
- 4 THE CHAIRPERSON: Mr. Hacault...?
- 5 MR. ANTOINE HACAULT: Thank you, Mr.
- 6 Chairman. Manitoba Industrial Power Users Group
- 7 thanks Manitoba Hydro for having put this information
- 8 together. As you will note in -- in the response to
- 9 Undertaking Number 7, provided last night, most of the
- 10 references are to materials which are not on the
- 11 record.
- 12 And some of the information
- 13 unfortunately isn't necessarily readily available on,
- 14 I'm going to say, the electronic record. Some of the
- 15 references to evidence which supports this graph dates
- 16 back to applications and General Rate Applications
- 17 which were only done in a paper format. So I think
- 18 we're actively trying to pull some of those from
- 19 InterGroup's archives.
- 20 And in the circumstances I'm unable to
- 21 advise whether or not we have any questions. We'll do
- 22 our best to deal with it as soon as we can and advise
- 23 the Board as soon as we can. But as I said,
- 24 unfortunately, this graph and information was not
- 25 largely based on the current records. So we didn't

- 1 have a chance to ask IRs on it. And we've got to dig
- 2 out some material to determine whether or not we would
- 3 need to do that.
- 4 THE CHAIRPERSON: Okay.
- 5 MS. PATTI RAMAGE: Mr. Chair --
- THE CHAIRPERSON: Sorry.
- 7 MS. PATTI RAMAGE: -- Mr. Hacault is
- 8 correct --
- 9 THE CHAIRPERSON: Okay.
- 10 MS. PATTI RAMAGE: -- that it was not
- 11 based on IRs, but it was in response to --
- 12 THE CHAIRPERSON: Right.
- 13 MS. PATTI RAMAGE: -- MIPUG's
- 14 evidence. Therefore, there wouldn't have been an IR
- 15 process for that, but...
- 16 THE CHAIRPERSON: Mr. Hacault, do you
- 17 have any --
- 18 MS. PATTI RAMAGE: We will attempt to
- 19 assist --
- THE CHAIRPERSON: I'm sorry, Ms.
- 21 Ramage?
- 22 MS. PATTI RAMAGE: I -- I said we can
- 23 assist MIPUG as required.
- 24 THE CHAIRPERSON: Yeah. Do you have
- 25 any idea what sort of time frame we're talking about?

- 1 We're talking this week or are we talking after
- 2 Christmas?
- 3 MR. ANTOINE HACAULT: I would expect
- 4 this week. To the extent we don't have ready access
- 5 to the archives, Ms. Ramage has kindly indicated that
- 6 she'll assist. So we'll do our best to advise this
- 7 week whether we have any questions.
- 8 THE CHAIRPERSON: And if you -- right.
- 9 And if you could, if you do have questions, if you
- 10 could determine which witnesses on this panel you
- 11 would need to ask questions, so that we don't have to
- 12 bring back everybody if they're not needed.
- 13 MR. ANTOINE HACAULT: Yes, Mr.
- 14 Chairman, we will do that. And prior to the previous
- 15 questioning, we had an exchange with Ms. Ramage as to
- 16 which people we needed on the panel. And I am
- 17 grateful for the good cooperation we've received in
- 18 making those people available. And I'm sure that'll
- 19 continue.
- THE CHAIRPERSON: Thank you. We have
- 21 -- sure, go ahead.
- VICE-CHAIRPERSON KAPITANY: Ms.
- 23 Ramage, can you just clarify now, on this graph page 3
- 24 of 5, what is the units on the y-axis, the y-axis of
- 25 the graph? What are the units?

1 (BRIEF PAUSE)

2

- MS. LIZ CARRIERE: It's -- it's an
- 4 index of net costs.
- 5 VICE-CHAIRPERSON KAPITANY: Thank you.
- 6 MS. LIZ CARRIERE: And revenue, sorry.

7

8 (BRIEF PAUSE)

- 10 MR. JAMES MCCALLUM: Sorry. Madam
- 11 Vice Chair, if, if it's helpful the graph is an
- 12 indexed graph trying to show the relationship and the
- 13 changing relationship between net unit costs and --
- 14 and customer rates taken from the 2000 starting point
- 15 through to 2017, and then -- and then going forward.
- 16 And so it's indexed to one hundred (100) as to say at
- 17 that point how have they changed relative to each
- 18 other since then.
- 19 MS. LIZ CARRIERE: Thank you. Sorry I
- 20 missed the nineteen (19) -- ninety-nine (99,000)
- 21 equals a hundred. Thank you.
- 22 THE CHAIRPERSON: Okay. I believe the
- 23 -- the remaining piece prior to re-examination, Ms.
- 24 Ramage, would be the -- the issue that was raised
- 25 before about the presentation on the decision-making

- 1 process for the business operations capital budget.
- 2 And I had spoken to -- to Board counsel and asked him
- 3 to prepare questions if there are follow-up. I'm just
- 4 -- I don't expect it's going to take very long.
- 5 I'm -- I'm thinking that what we should
- 6 do is break for lunch now, and then we can do that
- 7 right after lunch and then finish with your -- with
- 8 your re-examination. And I think that probably will
- 9 conclude the matters before this panel, subject to the
- 10 -- you know, to Mr. Hacault's possible questions of
- 11 this panel later on.
- 12 Okay.
- 13 MS. PATTI RAMAGE: Yeah, that sounds
- 14 fine.
- 15 THE CHAIRPERSON: Okay. So we'll
- 16 break for -- we'll -- we'll break till one o'clock.
- 17 Thank you.
- 18
- 19 --- Upon recessing at 11:50 a.m.
- 20 --- Upon resuming at 1:05 p.m.
- 21
- 22 THE CHAIRPERSON: Ms. Ramage...? Did
- 23 you want to put that on the record?
- 24 MS. PATTI RAMAGE: Yes. This
- 25 undertaking is Manitoba Hydro's -- took this

- 1 undertaking under advisement and that was with respect
- 2 to getting permission, and providing details and
- 3 analysis to support a request for an equity injection
- 4 and as indicated in the response to the undertaking,
- 5 Manitoba Hydro respectfully declines to provide the
- 6 information.
- 7 In discussions with Mr. Peters he
- 8 requested Manitoba Hydro put its position in writing.
- 9 So we have provided our position in the response to
- 10 the undertaking and as you will note and we can
- 11 address it in further detail, if required, and if
- 12 parties take issue but Manitoba Hydro has declined on
- 13 the basis of relevance and on the basis of public
- 14 interest privilege.
- 15 And if I could comment under the
- 16 relevance because, Mr. Chair, you made this comment on
- 17 Friday with respect to a similar topic. We include in
- 18 our comments regarding relevance the concept of making
- 19 recommendations on matters which are not strictly
- 20 within the PUB's mandate and we address that issue in
- 21 this indicating that these types of recommendations
- 22 have arose out of evidence produced in the context of
- 23 the normal review of rates and we think that is quite
- 24 different from embarking down a path of inquiry for
- 25 the sole purpose of making a recommendation on matters

- 1 that are beyond this Board's mandate.
- So, I will file that and await further
- 3 directions, if any, on how we'll deal with that.
- 4 THE CHAIRPERSON: Okay, thank you.
- 5 MS. PATTI RAMAGE: And if I didn't say
- 6 it, I think it's Exhibit 87.
- 7 THE CHAIRPERSON: Exhibit 87, yes, I
- 8 was just going to say that. Okay. Exhibit 87.

9

- 10 --- EXHIBIT NO. MH-87: Manitoba Hydro's written
- 11 response to undertaking
- given under advisement.

- 14 THE CHAIRPERSON: I guess the next
- 15 matter was the issue of your presentation or Hydro's
- 16 presentation on this issue of the decision-making for
- 17 the business operations capital budget, and we have
- 18 had evidence before about the way it was done for
- 19 distribution, transmission and generation, and whether
- 20 there are priorities set on -- on a corporate basis.
- 21 There was a suggestion, I guess there's
- 22 testimony, that it wasn't done on a corporate basis,
- 23 it was done with the different groupings and I had
- 24 asked if you could explain to us what the decision-
- 25 making process is, and I believe Mr. Wortley had said

1 that there's -- there's a view of moving -- and I

- 2 guess it was a three (3) to five (5) year period
- 3 toward something on more of a corporate basis.
- 4 And I'd just be interested in knowing
- 5 how you decide how to budget for it when you may be in
- 6 a position not to have enough money for the requests
- 7 of -- of all of your divisions which, quite frankly,
- 8 has always been my experience.
- 9 So if somebody wants to go through
- 10 that.
- MS. PATTI RAMAGE: Yes and Mr. Wortley
- 12 and Ms. Bauerlein have prepared some brief comments
- 13 for the Board.
- 14 THE CHAIRPERSON: Thank you.
- 15 MS. SANDY BAUERLEIN: Good afternoon.
- 16 I thought if we could just bring up IR -- it's PUB-MH-
- 17 1-64(b). It actually has a schematic diagram of sort
- 18 of how the current process works today and how we set
- 19 targets and allocate our targets to each of the
- 20 different groups. So, if we could bring that up I'd
- 21 thought then I would just -- we'd walk through that,
- 22 Mr. Wortley and myself, and talk a little bit about
- 23 where we're at today and -- and where we see ourselves
- 24 going in the future.
- So, it kind of starts on the far left

- 1 side. So, you'll see there's a box that talks about
- 2 executive committee establishes business operations
- 3 capital targets. So, again, we're not a new company
- 4 so those are really the targets -- each CEF you're
- 5 taking a look at what was approved in that in the
- 6 prior CEF.
- 7 And so when looking at that early in
- 8 the development of the capital expenditure forecast
- 9 the -- the four (4) vice-presidents responsible for
- 10 generation, transmission, distribution assets, as well
- 11 as assets such as like our buildings and IT meet with
- 12 finance and -- and now it would be Mr. McCallum and we
- 13 discuss some sort of what has changed or what might be
- 14 different in terms of what was approved previously.
- So if I kind of give an example, back
- 16 in 2012/'13 the overall target for business operations
- 17 capital was around 430 million. In 2016/'17, it's 530
- 18 million. And in that five (5) year window there's
- 19 been a lot of discussions at the vice-president level
- 20 talking about -- we have a capacity -- there's been a
- 21 problem in some capacity in certain geographic areas
- 22 of the province, which I think we've talked about
- 23 throughout this hearing or at times in this hearing.
- So, these were sort of raised by both
- 25 the vice-president of transmission and the vice-

- 1 president of distribution at the time. So, you know,
- 2 there was evidence pointing towards we had some issues
- 3 along areas like Lake Winnipeg East in the southern
- 4 Steinbach area. Within the City of Winnipeg we have
- 5 some substation issues.
- And so while it's not a sort of precise
- 7 calculation, it's looking at, here is some of the
- 8 issues here is what we think it's going to cost,
- 9 here's some of the resource constraints, you know, we
- 10 have financial constraints from the perspective of we
- 11 typically in the past have looked towards the capital
- 12 coverage ratio as an indicator of, you know, whether
- 13 or not that was a reasonable ability for us to -- to
- 14 spend, and we looked at, you know, people
- 15 availability, as well as availability of -- of perhaps
- 16 contracting out that work.
- So while it wasn't anything exact, it
- 18 did help us establish sort of the allocation for what
- 19 that pot of money should look like and you can see
- 20 that over the five (5) years we have increased that
- 21 allocation.
- 22 It's important to note when we do this,
- 23 though, we kind of look a lot -- and I think Mr.
- 24 Wortley has talked about this and -- and perhaps can
- 25 elaborate a little further, is we do look a lot at the

- 1 short -- the -- the next couple years, next one (1) to
- 2 three (3) year timeframe.
- 3 Really, the targets beyond that are
- 4 right now currently sort of set just based on
- 5 historical spend and anything that we might sort of
- 6 know of in the future. But again, they're -- they're
- 7 fairly preliminary and as those years become closer,
- 8 we refine them.
- 9 So in each year even when we look at
- 10 the allocation of the target to each of the areas,
- 11 again, we're looking at where the specific
- 12 requirements are. So, for example, if you compare the
- 13 capital expenditure forecast from CEF15 to CEF16,
- 14 you'll see again that there was a -- based on a review
- 15 of where some of the risks were and the requirements,
- 16 there was a -- a reallocation of -- of actually a
- 17 change in the overall target, as well as a
- 18 reallocation of that target funds from the generation
- 19 portfolio to, you know, some in the transmission and
- 20 distribution portfolio is based on -- on the
- 21 understanding of the risk and the needs and the
- 22 requirements.
- 23 So that's sort of at the highest level
- 24 how the targets are established and it's an iterative
- 25 process. Those targets are then finalized by approval

- 1 of the capital expenditure forecast by executive
- 2 committee as the sort of input into the integrated
- 3 financial forecast, and then they are also now
- 4 finalized by the MHEB capital -- capital committee, so
- 5 it's a subcommittee of the Manitoba Hydro Electric
- 6 Board.
- 7 So I'll let Mr. Wortley add to that a
- 8 little bit in terms of where we now take the target
- 9 and how we, you know, prioritize the investments
- 10 within those targets.
- MR. JOEL WORTLEY: So the first thing
- 12 it's really important to understand that all -- albeit
- 13 it's one (1) supply chain and one (1) company, the --
- 14 the role of generation versus transmission versus
- 15 distribution, there's -- it's very different.
- 16 And so if we think about that first
- 17 when you're planning your investments, the first thing
- 18 to come off the table are the really big things.
- 19 You're going to make sure that you've got the security
- 20 of your dams locked down because a cascading failure
- 21 of, say, the lower Nelson River is just completely
- 22 unacceptable. So when you're talking about planning
- 23 investments, those things have already been taking
- 24 care of, and you've also secured the things that would
- 25 say -- insure you against a -- a provincewide blackout

- 1 because that's -- that's not acceptable either. When
- 2 you're getting into really the -- the marginal
- 3 planning in terms of optimization, you're into the
- 4 marginal risks and the marginal benefits.
- 5 And the marginal risks and benefits are
- 6 very different from generation to transmission to
- 7 distribution. Because in generation any excess energy
- 8 is sold on the export market. It's simply a revenue
- 9 question. If you decide not to invest in a generating
- 10 unit and it comes off-line, you lose the revenue that
- 11 you have gotten by exporting that energy on the export
- 12 market.
- In transmission, it's a question of
- 14 bulk grid reliability and revenue to a certain extent
- 15 if you're dealing with a -- a tie-line or an export
- 16 line. And so, as you decide whether to invest or not,
- 17 again, the premise being that your big risks and your
- 18 -- your customer connections, your capacity issues
- 19 have come first, you're into that -- that marginal
- 20 area of: Can I afford to be without this particular
- 21 element from a reliability perspective? And if you --
- 22 if you've -- if you've done your job well you won't --
- 23 the difference is hard to see. If you've done your
- 24 job poorly, you have big problems with rolling
- 25 blackouts or brownouts, and grid reliability issues.

- 1 And so in generations its revenue; in transmission
- 2 it's reliability; and distribution, it's direct impact
- 3 to the customer in terms of outage and -- and not
- 4 having the energy when they want it.
- 5 And so when you -- when you line those
- 6 three (3) things up, and you say what -- what's the
- 7 level of risk tolerance that I should apply across the
- 8 board with these things, they're very difficult to
- 9 compare to each other. You can't say that this much
- 10 reliability is worth that much outage time for -- from
- 11 a customer they're different units.
- 12 And so what happens in our current
- 13 practice is that each of those groups is responsible
- 14 for planning their capital such that they reduce those
- 15 risks, the risk to their particular portion of the
- 16 business to an acceptable level.
- 17 As we go forward and what we're doing
- 18 is we're moving from that individual portfolio
- 19 perspective to a common basis evaluation for the
- 20 Company. And what that means is we've developed
- 21 something called the corporate value framework. And
- 22 the corporate value framework works in five (5)
- 23 categories to use twenty-eight (28) different value
- 24 measures to assess how much risk am I buying down or
- 25 how much benefit am I achieving from this particular

- 1 investment.
- 2 And it will give you a score on a
- 3 common basis, a common denominator, whether it's in
- 4 generation, transmission or distribution such that
- 5 you've got a -- a means of comparing them to each
- 6 other.
- 7 The ele -- elements of common risk:
- 8 environment, safety, corporate citizenship are all
- 9 done on a -- on a common consequence scale, but the --
- 10 the revenue -- well, revenue is revenue it's easy,
- 11 it's dollars, but the -- the reliability and the
- 12 customer reliability need to be levelled against the
- 13 other, each other.
- 14 And so we've done that in this
- 15 corporate value framework, and -- and it -- it brings
- 16 that leveling of risks and benefits such that you do
- 17 get a common denominator evaluation of all your
- 18 investments, which is cal -- you can calibrate it.
- 19 You can change it such that if you -- if you're
- 20 finding that the output is not supporting your
- 21 corporate objectives, it can be re-leveled and -- and
- 22 you can carry on.
- 23 On the basis of that corporate value
- 24 framework, we are in the process of and -- and the
- 25 three (3) to five (5) year time frame was mentioned,

- 1 the corporate value framework exists today. It's
- 2 being piloted. It's been rolled out. We will be
- 3 using it in the next little while to optimize each of
- 4 our investment portfolios. So you'll have an
- 5 optimized portfolio in generation, an optimized
- 6 portfolio in transmission, and an optimized portfolio
- 7 in distribution.
- 8 You can then take that and compare them
- 9 to each other because they're on -- they're on a
- 10 common point system to say, well, the last dollar that
- 11 went into generation bought his many points and the
- 12 last dollar that went into distribution bought that
- 13 many points. Maybe, you know, if they're not the
- 14 same, if they're out of whack, would give you the
- 15 opportunity to -- to -- to adjust.
- And that's exactly what we're working
- 17 on. That's our -- our objective of optimizing or
- 18 executing portfolios and would be the information that
- 19 we would use to adjust targets as we go forward.
- 20 The other piece of information is the
- 21 longer-term outlook and so the same tools and the same
- 22 monitoring of asset condition, forecasting, and
- 23 degradation, and therefore forecasting of end-of-life
- 24 of assets will be used to say, well, how much money
- 25 are we going to need longer-term to keep the assets

1 functioning, to keep the system safe and reliable and

- 2 to make sure that we don't get into a situation where
- 3 we're -- we're suddenly surprised or overwhelmed by a
- 4 -- a bulge in asset replacements.
- 5 And so that -- that is not an
- 6 easy thing to do. Forecasting anything is fraught
- 7 with uncertainty. Forecasting then an asset is going
- 8 to expire and what you might think you might want to
- 9 do about it when it does expire, cause you may not be
- 10 a straight replacement, you might want to intervene
- 11 some other way, whether it's life extension, or some
- 12 operating mitigation. Trying to understand what it
- 13 might cost you in ten (10) years to -- to deal with
- 14 that asset has a lot of uncertainty in it.
- And so, we want to make sure as we
- 16 approach that that we're not burying a lot of time and
- 17 expense in forecasting -- you know, trying to fine-
- 18 tune a forecast number that doesn't really change
- 19 anything. It's got to be meaningful and so that --
- 20 those are steps ahead of us to see how -- how good are
- 21 these forecasts; do they drive decisions; and then if
- 22 they do, it's worth it. If -- if they don't well
- 23 that's a lot of engineering and a lot of -- a lot of
- 24 time spent producing forecasts that isn't worthwhile.
- THE CHAIRPERSON: Mr. Wortley, when

- 1 you -- you moved to this system where you're going to
- 2 be, sort of establishing common measurements, how to
- 3 you actually test against it? What do you do, for
- 4 example, let's say you've moved -- you're now using
- 5 this -- this new system and you're at the end of year
- 6 one, how are you testing whether you're actually
- 7 achieving the kind of results you were hoping for
- 8 versus just, you know, creating a more complicated
- 9 system that's difficult to evaluate?
- 10 MR. JOEL WORTLEY: So the -- the
- 11 testing of the output comes in a number of different
- 12 forms; mostly to do with release, running scenarios,
- 13 sensitivity analyses, looking at, if I -- say if I --
- 14 if I subtract 10 percent of my capital what -- what
- 15 happens if I add 10 percent more. Do I actually get
- 16 more value?
- 17 And so there's that portfolio level of
- 18 questioning my output but then within a project
- 19 there's a -- there's another level of questioning or
- 20 testing that goes on, which is that, if are you using
- 21 the system to its full capability instead of having
- 22 one (1) project, one (1) solution in the system,
- 23 you've got one (1) project with three (3) or four (4)
- 24 different options that you're considering for that
- 25 particular issue.

- 1 And so when you run the optimizer
- 2 you're allowing the computer to look at -- the
- 3 computer understands how the asset is going to degrade
- 4 over time. It understands -- you've told it
- 5 potentially that your costs may go up, your costs to -
- 6 to mitigate may go up over time as degradation
- 7 carries on it. It -- it understands the difference
- 8 between you're A, B and C options and -- and will
- 9 allow trade-offs.
- 10 And so if it chooses, say, option B
- 11 you've got the opportunity to look at that and say,
- 12 hmm, it chose B over A, which had a cost difference of
- 13 whatever it happens to be, Does -- does that make
- 14 sense? Does that make sense from a risk tolerance
- 15 perspectives? Does that make sense from a value
- 16 perspective? Did I get enough value? Did I feel like
- 17 I -- I got what I paid for.
- 18 And so you can see it at the project
- 19 level. You can see it at the portfolio level. You
- 20 can -- you can run scenarios and -- and test the
- 21 output to say: Does this risk -- level of risk
- 22 tolerance that's coming out here, does the place where
- 23 the dollars are being programmed make sense.
- 24 And fundamentally that's the test
- 25 you've got to come back to. Because at the end of the

- 1 day, generation knows its business and knows where --
- 2 where the revenue is at stake. Transmission knows
- 3 where reliability is at risk and distribution knows
- 4 where the customers are at risk.
- 5 And if we got something out in a black
- 6 box type scenario that didn't make any sense at all,
- 7 then we're definitely doing it wrong and that's not
- 8 the case at all. It's -- it's not black box. It's
- 9 very transparent. You can see this mon -- this money
- 10 buys down these risks. So you've got the opportunity
- 11 to -- to question. You don't have to accept what
- 12 comes out. It is just a decision support tool, not a
- 13 decision tool.
- 14 THE CHAIRPERSON: Do you have any
- 15 questions. Mr. Peters...?

- 17 RE-CROSS-EXAMINATION BY MR. BOB PETERS:
- 18 MR. BOB PETERS: Yes, thank you. I
- 19 would like to follow-up on -- on just a couple of
- 20 areas if I could, Mr. Chair, and Mr. Wortley, and Ms.
- 21 Bauerlein.
- 22 Would it be correct that the capital
- 23 budgets are not currently based on the quantified and
- 24 objective processes that Manitoba Hydro intends to use
- 25 after phase 3 of its capital asset management program

- 1 is implemented?
- 2 MR. JOEL WORTLEY: You've almost got
- 3 it right there in that the -- the -- phase 3 is not --
- 4 not directly related to the capital asset management
- 5 practices or, sorry, the capital planning practices
- 6 that we're implanting.
- 7 The plans to deploy our capital asset
- 8 planning tools are already in motion. They're not
- 9 waiting for phase 3. Phase 3 of our corporate asset
- 10 management framework is the larger endeavour about
- 11 aligning the Company's activities. The capital
- 12 planning processes and tools are being deployed
- 13 currently and by the end of this year they'll all be
- 14 in place and what needs to happen before the -- the
- 15 three (3) to five (5) year timeframe comes from
- 16 building the data sets, getting good at the processes
- 17 and challenging the -- the outputs such that we get to
- 18 a place where we are confident that we're -- that
- 19 we're getting what we need out of these systems.
- 20 MR. BOB PETERS: Mr. Wortley, does
- 21 that suggest to the Panel that the phase 3 is going to
- 22 take place sometime after the next three (3) to five
- 23 (5) years that you've spoken about?
- MR. JOEL WORTLEY: Not necessarily.
- 25 These things -- it's -- it's a journey and it's a

- 1 journey that happens in different phases, and it
- 2 happens very broadly across the organization. And so
- 3 the challenge is to foster the changes you want to see
- 4 in a coordinated and efficient fashion without
- 5 overloading areas. If you -- if you try to move too
- 6 quickly, undoubtedly people check out.
- 7 So no, phase 3 does not have to wait
- 8 for the completion of the capital planning tools. It
- 9 will happen when the Company's ready.
- 10 MR. BOB PETERS: And you're not able
- 11 to put time estimate on when the Company will be ready
- 12 for that?
- 13 MR. JOEL WORTLEY: I could estimate
- 14 right now that it -- it -- we would likely start phase
- 15 3 towards the end of the coming year, but at this
- 16 point that's uncertain.
- 17 MR. BOB PETERS: In the Manitoba Hydro
- 18 rebuttal evidence which was Manitoba Hydro, I think
- 19 it's, Exhibit 52, and specifically on page 49, which
- 20 is on the monitors in front of us, at the end of the
- 21 second paragraph there is a sentence that says:
- 22 "Past practice has been to assume
- that past renewal investment
- 24 requirements are indicative of
- future mid and long-term renewal

- investment requirements."
- 2 Do you see that?
- 3 MR. JOEL WORTLEY: I do.
- 4 MR. BOB PETERS: Does that suggest
- 5 that that is no longer the practice or is that still
- 6 the practice as we sit here today?
- 7 MR. JOEL WORTLEY: With respect to
- 8 CEF16, that is the practice. I'd say we are in
- 9 transition. It will not be the future practice.
- MR. BOB PETERS: So what you're
- 11 telling the Board is that instead of using that -- the
- 12 new science and the computer assistance that you just
- 13 mentioned in a previous answer from your asset
- 14 management techniques, for the two (2) test years that
- 15 Hydro is -- has before this Board, Manitoba Hydro is
- 16 relying on the trends, and assuming that things will
- 17 be the same as they have been in the past?
- 18 MR. JOEL WORTLEY: Not quite. This
- 19 sentence refers to mid- and long-term investment
- 20 requirements. So, these are outside of the test
- 21 years.
- 22 The test year investments are programed
- 23 based on current issues, current condition of the
- 24 assets and the need to ensure the safe, reliable
- 25 operation of the system.

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1 MR. BOB PETERS: All right. Well,
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- 2 let's -- let's stay with that thought in terms of the
- 3 test year and we may have to go back to -- well, let
- 4 me ask the question and we'll see if we need the
- 5 schematic back up again.
- 6 But, would the Board be correct in
- 7 understanding, Mr. Wortley, that the current and the
- 8 test years and the capital budgets that Manitoba Hydro
- 9 has in those test years would -- would be coming down
- 10 in front of the senior executives to the management?
- 11 MR. JOEL WORTLEY: They begin with the
- 12 senior executive, yes. It's -- it's sort of a top-
- 13 down/bottom-up meet-in-the-middle type process where
- 14 the -- the needs identified in the operating areas are
- 15 -- are brought up, and the -- the need for constraints
- 16 and limiting spending are brought down from the upp --
- 17 executive of the Corporation with a bit of a
- 18 negotiation in-between.
- 19 MR. BOB PETERS: All right. Maybe we
- 20 could go back then just to show the Panel that
- 21 Schematic. Thank you.
- 22 We see in the top left-hand area of the
- 23 screen, and this is PUB first round interrogatory 64
- 24 (a) and (b) that the executive committee will
- 25 establish the budget, the capital targets; correct?

1 MS. SANDY BAUERLEIN: As I said, those

- 2 are really the establishment from, you know, prior
- 3 CEF. Again, we're not starting at square 1. So
- 4 that's really saying today if I was looking at CEF16,
- 5 I would be starting with what had been approved in
- 6 CEF15 for those years.
- 7 MR. BOB PETERS: But there can be
- 8 adjustments to what was approved previously, and
- 9 you've told the Board about that this afternoon;
- 10 correct?
- 11 MS. SANDY BAUERLEIN: That is correct.
- 12 MR. BOB PETERS: But I also see Mr.
- 13 Wortley's point, I think, that the capital expenditure
- 14 forecast inputs comes from the bottom-up is what I
- 15 think I understood Mr. Wortley to say and then as well
- 16 as from the top down.
- 17 Is that practically what happens, Mr.
- 18 Wortley?
- 19 MR. JOEL WORTLEY: That's right.
- 20 MR. BOB PETERS: So in that particular
- 21 instance, the executives know how much was approved in
- 22 the prior year, and they're getting feedback from the
- 23 vice-presidents as to how much they want for the
- 24 current year, and they're going to meet somewhere in
- 25 the middle?

- 1 MR. JOEL WORTLEY: That's right.
- 2 MR. BOB PETERS: I wonder if we could
- 3 also go to, hopefully not forgotten, PUB Exhibit 42-4
- 4 of the fourth book of PUB counsel documents and I
- 5 think we'll go to page 578. And I think we can look
- 6 at the bottom of the page, the last paragraph. It's
- 7 not highlighted, but it relates to a point that Ms.
- 8 Bauerlein and Mr. Wortley that you just talked to the
- 9 Chairman about, and I'm looking at the end of the
- 10 paragraph, starting in the middle. I'll read it for
- 11 the record.
- "On this basis approved capital targets are reviewed at the vicepresident level to assess whether
- 15 re-allocation of funds is required
- 16 in order to balance operational
- 17 priorities and optimize overall
- 18 corporate value considering changes
- in business, financial and economic
- assumptions, as well as operational
- 21 risk factors. Any proposed target
- 22 adjustments are reviewed and
- 23 approved by all impacted vice-
- 24 presidents to balance operational
- 25 priorities and risks."

- 1 Do you see that portion I read?
- 2 MR. JOEL WORTLEY: I do.
- MR. BOB PETERS: Now, does that
- 4 suggest that currently as amongst the vice-presidents,
- 5 they will have to make trade-offs as between who gets
- 6 how much based on how they assess the risks?
- 7 MR. JOEL WORTLEY: That's correct.
- 8 MR. BOB PETERS: And you've already
- 9 indicated that different divisions and I'm thinking of
- 10 the generation as a division, the transmission as a
- 11 division, and the distribution as a division, they may
- 12 have different measuring sticks as to what their risks
- 13 are; correct?
- MR. JOEL WORTLEY: Yes, they have
- 15 different risks, that's right.
- 16 MR. BOB PETERS: They have different
- 17 risks and they -- and therefore measure them
- 18 differently as well.
- 19 MR. JOEL WORTLEY: That's right.
- 20 MR. BOB PETERS: And so if the vice-
- 21 presidents are supposed to decide who gets how much of
- 22 the capital budget, how meaningful can that be if --
- 23 if they are all using different risk definitions and
- 24 assessments of risk?
- MR. JOEL WORTLEY: This is the

- 1 challenge. And it -- and it's not an easy one to
- 2 overcome. In this particular case with this practice.
- 3 the vice-presidents are -- are the operating vice-
- 4 presidents. They understand their operations and they
- 5 understand where -- they define what is a tolerable
- 6 level of risk to carry with respect to their
- 7 operation. And so this -- look at the -- at the -- at
- 8 their targets and the unfunded -- the work they can't
- 9 fit into their targets is a look at what risks are
- 10 there to my business at this level of funding.
- 11 And teaching in -- in the perspective
- 12 of their own operating context: Is this tolerable or
- 13 not? And if it's -- if they deem it to be
- 14 intolerable, then it's up to them to bring that --
- 15 that perspective forward, make their case to the other
- 16 vice-presidents to say -- to demonstrate that it's not
- 17 tolerable.
- 18 MS. SANDY BAUERLEIN: Which is really
- 19 what they've done over the last number of years with
- 20 respect to some of the issues around some of the
- 21 capacity constraints. So, they've been bringing those
- 22 risk assessments forward for discussion.
- 23 MR. BOB PETERS: And, Ms. Bauerlein,
- 24 what you're telling the Panel is that the capacity
- 25 constraints -- do I assume that's mostly transmission?

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1 MS. SANDY BAUERLEIN: And
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- 2 distribution, a lot of substations. So again, it's in
- 3 certain geographic parts of -- of the province and --
- 4 and even parts of -- of the City of Winnipeg.
- 5 MR. BOB PETERS: So would it be
- 6 accurate then to suggest that the -- the vice-
- 7 presidents of transmission and distribution have to
- 8 convince the vice-president of generation that their
- 9 risks are of a higher priority than what perhaps the
- 10 VP generation has on -- on that VP's risk register?
- 11 MR. JOEL WORTLEY: It's about a
- 12 discussion for what's -- what's best for the Company,
- 13 what's best for the customer.
- 14 MR. BOB PETERS: And is it correct
- 15 then that under this corporate value framework that
- 16 you're -- you're migrating to, Mr. Wortley, Manitoba
- 17 Hydro's executive has not yet sat down and established
- 18 corporate wide risk measures and acceptable levels?
- 19 MR. JOEL WORTLEY: The corporate value
- 20 framework is -- embeds those risk tolerances, those
- 21 risk levels in terms of how the consequences are
- 22 rated. And so within the corporate value framework,
- 23 there are fourteen (14) identified consequence
- 24 categories, each with nine (9) levels of impact.
- 25 And so how you -- how you balance those

- 1 defines your risk tolerance. And so the corporate
- 2 value framework, as it exists today, has been
- 3 developed based on existing practice. So it's
- 4 essentially a documentation of our current risk
- 5 tolerance. It gives us the opportunity now, as we go
- 6 forward, to change it. To say we want to take more
- 7 risk in this area, or we see that we need to reduce
- 8 our risk in this area and actually target those
- 9 outcomes.
- 10 MR. BOB PETERS: And so you're telling
- 11 the Panel that going forward you'll be making use of
- 12 this corporate value framework by looking at each of
- 13 those fourteen (14) risk areas and the nine (9)
- 14 different risk levels for each of the operating units?
- 15 MR. JOEL WORTLEY: The corporate value
- 16 framework is applied on an investment -- at an
- 17 investment level. You can then use it to roll up
- 18 aggregate, how much risk is -- what is the risk level
- 19 under a particular consequent -- or sorry, under a
- 20 particular category or how much risk am I buying down
- 21 on a particular portfolio.
- 22 So it becomes the basis for
- 23 communicating those -- those elements, as well as
- 24 making decisions as to the acceptability.
- MR. BOB PETERS: Just so the panel

- 1 understands that answer, Mr. Wortley, doesn't this
- 2 corporate value framework mathematically give the
- 3 information that still, then, has to be subjectively
- 4 analyzed by -- by the vice-presidents?
- 5 MR. JOEL WORTLEY: Absolutely. You --
- 6 you'll never get to a place where you take the human
- 7 factor, the -- the judgment out of the decision. The
- 8 -- the corporate value framework provides a
- 9 quantification for consideration by the decision-
- 10 makers.
- 11 MR. BOB PETERS: And -- and -- so how
- 12 long until that corporate value framework is fully
- 13 populated by all of the units?
- 14 MR. JOEL WORTLEY: So the -- it's
- 15 being -- it was rolled out this year to all operating
- 16 groups, and they're starting to use it. It will take
- 17 some time, which is why we've given this three (3) to
- 18 five (5) year window for -- for getting fully up and
- 19 running with -- with the tool, and that there are a
- 20 number -- dozens and dozens of projects already
- 21 existing in the system, and so to -- to score them
- 22 all, and to score them all rel -- reliably and
- 23 repeatably is going to take some time.
- 24 And so we want to work our way into it
- 25 and make sure that we're getting solid -- solid data,

- 1 solid, repeatable outcomes before we -- we -- walk
- 2 before we run, in a sense. And so I would anticipate
- 3 that all new projects in the coming year will be put
- 4 through the -- the screening through the corporate
- 5 value framework, or certainly most of them. And then
- 6 in -- in time, the older projects that were not
- 7 screened will be completed and -- and weeded out of
- 8 the system such that you'll arrive at a place where
- 9 all projects have a -- a common basis scoring.
- MR. BOB PETERS: I don't want to go
- 11 over matters that we've previously talked about, but
- 12 an example that I believe was given by yourself to
- 13 this Board was when Pointe du Bois was reevaluated,
- 14 changing from one (1) Capital Expenditure Forecast to
- 15 another, there was an economic decision made that the
- 16 export revenues wouldn't be sufficient to justify
- 17 proceeding on Pointe du Bois. Is that correct?
- 18 MR. JOEL WORTLEY: That is correct.
- 19 MR. BOB PETERS: Was that decision not
- 20 to proceed on Pointe du Bois as a result of the
- 21 corporate value framework, or was that as a result of
- 22 -- of the vice presidents just looking at the
- 23 economics of the project?
- 24 MR. JOEL WORTLEY: It was primarily
- 25 the economics of the project, which obviously would be

- 1 available without the corporate value framework. What
- 2 the corporate value framework allows you to do is --
- 3 is to take that evaluation a step further and to say,
- 4 Pointe du Bois is a hundred year old powerhouse with
- 5 some safety issues associated to it. And so by
- 6 deciding to -- if I have two (2) options, to continue
- 7 operating in its current mode, I'm taking safety risks
- 8 every day by having staff working in that environment,
- 9 as well as foregoing the potential for additional
- 10 revenue if I -- I re-power the units.
- So we're re-powering the units, it may
- 12 bring financial benefit, but it may also bring a
- 13 safety benefit, and it may even bring an environmental
- 14 benefit, depending on -- on your particular scenario.
- 15 The corporate value framework allows you to consider
- 16 all of those things in one (1) scoring rather than
- 17 simply the financial payback of that investment.

18

19 (BRIEF PAUSE)

- MR. BOB PETERS: So, Mr. Wortley, when
- 22 -- when Pointe du Bois was on the Capital Expenditure
- 23 Forecast, some money had to be found from other
- 24 divisions to support the increased spending on that
- 25 generation station. Would that be correct?

1 (BRIEF PAUSE)

- 3 MR. JOEL WORTLEY: In -- in essence,
- 4 anytime there's a spending in the program or in the --
- 5 in the CEF, it's -- you're committing dollars
- 6 somewhere that you can't go somewhere else. So in
- 7 that sense, yes, by committing money to Pointe du
- 8 Bois, it's money that was not available to go
- 9 somewhere else. The -- when Pointe du Bois was added
- 10 to the forecast, I can't tell you if something was
- 11 specifically displaced to make room for it.
- MR. BOB PETERS: Mr. Chair, I was
- 13 looking at page 568 of Board counsels' fourth book of
- 14 documents just to orient myself back to the discussion
- 15 that we had previously.
- And -- and Mr. Wortley, let's not spend
- 17 much time on this, but the comparison between the
- 18 Capital Expenditure 15 and 16, we already saw that
- 19 under the generation line items at the top of the
- 20 page, that there was \$140 million of savings found
- 21 over the next ten (10) years, correct?
- 22 MR. JOEL WORTLEY: That's correct.
- 23 MR. BOB PETERS: And I think it's
- 24 common ground that that savings is almost all
- 25 attributable to the Pointe du Bois decisions to -- to

- 1 not proceed with the -- I'm going to call it the
- 2 powerhouse and the station to --
- MR. JOEL WORTLEY: That's correct.
- 4 MR. BOB PETERS: -- to upgrade it. So
- 5 now that that \$140 million comes off, does that allow
- 6 transmission and distribution increase budget to -- to
- 7 fill the gap based on their needs as opposed to a
- 8 corporate rebalancing of the risk?
- 9 MR. JOEL WORTLEY: So in this
- 10 particular case, the needs at the time were to add
- 11 some spending in transmission and on the distribution
- 12 system to account for some capacity issues, but
- 13 overall, not all the money was required, and so the
- 14 target overall was reduced. And so you can see in the
- 15 bottom row that over the ten (10) years, we see a
- 16 fifteen (15) to sixteen (16), the total went down by
- 17 \$240 million.
- 18 MR. BOB PETERS: But Mr. Wortley, if
- 19 we stay on the 2018 column, and we go down just past
- 20 generation and wholesale, we'll see that transmission
- 21 increased -- it looks like 7 million, and the
- 22 marketing and customer, which we now understand to be
- 23 distribution, has increased by about 8 million,
- 24 correct?
- MR. JOEL WORTLEY: That's right.

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1 MR. BOB PETERS: And so when
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- 2 generation has gone down, it looks like transmission
- 3 and distribution have been increased to help fill that
- 4 gap, and I'm wondering was that based on a risk
- 5 assessment, or was that just based on there being
- 6 available cash or capital?
- 7 MR. JOEL WORTLEY: The additional
- 8 money in transmission and distribution, beginning in
- 9 2018, reflects the capacity demand due to regional
- 10 load growth. So it's not a question of pushing money
- 11 around. It's a question of funding the risks it
- 12 needed.
- 13 MR. BOB PETERS: Mr. Wortley or Ms.
- 14 Bauerlein, can you indicate to the panel how the
- 15 executive team ensures that the decisions being made
- 16 provide a net benefit to the ratepayer?
- MR. JOEL WORTLEY: As we've discussed,
- 18 I think quite a bit here, the -- it's about that
- 19 balance of cost performance and risk that's going to
- 20 deliver for the customer. It's the customer,
- 21 ultimately, who is subject to that balance of cost --
- 22 cost performance and risk, and essentially, the -- the
- 23 safe, reliable operation of the system is deemed to be
- 24 what's best for the customer. And so these are the
- 25 dollars are required to protect that safe and reliable

1 operation and make sure that the customer -- we're

- 2 there when the customer needs us.
- 3 MR. BOB PETERS: And in three (3) to
- 4 five (5) years, Manitoba Hydro hopes to have a
- 5 numerical basis on which to assess and quantify that
- 6 risk to make that judgement that it's now making?
- 7 MR. JOEL WORTLEY: That's right.
- 8 MR. BOB PETERS: Because presently,
- 9 it's making that value judgement without the empirical
- 10 data?
- 11 MR. JOEL WORTLEY: It's making that
- 12 value judgement essentially on the assumption that we
- 13 want to continue the -- the level of performance and -
- 14 and balance of risks that we've had to date. And so
- 15 the -- the indicators are -- are positive in terms of
- 16 the customer experience, are positive in terms of the
- 17 assets, in terms of how long the assets are living,
- 18 positive in terms of the amount of reinvestment
- 19 required. And so the -- the tacit assumption is that
- 20 by carrying on, we're -- we're doing at least what's -
- 21 what, at face value, is the right thing for the
- 22 customer.

23

24 (BRIEF PAUSE)

1 MR. BOB PETERS: But at this point in

- 2 time, Mr. Wortley, I thought we covered it, that the -
- 3 Manitoba Hydro doesn't have a mandate from its
- 4 ratepayers as to how much more they want to spend on -
- 5 on the system upgrades. Is that correct?
- 6 MR. JOEL WORTLEY: It would be fair to
- 7 say that we don't have a mandate from the customer as
- 8 to how much more they want to spend, nor do we have a
- 9 mandate from the customer as to how much less
- 10 reliability they like, so that -- that, yes. You're
- 11 correct.
- MR. BOB PETERS: All right. Okay.
- 13 I'd like to, Mr. Chair, just turn to a matter that I -
- 14 I mentioned to my friend Ms. Ramage that I was going
- 15 to start with Mr. Wortley, and see if this was
- 16 something that was on this panel and not the capital
- 17 panel.
- 18 And I wanted to start with an IR that
- 19 might make it to Board counsels' fifth book of
- 20 documents, but it's not presently compiled, and that's
- 21 an undertake -- sorry, an Information Request PUB
- 22 Manitoba Hydro First Round 62.
- 23 And this one has a chart. I'm not
- 24 going to review the chart in any detail, but Mr.
- 25 Wortley, you're familiar with these progression of

- 1 Capital Expenditure Forecast numbers?
- 2 MR. JOEL WORTLEY: I've seen before.
- 3 I haven't studied them ad -- ad nauseam.
- 4 MR. BOB PETERS: All right. And I
- 5 wouldn't expect you to, sir, in fairness, but one (1)
- 6 of the concerns is that when a project makes it to the
- 7 Capital Expenditure Forecast list, that means it has
- 8 to go up the channels and make it to the vice
- 9 presidents, and then to the executive of Manitoba
- 10 Hydro. Would that be correct?
- MR. JOEL WORTLEY: The approval
- 12 process is such that depending on the dollar value, it
- 13 goes to an appropriate level of management for -- for
- 14 approval, and then the plan itself does go up to
- 15 executive to be approved. So there's an individual
- 16 approval of the project, and then there's an approval
- 17 of the plan.
- MR. BOB PETERS: And --
- 19 MR. JAMES MCCALLUM: And just to jump
- 20 in, the plan is all the CEF, or Capital Expenditure
- 21 Forecast, is approved by the Board of Directors.
- 22 MR. BOB PETERS: Thank you, Mr.
- 23 McCallum. That means it's gone through the executive
- 24 committee at Manitoba Hydro?
- MR. JAMES MCCALLUM: That's right.

1 MR. BOB PETERS: Would it be correct

- 2 that when an item makes it to the Capital Expenditure
- 3 Forecasts, that item includes what are the expected
- 4 in-service costs, Mr. Wortley? Like, that is for Ms.
- 5 Bauerlein, those are the costs that the Corporation
- 6 expects it will have incurred up until the date that
- 7 that item becomes in service and of use to the
- 8 ratepayers?
- 9 MS. SANDY BAUERLEIN: Not necessarily
- 10 when the item is first placed in the CEF. The -- and
- 11 Mr. Wortley can expand a little bit further, but that
- 12 may be sort of a -- which is why we've now sort of
- 13 redefined sort of the look and feel of our report, to
- 14 give a better perspective on when things are here, as
- 15 we think there's a potential investment, and we've
- 16 done some from preliminary work to assess at a high
- 17 level, and then there's, of course, further refinement
- 18 as to what the overall scope, and overall
- 19 requirements, and therefore, in-service costs of the
- 20 project will be as it progresses through that -- that
- 21 analysis.
- 22 Mr. Wortley, do you want to add to
- 23 that?
- 24 MR. JOEL WORTLEY: The practice has --
- 25 had been that to begin any sort of work on project, an

- 1 approval -- a -- budget had be raised and -- and
- 2 approved to -- to do any sort of work on the project,
- 3 including defining its scope to any real extent. As a
- 4 result, what often happened was that a -- a very, very
- 5 rough budget was put into the system long before there
- 6 was any clear understanding of the scope of the
- 7 project, which inevitably turned out to be wrong, way
- 8 wrong, because it was produced at a time when there
- 9 was no clear understanding of what was actually trying
- 10 to be accomplished or what the scope of work was going
- 11 to be.
- 12 And so we -- we've discontinued that
- 13 practice now in favour of a practice that allows some
- 14 money to be spent on some preliminary engineering to
- 15 define the scope, schedule the project, and therefore,
- 16 firm up the budget before it's approved. But what
- 17 you'll see here in many instances, I'm sure, if we
- 18 look, is a situation where that initial budget, which
- 19 was a bit of a quess, turns out to be very different
- 20 from the final number.
- MR. BOB PETERS: All right, Mr.
- 22 Wortley and Ms. Bauerlein, I am going to give you a
- 23 chance to explain to the panel the current system. So
- 24 we'll -- we'll come to that with the aid of, I think,
- 25 one (1) of the Information Requests.

But Mr. Wortley, is the process the

- 2 same on this Capital Expenditure Forecast for business
- 3 operations capital items, as it is for the major new
- 4 generation items?
- 5 MR. JOEL WORTLEY: It is insofar as
- 6 that anytime the -- the budget can only reflect what
- 7 you know what you know about the project. So if
- 8 you're very early in the project life cycle, you don't
- 9 know a lot about it. Your -- your budget is
- 10 inevitably uncertain. As the project progresses, the
- 11 scope is defined, the design is completed, the
- 12 projects -- contracts are let, ground is broken, you
- 13 learn more as you go, you gain more confidence, more
- 14 certainty in the actual cost.
- 15 And so if you're very early in the
- 16 project, whether it's a major new gen and
- 17 transmission, or whether it's business operations
- 18 capital, inevitably, you don't know a lot about what
- 19 it's going to cost, but as you progress into the
- 20 project, and it -- its scope matures, you gain more
- 21 confidence.
- 22 MR. BOB PETERS: Okay. Well, let's
- 23 follow that through, and I'll ask that your --
- 24 Manitoba Hydro's rebuttal evidence, Manitoba Hydro
- 25 Exhibit 52 be brought up again, and specifically, page

- 1 53 of that document, 53 of 78, if that's available,
- 2 and I believe what we have here is -- is what -- what
- 3 I think will help the Board understand.
- I want to start with -- the premise of
- 5 this is Manitoba Hydro's rebuttal to METSCO, one (1)
- 6 of the experts that was engaged by the Consumers
- 7 Coalition, correct?
- 8 MR. JOEL WORTLEY: Correct.
- 9 MR. BOB PETERS: And one (1) of the
- 10 observations that METSCO made was -- and Mr. Wortley,
- 11 in fairness, I think you made the same one, is it
- 12 appears that Manitoba Hydro's capital costs are
- 13 materially underestimated relative to what actually
- 14 becomes the capital cost, correct?
- 15 MR. JOEL WORTLEY: That's correct.
- MR. BOB PETERS: And so you took --
- 17 Manitoba Hydro took the time to explain in this
- 18 rebuttal -- and I'm now looking at line 13 -- at the
- 19 time these projects were conceived, and -- and Mr.
- 20 Wortley, let's assume these projects are either
- 21 business operations capital, or major new generation,
- 22 it really doesn't matter. Are you okay with that?
- 23 MR. JOEL WORTLEY: Yeah, I think
- 24 that's fair.
- MR. BOB PETERS: All right. So when

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1 these projects are conceived, and that means that --
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- 2 and I don't -- you know, somebody's come up with the
- 3 idea that you need a new substation, you need a new
- 4 generating station, you need a new transmission line.
- 5 Somebody's come up with that idea?
- 6 MR. JOEL WORTLEY: That's right.
- 7 MR. BOB PETERS: And -- and I'm not --
- 8 and I'm not belittling the work that it takes to get
- 9 to that decision, but somebody's come up with the
- 10 idea, then at the time they come up with the idea,
- 11 they're also supposed to put a -- a project budget
- 12 estimate forward for that idea. Is that correct?
- 13 MR. JOEL WORTLEY: That's right.
- MR. BOB PETERS: And so what you're
- 15 telling the panel is if you need a new substation, a
- 16 new transmission line, a new generating station, the
- 17 Manitoba Hydro folks who conceived the idea should
- 18 also put a price tag on it?
- 19 MR. JOEL WORTLEY: Yes. Again, this
- 20 is the -- the past practice where the transmission
- 21 line is a great example, where you may have a starting
- 22 point and an end point to that transmission line, but
- 23 not a route. And so if you put an estimate on that
- 24 transmission line on day 1, without knowing what route
- 25 it -- the line needs to follow, inevitably, that

- 1 estimate is not going to be very good.
- MR. BOB PETERS: Mr. Wortley, you told
- 3 the Board that -- and -- and I want to stick with it -
- 4 this is the historic way Manitoba Hydro used to do
- 5 things?
- 6 MR. JOEL WORTLEY: That's right. In
- 7 our current practice --
- 8 MR. BOB PETERS: And -- and -- well, I
- 9 -- I'm going to let you get there, but you've got to -
- 10 you've got to trust me on that, and your counsel
- 11 will make sure I do, but when you say it's
- 12 historically how you did it, when did Manitoba Hydro
- 13 have the about-face, or the change in methodology?
- MR. JOEL WORTLEY: It -- it's happened
- 15 a little bit over time in that -- in the last -- in
- 16 the last year or so, we've -- we've adopted a formal
- 17 process by which the groups can now raise what's
- 18 called a -- a capital investment concept to get a
- 19 little bit of money to do some preliminary
- 20 engineering, but in -- in years prior to that, there
- 21 was some opportunity to rai -- raise some preliminary
- 22 engineering money that some groups were taking
- 23 advantage of. So it -- it's a little bit inconsistent
- 24 on when it happened in which groups.
- MR. BOB PETERS: Okay. So it's

1 relatively new with -- we'll say within the last year,

- 2 and you're trying to get to a common platform?
- 3 MR. JOEL WORTLEY: That's right.
- 4 MR. BOB PETERS: And you're not quite
- 5 there yet?
- 6 MR. JOEL WORTLEY: I -- I would think
- 7 we're -- I would say we're -- we're there in terms of
- 8 -- we're there in terms of when projects are raised
- 9 today, the approval on the -- the approval on the
- 10 project justification is not proposed until there's a
- 11 firm definition of the scope, schedule, and budget.
- 12 You need that in order to value -- there's no point in
- 13 scoring the value the of the project if you -- if you
- 14 don't really know what it costs, because the -- the
- 15 value is obviously not going to be correct either.
- 16 However, projects last a long time at
- 17 Manitoba Hydro. A lot of our -- our big jobs have
- 18 been over many years, and so you can have many
- 19 projects in the system that were still started under
- 20 the old process that will be there for many years to
- 21 come. So it -- it will appear, even though the -- the
- 22 practices in place today to avoid the situation, the
- 23 hangover is still there from the past practice and
- 24 will be for many years.
- MS. SANDY BAUERLEIN: So I did want to

1 add, in the last CEF, we actually tried to, from a

- 2 presentation perspective, make it a little clearer by
- 3 defining executing projects, so these are projects
- 4 that are underway, versus one (1) that we were calling
- 5 potential investments. So this is really where you
- 6 know you're going to build a transmission line, but
- 7 again, we're not sure exactly what the route is. So
- 8 we were trying to make it a little clearer in even our
- 9 presentation of the Capital Expenditure Forecast, the
- 10 difference.
- MR. BOB PETERS: So does Capital
- 12 Expenditure Forecast 16 contain the new methodology,
- 13 Ms. Bauerlein?
- 14 MS. SANDY BAUERLEIN: It -- it
- 15 contains the new presentation, and Mr. Wortley said,
- 16 the transition of some of the -- the new methodology
- 17 where we're trying to actually have now scope approved
- 18 separate from actual project costs.
- 19 MR. BOB PETERS: All right, and we'll
- 20 come to that. I promised again. So CEF17 will be the
- 21 first time the Board will be able to see the Capital
- 22 Expenditure Forecast using the new methodology that
- 23 Manitoba Hydro has migrated to?

24

25 (BRIEF PAUSE)

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1 MR. JOEL WORTLEY: For new projects,
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- 2 that will be the case. Year 1 in the CEF is a mixture
- 3 of projects in flight and new starts. So the new
- 4 starts, that -- that will be the case.
- I guess maybe I should add one (1) more
- 6 clarification, which is that there are instances where
- 7 a project was first conceived many years ago, and then
- 8 followed in time, and -- and deferred, because it
- 9 wasn't needed right away, that's still -- still
- 10 waiting to be actioned. And so when that one comes up
- 11 to be executed in year 1, it will still have somewhere
- 12 on the books an initial project justification that was
- 13 done under the old -- under the old process.
- 14 MR. BOB PETERS: All right. I -- I
- 15 want to complete the old process as quickly as I can,
- 16 and I'm still on Manitoba Hydro's Exhibit 52, page 53
- 17 of 78, and I was still up on lines 13 and 14.
- 18 And so you've told us that under the
- 19 old methodology, which we have seen on the
- 20 progression of Capital Expenditure Forecasts that
- 21 we've just had on the monitor, this old process had
- 22 the project budget estimated and approved prior to
- 23 ending -- engineering or planning being done to define
- 24 the project scope, correct?
- MR. JOEL WORTLEY: That's right.

1 MR. BOB PETERS: And so who approved

- 2 that? Who -- under the old system, who was approving
- 3 this capital expenditure if it hadn't gone yet to
- 4 engineering or planning to define the scope?
- 5 MR. JOEL WORTLEY: Again, depending on
- 6 the level of spend, the appropriate level of
- 7 management, as per the policy, would be required to
- 8 improve the investment.
- 9 MR. BOB PETERS: Okay. So remind the
- 10 panel, in terms of the level of spend, is there a
- 11 dollar amount that has to make it to the executive
- 12 committee and the vice president level?
- MR. JOEL WORTLEY: Yes.
- MR. BOB PETERS: And what's that
- 15 dollar amount?

16

17 (BRIEF PAUSE)

- 19 MR. JOEL WORTLEY: It -- it's changed
- 20 a little over time, which makes them -- I don't want
- 21 to give you a half hour long answer. At -- at one
- 22 time, it was anything over 2 million was going to EC,
- 23 executive committee.
- 24 MR. BOB PETERS: And -- and is that
- 25 your best understanding as to what was used at the

- 1 time CEF16 was prepared?
- MR. JOEL WORTLEY: CEF16 was approved
- 3 under our new process, and our new process has
- 4 multiple -- new process and new policy has multiple
- 5 approval levels. I think 25 million?
- 6 MS. SANDY BAUERLEIN: Current -- under
- 7 the new approval policy, 25 million goes -- anything
- 8 greater goes to executive committee. Anything greater
- 9 than fifteen (15) goes to our corporate asset
- 10 management executive counsel.
- MR. BOB PETERS: And anything lower
- 12 than fifteen (15) goes to the director level?
- MS. SANDY BAUERLEIN: Vice-president
- 14 is --
- 15 MR. JAMES MCCALLUM: An individual
- 16 will get the director level, an individual vice-
- 17 president can approve up to a fifteen (15), \$15
- 18 million project. The corporate asset management
- 19 executive counsel, which is the four (4) operating
- 20 group. That's marketing and customer service,
- 21 transmission, generation, and then human resources and
- 22 corporate services, those four (4) and me as the chief
- 23 financial officer are on that committee. I chair it,
- 24 and that approves projects between 15 and \$25 million.
- 25 Above \$25 million goes to the full executive

- 1 committee, which includes any remaining vice-
- 2 presidents, plus the president, of course, and then
- 3 above 50 million, a project goes to the Board of
- 4 Directors of Manitoba Hydro.
- 5 MR. BOB PETERS: Okay. I think I've
- 6 got the -- the latter, there, and I thank you, Mr.
- 7 McCallum.
- 8 I would like to complete on this item
- 9 in front of us on the screen, this page 53 of the
- 10 rebuttal.

11

12 (BRIEF PAUSE)

- MR. BOB PETERS: What you're showing
- 15 the Board on lines 18 to 21 is that this original
- 16 estimate that may have made its way to the original
- 17 Capital Expenditure Forecast was, by Manitoba Hydro's
- 18 expectations, expected to be wrong in a significant
- 19 way, because no engineering or planning had been done
- 20 for that?
- 21 MR. JOEL WORTLEY: It was the best
- 22 information at hand at the time.
- MR. BOB PETERS: But Manitoba Hydro
- 24 chose not to get better information which was
- 25 available at the time. Would that be true?

1 MR. JOEL WORTLEY: Better information

- 2 was not at hand at the time, it would have had to have
- 3 been studied and -- and the engineering advanced to
- 4 get better information.
- 5 MR. BOB PETERS: And Manitoba Hydro
- 6 chose not to do that, at that -- at the initial stage?
- 7 MR. JOEL WORTLEY: You know, it's the
- 8 life cycle of a project. And so at that time the
- 9 project was relatively immature. As it progressed
- 10 that level of maturity increased and a better
- 11 definition of scope, schedule and budget would have --
- 12 would have resulted. So it wasn't so much a choice
- 13 not to get it, it just hadn't been gotten yet.

14

15 (BRIEF PAUSE)

- MR. BOB PETERS: I'd like to -- was
- 18 there anything further? Thank you. I'd like to turn
- 19 to tab 5, page 4 of 28 of Manitoba Hydro's
- 20 application. And I believe Ms. Bauerlein and Mr.
- 21 Wortley, this will make good on my promise to you to
- 22 get to a current state.
- 23 Under this, what is described on lines
- 24 7 to 13 is the current state that Manitoba Hydro
- 25 talked about, and that was depicted in the capital

- 1 expenditure forecast narrative. Correct?
- 2 And I'm sorry on the screen, I would
- 3 ask for page 4 of 28 of Manitoba Hydro's tab 5 and
- 4 there it is at 5.1.2. That's correct.
- 5 But one (1) of the things that's said,
- 6 Mr. Wortley, on line 9 is that certainty in the
- 7 capital plan is the highest in the year one (1).
- 8 Do you see that?
- 9 MR. JOEL WORTLEY: I do.
- 10 MR. BOB PETERS: That -- that doesn't
- 11 intuitively follow to me that -- that certainty is
- 12 available in year one (1) because the scope is
- 13 defined, the schedule and the budget is all known.
- I thought you were telling us that
- 15 longer-term projects, you didn't have that certainty
- 16 and you expected that the number would change over
- 17 time, and likely grow over time?
- 18 MR. JOEL WORTLEY: This -- what's
- 19 being referenced here is that in year one (1) of the
- 20 forecast is the one that you know the most about. And
- 21 so it's the ones -- the projects that you're
- 22 committing to begin, the ones that have already been
- 23 committed and are in flight. Every year beyond that
- 24 has a growing level of uncertainty as to actually what
- 25 work you're going to perform, as in which projects are

- 1 going to be in the plan and which ones are out.
- 2 And so year one (1) is the one that has
- 3 the most mature projects 'cause they're ready to begin
- 4 execution, as well as the ones that are already in
- 5 flight that are even further more mature than the ones
- 6 you're about to begin and, therefore, the ones you
- 7 know the most about.
- 8 MR. BOB PETERS: All right. I didn't
- 9 understand it to mean that it was the year of the
- 10 capital expenditure forecast in which you had most
- 11 certainty, I thought it was year one (1) of a project
- 12 is the year in which you have the most certainty, and
- 13 that's certainly not the case?
- 14 MR. JOEL WORTLEY: No. This -- this
- 15 refers to year one (1) of the forecast.
- MR. BOB PETERS: Mr. Wortley, if
- 17 Manitoba Hydro chose, they could assign resources to a
- 18 project and engineers to a project and accountants to
- 19 a project to -- to, essentially, study it and scope it
- 20 to a pretty finite number very early in the planning
- 21 cycle.
- Would that be true?
- 23 MR. JOEL WORTLEY: The very act of
- 24 advancing the studies you're describing is -- is to
- 25 mature it through the planning cycle. So no, you

1 can't do it early in the planning cycle, because what

- 2 you're doing is advancing the planning cycle by -- by
- 3 doing those studies.
- 4 MR. BOB PETERS: Okay, you're going to
- 5 have help me understand that or explain it so that I -
- 6 how is it that you can't study a project initially
- 7 and know exactly what it's going to cost you in three
- 8 (3) years to bring this project in using the
- 9 assumptions as to interest rate assumptions as to
- 10 escalation.
- 11 Why can't Manitoba Hydro determine that
- 12 before the shovel goes in the ground?
- 13 MR. JOEL WORTLEY: You can advance
- 14 your planning, you can advance your definition, and
- 15 you can advance -- for instance, take your design
- 16 right through to contract ready, we'll say, ready to
- 17 be bid. What I was trying to say was that by doing so
- 18 you are not at the beginning of your planning process
- 19 anymore. Within your project you are some ways into
- 20 your planning of that project.
- 21 MR. BOB PETERS: All right. And so
- 22 Manitoba Hydro's current methodology is Manitoba Hydro
- 23 doesn't study the details of the project until it's
- 24 advanced through various years of -- of process?
- MR. JOEL WORTLEY: The two (2) are

1 synonymous in that as you -- as you start from an --

- 2 an idea, we think we want to do this, that's the first
- 3 step in your -- your planning process for that
- 4 project. From there you may identify different
- 5 alternatives, different concepts, what's the right
- 6 solution to this particular problem. And those as --
- 7 as your planning progresses may be developed, flushed
- 8 out, to the point where you have some understanding of
- 9 their relative merits.
- 10 A particular option at some point is
- 11 chosen to be further advanced in terms of flushing out
- 12 the scope, the design, coming to a place where more of
- 13 the details are known and the budget is -- is more
- 14 mature.
- 15 MR. BOB PETERS: The last sen -- the
- 16 last sentence, Mr. Wortley, on page 4 of 28 of
- 17 Manitoba Hydro's tab 5 reads:
- 18 "Long-term planning investments have
- 19 only a notional definition of scope,
- schedule, and budget."
- 21 Do you see that?
- MR. JOEL WORTLEY: I do.
- 23 MR. BOB PETERS: What would be a long-
- 24 term planning investment? Would that be a generating
- 25 station, as an example?

1 MR. JOEL WORTLEY: No, in this sense

- 2 long-term means things that been identified as one day
- 3 going to need to be invested in. And so, for
- 4 instance, we will know how many transformers we've got
- 5 on the system. We will know that eventually some of
- 6 those transformers are going to need to be replaced
- 7 and, therefore, a long-term planning investment may be
- 8 to put some -- flag some money for re-investment in
- 9 those transformers.
- 10 And so the -- the scope is
- 11 transformers, the schedule is sometime in the future,
- 12 and the budget is rough. In time, as those long-term
- 13 planning investments come in -- into the nearer term,
- 14 which transformer gets identified. The one that's in
- 15 rather -- relatively poor shape may be identified as
- 16 going to be the one that might be next. Its
- 17 particular size, where it is, what work is going to
- 18 have be done to -- to address the degradation. Is it
- 19 just the transformer? Are there other works that will
- 20 need to be done around it.
- 21 Those -- all those things are
- 22 considered and built to -- into a project plan such
- 23 that now you have some definition of -- of scope,
- 24 schedule, and budget. And so what's being
- 25 differentiated here is that long-term outlook to say,

- 1 we know there's been a need to be money spent versus
- 2 we have a particular potential investment that we're
- 3 considering.
- 4 MR. BOB PETERS: I'd like to turn to
- 5 page 5 of 28, the next page on -- on Manitoba Hydro's
- 6 document and -- and conclude my questioning in this
- 7 area.
- 8 This is a -- an attempt to
- 9 conceptualize Manitoba Hydro's current capital
- 10 planning model, Ms. Bauerlein?
- 11 MS. SANDY BAUERLEIN: That is correct.
- MR. BOB PETERS: Now the axis are not
- 13 identified with any scale other than that time runs
- 14 out on the right and capital increases on the left.
- 15 Correct?
- MR. JOEL WORTLEY: That's right.
- MR. BOB PETERS: And when we see the
- 18 word "target" on this capital planning model, that's a
- 19 target that has been set by the executive level as to
- 20 where the executive currently feels the capital budget
- 21 is best set?
- 22 MR. JOEL WORTLEY: That's right.
- MR. BOB PETERS: And, Ms Bauerlein,
- 24 you were cleared to show the Board that executing
- 25 projects is a new terminology meaning these are

- 1 projects that are already underway and were developed
- 2 prior to the new methodology.
- 3 MS. SANDY BAUERLEIN: Already underway
- 4 or about to begin in that next -- that year one (1) as
- 5 Mr. Wortley was talking about. So they're about -- so
- 6 you're looking at year one (1), and you're looking at
- 7 projects that are in flight or projects that are --
- 8 that are going to begin.
- 9 MR. BOB PETERS: And that could be
- 10 either business operations capital, or that could be
- 11 major new generation and transmission assets.
- 12 MS. SANDY BAUERLEIN: That is correct.
- 13 MR. BOB PETERS: And so, the Board
- 14 would understand that in the first year of the CEF
- 15 when the most certainty is there, the certainty is
- 16 really only as to the target level of money that's
- 17 available?
- 18 MR. JOEL WORTLEY: What -- what's
- 19 trying to be depicted here is that if you stood in
- 20 year zero (0), as we are today, and you look forward,
- 21 you would see that in year one (1) of the CEF you've
- 22 got some program spending, which is the -- the base of
- 23 the diagram here, and that's -- that's money being
- 24 spent on common assets, a certain number of run-to-
- 25 fail assets that you know are going to need to be

1 replaced annually. And so there's money flagged

- 2 there, but it's not broken up into individual
- 3 projects.
- 4 Up from that in the executing projects
- 5 triangle, there are a collection of projects and you
- 6 can think of them is as -- as layers, horizontal
- 7 layers. Where up near the top of the triangle they're
- 8 just endings so they don't have a lot of spending in
- 9 the -- in the current year or they only run just
- 10 beyond the current year.
- 11 And down on the bottom of the executing
- 12 projects triangle maybe are ones that are just
- 13 beginning and are going to run for several years.
- 14 The top portion up there is that little
- 15 wedge of scope development, are the projects that have
- 16 been -- or the potential investments that have been
- 17 identified that need flushing out in terms of their
- 18 scope, schedule and budget. So a little bit of money
- 19 is identified to advance the engineering, firm up the
- 20 scope, firm up the schedule, and the budget for those.
- 21 Beyond that, in the potential
- 22 investments are specific projects, so, specific
- 23 assets, specific projects with a preliminary scope,
- 24 schedule and budget that are being considered. They -
- 25 they're -- they're not tied to a particular time

- 1 frame yet, but they're out there and are being
- 2 considered potentially to be advanced execution next
- 3 year, the year after, as required.
- 4 And then out -- even in -- further into
- 5 the future, the long-term planning investments that we
- 6 talked about a minute ago, where through watching the
- 7 degradation of the assets, monitoring the asset
- 8 health, you know that there is going to be money that
- 9 will need to be spent on certain assets, but you
- 10 haven't flushed them out into how much money, when to
- 11 do what.
- 12 And so in time those long-term planning
- 13 investments are developed into potential investments,
- 14 and in time, their scope is developed to give them a
- 15 firm budget and schedule and they arrive at the first
- 16 year of the CEF to be actioned or to put a shovel in
- 17 the ground. And so --
- MR. BOB PETERS: I'm sorry.
- 19 MR. JOEL WORTLEY: And that -- that is
- 20 the life cycle or the -- the development of -- of
- 21 projects from those long-term planning to executing.
- 22 MR. BOB PETERS: Why is it that the
- 23 scope development item stays stagnant where it is and
- 24 lets the calendar elapse to bring all of the long-term
- 25 planning investments closer to it, ra -- instead of

- 1 having the scope development moved out further or
- 2 having monies allocated further out so that you can
- 3 study the long-term planning much earlier than
- 4 currently done?
- 5 MR. JOEL WORTLEY: So what's trying to
- 6 be depicted here is that year one (1) is the only year
- 7 that you can actually do things in. Everything --
- 8 beyond that is things you can see but you -- you can't
- 9 do work in year five (5) until year five (5) becomes
- 10 year one (1). If that makes any sense.
- 11 This is a -- this is a look forward.
- 12 And so it's not what you're going to do in year five
- 13 (5), it's what you know about year five (5) or year
- 14 ten (10) or -- or the outlook.
- The choices you make are all about year
- 16 one (1). What am I going to start this year? How
- 17 much engineering am I going to do? How much
- 18 construction am I going to do?
- 19 By doing some scope development work on
- 20 a particular potential investment, you then gain the
- 21 information to know whether you want to put it in as
- 22 an executing project next year, or maybe you find out
- 23 it's going to be significantly more expensive than you
- 24 originally thought and it gets deferred.
- MR. BOB PETERS: Thank you. I believe

- 1 I have your points. Last question to you, Mr.
- 2 McCallum, you told us the ladder of approval levels
- 3 and the dollars amount that went with it.
- I -- I neglected to ask, and I will
- 5 now: At what level does Manitoba Hydro seek approval
- 6 from the province of Manitoba for any of these
- 7 projects, if at all?
- 8 MR. JAMES MCCALLUM: I -- I -- the
- 9 answer to that is there's no dollar level upon which,
- 10 that I'm aware, that we go to the province of
- 11 Manitoba, although -- and perhaps Ms. Bauerlein or Ms.
- 12 Ramage can jump in, my understanding was that certain
- 13 classes of project, for example, a new generating
- 14 station require a provincial approval, amongst others.
- MR. BOB PETERS: Is that approval as a
- 16 result of environmental issues? Is that what you're
- 17 referring to?
- 18 MR. JAMES MCCALLUM: Yeah, I -- I
- 19 can't speak to that. I think obviously The Clean
- 20 Environment Commission is one. I think there's layers
- 21 of approval for including federal for extra-provincial
- 22 transmission lines.
- 23 Yeah, I can't speak to the specific for
- 24 the approval of a new generating station, for example,
- 25 certainly requires environmental licensing but I'm not

- 1 aware of if there's other provincial approvals for
- 2 other reasons.
- 3 MR. BOB PETERS: All right. Thank
- 4 you. Mr. Chair, I want to thank the Panel again.
- 5 Those are the questions that I have.
- 6 MR. CHAIRPERSON: Thank you. Ms.
- 7 Ramage, re-examination, do you have any? And if so do
- 8 you want a break? Or do you want to go straight into
- 9 it?
- 10 MS. PATTI RAMAGE: We would like a
- 11 break please.
- MR. CHAIRPERSON: Okay. And how long
- 13 would you like?
- MS. PATTI RAMAGE: Ten (10) minutes.
- MR. CHAIRPERSON: Sure, fifteen (15).
- 16 MS. PATTI RAMAGE: Okay. If we're
- 17 bargaining.
- 18 MR. CHAIRPERSON: I like even -- even
- 19 numbers. I'm not very -- you know, if we say ten (10)
- 20 minutes we'll be back in fifteen (15) anyway, so.
- 21 Okay, thank you.
- 22
- 23 --- Upon recessing at 2:14 p.m.
- 24 --- Upon resuming at 2:36 p.m.

1 THE CHAIRPERSON: Ms. Ramage...?

- 3 RE-DIRECT EXAMINATION BY MS. PATTI RAMAGE:
- 4 MS. PATTI RAMAGE: Yes, we have a
- 5 couple of matters for redirect. The first I would
- 6 like to put to Mr. Wortley, and it relates to
- 7 questions I believe posed by you, Mr. Chairman, that
- 8 we will respond to in redirect is the easiest way of
- 9 doing it.
- 10 And Mr. Wortley, with respect to the
- 11 Corporation's asset management journey, could you tell
- 12 us how and when the decision was made to perform a
- 13 GAAP assessment?
- 14 MR. JOEL WORTLEY: As -- as we've
- 15 discussed a little bit, asset management is still
- 16 relatively new in North America. It's come out of
- 17 Europe and -- and Australia in the last decades, and
- 18 so the -- the North American -- the ISO standard was
- 19 written in 2014, and in 2015 a number of individual
- 20 efforts were started at Manitoba Hydro in different
- 21 parts of the Corporation to improve their asset
- 22 management practices such that in -- in late '15/early
- 23 '16, the executive committee directed that a more
- 24 concerted, more coordinated effort be undertaken by
- 25 the Corporation to manage its asset management

- 1 practices.
- 2 And at that time in January 2016, the
- 3 corporate asset management executive council and
- 4 steering committees were -- were created with
- 5 membership from the operating groups and it was under
- 6 this -- under the governance of these committees that
- 7 the GAAP assessment was first -- was first proposed,
- 8 as well as the -- as part of the -- the three-phase
- 9 framework development that we've talked about several
- 10 times.
- 11 And so in -- in April '16, the RFP was
- 12 released to perform the GAAP assessment. It was
- 13 wrapped up by December of '16, and in response to the
- 14 findings of the GAAP assessment, a little bit of
- 15 reorganization took place at Manitoba Hydro to which
- 16 the -- the hybrid model referred to in the UMS report
- 17 was created by -- by forming a -- a central seat for
- 18 asset management, which is my own position under Mr.
- 19 McCallum and the -- the nature of the corporate asset
- 20 management executive councils and steering committees
- 21 was -- was shifted to have a central role and a
- 22 central authority as in Mr. McCallum took over
- 23 chairing the corporate asset management steering
- 24 committee, I took over -- sorry, the corporate asset
- 25 management executive council. I took over chairing

1 the corporate asset management steering committee, and

- 2 that's the basis on which we've moved forward.
- MS. PATTI RAMAGE: Thank you, Mr.
- 4 Wortley, and now to you, Mr. McCallum. Over the past
- 5 couple of weeks you've been asked a number of times
- 6 questions regarding your knowledge of the regulatory
- 7 text principles of public utility rates by James
- 8 Bonbright. You've been called upon to read a number
- 9 of chapters of Bonbright and the Coalition included a
- 10 number of excerpts of that text in its book of
- 11 documents.
- 12 Your discussions with Mr. Williams
- 13 were, however, fairly abbreviated. Given you were
- 14 directed to Bonbright and certain excerpts have been
- 15 placed on the record, do you have any additional
- 16 observations regarding Bonbright's views on the used
- 17 and useful concept that was -- the discussion was cut
- 18 off at transcript page 1515 but do you have any
- 19 additional observations to add to the discussion?
- 20 MR. JAMES MCCALLUM: Yes, I do.
- 21 During the first week of the hearing each of Mr.
- 22 Monnin, Mr. Hacault and Dr. Williams made an -- an
- 23 effort to make clear that I'm not steeped in complex
- 24 theology of regulatory principles.
- I can report I'm still not, but I did

1 take the time to go read parts of Dr. Bonbright. And

- 2 I wouldn't claim to be any more expert than two (2)
- 3 weeks ago but when I listened to Dr. Williams and
- 4 reading the evidence that -- that he asked us to look
- 5 at, I expected to find pretty strong statements that
- 6 would be a great affront to the Bonbright doctrine for
- 7 a utility that for when adding new -- major new works,
- 8 you can't do anything other than capitalize the
- 9 interest costs and wait until the asset was in-service
- 10 and not a moment sooner to begin recovering from your
- 11 customers, you know, those costs through the recovery
- 12 of depreciation expense and interest.
- 13 And so the issue here is the idea of
- 14 quote "used and useful," unquote, a fundamental
- 15 regulatory principle. This is the notion that it
- 16 would be a breach of principle to charge today's
- 17 ratepayers for Keeyask and Bipole III before those
- 18 assets are in-service. So here we find a regulatory
- 19 principle that has been put forward in what I would
- 20 regard as an incomplete and misleading way as a
- 21 justification for putting off coming to terms with our
- 22 -- what we regard as our unsustainable debt load.
- 23 So when I look to Bonbright on the
- 24 issue of capitalization of interest during
- 25 construction, I found this quote: [quote]

	2220
1	"As long as this withholding
2	practice exists, as I think it
3	should, at least in times of rapid
4	plant expansion there arises a need
5	for some rate making provision where
6	the company may eventually receive
7	an adequate compensation for its
8	advanced commitment of capital. The
9	standard provision of this nature,
10	and the one that I believe most
11	satisfactory is that of a compound
12	allowance for interest during
13	construction. An allowance not
14	restricted to the contract interest
15	that the company may pay on loans
16	designed to finance the construction
17	work." [closed quote]
18	Bonbright goes on to say that any
19	practical rule of rate control by appeal to general
20	principles of accounting is unconvincing to him but,
21	instead, the funda fundamental question is whether
22	the provisions for compensation on capital that has
23	been tied up in work under construction should take
24	the form of a rate-based enhancement or rate of return
25	based enhancement. Dr. Bonbright favours the latter.
I	

- 1 It is not that the Utility should not be paid for
- 2 tying up capital, but that it should be paid through
- 3 the determination of its rate of return. But Manitoba
- 4 is not a rate-based rate of return jurisdiction. I'm
- 5 aware of that. I'm aware of that much.
- 6 I'm not remotely suggesting anything
- 7 should be different; that's not in the scope of this
- 8 application, and lies in the hands of government, in
- 9 any event. But because we are not a rate-based rate
- 10 of return environment, we have to really know what
- 11 we're doing when we apply these regulatory principles.
- 12 The fair rate of return principle is
- 13 the one that I have not heard the Intervenors talk
- 14 about. I don't think they want to talk about it
- 15 because it's the unifying principle, near as I can
- 16 tell, that enables all of these other principles that
- 17 can otherwise be put forward as the basis for putting
- 18 off problems on tomorrow's customer.
- 19 The fair rate of return is the means by
- 20 which a Utility can be regulating -- regulated using
- 21 all of these principles without becoming financially
- 22 unstable. So used and useful is a principle that
- 23 sounds great in theory but can fail in the absence of
- 24 a fair rate of return.
- 25 Turning back to Dr. Bonbright, do we

1 find great opposition? No, again, we find a scholar

- 2 who is actually quite okay with the notion of the
- 3 utility shareholder expecting to get paid for the
- 4 value of tying up capital for years building large
- 5 assets before they can be completed and brought into
- 6 service.
- 7 Again, his solution is to deal with it
- 8 in the rate of return. Instead of capitalizing just
- 9 the interest on borrowed funds, Bonbright supports
- 10 capitalizing to the project to reflect a rate of
- 11 return as well.
- So the issue is the timing and method
- 13 of recovery, not the notion that the Utility should
- 14 not be paid for tying up its capital for many years.
- 15 With that promise, the Utility is able to attract
- 16 capital, equity capital, which is another Bonbright
- 17 principle we need to be aware of; that is to say, that
- 18 regulation must allow the Utility to attract the
- 19 capital it needs to keep it financially stable while
- 20 it invests in step-change levels of plant investment.
- 21 So rigidly following the Bonbright
- 22 principles fails in the absence of a rate of return.
- 23 We have to find another way. And as I discussed while
- 24 being cross-examined we're skipping over the most
- 25 important regulatory principle which is that the

- 1 public interest is the primary goal of ratemaking.
- 2 The public interest trumps all. Bonbright says this.
- 3 The PUB says this in Order 73/15, wherein they speak
- 4 to the compelling policy interest to phase in the
- 5 required rate increase over a number of years in
- 6 advance of the in-service dates of the new major
- 7 capital projects; as we done with Bipole and the
- 8 Bipole III reserve.
- 9 In keeping Manitoba Hydro financially
- 10 stable is, as the Manitoba Court of Appeal has said, a
- 11 key component of the public interest. We are
- 12 midflight on a doubling of our asset base. It is not
- 13 in the public interest to wait for these assets to be
- 14 in-service. There's numerous examples in both
- 15 constating legislation and regulatory practice
- 16 throughout North America to supersede the used and
- 17 useful principle to ensure that the Utility is
- 18 financially stable and can support the timely and
- 19 cost-effective addition of major assets.
- MS. PATTI RAMAGE: Thank you. And you
- 21 had a discussion with Mr. Hacault beginning at
- 22 transcript page 1708, where he had you acknowledge
- 23 that Manitoba Hydro's assets have long lives and their
- 24 costs will be covered in depreciation.
- Did those discussions serve to present

- 1 the full picture of this situation of the issues
- 2 facing Manitoba Hydro?
- 3 MR. JAMES MCCALLUM: No, I don't
- 4 believe it. And I'm going to, again, veer into a
- 5 discussion of regulatory principle again, and the
- 6 importance of this rate of return concept.
- 7 Mr. Hacault asked the revenue
- 8 requirement panel questions regarding our business
- 9 operations' capital; that's the ongoing regular
- 10 expenditures we make to sustain our assets, maintain
- 11 safe and reliable service, expand capacity to meet,
- 12 you know, generally localized needs, and accommodate
- 13 service extension to our new customers.
- 14 When you look historically over the
- 15 last few years and prospectively, Manitoba Hydro's
- 16 expenditures in this regard are actually fairly steady
- 17 in and around the \$500 million a year mark and that's
- 18 as we continue to try to manage investments related to
- 19 continuously aging infrastructure. So Manitoba Hydro
- 20 provided evidence at tab 2, pages 15 through 18, that
- 21 has a material ongoing cash shortfall and this was the
- 22 genesis of Mr. Hacault's questioning around our
- 23 business operations capital. Cash shortfall at
- 24 present electricity rates due in part to a substantial
- 25 difference roughly \$250 million a year between what we

- 1 recover in revenue requirement through annual
- 2 depreciation charges and what we must expend annually
- 3 to maintain, replace and enhance existing
- 4 infrastructure in the normal course.
- 5 The issue is that depreciation expense
- 6 is determined based on the historical cost of assets
- 7 when they're first installed. Manitoba Hydro's
- 8 reality is at the cost of replacing these assets, as
- 9 they expire, is an ongoing cash need that comes in the
- 10 form of today's costs, which due to the age of our
- 11 infrastructure and the inflation and construction
- 12 costs and otherwise, bears almost no relation to
- 13 historical cost.
- 14 As can be seen in the transcript, Mr.
- 15 Hacault has Manitoba Hydro acknowledge that the
- 16 replacement assets we build have long useful lives and
- 17 at the cost of these -- buildings assets will serve
- 18 today's and future ratepayers, and be recovered from
- 19 the same in future depreciation. In other words, the
- 20 assets will be paid for overtime and, therefore, there
- 21 is no problem. Certainly not one that today's
- 22 ratepayer should be asked to do anything about.
- 23 But there's a big problem and I think
- 24 it's important that the Board get a complete picture
- 25 on this point and -- and -- and I'll do so in tying

- 1 it, in due course here, to -- to some of these
- 2 Bonbright principles that we rely on and look to.
- 3 I -- I want to start with a simple
- 4 example just to illustrate the issue and why it's
- 5 critical we look at cash flow and cash flow
- 6 deficiency. So imagine if we could produce, and this
- 7 is a very simple example but bear with me, all of
- 8 Manitoba Hydro's system to one (1) asset. And let's
- 9 say the asset we acquired it in 1974 for \$250 million.
- 10 And let's further assume that the asset has a fifty
- 11 (50) year life. So that means, for accounting
- 12 purposes, we'll depreciate that asset to the tune of
- 13 \$5 million a year, and following the concepts here, we
- 14 will -- we will recover from our ratepayers \$5 million
- 15 a year on account of that -- that asset.
- So the ratepayers of 1974 and 1975,
- 17 they're paying \$5 million a year, which basically
- 18 represents, you know, a then present day fair price
- 19 for the one-fiftieth of the asset's usable life they
- 20 are consuming each year. But as we know, inflation,
- 21 whether modest like now or high like at other times,
- 22 has been a fact of life for over almost any period in
- 23 history. But the ratepayer keeps paying \$5 million
- 24 per year regardless. B 2017 the ratepayer's still
- 25 paying \$5 million per year, based on 1974 prices, but,

- 1 using 2017 money; that's a bargain.
- 2 Adjusted for inflation, 5 million in
- 3 1974 is the same as 24 million today. So it becomes a
- 4 bargain that the Utility struggles to afford, absent
- 5 another approach. So that's play the very simplified
- 6 example out further.
- 7 In 2024 we reached the end of our fifty
- 8 (50) year life of the asset. It has to be replaced.
- 9 Remember, we paid 250 million for it in 1974.
- 10 Adjusting for inflation, by 2024 that asset will cost
- 11 us \$1.4 billion to replace.
- 12 Let's assume it too is expected to last
- 13 fifty (50) years. So now our depreciation charge, and
- 14 following the model, the cost assigned to our
- 15 ratepayers each year is \$28 million a year, up from
- 16 five (5). So 2024, the ratepayer goes from paying 5
- 17 million per year, to complete the final use and
- 18 depletion of the old asset, wakes up the next day, has
- 19 no change in service, but now must pay \$28 million a
- 20 year; 450 percent more.
- 21 That's what happens if we dogmatically
- 22 follow accounting policy as our means of assigning
- 23 costs across the generations. It's actually worse.
- 24 Our asset costs have not followed the basic consumer
- 25 price index. I'll take Kettle Generating Station, for

1 example. We built it for \$250 million in 1974. Total

- 2 coincidence. That works out to 1.2 billion today.
- 3 The plant cost 1 million per megawatt of capacity in
- 4 today's dollars.
- 5 We built Limestone Generating Station
- 6 in around 1992 for 1.43 billion. That's 2.3 billion
- 7 in today's money, or roughly 1.7 million per megawatt.
- 8 So in today's dollars, Limestone was 70 percent more
- 9 expensive per unit of capacity than Kettle.
- 10 While Keeyask is a different project,
- 11 as each of them are, I'll just point out that at 8.7
- 12 billion for 695 megawatts, Keeyask will be about \$12
- 13 million per megawatt, better than twelve (12) times
- 14 Kettle and six (6) times Limestone, both using today's
- 15 dollars.
- 16 And we can show examples like this
- 17 throughout our asset fleet, from wood poles to -- to
- 18 Bipoles. Costs have gone up both for inflation, but
- 19 also for changes in construction standards and
- 20 techniques.
- 21 So the example I gave, the one that
- 22 results in a 450 percent rate increase when we finally
- 23 deplete this one (1) fifty (50) year old asset that
- 24 once cost 250 million, start using our shiny new one
- 25 that costs 1.4 billion due to inflation, probably

- 1 understates the cost increase and consequent rate
- 2 impact. If we just used the escalation from Kettle to
- 3 Limestone as our example, 70 percent, we would
- 4 complete the depletion of a \$250 million asset and
- 5 immediately replace it with a \$2.4 billion asset.
- 6 Rates would need to increase tenfold, and it doesn't
- 7 speak to the debt issue.
- 8 On that day in 2024, when we switched
- 9 from the old asset to the new asset, we go from paying
- 10 interest on whatever's left of the original 250
- 11 million in debt, presumably almost nothing, to paying
- 12 interest on the new debt, which may be ten (10) times
- 13 greater in value.
- 14 So to recap, ratepayers, in an instant,
- 15 go from paying 5 million of depreciation and virtually
- 16 nothing in interest to paying 47 million in
- 17 depreciation and \$118 million in interest, using a 5
- 18 percent interest rate as an assumption. So rates must
- 19 actually go up over thirty (3) fold. And would this
- 20 be in the public interest?
- Obviously, it's a grossly simplified
- 22 example. Manitoba Hydro's system is a compilation of
- 23 thousands of assets in varying vintages with varying
- 24 degrees of inflation impacts when you look to
- 25 replacement value, and this smooths out and obscures

1 the very real issue we face of having failed to fund

- 2 asset replacement in a way that doesn't compromise our
- 3 balance sheet.
- 4 The example is -- illustrates a signif
- 5 -- significant issue of relentlessly -- relentlessly
- 6 hewing to this notion or principle of cost causality.
- 7 Current rate -- ratepayers are enjoying quite a break
- 8 paying 1950s, 60s, and 70s prices, to consume and
- 9 deplete a system where a lot of the major components
- 10 were put in place ages ago, but that now need to be
- 11 replaced in 2017 dollars.
- 12 It results in a huge buildup of debt
- 13 pressure, rate pressure, and rate volatility if we
- 14 don't find a way to charge today's ratepayers for the
- 15 reality of what it cost to continue maintaining and
- 16 enhancing the system they use and rely on every day.
- 17 And to put the problem off, to allow our debt to
- 18 expand and expand at a rate much faster than the
- 19 underlying customer base and load is growing, and it -
- 20 to explain and enable it under the guise of
- 21 intergenerational fairness is frankly hypocritical.
- 22 So how other utilities manage this
- 23 issue, because we all have this issue in front of us -
- 24 it's not unique to Manitoba Hydro, it's not
- 25 particularly unique to the present day. So again, I

- 1 turned as I was told to, to Bonbright, expecting to
- 2 find pretty strong statements that it would be a
- 3 violation of doctrine for there to be any recognition
- 4 in customer rates for the fact that new assets are
- 5 going to cost a lot more than the assets they replace.
- 6 What I found is quite interesting. Dr.
- 7 Bonbright's chapter 11 is called "The Rate Base: Cost
- 8 or Value?" He starts -- unquote. He starts the
- 9 discussion of whether the rate base should be set at
- 10 historical cost less depreciation, or at some proxy
- 11 for replacement value by saying this debate is,
- "The most widely disputed legal
- issue in the history of American
- 14 public utility regulation."
- 15 Reading further, Bonbright, at least to
- 16 me, doesn't take the position that replacement value-
- 17 based rate -- rate regulation is intellectually
- 18 indefensible by any stretch. He appears to favour
- 19 historical cost basis for the simple reason that it's
- 20 significantly more practical and efficient from a
- 21 regulatory standpoint, what he called superior
- 22 administrative flexibility. In other words, he felt
- 23 the confusion and unpredictability witnessed in trying
- 24 to establish "fair value" was not worth the effort.
- 25 It would be just too hard to get right as opposed

- 1 historical costs, which are known facts. They're non-
- 2 negotiable.
- 3 So he agrees the Utility must receive
- 4 credit for replacement cost and cost escalation, but
- 5 to deal with it through the determination and setting
- 6 of a fair rate of return. So how does that work?
- 7 Well, it means that the owners of a Utility know that
- 8 when they put up new capital to build new assets, they
- 9 will receive a rate of return, and per Bonbright, that
- 10 rate will include an allocation for inflation, such
- 11 that they protect against a diminution of the
- 12 purchasing power of their capital.
- This promise of a fair return enables
- 14 the Utility to attract equity capital, as I mentioned,
- 15 a critical Bonbright principle, which allows the
- 16 Utility to fund the renewal of its system at actual
- 17 costs that were compromising its credit-worthiness or
- 18 capital stability.
- 19 In other words, the promise of a rate
- 20 of return enables the Utility to not 100 percent debt
- 21 fund replacement costs and avoid the risk of doing
- 22 what Manitoba Hydro is doing, which is increasing debt
- 23 at a much higher rate than the underlying customer
- 24 base is growing.
- 25 So if we don't have fair rate of return

1 in our model, what do we do? Well, the first thing we

- 2 have to do is be aware of the difference between what
- 3 we're recovering in our existing rates from historical
- 4 costs, base depreciation, and we -- what we are having
- 5 to reinvest in the system and -- to keep it reliable
- 6 and safe.
- 7 We have to identify, as Manitoba Hydro
- 8 has, that all else being equal, 100 percent of this
- 9 difference is being added to our debt. We have to
- 10 recognize that particularly in a fairly low-growth
- 11 environment, this has and will continue to contribute
- 12 to a destabilization of our balance sheet, and
- 13 therefore, we have to find another way.
- 14 It's convenient to argue that we should
- 15 simply be paid back over the fifty (50) or seventy
- 16 (70) years, but that ignores the fact that we need the
- 17 cash today, and that this issue is and will be
- 18 presenting every year. So we are, each year, stacking
- 19 and stacking again more debt without really increasing
- 20 the number of customers who are around to help us pay
- 21 for it. This is in part how debt gets out of all
- 22 historical proportion to the size of our business,
- 23 which I think we've amply demonstrated has occurred.
- 24 So Manitoba Hydro's proposed solution
- 25 is simple. We need to start listening to what the

- 1 Manitoba Hydro Act says. At Section 40, part 2,
- 2 clause (b), and we spoke about this a bit this morning
- 3 with Mr. Williams from Business Council, where it
- 4 says:
- 5 "The Board shall establish,
- 6 maintain, and adjust reserves such
- 7 that they be used amongst other
- 8 things, towards the renewal,
- 9 reconstruction, and replacement of
- 10 depreciated property and works."
- 11 Morrison Park Associates points to the
- 12 need for reserves since there are no equity investors
- 13 who have capital at risk. If we don't have a rate of
- 14 return and a ready source of equity to provide for
- 15 financial stability, then we have to turn to reserves.
- 16 Reserves have to mean an annual charge on the
- 17 customers, just as surely as customers are charged for
- 18 interest, and operating costs, and everything else,
- 19 and we've not been charging enough for reserves in
- 20 today's rates. In fact, we haven't been charging at
- 21 all. We have slowly but surely depleted the annual
- 22 conterburtion -- contribution to reserves embedded in
- 23 our rates at the same time as we have been
- 24 dramatically growing our business.
- 25 Going forward. If we follow the 3.95

- 1 percent rate path, our net income will be negative
- 2 over ten (10) years while our plant and service more
- 3 than doubles. In 2017, we made thirty (30) million on
- 4 the operations, and that's what we expect to make in
- 5 fiscal 2018. These aren't contributions to reserves
- 6 on a business that is twenty (20) billion and heading
- 7 to thirty (30) billion in size of its assets.
- 8 In fact, Mr. Monnin pointed us this
- 9 morning to Board Order 101/'04, wherein at page 13 the
- 10 Public Utilities Board says:
- "A net income of forty (40) million
- is minimal for a corporation with
- assets of then ten (10) billion."
- 14 So it -- a net income of negative two
- 15 hundred (200) million is consequently more minimal for
- 16 assets --
- 17 MR. CHAIRPERSON: Sorry, can I
- 18 interrupt for a second. This isn't even close to
- 19 redirecting, you know, Ms. Ramage. This isn't
- 20 redirect, this is final argument. You know, and I
- 21 expect -- I didn't want to interrupt, I was prepared
- 22 to allow Mr. McCallum to do this but this is
- 23 inappropriate.
- 24 If you have redirect -- you know what
- 25 redirect is, you're seasoned counsel. If you have

- 1 redirect, ask in redirect. This isn't a time to give
- 2 a -- to read a written speech. I've got Bonbright in
- 3 my office, I can read Bonbright.
- 4 So if there's proper redirect put the
- 5 questions to him. In my opening comments I asked that
- 6 questions and answers be clear and concise. You know,
- 7 there may be very well a good argument but it's for --
- 8 for the argument phase, not for redirect because I
- 9 don't want to get the next panel when you -- when
- 10 you're asked for redirect, where you get to summarize
- 11 your entire case and put it in an argument form.
- MS. PATTI RAMAGE: Thank you, Mr.
- 13 Chair, and I understand and I apologize. I will say,
- 14 however, that because chapters of Bonbright were put
- 15 to the witness this is where we were going to explain
- 16 how it fits into the system. But we will --
- MR. CHAIRPERSON: Yeah, but come on,
- 18 Ms. Ramage, I mean, you could put questions to him,
- 19 specific questions to him. I mean, redirect's
- 20 intended for something not anticipated. I can
- 21 understand putting a Bonbright question to him. And
- 22 Mr. McCallum is reading very eloquently from written
- 23 comments which are normally done by counsel at the end
- 24 of the case.
- 25 This is -- I -- I don't know if this is

- 1 going to be included in your argument at the end of
- 2 the case, but it may very well be, but it's just not
- 3 appropriate for -- for redirect.
- 4 MS. PATTI RAMAGE: We will -- if I can
- 5 have a moment with Mr. McCallum to...

6

7 (BRIEF PAUSE)

8

- 9 MS. PATTI RAMAGE: In light of your
- 10 comments, Mr. Chair, we'll just -- we'll come -- we'll
- 11 open Mr. McCallum up to any questions that he has on
- 12 his comments.
- MR. CHAIRPERSON: Does Panel have any
- 14 questions?

15

16 (BRIEF PAUSE)

- 18 MR. CHAIRPERSON: Nope. I think we're
- 19 fine.
- 20 BOARD MEMBER MCKAY: Can I make one
- 21 (1) comment?
- THE CHAIRPERSON: Sorry, Ms. McKay,
- 23 yes.
- 24 BOARD MEMBER MCKAY: It's nice to know
- 25 that the position has changed from the opening answer

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   -- the -- last week from Mr. McCallum and not knowing
   what Bonbright -- what I thought -- since he was dead
   by the time that second edition came out. So, it's
 4 good that you read the book.
 5
                  MR. JAMES MCCALLUM: Just for the
   record, I didn't read all of it.
                  MR. CHAIRPERSON: Well, Mr. McCallum,
   if you wanted I have it and God bless you if you can -
   - it's a -- it's a well-written book in a few pages at
  a time.
10
11
                  Anyways, if we're -- we're done. We
12
   will adjourn and reconvene at 9:00 a.m. with panel 3
  tomorrow. Thank you.
13
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15 --- Adjourned at 3:04 p.m.
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17 Certified Correct,
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  Sean Coleman, Mr.
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