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MANITOBA PUBLIC UTILITIES BOARD

Re: MANITOBA PUBLIC INSURANCE
2006 INSURANCE RATES

Before Board Panel:

- Graham Lane - Board Chairman
- Eric Jorgensen - Board Member
- Len Evans - Board Member

HELD AT:

Public Utilities Board
400, 330 Portage Avenue
Winnipeg, Manitoba
October 4th, 2005

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1 --- Upon commencing at 9:08 a.m.

2

3 THE CHAIRPERSON: Good morning, everyone.
4 Sorry for the delay. Reflecting on yesterday afternoon a
5 bit, from our perspective yesterday afternoon we closed
6 on a relatively difficult note with Board Counsel's
7 cross-examination of MPI's witnesses with respect to DVL.

8 As matters discussed early in the GRA
9 often affect later segments we have decided to provide
10 some preliminary views for the reflection and
11 consideration of the parties.

12 We know of no party to these hearings that
13 has expressed opposition to DVL being a component of MPI.

14 2. This Board last year and years prior
15 has expressed the view that the integration of DVL
16 functions within MPI was to be encouraged and provided
17 opportunities for improvements in bonus/malice system and
18 other aspects of MPI and road safety.

19 3. While not the response sought by the
20 Board in its order following last year's GRA the Board is
21 nonetheless appreciative of the efforts undertaken by MPI
22 in its annual report and this Hearing to provide a degree
23 of transparency to the results and prospects of DVL
24 within Extension.

25 4. We further appreciate the

1 forthrightness of the MPI's witnesses yesterday in their
2 accounts of the origins of the Commission offset matter
3 and plans with respect to DVL functions within Extension
4 and MPI. We also appreciate MPI's indication that in
5 time the functions and results of DVL will become more
6 difficult to identify and measure within MPI as various
7 functions may be integrated into other current functions
8 of MPI.

9 One consequence of such events would be of
10 course to lose the ability to assess the impact of DVL
11 amalgamation on Basic, directly or indirectly.

12 6. We can provide, subject to further
13 examination that may arise out of cross-examination to
14 follow by Intervenors in closing statements, conditional
15 support for MPI's plans to engage in business process re-
16 engineering with respect to DVL operations within
17 Extension and MPI.

18 In the absence of detailed review and
19 concrete action it seems clear that the current revenue
20 expense imbalance that's been forecast would persist
21 without meaningful improvement for MPI's policyholders.

22 7. We find it reasonable that
23 expenditures would be required above the level of
24 expenditures of DVL under status quo operations given the
25 oft-stated condition of the technology and its

1 limitations and MPI's commitments to improving the
2 bonus/malice system, road safety, accident prevention and
3 service to policyholders.

4 All that being said, we have reservations
5 about the decision that ended provincial support for
6 Basic broker functions and Commission expense and with
7 respect to the contract and resultant transaction that
8 marks the devolution of DVL from the Province to MPI in
9 the Extension line.

10 As well, we are unclear as to the quantum
11 of the factors driving the projected deficits for DVL non
12 insurance line going out. We understand that the deficit
13 in the first year, based on comments made yesterday by
14 MPI, that the deficit in the first year following
15 devolution to MPI was in the order of four hundred
16 thousand dollars (\$400,000), and if I recall properly.

17 And we infer from comments made that a
18 large part of the projected increased annual deficits
19 thereafter, first, to the range of 6 million and then to
20 twelve (12) have to do with changed management to bring
21 about service improvements. And we also note that MPI
22 has indicated this is the worst case scenario.

23 We would like to understand this with much
24 more clarity to help us form a proper perception of MPI's
25 acquisition of DVL and the consequences that can be

1 expected therefrom. We seek more clarity as to the cause
2 and objectives of the new spending and more information
3 supporting MPI's view that, in the end, the acquisition
4 will work to the benefits of policyholders.

5 And, finally, and we recognize that DVL is
6 within Extension, we would appreciate more information on
7 the decision making involved. We appreciate MPI's
8 attribution of the contracts designed to the Province but
9 we would appreciate knowing MPI's Board's role in this.
10 Presumably, the Board would have acted only upon
11 receiving the business case analysis and a recommendation
12 from its management.

13 Accordingly, it is our current
14 inclination, which may or may not change over the
15 remaining course of the Hearing as a result of more
16 evidence being placed on the record, to consider whether
17 MPI should request its external auditor to redo the cost
18 allocation study, because that is the means by which the
19 division of expenditures between Basic and the
20 unregulated lines is derived under our understanding.

21 By such an exercise, to be reported at
22 presumably the next GRA, the Board would be able to
23 hopefully be able to determine to what degree Basic is
24 subsidizing Extension or not in the form of the new DVL.

25 This review could take place with the

1 auditor being apprised of the Board's comments at this
2 Hearing and its particular interest in the details of the
3 new DVL expenditures and the cessation of the provincial
4 payment towards the Basics broker commissions.

5 The auditor could, in a sense, answer the
6 question that went unanswered last year and apparently
7 this year: Is there a business case for ceasing the
8 payments?

9 Finally, we wonder as to the possible
10 production of an item that would give us more insight
11 into the Board deliberations with respect to the loss of
12 the commission offset and, finally, the decision to
13 acquire DVL.

14 Presumably, again, they would contain
15 projections and implications for policyholders and
16 assessments of fairness. In the absence of this
17 information the Board may, depending on the evidence,
18 find it difficult to find the transactions acceptable
19 from the perspective of ratepayers as to the implications
20 of finding that the transactions were not acceptable from
21 that perspective. Hopefully this will not be the case
22 once more information is available.

23 In closing on these matters now, we will
24 be, of course, considering these matters in the context
25 of the overall situation and the multifaceted goals set

1 for MPI.

2 And, finally, at this time, in closing, we
3 would just simply say we would appreciate any such other
4 illumination or support that MPI can bring to this matter
5 prior to the conclusion of this Hearing.

6 Now, I'll turn back to Mr. Saranchuk.

7 MR. WALTER SARANCHUK: Thank you, Mr.
8 Chairman.

9

10 MARILYN MCLAREN, Resumed

11 DONALD PALMER, Resumed

12 WILF BEDARD, Resumed

13 BARRY GALENZOSKI, Resumed

14

15 CONTINUED CROSS-EXAMINATION BY MR. WALTER SARANCHUK:

16 MR. WALTER SARANCHUK: We'll now proceed
17 to deal with the topic of the rate stabilization reserve.

18 MS. MARILYN MCLAREN: Mr. Saranchuk, if I
19 could just briefly attempt to respond to some of the
20 comments put on the record just now.

21 And if I misunderstood or misinterpreted
22 some of your comments please bear with me because I'm
23 just trying to remember them, assimilate them and provide
24 some sort of a reasonable response a little bit on the
25 fly here.

1 THE CHAIRPERSON: You could take your
2 time if you want. We'll be here for quite a few days.

3 MS. MARILYN MCLAREN: Okay. We will do
4 that. But just -- but just some initial comments, I
5 think, in terms of the -- the process that has happened
6 and how we intend to move forward.

7 The -- and I'm not sure whether or not you
8 were talking about a business case or -- or some sort of
9 decision making process on the part of the Corporation
10 with respect to the Cost Share Agreement; we were told is
11 disappearing.

12 That the Board did not consider a cost
13 benefit analysis, as to whether the cost share
14 arrangement with Government should continue or should
15 cease. We were told it's done, it's gone.

16 We were told after it ended, that in fact
17 it had ended, for the most part, in terms of the timing.
18 You know, we were told I think it was January or
19 February, that's it, you have already received your last
20 payment, it's gone.

21 And again, you know, many organizations
22 through time, including Manitoba Public Insurance have
23 put on the public record that they believe either an
24 amalgamation with DVL or a much better alignment of
25 practices and administration would be in the best

1 interests of Manitoba vehicle owners. Many people have
2 put that on the record.

3 But again, there was no cost benefit
4 analysis of a particular scenario under which that would
5 happen. It was a decision of Government. We were told,
6 it was announced in the throne speech a year and a half
7 ago that it was going to happen.

8 It was not a take over on our part. It
9 was not a negotiation on our part. The Government
10 announced that it was going to move those functions into
11 the Crown Corporation.

12 The negotiation really was within the
13 context of the Master Agreement that you have in front of
14 you, in terms of okay, well if that's what's going to
15 happen, what role can Manitoba Public Insurance play
16 then, to make sure that it happens in the most viable
17 context for us, in terms of our own business processes
18 and decision making.

19 How do we make sure that the finances are
20 arranged reasonably, and how do we move forward to make
21 this as constructive as possible. That's where we had
22 those conversations and the Board was certainly involved
23 with me and with senior management in establishing, sort
24 of, the -- the terms of reference, to negotiate the final
25 Master Agreement.

1 With respect to the external auditor
2 having a look and making decisions, I think we need to
3 set our eyes forward. We really need to -- to think
4 about the future and figure out where we go in the
5 future. To ask the Corporation and/or its external
6 auditors, to continue to, sort of, focus on what was done
7 and how things worked and what they cost, isn't going to
8 be helpful to us.

9 The thing that we have to all get our head
10 around, I think, is the fact that we're talking about
11 drivers and vehicle owners. And in both sides, whether
12 it's the driver's license, or whether it's the vehicle
13 registration process, you've got registration fees and
14 you've got insurance premiums.

15 We're not talking about ratepayers
16 subsidizing vehicle registrants, or we're not talking
17 about driver license holders subsidizing vehicle owners.
18 I mean, for the most part they're all one and the same
19 person. They're all one and the same person.

20 At some point, Manitoba Public Insurance
21 will get to a position where it is administering a number
22 of very, very specific licensing and regulatory
23 functions, like driver testing, managing the oversight of
24 medical fitness of drivers, and how to deal with drivers
25 who break the law X number of times; that has nothing to

1 do with the insurance framework.

2 So, I think everything else though, that
3 we do, whether it is done by brokers, whether it's done
4 by ourselves in terms of licensing drivers on a regular
5 basis, managing vehicle registration and insurance, it's
6 all integrated, it's all insurance and licensing.
7 There's -- there's -- that's -- that's the beauty of
8 Autopac, right? It's highly integrated, it's -- it's
9 immutable; you can't separate them.

10 So, we will get to a point where we're
11 doing a whole bunch of stuff that is virtually
12 transparent as to whether it's exactly registration or
13 insurance, and then we'll have this other stuff that's
14 clearly registration oriented and -- and regulatory
15 oriented. We will know the costs of those programs.

16 We'll know what it costs to maintain the
17 driver improvement and control program. We'll know what
18 it costs to test drivers across the Province, and all
19 those other pure DVL functions. We'll know what that
20 costs. Then we'll have a bunch of other stuff that is
21 completely stuff, technical term, highly integrated.

22 And we know that the costs of those pure
23 regulatory oversight functions couldn't possibly exceed
24 \$20.9 million. And then you've got this integrated
25 stuff.

1 So, that's what we'll be left with, and
2 then, I think, in the future we'll be talking about how
3 is that, sort of, going to shake out in terms of what is
4 it -- what is the Government's contribution to the
5 ongoing operation of MPI as a whole for which it gets the
6 collection of, at this point, about \$100 million in
7 registration fees of one (1) form or another.

8 We collect that money for them through
9 brokers and we also do some functions that have nothing
10 to do with insurance.

11 So, the extent to which this is always
12 going to be clear and understandable and -- and priced
13 and then there will be the other highly integrated
14 activities that really for all intents and purposes are
15 intended to collect our six (6) or \$700 million a year
16 and their \$100 million a year.

17 So, that's where we're going to end up.
18 And I think when we move down that road we're going to
19 have to make some decisions about what can we clearly
20 isolate and -- and cost, but what will we have to rely on
21 our cost allocation methodologies to figure out what is
22 fair and reasonable.

23 And that's where we're going to go and I
24 would ask you to think more than twice about asking us
25 to, sort of, redo some cost consideration process based

1 on what was.

2 THE CHAIRPERSON: I appreciate your
3 comments and I'm sure we'll reflect on them.

4 Mr. Saranchuk...?

5

6 CONTINUED BY MR. WALTER SARANCHUK:

7 MR. WALTER SARANCHUK: Thank you, sir.
8 To begin, Mr. Galenzoski, I'd refer you to Tab 21 in the
9 book of documents which is the Corporation's response to
10 Public Utilities Board Interrogatory Number 26 in the
11 first round.

12 And the first question posed was: Has the
13 intended purpose of the Basic insurance RSR changed in
14 the last twelve (12) months?

15 And just read in your one (1) word answer
16 there, sir, please?

17 MR. BARRY GALENZOSKI: "No."

18 MR. WALTER SARANCHUK: Now, referring to
19 the annual report which is at AI-10, I'd ask you to take
20 a look at page 39 and the heading, Basic Insurance Rate
21 Stabilization Reserve, which is defined there. And I
22 wonder if you would read that into the record, please?

23 MR. BARRY GALENZOSKI: Yes.

24 "The Basic Insurance Rate Stabilization
25 Reserve relates to basic compulsory

1 automobile insurance and is intended to
2 protect motorists from rate increases
3 made necessary by unexpected events and
4 losses arising from non reoccurring
5 events or factors."

6 MR. WALTER SARANCHUK: Yes. Now, I'd
7 refer you to page 10 of that same report -- sorry, page
8 16 of the same report. And there's reference to the
9 Basic Rate Stabilization Reserve in the third paragraph
10 from the top on the left-hand side.

11 I wonder if you'd read in that first
12 sentence?

13 MR. BARRY GALENZOSKI: "The Basic Rate
14 Stabilization Reserve (RSR) provides
15 the financial resources to protect
16 basic Autopac rates from vola --
17 volatility caused by unexpected events.
18 This fund is primarily built from
19 surpluses generated by our competitive
20 lines of business, Autopac Extension
21 and Special Risk Extension.
22 We have no need to generate shareholder
23 returns so we can challenge profits
24 into the RSR."

25 MR. WALTER SARANCHUK: Yes, thank you.

1 (BRIEF PAUSE)

2

3 MR. WALTER SARANCHUK: Thank you. Now,
4 just focussing in on the second reference to the RSR if
5 you will, on page 16 there's reference to the word
6 'volatility' which doesn't appear in the traditionally
7 explained or the standard definition that we've heard in
8 the past with reference to the RSR.

9 Do you -- or should the Board read
10 anything into the use of the word 'volatility'?

11 MR. BARRY GALENZOSKI: No, the -- the
12 definition that's in the notes to the financial
13 statements is the one that I would stand by.

14 MR. WALTER SARANCHUK: So, there was no
15 intention there to refer to, for example, solvency?

16 MR. BARRY GALENZOSKI: No, I guess this
17 is, you know, one of those things when the people that
18 draft the annual report, I'm constantly looking for where
19 there's definition changes creeping into the wording and
20 this is maybe one where there -- something crept in.

21 But, it's not something that we would
22 accept as official with respect to the notes to the
23 financial statements which I would stand by.

24 MR. WALTER SARANCHUK: Thank you, sir.
25 I'd now refer you to Tab 35 and the Corporation's

1 response to -- to question number 8 in the second round
2 Interrogatories posed by the Public Utilities Board.

3 And the question posed was:

4 "The Corporation has confirmed that the
5 stated purpose of the RSR is to protect
6 motorists from rate increases made
7 necessary by unexpected events and
8 losses arising from non-recurring
9 events or factors. How does the
10 Corporation reconcile the \$40 million
11 allocation for the IIF with this stated
12 purpose?"

13 I wonder if you'd read in the response
14 please, sir?

15 MR. BARRY GALENZOSKI: "The basic rate
16 stabilization reserves stated purpose
17 does not change. What has changed is
18 that the basic insurance retained
19 earnings have been appropriated into
20 two (2) funds, Basic Rate Stabilization
21 Reserve and the Immobilizer Incentive
22 Fund. The Immobilizer Incentive Fund
23 is a temporary fund with a specific
24 purpose to combat theft."

25 MR. WALTER SARANCHUK: And I guess

1 focussing in on the question, the -- the question that I
2 would ask you now, sir, is: How does the \$40 million --
3 or how does the Corporation reconcile the \$40 million
4 appropriation with the stated purpose; basically the
5 creation of two (2) funds?

6 MR. BARRY GALENZOSKI: Right. Okay, I
7 think we have to go back a step. You know, there was,
8 possibly, a bit of a shortcut taken in the financial
9 statements by referring to basic retained earnings as RSR
10 fund. We've always done that for the last number of
11 years.

12 In effect, what happens in the background
13 is that any -- the net income or loss for the year goes
14 into retained earnings for the basic line of business.
15 All of those retained earnings were allocated to RSR and
16 so we just called it the RSR. We didn't call it retained
17 earnings as we do for the other two (2) Extension lines
18 of business.

19 So, what we've now -- we're -- doing is
20 we're doing something a little bit more official with
21 respect to how you would normally see a financial
22 statement line up and it would show that there's retained
23 earnings. And we're not showing the appropriation from
24 retained earnings to the two (2) funds.

25 We're still all -- moving it all through

1 the RSR and we stated that in my testimony. We're
2 showing you how that works because the other fund is a
3 temporary fund. It's only going to be there for five (5)
4 or six (6) years, however long it takes to get this
5 program up and running in a full manner.

6 So, the intent will be to go back to the
7 RSR at some point in time as being the only component of
8 retained earnings for basic. But, right now, we've got
9 two (2) components. It fits within the overall concept
10 of retained earnings for a line of business and we
11 believe that it's all appropriate.

12

13 (BRIEF PAUSE)

14

15 MR. WALTER SARANCHUK: Now, turning to
16 Tab 6 which is TI-16, the statement of basic insurance
17 retained earnings; the latest filing in September and
18 also the one in June of this year. In the absence of --
19 I'm looking at the 2005/2006 column for the forecast.

20 In the absence of having created the IIF
21 would the balance in the RSR be \$206 million rather than
22 the \$167 million as of the year end of 2005/06?

23 MR. BARRY GALENZOSKI: Yes, that's
24 correct.

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(BRIEF PAUSE)

MR. WALTER SARANCHUK: Just referring back for a moment to the Annual Report, AI-10 at page 35, and the top table there, Mr. Galenzoski, given the previous evidence by the Corporation to the Board, and indeed as confirmed by your testimony this morning, I take it then that the basic retained earnings and the Basic Insurance Rate Stabilization Reserve can be considered as the same?

MR. BARRY GALENZOSKI: Yes, that's correct.

(BRIEF PAUSE)

MR. WALTER SARANCHUK: Now with reference to Tab 32, sir, and this is the Corporation's Response to the Public Utilities Board Interrogatory number 2 in the Second Round, and in particular, Part B of that Interrogatory, where the question was:

"Please refile TI-17 and TI-17(a), to reflect the deferral of all program costs over the life of the program, matching the costs of the year the benefit occurs, i.e., projected \$40

1 million of costs/projected 80 million
2 in savings -- \$80 million in savings,
3 therefore one dollar (\$1) of expense
4 realized for each two dollar (\$2)
5 benefit realized in any given years."

6 And in response the Corporation filed the
7 attachment indicated, it's headed, Immobilizer Incentive
8 Project Matching Costs to Benefits, page 3.

9

10 (BRIEF PAUSE)

11

12 MR. WALTER SARANCHUK: And if you'll just
13 turn to TI-7, I'm sorry, TI-17, at page -- Tab 7 of the
14 book of documents, and in particular, the TI-17(a), filed
15 in June -- or actually it's dated July 8th, 2005. It
16 also has -- it also has page 2 at the bottom.

17 So, keeping your finger on that, that is
18 again the TI-17(a) as filed on July 8th, 2005, and now
19 moving to the TI-17(a) and I'm sorry, I think I said page
20 3, but I'm looking at page 2 -- I'm sorry, page 1 of the
21 attachment 32.

22 And what I want to do is compare the two
23 (2) documents, TI-17(a), dated July 8th, 2005 and TI-
24 17(a), filed in response to Interrogatory 2B.

25 And with reference to the bottomline, so

1 to speak, over the projection for the year with which
2 we're concerned, 2006/07 and the outlook period for the
3 additional three (3) years, can you comment, sir on the
4 difference shown in the net income for rating in RI-17(a)
5 as originally filed and the net income shown in the
6 attachment to 2B in Tab 32?

7 MR. BARRY GALENZOSKI: Yes, under Tab 32,
8 we're showing a net income of five hundred and seventy-
9 two thousand dollars (\$572,000) and under Tab 7, we're
10 showing a net income of six hundred and one thousand
11 (601,000).

12 There's not -- not a lot of difference
13 there, because there's no real claims impact on these
14 numbers so we're -- just a deferral of the IIF costs are
15 happening on Tab 32. So, there's virtually no difference
16 when you look at the numbers after the transfer to
17 immobilize -- from Immobilizer Incentive Fund on Tab 7.

18 MR. WALTER SARANCHUK: Okay. And if you
19 just continue through the outlook period.

20 MR. BARRY GALENZOSKI: And when you look
21 at the outlook period, the second year is somewhat
22 similar also, again because there's not much in the way
23 of claims. But when the amortization starts and on -- on
24 the Tab 32 on -- in the outlook periods '08/'09 and
25 '09/'10, you see that the net loss is quite a bit bigger

1 going forward than if you looked at it -- the net income
2 loss for rating purposes, because of the recovery from
3 IIF fund on Tab 7.

4 So, that -- that's the major difference in
5 these two (2) statements.

6 MR. WALTER SARANCHUK: Could you explain
7 then, sir, the deferral methodology that is reflected in
8 this response to 2B?

9

10 (BRIEF PAUSE)

11

12 MR. BARRY GALENZOSKI: Yeah, what's
13 happening in the amortization one is that costs for the
14 program are accumulated until, I believe, '08/'09 and
15 then we start amortizing those costs over a five (5) year
16 period going forward.

17 So, as new costs are added, they're added
18 into the pool and then everything is amortized, going
19 forward five (5) years.

20 MR. WALTER SARANCHUK: Looking at TI-
21 17(a) as revised and filed on September 28th, and this is
22 the second page into Tab 7; the new TI-17(a) if you will.

23

24 (BRIEF PAUSE)

25

1 MR. WALTER SARANCHUK: Is it a fact that
2 the expenditures for the immobilization -- immobilizer
3 fund strategy are in the road safety loss prevention
4 line, if you will, up into the net claims incurred
5 section?

6 MR. BARRY GALENZOSKI: Yes, that's where
7 the majority of those costs would be.

8

9 (BRIEF PAUSE)

10

11 MR. WALTER SARANCHUK: So, now with
12 reference to the column for 2008/09 and 2009/10 in T-17,
13 filed in response to 2B, why are the safety -- road
14 safety loss prevention expenses similar to the road
15 safety loss prevention expenses shown in the TI-17 as
16 last resort -- revised?

17 MR. BARRY GALENZOSKI: Well again --

18 MR. WALTER SARANCHUK: There could be no
19 deferral, for example?

20 MR. BARRY GALENZOSKI: Yeah, there's no -
21 - there's no deferral on these. It's just, the costs are
22 stabilizing on the IIF program. In other words, we're
23 anticipating certain take-up on the program going forward
24 over those years and that stabilizes those costs going
25 forward.

1 MR. WALTER SARANCHUK: Can you explain,
2 sir, why the deferral method wasn't implemented by the
3 Corporation?

4

5 (BRIEF PAUSE)

6

7 MR. BARRY GALENZOSKI: We were -- we're
8 classifying those as period expenses. The claims
9 reductions don't occur for a few years and so we're --
10 we're putting it through as a period expense and setting
11 aside the funds out of the rate stabilization reserve --
12 out of retained earnings, I should say, in the -- in the
13 retained earnings section as the fund that that money
14 would be appropriated from to pay for the program over
15 the longer term.

16 MR. WALTER SARANCHUK: Yes, I appreciate
17 that's what you've decided to do. But the question is,
18 does it make that much of a difference when you are
19 looking at benefits being derived as quickly as we now
20 understand them?

21 MR. BARRY GALENZOSKI: Yes, it does. You
22 know, it -- it -- first of all, it sets aside the funds
23 that are going to pay for this program over a longer
24 period of time. In other words, the five (5) or six (6)
25 years that we're anticipating.

1 It -- it tells the reader of the financial
2 statements that the Corporation has set aside these funds
3 over the longer term. So, when you're looking at the
4 financial situation of the Corporation there's an
5 understanding that there's something that's changed here
6 from the previous years; that we've -- we've committed to
7 a longer term expenditure and that it's a sizeable
8 expenditure.

9 So, rather than just put a note to that in
10 the financial statements, we felt it was important to
11 bring that out in the financial statements.

12 MR. WALTER SARANCHUK: But given the
13 benefits derived isn't the program essentially self-
14 financing?

15 MR. BARRY GALENZOSKI: No. There's --
16 there's no guarantee that it's self-financing that takes
17 -- that will be determined by the take up of the program.
18 And -- and therefore, you know, we have to look at how
19 that's going to -- how it's going to roll out over the
20 next several years.

21 We've got a fairly high take up now on a
22 voluntary basis in the initial stages of this program.
23 Whether that will continue or not will remain to be seen.
24 If we do not get a substantial take up then those claims
25 benefits that we show in our financial projections will

1 not necessarily occur and that's the key to this whole
2 process is making sure that there's a critical number of
3 immobilizers installed so that there is a deterrent on
4 the theft side.

5 MR. WALTER SARANCHUK: But, and we'll get
6 into this later, you are looking at an \$80 million
7 benefit to be derived?

8 MR. BARRY GALENZOSKI: There is a
9 prediction of an \$80 million benefit. But that's given a
10 certain take up on immobilizers being installed. If that
11 does not happen then that \$80 million will not occur and
12 that's the key to this program.

13 MS. MARILYN MCLAREN: Just a little
14 further clarification on that point, we need the take up
15 of the program and we need to get immobilizers though
16 into the right vehicles. There's always the possibility
17 that you could, you know, spend a fair bit of money even
18 if the only people who come forward and take advantage of
19 this program are people who own vehicles which can be
20 stolen but are not particularly the vehicles of choice.

21 So, you could spend money and not get the
22 claims savings because those vehicles are not being
23 stolen to the extent of, for example, the top one hundred
24 (100) are.

25 MR. WALTER SARANCHUK: Why would you not

1 defer it and then, once you've had the experience for a
2 few years, then, if necessary, take it up as an expense
3 at that time?

4 MR. BARRY GALENZOSKI: That would then be
5 a shock to the system and we don't believe that that
6 would be appropriate to -- you know, you would end up
7 having a big write off at some point in time and that
8 would have a very negative impact to the bottomline for
9 one particular year and we didn't think that that was
10 appropriate.

11 Also, you know, we -- keep in mind my
12 earlier comments that this is a substantial expenditure
13 that the Corporation is planning on making over a number
14 of years and we felt it was important for that to be
15 noted in our financial statements.

16 MR. WALTER SARANCHUK: But all
17 indications are that this is going to be very successful
18 and you, indeed, have proceeded with the methodology that
19 you have looking to an \$80 million benefit at the end of
20 the day.

21 So why is it now, as it appears from your
22 evidence, you seem to be so pessimistic about it?

23 MR. BARRY GALENZOSKI: The early take up
24 in the program has been very encouraging. But there are
25 -- you know, we -- we still have no guarantees that we're

1 going to get the vehicles that we really need to get as -
2 - as Ms. McLaren has already spoken to.

3 So we have to be somewhat cautious on
4 that. Okay. You know, the financial projections are
5 just that. They are projections based on assumptions.
6 Those assumptions can be right but they can also be
7 incorrect.

8 And if the assumptions are not fulfilled
9 that we've predicted then there's going to be a change in
10 those financial results. The 80 million may or may not
11 be -- be actually changed on our financials going forward
12 -- or realized. And on that basis, we have to -- we have
13 to put forth some caution.

14 MR. WALTER SARANCHUK: If the voluntary
15 take up doesn't work for targeted vehicles, what would
16 the Corporation consider in the way of addressing that
17 issue, to keep the business case on track?

18 MR. BARRY GALENZOSKI: The Corporation --

19 MR. WALTER SARANCHUK: For example, are
20 we talking surcharges, or what are we talking about?

21 MR. BARRY GALENZOSKI: Well, there's a
22 number of different things that can be done, we're not
23 talking specifically about things like surcharges at this
24 stage, we want to push hard on the voluntary aspect of
25 it. We've got a number of different things that we can

1 do to encourage that.

2 As -- as I indicated to you already, the
3 initial results and take up has been very encouraging
4 and, you know, people are -- are jumping on the
5 bandwagon. Our -- our biggest roadblock so far has been
6 install capacity.

7 Once we get that in place, and that will
8 be in place shortly, then we'll see how the -- if we can
9 match the install capacity to the take up on the program.
10 And we've got a number of levers that we can pull on that
11 first before we have to start thinking about other
12 alternatives.

13 The only thing I'm putting out on the
14 record today, is that we have to be somewhat cautious,
15 because it is a voluntary program. And on that basis the
16 projections may be realized or they may not be realized.
17 We've got fairly optimistic projections with respect to
18 the reduction in theft, based on a very healthy take up
19 with the correct vehicles entering the program.

20 So, there's a number of assumptions both
21 on the claims side as well as on the take up side of the
22 program and, you know, we're working on that part of it
23 hard right now, we're putting a lot of effort into making
24 that occur, and then we'll worry about what the next step
25 is if we can't get the voluntary take up.

1 MR. WALTER SARANCHUK: Mr. Galenzoski,
2 you can appreciate that from the Board's standpoint, it
3 has to assess the evidence and determine whether, indeed,
4 this is a -- a matter that it can endorse, since, of
5 course, the Corporation has sought the Board's approval.

6 Let me say to you, though, that given all
7 the indications, and given that, as I think you alluded
8 to earlier, there's an element of conservatism in your
9 forecasts and you're talking about an \$80 million benefit
10 at the end of the day, with all indications being that
11 this will be positive and successful, why do you think
12 that the Board should endorse this \$40 million allocation
13 out of the RSR?

14 MR. BARRY GALENZOSKI: Well, I believe
15 that the Board should look at it in a positive light,
16 because this is probably the largest step that's been
17 taken in Manitoba to overcome a very significant problem
18 in Manitoba. And -- and I think it's a responsibility
19 that the Corporation has stepped up to, and -- and is
20 doing an admirable job in trying to control.

21 Now, when you talk about conservatism in
22 our numbers, you know, I'm not necessarily in agreement
23 with that. With respect to the claim savings that are
24 going to occur, I think they're -- they're fairly
25 optimistic at this stage, okay, like we -- it does, as I

1 said, depend very much on the take up, and that the right
2 vehicles are taking advantage of this program.

3 In other words, the top one hundred (100)
4 right now are the ones that we're aiming at, and those
5 are the ones that we're giving some priority to, so that
6 we can get them into the program, and really make it a
7 lot more difficult for those people that are out there
8 casually stealing cars and -- and running them around for
9 an hour or so, and then abandoning them after they've
10 done some damage. We want to try and stop that if we
11 can.

12 And there's a number of initiatives that
13 you're aware of that we're doing. This is the biggest of
14 those initiatives, and has the most far reaching impact,
15 and -- and has the promise of having the ability to
16 really control the theft problem in Manitoba. And this
17 is the only jurisdiction in Canada, that's really trying
18 this type of a program, and a lot of people are going to
19 keep an eye on that and see how it might work.

20 MR. WALTER SARANCHUK: I don't think
21 anyone's going to quarrel with the basic premise, in
22 terms of the objective to be met.

23 But let me ask you, did the business case,
24 in the Corporation's view, support this program or didn't
25 it?

1 MR. BARRY GALENZOSKI: The business case
2 obviously supported this program, but the business case
3 has assumptions, as all business cases have. And the
4 assumption I keep going back to you is the take up on the
5 program, and the take up has to be there.

6 And right now it's a voluntary take up and
7 we believe that that has a good chance at success. And
8 that's one (1) of the major assumptions in the business
9 case that we put forward on this program.

10 MR. WALTER SARANCHUK: But on an overall
11 basis, at this time, your assessment is that you're
12 optimistic?

13 MR. BARRY GALENZOSKI: Yes, we're very
14 optimistic but, you know, things can change pretty
15 quickly in this side of it. Okay, you know, we've gotten
16 a very enthusiastic response from our customer base so
17 far, and we hope that that will be able to be continued.

18 But as everything else, you know, usually
19 your early adaptors present themselves very soon in a
20 program like this, and then the people that are harder to
21 convert to something will be -- need to be convinced that
22 it's the right thing for them to do, and that'll be our
23 job to try and make that happen.

24 MS. MARILYN MCLAREN: Another point that
25 Mr. Galenzoski focussed on early but I think really bears

1 repeating is that we were searching for a mechanism that
2 gave us the most transparency.

3 We want this to be absolutely clear as to
4 what we're doing, and separating it like that in the --
5 with a separate fund, using retained earnings in the
6 financial statements gives us that transparency.

7 This is something that -- the Corporation
8 has never done anything, to my knowledge, remotely like
9 this before. We're giving people money to buy something.
10 It's not -- you know, we're not setting aside money to
11 have different kind of insurance discount. That's not
12 what this is about.

13 People who take advantage of the program
14 certainly qualify for an insurance discount, but we're
15 taking cash and helping people buy a piece of hardware.
16 That's a fundamentally different thing than this
17 insurance company has ever done in its history, that we
18 don't know of any other jurisdiction where any
19 organization has done that.

20 It's fundamentally different; it is out
21 there on the leading edge of efforts to solve this
22 problem and we wanted to make sure that it was absolutely
23 understood what we were doing and how we were funding it.

24 MR. WALTER SARANCHUK: I'd refer you to
25 Part C of question 2 on the second round of

1 Interrogatories served by the Public Utilities Board and
2 the -- this is in Tab 32 and the question was:

3 "Please summarize the alternatives
4 considered by the Corporation to
5 finance the implementation of the
6 vehicle immobilization program and
7 indicate the reasons for the
8 Corporation's decision to opt for the
9 establishment of a \$40 million
10 reserve."

11 Could you please read in the answer?

12 MR. BARRY GALENZOSKI: "The Corporation
13 considered funding the vehicle
14 immobilizer program by establishing the
15 Immobilizer Incentive Fund an
16 appropriation from basic insurance
17 retained earnings, to minimize the
18 impact on rate string implementation of
19 the program.
20 Alternatively, the Corporation could
21 have allowed the costs of the program
22 to flow through normal operations and
23 allowed the rates during implementation
24 to be impacted either negatively or
25 positively.

1 It should be noted, once the program is
2 successfully implemented, the program
3 is expected to result in a net benefit
4 to the bottom line and basic insurance
5 rates."

6 MR. WALTER SARANCHUK: And the question
7 posed in Part E of that Interrogatory was:

8 "Given the benefits to be derived from
9 the investment and the immobilizer
10 program, please explain why the program
11 could not be funded from existing
12 operations on an annual basis until
13 2013/'14, negating the need for a
14 reserve fund."

15 And what was the answer by the
16 Corporation, Mr. Galenzoski?

17 MR. BARRY GALENZOSKI: "Please see C
18 above."

19 MR. WALTER SARANCHUK: So would you
20 please elaborate on that?

21 MR. BARRY GALENZOSKI: Well, what we're
22 saying is that there's going to be expenditures that are
23 going to be made here that there is -- there's -- we're
24 estimating that there will be a benefit at some point in
25 time, but that benefit is not a guaranteed benefit.

1 It's made -- it's based on an assumption
2 of benefits and, as a result, we wanted to make sure that
3 there was no impact on the future rates, resulting from
4 the implementation of this program, and so we chose to
5 set aside the \$40 million fund out of the retained
6 earnings to -- to fund the program going forward.

7 MR. WALTER SARANCHUK: And in addition to
8 this alternative that was recommended or at least
9 suggested in this Interrogatory, isn't there a third
10 alternative, namely to defer and amortize?

11 MR. BARRY GALENZOSKI: Well the defer and
12 amortize is somewhat of the same ilk in that, you know,
13 you're -- you're making the assumption in that -- in that
14 particular methodology that the benefits are going to
15 accrue, as predicted in the business case.

16 And without a -- some guarantee that
17 that's going to happen, in other words, that the take up
18 is going to be sufficient, that the take up is going to
19 be with the vehicles that are -- that are really targeted
20 for theft right now in Manitoba, it makes that somewhat
21 inoperative, in my mind.

22 MR. WALTER SARANCHUK: One of the other
23 major projects that we heard about was the Winnipeg
24 Police Service Initiative. Do you agree that was a
25 fairly large initiative, not in the order of \$40 million,

1 but that was a fairly large project, as such -- capital
2 project?

3 MR. BARRY GALENZOSKI: I don't believe
4 there was any capital involved. This is -- are we
5 talking about where we're funding the stolen auto theft
6 unit for the City of Winnipeg Police?

7 MR. WALTER SARANCHUK: Yes.

8 MR. BARRY GALENZOSKI: You see, that is a
9 period cost because there it's -- it's an annualized cost
10 which we are just charging to operations on an annual
11 basis. There is no guarantee of any kind of a benefit
12 whatsoever to the Corporation.

13 We're assuming that by -- by funding this
14 that there will be some positive impact on thefts. But
15 over that time period thefts have actually risen. So,
16 you know, there's -- there's a problem there. You're not
17 going to amortize those costs. For what -- what purpose
18 would you amortize those costs?

19 That's a pure period cost. We record it
20 in the period and start over the next year.

21 MR. WALTER SARANCHUK: Then why not give
22 consideration to a \$20 million allocation, as opposed to
23 forty (40), for the IIF?

24 MR. BARRY GALENZOSKI: Well, because our
25 business case indicated that we'd come close to spending

1 the \$40 million, and we wanted to make sure that the
2 funds were there over the long term. What would be the
3 purpose of starting a program and having only half the
4 funds to fund it, having to stop that in the event that
5 something occurred that those funds weren't available.

6 To me it wouldn't make any sense at all.
7 You can't start a program and then end it prematurely
8 because a successful program, let's say it was being --
9 it was successfully being implemented, because you run
10 out of funds.

11 We've got the funds. We set aside the
12 funds. We did the business case on it. We said, this is
13 what we think we're going to spend on it. And so that's
14 the reason we established 40 million as the amount.

15 MR. WALTER SARANCHUK: The RSR was built
16 up over the years by a number of factors including
17 surcharges implemented and paid by motorists; is that
18 correct?

19 MR. BARRY GALENZOSKI: That was a number
20 of years ago to overcome a deficit position and to assist
21 us to get back to some reasonableness with our rate
22 stabilization reserve; that is correct.

23 But those are a number of years past and
24 the majority of funds that have come into the RSR in the
25 last few years have come from the Extension lines of

1 business and then the second part of that would be from
2 operations itself.

3 MR. WALTER SARANCHUK: And I think it's
4 your evidence, and we'll get into this in detail later,
5 but once that fund, if it were to drop to a certain
6 level, then the Corporation would consider surcharges
7 again to be paid by the motorists; right?

8 MR. BARRY GALENZOSKI: Yes. The policy
9 is there in the event that that happens. Our business
10 case indicates that that shouldn't be happening in the
11 foreseeable future. But that is -- that is part of the
12 policy that we have with respect to our retained earnings
13 and rate stabilization reserve for the basic insurance
14 line of business.

15 MR. WALTER SARANCHUK: And so, I guess
16 you can appreciate that the Board, again, on realizing or
17 taking into account the fact that motorists, in the past,
18 have contributed to the RSR by way of additional
19 surcharges, may well have to, in the future, if there is
20 some negative impact, and considering the overall purpose
21 of the RSR, will be facing the decision as to the
22 reasonableness of the Corporation's approach to setting
23 aside \$40 million in an initiative that it now appears to
24 have some confidence in, and yet, also, at the same time,
25 is in a quandary or has had some reservations about its

1 success.

2 So why would you appropriate \$40 million
3 out of reserves in those circumstances?

4 MR. BARRY GALENZOSKI: I think we have to
5 look at the positive side of the business case. The
6 business case is very positive. It will have long-term
7 benefits for Manitobans from a monetary standpoint with
8 respect to insurance rates and from a social aspect with
9 respect to auto theft in Manitoba.

10 Those are very important goals, and I
11 think it's a very important project that we've put in
12 place here. It's innovative, it has a very good chance
13 of being very successful in addressing the very large
14 problem that we've developed over the last few years.

15 We have -- it's an extraordinary problem
16 that we have with auto theft in these are -- this is an
17 extraordinary measure to deal with it. But I think it
18 needs the support of this Board. I think it deserves the
19 support of this Board, and we need to be encouraged to
20 try and make this thing successful.

21 MR. WALTER SARANCHUK: Moving on to the
22 RSR target level, Mr. Galenzoski, you'll recall that in
23 Order 179/01, the Board reaffirmed the target of \$50
24 million to \$80 million, for the RSR; is that your
25 recollection?

1 MR. BARRY GALENZOSKI: Yes, the Board has
2 been stuck on that number for some years.

3 MR. WALTER SARANCHUK: And in Order
4 148/04, last year, at page 73, the Board found that its
5 range for the RSR required a minor amendment, in that it
6 did not provide any inflation factor, with the result
7 that the Board amended its range for the RSR to increase
8 it annually to match the percentage increase in MPI's
9 gross written premiums; is that correct?

10 MR. BARRY GALENZOSKI: Yes, although
11 there was no numbers provided with that, so we're not
12 really sure what that means with respect to the actual
13 level of the RSR that the Board has in mind. In other
14 words, the Board didn't put a number to it.

15 MR. WALTER SARANCHUK: Let me ask you,
16 have you done any calculations to determine what the
17 estimate of the RSR level would be, based on the Board's
18 approved -- current approved methodology?

19 MR. BARRY GALENZOSKI: No, I have not.

20 MR. WALTER SARANCHUK: So, there's
21 nothing that the Corporation has done to determine what
22 the impact of the inflationary factor would be?

23 MR. BARRY GALENZOSKI: It would be minor.

24 MR. WALTER SARANCHUK: And in that
25 regard, do you have any figures at all that you can refer

1 to?

2 MR. BARRY GALENZOSKI: No, we've not
3 looked at it.

4

5 (BRIEF PAUSE)

6

7 MR. WALTER SARANCHUK: Mr. Todd, in his
8 report, that we'll hear about, I think referred to a
9 range of 55 million to \$90 million. Can you comment on
10 that?

11 MR. BARRY GALENZOSKI: Well, I haven't
12 done a check on -- on Mr. Todd's numbers. I presume he
13 can crunch numbers, and I would be prepared to accept
14 that as a range.

15 MR. WALTER SARANCHUK: And the
16 Corporation has indicated through your prefiled
17 testimony, Mr. Galenzoski, that there are a number of
18 changes and risks faced by the Corporation now; is that
19 correct?

20 MR. BARRY GALENZOSKI: No, that's not
21 correct.

22 MR. WALTER SARANCHUK: To what extent is
23 it not -- not correct?

24 MR. BARRY GALENZOSKI: We're not facing
25 new risks, we're facing risks that are -- the risk that

1 we're facing is associated more with the monetary value
2 of those risks increasing quite a large amount over the
3 last number of years.

4 MR. WALTER SARANCHUK: So, is it a newly
5 calculated risk?

6 MR. BARRY GALENZOSKI: Not newly
7 calculated, no. This is something that's been growing
8 over the years, and needs addressing.

9 MR. WALTER SARANCHUK: In your prefiled
10 testimony, sir, as revised in September, at page 4, or at
11 least starting at page 4, and continuing on to page 5,
12 there are a number of risks, at least three (3), that
13 have been addressed and described as quote, "Changing
14 risks," end of quote.

15 So, is that a better phraseology, as
16 opposed to new risks?

17 MR. BARRY GALENZOSKI: Yes, they're not
18 new risks, and I think I pointed that out in -- in my
19 testimony, as well as in responses to some of the -- the
20 questions that were asked.

21 When we say "changing," we're -- we're
22 really specifically talking about things that are
23 changing in our environment with respect to the quantum
24 of the risk that we're facing, because of just the sheer
25 size of our investment portfolio, the sheer size of our -

1 - our liabilities respecting claims, and the very fact
2 that our reinsurance -- ability to buy reinsurance at a -
3 - at a reasonable rate at the lower levels has changed.

4 So, those are the changes that I'm
5 referring to, and that's what I enunciated in my -- in my
6 testimony, at least that's what I was hoping to enunciate
7 in my testimony.

8 MR. WALTER SARANCHUK: I wonder, sir, for
9 the record, if you would read in the Corporation's
10 Response to the Interrogatory number 27, sir, by the
11 Public Utilities Board in the First Round, which appears
12 at Tab 22?

13 Two (2) questions having been posed there:

14 "A. To what extent are these three (3)
15 cited issues new considerations leading
16 to the Corporation now choosing to
17 adopt a higher RSR target?"

18 And the second one was:

19 "If they are not new considerations,
20 what factors have caused them to become
21 of sufficient concern to now justify
22 the change in the RSR target?"

23 MR. BARRY GALENZOSKI: Response to a) and
24 b):

25 "The three (3) cited issues are not

1 new. However, the magnitude and
2 therefore potential impact on the RSR
3 has and will continue to grow.
4 The Corporation has been providing the
5 PUB with data on DCAT and MCT since the
6 2001 GRA. The OSFI methodology for
7 calculating MCT has been recognized as
8 best practice in the property and
9 casualty business for many years.
10 In Ms. McLaren's pre-file testimony,
11 Volume I at page 6, last paragraph and
12 through the first three (3) paragraphs
13 of page 7, Ms. McLaren clearly outlines
14 that the Corporation has never agreed
15 that the PUB target for RSR of 50 to 80
16 million was adequate to provide the
17 basic insurance fund with the required
18 level of financial stability.
19 Ms. McLaren also explains why this was
20 not an issue at recent hearings and
21 provides some insight as to what can
22 create financial variability.
23 In his prefile testimony Volume I at
24 page 4, beginning with the third
25 paragraph and continuing on page 5, Mr.

1 Galenzoski provides more specific
2 information on the variability that can
3 negatively impact short term financial
4 results, thus requiring a higher RSR
5 target.
6 The main factors can be summarized into
7 three (3) main components: the
8 transfer of risk back to the
9 Corporation due to an inability to
10 purchase lower levels of reinsurance
11 for bodily injury and PIPP serious
12 losses.
13 The inherent risk in the basic
14 insurance exponential growth in unpaid
15 claims provisions, a 5 percent change
16 to this 1.1 billion dollar provision
17 would negatively impact results by 54
18 million dollars.
19 Five (5) years ago the comparable
20 number was 31 million and five (5)
21 years hence, the comparable number is
22 estimated to be 88 million dollars.
23 Basic insurance share of the investment
24 portfolio was 1.4 billion dollars as at
25 February 28, 2005, up 180 million

1 dollars from the previous year.
2 Emerging GAAP will require the
3 portfolio to be valued on a market to
4 market basis in the new future. This
5 will cause significant variability in
6 evaluation point in time.
7 A 1 percent rise in interest rates
8 would negatively impact the market
9 value of basic share of the portfolio
10 and reported financial results by \$53
11 million."

12 I must just add to that, that that
13 reported financial results, we've probably now would
14 realize isn't going to necessarily flow through the
15 income statement and so there would be some -- some
16 movement on my thought on that at this point in time.

17
18 (BRIEF PAUSE)

19
20 MR. WALTER SARANCHUK: I think you
21 indicated yesterday, Mr. Galenzoski, that the mark-to-
22 market reporting would have no impact on rates, so does
23 that mean that this last risk is no longer valid?

24
25 (BRIEF PAUSE)

1

2 MR. BARRY GALENZOSKI: No, it's still
3 valid, you know. There is going to be concerns with
4 respect to overall retained earnings for the Corporation
5 although, you know, I said and I'm going to be providing
6 you with some documentation that says that I don't think
7 that the mark-to-market part would -- should be
8 considered as part of rating and I also don't think it
9 should be considered as part of the RSR target levels.

10 So, we'll -- as we provide you more
11 information on that, you'll see what we're talking about
12 on that.

13 MR. WALTER SARANCHUK: Can you indicate,
14 maybe even in terms of ranking, the order of magnitude of
15 each of these risks that you've identified?

16 MR. BARRY GALENZOSKI: Well, of course,
17 the biggest risk is on the claims side, because those
18 numbers can change and have changed significantly in
19 years past and I've got to expect that in the future that
20 will also occur.

21 The second big risk in my mind right now
22 is the reinsurance side. We're buying -- we're keeping
23 the first \$3 million of every major loss in our own
24 retention today. I'm expecting that by January 1 that
25 could be as high as \$5 million that we would be keeping

1 in our net retention. And it's simply because we just
2 can't effectively buy reinsurance protection for losses
3 that are expected to occur on a regular basis.

4 It just doesn't make any sense to trade
5 dollars some many years in the future, with our
6 reinsurers.

7 And then the third risk is the -- is the
8 investment risk. Investment risk is more associated with
9 the annual performance of investments, as we've now
10 gotten more clarity with respect to the new accounting
11 rule changes.

12 MR. WALTER SARANCHUK: Why does MPI
13 describe its unpaid claims as, "growing exponentially?"

14 MR. BARRY GALENZOSKI: Well, because they
15 are. You know, those -- look at the numbers that I
16 talked about. You know, there's -- there's a 1.1 billion
17 provision on -- on unpaid claims. There's -- we're
18 adding several hundred million dollars a year into unpaid
19 claims provisions, for the basic plan alone.

20 And so that's a fairly significant
21 exponential growth.

22 MR. WALTER SARANCHUK: I would now refer
23 you to Tab 20 which is the Corporation's response to
24 Interrogatory number 24 of the Public Utilities Board in
25 the first round. And that, of course, addresses the

1 reinsurance issue that you've identified with reference
2 to the information shown on that page, and I guess on the
3 overleaf as well.

4 Can you explain what is reflected here to
5 identify or reflect the increased risk?

6 MR. BARRY GALENZOSKI: There's two (2)
7 areas of the Corporation's reinsurance program that
8 present some financial risk to the Corporation. And I'll
9 deal with the easy one first, that's the catastrophe
10 program where we're buying protection for -- in
11 Manitoba's context, hail is the big -- is the big risk
12 that we're reinsuring ourselves for.

13 Followed by flood would be the second
14 major peril. But we're presently buying a program that
15 has a retention of \$5 million. But even the next layer
16 up is 5 million, excess of that 5 million retention,
17 excess of the first \$5 million in losses already.

18 So, in other words, we really have to have
19 almost \$10 million of losses in a given year before we
20 start recovering and that layer is in doubt as to whether
21 we're going to buy it. So we could end up having a
22 retention of about \$10 million for any particular hail
23 event that might hit us in Manitoba.

24 And that sounds like a lot of money. But
25 in the great scheme of things, with respect to

1 reinsurance, it isn't a large amount. Particularly for a
2 company the size of MPI. So it comes down to the
3 economics about whether you're going to buy that or not.

4 Second --

5 MR. WALTER SARANCHUK: Just on that point
6 though, excuse me. If there's a \$10 million claim, you
7 keep 5 million of it don't you?

8 MR. BARRY GALENZOSKI: Well, right now we
9 keep -- let's say a year ago we would have kept 5
10 million; that would have been our retention. Like, for
11 instance, when we had the loss in '96 which was \$52
12 million, our cost was \$5 million plus some reinstatement
13 premiums.

14 When we had the loss in 2001 which was
15 about \$22 million, \$5 million was our retention, okay.
16 But, today if we would have had that loss of 2001, let's
17 say we had that in 2005, we would actually not recover
18 anything until after the first \$10 million.

19 So, we have to have -- that -- there's --
20 there's an aggregate deductible on top of the five (5) --
21 excess of five (5) in today's cover. So there's
22 additional exposure to the Corporation and that's not in
23 our -- we don't budget for that type of an event
24 happening in our rate setting process.

25 So, that's the exposure on the catastrophe

1 side.

2 MR. WALTER SARANCHUK: But what -- what
3 would have been the cost to keep that insurance at \$5
4 million without that additional deductible, if you will?

5 MR. BARRY GALENZOSKI: The cost to keep
6 that -- I don't know what the cost would be to keep that
7 because by giving a \$5 million aggregate deductible on
8 top of our program you get some relief on the premium
9 which pretty much equates to the \$5 million that you're
10 taking on as additional responsibility.

11 In other words, reinsurers would have
12 wanted compensation in the tune of probably \$3 1/2 to \$4
13 1/2 million to give up that -- for that extra \$5 million
14 in protection. And the reason they don't need the full
15 \$5 million or wouldn't give you the full \$5 million
16 credit is that they don't expect to pay out every year so
17 they do expect that they're going to be able to put some
18 of that money in their pocket and keep it year over year.

19 So, there would be a hefty cost to
20 eliminating the \$5 million aggregate deductible. And the
21 reason we put it in was to try and keep the cost
22 reasonable and yet keep some level of protection as we
23 were transcending from a lower level of retained earnings
24 on the basic side to a higher level of retained earnings.

25 In other words, we didn't want to have a

1 situation develop that would damage our balance sheet too
2 badly. So we bought some additional protection and we
3 kept that \$5 million aggregate in there.

4 MR. WALTER SARANCHUK: Thank you, Mr.
5 Galenzoski. Now, moving on the casualties layer; what
6 can you tell us about that?

7 MR. BARRY GALENZOSKI: On the casualty
8 this is saying, well what if you -- you know, what would
9 be the class to go back to the previous cover, where you
10 have -- you have more protection, and we're saying that
11 would cost about \$3 1/2 million more, to add that in.

12 Well, you know, at some point reinsurers
13 won't even give you a price on the lower levels, because
14 they expect the losses to be there, they're -- they're
15 not there to protect you against expected losses. We're
16 really buying a casualty reinsurance program to protect
17 us against increase in frequency or severity.

18 In other words, the expected costs of the
19 program you should be keeping within your own retention,
20 you shouldn't be reinsuring that. There's -- there's no
21 -- there's no reason in the world to provide money to
22 reinsure and then ten (10) years later come back and
23 negotiate a commutation for a particular layer of
24 coverage, where you've now got exposure to the credit
25 risk of giving money to somebody else, and the

1 negotiating risk of them agreeing to the dollar numbers
2 that you come up with, and them settling on that dollar
3 amount.

4 So, if we have expected losses on the
5 casualty program, we have to have that priced into our
6 product now.

7 In past years, the reinsurers didn't
8 understand this program as good as they do today.
9 They've got a lot of years of statistics, okay. They
10 actually subsidized our program to the tune of tens of
11 millions of dollars where they -- they basically have
12 paid more in claims than the premiums that they got from
13 this Corporation.

14 They caught on to that, okay, they --
15 these guys are a lot smarter than they used to be, okay.
16 I carry my actuary in my back pocket now when I go to
17 meetings with these people, because they've got actuaries
18 on the other side of the table.

19 It's -- it's much more a numbers driven
20 game, and they look at the statistics with great -- a
21 great deal of -- of concern, they send their own teams in
22 to audit our files on a more regular basis than we've
23 seen in the past, and they're much more business oriented
24 when it comes down to dealing with our reinsurance
25 program, because it has cost them money over the years.

1 So, on that basis alone, they're not just
2 going to be the good guys and -- and give you the cover,
3 because we are who we are. They need to make money on
4 this over the long term, and they haven't on our program.

5 MR. WALTER SARANCHUK: Does the
6 Corporation bring in anybody from the outside, in terms
7 of assisting them in making the decision?

8 MR. BARRY GALENZOSKI: Not in making a
9 decision, but certainly in assisting in placing the
10 program. We have resources within the Corporation to
11 make the decisions on our own.

12

13 (BRIEF PAUSE)

14

15 MR. WALTER SARANCHUK: Just before we
16 leave Tab 20 though, sir, I wonder if you would just
17 explain for the record the, or describe rather, what is
18 reflected in the casualty section?

19 MR. BARRY GALENZOSKI: It's a layered
20 program that we're buying. The working area is the 2
21 million excess \$3 million. That's where you -- you
22 expect more claims to be, in previous years we've had
23 that down as low as \$1 million retention. And so there
24 would have been a layer below this that would have --
25 would have paid for those claims.

1 Then when you get higher you get the \$5
2 million excess, five (5) to ten (10) excess, ten (10) and
3 thirty (30) excess twenty (20), those are more higher
4 working levels, they're -- they're clash areas, you're
5 basically there expecting multiple injuries coming out of
6 one (1) incident, that -- that fabled bus crash where you
7 might get four (4) paraplegics coming out of it.

8 You know, four (4) deaths coming out of it
9 isn't going to make the bottom retention layer, but four
10 (4) paraplegics coming out of it is definitely going to
11 cost you a ton of money and you need to have this level
12 of protection. And so we buy a layered program.

13 Reinsurers themselves want to be
14 participating in different layers of programs because of
15 their either ability to take on risk, or their inability
16 to take on risk. They get paid a lot less for the thirty
17 (30) excess twenty (20) layer, than they would for the
18 two (2) excess three (3), where you're closer to the
19 bottom -- the loss from ground up.

20 So that's how -- that's -- it's a pricing
21 strategy, it's a marketing strategy from their standpoint
22 as to where they want to be on a particular program for a
23 particular company.

24 MR. WALTER SARANCHUK: Has the
25 Corporation made any retrospective analysis, modelling,

1 alternative retention approaches, using past years data?

2 MR. BARRY GALENZOSKI: Oh, yeah, we've --
3 we do that, we provide that information, for instance,
4 when we -- we have that information available when we're
5 marketing our program. It's -- it's one, you know, it's
6 one thing when you're sitting across the table from a
7 reinsurer that you've cost several millions of dollars
8 to, and when you had the old program.

9 Now you're trying to get them to buy into
10 your new program. And so what you do is you say, Well,
11 had we had the new program going back to these old years
12 where you lost your shirt, you'd have made money on this
13 thing, okay.

14 And you try to convince them to get on
15 board at a reasonable rate. That's the kicker is -- is
16 the rate going to be a rate that we can -- we -- is
17 sustainable as far as our business case is concerned on
18 that.

19 So, yes, we do retrospective back casting
20 of claims.

21

22 (BRIEF PAUSE)

23

24 MR. WALTER SARANCHUK: How much did the
25 Corporation save or avoid in new costs on an annual basis

1 by increasing the retention?

2 MR. BARRY GALENZOSKI: Well it says right
3 here on the -- on the casualty it would have cost us
4 about another 3.5 million dollars if we would have bought
5 the same level of protection.

6 The -- the thing that this doesn't address
7 is, is the market available at any price and I think
8 that's the kicker there is that you may be able to find a
9 company or two (2) that would support you at a given --
10 given rate on line for a particular layer of reinsurance,
11 but you may not find enough companies to buy the entire
12 program.

13 These are -- this program, in particular,
14 is placed on an annual basis and so on an annual basis
15 you're trying to fill 100 percent of each of the layers
16 that you're marketing. And you may find somebody who
17 will give you a price of X, the next company will be X
18 plus ten (10) and the company after that might be X plus
19 20, and you're not necessarily going to choose the X
20 price, because that won't sell throughout the whole
21 market.

22 You know you need to get 100 percent
23 participation on -- on the program if you're going to
24 cover it off.

25 And so we have to be careful about how we

1 price this thing and the price that we try to go to
2 market with.

3 MS. MARILYN MCLAREN: Just further to
4 that point, for the benefit of others in the room, it
5 really is a multi-faceted business. We've got a clear
6 depiction here of how the reinsurance program is placed
7 in different layers, but what's not clear and maybe just
8 to elaborate a little bit on what Mr. Galenzoski started
9 to talk about is the fact that we have many, many re-
10 insurers on most of the layers.

11 Some reinsurance companies will take 10
12 percent of the two (2) excess three (3) layer,
13 particularly when it comes to the catastrophe reinsurance
14 we've got some re-insurers that take 2.5 or 5 percent of
15 a particular layer.

16 So you could have ten (10) or more re-
17 insurers on each of these layers and if you can't get 100
18 percent subscribe to each layer, then we assume that risk
19 ourselves.

20 So we may be re-insure away 70 percent,
21 but we're still carrying 30 percent ourselves.

22 So in addition to the layers, there's
23 many, many players on each layer, if you can get them.

24 MR. WALTER SARANCHUK: And will the --
25 the two (2) major catastrophic losses down south in

1 recent past affect Corporation's ability, you think, Mr.
2 Galenzoski, in terms of obtaining the reinsurance in the
3 future?

4 MR. BARRY GALENZOSKI: Not on the
5 catastrophe side. We -- we believe that that will be
6 available. There may be some -- some price hits as a
7 result of that program. But you got to keep in mind the
8 way we place our program, we place it -- we've got the
9 only program in Canada that's placed on a multi-year
10 basis, so I already have two-thirds (2/3) of the 2006
11 program placed and I know the rate for that.

12 So it's just the one-third (1/3) going
13 forward that we could get hit with a rate increase on
14 that particular program.

15

16 (BRIEF PAUSE)

17

18 MR. WALTER SARANCHUK: Would you please
19 refer to Tab 23 in the book of documents and the
20 Corporation's response to Interrogatory number 28, served
21 by the Public Utilities Board in the first round. And
22 particularly section A and the table that was provided in
23 response to the question as follows:

24 "Please provide a table which compares
25 the reinsurance recoveries over the

1 last ten (10) years with those amounts
2 restated, using 2005 reinsurance
3 terms."

4 So would you please explain what is in
5 this table, Mr. Galenzoski?

6 MR. BARRY GALENZOSKI: Okay. The
7 recoveries that are shown on the left hand side, show the
8 recoveries that would have been made on -- for the
9 various years that we're talking about, both for the
10 catastrophe and casualty programs.

11 And the total, it was 108 million worth of
12 recoveries, and that -- when I say "recoveries" that's
13 what we would book. It did not necessarily cash at this
14 point in time.

15 The -- the catastrophe ones are pretty
16 much all paid for. There's only a small amount
17 outstanding there but the casualty wouldn't be all paid
18 for in cash, but we would have booked it as a recovery.

19 If we look at the program that we
20 currently have and said what type of recoveries would we
21 make on that, given the same level of experience for the
22 years that we're talking about, you can see that we would
23 have recovered about \$10 million less on the two (2)
24 catastrophe claims and we'd recover nothing under the
25 casualty.

1 And so instead of recovering \$108 million
2 we would recover \$48 million. And that's just a little
3 bit of a demonstration as to the risk that is facing --
4 that the Corporation is taking back onto its own book.

5 MR. WALTER SARANCHUK: And, of course,
6 that's over a ten (10) year period and not in any given
7 year?

8 MR. BARRY GALENZOSKI: Well, that's
9 right. That's -- this is -- this is over the longer
10 term.

11

12 (BRIEF PAUSE)

13

14 MR. WALTER SARANCHUK: So it would appear
15 that your exposure of \$38.4 million was in 1996 and 10.3
16 million in 2001; what were those two (2) exposures?

17 MR. BARRY GALENZOSKI: Those were both
18 catastrophe hail losses. I referred to both of them
19 before that. We had our major loss, hail, for -- in
20 1996. Followed by another one five (5) years later in
21 2001. Both of them occurred in the City of Winnipeg.

22 MR. WALTER SARANCHUK: When you look at
23 1995 and the period from '97 through to 2000 and then
24 2002 to 2004, where there were no events leading to
25 recoveries, doesn't that indicate that, when you consider

1 all those years, eight (8) out of the ten (10), that
2 perhaps this concern for the risk increase or change is
3 overstated?

4 MR. BARRY GALENZOSKI: No. I wouldn't
5 agree with that at all. The very fact that reinsurers
6 paid out 38 mill -- would have paid out 38 million when
7 they actually paid out more than that. The fact is when
8 you look at their experience they had lost any of the
9 profits that they made on our book of business on the
10 casualty program when that big hailstorm happened in
11 1996.

12 They started to recover from that because
13 there was no losses in the subsequent years. And then,
14 bang, they got hit again in 2001, and they went negative
15 again. And I'm talking about when you look at the whole
16 book, all of the participants on our reinsurance treaties
17 on the -- on the CAT program.

18 They weren't making money on that. So,
19 you know, this -- the pricing strategy of reinsurers is
20 that they're not going to have a loss on every account,
21 that they're going to have losses on their book of
22 business. And they try to estimate that through whatever
23 techniques they use.

24 But they can't predict that they're going
25 to have a major loss on the Corporation's particular

1 cover, or not. And as a result, their pricing strategy
2 is pricing it at something that's going to be really
3 taken in over a period of years and that they're trying
4 to make dollars based on their overall book of business,
5 not just based on their relationships with MPI.

6 MR. WALTER SARANCHUK: Given the
7 significance of reinsurance to the RSR levels, and in the
8 end, premium risks, does the Corporation involve outside
9 experts?

10 MR. BARRY GALENZOSKI: We involve outside
11 experts to assist us with placing the program,
12 recommending what coverage changes we might make to the
13 program, market knowledge that they bring to the table
14 with respect to what is doable in the marketplace, both
15 in Canada as well as internationally.

16 So, yes, we do have outside experts help
17 us.

18 MR. WALTER SARANCHUK: Does the
19 Corporation assume any risks from other insurers?

20 MR. BARRY GALENZOSKI: No, it does not.

21 MR. WALTER SARANCHUK: Mr. Chairman, I
22 now intend to proceed into another area dealing with this
23 RSR target level. I don't know if this is a convenient
24 time to break or not. I leave it to you please?

25 THE CHAIRPERSON: I think it would be

1 fine. See you back in about ten (10) minutes. Thank
2 you.

3

4 --- Upon recessing at 10:30 a.m.

5 --- Upon resuming at 10:55 a.m.

6

7 THE CHAIRPERSON: Any time you're ready,
8 Mr. Saranchuk.

9

10 CONTINUED BY MR. WALTER SARANCHUK:

11 MR. WALTER SARANCHUK: Thank you, sir.
12 Mr. Galenzoski, I'd now ask you to turn to the document
13 at Tab 36 in the book of documents. And this was the
14 Corporation's response to the Public Utilities Board
15 question number 11 in the second round.

16 The question posed was:

17 "With reference to the basic AutoPac
18 operations and investment risk analysis
19 report [that is the risk analysis]
20 please provide the relative advantages
21 and disadvantages of the risk analysis
22 approach versus the MCT approach to
23 setting an RSR target level."

24 And what was the Corporation's response?

25 MR. BARRY GALENZOSKI: "The risk analysis

1 report was an early, in-house attempt
2 to quantify operational and investment
3 risk within basic automobile.

4 The approach taken was unique to the
5 Corporation and as it was only applied
6 to basic auto could not be validated
7 over a larger user community.

8 The MCT approach is the industry best
9 practice in Canada. Accordingly, the
10 MCT approach is more relevant to the
11 Corporation in its RSR or capital
12 requirement setting an analysis."

13 MR. WALTER SARANCHUK: And now, of
14 course, the Corporation is adopting or looking to adopt
15 the MCT or Minimum Capital Test as opposed to the risk
16 analysis, correct?

17 MR. BARRY GALENZOSKI: Yes, we're
18 proposing or we've -- the Board has agreed and that we
19 accept the MCT at 100 percent as the -- the top end of
20 the target for the RSR.

21 MR. WALTER SARANCHUK: The MPI Board has
22 agreed?

23 MR. BARRY GALENZOSKI: That's the MPI
24 Board, yes.

25 MR. WALTER SARANCHUK: And can you, in

1 general terms, explain the relative strengths and
2 weaknesses of the two (2) approaches, given the Public
3 Utilities Board reliance on the risk analysis earlier?

4 MR. BARRY GALENZOSKI: Well, you know,
5 I'll focus on -- on the MCT. The MCT is -- is something
6 that has evolved over time in the Canadian insurance
7 industry, in the PNC industry.

8 It used to be the Minimum Asset Test and
9 now it's the Minimum Capital Test. It's certainly --
10 it's a risk based approach to -- to analysis of the
11 capital requirements of an insurance company in Canada.

12 It uses risk factors to determine which --
13 which are tested in the industry in Canada and applied to
14 all the companies in Canada, that OSFI is -- is -- has
15 oversight on.

16 It provides some relief with respect to
17 off sheet balance items that are considered such as
18 capital gains that may be available on your investment
19 portfolio. It allows up to 50 percent of that to reduce
20 the requirement for capital in an organization.

21 So, we just looked at the overall -- the
22 overall approach taken; the fact that it is -- it is
23 rigorous in its analysis; the fact that it has been
24 tested in many environments; the fact that it has been
25 adopted by the Insurance Corporation of British Columbia,

1 is being considered for adoption by the Saskatchewan
2 Government Insurance.

3 All of these factors we looked at with
4 respect to what would be appropriate to MPI and its
5 circumstances and we believe that it's just a better test
6 of what the capital requirements are for the Corporation.

7 MR. WALTER SARANCHUK: And would you
8 refer to the risk analysis please for comparison?

9 MR. BARRY GALENZOSKI: Yes, the risk
10 analysis is something that was developed, primarily in
11 house. It did use some external consultants to assist.
12 The VAR analysis is -- is somewhat of a -- of a known
13 factor in that it's used by others in -- in --
14 particularly in some of the larger pension funds in
15 addressing the risk associated with investments as one
16 component.

17 We were marrying the -- the VAR analysis
18 and the risk analysis together to come up with an overall
19 operational and investment risk analysis. It had -- it
20 was discussed at some considerable length over a number
21 of years in this format.

22 It was constantly being challenged with
23 respect to the validity of different approaches that were
24 taken within it, to the point where, you know, the
25 discussion was outweighing any benefit, in my opinion, as

1 to where we were -- what we were doing with this
2 particular report and the usefulness of it.

3 A lot of questions were raised. The very
4 fact that it was only be used -- it was only being used
5 by MPI and not validated over a larger use group is, I
6 think, a concern because it -- it doesn't necessarily
7 mean that it's -- it's a good test of the capital
8 requirements of -- of MPI.

9 MR. WALTER SARANCHUK: You referred to
10 the VAR, could you just explain what that acronym was or
11 is?

12 MR. BARRY GALENZOSKI: VAR is -- is Value
13 At Risk; that's an analysis of the risk associated with
14 an investment portfolio.

15 MR. WALTER SARANCHUK: And that's part of
16 the overall risk analysis?

17 MR. BARRY GALENZOSKI: Yes. We had
18 contracted with two (2) companies at the time to assist
19 us with that. One of them did the VAR component and the
20 other did the risk component.

21 MR. WALTER SARANCHUK: What is the actual
22 purpose of the MCT or minimum capital test?

23 MR. BARRY GALENZOSKI: Well, the purpose
24 is to -- is to provide a measure of the capital required
25 for insurance companies to meet the OSFI requirements

1 that have been put in place.

2 They have -- the MCT comes up with a
3 particular score and the OSFI is indicating that the
4 minimum from their requirements is to be at 150 percent
5 of the -- of the MCT score. And most companies in Canada
6 are at a higher level than that.

7 In other words, they want to have a
8 cushion so that in the event if they have some downturn
9 in their business cycle that they can absorb that without
10 having to go out and acquire more capital. So, the
11 average in Canada today is 224 percent of MCT.

12 Our -- for MPI's purposes we're -- we're
13 indicating that 100 percent of MCT would be sufficient.

14 MR. WALTER SARANCHUK: Essentially MCT is
15 a solvency test for private insurers; isn't that correct?

16 MR. BARRY GALENZOSKI: No. It's a method
17 of calculating the amount of capital that you would
18 require. The DCAT is an -- an assessment of the risks
19 that the Company could face under various scenarios and
20 when you apply the -- when you compare the two (2) the
21 risks under the DCAT compared to the capital that's
22 required under the MCT that tells you when you run into a
23 solvency problem or not.

24 MR. WALTER SARANCHUK: But the intent of
25 the legislation or the edicts from OSFI, the Office of

1 the Superintendent of Financial Institutions, is to
2 address the solvency of private insurers; is it not, in--

3 MR. BARRY GALENZOSKI: No. It's to
4 provide a test that would indicate when they have to
5 become concerned about an insurer in Canada. And that's
6 why they have set the requirement at 150 percent of their
7 -- of their MCT test.

8 And that's also why companies carry a much
9 higher level than that, simply because they don't want to
10 have to start to come under the scrutiny of OSFI in the
11 event that they approach the 150 percent level.

12 MR. WALTER SARANCHUK: Can you confirm
13 that MPI is not subject to OSFI rules?

14 MR. BARRY GALENZOSKI: I can confirm
15 that.

16 MR. WALTER SARANCHUK: And can you
17 confirm that MPI has no share capital to protect, in
18 other words, no share -- shareholder expectations to
19 meet?

20 MR. BARRY GALENZOSKI: No, I couldn't
21 confirm that.

22 MR. WALTER SARANCHUK: Why not?

23 MR. BARRY GALENZOSKI: Well, because our
24 -- the expectations, you know, are that we will be
25 financially viable. You know, the provincial government

1 hasn't -- hasn't written me a letter saying that they
2 don't ever want to see us slip below zero on our retained
3 earnings side of it, but the very fact is, is that we
4 know that provincial finances being what they are, that
5 we can't go back to them with our -- our hand held out
6 and saying, give me a cheque for a \$100 million, because
7 we just happen to have a little bit of a problem on our
8 side of the equation.

9 So, there -- there is certainly
10 shareholder expectations out there, that we maintain
11 ourselves in a -- in a viable situation. That our base
12 rates are adequate to meet our expected costs going
13 forward, and that we have -- that we follow GAAP
14 accounting rules, that we reserve appropriately, we
15 invest our monies appropriately. There's -- there's a
16 lot of governance around all of those issues, including
17 the need for some form of -- of capital, as -- as a
18 cushion against adverse developments that could occur in
19 the Corporation's history.

20 MR. WALTER SARANCHUK: But you have no
21 need to generate shareholder returns?

22 MR. BARRY GALENZOSKI: Well, in fact, our
23 legislation prohibits shareholder returns for basic and
24 Extension insurance. So, we're not interested in doing
25 that, and that's not what the Government is requiring.

1 What we are doing is we're running this as
2 -- as a viable business. Now, I guess on the other side
3 of the coin because of balanced budget legislation and
4 summary budget requirements, you know, there is some
5 concerns that would be expressed on the other side of --
6 in -- in the legislature, with respect to poor financial
7 performance by this Corporation, and any reduction even
8 in our retained earning levels.

9 MR. WALTER SARANCHUK: Are there any
10 income tax ramifications for a private insurer exceeding
11 the OSFI requirement?

12 MR. BARRY GALENZOSKI: None that I'm
13 aware of.

14 MR. WALTER SARANCHUK: Of course MPI
15 doesn't pay income tax, does it?

16 MR. BARRY GALENZOSKI: That's correct.

17 MR. WALTER SARANCHUK: So, what you're
18 saying essentially is that the shareholder that you
19 answer to is the Government of Manitoba, and therefore
20 the people of Manitoba, the motorists?

21 MR. BARRY GALENZOSKI: Yes, we appear in
22 front of standing committee of the Legislature and report
23 on our progress, and they approve our -- our Annual
24 Reports on a regular basis. We just finished going
25 through that in the last few weeks. We -- and we report

1 on -- on an annual basis through our Annual Report to the
2 Legislature and people of Manitoba.

3 MR. DONALD PALMER: If I can just add to
4 what Mr. Galenzoski has said, in Federally regulated
5 companies it's not just stock companies that have to
6 comply with the MCT, also mutual companies.

7 MR. WALTER SARANCHUK: Thank you, Mr.
8 Palmer. Can you confirm that MPI has a complete monopoly
9 for basic insurance coverages, with effective rate making
10 authority over the motorists?

11 MR. BARRY GALENZOSKI: Well, we have a
12 monopoly, we don't have effective rate making, because we
13 have to come to the Public Utility Board for approval.

14 MR. WALTER SARANCHUK: Subject to the PUB
15 approval?

16 MR. BARRY GALENZOSKI: PUB and Cabinet
17 approval, yes.

18 MR. WALTER SARANCHUK: And since MPI is
19 not subject to OSFI oversight, it would have the luxury
20 of time to recover if its surplus were stressed by some
21 adverse event, could it not, so that it could possibly
22 recover or avoid -- and avoid insolvency?

23 MR. BARRY GALENZOSKI: Well, in fact
24 that's why we chose a target less than a 150 percent of
25 the MCT. And that's why we do not require to have 224

1 percent of MCT; that's why we're choosing a target of a
2 100 percent at the upper end, and 50 percent at the lower
3 end.

4 MR. WALTER SARANCHUK: Has the
5 Corporation applied retrospective modelling using MCT on
6 past MPI balance sheets?

7 MR. BARRY GALENZOSKI: No.

8 MR. WALTER SARANCHUK: Would you agree
9 that in terms of your overall operation, the GAAP
10 accounting bills in some conservatism in the financial
11 statement presentation of the surplus, so that for
12 example, you'll have a provision for adverse deviation or
13 the pad?

14 MR. BARRY GALENZOSKI: Yes, I wouldn't
15 call that conservatism though, that's a requirement that
16 we have to have to get a signed off annual report, so I -
17 - you know, I don't look at that as being conservative at
18 all.

19 MR. WALTER SARANCHUK: And overall of
20 course, the Corporation is, if you will, backed by the
21 Government of Manitoba, in the final analysis, correct?

22 MR. BARRY GALENZOSKI: Again, I would
23 suggest that that would not be the case. You know, when
24 the Corporation -- the basic insurance had retained
25 earning levels below zero, we didn't get a cheque from

1 the Provincial Government to help us out. We had to work
2 our way out of that hole ourselves.

3 And then basically that was handled
4 through things like surcharges on the premiums, and --
5 and just making profits on -- on the -- having the rates
6 so they can make some profits for awhile.

7 MR. WALTER SARANCHUK: Now you referred
8 to DCAT or the Dynamic Capital Adequacy Test, could you
9 explain generally what that is?

10 MR. BARRY GALENZOSKI: Yes, that's a
11 process that our external actuary has -- goes through on
12 an annual basis that will look at the business case that
13 the Corporation is putting forward, our financial
14 business plan, that's more -- more exact.

15 And then under various scenarios, adverse
16 scenarios, they will -- they will run analysis as to how
17 we would -- how we would do under those adverse
18 scenarios, compared to our business plan that we -- we
19 think we're going to have if we don't have those adverse
20 scenarios.

21 They develop the adverse scenarios based
22 on their knowledge of what could happen in the
23 marketplace, for instance, whether you would have claims
24 exceed expectations or investment be poorer than you
25 expected.

1 Those types of adverse scenarios are --
2 are run, their detailed and they determine what the
3 financial impact of that could be, both in the long and
4 short term of the Corporation. And then they would tell
5 you, based on that analysis, what the financial outcome
6 would likely be from a -- your net income side as well as
7 what would happen to your balance sheet and your retained
8 earnings.

9 MR. WALTER SARANCHUK: Yes, just before I
10 pursue that further, relative to your commentary
11 regarding the relationship between the Corporation and
12 the Province of Manitoba, wasn't it the late '80's when
13 the Province, in fact, paid monies to the Corporation to
14 bail it out, if you will, in respect to the general
15 lines?

16 MR. BARRY GALENZOSKI: That was the
17 general lines and that was a one time deal and all that
18 money was paid back to the Provincial Government by the
19 Corporation.

20

21 (BRIEF PAUSE)

22

23 MR. WALTER SARANCHUK: So doesn't that
24 give you some confidence that, if a scenario like that
25 arose, and I'm not talking about general lines,

1 obviously, but that somewhere down the line the
2 Corporation could look to the Government of Manitoba in
3 dire straights?

4 MR. BARRY GALENZOSKI: No, that doesn't
5 give me any confidence at all.

6 MR. WALTER SARANCHUK: Can you confirm
7 that the -- just going back to the DCAT now, the DCAT
8 based scenario represents a projection of MPI's
9 operations looking forward from February 28th, 2005? And
10 I'm talking about the very latest DCAT filing.

11 MR. BARRY GALENZOSKI: Yes, it takes our
12 financial business plan and -- and uses that in its
13 modelling.

14 MR. WALTER SARANCHUK: Yes, and just for
15 the record, the latest revisions that were filed by the
16 Corporation did include a new 2005 DCAT report, correct?

17 MR. BARRY GALENZOSKI: That's correct.

18 MR. WALTER SARANCHUK: Was the base
19 scenario developed by Ernst & Young, your actuaries, in
20 consideration of the applications projections of MPI
21 operations, for example, TI-17(a) as originally filed in
22 June or as more recently updated?

23

24

(BRIEF PAUSE)

25

1 MR. BARRY GALENZOSKI: It didn't include
2 the latest updates to the financials, no. Now, you got
3 to keep in mind that that was just a one (1) year impact
4 with respect to the current results that we're getting,
5 not the long term outlook which would be similar in both
6 situations.

7 MR. WALTER SARANCHUK: So it was linked
8 to your filing in June of this year then?

9 MR. BARRY GALENZOSKI: Yes.

10 MR. WALTER SARANCHUK: Can you confirm if
11 there are differences between the base scenario
12 projections versus those of the General Rate Application?

13 MR. BARRY GALENZOSKI: Yes, there would
14 be some small differences that would be caused by the
15 actuary doing their thing on the analysis.

16 In other words, they -- they look at a
17 slightly different than what our base case might look at.

18 MR. WALTER SARANCHUK: Would they be
19 considered material to the DCAT process?

20 MR. BARRY GALENZOSKI: No, not in my
21 opinion.

22 MR. WALTER SARANCHUK: How about to the
23 purpose of the rate application?

24 MR. BARRY GALENZOSKI: No.

25 MR. WALTER SARANCHUK: Can you give us

1 some idea as to the nature of the reliance on the DCAT
2 results in this Application?

3 MR. BARRY GALENZOSKI: Well, the -- we
4 filed the previous years' DCAT and we're relying on the
5 DCAT analysis to assist us -- in the DCAT and the MCT
6 analysis which is part of that, to assist us in
7 establishing the RSR levels with respect to our Board of
8 Directors.

9

10 (BRIEF PAUSE)

11

12 MR. WALTER SARANCHUK: There is a
13 reference to the satisfactory financial condition in the
14 DCAT. Can you give us some idea of what that actually
15 is?

16 MR. BARRY GALENZOSKI: Yes. It says that
17 the financial condition is not satisfactory because there
18 is scenarios that are there that would show us having no
19 retained earnings left in the basic insurance division.

20 MR. WALTER SARANCHUK: And what is Ernst
21 & Young's conclusion in that regard?

22 MR. BARRY GALENZOSKI: That our financial
23 condition is unsatisfactory.

24 MR. WALTER SARANCHUK: To what extent is
25 MPI relying on the DCAT to defend its -- or support its

1 recommendation for an increased RSR target?

2 MR. BARRY GALENZOSKI: We think it
3 provides substantial support.

4 MR. WALTER SARANCHUK: But it's not cited
5 as one of the three (3) reasons that you referred to as
6 increased risks?

7 MR. BARRY GALENZOSKI: We provided you
8 with -- with some anecdotal information with respect to
9 increased risk in those three (3) scenarios that we went
10 through earlier today.

11 This is more empirical evidence with
12 respect to the analysis that is provided by our external
13 actuary and should be very heavily relied on by this
14 Board. It is evidence that is independent of MPI. It
15 uses the Corporation's business plan going forward with
16 respect to its financial outcomes.

17 It looks at adverse scenarios that could
18 be -- that could be possibly hitting the Corporation at
19 some point in time. And it makes some assessments with
20 respect to the Corporation's overall financial condition.
21 And it says, point blank, it's unsatisfactory.

22 MR. WALTER SARANCHUK: And we earlier
23 alluded to the term, "satisfactory financial condition;"
24 would you define that please?

25 MR. BARRY GALENZOSKI: Satisfactory

1 financial condition is that under adverse scenarios you'd
2 be left with at least one dollar (\$1) in retained
3 earnings.

4 MR. WALTER SARANCHUK: And if MCT were to
5 come to be accepted by the Board as a basis for setting
6 the RSR target, would the Corporation expect to
7 incorporate MCT forecasts to its projections, for
8 example, TI17A, or continue to rely on the DCAT as the
9 source for MCT levels?

10 MR. BARRY GALENZOSKI: No. We would --
11 we would be running the MCT analysis and putting that
12 into our forecasts with respect to the potential
13 increases in -- in RSR requirements going forward in an
14 outlook period.

15 MR. WALTER SARANCHUK: Can you confirm,
16 Mr. Galenzoski, that the Corporation's target RSR was
17 previously \$80 million to \$100 million?

18 MR. BARRY GALENZOSKI: Yes, I can confirm
19 that prior to this year that was the target.

20

21 (BRIEF PAUSE)

22

23 MR. WALTER SARANCHUK: With reference to
24 your prefiled testimony in Volume I, sir, on page 5 --
25 your revised prefiled testimony. The middle paragraph

1 begins with the words, "as a result..." and deals with
2 MCT.

3 And the paragraph thereunder talks about
4 the underlying policy for setting the RSR target. Just
5 for the record, I wonder if you would please read in the
6 two (2) paragraphs continuing right on to the bottom of
7 the page?

8 MR. BARRY GALENZOSKI:

9 "As a result, the Corporation has
10 adopted the Office of the
11 Superintendent of Financial
12 Institutions (OSFI) minimum capital
13 test (MCT) at 100 percent as the target
14 for the basic insurance RSR effective
15 March 1, 2005. This was a necessary
16 and important step to ensure that the
17 potential variability in the growing
18 claims liabilities, \$1.1 billion, and
19 supporting investment portfolio, \$1.4
20 billion, can be managed within the
21 context of a stable and predictable
22 rate structure.

23 The MCT is a measure of financial
24 strength and provides a sound industry
25 best practice methodology to

1 objectively calculate the RSR based on
2 relevant basic insurance factors that
3 are readily comparable to others in the
4 private and public sectors.
5 The Corporation has selected the 100
6 percent MCT level, \$214 million, which
7 is a target considerably lower than
8 OSFI's minimum target of 150 percent,
9 \$326 million, and the industry average
10 of 214 percent of MCT, \$469 million.
11 The underlying policy for setting the
12 RSR target, as approved by the
13 Corporation's Board of Directors,
14 includes, targets set annually based on
15 the most recent year's minimum capital
16 test at 100 percent.
17 The primary funding source is the
18 retained earnings in excess of the
19 target set for the Extension and SRE
20 lines of business.
21 A special basic insurance rate increase
22 to fund the RSR will only be sought if
23 the basic RSR falls below 50 percent of
24 the MCT calculated target.
25 For the year ending February 28th,

1 2007, the RSR target is \$214 million."

2 MR. WALTER SARANCHUK: Thank you, sir.

3 You referred to the 100 percent MCT target as the
4 Corporation's Board approved upper limit on the basic RSR
5 target range.

6 Given your proposal of a 50 percent MCT as
7 the point requiring replenishment, does this mean that
8 your target RSR range is 50 percent to 100 percent MCT?

9

10 (BRIEF PAUSE)

11

12 MR. BARRY GALENZOSKI: Yeah, it's -- it's
13 50 percent of the MCT calculated target at a 100 percent.
14 So, if you did the calculation of MCT at 50 percent, that
15 would come up with a different number, and I'm not sure
16 what that number would be. What we're saying is that our
17 target is the \$214 million in this case at a 100 percent
18 MCT.

19 The lower end, before we take any action,
20 would be 50 percent of that target, which is \$107
21 million. So it -- it would be a slightly different
22 calculation if it was a calculation at MCT at 50 percent,
23 compared to 50 percent of the MCT at a 100 percent.

24 Hopefully I got that across without too
25 many 50 percents being rolled in there.

1 MR. WALTER SARANCHUK: So, in a nutshell
2 the Corporation's range is 107 million to 214 million?

3 MR. BARRY GALENZOSKI: In this example,
4 yes.

5 MR. WALTER SARANCHUK: Isn't that a
6 rather significant or large range for an RSR?

7 MR. BARRY GALENZOSKI: Well, I think it's
8 a practical range. In other words, it -- it's a large
9 enough range to allow some variability to occur, without
10 having to impose some kind of surcharge on premiums. It
11 also provides a stop where you're going to say at some
12 point you have to take some action to replenish the --
13 the reserves.

14 Keeping in mind, you know, the second
15 point in that policy is the primary funding source is the
16 retained earnings in excess of the target set for the
17 Extension SRE lines of business. Our business plan
18 expects that we'll be able to keep our -- our retained
19 earning levels, or our RSR levels for basic, in line with
20 where our expectations are through this policy that we've
21 put in place.

22 MR. WALTER SARANCHUK: Is it not true
23 that over a \$100 million is from the basic and the RSR,
24 as opposed to the replenishment?

25 MR. BARRY GALENZOSKI: Sorry, I don't

1 understand the question.

2 MR. WALTER SARANCHUK: The net income in
3 the last couple of years?

4 MR. BARRY GALENZOSKI: What is the
5 question?

6 MR. WALTER SARANCHUK: Well, wasn't that
7 contributing a hundred thousand dollars (\$100,000) from
8 basic to the RSR?

9 MR. BARRY GALENZOSKI: Well again, we've
10 had some pretty good experience in the last couple
11 years --

12 MR. WALTER SARANCHUK: A \$100 million,
13 I'm sorry.

14 MR. BARRY GALENZOSKI: Yes, we've had --
15 we've had some good experience on investments primarily,
16 and -- and we -- we're contributing more than we normally
17 would.

18 Keep in mind, in the long term we expect
19 to break even on basic insurance, and we've defined that
20 several times in these Hearings. And so we -- we're not
21 budgeting, normally, to make \$50 million on -- on the
22 basic insurance when we come for rate setting. If -- if
23 we had that as -- as a scenario, you'd obviously have
24 some different things happening within the rate setting
25 process.

1 We're usually coming to the table at very
2 close to a zero number, plus or minus a few million
3 dollars, and you know, it -- it has happened over the
4 last couple of years that we've done better than that.

5 Last year it was because of release of
6 financial provisions and improvements on investments.
7 This year it's almost all attributed to improvements on
8 the investment income side.

9 MR. WALTER SARANCHUK: Of course this is
10 all on the basic side of the business?

11 MR. BARRY GALENZOSKI: Yes, that's true.

12 MR. WALTER SARANCHUK: The first bullet
13 on page 5 in the bottom paragraph refers to targets set
14 annually based on the most recent year's minimal capital
15 test at a 100 percent.

16 What was the rationale for choosing a 100
17 percent?

18 MR. BARRY GALENZOSKI: Well, the
19 rationale for choosing a 100 percent is that the -- the
20 process automatically calculates what the value would be
21 at a 100 percent. And then we looked at values at 50 --
22 at a 150 percent, and then at -- at the industry average.

23 And we felt that there would be sufficient
24 protection, even in spite of the fact that the DCAT
25 analysis is indicating an unsatisfactory result could

1 occur because some of the adverse scenarios.

2 So, it's -- it's just basically the
3 capital that would be available versus the capital that
4 is required.

5

6 (BRIEF PAUSE)

7

8 MR. WALTER SARANCHUK: Why would 100
9 percent be appropriate for a Crown Corporation insurer?

10 MR. BARRY GALENZOSKI: Well again, I
11 think I just explained that. The fact that we believe
12 that the adverse scenarios that are developed in the
13 DCAT, there's a few of them that would show that we would
14 -- we could lose all of that in some adverse scenario but
15 that, over time, we could -- we could recover from that.

16 It is a number that we feel comfortable as
17 -- as having retained earnings or RSR at that level to
18 carry us forward in our business plan without having too
19 many situations develop where we would need to have a
20 premium surcharge to recover in the event we had adverse
21 scenarios.

22 MR. WALTER SARANCHUK: The second bullet
23 at the bottom of page 5 refers to the primary funding
24 source being the retained earnings in excess of the
25 targets set for Extension in SRE lines of business.

1 What are those targets, sir?

2 MR. BARRY GALENZOSKI: The targets are 10
3 percent earnings for each of the lines of business based
4 on their premium...

5 Are you talking about the retained
6 earnings targets?

7 MR. WALTER SARANCHUK: Yes.

8 MR. BARRY GALENZOSKI: Sorry, I was
9 answering the wrong question then. The targets -- the
10 targets for retained earnings for both of two (2)
11 Extension lines of business are -- just one second, I'll
12 get the exact...

13

14 (BRIEF PAUSE)

15

16 MR. WALTER SARANCHUK: Is it now 37
17 million for SRE and 35 for Extension?

18 MR. BARRY GALENZOSKI: Yes, those are the
19 numbers.

20

21 (BRIEF PAUSE)

22

23 MR. BARRY GALENZOSKI: The numbers
24 changed just at the beginning of the year by 4 million
25 dollars each way. In other words, SRE went up by 4

1 million and Extension went down by 4 million.

2 MR. WALTER SARANCHUK: And who actually
3 set that target?

4 MR. BARRY GALENZOSKI: That target was
5 set through the same process using the MCT analysis but
6 at -- at industry levels, and that was approved by our
7 Board of Directors.

8 MR. WALTER SARANCHUK: Was there a
9 particular reason for the change?

10 MR. BARRY GALENZOSKI: Well again, you
11 know, we have to have a process for the ongoing
12 requirements for those two (2) lines of business. Both
13 of those are growing lines of business, in particular the
14 Extension.

15 They each have different risk profiles
16 with respect of the type of risks that they are
17 presenting to the Corporation.

18 The MCT is very good at picking that up
19 and dealing with that and providing us with the rationale
20 as to how to set the retained earning level that would be
21 sufficient to keep those lines of business in good shape.

22

23 (BRIEF PAUSE)

24

25 MR. WALTER SARANCHUK: Turning to Tab 7

1 for a moment and in particular the statement of basic
2 insurance retained earnings, as indicated on page 5 of
3 the original filing, this is the last page in the Tab.

4

5 (BRIEF PAUSE)

6

7 MR. WALTER SARANCHUK: And just reviewing
8 the transfers from SRE and Extension for the years
9 2005/06 -- projected forecast for 2005/06 and projected
10 for '06/'07, would you agree that they are in the order
11 of magnitude of some 30 million dollars in total for
12 those two (2) years?

13 MR. BARRY GALENZOSKI: Yes.

14

15 (BRIEF PAUSE)

16

17 MR. WALTER SARANCHUK: Now, noting the
18 reduction that you referred to in the Extension target,
19 from 39 million to 35 million dollars, why are the
20 projected transfers from Extension to basic after 2005/06
21 decreased?

22 MR. BARRY GALENZOSKI: Well, I think you
23 already know the answer to that and that's because of the
24 reductions as a result of DVL under financing.

25 MR. WALTER SARANCHUK: I might know the

1 answer but it still has to be reflected in the record,
2 sir.

3 MR. BARRY GALENZOSKI: It's because of
4 the DVL impact.

5 MR. WALTER SARANCHUK: Thank you.

6 MR. BARRY GALENZOSKI: Under the worst
7 case scenario, I've been asked to add.

8 MR. WALTER SARANCHUK: So are we to take
9 it from that answer where you have added the addendum of
10 it being the worst case scenario that when we look at
11 2005/06 out through to 2009/10 that those figures reflect
12 the worst case scenario for SRE and Extension transfers?

13 MR. BARRY GALENZOSKI: No. That's not
14 what we're saying. If you look at '05/'06, for example,
15 the \$8.4 million from SRE and the \$11.0 million from
16 Extension are done deals. Those are not going to change.
17 Those are actual numbers that were transferred in.

18 What you were looking at with SRE are --
19 are financial projections based on an estimate of about
20 10 percent profit on premiums written and those are
21 likely to occur. And when you see on the Extension side
22 is the same but with the reduction due to DVL at worst
23 case scenario.

24 So, it's only the -- the Extension line
25 that's impacted with DVL reductions.

1 MR. WALTER SARANCHUK: So is it not a
2 fact that the worst case scenario is represented by these
3 projections for the outlook period with the result that,
4 in all likelihood, the RSR will be higher than what is
5 indicated?

6 MR. BARRY GALENZOSKI: The RSR -- you
7 know, I --

8 MR. WALTER SARANCHUK: Given your
9 categorization of it as the worst case scenario?

10 MR. BARRY GALENZOSKI: Yes. In -- on the
11 Extension side, we expect that we'll be able to do better
12 than that going forward. But our financial projections
13 are based on the worst case scenario as we talked about
14 yesterday.

15 MR. WALTER SARANCHUK: Will the
16 underlying policy for primary funding be maintained in
17 years where the basic RSR target has been reached under
18 your formula?

19 MR. BARRY GALENZOSKI: When you say the
20 "primary funding;" from the two (2) Extension lines of
21 business"?

22 MR. WALTER SARANCHUK: Yes.

23 MR. BARRY GALENZOSKI: Yes, I anticipate
24 it will.

25 MR. WALTER SARANCHUK: What policy does

1 the Corporation have in place to be applied where the
2 basic RSR target has been exceeded?

3 MR. BARRY GALENZOSKI: Well, that policy
4 hasn't changed. It's not enunciated in this particular
5 document that I've put in front of you. But once we've
6 exceeded our targets and the money is in the bank then we
7 would look at having a surplus discount as we've had in
8 previous years.

9 Anything over the required target level
10 would be eligible for that in the future.

11 MR. WALTER SARANCHUK: And with reference
12 to the third bullet, if you will, at the bottom of page 5
13 of your prefiled testimony, as revised in September of
14 this year, sir, you'll see that it indicates, quote:

15 "A special basic insurance rate
16 increase to fund the RSR will only be
17 sought if the basic RSR falls below 50
18 percent of the MCT calculated target."

19 End of quote. Bearing that in mind and
20 turning to Tab 37 in the book of documents and, in
21 particular, the Corporation's response to Section A of
22 the question numbered 12 in the second round of
23 Interrogatories served by the Public Utilities Board, the
24 question there was:

25 "Please advise as to the rationale for

1 the Corporation's policy to seek a
2 special basic insurance rate increase
3 to fund the RSR only if the basic RSR
4 falls below 50 percent of the MCT
5 calculated target?"

6 I wonder if you would read in the answer
7 please?

8 MR. BARRY GALENZOSKI: The response to A:
9 "The policy is a special basic
10 insurance rate increase to fund the RSR
11 will only be sought if the basic
12 insurance RSR falls below 50 percent of
13 the MCT calculated target. The 50
14 percent level was selected to ensure
15 that there was a mechanism to consider
16 a rebuilding plan at a point that would
17 not impair the basic insurance
18 financial viability."

19 MR. WALTER SARANCHUK: And what is meant
20 by quote, "financial viability," end of quote?

21 MR. BARRY GALENZOSKI: Well, in other
22 words, we don't want to see the RSR level slip to such a
23 low level that you now are going to require significant
24 rate increases to overcome that in the future. We want
25 to be able to recover in a -- in a reasonable number of

1 years. That would be, for instance in the past, we were
2 looking at about a five (5) year time line.

3 MR. WALTER SARANCHUK: Is it solvency
4 that's the concern?

5 MR. BARRY GALENZOSKI: No, it's not
6 solvency. It's the -- it's the rebuilding of the rate
7 stabilization reserve, just to protect the -- the
8 interests of -- of our share -- of our policyholders.

9 MR. WALTER SARANCHUK: Why was the 50
10 percent figure chosen?

11 MR. BARRY GALENZOSKI: Again, it's --
12 it's a level that was selected, just to ensure that there
13 -- we had some mechanism in place. So we had to set some
14 lower level policy, and that was -- that level was
15 selected and approved by our Board, based on management's
16 recommendation.

17 MS. MARILYN MCLAREN: I think we need to
18 go back and ask why the 100 percent was selected first.
19 It is okay with the Corporation that we have an
20 unsatisfactory financial condition at a 100 percent
21 level, because of who we are.

22 Why did we select a 100 percent; because
23 we think we do have the opportunity to rebuild over time.
24 Why do we think that we don't need to concern ourselves
25 with all the financial viability issues that a private

1 sector insurer would have to consider; because of who we
2 are.

3 Financially viable operations in Manitoba
4 Public Insurance consistently comes down to stability,
5 rate predictability, rate stability. And that's why we
6 believe we have the opportunity to rebuild over a number
7 of years. And we have an upper target, the upper limit
8 of the target, the money that we think we need to have is
9 based on a scenario that creates a judgment of
10 unsatisfactory financial condition. We're okay with that
11 because of who we are.

12 The target itself needs to be considered
13 in terms of the evolving state of the art, the best
14 practises in this regard as well. When the Corporation
15 was first established, there was no such thing as MCT.
16 Many insurance companies didn't have any real reserves to
17 -- to speak of, with respect to retained earnings, or any
18 measurement of that.

19 The best practice in the late '80's when
20 Judge Kopstein look at the operation of Manitoba Public
21 Insurance, was a percentage of premiums. And he
22 recommended that the Corporation have 15 percent of
23 premiums written, because at that time industry best
24 practice was that private sector companies had about 30
25 or 33 percent of...

1 So again, we're about half, at that time,
2 and again today, we're about half of what other people in
3 our industry believe they need. They have more
4 considerations than we do, but the scope of the risk out
5 there is no different with respect to publicly owned,
6 privately owned, publicly traded, privately held, the
7 risk is out there.

8 What levers do you have in response to
9 that risk, we have some of them, and therefore we think
10 we need about half of what the rest of them do, exactly
11 what Judge Kopstein thought in 1988/1989.

12 MR. WALTER SARANCHUK: Now, acknowledging
13 that the Board does not regulate Extension insurance, let
14 me ask you though in general terms, Mr. Galenzoski or Ms.
15 McLaren, should purchasers of the Extension coverage be
16 concerned with the future pricing of that product, given
17 the impact of DVL and Extension?

18 MR. BARRY GALENZOSKI: I don't believe
19 they need to be concerned about that. That isn't going
20 to enter into the rate setting for those lines of
21 business, that's a separate and stand alone issue that
22 we're dealing with on that basis.

23 MR. WALTER SARANCHUK: So if your targets
24 aren't met on the Extension, how would you make up the
25 difference?

1 would be approximately 107 million as
2 at February 28th, 2007 and at 75
3 percent MCT, the RSR target would be
4 approximately 161 million as at
5 February 28th, 2007."

6 MR. WALTER SARANCHUK: Thank you.

7

8 (BRIEF PAUSE)

9

10 MR. BARRY GALENZOSKI: I'll guess I'll
11 add, after having discussions here with Mr. Palmer, that
12 changing that equation to do the calculation at 50
13 percent or 75 percent of MCT isn't going to change the
14 answer that materially, so I think the answer provided is
15 probably sufficient.

16

17 (BRIEF PAUSE)

18

19 MR. WALTER SARANCHUK: If the RSR is over
20 107 million, I take it then that no increase in premiums
21 would be sought by the Corporation?

22 MR. BARRY GALENZOSKI: Well, no increase
23 would be sought to rebuild the Rate Stabilization
24 Reserve. If that's the specific question you're asking,
25 yes.

1 MR. WALTER SARANCHUK: Does that mean
2 that the Board can take that to mean that this suggests
3 that anything over \$107 million could be refunded?

4 MR. BARRY GALENZOSKI: No.

5 MR. WALTER SARANCHUK: Why not?

6 MR. BARRY GALENZOSKI: The target upper
7 limit is \$214 million. That would be the part -- our
8 policy would cut in at that point saying that if the
9 money was in the bank, in other words if it had already
10 been earned, audited and -- and was there, then in
11 subsequent years that could be returned to the public in
12 the form of a -- of a surplus discount if we were looking
13 at a process similar to what we did a few years ago.

14

15 (BRIEF PAUSE)

16

17 MR. WALTER SARANCHUK: Now, with respect
18 to the claim that higher retentions increase risk of --
19 or an increased risk to the Corporation, did MPI in
20 deciding to increase retentions, take into account the
21 view that higher risk means a need for a higher RSR and
22 that a higher RSR means higher premiums for
23 policyholders?

24

25 (BRIEF PAUSE)

1 MR. BARRY GALENZOSKI: Could you repeat
2 the question, please?

3 MR. WALTER SARANCHUK: I don't blame you.
4 I don't blame you.

5 MR. BARRY GALENZOSKI: Well, first of
6 all, I wasn't listening, so --

7 MR. WALTER SARANCHUK: Well, secondly, I
8 can't read an accountant's writing.

9 Also, with respect to the claim that
10 higher retentions increases risk to the Corporation, did
11 the Corporation, in deciding to increase retentions, take
12 into account the view that higher risk means a need for a
13 higher RSR, and that a higher RSR means higher premiums
14 for policyholders?

15 MR. BARRY GALENZOSKI: Our higher RSR
16 does not mean higher premiums for policyholders. We --
17 you know, we're talking about the major funding as -- you
18 know, I'll go back to this point, where the major funding
19 for the RSR is coming from the Extension and SRE lines of
20 business.

21 So, that doesn't entail any rate increases
22 necessary by policyholders on basic.

23 Now, with respect to the risk associated
24 with -- with the retentions on the reinsurance, that is
25 something that is automatically taken into account when

1 you calculate the MCT.

2 So, the MCT, again, that's one of the nice
3 parts about this whole process is it takes the relevant
4 business requirements of the Corporation. It's future
5 financial outcomes that we're -- we've shown in our
6 business plan and uses that to calculate the level of MCT
7 required.

8 And so, yes, there will be some increased
9 risk associated with that to the Corporation but that's
10 included in the formula basis under OSFI's MCT and would
11 be accounted for in that process as we go forward when we
12 just put in the relevant numbers relating to MPI's basic
13 plan.

14 MR. WALTER SARANCHUK: Thank you, sir.
15 I'd ask you now to refer to Tab 38 in the book of
16 documents which is the Corporation's response to question
17 number 15 in the second round of Interrogatories served
18 by the Public Utilities Board.

19 And the question there was:

20 "Please provide the actual MCT ratio
21 result for 2005/05 and the most recent
22 forecasted MCT ratio results from the
23 DCAT based scenarios for 2005/06
24 through 2009/10 for each of basic,
25 Extension and SRE and for the

1 Corporation overall?"

2 If you would please read in the response
3 and then we'll deal with the attachment that is included
4 with that response?

5 MR. BARRY GALENZOSKI:

6 "The DCAT report and the MCT analysis
7 for fiscal year ended February 28th,
8 2005 is currently in progress.
9 However, attached is the requested
10 information resulting from the DCAT
11 report and MCT analysis prepared for
12 the year ended February 29th, 2004.
13 Also, please see AI-19."

14 MR. WALTER SARANCHUK: Now, turning to
15 page 1 of 4, and I guess the same would apply to 2 of 4
16 and 3 of 4, the difference being that the first deals
17 with the total corporate situation or scenario the second
18 with the universal compulsory -- that's the basic plan
19 and the third page dealing with Extension, the fourth I
20 note deals with the SRE.

21 With reference to each of those, can you
22 identify or explain the first line where it says,
23 "capital available" and then "equity"?

24 What is that line representing?

25 MR. BARRY GALENZOSKI: Well, that just

1 represents the -- the overall equity that we have in the
2 Corporation and then there's some adjustments, for
3 instance, on the investment side where it -- it gives you
4 credit for the unrealized gains in the investment
5 portfolio.

6 MR. WALTER SARANCHUK: Does equity equal
7 retained earnings?

8 MR. BARRY GALENZOSKI: Overall retained
9 earnings, yes.

10 MR. WALTER SARANCHUK: And with reference
11 to the bottom lines -- the bottom two (2) lines in each
12 of those tables, can you explain what they represent?

13 MR. BARRY GALENZOSKI: Well, the bottom
14 two (2) lines, I guess, or the bottom three (3) lines;
15 line where it says "number 29, minimum capital required"
16 is through the test it tells you how much capital you are
17 -- you should have.

18 And then the line 89 is the excess capital
19 available over capital required. In this case they're
20 all not in excess. They're deficit. So, it shows that
21 we do not have the capital required.

22 And then the bottom line, ninety (90), is
23 showing a percent of -- of line 29. So it just shows you
24 what percent you're at. So, in, for instance, for
25 February '05 on total corporate it says we're at about 76

1 percent of total capital required.

2 MR. WALTER SARANCHUK: So, the bottom
3 line is, the MCT ratio?

4 MR. BARRY GALENZOSKI: That's right.

5 MR. WALTER SARANCHUK: Now, turning to
6 page 3 which is the Extension division, in the equity row
7 is it correct that the values have increased to some \$43
8 million?

9 MR. BARRY GALENZOSKI: Yes. Those
10 numbers are taken prior to the transfer of any excess
11 retained earnings to basic. So to this extent they're a
12 little bit overstated because that isn't going to be the
13 result of that line of business.

14 In other words, it should be set -- that
15 number, you know, to be technical, should be set at what
16 our target is and left at that target because this --
17 this doesn't contemplate some of that money being moved
18 to another line of business.

19 MR. WALTER SARANCHUK: The threshold for
20 the transfer is 35 million, correct?

21 MR. BARRY GALENZOSKI: For Extension,
22 that's correct.

23 MR. WALTER SARANCHUK: Now, given that
24 the target is consistently exceeded, are you saying there
25 is or there isn't an expectation of ongoing transfers,

1 noting, for example, the high MCT ratios, which are in
2 excess of 300 percent for Extension?

3 MR. BARRY GALENZOSKI: Yes, that -- that
4 still says that the transfers are going to occur, we set
5 our -- our retained earnings level for that line of
6 business at \$35 million going forward, and any excess
7 over that is transferred to -- to the basic insurance.

8 MR. WALTER SARANCHUK: And of course,
9 turning over to -- to the overleaf for the SRE Division,
10 the MCT ratios are in excess of 200 percent, right?

11 MR. BARRY GALENZOSKI: Yes, that's
12 correct.

13 MR. WALTER SARANCHUK: So the inclusion
14 of Extension in SRE, given the high MCT ratios, really
15 enhances the overall strength of the Corporation as a
16 whole, compared to basic on its own; is that correct?

17 MR. BARRY GALENZOSKI: Well, keeping in
18 mind that we're still running these as separate lines of
19 business, and that you know, we're making transfers one
20 (1) way to basic, I guess I could answer a qualified yes
21 to that.

22 MR. WALTER SARANCHUK: Thank you.

23

24

(BRIEF PAUSE)

25

1 MR. WALTER SARANCHUK: Has OSFI, to your
2 knowledge, declared that the MCT will be affected -- been
3 affected by the mark to market accounting rates, and if
4 so, how? Have the -- are the rates to be affected?

5 MR. BARRY GALENZOSKI: You're having
6 trouble reading the actuaries questions too, I see?

7 MR. WALTER SARANCHUK: That's true.

8 MR. BARRY GALENZOSKI: I haven't talked
9 to OSFI about that in particular, but OSFI's formula
10 takes this into account, and I presume that that will
11 occur in the future.

12 MR. WALTER SARANCHUK: So if a 109
13 million -- if a 109 million in unrealized gains were
14 added, where does that put your MCT?

15 MR. BARRY GALENZOSKI: Well it reduces
16 the MCT by -- you know, they take 50 percent of whatever
17 is attributable to the line of business we're talking
18 about, and then say basic of that, last year -- let's use
19 the number that we had last year, \$93 million, about 80
20 some percent of that would be attributable to the basic
21 line of business, and 50 percent of that number would
22 reduce the capital requirements for that line of
23 business.

24 MR. WALTER SARANCHUK: Now, turning to
25 Tab 8, which is AI-13 as revised on September 28th, 2005

1 you'll see that also forming part on the next -- of that
2 tab, is a second page which is the attachment filed by
3 the Corporation in response to Question 7A asked of the
4 Corporation by the Public Utilities Board in the Second
5 Round.

6 And looking at the RSR balances for Basic
7 Extension and SRE, for 2005 -- that is 2005/06, is it
8 correct that the total retained earnings for Basic and
9 Extension and SRE, that is the total, is in the order of
10 \$296 million?

11 MR. BARRY GALENZOSKI: Correct.

12 MR. WALTER SARANCHUK: And for 2006/07,
13 that total is in the order of the \$312 million?

14 MR. BARRY GALENZOSKI: It's 311 million,
15 but that's correct.

16

17 (BRIEF PAUSE)

18

19 MR. WALTER SARANCHUK: Now at Tab 11, the
20 Corporation, in answer to the very first Interrogatory
21 served by the Public Utilities Board, this is in the
22 first round, refiled, as requested, TI-17(a) and
23 accompanying basic retained earnings schedules to reflect
24 a premium decrease of 1 percent, a decrease of 2 percent
25 and decrease of 3 percent.

1 Looking at the results in the second --
2 shown on the second page, reflecting a 1 percent rate
3 decrease, keeping your finger on that one, Mr.
4 Galenzoski, and turning to TI-17(a) filed in June of this
5 year, on page -- it shows page 2 with the date July 8th,
6 2005 in Tab 7, so this is TI-17(a) as originally filed,
7 as the date of July 8th, 2005 and page 2 at the bottom,
8 it'd be six (6) pages into Tab 7.

9 MR. BARRY GALENZOSKI: I have that.

10

11 (BRIEF PAUSE)

12

13 MR. WALTER SARANCHUK: So what can you
14 tell us about the impact on the projections of a 1
15 percent rate decrease over the initial filing by the
16 Corporation in June of this year in terms of the net
17 income for rating line?

18 MR. BARRY GALENZOSKI: Yes, under Tab 7
19 we're showing a six hundred and one thousand dollar
20 (\$601,000) net income for rating purposes without any
21 rate reduction, and with the rate reduction in '06/'07 of
22 1 percent we're showing a loss of \$2.5 million
23 approximately.

24 In the second year, in the outlook here
25 '07/'08 under -- with no rate reduction we're showing a

1 loss of -- for rate setting purposes of \$6.6 million,
2 with a 1 percent rate reduction we're showing a loss of
3 \$12.9 million.

4 And then that -- those -- that loss of
5 that full 1 percent of about \$6.5 to \$7 million is
6 reflected in future years under the 1 percent rate
7 decrease scenario under Tab 11.

8 MR. WALTER SARANCHUK: Thank you. And
9 now turning over two (2) pages in Tab 11 to the impact of
10 a 2 percent rate decrease, how do those figures for
11 '06/'07, '07/'08 for example, compare to what was
12 originally filed?

13 MR. BARRY GALENZOSKI: Again, with the
14 original filed numbers, Basic has a net income for rating
15 purposes in '06/'07 of six hundred and one thousand
16 dollars (\$601,000).

17 Under the 2 percent reduction for '06/'07
18 it shows a loss of \$5.5 million.

19 In the next year we're -- under the
20 previous scenario dated July 8th, 2005 in -- in -- under
21 Tab 7, showing a \$6.6 million loss for '07/'08.

22 In the 2 percent rate decrease situation
23 for '07/'08, we're showing a \$19 million loss.

24 And in the subsequent years that's in
25 about a \$14 million loss per year.

1 MR. WALTER SARANCHUK: Turning over to
2 the next two (2) pages in Tab 11, the impact of a 3
3 percent rate decrease as compared to the original filing
4 sir, please.

5 MR. BARRY GALENZOSKI: Okay. For '06/'07
6 with the 3 percent rate decrease, you're looking at a
7 loss of \$8.6 million compared to the no decrease showing
8 the six hundred thousand dollar (\$600,000) net income.

9 In the subsequent year, '07/'08, you're
10 looking at a loss of \$25.3 million compared to the
11 original filed of \$6.5 million loss and then in the
12 subsequent years under the 3 percent rate decrease,
13 you're looking at about a \$21 million loss per year.

14 MR. WALTER SARANCHUK: Thank you, sir.
15 Would you be able to re-file those, considering the
16 latest documentation filed with the revisions, so that we
17 can determine what the impacts would be using the latest
18 information filed by the Corporation?

19 MR. BARRY GALENZOSKI: Well, the latest
20 information filed by the Corporation is just mainly a
21 revision to '05/'06, so there wouldn't be any real change
22 to the scenarios going forward, so I don't see any point
23 in re-filing.

24 MR. WALTER SARANCHUK: So in terms of the
25 impact of those rate reductions, you're saying that they

1 essentially would be in the same order as shown?

2 MR. BARRY GALENZOSKI: That's right.

3 MR. WALTER SARANCHUK: Do those,
4 scenarios, if you will, constitute an option to the
5 Corporation to reduce current RSR levels if they were,
6 for example, to be considered excessive?

7 MR. BARRY GALENZOSKI: No, they do not.
8 I think that's been firmly agreed in this format that
9 budgeting for a loss by reducing rates is just not on.
10 It's just not an acceptable policy.

11 MR. WALTER SARANCHUK: Have you received
12 any opinions from the Crown Corporation counsel relative
13 to the MCT and similar issues, for example, the RSR
14 target?

15 MS. MARILYN MCLAREN: We certainly have
16 ongoing discussions with the Crown Corporation counsel.
17 I'm not sure that they have put anything recent on the
18 public record. But they regard the MCT as an industry
19 best practice, absolutely.

20 MR. WALTER SARANCHUK: So there's no
21 continuing dialogue between the Corporation and the Crown
22 Corporations counsel on this score or there is?

23 MS. MARILYN MCLAREN: Yes, there is.
24 There is ongoing dialogue. What I said is I'm not sure
25 to what extent they have put anything on the public

1 record with respect to a position on the Corporation's
2 new target.

3 But the conversations with staff
4 particularly from the Crown Corporation counsel have not
5 spoken to their board directly myself, but conversations
6 with staff they believe that adopting best practices is
7 what the Corporation ought to be doing.

8 They view the MCT as a best practice. And
9 they also recognize that the -- the test against that
10 industry best practice ought to be somewhat different for
11 a Crown Corporation as opposed to the industry as a
12 whole, i.e., they would be supportive of a decision to
13 accept a target that was based on MCT but not at a 224
14 percent level that the rest of the industry has.

15 MR. WALTER SARANCHUK: So as has the
16 Crown Corporations counsel approved these targets that
17 you're proposing?

18 MS. MARILYN MCLAREN: I don't believe
19 that it's something that they would approve or
20 disapprove. Conversations with staff indicate that they
21 are very supportive of the Corporation's actions in this
22 regard.

23 MR. WALTER SARANCHUK: Now, just to wrap
24 up this particular area dealing with the RSR and, in
25 particular, the applicability of the OSFI rules to the

1 Corporation and also the government backing, if you will,
2 of the Corporation.

3 Firstly, when New Brunswick was looking at
4 consideration of a public insurance, my understanding is
5 that the Corporation supported that initiative; is that
6 correct?

7 MS. MARILYN MCLAREN: Yes. We supported
8 the work of the legislative committee with respect to
9 helping them understand the Manitoba program.

10 MR. WALTER SARANCHUK: And initially, of
11 course, it would be the fact that New Brunswick would
12 have little reserves to begin with?

13 MS. MARILYN MCLAREN: That certainly
14 would have been one option for establishing a Crown
15 Corporation in that jurisdiction, yes. That's what
16 happened in Manitoba in 1971, as we had virtually no
17 reserves to start with.

18 MR. WALTER SARANCHUK: And did the
19 Corporation provide New Brunswick with the information
20 concerning its own beginnings and experience?

21 MS. MARILYN MCLAREN: Yes, I believe that
22 we did. I believe it was within the context of
23 demonstrating that the public insurance plan stood on its
24 own and had not been, nor was it currently, the recipient
25 of any form of government funding or subsidy.

1 MR. WALTER SARANCHUK: And just finally,
2 my understanding is that in the early '80's -- we talked
3 about the late 80's, for example, when the Corporation
4 received funds from the government relative to its
5 general lines problems; is it not a fact that SGI ran
6 into problems like that, not necessarily with regard to
7 general lines, but in the early 80's where the government
8 came through and, if you will, bailed them out?

9 MR. BARRY GALENZOSKI: The Government did
10 provide SGI with an interest free loan for a period of
11 years and they've since repaid that.

12

13 (BRIEF PAUSE)

14

15 MR. WALTER SARANCHUK: So can a
16 conclusion be drawn from that, sir, that, in general,
17 these Crown Corporations, such as the MPI, and this is
18 the ones involved in public insurance such as the
19 Corporation, don't really have to be concerned about
20 solvency because they can always turn to the government
21 for support?

22 MR. BARRY GALENZOSKI: I guess if we got
23 the same support as we did on the loss of the share
24 costs, we'd be in great shape.

25 MR. WALTER SARANCHUK: Is that answering

1 my question? I don't think it is.

2 MR. BARRY GALENZOSKI: No, it's not
3 answering your question, sorry. I -- I would say we
4 cannot rely on -- on that as a foregone conclusion.

5 Provincial finances are -- are a lot
6 different than they were in the past and governments are
7 under -- they've gotten balance budget legislation that
8 they have to deal with and different fiscal
9 responsibilities to deal with and I do not think they
10 would contemplate in their wildest dreams that they'd
11 have to hand over a cheque to the Corporation of any
12 sizeable amount in the future.

13 MR. WALTER SARANCHUK: Thank you, sir.

14

15 (BRIEF PAUSE)

16

17 THE CHAIRPERSON: Thank you. We'll shut
18 down now for lunch and I believe we have the presenters
19 starting at, is it 1:30? 1:30, thank you.

20

21 --- Upon recessing at 12:05 p.m.

22 --- Upon resuming at 1:35 p.m.

23

24 THE CHAIRPERSON: Good afternoon,
25 everyone. For those that are continuing, we're engaged

1 in the Manitoba Public Insurance General Rate Application
2 and I'm Graham Lane.

3 I'm the Chairman of the Public Utilities
4 Board. To my left is Mr. Eric Jorgensen and to my right
5 Mr. Len Evans who are my colleagues on the Panel.

6 And the primary purpose of our -- of a GRA
7 is to look into revenue crime and rates. At each hearing
8 we've always provided an opportunity for public --
9 members of the public to provide comments on interests --
10 items of interest to them and I see today we have five
11 (5) presenters and I think what we'll do is we'll just
12 take them in the order that I have them here.

13 And following your presentation, if any
14 member of the Panel have a question, we'll ask.
15 Everything that you say goes into the record and is
16 posted in our transcript on the PUB website tonight, so
17 it will be there.

18 So Mr. Stefaniuk, the President of the
19 Manitoba Bar Association, you can begin, please.

20

21 PRESENTATION BY MR. JOHN STEFANIUK:

22 MR. JOHN STEFANIUK: Good afternoon Mr.
23 Chairman and members of the Board. My name's John
24 Stefaniuk and I appear on behalf of the Manitoba Bar
25 Association as its President.

1 The Manitoba Bar Association is a
2 Provincial branch of the Canadian Bar association. And
3 the Canadian Bar Association or the CBA, as it's known,
4 represents lawyers, judges, notaries, law professors and
5 law students from across Canada.

6 The Manitoba Bar Association has
7 approximately one thousand two hundred (1,200) members,
8 and the Canadian Bar Association, represents nationally,
9 approximately thirty-five thousand (35,000) members.

10 Now, members of the Manitoba Bar
11 Association are interested in more than the promotion of
12 lawyers, and lawyers' interests. At the direction of its
13 members, the Manitoba Bar Association has consistently
14 advocated upon issues of public concern, that relate to
15 the promotion of justice, to access to the legal system
16 and on laws and regulations and programs, that affect not
17 only its members, but also the public at large.

18 The Manitoba Bar Association locally, and
19 the Canadian Bar Association nationally, has served as a
20 voice on numerous matters of public and societal concern,
21 through a variety of presentations and representations on
22 a number of issues.

23 The Manitoba Bar Association and the
24 Canadian Bar Association include a number of practice
25 related sections, made up of lawyers, practising in

1 different practice areas, and also conferences
2 representing different lawyer groups through which
3 members lend their expertise through the consideration of
4 a number of public interest issues.

5 And we certainly appreciate the
6 opportunity to participate in these Proceedings in that
7 capacity.

8 As my predecessor, Ms. Veronica Jackson,
9 stated in her presentation before this Board in previous
10 hearings, Manitoba Public Insurance touches or has the
11 potential to touch the lives of all Manitobans, whether
12 as insured parties, or as actual or -- or potential
13 claimants.

14 And in the context of these Hearings, and
15 as has been indicated by our counsel, Mr. Dawson, we
16 attempt to focus our interest and concern in these public
17 issues.

18 First, insured parties who have paid
19 premiums at rates authorized by this Board, and who find
20 themselves in a position where they are collecting
21 personal injury benefits, should have assurance that the
22 benefits that they receive, and the assistance in
23 obtaining these benefits is appropriate.

24 Second, we're also of the view that a
25 review on the bar on private litigation in specific

1 MR. PHILIP ZUBRYCKI: Good afternoon.

2 THE CHAIRPERSON: There, you're away.

3

4 PRESENTATION BY MR. PHILIP ZUBRYCKI:

5 MR. PHILIP ZUBRYCKI: Okay. Mr.
6 Chairman, and Members of the Board, I'm here as a private
7 citizen who has been riding and involved in motorcycling
8 since 1959. I've ridden in Manitoba and throughout North
9 America.

10 I've heard a Manitoba Public Insurance
11 Corporation representative say, car drivers should not
12 have to subsidize motorcycles. Nothing could be further
13 from the truth, as I believe motorcycles are now
14 subsidizing car and commercial vehicles and their
15 drivers.

16 In my opinion, Manitoba Public Insurance
17 spokespersons regularly make statements that are blatant
18 misdirection and incongruent when it concerns motorcycles
19 and motorcycle riders.

20 Motorcycle subsidies -- subsidizes --
21 motorcyclist subsidize dual track vehicles in many ways
22 and some of them are -- and some of these are
23 illustrations of the misdirection and incongruencies in
24 their statements.

25 For instance, I've heard at some of these

1 previous hearings the statement that motorcycles are
2 inherently vulnerable. Well, that is not true. A
3 motorcycle -- a motorcycle gas tank is no more vulnerable
4 than a car's fender. It is the human being. It is the
5 human body that is vulnerable whether walking or in a car
6 or on a motorcycle or taking a bath. I mean, you can
7 fall taking a bath and be hurt seriously.

8 Words to the effect that car drivers are
9 protected by being surrounded by steel, I heard that on
10 the news last night by MPI spokesman, and therefore safer
11 and less costly than motorcycles riders is a
12 misdirection.

13 The human is hurt when involved in a
14 threefold crash. The threefold crash is when the vehicle
15 is abruptly caused to come to a stop. When the human
16 body is abruptly caused to come to a stop and when the
17 human's internal organs are abruptly caused to come to a
18 stop. And it doesn't really matter what kind of a
19 vehicle you're in or on. Could even be a horse.

20 The cause is not the motorcycle but, in
21 fact, the crash and its results. In my experience a
22 motorcycle rider has a chance of being thrown clear and
23 not coming to an abrupt stop, whereas the car passenger
24 is trapped inside a steel box and violently restrained.

25 Motorcycle riders are subject to colliding

1 with dual track vehicles, I'll allow that. However,
2 we've seen it on racing, I've seen -- as a matter of fact
3 I was watching Real TV the other day, I'm retired so I
4 get lots of time to watch TV, and there was a fellow came
5 off his motorcycle and this was timed at the Bonnyville
6 Salt Flats -- Salt Flats and he came off at 174 miles an
7 hour. He went into a wall.

8 And he repaired the motorcycle and went
9 back two weeks later and came off. So he wasn't very
10 badly injured. He had a few scrapes and so on.

11 A couple of weeks later he went back,
12 tried it again, came off at almost 200 miles an hour and
13 broke a leg and an arm and the motorcycle was destroyed.
14 So, I think he gave up trying for a speed record.

15 But, you know, things can happen like
16 this. So, it's really not the motorcycle that is
17 inherently dangerous or inherently vulnerable. It's the
18 circumstances of each individual accident or crash I
19 prefer to call them.

20 Motorcycles, on the other hand, are
21 inherently safe. Motorcycles being more manoeuvrable and
22 free of vision restrictions, except maybe some helmets,
23 are inherently safe.

24 And consider that a motorcycle with
25 pedestrian crashes are not usually occurring. I believe

1 they're almost non-existent. In my forty-five (45) years
2 I can remember one (1) pedestrian being hit by a
3 motorcycle. Now, I don't know all the facts because
4 Autopac has them carefully guarded.

5 Motorcycle with bicycle crashes are not
6 usually occurring.

7 Motorcycle with motorcycle crashes are not
8 usually occurring even though we ride in groups
9 regularly.

10 But motorcycle with dual track crashes are
11 occurring and the car is usually at fault 70 to 85
12 percent of the time.

13 And that, we might conclude that if it
14 were not for cars and single vehicle motorcycle -- if it
15 were not for cars -- and is wrong, single vehicle
16 motorcycle crashes, there would be no motorcycle crashes.

17 In a single vehicle motorcycle crash there
18 is not usually a way to determine if a dual track vehicle
19 was involved and left the scene. It is the dual track
20 vehicles that are unsafe especially to motorcycles.

21 The -- I'll come back to that. The cost
22 per crash we're continuously told that they're paying out
23 much more than the premiums they get. Well, the
24 motorcycle insurance premium does not include fire and
25 theft. So, when we're talking about these rates we're

1 paying we have to remember that doesn't include fire and
2 theft -- theft and in some cases that can be as much as
3 the primary insurance.

4 In a single vehicle motorcycle crash I
5 don't think it is recorded if it is a tip over when
6 stopped, such as in a parking lot or at a red light. But
7 such a tip over could still cost several thousand dollars
8 and could still be classed as a single vehicle accident.

9 With all the fairings and plastic on these
10 bikes they can fall over and you can do considerable
11 cosmetic damage even though the bike is still
12 serviceable.

13 How does this type of a crash add to the
14 cost? Motorcyclists are forced to carry collision and
15 upset no-fault insurance even when they do not want to.

16 The availability of public liability and
17 property damage only -- only should greatly reduce the
18 cost to motorcyclists.

19 This reduction is based on comparisons of
20 insurance in Alberta, where it is possible to insure a
21 motorcycle with only PL and PD. Fire and theft is extra,
22 just like it is here, is optional similar to MPI.

23 Of course, in up to 85 percent, dual track
24 and motorcycle crashes, the dual track vehicle would pay
25 and collision insurance would be unnecessary for a

1 motorcycle.

2 Now the thing is, an '85 Goldwing in
3 Alberta costs two hundred and eighty-five dollars (\$285)
4 to insure. But that's without collision or
5 comprehensive. It has fire and theft, though, with that
6 two hundred and eighty-five dollars (\$285).

7 So when we compare these insurance rates,
8 we don't get a true picture. But yet, as I say, 85
9 percent of time, collision would not be used in Alberta.

10 Deciding costs per crash does require
11 proper investigation and also, I won't bother reading the
12 -- well, over twenty (20) years ago Harry Hurt (phonetic)
13 discovered that he had built a terrible concern that
14 motorcycles were getting a bad rap in traffic accidents
15 investigations.

16 And the famous motorcycle accident cause
17 factors and identification of countermeasure, better
18 known as the Hurt report was his effort to counter that
19 bias with an objective accurate analysis.

20 The same passion for scientific accuracy
21 and unbiased motorcycle research still drives him today.
22 Recently, Hurt sat down with and it was the author of
23 this article, and discussed the state of contemporary
24 motorcycle research.

25 In fact I believe MPIC might fund some

1 proper research into accidents and crashes with
2 motorcycles. If the true causes of crashes were known,
3 proper prevention could be practised, properly
4 determining the causes of crashes should be important for
5 the motorcycle education and motorcycle accident
6 prevention to be effective -- affective, effective and
7 valid.

8 As a motorcyclist with over forty-five
9 (45) years of riding, I could tell many instances of
10 wrong conclusions or perceptions that are commonly
11 believed to be true.

12 What is the problem with present research
13 and what should be the proper research? This is just
14 hearsay, but I heard of an accident just recently where a
15 motorcyclist was killed. There were two (2) of them
16 riding along and a vehicle crossed the centre line, hit
17 the second motorcyclist, just narrowly missing the first.

18 And from hearsay evidence I heard that he
19 -- the driver of that vehicle had said, oh, glare or
20 something, maybe the motorcycle headlight blinded him.

21 Yet an investigation showed you could see
22 where the car had come off and hit the shoulder, over
23 corrected and come across the line and hit the
24 motorcyclist.

25 So, I mean, that's just one of the things

1 we face when we're out riding.

2 Some further comments by Dr. Harry Hurt.
3 Studying the anatomy of crash studies, beyond the
4 helmets, through motorcycle safety and crashes are poorly
5 understood.

6 Hurt passionately believes that because
7 many investigators don't understand the difference
8 between single track and dual track vehicles and they
9 approach the subject with a car-centric bias instead of
10 looking to find what's there, rather than what seems to
11 have happened.

12 He used the common example of a bike
13 riding off the road when, in reality, it may have been
14 forced off the road for some reason. He insists that
15 investigators also need to be riders themselves. If they
16 aren't motorcyclists they can't accurately evaluate
17 motorcycle accident cause factors.

18 To that end, Dr. Harry Hurt's life work
19 has been to develop a common international mythology or
20 OECD for investigation in co-operation with dynamic
21 research, if it is followed and doesn't exclude something
22 simply because of financial issues, or preconceived
23 agenda, it should produce accurate data.

24 It may be hard for the uninitiated to
25 appreciate how critical this point is. But just remember

1 the old saying, junk in, junk out.

2 MPI claims large personal injury claims by
3 motorcyclists results in large premiums. This seems
4 questionable and may not even be fair because -- and I've
5 attended some of these meetings and some of this is what
6 I believe; maybe I'm misinformed.

7 But I believe that large personal injury
8 claims are amortized over a predicted life span and may
9 not be fully paid as they are only paid out until death.

10 Manitoba Medical pays medical bills and is
11 not directly billed, although I understand Autopac gives
12 them a grant or something.

13 The medical care is the same as if not
14 insured. So by having the Autopac I don't get any better
15 medical care, I don't go some place and get some super
16 operation, I'm stuck here in the medical system right
17 here along with everybody else.

18 So whether I've got the insurance or not,
19 doesn't really benefit me. A retired, or an unemployed
20 person, such as myself, does not receive a loss of wage
21 benefit. There is no compensation for pain and
22 suffering.

23 And yet, because people figure they're in
24 this -- because people figure they're in this car and
25 they're protected, but if you're in an accident -- I know

1 of one (1) fellow who was in an accident three (3) years
2 ago and he's still suffering and he's still disabled and
3 he's still seriously hurt, but he doesn't get anything
4 for all his pain and suffering and the inconvenience and
5 everything else that he's been put to.

6 According to previous testimony by MPI,
7 and now I might be corrected on this. But I understand
8 all claims over twenty thousand (20,000) are covered by
9 reinsurance anyhow.

10 Environmentally friendly, that's one (1)
11 thing in our benefit I think we should be getting a
12 rebate for. An often overlooked fact is motorcycles are
13 environmentally friendly. Some of the obvious ways a
14 motorcycle is environmentally friendly are: The small
15 impact on infrastructure; you use a little amount of the
16 road, little space for parking, et cetera. Economical
17 use of resources, i.e., fuel, tires, and again space.

18 Now, I'm sure someone can say, well fuel,
19 you only have one (1) or two (2) passengers, whereas in
20 my car I can put in four (4) or five (5) even eight (8)
21 in some cases. The fact is, you look around, most cars
22 are driving around with one (1) person.

23 So if we're all driving motorcycles and
24 scooters, we wouldn't need fantastic road systems and
25 everything else. Mind you in Manitoba, we'd only be able

1 to do it for five (5) months.

2 Air pollution. Again, I submit with the
3 smaller engine there's less air pollution. And
4 motorcycles are extremely recycled, and so it results in
5 economical use of resources. You don't see any
6 motorcycle wrecking yards. Usually motorcycles are fixed
7 and they're fixed and they're fixed, or else they're left
8 in the garage because they're too expensive to insure.
9 But you don't see them in wrecking lots.

10 When using something when an environmental
11 cost, a surcharge is applied, there should be a rebate to
12 motorcycle premiums for our friendliness to the
13 environment. We should be getting part of that
14 environmental cost that's charged to people, we should be
15 getting it as a rebate.

16 A recent letter to the editor of the
17 Winnipeg Free Press, that I received this by e-mail some
18 time ago. It has been interesting to follow Linda
19 Reynolds' column regarding an accident between a bicycle
20 and a car. MPIC has deemed it their responsibility to go
21 after the person on the bicycle for costs.

22 I refer to a quote by Mr. Smiley of MPIC
23 and Linda's February 4th column.

24 "Media Relations Officer Brian Smiley
25 says, the Corporation is just doing

1 what Manitobans want. The responsible
2 person has to be held accountable. He
3 said, if a bike without a brake crashes
4 into your car and you are stuck with
5 the deductible, how happy will you be.
6 This is what the taxpayers want."

7 If, in fact, he says the responsible
8 person should be held accountable, then why is the MPIC
9 so against loss transfer in motorcycle accidents. And I
10 would -- just on the side, I would congratulate the
11 committee on their -- on their wisdom in -- in coming to
12 the compromise on that. I think that it -- it certainly
13 indicates there was something wrong and something is
14 being addressed towards it.

15 So, that's still an issue, but not as much
16 of an issue. I think the -- okay, a study by Ernest
17 Jung, commissioned by MPIC, showed that there would be a
18 significant savings to motorcyclists, while a small
19 overall rise to automobile rates. This would, as Mr.
20 Smiley says, make the responsible person accountable.

21 Now, my footnote says 49 percent, I
22 believe it was 42 percent, I think I just typed that in
23 wrong. These statements and further comments by MPI
24 Media Relations Officer, Brian Smiley, made on City TV
25 news at six o'clock, that MPI wants to be fair, or words

1 to that affect, must be carefully examined.

2 And I pasted in a piece from a brochure
3 from their website which explains their fair practices
4 and I won't go into those.

5 But let me sum up. Unfortunately, even
6 with statements such as those on page 3 by MPI, the
7 motorcyclists in this Province are becoming disillusioned
8 with the process, and MPI's apparent unfairness towards
9 motorcyclists.

10 Many motorcyclists are discouraged because
11 after years of presentations, excellent witnesses, many
12 valid arguments and contrary to MPI assertions, it seems
13 MPI receives a rubber stamp for their proposals, as long
14 as they avoid rate shock.

15 It seems it's always 12, 13, 15 percent.
16 Hearing MPI testify they use accepted industry practices
17 is like Enron saying they used accepted accounting
18 practices. Our premiums are now paying for the former
19 government Department of Motor Vehicles which, among
20 other things, will now give MPI exclusive access and
21 control of all motor vehicle statistics which we haven't
22 been able to get anyhow.

23 The accepted industry practices that may
24 now be used to massage this data will never be known
25 unless that data is available in its raw state.

1 Transparency has been avoided by MPI up to now by
2 claiming competitive secrecy.

3 Well, they have no competition in this
4 province. Motorcyclists should get a rebate because of
5 the unfairness and discriminatory practice by MPI to
6 motorcyclists. Should any rollback be found reasonable,
7 a suggestion will not result in any change.

8 I would strongly suggest that the PUB
9 order MPI to comply for 2006 as I am sure, given a choice
10 or a chance for further study, such a rollback would
11 never happen.

12 To avoid rate shock, or in MPI's case
13 premium shock, a 15 percent year for ten (10) years
14 rebate to offset the overcharge since inception of MPI,
15 is what I suggest. And that would be a fair practice.

16 I'm open to questions and thank you for
17 your attention.

18 THE CHAIRPERSON: Thank you, sir. Thank
19 you for coming and thank you for your remarks. And,
20 again, it's -- the transcript is on the website so you
21 can follow it to your heart's degree.

22 MR. PHILIP ZUBRYCKI: Thank you very
23 much.

24 THE CHAIRPERSON: Next up is Mr. Lorne
25 Chartrand.

1 Mr. Chartrand...?

2 MR. LORNE CHARTRAND: I just need
3 somebody to hit the buttons on the microphone.

4 THE CHAIRPERSON: Sure.

5

6 PRESENTATION BY MR. LORNE CHARTRAND:

7 MR. LORNE CHARTRAND: There we go.

8 Good afternoon. Anyways, yeah, my name is
9 Lorne Chartrand. I'm representing the Canadian
10 Paraplegic Association. And we're interested -- and
11 they're interested in the -- the compensation to
12 Manitoban's who sustain catastrophic injuries in
13 automobile accidents. Clients who have sustained
14 catastrophic accidents and Manitobans who will, in the
15 future sustain, catastrophic injuries in accident -- in
16 automobile accidents.

17 It's one of the things that we think
18 always happens to someone else but the catastrophic
19 automobile accident can happen to anyone, any time,
20 anywhere. And then it suddenly becomes very personal.
21 Such an unfortunate occurrence could happen to anyone in
22 this room or any -- anywhere else. And they could be a
23 driver, a passenger or an innocent bystander, perhaps a
24 pedestrian.

25 On rare occasions Manitoban's sustain such

1 catastrophic injuries that they require personal care
2 that approaches twenty-four (24) hours a day. Now, this
3 is rare. Most often it is less than that.

4 It is the -- it is only the most severely
5 injured and most vulnerable victims of automobile
6 accidents for whom the allowance for personal assistance
7 provided under the Manitoba Public Insurance Act does not
8 provide adequate coverage.

9 Section 131 of the Manitoba Public
10 Insurance Act sets the allowance for personal assistance
11 at three thousand dollars (\$3,000) in 1996. It has
12 increased with the consumer price index and in 2004 was
13 roughly thirty-six, sixty-seven (3667) a month.

14 The current -- at approximately eleven
15 dollars (\$11) an hour the cost for twenty-four (24) hour
16 care would approach around close to eight thousand
17 dollars (\$8,000) and that's only eleven (11) hours per
18 day and not thirty-six (36) -- or sorry, not -- twenty-
19 four (24).

20 Those who are catastrophically injured and
21 need personal assistance beyond the amount allotted
22 suffer undue hardship when they are newly injured and
23 forced to deal with funding for their personal care when
24 it comes from different sources.

25 They may have arrangements made by MPI as

1 well as by Manitoba Health. This complicates the
2 arrangement at the very time that they are dealing with
3 the greatest psychological strain of adopting (sic) to
4 their injuries.

5 Certainly Manitoba Health is available to
6 cover the amount over and above what Manitoba Public
7 Insurance is liable for. But there are limits to that
8 coverage. Anyone wanting to leave the province must
9 apply to another province to ensure that they will be
10 accepted into the provincial healthcare program in that
11 province.

12 And what also must be noted here is that I
13 believe Manitobans would believe that all of their
14 personal care needs would be supported by Manitoba Public
15 Insurance when they pay premiums to that body, agency, to
16 cover those needs.

17 When you buy automobile insurance coverage
18 you think that in the unfortunate event that you do
19 sustain catastrophic injury, that the insurance that
20 you've been paying all the years that you've been
21 driving, would cover those needs.

22 And I think that Manitobans would be
23 interested to know that they could become, to a certain
24 degree, wards of the state and they would be subject to
25 the legislation that covers Manitoba Health and decided

1 upon case by case, rather than having an insurance set up
2 that is there to cover all of their needs and that their
3 -- their needs will be assessed and they will have the
4 freedom to -- to control their lives in the manner that
5 they so choose, and not be subject to changing health
6 policies.

7 Often there are also jurisdictional
8 battles over who will pay for services as it is in the
9 interests of all organizations and insurance
10 practitioners to reduce their costs.

11 First Nations peoples are particularly
12 subject to these complications which makes it difficult
13 for them to return to their traditional homes or to have
14 their personal assistance needs covered in pursuit of
15 education and employment. And this can happen to any --
16 any citizen of Manitoba.

17 Personal assistance supports are crucial
18 in adapting to and living with spinal cord injuries and
19 other injuries like brain injuries, sustained in
20 automobile accidents.

21 Adequate levels of personal assistance
22 allow those with severe injuries to be successful in
23 adopting to a new way of living, to completing their
24 education, acquiring employment, and even to be
25 successful in their personal relationships and their

1 families.

2 Therefore the Canadian Paraplegic
3 Association of Manitoba would like to see the limit on
4 personal assistance eliminated from the Manitoba Public
5 Insurance Act, and funding for personal assistance be
6 based on needs rather than cost controlled and an
7 arbitrary line.

8 Coverage that considers the dignity of the
9 individual and the emotional needs of families at a
10 difficult time is a measure of the responsibility of the
11 public insurer and reflects the values of a civil
12 society.

13 We would -- CPA would hope that the
14 government would take a lead, and in untying the hands of
15 MPI and allowing them to make an assessment and to
16 provide coverage for catastrophic injuries that are based
17 on what are the true needs rather than having Manitoba
18 Health or another public utility step in to support and
19 cost -- and cover what MPI won't.

20 It is really the legislatures that are in
21 control of what insurance coverage Manitobans will get
22 and therefore we need to know what the effects would be
23 on insurance rates if complete coverage was insured so
24 that Manitobans will know and that proper coverage can be
25 given.

1 Legislation can and should provide
2 guarantees that the needs of the catastrophically injured
3 persons would be met by public insurance policies. And
4 insurance agencies, especially in conditions of monopoly,
5 have an ethical responsibility to ensure that Manitobans
6 are adequately protected in the case of catastrophic
7 injury.

8 Also Manitobans who pay their premiums to
9 their only insurer on the market, deserve the peace of
10 mind of knowing that their needs will be met in the event
11 of catastrophic injury.

12 We believe the costs associated with
13 supplying complete coverage to Manitobans through the
14 public insurer will be a sustainable expense.

15 What we require is open and honest
16 reporting of the numbers and confirmation of what the
17 ideal response to catastrophic automobile accident
18 injuries would cost Manitobans in insurance premiums.

19 To that end, we are seeking answers to the
20 formal question presented today and that is, if the costs
21 of removing CAT were to be distributed equally among all
22 drivers insured by MPI starting in 2006, how much would
23 insurance rates of the average driver be affected?

24 And then there are further details to the
25 question within my submitted documents and that would be

1 what we're looking for is how -- how rates would be
2 effected if legislation untied the hands of MPI and
3 allowed them to cover catastrophic injuries as they need
4 to be.

5 And that they also -- the important thing
6 is, it's a very small amount of people that are affected,
7 so that's why we believe the cost containment could be
8 handled by MPI.

9 And there's also a sliding scale so that
10 as -- as the needs arise, for very few individuals it
11 will be a larger amount. But for the most part, it would
12 be sort of within the range it currently is, but for the
13 few Manitobans who would need more we would hope that it
14 would be covered by MPI when they're paying -- Manitobans
15 are paying insurance to that organization.

16 And that's my presentation; open to
17 questions.

18 THE CHAIRPERSON: Thank you, Mr.
19 Chartrand.

20 Do you have any questions?

21 MR. LEN EVANS: Thank you, Mr. Chartrand,
22 for your presentation.

23 Yes, unfortunately it's outside the
24 mandate of the Board here, but I was really surprised to
25 hear and read your statement that -- that there is

1 legislation that sets the limit on personal assistance
2 from MPI. I don't dispute what you say, but I find that
3 -- well, how constraining is that?

4 Is that a serious limitation?

5 I always thought MPI had some flexibility
6 in its PIPP program, for example.

7 MR. LORNE CHARTRAND: Well, occasionally
8 people need more personal assistance than MPI will
9 provide, so they are forced to -- or Manitoba Health
10 steps in. And I mean, like I said, it -- it really does
11 affect people, especially in the initial phase of their
12 injury.

13 We just had one (1) member who was
14 catastrophically injured, and he went -- I discussed
15 things with him, and he went through -- he was going
16 through a difficult time dealing with MPI's home care
17 coverage, and then also Manitoba Health provides home
18 care. So he was dealing with two (2) different agencies
19 and he was very frustrated with this.

20 And in the beginning, in his setup he
21 didn't have enough care in the beginning, and so there
22 was a lot of emotional strain on his family. And
23 unfortunately he passed away before he could sort out his
24 health care needs, so he spent the final year of his life
25 dealing with this situation.

1 And to -- to move to another Province you
2 have to apply to their Provincial Health Care program to
3 be accepted over and above what your coverage for your
4 automobile accident initially enabled you to get support
5 for.

6 And the reason I -- I believe that we
7 would make a presentation here today, and that the Public
8 Utilities Board would be -- be able to compel MPI to give
9 us the information of what it would cost, how many
10 clients do they have whose needs surpass the limit on
11 personal care assistance, and what it would cost MPI if -
12 - if they could identify those clients, and if their
13 entire personal assistance needs were covered by Manitoba
14 Public Insurance. We believe it's a small number, and we
15 believe it's sustainable.

16 What -- what we need is the information
17 from MPI, so that when we ask for legislative change the
18 answers won't simply be, well, rates will sky rocket. We
19 believe it'll be a small amount, if -- if rates need to
20 go up at all. And that's the point of my presentation.

21 MR. LEN EVANS: Okay. Thank you.

22 THE CHAIRPERSON: Well, thank you, sir,
23 we have a copy of your presentation. We'll take your
24 comments under advisement. MPI representatives, of
25 course, are here and are listening along with us and they

1 also have a copy of the presentation. So, thanks again
2 for your participation.

3 MR. LORNE CHARTRAND: I just want to
4 clarify, you said it's outside of the mandate for the
5 Public Utilities Board to compel MPI to --

6 THE CHAIRPERSON: No, I think the comment
7 was that it's outside of our mandate normally to get
8 involved in questions of benefits and legislation.

9 We're mainly concentrated on the fairness
10 and justness of the rates and the adequacy setting up of
11 the revenue requirements, to meet a program that's --
12 whose leg -- whose benefit parameters are basically
13 established in the legislation and the regulations.

14 MR. LORNE CHARTRAND: But, it is within
15 your mandate to -- to compel MPI to give an estimate of
16 how much the rates would rise if these costs were
17 covered?

18 THE CHAIRPERSON: It is possible for us
19 to ask those questions, yes.

20 MR. LORNE CHARTRAND: Thank you.

21 THE CHAIRPERSON: So. we'll take it under
22 advisement. Thank you.

23 MR. LORNE CHARTRAND: Thank you.

24

25 (BRIEF PAUSE)

1 THE CHAIRPERSON: Now, Ms. Booker, you're
2 up next. I was going to -- you came a little bit later,
3 but my name is Graham Lane, I'm the Chairman of the
4 Public Utilities Board, this is Eric Jorgensen and Len
5 Evans, who are Colleagues on the Board as well.

6 And I think you heard a little bit about
7 the general mandate of the Board. And these are -- this
8 is the Rate Application that comes on an annual basis
9 from MPI. And we always provide an opportunity for
10 members of the public to come and make comments if they
11 so choose.

12 MS. RICHELLE BOOKER: Okay.

13 THE CHAIRPERSON: So, you've come and I
14 see that you've prepared a paper here, which is now being
15 distributed. So you can proceed.

16

17 PRESENTATION BY MS. RICHELLE BOOKER:

18 MS. RICHELLE BOOKER: Thank you for the
19 opportunity to -- to appear before you today. After Mr.
20 Chartrand's presentation, mine certainly seems a bit
21 trivial, so I apologize for that.

22 As a new driver in Manitoba, I
23 respectfully submit to the Board that the practice of
24 failing to award equivalencies in merit points while
25 awarding demerits from another jurisdiction, I think it's

1 a bit discriminatory in practice.

2 I think everyone's probably familiar with
3 the practice in which we have to prove our driving record
4 for a period of five (5) years to MPI in order to qualify
5 for a premium discount of 25 percent. While that period
6 of five (5) years is sufficient to satisfy MPI's
7 criteria, by being an out-of-province driver the maximum
8 number of merit points that I can receive, having a
9 perfectly clean driving record, is one (1).

10 And so, with that, I submit that either
11 one (1) merit point is sufficient for all Manitobans, if
12 that's all that's sufficient for a new driver and I ask
13 everyone in the room to consider giving up all of their
14 merits and drive with one (1). Or perhaps, sir, there
15 may be a way to look at a driver's record from another
16 jurisdiction within Canada and find a way to transfer
17 merit points as other provinces would do from a Manitoba
18 resident moving into another province in Canada.

19 I've spoken with a number of different
20 people in MPI, the Department of Vehicle and Licensing,
21 the Minister of Transportation, the Honourable Ron
22 Lemieux and the Minister in charge of the Public
23 Insurance Corporation, Gord Mackintosh and I've received
24 the same kind of response from all of these people in
25 that there is no way to adequately compare a driving

1 record from another jurisdiction.

2 However, they are able to transfer demerit
3 points. So, are able to compare negative or adverse
4 offences and convictions.

5 However, when somebody can prove a
6 completely clean driving record from a Department of
7 Motor Vehicle and Licensing from another province, as
8 well as an insurance claim history that has no claims,
9 the maximum merit point awarded would be one (1). And I
10 submit that that practice is discriminatory based upon
11 the fact that simply I wasn't born in Manitoba and had
12 the unfortunate experience to be transferred here with
13 the RCMP which is completely beyond my control.

14 There is a provision in the Manitoba
15 Highway Traffic Act under which Canadian Forces members
16 are entitled to submit their driving history, their
17 driver's record, as well as their claims insurance
18 history and they are eligible for consideration of their
19 complete driving record for awarding merit points.

20 And so they are eligible as Canadian
21 Forces members to receive merits as they are so deserving
22 of. However, for the Royal Canadian Mounted Police, we
23 do not fall under that particular section of the Highway
24 Traffic Act and I would submit that that is also a
25 discriminatory practice.

1 THE CHAIRPERSON: I hope your entire
2 experience in Manitoba hasn't been --

3 MS. RICHELLE BOOKER: Well, I moved here
4 and my parents came to visit me, their car was stolen,
5 someone rear-ended me. It's been going okay since then.
6 It's a great province and I don't -- I haven't had any
7 difficulty with Manitoba Public Insurance.

8 But certainly Manitoba isn't a province
9 that people move to as frequently as they do to other
10 regions of Canada. And as a newcomer to the province I
11 certainly felt that was, kind of, an unwelcoming gesture
12 on behalf of the Provincial Government.

13 So -- and I have spoken, as I work with
14 the RCMP, I certainly have a lot of colleagues who have
15 come from other provinces and feel the same way as I do
16 that, you know, it doesn't seem fair that their clean
17 driving record will not transfer but their spouses
18 terrible driving record with offences, convictions and
19 demerits transfers no problem.

20 So, there seems to be some way of
21 comparing a jurisdiction for the sake of gaining more
22 premiums or earning more money, perhaps, but when it
23 benefits the driver, the insured party, it doesn't seem
24 to be an equitable transfer of points.

25 THE CHAIRPERSON: Well, you raise an

1 interesting question. There's no doubt about that. And
2 the Corporation has demonstrated a significant interest
3 in customer service and things of that ilk. So, I think
4 you'll have to leave it with us and with them for now.

5 But we appreciate your coming and making
6 the presentation and we have a copy of it here. Thank
7 you.

8 MS. RICHELLE BOOKER: Thank you. I
9 appreciate that.

10 THE CHAIRPERSON: Next up is Professor
11 Miller who the Board knows in other capacities at other
12 utility meetings. So, we're pleased to welcome Professor
13 Miller to our midst.

14 So, you've heard the introduction that
15 I've given before to the other presenters, so you can
16 start any time you'd like. Thank you. And we have your
17 presentation here.

18

19 PRESENTATION BY MR. PETER MILLER:

20 MR. PETER MILLER: Thanks very much. And
21 greetings to the Board and staff and MPI and other
22 participants.

23 As the Chair said, I've been here before
24 as an Intervenor. This time I'm a presenter. Didn't
25 simply have the time and so I have to confess that I

1 haven't gone through the MPI filing except for the
2 particular questions that are related to our object of
3 concern, the pay as you drive concept.

4 The two (2) organizations I represent, and
5 I do this as a volunteer, not as a lawyer, are Resource
6 Conservation Manitoba and Time to Respect Earth's
7 Ecosystems. They are two (2) environmental, non-
8 government organizations that are basically advocating a
9 more sustainable society.

10 And for the purposes of these
11 Interventions, we have based our -- our -- that the
12 principles that we have used -- tried to interpret their
13 relevance for the proceedings, as justice, which itself
14 has multiple meanings, and sustainability, as defined in
15 the province's Sustainable Development Act.

16 There are thirteen (13) principles and
17 guidelines in that Act and we believe those should
18 provide a framework for evaluating what happens.

19 The early part of the brief points out
20 that MPI has a legal obligation as a Crown Corporation
21 under the Sustainable Development Act and the PUB has an
22 obligation, I guess, to enforce the laws of the land in -
23 - within its sphere of jurisdiction.

24 And so maybe I went overboard there, but
25 there's a little bit of residue from a previous hearing

1 where it was -- was an issue and I think it shouldn't be
2 an issue in principle here. Whether it is in practice is
3 basically for the Board to determine.

4 So, I've singled out some of those
5 principles at the end of the Sustainable Development Act:
6 Stewardship, prevention of adverse impacts, wise use of
7 resources, conservation, the fact that many issues
8 require a global approach, can't solve them all by
9 yourself.

10 That doesn't mean that you don't have
11 obligations in facilitating that global approach.

12 And, in particular, guideline 1 on page 4
13 of this document, efficient use of resources of -- gives
14 some specifics, talks about full cost accounting; that is
15 consideration of social and environmental perspectives,
16 not just the internal costs to the Corporation or even
17 just the cost to the Corporation and its immediate
18 clients, but from a society-wide perspective.

19 And that's the framework which we submit,
20 the Sustainable Development Act, not only encourages but
21 requires to be adopted in the operations.

22 And some of the ways in which that can be
23 implemented is the demand management incentives and so on
24 that are lined up with principles of sustainability.

25 So that's the framework that we think that

1 MPI should be operating in and the Board in evaluating
2 its -- its submission.

3 Now we're all familiar and indeed in
4 hearing of some of the impacts and costs of
5 transportation and the particular area that is of concern
6 to the public and that MPI insures.

7 But we all know that there are many other
8 impacts besides those insurable items and -- from the --
9 the great cost of vehicles and infrastructure and their
10 maintenance, the -- the -- and it seems to be ever
11 growing, the health issues that arise from exhaust and,
12 in particular, of course, greenhouse gases and climate
13 change.

14 This is very prominent in the news because
15 in a months' time, roughly, I guess a little more than
16 that, Canada will be chairing the next part, the council
17 of the parties to the United Nations Framework Convention
18 on Climate Change. And the -- the agenda is both to --
19 to lock down Kyoto that is now in force, it has been
20 since last February, and to begin the negotiations for
21 the next phase after 2012.

22 So, thinking then of Canada's obligations,
23 that is a 6 percent reduction over 1990 levels of
24 greenhouse gas emissions, when up through the end of
25 2003, we had already experienced a 24 percent growth,

1 creating a 30 percent gap that has to be met. This is
2 very challenging to say the least.

3 And there's no magic bullet, there's no
4 single party who can pull it off. It's -- it's a
5 responsibility that is spread around, and in particular
6 the Sustainable Development Act, outlining principles of
7 sustainability says the Crown Corporations have
8 obligations in this regard.

9 The transportation sector in Manitoba
10 counts for almost one third of the emissions in the
11 province. Fortunately we have a -- a cleaner electrical
12 generation than most provinces, but the two (2) big ones
13 are agriculture and transportation. And so if we're
14 going to make significant reductions, those are the areas
15 where we must be successful.

16 Now, that gets me to pay as you drive, and
17 I guess I didn't even notice my beginning time here, so
18 I'll -- I'll try to be -- there has been a paper exchange
19 on this in the -- in the record. A couple of the
20 Interrogatories from the Board and Responses from MPI.

21 So. I'm hoping that the parties are -- are
22 familiar with the -- the concept.

23 And the -- there -- now that there are a
24 number of merits that are -- are claimed for, and which I
25 believe, to characterize it, but I note the skepticism in

1 the -- in MPI's responses.

2 At the very basic level in terms of cost
3 responsibility it -- it would seem that, other things
4 being equal, including, you know, risk behaviour and --
5 and driving records and all the rest, someone who -- who
6 largely leaves their car parked in the driveway in the
7 garage, or -- or maybe not even -- and -- and seldom
8 takes it out, a very low mileage client, pays the same
9 rate as someone who -- who drives extensively.

10 And -- and yet each additional kilometre
11 that is travelled is another kilometre in which a moving
12 accident can occur. I recognize that there are other,
13 you know, hail and vandalism and so on, are other things
14 that are covered by insurance. But at least a -- a major
15 portion of it, and presumably some of the larger costs
16 are related to the coverage while the vehicle's moving.

17 And so just in terms of the equity, it --
18 this is one of the major things. But the -- the other
19 features that stem from this proposal, are based on the
20 economic principle that if you charge more, you -- you
21 tend to discourage a particular behaviour.

22 And so the -- the question of reduced
23 mileage overall, generally reducing, because someone can
24 save not only in the gas tank, but on their premiums by
25 reducing their mileage, provides an added incentive to

1 reduce.

2 There is, attached to this, just some news
3 articles about the sharp reduction in driving that --
4 that occurred with the most recent gasoline price spike.
5 So there is elasticity, based on the variable costs of --
6 of driving. And that's -- that's the -- the economic
7 principle that's employed here.

8 Now, let me just finish by considering
9 some of the points in MPI's position which I've put in a
10 series of bullets there on page 8. They complain that
11 there aren't actuarially based studies and from earlier
12 comments just since I've been sitting here and also from
13 a case that I cited in BC, it seems that insurance
14 companies do not readily part with their actuarial
15 information.

16 They don't -- their statistics and so on,
17 a lot of people want to get at them, including us. But
18 you can't really complain that no one's providing them if
19 you're not providing them and there are business reasons
20 why these things aren't -- aren't released.

21 And so this leaves it up to you, really,
22 to do your own study because you have the access to the
23 database. We do know, and we can operate on indirect
24 information, that other insurers, who presumably have
25 their own databases, they have initiated trials of -- of

1 pay-as-you-drive.

2 And so they presumably thought that there
3 was a prospect for a profitability to charge lower rates
4 for lower -- lower mileage customers and still make a
5 buck off it because they'll be involved in less and fewer
6 accidents.

7 So that's a bit of indirect evidence,
8 given the proprietary nature of the knowledge that these
9 companies operate on and presumably yourselves from
10 earlier remarks. We know that a survey in the UK
11 indicated nine (9) out of ten (10) people like the idea.

12 We know that there is a trial of Iva who
13 insures my home, has a trial in Ontario. Ontario
14 residents have had an opportunity to subscribe,
15 Manitobans have not. And that's because we have a
16 monopoly situation.

17 And if one of the roles of the PUB is to
18 be a surrogate for a competitive market situation then --
19 then perhaps they should look just from the standpoint of
20 customer choice of seeing that this option is explored
21 and made available.

22 The benefits to the PUB -- pardon me, to
23 MPI should be greater, given its monopolistic situation,
24 if there is a -- a reduction in -- in accidents because
25 they are more likely to be insuring both parties to the

1 accident. Whereas a private insurer is less likely to be
2 insuring both parties to -- to one of their clients.

3 I do offer some comments on what I see as
4 the two (2) underlying principles. I mean, MPI talks
5 about it as theoretical and -- and treats that as -- as
6 perhaps a bad situation but the underlying theories are -
7 - are really quite fundamental in terms of how much
8 exposure does -- does a vehicle present to accidents and
9 this elasticity of demand based on price.

10 And if they have -- you can deny it but
11 your denial is theoretical too, unless you can produce
12 the empirical evidence. So, in other words, if -- if you
13 are denying those -- those underlying principles of pay-
14 as-you-drive your position is just as theoretical unless,
15 from your own database, you can provide the proof to show
16 that, in fact, there is no distance-related risk and
17 cost.

18 It's not enough simply to accuse the other
19 party of not doing it. There is a Minnesota study which
20 is one of the attachments where they are doing an
21 independent experiment on -- on the elasticity trying to
22 encourage drivers to engage in -- in pro-social
23 behaviours and using a financial incentive. That's --
24 it's not an insurance thing it's -- it's an incentive
25 study. But that gets at the other thing.

1 And since this is being done by the
2 Minnesota Department of Transportation, presumably, it
3 would be easier to get your hands on that, than it would
4 be on someone else's actuarial database.

5 So, in conclusion, I've outlined the
6 principles that we think rates should be set by and we
7 acknowledge the need for more data experience and
8 analysis and we -- we make some suggestions there.

9 It may be that, in your own database, you
10 have enough for some preliminary analysis and, if not,
11 you should enrich your database.

12 One way to do it is simply to record
13 odometer readings more frequently for vehicle
14 registration and insurance renewals, that kind of thing,
15 and then when someone has an accident, you can -- you can
16 relate that to the -- to the, you know, the driving
17 distances that people have gone.

18 But I also think that you should begin
19 your own pilot and like other jurisdictions to get that
20 specific experience with -- with the concept.

21 And we're asking the PUB to see that the
22 sustainable development framework is -- is used to
23 evaluate the filings and to -- to ask MPI, if it's not
24 front and centre, to make it so in future filings.

25 And this would include a wider social

1 analysis of -- of the transportation sector as full cost
2 accounting requires and then what MPI's role is in it and
3 how various policies might affect, not just the rates and
4 the cost to the Corporation but the wider social benefits
5 and costs.

6 And I would hope that, at the next
7 hearing, some kind of study could be presented which
8 would explore the alternatives for MPI engaging in
9 implementation, plus a report on whatever they've been
10 able to glean, in the meantime, of additional information
11 on the concept.

12 Thank you very much.

13 THE CHAIRPERSON: Thank you, Professor
14 Miller. Before I make a few comments, do you have
15 anything.

16 MR. LEN EVANS: No, that's fine.

17

18 (BRIEF PAUSE)

19

20 THE CHAIRPERSON: You make some
21 interesting points and we appreciate your presentation.
22 We'll take them under advisement, you have some advice in
23 this paper for us as well as for MPI.

24 MR. PETER MILLER: Yes.

25 THE CHAIRPERSON: We're struggling with

1 some of these issues with respect to the Sustainable
2 Development Act and its applicability to the PUB as well
3 as crown corporations, so it's very interesting concept.

4 If I may at this time, if following some
5 past practice, if I could ask the MPI if they would
6 kindly review the presentations and provide a written
7 response to each.

8 I think you have the copies and that, and
9 if you could give a copy of the Board -- copy to the
10 Board on the Corporation's position with respect to the
11 points that were raised, I think that would be respectful
12 of the presenters who have taken the time to come here
13 and I'm sure it fits in your customer service mandate in
14 any case.

15 And so thank you again, and that concludes
16 our --

17 MR. PETER MILLER: Thank you, could I
18 just make one other point. Paul Nielson has done a lot
19 of searching out of information and he prepared a
20 bibliography which arrived just as I was leaving for this
21 and I will make copies available to the parties for those
22 who want to look into it further.

23 THE CHAIRPERSON: We'd appreciate it,
24 thank you very much for coming.

25

1

2 --- UNDERTAKING NO. 8: MPI to provide written
3 responses to each of the
4 public presenters.

5

6 MR. BARRY GALENZOSKI: Mr. Chairman, if
7 its needed for the record, the Corporation will indicate
8 that, yes, written presentations will be prepared for all
9 the presenters and shared with the Board.

10 THE CHAIRPERSON: I greatly appreciate
11 it.

12 Mr. Saranchuk, before we have our mid
13 afternoon break, if you have a section that you think you
14 could undertake at this point? Or do you prefer we take
15 a short break now and then come back to it?

16 MR. WALTER SARANCHUK: It might be
17 advisable to take a break now, sir.

18 THE CHAIRPERSON: Very good, we'll take a
19 ten (10) minute break and then we'll return for the
20 balance of the afternoon, thank you.

21

22 --- Upon recessing at 2:37 p.m.

23 --- Upon resuming at 2:55 p.m.

24

25 THE CHAIRPERSON: Welcome back. Mr.

1 Galenzoski, I understand you have something to add?

2 MR. BARRY GALENZOSKI: Yes, just to
3 complete the discussion from the Public Utility Board's
4 point of view regarding rate stabilization reserve, at
5 least as I would see it, I'd like to just refer to last
6 year's order 148/04 at page 73.

7 And midway down that page there is a
8 statement that says -- it's talking about:

9 "unlike a private insurer MPI is a
10 Crown Corporation possessing a monopoly
11 with the Government as its titular
12 shareholder. Solvency concerns are not
13 present with MPI as they are with
14 private insurers. As well, MPI has
15 other reserves and protective measures
16 that it may rely upon including..."

17 And this is the section I'd like to talk a
18 little bit about. There was -- there was a few points, A
19 and D which I will leave alone, but points B and C --
20 point B said:

21 "Actuarial reserves held with the
22 provision for unpaid claims."

23 And point C was:

24 "Unrealized gains on securities held in
25 this investment portfolio."

1 And just a point I would like to make
2 about these is that, for instance, on the point B,
3 actuarial reserves held with the provision for unpaid
4 claims, these are required based on the actuarial reviews
5 that are conducted twice yearly with the Corporation's
6 liabilities.

7 And I would not view those as being
8 something that would avoid having rate stabilization
9 reserve in place. Similar with unrealized gains on our
10 securities held in our investment portfolios, this is
11 again something that I wouldn't think would offset the
12 need for rate stabilization reserve.

13 Although, in the MCT they do give 50
14 percent credit. The things is, is that these are, first
15 of all, not guaranteed that they'd be there on a going
16 forward basis. And, second, to get that you'd have to
17 sell your portfolio to realize those gains and then that
18 would start to -- to deteriorate the income flows for
19 future years.

20 So, I just wanted to point out, for both
21 of those points, I'm not -- I don't really believe that
22 there are strong reasons why the Corporation would need
23 less retained earnings or -- for the basic plan or RSR
24 we've been talking about.

25 THE CHAIRPERSON: Thank you, Mr.

1 Galenzoski. I don't think that we have an argument with
2 you on that point.

3 Ms. Everard...?

4 MS. CANDACE EVERARD: Thank you, Mr.
5 Chairman.

6

7 CROSS-EXAMINATION BY MS. CANDACE EVERARD:

8 MS. CANDACE EVERARD: Moving on to some
9 questions about motorcycles and, in particular, the
10 process that we understand is being undertaken at this
11 time with respect to the updating of the rate lines for
12 motorcycles.

13 Could someone explain that process please?

14 MR. DONALD PALMER: As with other
15 vehicles we are looking at the actual experience of
16 vehicles within each rate group and tying the rate
17 charged to that particular rate group.

18 For motorcycles we have a little different
19 situation than with other vehicles in which injury costs
20 comprise a very large percentage of total motorcycle
21 costs; I think we're 85 to 90 percent. Those particular
22 costs don't vary very much regarding the value of the
23 motorcycle.

24 We have people getting serious injuries on
25 a one thousand dollar (\$1,000) motorcycle as well as a

1 forty thousand dollar (\$40,000) motorcycle. So, there
2 really is a different relationship within the rate line.

3 What we have done over the past two (2)
4 years and are continuing to do this year is raise the
5 bottom. We're taking that rate line and essentially
6 pivoting it from the top in order to bring the relative
7 cost of the lower value -- or the premium of the lower
8 value vehicles closer to that of the higher value
9 vehicles.

10 MS. CANDACE EVERARD: If I could refer
11 you to the material at SM-4.3 in Volume I of the
12 Application, and in particular, page 12 where there is a
13 table that reflects the rate groups for motorcycles and
14 the average rate changes by percentage per rate group.

15 Do you have that?

16 MR. DON PALMER: I have it.

17 MS. CANDACE EVERARD: Can you explain to
18 the Board the characteristics of the vehicles in rate
19 groups zero through 3 and how they differ from rate
20 groups 4 through 9?

21 MR. DON PALMER: The rate groups are
22 determined purely on declared value, so I don't have the
23 exact dollar ranges. I can get them for you and I think
24 they're probably even on our rate tables.

25 But rate group zero would be a declared

1 value of a thousand dollars (\$1,000) or less and then it
2 moves up all the way up the line to rate group 9 which I
3 think is thirty to forty thousand dollars (\$30,000 -
4 \$40,000).

5 MS. CANDACE EVERARD: Mr. Palmer, you
6 said that this process of updating the rate lines began a
7 couple of years ago?

8 MR. DON PALMER: That's correct.

9 MS. CANDACE EVERARD: And for how long
10 does the Corporation expect this process will continue?

11 MR. DON PALMER: I think over the next
12 two (2) years we should have most other than the rate
13 group zero just about at the right level. The rate group
14 zero really is undervalued and that would probably take a
15 period of five (5) to eight (8) years.

16 MS. CANDACE EVERARD: Sir, if I could
17 turn your attention to Tab 27 of the book of documents --

18 MR. DON PALMER: Ms. Everard, just as a
19 point of clarification, the rate groups are contained in
20 AI-8 Part I if you want to see the exact dollar values
21 for those declared value ranges.

22 MS. CANDACE EVERARD: Great. Thank you.
23 So, turning then to Tab 27 at the book of documents, and
24 in particular the Corporation's answer to PUB/MPI
25 Interrogatory 1-52, can you confirm that this answer sets

1 out the phasing in of the rate line adjustments and shows
2 that that phasing in will be completed by 2010?

3 Am I reading that correctly?

4 MR. DON PALMER: I think that that's
5 within the context of all else be equal. With other rate
6 changes that are required, that may vary and depending on
7 how experience emerges, that may vary.

8 This is what we see currently as -- as the
9 plan, but that doesn't mean that that's what's going to
10 happen.

11 MS. CANDACE EVERARD: Are you saying that
12 the timeline may change or that the percentages of change
13 may be altered?

14 MR. DON PALMER: Probably both.

15 MS. CANDACE EVERARD: Can you give the
16 Board some examples of the factors that might cause those
17 types of changes?

18 MR. DON PALMER: For example, if we see
19 bigger rate increases for motorcycles as a class, that we
20 needed 15 percent overall, it's more difficult to have
21 individual classification changes if you need 15 percent
22 from the group as a -- overall.

23 On the other hand, if we were to see a
24 decrease in the requirement for motorcycles, there may be
25 an ability for us to push the rate line ahead a little

1 bit, if there was an overall rate decrease of 10 percent
2 for motorcycle maybe we could get twenty-five (25) on the
3 lowest value for a net fifteen (15).

4 There's lots of different ways that we
5 could accomplish that.

6 MS. CANDACE EVERARD: Thank you. We
7 understand that in response to the Board Order from the
8 last years' GRA, MPI has introduced a new pleasure class
9 for motorcycles; is that correct?

10 MR. DON PALMER: That's correct.

11 MS. CANDACE EVERARD: And I understand
12 that it was the Corporation's expectation that
13 approximately 37 percent of riders would take up the
14 pleasure class.

15 Can you tell the Board what has been the
16 experience in that area to date?

17 MR. DONALD PALMER: We don't have actual
18 experience. Where that 34 -- or 37 percent came from
19 last year, as part of our motorcycle risk study was
20 included a survey and that was one (1) of the questions
21 that we included within the survey, is, Do you ride your
22 motorcycle to school or work?

23 Sixty-three percent of individuals said
24 that they did ride to school or work.

25 We don't have any other data to go from so

1 we used that data as the best we have at the time.

2 MS. CANDACE EVERARD: Now I understand
3 that the Corporation has adjusted the rate between the
4 pleasure and the other class of motorcycles, and that
5 there is a 10 percent differential between the two (2).
6 Can you explain to the Board how that 10 percent
7 differential was arrived at?

8 MR. DONALD PALMER: Again, we don't have
9 any data on which to come up with a differential for
10 pleasure, motorcycle rates. So in that case what we have
11 to do is look at other vehicle types, and use those other
12 vehicle types as a proxy.

13 Now for private passenger vehicles, the
14 differential within rate groups is -- is 13 percent,
15 between pleasure and all purpose.

16 That was used as a guide, and as far --
17 and we picked ten (10), just to be a little bit on the
18 conservative side. The higher differential that you
19 have, the higher you're going to force all purpose
20 motorcycle rates, or the -- may I call it the new all
21 purpose motorcycle rates.

22 So, the bigger differential, the more that
23 you're going to increase the all purpose rates. So
24 somebody who is currently in that blended all purpose
25 rate, the bigger the differential that you pick, the more

1 you're going to see those rates increase.

2 And you know, given that there is some
3 sensitivity to motorcycle rate increases, we thought it
4 was probably better to be on the conservative side at
5 this time.

6 MS. CANDACE EVERARD: And I understand,
7 sir, from the material, that the intention is that
8 pleasure rates will be about 6.5 percent lower than the
9 blended rate and all purpose rates will be about 3.8
10 percent higher than the blended rate; am I correct?

11 MR. DONALD PALMER: That's correct.

12 MS. CANDACE EVERARD: Mr. Palmer, has the
13 Corporation taken any steps or will the Corporation take
14 any steps to ensure that motorcyclists are properly
15 classified as between pleasure and all purpose?

16 MR. DONALD PALMER: The same steps that
17 we take with regard to all purpose and pleasure passenger
18 vehicles and all purpose and pleasure trucks. It's self
19 reporting, it's essentially at the time of -- that we
20 have a reason to check the registration, that we verify
21 that.

22 For example, at the time there's --
23 there's an accident, that's part of the investigation
24 process, to determine where they were going and what at
25 the time of the accident, so that's essentially the

1 verification process.

2 MS. MARILYN MCLAREN: But with respect to
3 the introduction of a brand new insurance use, what the
4 Corporation does in practice, is: Provide written notice
5 to everyone in the new year's policy guide, provide
6 specific notice to motorcycle owners in their renewal
7 envelope, make sure brokers are aware of the change, and
8 require that brokers' draw motorcycle owner's attention
9 to the fact that they now have a choice, and they have to
10 declare that choice.

11 MS. CANDACE EVERARD: Thank you. If we
12 can go back to Tab 27 of the book of documents, and in
13 particular, the second Information Request found at that
14 tab, which was number 54, asked by the Board in the First
15 Round, which deals with claim frequencies during and
16 outside of the riding season.

17 Can you confirm whether the average riding
18 season has, in fact, been extended beyond that which was
19 contemplated when the Corporation decided to implement
20 seasonal rates for motorcycles?

21 MR. DONALD PALMER: I don't know if the
22 riding season has increased. Our recognition of it
23 hasn't changed. We're still looking at a five (5) month
24 riding season.

25 MS. CANDACE EVERARD: Has the Corporation

1 found though that riders are taking advantage of the
2 opportunity to extend the season and, if so, are there
3 any implications towards rate adequacy for motorcyclists?

4 MR. DONALD PALMER: It depends on the
5 year. There are some years that the weather is better
6 and there is more opportunity for riding. There are some
7 years where there isn't even much of a opportunity for
8 riding during the season. And the '03/'04, or '04/'05
9 summer, for instance, very rainy and cold and had a lot
10 less opportunity for riding than previous years. And
11 that's reflected in our -- our experience.

12 As far as whether there's more people
13 taking advantage of the seasonal rules, I think that's to
14 their benefit. Certainly, with our motorcycle
15 experience, because we're using that to rate the
16 motorcycle rates, it'll find its own level.

17 We were very clear with that when we went
18 to a seasonal policy in 2001, I think, that we picked
19 five (5) months with the proviso that even though that's
20 going to be our earning period, we understand that if
21 people ride more then there may be more accidents and the
22 rates will find their own level.

23 MS. MARILYN MCLAREN: Further to that
24 point, in 2000 when we were talking about this change for
25 the upcoming riding season we talked in this forum about

1 the fact that in the Corporation's view the rating
2 practice being monthly earning of motorcycle premiums was
3 likely artificially depressing motorcycle usage by -- by
4 those owners.

5 So, we've eliminated that artificial
6 depression of their usage. We knew that that would
7 likely happen. I don't think we are considering any
8 extension of the earning period. Earning it during the
9 core riding season makes sense.

10 This change was because the Corporation
11 found it reasonable and a better reflection of the use of
12 motorcycles to earn during the five (5) month season.
13 Certainly it has met with support from the motorcycle
14 community.

15 If that started to change and there was
16 arguments amongst -- arguments coming forward from that
17 group that they thought it made -- that there was a
18 significant number of their peers that absolutely totally
19 only wanted to ride during July and August and they
20 thought they were somehow subsidizing other people we'd
21 have to think about whether or not the practice ought to
22 continue.

23 But that, in no way, shape or form, has
24 happened. So, I think riding practices have changed
25 because we were artificially depressing something before.

1 MS. CANDACE EVERARD: Looking then
2 further at the response to Information Request 54 and the
3 number of claims that have occurred outside the riding
4 season; can you comment on whether the Corporation was at
5 all surprised by the number of claims?

6 MR. DONALD PALMER: I don't know if we're
7 surprised by it. I don't know that I had necessarily any
8 -- any preconceived notions of what those numbers would
9 be.

10

11 (BRIEF PAUSE)

12

13 MS. CANDACE EVERARD: So, is there any
14 cause for concern in looking at these number of claims?

15 MR. DONALD PALMER: No.

16 MS. CANDACE EVERARD: Okay. Moving on
17 then, I want to discuss a little bit the implications of
18 the Board's decision this past spring following on the
19 special hearing dealing with loss transfer.

20 And, firstly, I understand that the
21 current rate application does not reflect any of the
22 ramifications flowing from that decision; is that
23 correct?

24 MR. DONALD PALMER: That's correct.

25 MS. CANDACE EVERARD: Can you advise

1 whether the Corporation has undertaken any modelling of
2 the impact of the changes to the implemented on claims
3 attribution?

4 MR. DONALD PALMER: We have started that
5 work. Nothing that's available for prime time. We are
6 currently doing our -- our testing on the data.

7 With the -- the ruling, we didn't have the
8 data in the format that was required, so we're having to
9 build an entire new table to -- for use for rating
10 purposes.

11 And that work is under -- being -- being
12 done as we speak, sort of.

13 MS. CANDACE EVERARD: So is there any
14 indication, at this stage, of the expected direction or
15 order of magnitude of these changes?

16 MR. DON PALMER: No.

17 MS. CANDACE EVERARD: If I can turn your
18 attention then to SM-8.4.2 which is at page 13 of Section
19 SM-8.4

20 There's a discussion, at the bottom of
21 page 13 and continuing on to the top of page 14, about
22 the issue regarding classification of sport bikes.

23 Can you advise the Board if there is any
24 updates to the commentary that appears at the top of page
25 14, that is that the process is underway and CMMG is

1 analysing the classification listing?

2 MR. DON PALMER: I have had a
3 conversation with one of the members of the CMMG at these
4 hearings, as a matter of fact, and they said that they're
5 almost finished at their part of that process.

6 So we likely will be in -- in a position
7 to have more data at next years' rate hearing. I'm not
8 going to quite commit to that, but I think the -- that at
9 least my belief is that process is well under way.

10 MS. CANDACE EVERARD: Thank you. Moving
11 then, briefly, to claims expenses. I'll direct your
12 attention to Tab 25 of the book of documents, which is
13 the Corporation's response to question 36, posed by the
14 Board in the first round of Information Requests. And
15 before we look at that, specifically, perhaps someone can
16 state for the record exactly what claims expenses
17 represent.

18 MR. BARRY GALENZOSKI: Claims expenses
19 would be: The expenses related to the settlement of the
20 claim that would be in MPI's situation, the buildings
21 that we have, their claims centres, the staff that's in
22 those, the supplies that they use, things along that
23 line.

24

25 (BRIEF PAUSE)

1 MS. CANDACE EVERARD: Turning then to
2 schedule 1, attached to the answer at number 36, and
3 looking at, in particular, line 6, which I understand is
4 the ratio of claims expenses to claims.

5 MR. BARRY GALENZOSKI: Yes, that's
6 correct.

7 MS. CANDACE EVERARD: It would appear
8 that comparing the actual numbers for 2005 to the
9 projected numbers for 2007 that there's going to be an
10 increase of just over thirty-six dollars (\$36) per claim.
11 Is that correct; that's -- that's the forecast -- or
12 projection, pardon me?

13 MR. BARRY GALENZOSKI: You're comparing
14 the '06 forecast to the '07 projection?

15 MS. CANDACE EVERARD: No, I'm comparing
16 '05 actual, the three hundred and twenty-seven twenty-
17 seven (327.27) to the projection for '07 of three sixty-
18 four ninety-eight (364.98) which I think is a little over
19 thirty-six dollars (\$36) difference?

20 MR. BARRY GALENZOSKI: Yes, that's
21 correct.

22 MS. CANDACE EVERARD: Okay. And is there
23 a particular explanation for that expected increase?

24 MR. BARRY GALENZOSKI: You have to
25 understand what drives this number. What drives the

1 number is two (2) main characteristics. First of all is
2 the expenses that we're going to incur year over year for
3 the claims expenses and that entails the costs that I've
4 mentioned previously; our building operating costs,
5 salaries, things along that line.

6 And then when you're looking at doing it
7 on a claims expense per claim, then obviously the claims
8 volume can come into play. And so you're going to see
9 changes based on the actual experience related to claims
10 volume, whether it's higher or lower than expected. And
11 then the claims expenses themselves.

12 So, what's -- what would be one (1) of the
13 things that would drive, or some of the things that would
14 drive the actual operating or the claims expenses
15 themselves, would be increases in salary, whether we're
16 increasing in the numbers of staff that would be
17 associated with the claims adjusting process. That would
18 be the main types of expenses.

19 And then offsetting that or -- or making
20 it appear higher than you might expect, would be the
21 change in the volume of the claims, and so we'd have to
22 look at both sides of that.

23 MS. CANDACE EVERARD: I note that the
24 projected figure for 2007 of three hundred and sixty-four
25 dollars and ninety-eight cents (\$364.98) is an increase

1 over the last three (3) year average shown in the far
2 right hand side column, and as well is an increase over
3 the six (6) year average, shown in the column second from
4 the left.

5 Is there any additional information that
6 you can provide to explain the increasing trend?

7 MR. BARRY GALENZOSKI: Well, no the --
8 again, those -- I would expect those type of changes when
9 you're looking at longer time periods, because just the
10 inflation on salaries, for instance, and costs to run our
11 claims centres, those types of costs go up a fair bit
12 more than inflation, generally speaking.

13 I mean, you look at the claims volume,
14 which is shown down on line number 13, "Number of
15 Claims." There you can see that for 2005, for instance,
16 where two hundred and fifty-five thousand eight hundred
17 and four (255,804), projection for 2007 is two hundred
18 and fifty-six thousand zero five nine (256,059).

19 So, the number of claims isn't increasing
20 that rapidly, but the costs of them -- of the actual
21 claims expenses is going up, because of the staffing and
22 building operating costs.

23 MS. CANDACE EVERARD: Okay. Turning then
24 to line 4 of this particular schedule, the claims expense
25 ratio, it would appear that the projection for 2007 is in

1 line with the figure for the last three (3) year average,
2 shown in the far right hand column. Is the increase in
3 claims expense because of -- simply because of an
4 increase in the number of claims, in your view?

5 MR. BARRY GALENZOSKI: No, it has nothing
6 to do with the -- the ratio, it has to do with the -- the
7 increase in the expenses compared to the -- the
8 denominator which is going to be your premium base. And
9 you'll see that we're staying at -- for '05, we're at
10 11.7, and for '07 projection, we're at 11.8, and that
11 shows somewhat of a -- of a level change from year over
12 year.

13 And you'll notice it's down quite a bit
14 from years prior to that, where it was over twelve (12).
15 So that's fairly consistent, is what we would have
16 expectations for.

17 MS. CANDACE EVERARD: I'd just ask you to
18 -- continuing to look at Tab 25, to turn a couple of
19 pages ahead. In addition to Information Request 36 in
20 the First Round you'll find, at Tab 25, the Request
21 number 17 from the Second Round, posed by the PUB.

22 And there's an attachment to the response.
23 This response or the schedule being provided in response
24 to Part C, asking that the schedule be restated,
25 eliminating the impact of extension SRE, and DVL

1 operations.

2 I note that, in looking at the schedule,
3 there are a number of lines that rather than numerical
4 information being presented, it simply says N/A, which I
5 assume stands for not applicable?

6 MR. BARRY GALENZOSKI: Yes, that's
7 correct.

8 MS. CANDACE EVERARD: Okay. And can you
9 confirm why that's the case?

10 MR. BARRY GALENZOSKI: Well, it would be
11 -- a lot of these calculations are run just on a
12 corporate basis, rather than on a per line basis, or line
13 of business basis.

14 And our claims expense per claim would --
15 basic claims -- claims are not just basic, they're
16 usually basic and extension, so they would -- the
17 expenses are not categorized that way, so you really
18 can't make that as a comparison looking at it, just
19 isolating it for basic.

20 So, it would be similar for the other ones
21 that are showing N/A.

22 MS. CANDACE EVERARD: So you're saying
23 that it's not possible to separate the numbers for the
24 two?

25 MR. BARRY GALENZOSKI: That's correct.

1 For instance, you know, as I said, for instance, on the
2 claims, if we have salary expense, for instance, we don't
3 -- we don't run those expenses by line of business.

4 You know, the claim centre staff handle
5 all the claims that come in the door. Costs are
6 allocated based on -- on overall claims incurred dollars
7 and not based on just the basic claim.

8 And, therefore, doing this kind of
9 comparison doesn't work when you're looking at by line of
10 business, basic as being a line of business.

11 MS. CANDACE EVERARD: Okay. We'll get
12 into a little bit on operating expenses then. If I could
13 turn your attention to TI-7 included as part of the
14 Application?

15 MR. BARRY GALENZOSKI: Is that in the
16 book?

17

18 (BRIEF PAUSE)

19

20 MR. BARRY GALENZOSKI: I have that.

21 MS. CANDACE EVERARD: For everyone else
22 that's Volume II, Part 2. I'd ask you to look at page 1
23 after the cover page. The first schedule at TI-7 and, in
24 particular, line 5 relating to, I believe, a ratio
25 between operating expenses per policy.

1 There appears to be an increase from the
2 2004 figures to the 2005 figures up from sixty ninety-
3 eight (60.98) to sixty-seven, ninety-two (67.92) which I
4 gather is a percentage increase of about 11.3 percent.

5 Is there a particular explanation for that
6 significant increase?

7 MR. BARRY GALENZOSKI: Yes, that increase
8 includes the DVL staff costs that were added. So it's
9 not a very comparable number to the previous ones. And I
10 believe that we did some numbers that eliminated the DVL
11 at some point in one of the Information Requests we had.

12 You're not going to be able to compare
13 these numbers on the expense side with the DVL staff
14 included in there because there's no history on that with
15 respect to how that would play out for prior years.

16 So, it's a one-time increase that even
17 though there's an offset because we recover a lot of that
18 money from the Provincial Government that offset isn't
19 shown in here.

20

21 (BRIEF PAUSE)

22

23 MR. BARRY GALENZOSKI: If you go back to
24 your book of reference material under Tab 25 the schedule
25 we were just looking at, that one eliminates the DVL and

1 is more comparable if you're looking at it with respect
2 to the impact on basic.

3 And there when you look at the operating
4 costs per policy you're looking at a change up to the
5 fifty dollars and fifty-seven cents (\$50.57) for the
6 projection for '07.

7

8 (BRIEF PAUSE)

9

10 MR. BARRY GALENZOSKI: And if you want I
11 can give you an explanation as to why that's going up by
12 7.11 percent?

13 MS. CANDACE EVERARD: Yes, please.

14 MR. BARRY GALENZOSKI: And the reason for
15 that is that in the projections going forward there's a
16 contingency put forth with respect to some expenditures.
17 It probably wasn't spent in the previous years.

18 In addition, we -- we lost some of the
19 amortization costs for previous systems in the previous
20 years which aren't -- which would reduce the previous
21 years. So, there's an offset there.

22

23 (BRIEF PAUSE)

24

25 MS. CANDACE EVERARD: While we're looking

1 at Tab 25 of the book of documents and Schedule 1 in
2 response to question 36 in the first round, if I could
3 direct your attention to line 11 relating to operating
4 expenses and there appears to be a significant increase
5 in operating expenses from the 2005 column of \$57 million
6 to the 2006 forecast column of seventy-four (74).

7 I'm wondering what the reasons for that
8 increase would be.

9 MR. BARRY GALENZOSKI: It's my excuse
10 number 2, that concludes DVL, so those numbers are in
11 there.

12 MS. CANDACE EVERARD: Thank you.

13

14 (BRIEF PAUSE)

15

16 MS. CANDACE EVERARD: Okay, continuing on
17 with operating expenses, if we could look at TI-9. First
18 the original TI-9(a) that was part of the June filing.

19

20 (BRIEF PAUSE)

21

22 MR. BARRY GALENZOSKI: I have that.

23 MS. CANDACE EVERARD: In particular, page
24 1, TI-9(a) and the line item second from the bottom
25 entitled, Special Services. There appears to be a fairly

1 significant increase according to this version of the
2 document from the '05/'06 forecasted to the '06/'07
3 projected, an increase of approximately --

4 MR. BARRY GALENZOSKI: \$2 million.

5 MS. CANDACE EVERARD: -- 2 million.

6 MR. BARRY GALENZOSKI: Yes, that would be
7 a contingency for future projects.

8

9 (BRIEF PAUSE)

10

11 MS. CANDACE EVERARD: Is that something
12 that has been allocated in previous years?

13 MR. BARRY GALENZOSKI: Yes, you would
14 have seen that in previous years, where we would have
15 that contingency and then when you do the actual numbers
16 for the prior years, if that wasn't spent, then of course
17 that drops out and including in the forecast that would
18 have dropped out if it wasn't expected to be spent.

19 But, we would budget for that in the going
20 forward year, and that's why you see that little bit of a
21 bump up in that particular year.

22 MS. CANDACE EVERARD: So, for the year of
23 the Application, what types of projects may we be looking
24 at?

25 MR. BARRY GALENZOSKI: Again this is a

1 contingency, so it allows some funds for things -- to
2 take things on that wouldn't necessarily be clearly
3 defined today. They could relate to some of the projects
4 that we've already talked about, whether it's the
5 business process review or something that might fall out
6 of that.

7 It could relate to something that might
8 come out of an employee opinion survey. A whole variety
9 of different reasons why we may have a need to spend some
10 money and we need to have some amount budgeted just in
11 case there's something that comes along.

12

13 (BRIEF PAUSE)

14

15 MR. BARRY GALENZOSKI: And if I refer you
16 to CAC/1-21(c) there's a whole schedule there that
17 details all the special services for '04/'05 actual,
18 '05/'06 forecast, and '06/'07 projected. And in there
19 you'd see that special services other is up by about \$2
20 million.

21 And we give you all the breakdown of where
22 the other special services costs are and then we
23 breakdown that special services other which is up by the
24 2 million and we show that there's a contingency for
25 consultants development, environmental energy et cetera,

1 or no, contingencies for the new projects; that's
2 basically what that's for.

3 So that's all documented under CAC/MSOS-1-
4 21(c).

5

6 (BRIEF PAUSE)

7

8 MS. CANDACE EVERARD: If we could look at
9 now part of MPI-8 which contains the revised schedules
10 that were forthcoming late last week, there is a revised
11 version of TI-9(a) included in that package.

12 MR. BARRY GALENZOSKI: I have that.

13 MS. CANDACE EVERARD: Dealing with the
14 special services line, again second from the bottom, it
15 would appear that the forecast number for the '05/'06
16 year has increased by about five hundred thousand
17 (500,000) over that which was set out in the June
18 document.

19 Is that because there's more certainty at
20 this stage, now that we're a few months later, or is
21 there some other explanation for that change?

22 MR. BARRY GALENZOSKI: No, it would just
23 be that explanation. You've got another couple of months
24 of actual experience, we would have made some commitments
25 with respect to certain projects that we might be looking

1 at, and so there was an additional five hundred thousand
2 dollars (\$500,000) identified.

3

4

(BRIEF PAUSE)

5

6 MS. CANDACE EVERARD: Okay. Thank you.
7 Moving then to capital expenditures for a moment. If I
8 could direct your attention to Tab 40 of the book of
9 documents, which contains the Corporation's response to
10 the Board's Information Request at number 19 in the
11 Second Round, relating to the business process review.

12

MR. BARRY GALENZOSKI: I have that.

13

14 MS. CANDACE EVERARD: I understand at sub
15 A of the response, that the total capital expenditure
16 budget for the business process review is \$20 million
17 over the next number of years; is that correct?

18

19 MR. BARRY GALENZOSKI: Yes, that's our
20 preliminary review of what we think the amounts might be.

21

22 MS. CANDACE EVERARD: We've heard a
23 little bit of evidence from the Panel about one (1)
24 component of the business process review, that is dealing
25 with DVL. But perhaps someone can provide a general
overview of what the BPR will entail, and what areas of
the Corporation's operations will be addressed in the
business process review?

1 MR. BARRY GALENZOSKI: Well the business
2 process review will be quite far ranging with respect to
3 DVL, and it will encompass all aspects of the operation
4 of DVL.

5 How it will be configured in the future,
6 the -- it'll take -- take into account some of the
7 immediate concerns we have with respect to things like
8 the photo cameras that are currently in use for taking
9 the pictures for the driver's license and then the
10 ongoing systems and how that will all function in the
11 future, as well as the amalgamation of -- of like
12 functions that currently exist within DVL, and currently
13 exist within MPI.

14 So, it -- it will be a complete business
15 review of that entire business segment.

16 MS. CANDACE EVERARD: So, if I understand
17 you correctly, the review will relate to DVL and the
18 amalgamation of DVL into the Corporation, but nothing
19 beyond that; is that what I'm hearing?

20 MR. BARRY GALENZOSKI: Well the business
21 process review is -- is centred on DVL operations, okay.
22 So it is -- it is -- it's focussed on that and it will --
23 it will deal with that. But, it will obviously have to
24 have some tentacles that go into other parts of the
25 organization, just because there is an overlap of some of

1 the services.

2 For instance, if you look at the IT
3 Services, there's -- there's people that work in IT in --
4 in DVL, as well as Information Technology at MPI.
5 However, you know bringing those together, is there -- is
6 there synergies? Can we save on certain staff positions?
7 Is there going to be a reassignment?

8 Those types of things, will all be part of
9 that particular review.

10 MS. CANDACE EVERARD: What about
11 bonus/malice system, will that be looked at?

12 MS. MARILYN MCLAREN: Yeah, I was just
13 going to expand a little bit on what Mr. Galenzoski said.
14 The business process review is really fostered by the
15 amalgamation announcement. It is about DVL.

16 But, we're not limiting our efforts to
17 considering how to do the work of DVL better. We are
18 considering how to meet any broader needs that the
19 Corporation has, now that we have the opportunity to do
20 so.

21 So, clearly any decisions that we make
22 about enhancing the efficiency with which DVL does its
23 work, has to also have full consideration to something
24 like corporate needs with respect to a better way to deal
25 with, you know, giving good drivers a break, and

1

2 MS. CANDACE EVERARD: There is reference
3 at the bottom of page 30 and continuing onto the top of
4 page 31 relating to the completion of the business
5 process review and how that ties in to the review of the
6 bonus malice system.

7 Can the Corporation give an indication of
8 when the scope and timing of the business process review
9 may be established and where that will take things with
10 the bonus malice system?

11 MS. MARILYN MCLAREN: By the end of this
12 fiscal year we will have made most of our decisions about
13 the kinds of changes we want to make with the DVL
14 organization and areas of responsibility.

15 Just based on what I understand at this
16 point, I would expect that we would be to the point of
17 having serious conversations about a new bonus malice
18 structure in probably at the '08 proceedings in -- in
19 early 2007 we may be very well be talking about what we
20 might be in a position to do in 2008.

21 MS. CANDACE EVERARD: That would be the
22 GRA for the '07/'08 insurance year?

23 MS. MARILYN MCLAREN: GRA for the '08/'09
24 insurance year, taking place in 2007.

25 MS. CANDACE EVERARD: Okay. Just getting

1 into the -- the scope of the business process review in a
2 little bit more detail. If I can just ask you to turn
3 back within SM-8 to page 5 from page 30.

4 The business process review is described
5 there as a corporate-wide review and there are a list of
6 a number of questions that the review is expected to
7 answer.

8 Could you perhaps go through that list and
9 give some examples of areas that you may see relating to
10 each bullet?

11 MS. MARILYN MCLAREN: Some of it might be
12 a bit of a stretch. We're very early in the process but
13 I'll give it a shot.

14 "How can we serve our customers
15 better?"

16 One of the very, very basic situations
17 that many Manitobans find themselves in is, you know,
18 don't you people who take care of vehicles ever talk to
19 those people who take care of drivers? Why do I have to
20 tell both of you when I move? Something very simple as
21 that.

22 "Where can we add value?"

23 I think that we're certainly hoping to
24 find answers to that question in the area of road safety,
25 road safety data. What can we do to really influence

1 driving behaviour?

2 "How can we make better use of our
3 resources?"

4 I think that comes down to some of the
5 examples that Mr. Galenzoski talked about where you're
6 going to have someone in the call centre answering a call
7 about a driver license fee or where can I get my driver
8 license photo taken and the next time answering a claims
9 question and the next time, within the same few minutes,
10 answering a question about time payment rules and time
11 payment processes.

12 When you've got two (2) separate call
13 taking facilities they are significantly less efficient
14 than if you can put them together.

15 Streamlining processes, I think for the
16 most part what springs to mind there is clearly work
17 related to DVL. You know, they still, for the most part,
18 operate the way Manitoba Public Insurance operated with
19 respect to vehicle registration and insurance, prior to
20 1995.

21 It still takes people many, many weeks to
22 get their permanent documentation in the mail, if they
23 have to make a change to their driver licence
24 information.

25 We need to do a better job of that.

1 And what can we do before that we can do
2 now? I think we have opportunities in terms of
3 maximising -- potentially maximising some of the services
4 that take place in different locations.

5 I think we can pull some of that together,
6 create opportunities for people to get more done with
7 less trips to government offices and things along those
8 lines.

9 MS. CANDACE EVERARD: Thank you. Can the
10 Corporation advise of who is going to be conducting this
11 review?

12

13 (BRIEF PAUSE)

14

15 MS. MARILYN MCLAREN: I think we
16 responded to an Information Request somewhere along the
17 lines in that regard. We are conducting the work,
18 primarily, with in-house resources, getting some external
19 expertise at this time, primarily from EDS who's
20 responsible for maintaining our core business systems are
21 working with us on this project but it's primarily done
22 with internal resources.

23

24 (BRIEF PAUSE)

25

1 MS. CANDACE EVERARD: Was the external
2 consultant engaged as a result of a tendering process or
3 was it done some other way?

4 MS. MARILYN MCLAREN: With the negotiated
5 contract that we have to support our core business
6 systems with EDS, we have the opportunity to at -- sort
7 of a preferential rating structure, to add work to that
8 contract on an annual basis.

9 It was done through that process.

10 MS. CANDACE EVERARD: So is there a
11 specific document by way of amendment to the larger
12 contract that exists that could be produced to the Board
13 dealing with the business process review?

14 MS. MARILYN MCLAREN: Yes, what the
15 process is, a signed change request. I'd have to check
16 to see if there was any sort of confidentiality or
17 privacy concerns, but assuming there's not, that's
18 something that we could do.

19 MS. CANDACE EVERARD: You will undertake
20 to do so then?

21 MS. MARILYN MCLAREN: Once I confirm that
22 that's something we can disclose, I will.

23

24 --- UNDERTAKING NO. 9: MPI to produce for Board the
25 signed change request.

1 MS. CANDACE EVERARD: Thank you. Looking
2 back at Tab 40 and the response to Information Request
3 number 19 in the Second Round, at sub (a) which sets out
4 the budget going forward, can you advise of when the
5 amortization period will begin and over what period of
6 time it will extend?

7 MR. BARRY GALENZOSKI: Amortization
8 generally begins when the business process review is
9 completed and the amortization period is five (5) years.

10
11 (BRIEF PAUSE)

12
13 MS. CANDACE EVERARD: Will the business
14 process review include a review of IT upgrades on the DVL
15 side?

16 MR. BARRY GALENZOSKI: A big piece of
17 this will be information technology costs associated with
18 changing systems or amalgamating systems.

19 You know, the likelihood is, is that a lot
20 of this could be delivered out of the AutoPac online
21 system that currently exists with some modifications.

22 MS. CANDACE EVERARD: So which line of
23 business would bear the cost of any upgrades?

24 MR. BARRY GALENZOSKI: Well, it's all --
25 right now that's all being charged to the extension line

1 of business.

2

3

(BRIEF PAUSE)

4

5

MS. CANDACE EVERARD: Okay. So the Corporation has budgeted 2.6 million for 2005/2006 with respect to the business process review.

6

Can you advise of whether the Corporation is on target to this point?

7

8

MR. BARRY GALENZOSKI: Yes, I believe we're pretty close to on target right now.

9

10

MS. CANDACE EVERARD: And is the budgeted total of \$20 million going forward still an appropriate figure?

11

12

13

MR. BARRY GALENZOSKI: It's appropriate for right at this moment. That amount could change based on more information coming forth as this process completes by the end of the year.

14

15

16

MS. CANDACE EVERARD: And if I can refer you then to Tab 26 of the Book of Documents, which contains the Corporation's answer to Question 44, posed by the Board in the First Round of Information Requests. And in particular the attachment -- the first attachment to that response, which is numbered 1.

17

18

19

20

21

The last line in the table represents

22

23

24

25

1 organizational and developmental costs. Can you please
2 identify the nature of the projects giving rise to the
3 amounts budgeted over the last five (5) years?

4 MR. BARRY GALENZOSKI: These would --
5 these would be projects involved -- you can see the
6 actuals are -- are not very large. We had big forecasts
7 in projected amounts because we -- we would always have a
8 fairly substantial amount put aside for things like the
9 side based project that we were looking at and we talked
10 about over the last couple of years that never went
11 ahead.

12 But, there was -- there was significant
13 amounts of money set aside in the event that that was
14 going to move forward.

15 When you look at the schedule, and let's
16 just deal with one (1) -- one (1) of the years, let's
17 deal with '03/'04 for instance, and you look at that
18 organization development costs, we're showing an actual
19 forecast and a projected. The actual was a hundred and
20 sixty-six thousand dollars (\$166,000). The forecast was
21 5.3 million and the projected was 8 million.

22 Well, that was because there was some big
23 contingencies set aside for some of these projects like
24 the side based, that was a big one (1) at that point in
25 time that didn't proceed. We determined that the urgency

1 of that wasn't as great as it was originally thought and
2 we deferred that project.

3 So, even though there was big -- a large
4 component set aside in the budget, on the capital side,
5 not on the expense side, that wasn't actually proceeded
6 with. And if I look down in, for instance, in '04/'05,
7 you'll see we had an actual of zero, forecasted of 2
8 million and a projected at eight (8).

9 Again, the same thing happened there.
10 There was some amounts of money set aside, some of it was
11 for specific objectives, others was more of a
12 contingency, and it was only being spent once we
13 determined we had a real reason to spend it. In this
14 case we didn't spend any of that money.

15 MS. CANDACE EVERARD: Looking
16 specifically at the figures for 2005/'06, can you give an
17 explanation for the increase in the projected figure of 2
18 million to the forecasted figure of 3.3 million?

19 MR. BARRY GALENZOSKI: Well that would
20 have to do with some information with respect to the
21 business process review, which would be part of that
22 number that would be in there. I think we were looking
23 at a number of 2 1/2 million or \$2.6 million, that we're
24 talking about for that one (1) alone.

25 So, that would have been updated, and even

1 though the projected -- the projection would have been
2 something that was provided some time ago, and this is
3 now more precise information. And then when we get into
4 the actual we'll fill that in once the year's complete.

5 MS. CANDACE EVERARD: Okay. Next if I
6 can direct your attention to TI-12, which is not in the
7 Book of Documents, but was included with the Application,
8 and specifically page 1 of TI-12, Volume II, Part II.

9 MR. BARRY GALENZOSKI: I have that.

10 MS. CANDACE EVERARD: It would appear
11 under the heading, "Data Processing Equipment, Additional
12 and Replacement," that actual expenditures in 2004/2005
13 were just over 3 million, and looking at the subsequent
14 schedules for 2005/'06 and 2006/'07, that the
15 expenditures under that heading are expected to be in and
16 around the \$3 million mark; is that correct?

17 MR. BARRY GALENZOSKI: Yes, that's
18 correct.

19 MS. CANDACE EVERARD: And is that
20 something that's expected to continue beyond 2006/2007?

21 MR. BARRY GALENZOSKI: Yes. This
22 demonstrates a -- you know, a renewal of equipment on a
23 cyclical basis. So as -- as equipment is -- reaches its
24 replacement date, then it is -- that would occur. That
25 would also include upgrades to -- to existing hardware

1 that we might have for things like communication, and
2 those types of things.

3 MS. CANDACE EVERARD: Thank you.

4 Sorry, Mr. Chairman, I'm at a good place
5 to pause. I note the time is five (5) to 4:00; would
6 this be an appropriate time to adjourn for the day?

7 THE CHAIRPERSON: That would be just
8 fine. Thank you very much. We'll see you all tomorrow.

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10 (PANEL RETIRES)

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12 --- Upon adjourning at 3:55 p.m.

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16 Certified Correct,

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Carol Wilkinson, Ms.

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