#### Manitoba Industrial Power Users Group Book of Documents – Volume 1 Manitoba Hydro 2017/18 and 2018/19 GRA

Tab #	Description	Reference
1	2004 General Rate Application Transcript	June 14, 2004, transcript pages 201 - 206
2	2012/13 and 2013/14 General Rate Application Transcript	January 7, 2013, transcript pages 2221 - 2224
3	2010/11 and 2011/12 General Rate Application Transcript	March 2, 2011, transcript pages 3622, 3628 – 3632, 3651 – 3661, 3701 – 3708, 3712 - 3714
4	Board Order 32/09 references (directives regarding risk review)	Pages from Exhibit MIPUG-8 in 2010/11 & 2011/12 GRA
5	October 2010 – Manitoba Hydro Corporate Risk Management Report pages	Exhibit MIPUG-9 in 2010/11 & 2011/12 GRA
6	Needs For and Alternatives To Review Transcript	March 14, 2014, transcript pages 2559 - 2562
7	Needs For and Alternatives To Review Transcript	March 21, 2014, transcript pages 3240 – 3252, 3294 - 3296
8	Boston Consulting Group Presentation pages	PUB-MFR-72, pdf pages 136, 220, 296

## TAB 1

1 2 3 4 5	MANITOBA PUBLIC UTILITIES BOARD
5 6 7 8 9	Re: MANITOBA HYDRO 2004 GENERAL RATE APPLICATION
10 11 12 13 14 15 16	Before Board Panel:  Graham Lane - Board Chairman Lens Evans - Board Member Robert Mayer - Board Member
17 18 19 20 21 22 23 24 25	Public Utilities Board 400, 330 Portage Avenue Winnipeg, Manitoba June 14th, 2004 Volume I Pages 1 to 232

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at this time?
1
2
3
4
5
                   MR. VINCE WARDEN: Yes, I believe that's a
   correct term.
                   MR. BOB PETERS: All right. It would be
    available to be either advanced or requested to be advanced
 6
   by either party, or I suppose, there could be -- excuse me --
7
    there could be a joint request to discontinue the matter?
8
9
                   MR. VINCE WARDEN:
                                     Yes.
                   MR. BOB PETERS: One (1) of the directives
10
   that was also asked of Manitoba Hydro was to file a detailed
11
   debt management strategy. Do you recall that, Mr. Warden?
12
                   MR. VINCE WARDEN:
                                      Yes, I do.
13
                   MR. BOB PETERS: Would it be correct to say
14
   that there's not a detailed policy in place on that -- on a
15
   debt management at this point in time?
16
                  MR. VINCE WARDEN:
                                      We don't have a detailed
   policy per say. There's nothing really complicated about
17
18
   managing our debt as I -- as I think I mentioned -- alluded
    to in my opening remarks. But we don't have the paper that I
19
20
    can put before the Board at this time just describing that
21
   process.
22
                   MR. BOB PETERS: I gathered from the
23
   materials filed, Mr. Warden, that there was going to be an
24
   effort to present a policy, or at least a report or paper, to
25
    the Manitoba Hydro Board in early 2004 on the subject of debt
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management. MR. VINCE WARDEN: It's certainly been discussed with the Board but there hasn't been a document that I can bring from the -- from the Board to the -- to this 5 6 7 proceeding at this point in time. MR. BOB PETERS: Can you advise the Board at this time as to what is the status of the Manitoba Hydro's 8 9 review of the debt management strategy? MR. VINCE WARDEN: It's, I guess best 10 described as a work in progress. But I -- it's just one of 11 those things that has not been completed because of other 12 priorities. It's -- it's not a huge task to -- to complete 13 it by any means. I wouldn't want to leave that impression. So, I will endeavour to provide an update be 14 15 -- on the status of that within the next few days. 16 MR. BOB PETERS: Okay, that -- that's really where I was -- was going Mr. Warden. My recollection is that 17 18 the PUB had suggested Hydro consider being more aggressive in 19 reducing its debt and wanted Hydro to look at that as part of 20 it's review. Is that your understanding? 21 MR. VINCE WARDEN: Well, that was certainly 22 the -- one (1) of the recommendations in -- in the Public 23 Utilities Board Order, of course reducing -- there's all kinds of implications as Ms. Wray indicated earlier. 24 25 Reducing debt means that we have to do things that would

incur other risks that may not be desirable. So, reducing
debt, in itself is probably not a isolated objective.

MR. ROBERT MAYER: Mr. Warden, reduce -- we
talked about reducing debt. We -- we've already brought into
this Hearing, at least once, that a part of the IFF is
predicated upon advancing Wuskwatim to an in-service date;
and we'll still use 2010 because I've been listening to that

date for four (4) months now.

 I -- I am assuming that when we're talking about increasing debt, we're talking -- or decreasing debt, we're talking about that decreasing that debt other than the extraordinary debt which Hydro is has always assumed would occur when you are talking of construc -- constructing new generation facilities.

Am I correct in that assumption?

MR. VINCE WARDEN: Well, Mr. Mayer, if I can -- I'm not sure I'm going to answer your question quite as directly as you might like, but, if we -- anytime we're expanding as we are with -- expect to be with Wuskwatim then, of course, reducing debt is -- is not possible, nor is it desirable because debt is good; that's where we get our source of funds. So borrowing for purposes of growth, as I indicated earlier, is a good thing to do. It's good for Manitoba Hydro; good for its ratepayers.

So reducing debt is -- is contrary to the

whole concept of growth and in itself is not -- is not a good
objective for Manitoba Hydro.
So in the absence, though, of a major project
like Wuskwatim or a major transmission line, then reducing

So in the absence, though, of a major project like Wuskwatim or a major transmission line, then reducing debt should normally occur as long as our capital coverage ratio that we talked about earlier exceeds one. So we're — we're generating funds over and above the funds needed to fund capital construction, and therefore, any excess of funds can be used to reduce debt.

MR. ROBERT MAYER: Okay. Then what you're telling me sounds like doing this reducing debt plan in a period of projected expansion because I'm having a little trouble forgetting what I've heard for the last four (4) months. I mean, we have talked about Wuskwatim. We've talked about Bi-Pole 3 and we talked about the possibility of Gull and/or Conawapa over the next number of years depending upon certain other things happening.

Are we asking you to do an exercise in futility by preparing this report?

MR. VINCE WARDEN: Somewhat, I would agree with that. Yes, it's a difficult concept to explain but I understand that it's one that we should do. We should just explain what the debt management strategy is of Manitoba Hydro because I think there is a concern -- an unfounded

25 concern, I would say, that Manitoba Hydro's debt is too high

and that is definitely not the case, as I indicated in my opening remarks.

As long as the fixed assets exceed the debt, then that's a good thing. So we're investing in assets for the growth of -- of the Utility and that's been the approach of Manitoba Hydro ever since we -- we were formed in -- in 1961.

So the debt has gone up each and every year since that date and as long as we're growing, that's good and I would encourage that. Somehow I'll have to put that into a paragraph or two (2) that I can file with this proceeding so everybody can understand that.

THE CHAIRPERSON: Debt management isn't necessarily a plan for absolute aggregate debt reduction. It presumably could be a description of -- of managing within all of the various financial ratios.

MR. VINCE WARDEN: And perhaps, Mr. Chairman, that's probably the best approach we can take. We can probably file a paper that details our debt management strategy for the next year or so which Treasury prepares on an ongoing basis and that just indicates the -- the borrowings we will undertake, from where, from what source, whether it be Hydro bonds, short term, long term.

So that debt management is something we do every day and that's probably what should be filed in these

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proceedings.
 1234567
                                Provide Board sith details of
    --- UNDERTAKING NO. 2:
                               debt management strategy.
                   THE CHAIRPERSON: I agree. Mr. Peters, could
   we take five (5) minutes and we'll come back and then we're
8
9
    going to close at 4:00 today.
                   MR. BOB PETERS: Yes, sir.
10
                   THE CHAIRPERSON: Thanks, we'll be back in
11
    five (5) minutes.
12
13
    --- Upon Recessing at 3:10 p.m.
    --- Upon resuming at 3:20 p.m.
14
15
16
                   THE CHAIRPERSON: Mr. Peters, do you want to
17
   continue?
18
                   MR. BOB PETERS: Yes, I do and thank you.
19
   I --
20
                   MS. PATTI RAMAGE: Perhaps -- oh, Mr. Peters,
   before you begin, something that Mr. Peters and I had
21
22
   discussed at the break was perhaps we would have Mr. Wiens
23
   sworn in at this point because he can -- he has more direct
24
   knowledge as to Mr. Peters' current line of questioning.
25
   Hence, we've sent Mr. Surminski to the bench and brought Mr.
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ask of Mr. Wiens, since he's here, to just check those Diesel
    rate schedules that are in the filing for accuracy in light
    of they may have been filed prior to the Diesel orders being
 4
    issued by the Board and there may be some need to revise
    those and I'll give him a heads up of an issue that we'll
6
7
    take up with him later.
                   MR. ROBIN WIENS: Mr. Peters, perhaps after
8
   we adjourn you could advise us of the particular schedules or
9
    the particular Information Request responses that -- that
10
   you're directing us to.
11
                   MR. BOB PETERS: I'd be pleased to. And with
12
   that, Mr. Chairman, I'm prepared to stand down for the day.
13
                   THE CHAIRPERSON: Thank you, Mr. Peters.
14
   Thank you everyone else. We stand adjourned.
15
16
    --- Upon Adjourning at 3:55 p.m.
17
18
19
   Certified Correct,
20
21
22
23
    Wendy Warnock, Ms.
24
25
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## TAB 2



#### MANITOBA PUBLIC UTILITIES BOARD

Re: MANITOBA HYDRO

GENERAL RATE APPLICATION

2012/13 AND 2013/14

Before Board Panel:

Regis Gosselin - Board Chairman

Raymond Lafond - Board Member

Larry Soldier - Board Member

HELD AT:

Public Utilities Board

400, 330 Portage Avenue

Winnipeg, Manitoba

January 7, 2013

Pages 2087 to 2384



2221 Would you accept that, subject to check? 1 2 MR. MANFRED SCHULZ: Subject to check. 3 MR. BOB PETERS: Okay. Turning to page 215 -- well, just before I do that, one thing that struck me on the -- on the net debt is that it's got a downward slope at some point in time. And I -- I always remember Mr. Warden telling me that, in essence, 7 debt is -- all debt is good debt and never paid off. Mr. Warden, help me out here. 10 Is -- even though debt eventually will go down for this Corporation? 11 12 MR. VINCE WARDEN: Yes. Not sure 13 whether I will see it or not, but... Yes, our good 14 debt/bad debt discussion goes back a few years, Mr. 15 Peters. But good debt is -- is debt that we borrow for 16 investment in new facilities, as -- as we do here. 17 But when we put a station like Conawapa 18 in -- in service and we start generating significant 19 revenues after the in-service date in Conawapa, and that's what we're seeing here, the revenues are contributing towards a reduction in that debt. 21 22 MR. BOB PETERS: There's no major 23 projects planned right after Conawapa that are going to 24 keep driving that debt higher?

MR. VINCE WARDEN: No, that's right.

- 1 MR. BOB PETERS: And I'm sure you'll
- 2 see it, Mr. Warden. And we'll have that discussion.
- 3 If we turn to page 215, the only point on this document
- 4 -- this has also been updated by -- I think the Board
- 5 will find at page 2 of IFF-12, which is Manitoba Hydro
- 6 Exhibit 9, some of this information is -- is updated.
- 7 The most significant of which, Mr.
- 8 Warden, appears to be that the debt equity ratio -- I
- 9 was going to say bottoms out, maybe it tops out at 90
- 10 percent debt, 10 percent equity, out in 2022, around
- 11 that time?
- 12 MR. VINCE WARDEN: Yes, that's right,
- 13 Mr. Peters.
- 14 MR. BOB PETERS: And I know the -- the
- 15 debt equity ratios will -- will change from what's
- 16 depicted here. But I think the Board has that
- 17 information at least in summary form on page 2.
- 18 To respond to a question about the --
- 19 the interest rates, perhaps we can -- I guess en route
- 20 to getting there, page 216 of the book of documents,
- 21 Mr. Warden.
- Just remind the Board that back in 1992,
- 23 when Limestone was -- was being constructed, the debt
- 24 was 94 percent?
- MR. VINCE WARDEN: The debt ratio was

- 1 94 percent; 94 debt, 6 percent equity, yes.
- 2 MR. BOB PETERS: And in the drought
- 3 year of 2003 and '04, particularly '04, the debt equity
- 4 ratio -- the debt reached 87 percent with 13 percent
- 5 equity?
- 6 MR. VINCE WARDEN: Yes, that's right.
- 7 MR. BOB PETERS: If we follow that line
- 8 item across, Mr. Warden, not only do we see the large
- 9 net-income loss suffered by Manitoba Hydro, but the
- 10 DBRS bond rating didn't correspondingly take a downturn
- 11 at that point in time, did it?
- 12 MR. VINCE WARDEN: No, it didn't. And
- 13 that's why it's so important for Manitoba Hydro to keep
- 14 in -- in close contact with its rating agency. So they
- 15 always understand what our situation is, and that's a
- 16 good example of that.
- MR. BOB PETERS: And -- and that's
- 18 something you do on an annual basis?
- MR. VINCE WARDEN: We do.
- 20 MR. BOB PETERS: Perhaps you travel
- 21 there or they travel here?
- MR. VINCE WARDEN: Typically they
- 23 travel here. And it's -- it's really more than an
- 24 annual basis. We're -- we're in contact with them
- 25 whenever the need arises.

- 1 MR. BOB PETERS: Quarterly?
- MR. VINCE WARDEN: Formally on an
- 3 annual basis. But they don't hesitate to pick up the
- 4 phone and call us if they have a question.
- 5 MR. BOB PETERS: All right. Looking at
- 6 the interest sensitivity, which is on page 217, this
- 7 was prepared based on IFF11-2, correct?
- 8 MR. DARREN RAINKIE: That's correct,
- 9 Mr. Peters.
- 10 MR. BOB PETERS: And what it shows the
- 11 Board, if we can cut to the chase, Mr. Rainkie, is that
- 12 if the interest rate increases at 1 percent and the
- 13 Board follows it over, there's going to be an extra
- 14 billion dollars of long-term debt needed.
- MR. DARREN RAINKIE: No, I think what
- 16 it's showing is our retained earnings would go down by
- 17 724 million, Mr. Peters.
- MR. BOB PETERS: You're -- you're ahead
- 19 of me on that, Mr. Rainkie. I was just looking at the
- 20 top lines. That the long-term debt issued would be
- 21 \$18.2 billion over a ten (10) year period, but if it
- 22 went up 1 percent on average, that would increase it by
- 23 a billion dollars?
- MR. DARREN RAINKIE: Yes, Mr. Peters, I
- 25 see where you're at now.

2384 I will stand down and I will remind the Board that 2 tomorrow morning we will have new witnesses before the 3 Board relating to Manitoba Hydro's rates, and I believe 4 also a little bit on the diesel issue, if -- to the extent there's questions. Thank you. 6 THE CHAIRPERSON: If there is no business to attend to, then I would adjourn the proceedings, and we'll see some of you tomorrow morning at nine o'clock. Thank you. 10 11 --- Upon adjourning at 4:54 p.m. 12 13 14 15 Certified Correct, 16 17 18 19 20 21 Cheryl Lavigne, Ms. 22 23 24 25

# TAB 3

1	
2	
3	MANITOBA PUBLIC UTILITIES BOARD
4	
5	
6	Re: MANITOBA HYDRO'S APPLICATION
7	FOR APPROVAL OF NEW ELECTRICITY RATES
8	FOR 2010/11 AND 2011/12
9	
10	
11	
12	
13	Before Board Panel:
14	Graham Lane - Board Chairman
15	Robert Mayer, Q.C Board Member
16	Len Evans (np) - Board Member
17	
18	
19	HELD AT:
20	Public Utilities Board
21	400, 330 Portage Avenue
22	Winnipeg, Manitoba
23	March 2, 2011
24	Pages 3560 to 3757
25	

1		APPEARANCES	
2	Bob Peters	(np)	)Board Counsel
3	Anita Southall		)
4			
5	Patti Ramage		)Manitoba Hydro
6	Marla Boyd		)
7			
8	Byron Williams		) CAC/MSOS
9	Myfanwy Bowman	(np)	)
10			
11	Antoine Hacault		)MIPUB
12			
13	Michael Anderson	(np)	) MKO
14			
15	William Gange		) RCM/TREE
16			
17	Delanie Coad	(np)	) SCO
18			
19	Denise Pambrum	(np)	)City of Winnipeg
20			
21	Gavin Wood		)Independent Experts
22			
23			
24			
25			

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25			

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1
     considered in that report?
 2
                    MR. WILL LIPSON:
                                       Generally, yes.
 3
                    MR. ANTOINE HACAULT:
                                           Okay.
                                                  There should
    be a part of Appendix 77 distributed to all the parties,
 4
 5
    which is an extract from the corporate risk-management
 6
     report by Manitoba Hydro, as I understand it.
 7
     three (3) pages, and I'd ask that it be marked as the
8
    next exhibit for MIPUG, Exhibit 9.
9
                    THE CHAIRPERSON: Yes, sir.
10
11
     --- EXHIBIT NO. MIPUG-9:
                                 Excerpt from the corporate
12
                                 risk-management report by
13
                                 Manitoba Hydro
14
15
    CONTINUED BY MR. ANTOINE HACAULT:
16
                      MR. ANTOINE HACAULT:
                                              Now, I
17
     appreciate this is not the entire report. The report is
18
    a lengthier document. Is this what you would understand
19
     to be the Manitoba Hydro corporate risk-management report
20
    which has been updated since the one (1) referred to in
21
     the decision of Board Order number 32/09.
22
                    MR. WILL LIPSON: On the surface that's
    what it appears to be, yes.
23
24
                    MR. ANTOINE HACAULT:
                                           Okay. Now, on page
```

6 of that report, Hydro sets out its view of what it

- 1 despite the fact you'd discussed meeting with the -- with
- 2 the Board's advisors and staff. You on your own
- 3 volition, with no influence by Hydro, chose not to -- not
- 4 to meet with our staff or our advisors.
- 5 Is that correct?
- 6 MR. WILL LIPSON: That's correct. Again,
- 7 I -- I've touched on this, but let me provide a bit more
- 8 context to -- to our rationale. Again, we had started
- 9 not with a full understanding of what the nature of the
- 10 work would be. You know, when -- we were just writing
- 11 our November proposal letter to be engaged in the first
- 12 place.
- We did our, you know, couple of week
- 14 exercise to get a pretty good idea of what needed to be
- 15 done. We scoped that out. We went back to our client to
- 16 say, Does this fulfill the terms of reference, because we
- 17 were hired by Manitoba Hydro to fulfill a terms of
- 18 reference. And we were basically given a go-ahead to
- 19 say, Yes, you can now go ahead and do those activities,
- 20 those tasks, those various analyses, and in doing so,
- 21 that would be a fulfilment of our terms of reference.
- 22
- 23 CONTINUED BY MR. ANTOINE HACAULT:
- MR. ANTOINE HACAULT: I'd ask you to have
- 25 two (2) documents in front of you before you answer this

- 1 question, sir. Firstly, the MIPUG number 8, which is the
- 2 Board Order number 32/09, and the last page of Exhibit 9,
- 3 which is a corporate risk map which forms part of the
- 4 Manitoba Hydro corporate risk-management report.
- 5 First, with respect to the corporate risk
- 6 map, what's your understanding of what Hydro tried to do
- 7 in this map? I'm going to suggest to you that it tried
- 8 to identify all of the operational and business risks
- 9 facing the Corporation.
- 10 Do you agree or disagree?
- 11 MR. FRANK CHEN: This map relates to
- 12 their corporate risk-management program, and in using
- 13 kind of general industry terms that's -- that are known
- 14 as an enterprise risk-management framework.
- 15 So the depiction or graph here is
- 16 essentially a -- a common used tool called a heat map.
- 17 And it depicts what Hydro has identified as key business
- 18 risks throughout the entire enterprise and mapped them
- 19 accordingly ac -- across two (2) variables, which is the
- 20 consequence termed here, which is the -- the financial --
- 21 potential financial impact of a risk event, and the
- 22 probability of that event, qualitatively here labelled,
- 23 low, medium, and high.
- 24 And by depicting the risks in this chart
- 25 they're able to identify risks that are obviously high

1	probability events with high high potential financial
2	impact, and those with low financial impact and low
3	probability and they can draw their attention to mitigate
4	those risks that fall into a high you know, the
5	quadrant that's high impact, high likelihood.
6	MR. ANTOINE HACAULT: Thank you. So to
7	create the link, in the Board order we've seen that
8	Manitoba Hydro had provided a previous version of such a
9	report to the Board and the Board said, Okay, we've got
LO	all these operational risks from a business and an
L1	operational perspective. We want an independent study of
L2	these risks.
L3	Now, I'd like to take you then to
L 4	paragraph 4 of the Board Order at page 47.
L5	
L 6	(BRIEF PAUSE)
L7	
L 8	MR. ANTOINE HACAULT: And I read for the
L 9	record:
20	"MH to file by September 30, 2009, for
21	Board approval, a conceptual outline
22	for an in-depth and independent study
23	of all operational and business risks
24	facing the Corporation."
25	I would suggest to you that this was part

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1 of the first mandate set out in the first letters. There
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- 2 was supposed to be a conceptual outline of all
- 3 operational and business risks.
- Do you agree with that suggestion?
- 5 MR. WILL LIPSON: I don't think you said
- 6 it quite precisely. There was to be a conceptual outline
- 7 for an in-de -- for an in-depth and independent study as
- 8 called for under 32/'09 to be carried out on behalf of
- 9 Mani -- by us on behalf of Manitoba Hydro. And then once
- 10 approved, the -- you know, the next task was to go ahead
- 11 and implement that work.
- 12 MR. ANTOINE HACAULT: So that at Tab 1 of
- 13 the Board's book of documents, at page 1 of 2, in the
- 14 terms of reference, at paragraph 2, and I'm quoting,
- 15 Hydro is requesting as follows:
- 16 "Provide a conceptual outline to
- 17 Manitoba Hydro for the in-depth and
- independent study as directed in PUB
- 19 Order 32/'09 [and it continues] and
- 20 meet with PUB staff and/or advisors as
- 21 necessary to review the PUB's orders
- 22 and concerns with respect to Manitoba
- 23 Hydro's risks."
- But the first part of that sentence, which
- 25 I was -- is that -- one (1) I wanted to draw your

- 1 attention to. So consistent with that fourth paragraph,
- 2 at least in the very first instructions, there was a
- 3 matching between the Board's order and the terms of
- 4 reference. Is that correct?
- 5 MR. WILL LIPSON: I've lost track of what
- 6 you're comparing to what. I do see the page 1 of 2, the
- 7 last item on that page, but you're asking me to compare
- 8 it to -- to what?
- 9 MR. ANTOINE HACAULT: To the very first
- 10 sentence of Board Order number 4, which I referred you
- 11 to, and I'll quote again:
- "MH to file by September 30, 2009, for
- Board approval, conceptual outline for
- an in-depth and independent study of
- 15 all operational and business risks
- 16 facing the Corporation."
- 17 MR. WILL LIPSON: Yes, there is a
- 18 tracking of language between those two (2).
- 19 MR. ANTOINE HACAULT: Thank you. Now the
- 20 next sentence in Board Order number 4, or the fourth
- 21 paragraph of Board Order 32/09 reads as follows:
- "The study to be a thorough and
- 23 quantified risk analysis, including
- 24 probabilities of all identified
- 25 operational and business risks."

- 1 at. It isn't a complete independent review of every
- 2 aspect of the Corporation. Again, for example, the --
- 3 the gas operations, we've said several times, is not part
- 4 of our scope.
- 5 And when we looked at these things we
- 6 said, Nothing looks so far amiss that, you know, people
- 7 should be talking about potential bankruptcies.
- MR. ANTOINE HACAULT: Hydro is doing a
- 9 reasonable job, correct?
- 10 MR. WILL LIPSON: Well, again, our
- 11 conclusions stand on their own, but in essence, yes.
- 12 MR. ANTOINE HACAULT: Dealing with
- 13 liquidity crunches, aren't we dealing with a temporary
- 14 liquidity crunch based on graphs that we've seen?
- 15 Let me explain, flows are actually mean
- 16 reverting. Isn't that correct? I mean, you may have
- 17 some low flows, but you'll have high flows so that, based
- on the graphs that you've done, there's some liquidity
- 19 pressures, but they do come back?
- MR. WILL LIPSON: That's right. On
- 21 average things are more on the positive than on the
- 22 negative. It is a viable Corporation and there are
- 23 reserves in place to, you know, mitigate a lot of the
- 24 risk of the low flows.
- 25 MR. ANTOINE HACAULT: And I'd suggest to

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1 you, sir, that in the Manitoba context, we've got a
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- 2 strong monopoly with no competition in Manitoba, so the
- 3 Corporation has the ability to seek increases in prices.
- 4 Is that correct?
- 5 MR. WILL LIPSON: Yeah, that's our
- 6 understanding.
- 7 MR. ANTOINE HACAULT: Now, you -- I don't
- 8 know whether the panel has an knowledge with respect to
- 9 this context, but what's the understanding of the panel
- 10 with respect to Manitoba Hydro debt? Is it Manitoba
- 11 Hydro that goes and gets it, or is it government backed?
- 12 MR. WILL LIPSON: Yeah, I actually think
- 13 we do touch on it in chapter 2. I think all but
- 14 approximately 1 percent is government backed, and I do
- 15 believe Manitoba Hydro is the issuer.
- 16 MR. ANTOINE HACAULT: So that, I'd
- 17 suggest to you, that the rating agencies do a flow
- 18 through of the province's rating as a general rule?
- MR. WILL LIPSON: That would be logical.
- 20 MR. ANTOINE HACAULT: I'm skipping to the
- 21 third part of what I said I would do, the four (4) risk
- 22 issues, and it's the organizational issue. And I have a
- 23 series of questions that break down that statement of
- issue as outlined in the Board's scoping order.
- The first one: In the panel's opinion, or

- 1 KPMG's opinion, does Hydro have the required capabilities
- 2 needed to appropriately manage the export and drought
- 3 risks?
- 4 MR. FRANK CHEN: So, in general terms,
- 5 capabilities comprise, I'll say generally -- in general
- 6 terms, the people, the processes, and the infrastructure
- 7 or technology, and I would say, yes.
- MR. ANTOINE HACAULT: Okay. Now, there
- 9 are recommendations that were made; are they all
- 10 contained in the April and May reports?
- MR. WILL LIPSON: Yes, those are the only
- 12 recommendations we've made in this regard, yes.
- 13 MR. ANTOINE HACAULT: Okay. Breaking it
- 14 down further down again; in KPMG's opinion, does Hydro
- 15 have the required internal organization needed to
- 16 appropriately manage the export and drought risks?
- 17 We've heard some discussion about the
- 18 middle office and the general organization of Manitoba
- 19 Hydro. Can I have a response to that question? I'll
- 20 repeat it again.
- In KPMG's opinion, does Hydro have the
- 22 required internal organization needed to appropriately
- 23 manage the export and drought risks?
- MR. FRANK CHEN: So, yes, we did have an
- 25 extensive discussion on middle -- middle office and the

- 1 governance structure and oversight structure. When you
- 2 refer to the internal organization, broadly or generally,
- 3 are you referring to just the people themselves?
- 4 MR. ANTOINE HACAULT: I'd distinguished
- 5 internal organization from seeking outside counsel and
- 6 help, so, you know, is it structured appropriate
- 7 internally as a hydro corporation; because you've dealt
- 8 with organizational issues and you've made
- 9 recommendations. So it's in that context I was asking
- 10 the question, sir.
- 11 MR. FRANK CHEN: So given the review of
- 12 the power supply operations and the various departments
- 13 that support all the planning and the production
- 14 schedules and managing the drought issues and the
- 15 engineers involved and the oversight in the -- in the
- 16 middle office and such, I would say that it does have the
- 17 required internal organization.
- But like any other organization, it
- 19 doesn't operate in -- in a bubble and, therefore, would
- 20 always seek periodic independent review of their
- 21 processes to gauge themselves against what other -- what
- 22 -- what their peers are doing as well.
- MR. ANTOINE HACAULT: Thank you. Again,
- 24 KPMG's recommendations with respect to any improvements
- 25 are all in the April and May reports.

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1 Is that correct?
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- 2 MR. WILL LIPSON: Yes.
- MR. ANTOINE HACAULT: The next item,
- 4 breaking down again that first section in the scoping,
- 5 focusses on a more particular matter. In the panel's
- 6 opinion, does Hydro have the required qualified staff
- 7 needed to appropriately manage the ex -- export and
- 8 drought risks?
- 9 MR. WILL LIPSON: Yeah, it wasn't
- 10 explicitly within our mandate to assess the capabilities
- 11 of staff. We didn't go out and interview everyone and
- 12 say, you know, What qualifications have you got for your
- job? But I would say, you know, on behalf of my
- 14 colleagues too, that we were quite favourably impressed
- 15 with the capabilities of the people we did deal with.
- 16 You know, again, we have experience from
- 17 other utilities and other circumstances, and in the
- 18 context of the challenges that Manitoba Hydro faces, it's
- 19 got a very capable staff. And, I think, again, KPMG was
- 20 favourably impressed.
- MR. ANTOINE HACAULT: And I guess a
- 22 subset of that, is it KPMG's opinion that the staff knows
- 23 when to seek outside help when it requires it?
- 24 MR. WILL LIPSON: Again, that's -- that's
- 25 a very specific question. I would say that the staff, in

- 1 general, have on, you know, several occasions gone out to
- 2 seek outside help; and presumably that's good, you know,
- 3 prima facie evidence of -- that they do have that
- 4 sensitivity as to when they need the help and when they
- 5 don't. I -- I think, again, we have commented on our
- 6 recommendations on the potentially increased need for
- 7 peer review on a more structured basis, but, you know, in
- 8 general the answer would be yes.
- 9 MR. ANTOINE HACAULT: And we've seen a
- 10 number of examples, for example, I think in your
- 11 evidence, on a monthly basis they're getting updated
- 12 forecasts to input into the HERMES software as I -- I
- 13 think.
- Is -- is that correct?
- 15 MR. JONATHAN ERLING: Yeah, they purchase
- 16 monthly forecasts for use in developing price assumptions
- 17 within HERMES, yes.
- 18 MR. ANTOINE HACAULT: Again, all the
- 19 recommendations that KPMG has and it -- they're fairly
- 20 exten -- extensive on the issue of qualified staff and --
- 21 and looking for external advice for all contained in your
- 22 April and May reports.
- Is that correct?
- MR. WILL LIPSON: Yes, all the
- 25 recommendations, as we've said it twice now, are in the

- 1 April and May reports, that's correct.
- 2 MR. ANTOINE HACAULT: Sorry for the
- 3 redundancy but I don't know, for example, whether or not
- 4 there was follow-ups to the May report where there were
- 5 additional recommendations made, so that's why I'm asking
- 6 with respect to each area of whether or not we have to
- 7 look further than the reports. And if your answer is
- 8 "there are no other recommendations or discussions that
- 9 have occurred since May on all the issues in your
- 10 report," I won't keep on asking the question.
- MR. WILL LIPSON: And that is the case.
- 12 The end of our assignment prior to being engaged to
- 13 prepare for this hearing and to attend this hearing was
- 14 with the delivery of the second report, the one in May
- 15 2010, and there were no subsequent follow-up assignments
- 16 of any sort or further recommendations.
- 17 MR. ANTOINE HACAULT: Subject to the
- 18 recommendations made in the April and May reports, is it
- 19 KPMG's opinion that Hydro has in place the required
- 20 policies and procedures needed to appropriately manage
- 21 the export and drought risks?
- MR. FRANK CHEN: So, Manitoba -- Manitoba
- 23 Hydro has the appropriate policies and procedures,
- 24 however, those documents will -- will obviously keep or
- 25 rec -- Manitoba Hydro recognizes the need that they will

- 1 continually -- continually change, given the changing
- 2 business environment as well as the internal processes
- 3 that change. So those documents need to keep pace with
- 4 internal and external changes.
- 5 At the moment they're -- you know, the
- 6 policies and procedures are, as I've referred to in the
- 7 May report, a collection of a number of different
- 8 documents such as the G190 and 195, delegation of
- 9 authority. So it's a collection of documents that kind
- 10 of fall under that umbrella "policies and procedures,"
- 11 but yes, they do.
- 12 MR. ANTOINE HACAULT: Thank you. This is
- 13 a very general question with respect to the
- 14 recommendations: Is KPMG aware of any of its
- 15 recommendations being rejected by Manitoba Hydro?
- 16 MR. WILL LIPSON: Not to our knowledge.
- 17 MR. ANTOINE HACAULT: In fact, I think
- 18 you testified earlier that to your knowledge Manitoba
- 19 Hydro has implemented a plan, at least with -- with
- 20 respect to some of the recommended improvements. We
- 21 talked about software and other things. So they seem to
- 22 be taking your very thorough work very seriously.
- MR. WILL LIPSON: I agree. Again, we
- 24 have put in our direct evidence and subsequently a couple
- 25 of times we've mentioned a few of the initiatives that we

- 1 understand have been followed up on and, you know, some
- 2 intentions that they're in the process of following up on
- 3 -- or some recommendations they're in the process of
- 4 following up on.
- 5 MR. ANTOINE HACAULT: Now I realize there
- 6 may be a little bit of overlap in this next question but
- 7 it's also part of the scoping question so bear with me.
- 8 In KPMG's opinion does Hydro have the
- 9 required oversight and governance structures -- that
- 10 relates to the internal organization, again -- needed to
- 11 appropriately manage the export and drought risks? It's
- 12 re-worded but would that re-wording make any difference
- in your opinion?
- 14 MR. FRANK CHEN: No, it doesn't change
- 15 our opinion. Yes, they do have the adequate oversight
- 16 structure in place.
- 17 MR. ANTOINE HACAULT: Now, when we talked
- 18 about different policies and procedures I'd like to just
- 19 draw your attention to the issue of what I would call a
- 20 "drought preparedness plan."
- I'd asked earlier whether you had read the
- 22 ICF report. ICF recommended that there be a more
- 23 explicit drought preparedness plan, although, it
- 24 acknowledged that -- and I'm paraphrasing, de facto,
- 25 Manitoba Hydro really had one, it's just that they hadn't

- 1 taken time to formalize it in a written -- written
- 2 comprehensive format.
- 3 Do you have any comments with respect to
- 4 that recommendation?
- 5 MR. WILL LIPSON: Yeah, we actually
- 6 commented on it either yesterday or the -- or the day
- 7 before. I guess, first, we also recognize that drought
- 8 awareness and management of drought risk permeates
- 9 through the organization. This is not something people -
- 10 because there isn't a formal plan, and there hasn't
- 11 been a -- a formal plan in the past -- there is a draft
- 12 plan that we're aware of, but there wasn't in the past --
- 13 it wasn't an issue that people were unaware of because of
- 14 the absence of such a plan.
- And, you know, I guess I personally see
- 16 some merit in having a plan prepared, but again, I don't
- 17 think it is a significant deficiency that is being
- 18 addressed by preparing such a plan. It is an improvement
- in terms of documenting it all in one (1) place and
- 20 communicating it out to stakeholders and other interested
- 21 parties.
- MR. ANTOINE HACAULT: Thank you. Now,
- 23 I'll go into an area which I understand was the subject
- 24 of some criticism by the New York consultant, implying
- 25 that perhaps Manitoba Hydro wasn't doing the best job it

- 1 could in carrying out negotiations for long-term export
- 2 contracts.
- In the opinion of KPMG -- this is a very -
- 4 a -- a more specific issue here -- does Manitoba Hydro
- 5 have qualified people and seek infor -- information as
- 6 and when appropriate to carry out those negotiations?
- 7 MR. ANURAG GUPTA: It is our opinion that
- 8 Manitoba Hydro brings the right level of people to the
- 9 negotiations with the right level of experience and the
- 10 background necessary, and they do go out and seek
- information as required to help them in -- in the
- 12 negotiation's process.
- 13 MR. ANTOINE HACAULT: Thank you. Does
- 14 KPMG have any recommendations on additional information
- 15 which Manitoba Hydro should have going forward in
- 16 negotiating such term sheets and contracts?
- MR. ANURAG GUPTA: I think our -- our
- 18 recommendations are as they are in the report; I don't
- 19 think we have anything further than what -- what we wrote
- 20 up in -- in our April report.
- MR. ANTOINE HACAULT: Thank you. The
- 22 second area of questioning deals with whether Manitoba
- 23 Hydro's approach to risk management is appropriate for a
- 24 Crown owned regulated public utility. And I'd like to
- 25 direct your attention to pages 254 to -- up to 257. It's

MR. ANURAG GUPTA: I think that's fair,

- 2 and I should have said, all things remaining equal and
- 3 the sale was a no-sale scenario.
- 4 MR. ANTOINE HACAULT: Now, based on your
- 5 knowledge of this sale scenario, because my question was
- 6 specifically directed to Manitoba Hydro, does your answer
- 7 remain true, Mr. Gupta, that all things being the same
- 8 with respect to Manitoba Hydro, if you changed that
- 9 discount rate in that model, it would result in a lower
- 10 net present value?
- 11 MR. ANURAG GUPTA: With the sale and no-
- 12 sale scenario as we analyzed it, everything else
- 13 remaining equal, in -- in those scenarios, yes.
- 14 Directionally, if you increased the discount rate at
- 15 which the NPV was calculated, it would result in a lower
- 16 NPV.
- 17 MR. ANTOINE HACAULT: Now, a lower rate
- 18 like this, would it pick up the long-term horizon? One
- 19 (1) of the issues in this proceeding is we in -- invest
- 20 in plants that are going to last sixty-seven (67) years,
- 21 or at least on an amortised basis, and may last as long
- 22 as a hundred years?
- MR. WILL LIPSON: Well, while Mr. Gupta's
- 24 looking, I know the cashflow analysis is over a long-term
- 25 horizon; if I recall, thirty-five (35) years, although

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1
     I'll let Mr. Gupta confirm. The discount rate, again, I
 2
     suggest we be patient and wait until Manitoba Hydro
 3
     follow through on its undertaking.
 4
 5
                           (BRIEF PAUSE)
 6
 7
                    MR. ANTOINE HACAULT: Okay, I'll hold off
 8
     on questions on that then. Turning to page 157.
9
     middle of the page it's noted:
                       "KPMG notes that contract term sheets
10
11
                       were signed with counterparties at --
12
                       with the caveat of pending Manitoba
13
                       Hydro Board approval."
14
                    Does that continue to be your
15
     understanding, sir?
16
                    MR. ANURAG GUPTA:
                                        That's right.
17
                    MR. ANTOINE HACAULT:
                                           So does KPMG have
     any knowledge as to whether or not those term sheets have
18
19
     now received Manitoba Hydro Board approval, or is that
20
     something that's not a public...?
21
                    MR. ANURAG GUPTA: I -- I can't comment
22
     on that. At the time, when we wrote this report, the --
23
     the term sheets had been provided to the Board for appro
24
     -- for information, and they were pending MH Board
25
     approval.
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1 MR. ANTOINE HACAULT: So is anybody from
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- 2 the panel able to answer my question: Have they been
- 3 approved by the Board?
- 4 MR. ANURAG GUPTA: I -- I can't answer
- 5 that, sorry.
- 6 MR. ANTOINE HACAULT: I see all panel --
- 7 panel members indicating they have no knowledge.
- Now, we've heard some evidence here with
- 9 NSP that the term sheets -- actually, the conditions
- 10 changed between the initial term sheets being signed and
- 11 the final contracts being negotiated.
- 12 Has KPMG seen or reviewed any of the draft
- 13 contracts with respect to the two (2) term sheets that
- 14 we're talking about here; the Minnesota Power and WPS?
- 15 MR. ANURAG GUPTA: Again, we reviewed the
- 16 -- the proposed term sheets -- sorry, the -- the term
- 17 sheets for the proposed long-term sales for WPS and MP.
- 18 MR. ANTOINE HACAULT: Okay, so you'd be
- 19 unable to con -- comment with respect to whether or not
- 20 you would have any suggestions on different approaches or
- 21 different terms in the proposed contracts?
- MR. ANURAG GUPTA: I think, again, it's -
- 23 it's very difficult to secondquess Manitoba Hydro
- 24 management who -- who have tonnes of experience in
- 25 negotiating these term sheets. We analysed the term

- 1 sheets for what they did to Manito Hy -- Manitoba Hydro's
- 2 risk exposure, sale versus no-sale scenarios, and -- and
- 3 our findings are contained in our report.
- It's very difficult to speculate on
- 5 whether a different outcome could have been achieved or
- 6 not.
- 7 MR. ANTOINE HACAULT: Once again, you're
- 8 comfortable with the recommendations you've made in the
- 9 report, that the Manitoba Hydro Board will have the
- 10 information it needs, and its staff has the information
- it needs to properly assess those term sheets?
- 12 MR. ANURAG GUPTA: That is our
- 13 understanding. And -- and in our conversations with
- 14 Manitoba Hydro, they understand that these -- these -- it
- 15 -- it takes a long time to go from a signed term sheet to
- 16 a signed contract; conditions will change. And they
- 17 understand and recognize the need that they have to
- 18 update their analyses and -- and take it forward for
- 19 approval while the economics still -- still hold up.
- MR. ANTOINE HACAULT: Thank you. I'd ask
- 21 you to -- or the panel to go to page 28 of the
- 22 presentation; it's the graph that shows the incremental
- 23 adding of power generation.
- MR. ANURAG GUPTA: I'm there, sir.
- 25 MR. ANTOINE HACAULT: So hydroelectric

- 1 generation such in Manitoba you can't add little clumps
- of power; you have to do big incremental additions.
- 3 Do you accept that premise?
- 4 MR. ANURAG GUPTA: In general, you can
- 5 have small hydro, you can have large hydro. Our
- 6 understanding is Manitoba Hydro has determined that this
- 7 is the most economic sequence for it to develop its hydro
- 8 in -- in these large chunks.
- 9 MR. ANTOINE HACAULT: And prudent
- 10 practice would have it that you'd make sure that your
- incremental additions are done enough in advance to
- 12 ensure that you don't risk a situation where you don't
- 13 have enough hydro-electric power because of increased
- 14 domestic demand?
- 15 MR. ANURAG GUPTA: Manitoba Hydro has a
- 16 very clear capacity planning criterion and energy
- 17 planning criterion. And our understanding is, and -- and
- 18 we've seen this, they do respect those planning ci --
- 19 criterion in -- in developing the PRPs and other plans.
- MR. ANTOINE HACAULT: The question I
- 21 have, sir, is: Did KPMG look at any of the policies or -
- 22 with respect to advancing plant further in advance of
- 23 Manitoba load to serve, specifically, export contracts?
- MR. ANURAG GUPTA: We absolutely reviewed
- 25 -- reviewed that in the -- the power resource plan. The

- 1 preferred development sequence actually calls for
- 2 advancement of -- of the -- of Keeyask, for example, in
- 3 advance of when it is required to meet Manitoba load.
- 4 Tha -- that's a preferred development sequence, so, yes,
- 5 we did look at.
- 6 And the entire economics of comparing sale
- 7 versus no-sale is -- is another extension of that
- 8 analysis to see what happens if you do advance the
- 9 construction of plants in order to -- and -- and ahead of
- 10 the time required to meet the Manitoba load.
- MR. ANTOINE HACAULT: Against what
- 12 criteria should we be evaluating whether to advance plant
- 13 construction? I'm not talking about whether it's needed
- or not eventually, but I'm talking about advancing the
- 15 construction schedule when it's not reasonably needed for
- 16 Manitoba load at that particular time but we advance it
- 17 specifically to be able to export.
- 18 What criteria should we establish in
- 19 looking at whether that's a good thing for Manitoba
- 20 ratepayers?
- 21 MR. ANURAG GUPTA: I think -- again, the
- 22 way Manitoba Hydro does it is appropriate. I think
- 23 looking at the NPV of -- of the scenario, which calls for
- 24 a certain development sequence in which plants may be
- 25 advanced ahead of the time needed to look at -- needed to

- 1 serve Manitoba load as opposed to the NPV of a plan which
- 2 puts those plants online at -- at a later date. I think
- 3 if -- if you have a positive NPV, that, to me, is -- is
- 4 one (1) criteria you should look at.
- 5 You should also then test that NPV under
- 6 various scenarios to see whether or not your preferred
- 7 development sequence holds up, if -- if any of your
- 8 assumptions change, and these are forward looking
- 9 analyses, things can and will change.
- 10 So, again, it's important to test the
- 11 robustness of that NPV against a variety of scenarios.
- 12 And, again, Manitoba Hydro does that. We extended that
- 13 analysis. So that would be the criteria.
- MR. ANTOINE HACAULT: Now -- and here you
- 15 may not be able to answer the question, but I'm wondering
- 16 why would you do that on thirty-five (35) years instead
- 17 of sixty (60) years?
- 18 MR. ANURAG GUPTA: It's -- the -- let --
- 19 let me just take a second to phrase my answer. The
- 20 explicit cashflows are modelled for thirty-five (35)
- 21 years, but there is value to the plant and the assets
- 22 after the thirty-five (35) year period. There is a
- 23 terminal value associated with it, which is -- which is
- 24 factored into the analysis, sale versus no-sale.
- 25 MR. ANTOINE HACAULT: And what terminal

- 1 value is assumed for purposes of that calculation?
- 2 Because if you're looking at practically a seventy-year
- 3 (70) plant and you're only taking thirty-five (35) years,
- 4 you've got practically another thirty-two (32) guaranteed
- 5 years of production. I don't know how you'd deal with
- 6 that.
- 7 MR. JONATHAN ERLING: My recollection --
- 8 and the specific details of the terminal calculation are
- 9 not in my head at the moment, but it is a form of
- 10 levellized cost analysis that is used to come up with the
- 11 terminal value, so it's not a book-value concept.
- 12 MR. ANTOINE HACAULT: And that is a
- 13 methodology which KPMG thinks is a reasonable methodology
- 14 to --
- MR. JONATHAN ERLING: It certainly --
- 16 MR. ANTOINE HACAULT: -- access this?
- 17 MR. JONATHAN ERLING: -- it's certainly a
- 18 methodology that is very commonly used in the utility
- 19 sector and particularly with regulated utilities in
- 20 comparing different options that have different time
- 21 frames. And -- and different options with different
- 22 generation plant lives.
- MR. ANTOINE HACAULT: Now next I jump to
- 24 -- and my colleague of the Board Council had done some of
- 25 this, she had gone through some quick numbers and,

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1
     future as to how much money they spend at the present
 2
    time.
 3
 4
                           (BRIEF PAUSE)
 5
 6
                    MR. ANTOINE HACAULT:
                                           I'll move to the
 7
     last area.
                I just have a couple of questions and I'm --
 8
     I'll be finished.
 9
                    It was the area where risk exposure cannot
10
    be modified or addressed to other appropriate risk
11
    management practices. What are the financial reserves
12
     required to be targeted to address the residual risk
13
     items?
14
                    I understand you haven't specifically
15
    dealt with that, but my questions are as follows.
16
                    Does KPMG have any view on the
17
     reasonableness of the two point (2.) -- I think it's two
    point seven (2.7) number that you've chosen as a number
18
19
     that represents the drought risk.
20
                    MR. ANURAG GUPTA: I -- sorry, on -- on
21
    page 173, yes, you -- you're -- you're correct. Exhibit
22
     4-18 is -- is something which Manitoba Hydro had put
23
     forward to the PUB in response to one of the orders. And
24
     -- and the cumulative impact on retained earnings for a
```

five (5) year drought, as mentioned there, is \$2.764

- 1 billion.
- 2 MR. ANTOINE HACAULT: But my question was
- 3 with respect to KPMG's opinion of the reasonableness of
- 4 that in the context of being a Crown corporation.
- 5 MR. ANURAG GUPTA: We -- we tested -- we
- 6 tested Manitoba Hydro's quantification of drought risks;
- 7 our results are in Section 4(11) of our -- of our report.
- 8 And -- and we -- I -- I think we were in agreement with
- 9 Manitoba Hydro on -- on the numbers that they had
- 10 presented earlier, with regards to impact of a five (5)
- 11 year drought on -- on net income and what it would do to
- 12 retained earnings at the end of the period.
- 13 MR. ANTOINE HACAULT: Because there's
- 14 different numbers that can be chosen under different
- 15 scenarios -- that's kind of second subset that I'm asking
- 16 now -- between the different scenarios, choosing the
- 17 scenario that leads to the two point seven six four
- 18 (2.764), is that, in the opinion of KPMG, a reasonable
- 19 approach for this Crown utility?
- 20 MR. ANURAG GUPTA: I -- I think the
- 21 number will change as -- as the analysis is updated.
- 22 That two point seven six four (2.764) number was -- I --
- 23 my understanding is -- is at 2009 -- sorry, it was for
- 24 five (5) year drought lasting from 2009 to 2013.
- I think the important point to note here

- 1 is that we found that Manitoba Hydro has an appropriate
- 2 methodology for examining drought risk, the
- 3 quantification of that drought risk. The exact number
- 4 obviously will change depending on -- on the various
- 5 inputs which go into that analysis.
- 6 MR. ANTOINE HACAULT: And although I'd
- 7 asked very many questions as to what wasn't done by KPMG
- 8 in the report, I'd suggest to you that the highest risk
- 9 and highest cost facing this utility is, in fact, this
- 10 drought risk, at least as analyzed by it in its Corporate
- 11 Risk Management Report.
- Do you agree with that?
- 13 MR. ANURAG GUPTA: It is certainly a
- 14 very, very significant risk.
- MR. ANTOINE HACAULT: Thank you. Those
- 16 are my questions, members of the Board. Thank you very
- 17 much.
- 18 THE CHAIRPERSON: Thank you very much.
- 19 Very helpful.
- Mr. Gange, you're still estimating about
- 21 forty-five (45) minutes?
- MR. WILLIAM GANGE: Forty-five (45)
- 23 minutes at most, yes.
- 24 THE CHAIRPERSON: Okay, well, we would
- 25 appreciate it because the Board has a few questions and

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1
                    MS. MARLA BOYD: I believe it should
2
    Manitoba Hydro Exhibit number 63.
 3
                    THE CHAIRPERSON: So it would be Manitoba
 4
    Hydro Exhibit number 63.
 5
 6
    --- EXHIBIT NO. MH-63: Response to Undertaking 74
7
                    THE CHAIRPERSON: So with that we thank
8
    the -- the panel and all participants and we stand
9
10
    adjourned until next Monday morning at 9:30, and we hope
11
    you have a good trip back.
12
13
                        (PANEL STANDS DOWN)
14
15
    --- Upon adjourning at 4:04 p.m.
16
17
    Certified Correct
18
19
20
21
    Cheryl Lavigne, Ms.
22
23
24
25
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# TAB 4

#### MANITOBA

Order No. 32/09

# THE PUBLIC UTILITIES BOARD ACT THE MANITOBA HYDRO ACT THE CROWN CORPORATIONS PUBLIC REVIEW AND ACCOUNTABILITY ACT

March 30, 2009

Before: Graham Lane CA, Chair

Robert Mayer Q.C., Vice-Chair Susan Proven, P.H.Ec., Member

AN ORDER APPROVING APRIL 1, 2009 RATES FOR MANITOBA HYDRO

#### 5.0 IT IS THEREFORE ORDERED THAT:

- MH's Application for approval of a 4% rate increase, effective April 1, 2009
   BE AND IS HEREBY VARIED.
- 2. MH is to immediately file, for Board approval, revised rate schedules, to take effect April 1, 2009 and demonstrate and recover a 2.9% increase in revenues derived from energy rates (consistent with the methodology as contained in Appendix 9, Attachment 'D' to the February 2, 2009 Status Report) from all customer classes, except for Area and Roadway Lighting.
- 3. MH to prepare a series of alternative 20-year scenarios (IFF/Power Resource Plan/Capital Plan), to reflect:
  - a) A pessimistic view of export prices (minimal U.S. CO<sub>2</sub> pricing levels).
  - b) A periodic one-year drought (e.g. 2003-04).
  - c) A periodic multi-year drought (e.g. 1940's or 1980's).
  - d) Zero long-term contract commitments.
  - e) A strong movement to domestic electric heating.
  - f) Existing transmission tie-line constraints.
  - g) Potential carbon tax on MH's imports and a doubling of water rental rates.
- 4. MH to file by September 30, 2009, for Board approval, a conceptual outline for an in-depth and independent study of all the operational and business risks facing the corporation. The study to be a thorough and quantified Risk Analysis, including probabilities of all identified operational and business risks. This report should consider the implications of planned capital spending taking into account export revenue growth, variable interest rates, drought, inflation experience and risk, and potential currency fluctuation.

March 30, 2009 Order No. 32/09 Page 48 of 48

- 5. In conjunction with the outline requested in Directive 4, MH is to file all internally and externally prepared reports, since the 2003-04 drought, that address any of and all of the energy supply and other risks faced by MH.
- 6. MH to file with the Board by February 28, 2010 an IFRS status update report detailing the support for changes in proposed accounting policies, including accounting policy options considered, transitional elections to be made, and the potential financial impact of such policies and elections on net income, retained earnings, customer rates, and key business and information technology processes as well as providing an updated 20-year IFF reflecting the financial impact of the proposed changes.
- 7. MH file, on or before December 1, 2009, a full 20-year capital expenditure forecast, together with draft terms of reference and timeline for a regulatory review of MH's planned capital program and its impact on consumer rates;
- 8. MH file, ahead of the 2009/10 heating season, an update of its plans for a low-income bill assistance program; and
- 9. MH file its next General Rate Application, including any rate adjustment requests for both 2010 and 2011, by October 1, 2009.

THE PUBLIC UTILITIES BOARD "GRAHAM LANE, CA" Chairman

"H.	Μ.	SINGH"
Act	ing	Secretary

Certified a true copy of Order No. 32/09 issued by The Public Utilities Board

Acting Secretary

# TAB 5



# CORPORATE RISK MANAGEMENT REPORT

THIS REPORT INCORPORATES PRIVILEGED AND CONFIDENTIAL INFORMATION AND IS FOR INTERNAL REFERENCE ONLY

Manitoba Hydro

October 2010

- 9) The prices proposed for long-term firm contracts appear reasonable and adequate, and MH pricing processes appear adequate.
- 10) The models used by MH (hydrological forecasting models) are similar to models used by other hydro-electric dependent companies.
- 11) ICF considers MH's quantification of risk exposure to drought to be reasonable.
- 12) ICF concludes that MH's risk mitigation strategy related to an extended drought is adequate, and helps meet a key goal of avoiding rate shocks.

#### B. KPMG

KPMG was retained in November 2009 to carry out an independent assessment of Manitoba Hydro's risk management practices and to address assertions raised by a former consultant of Manitoba Hydro (referred to as the New York Consultant or "NYC"). The scope of KPMG's review was as follows:

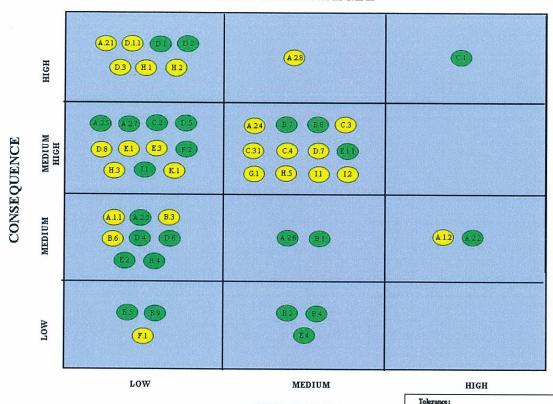
- review the assertions that have been made by the NYC and the reports and services provided by the NYC;
- identify the positions of Manitoba Hydro staff on each of the assertions and the services provided by the NYC;
- perform a review and validation study of the merits of the NYC's assertions and services;
   and
- prepare a report summarizing KPMG's findings

In carrying out its review, KPMG focused on four major themes:

- 1) Forecasting models;
- 2) Power sales management;
- 3) Risk governance; and
- 4) Power risk management.

October, 2010 Page 6

#### CORPORATE RISK MAP



#### A. Market

- 1. Domestic
  - 1. Competition
  - 2. Uneconomic Loads
- 2. Export
  - 1. Regulatory Environment
  - 2. Competition
  - 3. Transmission
  - 4. Special Interest Groups
  - 5. Protectionism
  - 6. Domestic Requirements
  - 7. Commodity Availability
  - 8. Term Sheets with WPS and MP

#### B. Financial

- Exchange
- 2. Interest Rates
- 3. Credit
- 4. Inflation
- 5. Gas Price Volatility
- 6. Gas Derivative Instruments
- 7. Capital Structure
- 8. Shortage Pricing / Fuel Price Volatility
- 9. Power Financial Instruments

#### C. Environmental

- 1. Water Supply/ Drought
- 2. Climate Change / Water Resources

LIKELIHOOD

- Operational Impact and Infrastructure
   Legal Species at Risk Act
- 4. Reliability of Supply

#### D. Infrastructure

- 1. Loss of Plant (all property, all perils)
  - 1. Dam and Dyke Structures
- 2. Insufficient Supply (drought peril)
- 3. Prolonged Loss of System Supply
- 4. System Shutdown (Short Term)
- 5. System Shutdown (Natural Gas S.T.)
- 6. Technology
- Special Interest Groups.
- 8. Emergency Management Program

#### E. Human

- 1. Safety and Health
  - 1. Infectious Disease
- 2. Union / Employee Issues
- 3. Succession Planning
- 4. Technology

#### F. Business Operational

- 1. Supply Chain
- 2. Operational Controls

#### G. Reputation

1. Reputation

#### H. Governance / Regulatory / Legal

1. Regulation and Licensing

Monitoring required Focused attention required

- Export Market Access
- 3. Legal Compliance
- 4. Contracts and Ventures
- 5. NERC/MRO Reliability Standards

#### I. Aboriginal

- 1. Relationships
- 2. Legal

#### J. Emerging Energy Technologies

Emerging Energy Technologies

#### K. Strategic

1. Strategic Direction and Implementation

# TAB 6

TAB 4



#### MANITOBA PUBLIC UTILITIES BOARD

Re: MANITOBA HYDRO

NEEDS FOR AND ALTERNATIVES TO
REVIEW OF MANITOBA HYDRO'S
PREFERRED DEVELOPMENT PLAN

Regis Gosselin - Chairperson

Marilyn Kapitany - Board Member

Larry Soldier - Board Member

Richard Bel - Board Member

Hugh Grant - Board Member

HELD AT:

Public Utilities Board

400, 330 Portage Avenue

Winnipeg, Manitoba

March 14, 2014

Pages 2440 to 2708



- 1 believes the uncertainty is in future gas prices. So I
- 2 used all that information to develop my -- the range of
- 3 gas prices that I then put into the engineering model
- 4 to -- to project the potential electricity prices in
- 5 the future under various combinations of gas prices and
- 6 also CO2 prices, et cetera.
- 7 So I -- I didn't have any involvement
- 8 with Dr. Borison when he wrote this paper but I -- I
- 9 believe that the approach that -- that the Brattle
- 10 Group took with respect to its forecast that went into
- 11 Manitoba Hydro's consensus took into account these
- 12 concerns.
- Is it perfect? Probably not. Is it the
- 14 best that we can do? Again, speaking only for the
- 15 Brattle Group's forecast, given the -- given the
- 16 resources and information available, I think it -- I
- 17 think it goes some way toward taking -- taking account
- 18 of the kinds of concerns that Dr. Borison raised in
- 19 this paper.
- 20 MR. ANTOINE HACAULT: Thank you. If we
- 21 could turn to page 63 of the document book. There's
- 22 the title, 'Anchoring on the Past and Present'. And
- 23 the second full -- the sentence starts:
- 24 "The second major problem identified
- above was the lack of focus on the

	2560
1	future, and underlying assumption of
2	little change. While often viewed as
3	extremely stable, the power industry
4	is actually a dynamic and changing
5	industry."
6	Again, with bringing that up to 2014,
7	sir, as it relates to Manitoba Hydro's projects, does
8	this statement continue to be true?
9	DR. ADAM BORISON: I thank you very
10	much for bringing this statement up, because I did I
11	do want to comment on that. I do think that statement
12	is still true.
13	And I I guess the point I would like
14	to emphasize is that this is an industry that has been,
15	for decades, quite dynamic, quite changing, and quite
16	uncertain. And that I was looking back in the
17	literature for the use of the term 'unprecedented
18	uncertainty', which I have used, and Dr. Murphy has
19	used. And I found that in every single year, at least
20	going back ten (10) years on the Internet, and then I
21	actually found an article from 1983 about that said
22	the the utility industry is facing unprecedented
23	uncertainty.
24	But I actually don't think that's
25	untrue. I think what 'unprecedented' means in that

- 1 context is there are a set of things that appear very
- 2 uncertain right now that -- that haven't been there
- 3 before. And so in '83 it were -- was things like Three
- 4 Mile Island, or something of that nature,
- 5 electromagnetic fields. There were issues that were
- 6 there that people had never heard about before which
- 7 all of a sudden made things very uncertain.
- 8 I think the -- the fantasy though is
- 9 that -- that somehow those are going to go away and
- 10 what happens instead is those go away -- I mean, we now
- 11 don't worry so much about electromagnetic fields -- but
- 12 something else shows up. And so I -- again, to -- to
- 13 defend myself and Dr. Murphy, I think he'd say, Yes,
- 14 the uncertainty is different. Now it's structural
- 15 uncertainty. It may be uncertainty about the nature of
- 16 the market in MISO. It may about regulation in
- 17 California.
- 18 But it is not as if somehow we can wait
- 19 magically for a few years and the uncertainty will go
- 20 away, because most likely what's going to happen is
- 21 there'll be some other issue that comes up. And I
- 22 think the past thirty (30) or so years have been
- 23 evidence of that. Anyway, that's a long -- a very long
- 24 answer to that very brief question. I think things are
- 25 quite similar to when this was written, in that sense.

- 1 MR. ANTOINE HACAULT: I might have a
- 2 question of -- I'm going to call him Dr., because he's
- 3 so knowledgeable, Cormie. What's your view as to what
- 4 the uncertainty does with respect to your negotiations?
- 5 Does it help you get better prices?
- 6 MR. DAVE CORMIE: Yes, clearly that's
- 7 an advantage that works in our favour, because it's --
- 8 it's not only Manitoba Hydro that uses a consensus
- 9 forecast and goes to multiple forecasters; our
- 10 customers also do exactly the same and they're making
- 11 their forward decisions based on the exact same
- 12 information that we have. Gas prices could be ten
- 13 dollars (\$10) in the future, it could be eight dollars
- 14 (\$8), it could be four dollars (\$4), it could be three
- 15 dollars (\$3).
- 16 And so it shouldn't be a surprise that
- 17 their view of the future is not much different than
- 18 ours and -- and they are risk averse just as we are.
- 19 And in -- in talking to them -- and their customers are
- 20 very similar to our customers. And the first thing
- 21 they want is a reliable supply of power. And the
- 22 second thing they want is stability in pricing. They
- 23 don't want to be exposed to volatile pricing. The
- 24 third thing they want is absolute price. But absolute
- 25 price is less important than stable pricing.

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2708
 1 Intervenors and advisors. So have a good weekend,
 2 everyone. Thank you very much.
 3
                        (PANEL RETIRES)
 5
   --- Upon adjourning at 4:26 p.m.
 6
 7
 9
10 Certified correct,
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12
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14 Cheryl Lavigne, Ms.
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# TAB 7



#### MANITOBA PUBLIC UTILITIES BOARD

Re: MANITOBA HYDRO

NEEDS FOR AND ALTERNATIVES TO
REVIEW OF MANITOBA HYDRO'S
PREFERRED DEVELOPMENT PLAN

Regis Gosselin - Chairperson

Marilyn Kapitany - Board Member

Larry Soldier - Board Member

Richard Bel - Board Member

Hugh Grant - Board Member

HELD AT:

Public Utilities Board

400, 330 Portage Avenue

Winnipeg, Manitoba

March 21, 2014

Pages 3224 to 3501



PUB re NFAT 03-21-2014

24

25 Exhibit 121.

3240 MR. ANTOINE HACAULT: Okay. 1 So that if we had chosen an end point of 2032, we would have seen the line go on the same trajectory up to 2032, and then 3 as another graph we'd see a big drop. That's what we would see. 6 That's what Xcel would have done, 7 correct? 8 MR. GREG BARNLUND: And we spoke at some length to the adjustment that was reflected in the 10 analysis as presented in the other slides that we've 11 seen in --12 MR. ANTOINE HACAULT: Yep. MR. GREG BARNLUND: 13 14 presentation. 15 MR. ANTOINE HACAULT: So let's just 16 keep that figure in mind, twenty-three (23) -- and I'm not too sure what it is at ref/ref/ref/ We could look 17 18 that up. But twenty-three point five (23.5) in this 19 scenario. And the reason I'm going to use this, you'll understand later, is that as I understood the 21 presentation, the new capital costs require us to use 22 the high capital cost to get a better idea of what 23 might happen.

Now, if we can go to Manitoba Hydro

3241 (BRIEF PAUSE) 1 2 3 MR. ANTOINE HACAULT: Now -- and I'll take you back to the actual number for the record. And we're going to go back to page 22. Not right now, Diana, but ref/ref/ref was a 23.04 percent reduction in 2023 -- '33 rather. 7 8 So this graph that was produced by 9 Manitoba Hydro, in 2023 we have a column with respect to the annual basic charge. But if we'd go back to 10 11 2032, we'd actually have a number that is -- that you 12 can't automatically just say 20 percent higher, because it would be -- we'd have to do that mathematical 13 14 calculation. 15 But it would be higher in 2032 than 2033, agreed? 16 17 MR. GREG BARNLUND: I would agree, yes. 18 MR. ANTOINE HACAULT: So that this 19 twenty (20) -- these lines at 2033 don't give us a depiction of where the Corporation thinks the bills 21 will be when we reach 2032, correct? 22 And we haven't reached a 75:25 equity at 23 that point in time, correct? 24 MR. GREG BARNLUND: It's a very 25 simplified analysis. And it was really designed to

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- 1 show the relative difference between the plans as to --
- 2 as to instead of trying to predict what a given level
- 3 of -- of rate would be, or a basic charge, or an energy
- 4 charge would be at any one (1) of these time periods.
- 5 But it was to show the differences between -- in -- in
- 6 cost to a -- represented residential bill of the
- 7 various alternatives that are being addressed here in
- 8 this proceeding.
- 9 MR. ANTOINE HACAULT: And I would
- 10 suggest from an optics perspective, it'd be a lot
- 11 easier for the consumer to see a final bill that's over
- 12 23 percent lower than what it's expected to be in 2032.
- Do you agree?
- 14 MR. GREG BARNLUND: I'm sorry, what
- 15 were you asking again?
- 16 MR. ANTOINE HACAULT: From an optics
- 17 perspective, if -- if we had put 2032 on this graph,
- 18 the numbers would be -- I haven't done the reverse
- 19 calculation, at least 25 percent more than what's shown
- 20 on here?
- MR. GREG BARNLUND: Agreed, because of
- 22 the adjustment, yes.
- 23 MR. ANTOINE HACAULT: And my suggestion
- 24 was from an optics perspective, for the consumer, he'd
- 25 rather see, Well, what's it going to be in 2033 when I

- 1 get the 23 percent reduction rather than what he was
- 2 paying the year before.
- 3 MR. GREG BARNLUND: Well, there's a
- 4 number of considerations a consumer would obviously
- 5 have to take into account. Probably the main one, and
- 6 I think the purpose of why we're here, is to look at
- 7 the difference in bills at 2063 to see what the total
- 8 value and the total respective costs are of -- of each
- 9 of the plans.
- 10 And -- and I think that that would be an
- 11 important consideration that the consumer would --
- 12 would want to -- would want to take into account, as
- 13 well.
- 14 MR. ANTOINE HACAULT: Thank you, sir.
- 15 Now, just for the record, if we can go back to page 22,
- 16 we'll just confirm that I was correct in recalling that
- 17 the rate in twenty (20) -- page 22, two two (22) -- for
- 18 the year 2032? If you go down one (1) more, I
- 19 believe we'll -- one (1) more, 2033, we see the
- 20 reduction by 23.04 percent under the column of rates,
- 21 correct?
- MR. GREG BARNLUND: Yes, we have that.
- 23 Yeah.
- 24 MR. ANTOINE HACAULT: So if we look at
- 25 the percentage immediately in that surrounding area in

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- 1 2032, we go down from 107.76 percent down to a little
- 2 bit under 60 percent, correct?
- 3 MR. GREG BARNLUND: That's -- that's
- 4 the numbers that are represented on -- on this
- 5 schedule, certainly, and -- and, you know, Mr. Rainkie
- 6 has spoken at some length in terms of the anomaly that
- 7 appears with regards to having done the analysis based
- 8 on a debt-equity ratio and then converting at that
- 9 point to do the remaining analysis on an interest
- 10 coverage basis.
- 11 And -- and we agree that -- that, you
- 12 know, it creates a -- a reset, if you would, in terms
- 13 of the financial planning information that we have in
- 14 front of us, and Mr. Rainkie described that -- in some
- 15 length that the Corporation would obviously be taking
- 16 steps, you know, each year as we went along to set the
- 17 appropriate targets and to seek the appropriate rate
- 18 increases based on the circumstance at the time.
- 19 So -- so personally, I don't dwell a lot
- 20 on the fact that we have, you know, a number that
- 21 resets in this particular analysis because, it's the
- 22 outcome of having to had -- change the basis by which
- 23 we have done that -- that analysis at that particular
- 24 point in time.
- MR. DARREN RAINKIE: Mr. Hacault, I

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- 1 would add that -- that I think the preparation of this
- 2 material was designed to show the directional impacts
- 3 on the different plans over time. The difficult part
- 4 we have is we have hydroelectric plans which will last
- 5 for a hundred years versus other shorter lived assets.
- 6 Conawapa, as we've talked about many times in this
- 7 scenario, doesn't go -- finish going into service until
- 8 2029.
- 9 So, you know, focussing on 2032 doesn't
- 10 -- doesn't do anything in terms of an appropriate
- 11 comparison of these various plans. You have a large
- 12 asset that's going in in -- between 2026 and '29. Are
- 13 you going to focus on 2032 as what your -- your
- 14 comparator is?
- I mean, any basic corporate finance text
- 16 would tell you, If you had an asset that was a hundred
- 17 years long, or if you had a business opportunity that
- 18 had a hundred years to it, and you had another
- 19 opportunity that had thirty-three (33) year increments,
- 20 you would analyze something over a hundred years to get
- 21 a -- you know, a good comparison.
- In this case, we've cropped off at fifty
- 23 (50) years a hundred year asset, but -- but I guess our
- 24 material, if we get out of the details for just one (1)
- 25 minute, was designed to show the differences in these

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- 1 plans over time. We already have rate hearings that go
- 2 through the twenty (20) year IFF and -- and talk about
- 3 what they're -- what the very current rate changes will
- 4 be based on, you know, a ten (10) or a fifteen (15)
- 5 year time frame.
- 6 This was a -- the spirit of this filing,
- 7 if you like, was the long term. I mean, Mr. Bowman
- 8 goes through in his evidence talking about how hydro
- 9 electric is -- is, over the long term, the lowest and
- 10 most stable cost option. So our analysis was
- 11 consistent with what Mr. Bowman was indicating. That's
- 12 the perspective we want to take. And I hope that's
- 13 clear.
- 14 MR. ANTOINE HACAULT: You've made some
- 15 very good points, sir. And I'll be drilling down in
- 16 some of this in further detail. We received this
- 17 morning, I think... I'm looking for is -- just keep in
- 18 mind that this document shows that we go down from a
- 19 cumulative increase of rates of 107.76 percent to a
- 20 cumulative intre -- increase of 59.89 percent, correct?
- 21 That's what the slide shows at
- 22 ref/ref/ref?
- 23 MR. DARREN RAINKIE: That's what the
- 24 slide shows. But I guess what we're saying is we want
- 25 to look at the trends over time. We don't want to get

- 1 overly fixated on one (1) -- one (1) particular time
- 2 period. And I think I've already had a number of
- 3 discussions with the Chair that we would smooth that
- 4 out over time.
- 5 So our focus was certainly looking at a
- 6 longer time frame, given the mandate of our business,
- 7 and not a short time frame, Mr. Hacault. And that's --
- 8 I think that's the confusion here, is that -- is that
- 9 we weren't -- we weren't focussed on 2032 in our
- 10 analysis. We were focussed on -- on 2063 and the
- 11 intervening periods because of the long-lived nature of
- 12 -- of hydroelectric generating stations.
- 13 If you don't want to look at the -- at
- 14 the -- a longer-term analysis, then, in my mind, what
- 15 you're doing is screening out hydro. You're -- you're
- 16 just saying, I won't even entertain analyzing it. Like
- 17 if you're going to crop the period at 2032, a couple
- 18 years after Conawapa goes into service, I'm not sure
- 19 what the point is of even looking at a hydroelectric
- 20 generating station is then at that point. You've just
- 21 made a large investment. Any -- anybody wouldn't
- 22 expect that there would be a -- be a huge return two
- 23 (2) years after that.
- 24 So, I don't know, we talked about
- 25 perspectives yesterday with Mr. Williams. And I -- I

- 1 think we have a longer-term perspective here, and I'm
- 2 not sure the other parties are there yet.
- 3 MR. ANTOINE HACAULT: We'll get into
- 4 the details of some of that perspective and how it's
- 5 changed, sir. But if we could keep in mind that in
- 6 2033, as of last fall, which is August of 2013, we were
- 7 putting on the record as Manitoba Hydro that the
- 8 cumulative increases would be 59.89 percent, correct?
- 9 That's what we put on the record.
- I just want to confirm the numbers. We
- 11 can get into a discussion about optics later.
- 12 MR. DARREN RAINKIE: It's not a
- 13 discussion about optics, Mr. Hacault. I think you're
- 14 still missing the point. It's -- it's -- what we were
- 15 trying to do is find a subjective way of doing the
- 16 analysis over time that didn't require us to go each
- 17 year and kind of guess what the rate increase would be,
- 18 because then we'd be having a long discussion about,
- 19 well, why did I assume 3 percent and your -- you're
- 20 thirty (30) versus two point eight (2.8).
- 21 We were trying to find an objective way
- 22 of doing it over time, as I was trying to say on day 1
- 23 of the testimony. And I -- I think we're overly
- 24 focussed on what I've called the correction factor in
- 25 2033. What we're trying to do is compare these options

- 1 over a long period of time. So don't get focussed on
- 2 any one (1).
- 3 You're -- you're correct in terms of
- 4 pointing out the data. But as I said yesterday, when
- 5 you're looking at financial analysis, you got to pull
- 6 your head up once in a while and say, What are you
- 7 trying to do. We can got through every data point on
- 8 these, you know, slide. I can hardly read it anymore
- 9 with my eyes.
- 10 But what's the point of the analysis,
- 11 Mr. Hacault, is to say we have -- we have a current
- 12 fuel in Manitoba hydroelectric generations and we have
- 13 a huge capacity, which provided some of the lowest
- 14 rates in the continent.
- Obviously, one (1) of the options we're
- 16 going to do, given -- given our resources in Manitoba,
- 17 is continue to analyze what has made us a very
- 18 excellent jurisdiction. And to do that we have to look
- 19 over the long term. If we don't, we're really just
- 20 screening out hydro. We're saying, Don't even consider
- 21 it.
- 22 And if you -- if you don't get to that
- 23 point, Mr. Chairman and the Board, like I -- I'm not
- 24 sure how we can have this hearing. I think the scope
- 25 of this hearing was about looking at the long-term

correct.

Yeah.

3250 benefits for Manitoba, not focussing on what the rate increases will be to '32 or '33. 3 MR. ANTOINE HACAULT: If -- I hope not to keep people here too late tonight, and we'll get into those discussions, sir. But I -- if -- I just have some numbers that I'd like the Board to have, and if you could be patient with me and just confirm 7 that I've pointed out that the change in position from August of 2013, when this filing was made, we -- the --10 the best estimate of the Corporation, some six (6) or eight (8), seven (7) months ago was that the total 11 12 cumulative would be -- we'd have -- start to see the 13 returns in 2023. So I've pointed out those numbers. 14 Now, you've filed this morning Exhibit 15 124. If we could bring it up. 16 17 (BRIEF PAUSE) 18 19 MS. MARLA BOYD: Mr. Hacault, did you misspeak in your last question? The -- the year you 21 referred to was 2023. I think you meant '32? 22 23 CONTINUED BY MR. ANTOINE HACAULT: 24 MR. ANTOINE HACAULT: Thirty -- '32,

Sorry. And at page 3 of 3, on 2020 --

- 1 '33, three-three (3-3), in the columns of increases
- 2 this is IFF13, and I'll go through that IFF.
- 3 We're continuing to project an increase
- 4 in 2033, correct, of 3.95 percent, instead of a
- 5 reduction of 23 percent?
- 6 MR. DARREN RAINKIE: Yes, based on
- 7 searching for the 25 percent equity ratio at the end of
- 8 the forecast period, the twenty (20) year forecast
- 9 period.
- 10 MR. ANTOINE HACAULT: Yes. And -- and
- 11 I'll have more discussion about that, sir.
- 12 If we go down -- let's just confirm,
- 13 your target is 25 percent equity, correct?
- MR. DARREN RAINKIE: Yes.
- MR. ANTOINE HACAULT: And this IFF only
- 16 gets us to 21 percent equity.
- 17 It doesn't get us to your target, does
- 18 it, sir?
- MR. DARREN RAINKIE: No, as I mentioned
- 20 in my presentation we -- we are working hard at the
- 21 Corporation to maintain 3.95 percent rate increases in
- 22 the long-term forecast. And what we noticed in this
- 23 one is that we would meet the 25 percent equity ratio
- 24 target in 2033 -- sorry, 2034, demonstrating the
- 25 principle that I talked about with the -- with the

- 1 Chairman over the last couple of days, that we
- 2 certainly wouldn't be just mechanically trying to
- 3 increase rates when we knew that the equity ratio
- 4 target was one (1) year away from the twenty (20) year
- 5 forecast period.
- 6 So that -- once again, we're into
- 7 mechanics here versus kind of policy and how we looked
- 8 at this forecast.
- 9 MR. ANTOINE HACAULT: So if we read at
- 10 slide -- or the Exhibit 121, which had all those
- 11 consumer rates, in the seven (7) month period, the way
- 12 the corporate documents are portraying it, is we're no
- 13 longer looking at a 59.89 percent cumulative increase
- 14 as of 2033.
- We are now looking at a cumulative
- 16 increase of 108.77 percent, correct?
- 17 MR. DARREN RAINKIE: That's what the
- 18 forecast is telling us. But, I mean, this -- this is a
- 19 twenty (20) year forecast. As -- as I said to the
- 20 Chair yesterday, what we try to portray -- portray in
- 21 our forecast is a return to our financial targets.
- 22 We're going to have probably fift -- or ten (10)
- 23 general rate applications between now and 2033, which
- 24 will continue to look at our financial health and --
- 25 and present more detailed rate proposals as we go

- 1 obtain the equity ratio on a forecast basis. So I
- 2 don't know that you can just ratchet it up
- 3 proportionately, sir, because we have variables to --
- 4 to play with, and we can -- in the real world we'll --
- 5 would certainly take a look at that and not -- not
- 6 necessarily increase the projected rate increases
- 7 because of it.
- 8 MR. ANTOINE HACAULT: And that's
- 9 basically because when you were talking it -- you just
- 10 have to push out the dates a little bit further because
- 11 Manitoba Hydro's best projection is that in the second
- 12 decade, closer to the end of that decade -- I'm going
- 13 to call it, we're hitting a home run. We're getting
- 14 revenues of about a billion dollars in the last year,
- 15 so it really helps us catch up, correct?
- MR. DARREN RAINKIE: Yes, there --
- 17 there's certainly potential there to ease off the 3.95s
- 18 at that point in time. And, as I said, the -- the 3.95
- 19 is a -- is a calculation. Rather than trying to go
- 20 through the forecast, and you know -- you know, 4.2
- 21 percent this year and 3.9 percent this year, and then
- 22 everybody's saying how did you judge between these two
- 23 (2) years, it's such a small differential, we've
- 24 decided to portray the forecast as a -- as an even
- 25 annual rate increase, which mathematically is a search

- 1 which is very dependent on two (2) endpoints.
- 2 If you move the -- the 25 percent
- 3 endpoint out just slightly, it -- it moves those down.
- 4 My only caution, I think, as I've said a number -- a
- 5 number of times on the record is, is that when you look
- 6 at the early part of the forecast, pressures on base
- 7 capital are such that I don't think we're going to be
- 8 able to pull back from the 3.95s unless something
- 9 changes in the outlook.
- So I -- I see the 3.95s common for all
- 11 of the plans, you know, up until the time that we put a
- 12 new resource in. But just recognizing that the 3.95 is
- 13 a mathematical equation, there is some judgment in our
- 14 rate-setting methodology in terms of helping to subside
- 15 that if we do indeed get the cash flow at the back-end
- 16 like we're forecasting.
- 17 MR. ANTOINE HACAULT: Thank you, sir.
- 18 And that's one (1) of the things I was trying to
- 19 explore and I had to explore from the very outset. Do
- 20 we have the sensitivities, if things don't go as we
- 21 project, either one (1) way or the other? And what
- 22 you're telling us is Manitoba Hydro can't tell us today
- 23 what the high sensitivity is and what we're exposing
- 24 Manitoba ratepayers to, should those high construction
- 25 costs materialize?

PUB re NFAT 03-21-2014

25

3296 MR. DARREN RAINKIE: Well, sir, I think 1 the -- the four (4) point -- going back to the earlier discussion, the four-point-two-seven (4.27) gives you a 3 sensitivity if we maintain the -- the parameters at I'm just suggesting to you from a business perspective there is a way to manage that down. 7 So I think you have a sensitivity analysis that you can rely on. And you're looking at a range. And when you're looking twenty (20), thirty (30), forty (40), fifty (50) years out, you're always 10 looking at a range. You're not focussed on just one 11 12 (1) discreet point in time -- or one (1) discreet 13 number, sorry. 14 MR. ANTOINE HACAULT: Understood. But 15 I'm going to go through each of the increases, sir. 16 And we've gone through the construction costs. 17 What in August was our high capital 18 costs, has now become our ref capital costs, correct? 19 Just in three (3) or four (4) months. 20 MR. DARREN RAINKIE: Directionally, 21 sir, yes. 22 MR. ANTOINE HACAULT: So --23 MR. DARREN RAINKIE: I just might add, 24 though, I mean, to -- to make sure, 'cause this is very

-- this discussion is very -- you -- you seem to be

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3501
 1 this weekend.
 2
                   But for those of you who are back on --
 3 on Tuesday morning, we'll see you on Tuesday. Thank
 4 you very much.
 5
 6
                         (PANEL RETIRES)
 7
 8 --- Upon adjourning at 4:36 p.m.
9
10
11
12 Certified correct,
13
14
15
16
17
18 Cheryl Lavigne, Ms.
19
20
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24
25
```

### TAB 7

# TAB 8

## Drivers of self-sustaining status

#### **Current environment**

#### **Future risks**

Ability to raise customer rates above current levels



Lowest electricity rates in Canada enable sustainability of rate increases



Sustained rate increases jeopardize MB law requiring lowest cost bundle of regulated rates

Political will to support required rate increases



PUB a reasonable regulator that has raised rates when required in past

 45 of 47 rate cases resulted in requested increases



Tolerance for sustained rate increases above 4% untested

 Latest rate case only approved 3.36% increase vs. 3.99% request

Opportunities to reduce capital spending if required



MH has ability to defer noncritical sustainment CapEx short-term

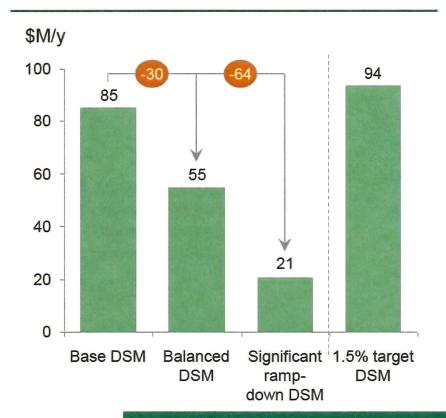


Sustainment CapEx deferrals likely to lead to future backlog requiring higher CapEx to clear

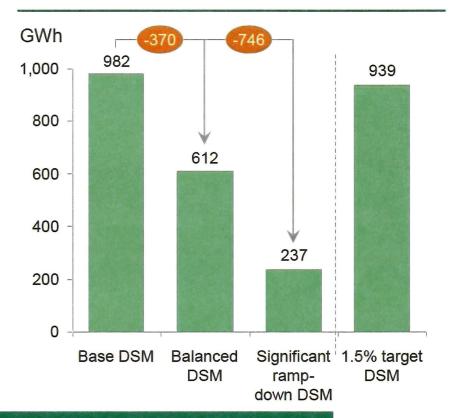
Rating agencies assessing both Manitoba's provincial and Manitoba Hydro debt status

### Initial findings

# Annual utility costs could be reduced by \$30-65M in the next 5 years



# Annual volumes for domestic revenues could be increased by 400-700 GWh



\$11-22M incremental annual revenue potential assuming 3 c/kWh premium above opportunity export on a 5-year horizon

## Domestic rev.

### Canadian and US utilities implement economic development rates to attract and retain electricity-intensive industries

Utility or Province	Program components
BC Hydro	<ul> <li>Mining companies defer up to 75% of electricity bills for up to 2 years</li> <li>Program extends for 5 years beginning in 2016</li> <li>Companies charged varying levels of interest on deferred payments</li> </ul>
Hydro-Quebec	<ul> <li>20% discount on rates for customers creating new demand of 1MW or adding 1MW to existing demand</li> <li>Targets industries where electricity comprises minimum of 10% of OpEx</li> <li>Program in place till 2024; discounts taper beginning in 2021</li> </ul>
Duke Energy (Carolinas)	<ul> <li>Discounted rate for customers w &gt;1MW load for four years</li> <li>50% discount for one year for large customers taking over existing building</li> </ul>
Duke Energy (Indiana)	<ul> <li>Declining discount on electric bill offered for first 4 years of an economic development project undertaken by commercial customers</li> <li>Declining reduction in demand charges for first 5 years of brownfield development project (from 50% to 10% over 5 years)</li> </ul>
Pacific Gas and Electric	<ul> <li>Qualifying large customers receive declining discounts for 5 years (from 25% to 5%)</li> <li>Targets large, electricity intensive industries and includes existing customers who add minimum of 200kW of demand</li> <li>Special provision exists for existing customers deemed likely to relocate</li> </ul>

While MH has not historically used these rates, incentive rates are one lever for attracting new load to Province

Source: Company Websites