



# Manitoba Public Insurance Inflation Mitigation Strategy - Real Return Bonds

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## Background & Objectives

- ALM study conducted by Mercer recommended implementing a strategy to mitigate inflation risk
  - Proposed \$600 million real return bond (RRB) strategy within the Basic Claims portfolio

### Objectives

- Develop a strategy to mitigate inflation risk

### Parameters

- Preserve the integrity of the existing interest rate risk management strategy
- Consider the liquidity profile of the resulting portfolio
- Keep the same methodology to calculate the IFRS discount curve

## Mitigating Inflation Risk

Actual inflation = **expected** inflation + **unexpected** inflation

- Currently, only **expected** inflation is mitigated
  - MPI's liabilities reflect **expected** inflation through actuarial assumptions
- Claims are determined based on actual inflation
- Surplus volatility is introduced when actual inflation is different than **expected** inflation
- Real return bonds (RRB) compensate for actual inflation
  - Investing in RRBs would provide protection against **unexpected** inflation

# Strategy Implementation Options

Implementation of the RRB portfolio can be accomplished through two approaches

## 1. Physical Portfolio Only

- Sale of Provincial bonds funds purchase of inflation linked bonds
- Provincial bond holdings drop significantly, lowering total yield due to loss of credit spread exposure
- May impact interest rate risk mitigation effectiveness
- Use of TIPS requires currency hedging

## 2. Portfolio with Overlay (via repo use)

- Provides unexpected inflation protection without losing provincial credit exposure
- Isolate inflation risk protection from interest rate risk for greater mitigation efficiency
- Long inflation linked and short nominal components leave no significant net leverage
- Maintaining the Provincial bond portfolio allows the interest rate risk mitigation to be preserved

## Strategy Implementation

### Addenda Capital's Proposed Approach: Portfolio with Overlay

Allocation (%)	Physical Portfolio Only	Portfolio with Overlay
Government Bonds	3	37
Corporate Bonds	28	28
MUSH Bonds	20	20
Short Term	0	0
Core Canadian Real Estate	10	10
Commercial Mortgages	5	5
Canadian RRB / US TIPS (physical)	34	
Canadian RRB / US TIPS (repo)		34
Canada/US Treasuries (reverse repo)		-34

The Physical Portfolio has a lower exposure to provincial bonds which lowers the total portfolio yield by 27 bps\*

As at September 30, 2023

\* Estimated as 34% exposure x assuming provincial credit spreads of approximately 80 bps

Source: MPI, Bloomberg, Addenda Capital

## Overlay Strategy Mechanics

- In theory, the gain/loss of the strategy is a zero-sum game
  - Subject to inflation basis risk and mitigation ratio
- The payoff dynamics for the strategy can be simplified as follows:
 

*(assuming the inflation assumption for liabilities defined by actuaries is set to the expected inflation observation, where expected inflation is the difference between nominal and real yields)*

Inflation Scenario	Liability (G/L)	Asset (G/L)
Actual > Assumption/Expected	Loss	Gain
Actual < Assumption/Expected	Gain	Loss

## Risk Considerations of the Overlay Strategy

- Structure Risks
  - Operational complexity (small)  
Managing repo/reverse repo transactions
  - Basis risk of inflation measures  
Liabilities linked to healthcare costs and Manitoba CPI, while RRBs and TIPs pay national inflation measures
- Interest Rate Risk
  - Overlay approach enables preservation of the interest rate risk management strategy by not materially changing the physical portfolio
  - The overlay is constructed to have no duration contribution to the overall portfolio
- Liquidity
  - The overlay structure offers higher liquidity over the physical portfolio
- Adverse Funding Market Conditions
  - Inability to roll repo positions may result in the unwinding of the overlay exposure (long security or cash positions are still held)
  - Failure of a counterparty may result in a loss of associated market gains on the position if posted collateral is insufficient to cover

## Capital & IFRS Considerations of an Overlay Strategy

### IFRS

- Incorporation of inflation linked investments into the physical portfolio will require an adjustment to the IFRS 17 discount rate setting to reflect a higher allocation to federal government holdings resulting in a lower yield which will increase the value of the liabilities
- Use of an overlay strategy for inflation exposure does not require a change to the IFRS discount curve composition as a result of its inclusion

### Capital

- Interest rate risk
  - If kept duration neutral, no contribution to interest rate risk sensitivity
- Credit risk
  - Contribution to required capital calculated based on the counterparty credit rating for the repo (estimate a senior bank rating AA or A = factor 0.25% or 0.75%) (\$1.5M to \$4.5M based on \$600M)
- Currency risk
  - 10% capital charge on unhedged currency exposure (may be small related to P&L of repo)



## Costs

- Transactional costs are a function of the difference in the repo financing rates
  - One repo rate is paid and one is received
    - Bid/ask spread between the repo on RRB and the reverse repo on nominal bonds  
~15 bps for the strategy → 5 bps at the total portfolio level\*
  - Financing cost to generate eligible collateral
    - Difference between repo rate on provincial bonds and T-bill rate (~5 bps)  
~0.2 bps at the total portfolio level\*\*

As at September 30, 2023

\* Estimated as 34% exposure x cost of 15 bps = 5 bps at the total portfolio level

\*\* Estimated as 10% of collateral on the 34% notional exposure x cost of 5 bps = 0.15 bps at the total portfolio level

Source: Bloomberg, Addenda Capital

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## Mitigating inflation through an overlay strategy

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- Provides compensation for unexpected inflation without compromising the portfolio's provincial credit exposure
- Preserves the integrity of the existing interest rate risk management strategy
- Maintains a desirable liquidity profile
- Does not necessitate consideration of changes to the IFRS discount curve composition



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