



“When You Talk - We Listen!”



MANITOBA PUBLIC UTILITIES BOARD

Re: MANITOBA HYDRO
GENERAL RATE APPLICATION
2014/15 AND 2015/16

Before Board Panel:

- Regis Gosselin - Board Chairperson
- Marilyn Kapitany - Board Member
- Richard Bel - Board Member
- Hugh Grant - Board Member

HELD AT:

Public Utilities Board
400, 330 Portage Avenue
Winnipeg, Manitoba

June 19, 2015

Pages 4610 to 4699

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1 --- Upon commencing at 1:01 p.m.

2

3 THE CHAIRPERSON: Good afternoon. I
4 believe that we're ready to resume the proceedings. So
5 without further ado, I welcome the representatives of
6 Manitoba Hydro.

7 And I guess the first question I have to
8 ask -- it has nothing to do with the rate hearing -- is
9 I'm wondering whether Mr. Czarnecki and Mr. Cormie are
10 running the marathon on Sunday. Not running it? No.

11 MR. DAVID CORMIE: I'll be watching it.

12 THE CHAIRPERSON: Okay. Okay.

13 MR. BRENT CZARNECKI: I must say, with
14 the regulatory fatigue, it just wasn't an option.

15 THE CHAIRPERSON: So I don't think we
16 have any administrative matters to attend to, Mr.
17 Peters? No?

18 MR. BOB PETERS: I'm not aware of any
19 new ones that have arisen, and we have received
20 electronically Manitoba Hydro's final argument
21 PowerPoint.

22 And I did not see a written argument,
23 but remembering what Mr. Czarnecki told us of
24 yesterday, that we'll probably hear from them today in
25 terms of their expectation as to providing that

1 relatively early next week. Thank you.

2 THE CHAIRPERSON: Thank you, Mr.
3 Peters.

4 With that, I'll turn the microphone over
5 to Ms. Fernandes.

6

7 CLOSING SUBMISSIONS BY MANITOBA HYDRO:

8 MS. ODETTE FERNANDES: Yes. Thank you.
9 Good afternoon, Chair -- Mr. Chairman, Board members
10 Kapitany, Bel, and Grant. It is apparent as we have
11 proceeded through this hearing that the panel is --
12 they have a good handle on the arguments of the
13 parties.

14 Given the unfortunate circumstances we
15 find ourselves in, Manitoba Hydro is not able to
16 provide complete oral comments to everything that we
17 have heard over the last couple of days.

18 So for purposes of our oral argument, we
19 have provided a slide presentation which highlights
20 what Manitoba Hydro feels is the important information
21 the Board requires in order to make its decision on
22 rate requests.

23 Manitoba Hydro will provide a
24 comprehensive written argument, as indicated by Mr.
25 Peters, for your review which we hope the Board will

1 take the time to read and process. And we anticipate
2 that that will be provided either Tuesday or Wednesday
3 of next week.

4 With respect to procedural comments and
5 suggestions made by Intervenor, Manitoba Hydro may
6 provide some preliminary thoughts in its written
7 argument. However, we submit that parties need to take
8 a step back and we need to see what we have done well
9 and what we can improve upon. And Manitoba Hydro looks
10 forward to participating in consultations with respect
11 to improving the overall process.

12 With respect to comments regarding
13 procedures such as minimum filing requirements and
14 modelling, the Board has already determined that that
15 issue will be dealt with in a separate proceeding. And
16 Manitoba Hydro believes this is the correct course of
17 action as the issue of modelling, for example, is not
18 as simple as providing it in confidence to the parties.

19 There are a number of complex issues
20 with -- which the Board needs to hear and understand
21 prior to making any recommendations.

22 We note that -- and the reason why we're
23 bringing this up now is we note for one (1) thing, in
24 Order 33/'15, the PUB included a comment that it
25 understood that at the Lake Winnipeg Regulation

1 hearings, Intervenors were provided with access to a
2 Hydro model.

3 And I can tell you that's not the case.
4 The only model which was provided was, firstly, a model
5 that was created specifically for a very limited
6 purpose of testing one (1) assumption in one (1) of the
7 tabs.

8 And the only individual that was
9 provided with access to that model was the independent
10 expert consultant hired by the CEC, and that was
11 provided under the terms of a non-disclosure agreement.

12 Mr. Williams also indicated yesterday
13 that MPI had shared one (1) of its models. And we want
14 to be very careful with any impression that may have
15 been left on the -- with this Board.

16 Manitoba Hydro checked with MPI as to
17 what occurred, and we can advise that what was done was
18 that MPI had an open session explaining one (1) of its
19 models, and they performed a live run to parties who
20 were interested in attending. The Board needs to hear
21 the evidence from the parties because MPI indicated
22 that although CAC asked for the model, it was not
23 provided. So again, we think there needs to be an
24 actual process in place, and the Board needs to hear
25 submissions from all the parties -- parties prior to

1 making any determination on this issue.

2 One point that I feel compelled to make
3 is that I take great offence to any insinuation that
4 the testimony of Manitoba Hydro witnesses was
5 rehearsed, or that Manitoba Hydro needs external third
6 parties to come in and review every aspect of our
7 business. These are real people who perform their jobs
8 with a great deal of professionalism and integrity.

9 The employees that appeared before you
10 worked tirelessly day in and day out. They are
11 dedicated, and they truly care about not only providing
12 safe and reliable service, but also ensuring that they
13 balance the impacts to customers. They believe
14 strongly in their -- in the jobs they perform, and they
15 believe strongly in the path put forward by Manitoba
16 Hydro.

17 There were comments made during
18 Intervenor arguments that Manitoba Hydro has a pitch
19 without a plan. To the contrary, Manitoba Hydro
20 submits that the only party that has put forward a
21 credible plan in terms of dealing with the upcoming
22 decade, and the future of Manitoba Hydro and the
23 impacts on customers, is Manitoba Hydro. The pitches
24 without plans, we submit, are coming from Intervenors.

25 Parties to this proceeding have

1 attempted to portray that the major investments are
2 only coming in the future. We would like to remind the
3 PUB that Wuskwatim came into service at a cost of \$1.6
4 billion. The Riel Station and Pointe du Bois spillway
5 rebuild came into service at a cost between 800 and
6 \$900 million. Currently, we are investing about 500 to
7 \$600 million on sustaining capital.

8 The fact of the matter is that even
9 before the in-service of Keeyask and Bipole, which is
10 actually occurring within the next four (4) to five (5)
11 years, we are currently investing on behalf of
12 customers. Bipole III will provide reliable service
13 for the current generation of ratepayers, as well as
14 future generations.

15 These are significant investments, and
16 not something we can kick down the road easily. We are
17 not asking customers to prepay for something that will
18 not benefit them. This isn't something that we can
19 defer for a few more years to future GRAs. If we want
20 to maintain rate stability for customers, we need to
21 pay attention to them now. As Mr. Rainkie indicated at
22 transcript page 284, the future is now.

23 The evidence at this hearing clearly
24 shows that Manitoba Hydro is the only party that put
25 forth a credible plan to deal with the investments that

1 Manitoba Hydro is making on behalf of its customers.
2 The Manitoba Hydro plan is to gradually rate -- raise
3 rates to cover the costs of investments that are made
4 on behalf of customers in order to ensure the continued
5 safe and reliable service, and promote rate stability
6 and predictability for customers.

7 Other parties have based their positions
8 on hope or denial. Hope is not a plan. Denial is not
9 a plan. Punishing Manitoba Hydro for perceptions of
10 past transgressions is not a plan. In fact, it is
11 quite surprising that Intervenors put forth these
12 pitches without plans seeming to punish Manitoba Hydro
13 when it is clear that any punishment actually impacts
14 customers in the form of impacts to safe and reliable
15 service, as well as potential future higher rate
16 increases.

17 Hoping that the future will be better,
18 or that something will occur which will drastically
19 change Manitoba Hydro's projections and rate requests
20 isn't a plan. The future reality will not change
21 before the next GRA. In fact, postponing the rate
22 increases will only put more pressure on Manitoba
23 Hydro, and on customers, as Manitoba Hydro will be
24 required to ask for higher than 3.95 percent rate
25 increases.

1 Deferring a hundred million dollars of
2 cost per year using rate-regulated accounting so that
3 future customers can shoulder the bill isn't a plan.
4 Advocating that Manitoba Hydro hasn't filed every
5 report, working paper, document, or piece of paper
6 within the Corporation hoping to find something that
7 will change the projections, again that isn't a plan
8 and it won't change the future.

9 It fails to recognize the reality that
10 is staring us in the face today, and we need to deal
11 with the realities that are before us. This isn't the
12 time to be diving for dollars, as his -- the term has
13 been commonly referred to in this hearing.

14 Manitoba Hydro has shown you what it is
15 doing in terms of controlling its costs to maintain the
16 projected 3.95 percent rate increases. We are asking
17 customers to invest in the utility that has served them
18 well over many decades. In return, customers are
19 receiving safe service, reliable service, protection
20 against higher rate increases when projects come into
21 service.

22 We were very disappointed, surprised,
23 and sometimes perplexed by some Intervenor positions.
24 We would expect that Intervenors, at this point in
25 time, would want the same type of balance, a health of

1 a utility that provides an essential service, along
2 with rates -- rate stability for customers.

3 We submit that what Intervenor's are
4 proposing is that we roll the dice. They are proposing
5 that we look at the facts then prevailing three (3)
6 years from now. Let's see what comes and then react.
7 If we decide to look at the facts three (3) year for --
8 three (3) years from now, and if we are in a drought
9 and interest rates have gone up, and if Manitoba
10 Hydro's before this Board asking for 6 or 8 percent
11 rate increases, will the Intervenor's be back here,
12 saying, We've looked at the facts and we support
13 Manitoba Hydro's rate increases?

14 I suggest to you that they won't be.
15 They'll be here, saying, That's rate shock. Customers
16 can't afford that. And they will be doing what was
17 mentioned during the course of this hearing. They will
18 be diving for dollars. Waiting to determine a course
19 of action will only result in Manitoba Hydro and its
20 customers being overtaken. We need to follow a
21 credible and reasonable plan so that Manitoba Hydro's
22 position can be maintained.

23 The plan of Manitoba Hydro is to have
24 stable, predictable rates, and we suggest that that is
25 in the best interests of customers. It will help

1 smooth the impact of the variability that is common in
2 a hydro -- hydrological system. The slide in front of
3 you on the top left, you see is the capital expenditure
4 forecast. And in the current fiscal year, we have
5 capital expenditures planned of approximately --
6 approximately \$2 1/2 billion, and for the 2016/'17
7 fiscal year, \$3 billion.

8 As it relates to net income, we would
9 have losses as early as 2016/'17 of about \$58 million
10 without the proposed rate increases, and we'll show
11 that chart to you later on in the presentation. The
12 slide on the top right shows you that even with the
13 three point nine-five (3.95) rate increases, we are
14 projecting losses of approximately \$900 million between
15 2019 and 2024.

16 With respect to net debt, which is on
17 the bottom of that slide, we are projecting that it
18 will increase from 12 billion to 16 billion in
19 2016/'17, and to 23 billion by 2023/'24. And again,
20 that is even with the 3.95 percent rate increases.

21 Dr. Grant, as per your question to Mr.
22 Williams yesterday, I can advise you that Manitoba
23 Hydro is already shouldering a significant amount of
24 debt at current favourable rates. Mr. Hacault
25 yesterday indicated that Manitoba Hydro could finance

1 more. Manitoba Hydro is taking advantage of record low
2 financing, but to finance more than 90 percent of
3 Manitoba Hydro's assets is not a prudent course of
4 action. And because Mr. Hacault made this mention, we
5 would ask, Would MIPUG members finance at this level?
6 If there are one (1) or two (2) slides that you take
7 with you, this would be one (1) of the slides that we
8 ask you to focus heavily on.

9 Now, we would like to just go through
10 and remind you a bit of the evidence that Manitoba
11 Hydro has placed before you during the course of this
12 process. And we think the best place to start is right
13 at the beginning, with Manitoba Hydro's application.
14 As part of its application, Manitoba Hydro requested
15 final approval of the two point seven-five (2.75)
16 interim rate increase effective May 1st of 2014. We
17 requested approval of a 3.95 percent rate increase for
18 2015/'16, and we show the bill impacts on -- in that
19 slide as well.

20 There was final approval of LED rates.
21 There was some changes to the SEP and CRP programs, and
22 we are requesting confirmation that the Board accepts
23 the rate approval process given the proposed
24 modifications. There was a request for final approval
25 of interim orders on SEP and CRP, and approval to

1 rescind the DSM deferral account. Now, this slide
2 doesn't include the time-of-use rates because the Board
3 has determined that that will be held over until the
4 cost-of-service study. And we will address your
5 questions regarding the 2016/'17 rate request near the
6 end of the argument.

7 Now, we think it's important to bring
8 everyone back to Manitoba Hydro's mitch -- mission,
9 which is set forth in its legislative mandate. And the
10 mission statement states that we are to provide for the
11 continuance of the supply of energy to meet the needs
12 of the province and to promote economy and efficiency
13 in the development, generation, transmission,
14 distribution, supply, and end use of power. This is
15 why we exist. The corporate strategic plan is clear
16 that Manitoba Hydro is committed to providing high
17 system reliability.

18 And in terms of how we are doing, you've
19 heard in evidence that Manitoba Hydro receives customer
20 satisfaction ratings that are consistently higher than
21 the national average for Canadian electric utilities.

22 The next slide is a reminder that we
23 offer affordable and competitive rates to customers.
24 We do have amongst the lowest average retail
25 electricity rates in North America, and we have a

1 distinct advantage over most Canadian jurisdictions
2 with respect to the average monthly bills of
3 residential customers.

4 Now, yesterday, Mr. Hacault had a
5 question about the comparison for industrial customers.
6 So, Diana, if you could please bring up page 18 of Tab
7 6, and it's Figure 6.6. And there on the right-hand
8 side, you see the comparison for large industrial
9 customers. And you'll see that the industrial rates in
10 Winnipeg are the lowest of all major Canadian cities.

11 There's been a lot of discussion
12 regarding legislation in Intervenor closing
13 submissions. And although all the parties are aware of
14 the legislation, we -- we thought we would bring you
15 back to some of the legislative framework here in
16 Manitoba.

17 The first thing we want to bring you to
18 is the Manitoba Hydro Act. This is Section 2 of the
19 Act, and although you were brought to this section with
20 respect to pointing out the promotion and economy and
21 efficiency, we want you to look at the first purpose
22 and object listed in this Act. That is:

23 "To provide for the continuance of a
24 supply of power adequate for the
25 needs of the province."

1 This is our primary objective. It
2 doesn't matter if the power is cheap if we can't
3 provide it.

4 We then would like you to move on to
5 section 39(1) of the Manitoba Hydro Act. Section 39(1)
6 is the price payable for power, and it says that:

7 "It shall be such as to return to the
8 Corporation in full the costs of the
9 Corporation."

10 And then they have some inclusions in
11 here. The first one you see there under subsection (a)
12 is the nec -- necessary operating expenses. And then
13 if you move down all the way to subsection (c), you see
14 that:

15 "The sum that, in the opinion of the
16 board, should be provided in each
17 year for the reserves."

18 Now, the mention of the Board in this
19 part refers to the Manitoba Hydroelectric board.

20 And so if we move on to Section 40(2)
21 where we deal with the establishment of the reserves,
22 the legislation sets out what the Manitoba
23 Hydroelectric board determines how best to use those
24 reserves.

25 And if you read through the -- the

1 legislation here, it says it's to provide -- and we'll
2 take you right down to subsection (c). It's for the
3 stabilization by the board of rates or prices for
4 power.

5 And again for the use of the reserves,
6 if you move down to that aspect of it, the reserves
7 were created -- may be used:

8 "Towards the renewal, reconstruction
9 of plant."

10 And if you move to subsection (d):

11 "In such manner towards the
12 stabilization of rates or prices for
13 power."

14 And we bring you to this because the
15 Manitoba Hydroelectric board has a balancing act. You
16 can see how they use those reserves, and they need to
17 balance the capital expenditures and the sustaining
18 capital expenditures that we have to make, along with
19 rate stabilization for customers. And so we submit to
20 you that that's what we are trying to do with the
21 application before the Board.

22 Now, with respect to the reserves, we
23 just want to note that some of the proposals by
24 intervenors, if followed, could deplete our reserves by
25 2020 -- 2020 to 2021. So at that point, there wouldn't

1 be any reserves in order to meet any circumstances that
2 may arise such as a drought.

3 Now, we also thought it would be
4 important to remind all parties about the entire
5 section of Part IV of the Crown Corporations Review and
6 Accountability Act. You've been taken specifically
7 many times to section 26(4), but what we decided to do
8 is we thought we'd put the section in front of you and
9 walk you through it.

10 And the first -- 26(1) says that:

11 "...no change in rates for
12 services...and no new rates for
13 services shall be introduced without
14 the approval of the Public Utilities
15 Board."

16 If you move down to subsection (2), it
17 defines what rate for service means:

18 "Rate for service is the price
19 charged with respect to the provision
20 of power."

21 Now, subpart (4) which you have been
22 brought to before provides the factors that the Board
23 can consider in determining the price charged with
24 respect to the provisions of power.

25 Manitoba Hydro's position has always

1 been that you need to look at the relevant sections on
2 an overall basis, and the Board has a broad discretion
3 in terms of factors that can be approved in -- can be
4 reviewed in approving rates, but this discretion is to
5 be used to fulfill a narrow mandate. And the mandate
6 is the setting of the price charged with respect to the
7 provision of power.

8

9

(BRIEF PAUSE)

10

11 MS. ODETTE FERNANDES: Now, having set
12 up the overall framework, we will move to reminding the
13 Board of the major capital investment drivers and
14 borrowing requirements.

15 As noted in testimony, Manitoba Hydro is
16 entering a period of extensive investment in its
17 infrastructure, and that investment is in order to
18 firstly meet the growing energy needs of Manitoba.
19 Secondly, replacing aging utility assets that are
20 approaching the end of their service lives, and also to
21 address capacity constraints on its existing system.

22 The next slide we have shows the
23 forecast load growth before and after the impact of
24 DSM. You will see that investment is required to meet
25 growing energy needs of Manitoba, as even with load

1 reductions from higher levels of DSM demand for
2 electricity is continuing to grow due to increases in
3 population, higher average energy usage, and industrial
4 and commercial expansion.

5 Now, we will go into a quick overview --
6 overview of the major capital investments, and we want
7 to remind the Board that even with those major capital
8 investments we aren't here asking for 6, 8, or 10
9 percent. We are maintaining our position that we can
10 manage at 3.95 percent.

11 We've provided you with an update to the
12 Keeyask project, and you've heard testimony from Mr.
13 Bowen, and he confirmed that the major procurement is
14 complete and just over 90 percent of the contracts --
15 contracts have already been awarded. Mr. Bowen
16 indicated that we are in the first of seven (7) years
17 in the project, and although there are still many risks
18 we are generally on track.

19 With respect to the Bipole III project,
20 we have provided you with the update to the Bipole III
21 project. And we know this has been an important issue
22 for the Board during this proceeding. We have filed a
23 great deal of evidence with respect to the project, the
24 reason for the cost increases, and the timing of
25 information.

1 We have provided the outline for timing
2 from when bids were received, what had to occur before
3 the new budget was prepared and approved by the
4 Manitoba Hydroelectric board, and that was filed in
5 response to Manitoba Hydro Exhibit number 86. We also
6 provided a presentation regarding the need for the
7 Bipole III project, and Manitoba Hydro intends to
8 address this more fully in its written argument.

9 With respect to the great northern
10 transmission line, this is another one of the
11 investment requirements, and we have provided you with
12 the capital and ongoing costs which have been fully
13 incorporated into the IFF. And Mr. Cormie made a
14 presentation to the panel, and he answered many of your
15 questions.

16 And I'm not going to pretend to be able
17 to speak to it as it's very complicated, but I am
18 grateful that we have Mr. Cormie at the helm on this
19 one, so if you have any questions regarding
20 clarifications as to his testimony, he's right here and
21 he's able to answer them for you.

22 This next slide in front of you shows
23 the sustaining capital expenditures which have been
24 expend -- expended, and which are required over the
25 next decade. Now, this graph has been pulled from one

1 of the other graphs because there was a comment made
2 during the hearing that in some of the other graphs you
3 couldn't quite see the expenditures or the scale of
4 what was happening. So we've put this here, so
5 hopefully you can get a sense of what is happening.

6 Now, the sustaining capital expenditures
7 are required to maintain reliability, and to address
8 anticipated load and customer growth. And Manitoba
9 Hydro will need to increase its sustaining capital
10 expenditures over previous levels in order to maintain
11 safe and reliable service.

12 As you can see from this slide, we have
13 been increasing our sustaining capital gradually over
14 the last ten (10) years, and we will continue to
15 increase our sustaining capital expenditures. And I
16 submit to you that this graph shows you that we are
17 pacing.

18 The magnitude of this investment is
19 approaching a total of \$5.7 billion by 2024, and it is
20 broad-based with significant capital investment
21 requirements in the operational areas of generation,
22 transmission, and distribution. Mr. Hacault indicated
23 that Manitoba Hydro hasn't provided that it proved that
24 it requires the expenditures for sustaining capital
25 today. I would like to take you to the actual evidence

1 that was presented by Manitoba Hydro.

2 This slide was shown as part of our
3 operations and planning panel. These were real
4 examples of the condition of some of our assets here in
5 Manitoba. By looking at these pictures it is clear
6 that there is a need now. If we don't invest today
7 these situations will become worse.

8 The next slide is the overloaded
9 stations in Winnipeg. And this is the capacity problem
10 that's occurring today. It's not occurring five (5)
11 years from now. It's occurring today. The capacity
12 problems decrease over a ten (10) year period, but this
13 is assuming investments based on a 3.95 percent rate
14 increase being requested over the forecast period.

15 And you heard three (3) days of
16 testimony from Mr. Read, Mr. Monin, and Dr. Swatek in
17 candid details of why they needed the money. They
18 never said they didn't need the money. I think in fact
19 at one (1) point they said they wished they had more
20 money. But they testified before you with respect to
21 the real need that there is with respect to replacing
22 these aging assets.

23 The next slide shows you the sustaining
24 capital investment. There was a lot of discussion with
25 respect to prioritization at the hearing. I would like

1 to take you back and remind you of what Ms. Bauerlein
2 explained during the hearing at transcript page 853.
3 She indicated that there are three (3) levels of
4 prioritization. There is the first level which is an
5 overall perspective which determines how much can we
6 spend on sustaining capital.

7 This direction comes from the Manitoba
8 Hydro executive. This is because the executive needs
9 to balance the risks that we know, the risks we assume
10 can happen, with the financial strength of the
11 Corporation and the rate stability of customers. And
12 again, this goes back to the balancing act that we have
13 in our legislative mandate.

14 At transcript page 854 Mrs. Bauerlein
15 continued on and said that the next level of
16 prioritization is the allocation of that investment to
17 the generation, transmission, distribution, and
18 corporate assets. And that's what's being shown in the
19 current slide.

20 Now, the third level of prioritization
21 is having a vice president responsible for each of
22 these categories. It's not one (1) person in charge of
23 all of them. The assets are very different so we have
24 one (1) vice president responsible for each of these
25 assets. And Ms. Bauerlein testified that it was

1 managed through a risk-based approach.

2 There is a common set of criteria that
3 applies to all of them such as financial impacts,
4 employee impacts, public safety, and environmental.

5 But because the assets are so unique and so different
6 they each have their own set of criteria as well.

7 Generation, for example, measures the risk of lost
8 generation. Transmission evaluates the risk associated
9 with non-compliance of regulatory requirements under
10 NERC.

11 And as Ms. Bauerlein indicated this is a
12 continuous process. The allocations are not set in
13 stone. And we submit that that approach is reasonable
14 because we don't want safety and reliability of our
15 system to suffer because we have allocated dollars and
16 refuse to deal with any real and potential issues that
17 arise every single day. These are not placeholders.
18 This is where the money is spent. These are the funds
19 that are allocated each and every year to ensure the
20 safe and reliable service.

21 Ms. Bauerlein advised you that in the
22 last fiscal year we spent about 560 million out of our
23 \$570 million budget. That's 98 percent of our budget
24 that we've spent. Unlike the su -- suggestion of
25 different Intervenors that this is about being right,

1 this is not about being right. This is not about being
2 perfect. This is about being reasonable. It is a
3 reasonable process and we are being reasonable and we
4 are balancing the assets that we have and trying to
5 maintain a safe and reliable service for our customers.

6 This next slide shows you the
7 electricity ca -- capital expenditures. Now, the big
8 blue bars are the major projects coming into service
9 over the next four (4) to five (5) years. The yellow
10 bars are the sustaining capital, and this is what's
11 required to maintain the safety and reliability of our
12 system. The level of total investment will be
13 significantly higher in the next ten (10) year period
14 than in the prior ten (10) years. It peaks at 3.1
15 billion in 2017/'18.

16 Investment costs will be many multiples
17 higher than the historic costs of the existing asset
18 base. There were constant questions by Intervenors of
19 whether or not we need to spend. And I'll bring you to
20 one (1) example. And Mr. Czarnecki will have some
21 further examples later on. But at transcript page 261
22 to 262, you heard evidence that we have in --
23 infrastructure that was installed after World War II.
24 We have generating stations that were put in service
25 much earlier than that.

1 All purveyors of common infrastructure
2 are grappling with the issue of balancing the level of
3 investment, the right pace of investment, and trying to
4 obtain the necessary funds to make that work. Given
5 the critical nature of electricity service to
6 Manitobans, we certainly want to make sure that the
7 pace is appropriate. We don't want the requirements to
8 overwhelm us. We don't want to get behind the
9 eightball such that we do not have the ability to
10 respond. We can't afford to do that with an essential
11 service such as electricity.

12 When you add all of these expenditures
13 together, including DSM, you can see that investment is
14 required. It's incorrect to suggest that current
15 ratepayers are being asked to pay for future projects
16 and current rates. These projects are being built
17 today.

18 And I've noted earlier that Wuskwatim is
19 in service, Riel, Pointe du Bois. Bipole III and
20 Keeyask will be coming into service in the next four
21 (4) to five (5) years. Today's generation, tomorrow's
22 generation are going to get the benefit of these
23 expenditures.

24 The next slide shows you the electricity
25 capital expenditures and cashflow from operations with

1 a proposed and indicative 3.95 percent rate increases.
2 Now, the heavy black line shows the cashflow from
3 operations. And that black line includes the projected
4 rate increases. And it shows you that throughout the
5 period, it won't be sufficient in all the years to
6 fully fund sustaining capital requirements. Anything
7 above that black line is what we are borrowing.

8 Manitoba Hydro doesn't have access to
9 shared capital like private utilities. We need to fund
10 investments and assets through a combination of
11 internally generated funds and debt financing. In
12 about 2019, for a period of four (4) years, and you'll
13 see that in the graph in front of you, our cashflow
14 isn't going to be enough to fund even sustaining
15 capital requirements, and it will have to be funded
16 through debt financing.

17 The suggestion by Intervenors that we
18 shouldn't consider cashflow for -- for regulatory
19 purposes is actually quite puzzling. There was a
20 comment made by Mr. Hacault. And we wonder, just like
21 any prudent business, wouldn't MIPUG members consider
22 cashflow in terms of their expenditures, as well?

23 Now, this next slide shows the projected
24 electric operation borrowing requirements. We've
25 included the debt refinancing requirements for existing

1 debt in the light blue, and the new financing in the
2 dark blue. The total debt requirements will peak at a
3 level of about 3 billion -- yeah, \$3 billion per year,
4 and these are unprecedented levels in Manitoba Hydro's
5 history.

6 This is a reminder that we do have debt
7 refinancing to do in addition to the new debt we are
8 taking on. The mortgage is already quite large.
9 Manitoba Hydro has been taking advantage of historical
10 low interest rates. And I, for one, am very happy that
11 Mr. Schulz is in charge of this.

12 Mr. Schulz commented one (1) morning,
13 and this stuck with me. Before he provided his
14 testimony, he came in here and he said, Well, I had
15 some debt issues this morning, so he was very busy
16 doing his job before he even came to testify before
17 this panel.

18 Electric utilities such as Manitoba
19 Hydro are capital-intensive bus -- businesses. We
20 manage assets on behalf of customers. So it's critical
21 that we maintain access to low-cost financing during
22 the period of extensive capital investments as
23 customers pay for financing through their rates.

24 Now, we now want to remind the Board of
25 the reasons for the proposed rate increases. Now, this

1 slide shows you the electric expenses compared to
2 revenue. As indicated in evidence, the required
3 capital investment is projected to double the asset
4 base and carrying costs of electric operations in the
5 next ten (10) years.

6 Over that ten (10) year period, the
7 total electric costs are projected to double from 1.5
8 to \$3 billion. This is primarily due to increased
9 finance and depreciation costs.

10 Finance expense is going to increase
11 from 500 million to 1.3 billion over the next ten (10)
12 years. That is more than two point seven (2.7) times,
13 and that assumes the 3.95 percent rate increases.

14 The proposed indicative rate increases
15 accumulate to 42 percent by 2024, resulting in
16 projected losses of \$900 million on electric operations
17 between 2019 and 2024.

18 These next -- this chart shows you the
19 projected net income and projected retained earnings,
20 both with the 3.95 percent increase and with no rate
21 increases.

22 As indicated previously, the proposed
23 and indicative rate increases accumulate to 42 percent
24 by 2024, but revenue requirement doubles or increases
25 by 100 percent over the same period, which results in a

1 \$900 million loss.

2 Financial reserves or retained earnings,
3 which is on the right, are projected to decrease from
4 \$2.7 billion to \$2 billion by 2024. And that's, again,
5 with the proposed and indicative 3.95 percent rate
6 increases. Without the proposed and indicative rate
7 increases, reserves would be totally depleted by 2023.

8 This is why Manitoba Hydro is requesting
9 the minimum three point nine-five (3.95) increases.
10 Our evidence has been consistent. We are balancing
11 between the investment required to maintain our assets
12 and our mandate to provide safe and reliable service,
13 and our mandate to provide rate stability for
14 customers.

15 We are not asking for 100 percent rate
16 increases over the next ten (10) years in accordance
17 with how costs are increasing. We have tried to
18 balance these two (2) interests and come up with
19 something that we believe is fair and reasonable to
20 customers.

21 One (1) of the questions that has arisen
22 through this hearing is, When we talk about financial
23 strength of the Utility, what does that mean for
24 customers and the PUB in carrying out its mandate?

25 And Mr. Rainkie discussed this with you

1 in his testimony. He said the financial strength of
2 the Utility is not at odds with taking care of
3 customers. The Manitoba Hydroelectric Board has a
4 mandate to set aside reserves. The financial reserves
5 are used to maintain rate stability for customers and
6 maintain access to low-cost financing on behalf of
7 customers.

8 Rate stability and predictability for
9 customers depend on the continued financial health and
10 strength of Manitoba Hydro. Without the necessary rate
11 increases, there is significant risk to customers of
12 volatile rate changes and the need for sudden or large
13 increases in the future.

14 This risk is particularly acute in the
15 upcoming period of extensive capital investment.
16 You've been asked by some Intervenors to look at the
17 short term, to review proposals for rate increases in
18 light of facts then prevailing.

19 And I discussed that in my opening
20 comments. If we wait three (3) years and we're in the
21 middle of a drought and interest rates have gone back
22 up, and Manitoba Hydro is here seeking a 6 or 8 percent
23 rate increase, what are the positions of the
24 Intervenors going to be?

25 And I highly doubt they are going to be

1 supportive of Manitoba Hydro's requests at that time.
2 This is why, again, Manitoba Hydro is asking you to
3 take the steady approach that we are taking.

4 Now, the next two (2) slides show the
5 projected equity ratio and the projected interest
6 coverage and capital coverage ratios. Those are the
7 targets by which we measure financial strength of
8 Manitoba Hydro, and these targets are still valid. As
9 you can see, the equity ratio is projected to
10 deteriorate to 10 percent by 2023 with the requested
11 3.95 percent rate increases.

12 The interest coverage and capital
13 coverage ratios are projected to be well below the
14 target levels of one point two (1.2) for most of the
15 years of the forecast. Again, this is with the three
16 point nine-five (3.95) proposed and indicative rate
17 increases.

18 We've acknowledged through our evidence
19 that Manitoba Hydro recognizes the financial targets
20 will not be maintained during years of major
21 investments in the generation and transmission system.

22 This is the balance. We still have to
23 maintain minimal financial results and ratios and
24 provide necessary assurances to those who borrow us the
25 money that we can make steady progress towards the

1 targets once investment -- once the investment period
2 is complete. When looking at these projects, we don't
3 see spectacular results as been -- as has been
4 commented on by Mr. Bowman.

5 KPMG is reviewing our targets, and we've
6 -- we've mentioned that at this hearing. The report
7 will be filed at the next general rate application, but
8 that doesn't mean targets don't exist or that it's not
9 a useful measure of Manitoba Hydro's financial
10 strength.

11 Now, at transcript page 413, Mr.
12 Rainkie, I believe, gave you a bit of a spoiler alert,
13 and he indicated that KPMG's indication is that our
14 current targets are reasonable, but the lower end of
15 the spectrum that they would see for comparable
16 utilities.

17 Their perspectives are that while those
18 targets are reasonable, we should look at strengthening
19 those targets. We should -- so I think you can infer
20 from both of those recommendations that relaxing them
21 isn't something they would recommend, and that's what
22 Mr. Rainkie indicated to this Board.

23 At transcript page 327, we also
24 commented that you can see Crown utilities in Canada
25 actually bolstering their equity ratios, not relaxing

1 their targets at this point. So Manitoba Hydro submits
2 that the financial targets we have are still very
3 relevant, and are important in determining the
4 financial strength of Manitoba Hydro.

5 Now, the next slide shows you the next
6 extraprovincial revenue. And historically, net
7 extraprovincial revenues have enabled Manitoba Hydro to
8 maintain low electricity rates for Manitobans. The
9 revenues have averaged approximately 365 million a year
10 between 2005 and 2009. More recently, prices are lower
11 and those net extraprovincial revenues have not been
12 strong, and they're projected to be between 147 million
13 to 181 million in the next three (3) years.

14 Rate need to gradually increase to
15 compensate for this reduction. Now, there were
16 comments made regarding the forecasting of net
17 extraprovincial revenues, as well as interest rates,
18 and a lot of looking back to previous years by some of
19 the Intervenors. So for a moment, let's look back at a
20 few of the events which occurred which impacted the net
21 extraprovincial revenues and Manitoba Hydro's
22 forecasting.

23 Firstly, if we look at the economic
24 recession of 2008, that is not self-inflicted. New
25 technology such as fracking which affected the prices

1 of natural gas, again, that was not self-inflected.
2 The low interest rates which have been persistent as a
3 result of the new Bank of Canada view on interest
4 rates, again, that is not self-inflected.

5 So what we are submitting again is that
6 rates need to gradually increase to compensate for the
7 reduction that we have experienced in the net
8 extraprovincial revenues.

9 Now, this chart in front of you shows
10 you a comparison of the retained earnings and financial
11 ratios, both without the proposed rate increases at the
12 top of the slide, and then it includes the proposed
13 rate increases about the middle of the slide. Approval
14 of the appro -- proposed rate increases are necessary
15 to maintain net income and financial ratios for
16 2015/'16, and 2016/'17, at acceptable levels, and to
17 promote rate stability for customers.

18 You can see that without the proposed
19 rate increases at the top there, Manitoba Hydro is
20 projecting net income of \$58 million in 2016, and a
21 loss of \$58 million in 2017. The equity ratio would be
22 at 15 percent. The interest and capital coverage
23 ratios would decline to point nine-three (.93) and
24 point seven-four (.74), and that's in the fis -- that's
25 in year 2017.

1 It should be noted that the forecast net
2 income was based on rate increases of April 1st, 2015.
3 Now, as Mr. Barnlund discussed with you, assuming a
4 rate increase of three point nine-five (3.95) on July
5 1st or August 1st would result in net income -- net
6 income being about 13 to \$17 million lower than
7 forecast.

8 Now, as we turn to the next section, we
9 believe that this is a useful reminder of what some of
10 the risks are in terms of deci -- decisions made with
11 respect to rate increases. This slide is the projected
12 rate increase scenarios.

13 And what we've included in here is
14 Manitoba Hydro's plan of 3.95 percent, which are the
15 blue bars. And we've included yellow and red bars.
16 The yellow bars are 2.95 percent rate increases, and
17 the red bars are 2 percent rate increases. And that is
18 about -- that's what the Intervenor's are -- are
19 requesting in this proceeding.

20 Now, you can see from this chart that
21 the lower rate increase scenarios of 2 percent and 2.95
22 percent over the next four (4) years require
23 compensating increases of 6 and 8 percent between 2020
24 to 2024 to achieve the same financial position of a 10
25 percent equity ratio. If Manitoba Hydro doesn't

1 receive the 6 to 8 percents after four (4) years of two
2 (2) to two point nine-five (2.95), the impact to the
3 equity ratio will be much greater.

4 We're quite perplexed at -- again at
5 some Intervenor positions. We were quite astounded
6 actually that Coalition indicated that their client was
7 not a fan of rate smoothing. And MIPUG indicated that
8 they were for rate stability, but we are confused as to
9 how their position aligns with that. And just by
10 looking at this chart I think we're still pretty
11 confused.

12 We would expect that Intervenors would
13 want the same type of balance, the health of a utility
14 that provides an essential service with stable rates
15 for customers. You've been asked to punish the
16 Corporation, but punishing the Corporation means
17 punishing customers. An unhealthy utility means a
18 deterioration in the safe and reliable supply of power
19 and potentially higher rate increases in the future.

20 It is apparent that the need is here now
21 and the question is how do we best balance the
22 financial health of the utility with stable and
23 predictable rates for customers. Manitoba Hydro's plan
24 of gradually increasing rates by 3.95 percent promotes
25 rate stability and predictability and reduces the risk

1 of rate shock to customers in the future.

2 Now, this next slide is related to the
3 service -- service and reliability and shows you the
4 trend of SAIDI and SAIFI measures over the last ten
5 (10) years. This is the chart where you were advised
6 by Mr. Rainkie that you want to see the lines lower on
7 the chart and not higher because the higher the lines
8 go the more outages we see for customers.

9 Manitoba Hydro's reliability performance
10 shows an increased trend of outage frequency and
11 duration and asset age and condition are major
12 contributing factors. Now, having said that I need to
13 remind the Board of the testimony of Mr. Morin where he
14 provided an explanation of the statement. And that's
15 found at transcript page 1,334. He said:

16 "We use age as a quantifier just to
17 understand where our poles are in
18 their life cycle, but we inspect
19 every pole before it is changed. We
20 physically go to that pole and touch
21 it before anyone changes it."

22 Now, Manitoba Hydro will do what it can
23 as best it can to maintain safe and reliable service.
24 Rate increases put us in a better position to fund the
25 necessary investments to ensure that we continue to

1 provide the high level of service that our customers
2 currently enjoy. But as explained at transcript page
3 280 -- 288, as a large portion of assets are extended
4 beyond their life expectancy we see the system failures
5 and customer outages occurring on a more regular basis.

6 Assets do not last forever. Replacement
7 rates and associated capital investment on the majority
8 of our asset types need to be increased to better align
9 with life expectancy. And we've done a calculation on
10 this chart and it is of note that SAIDI is up about 28
11 percent and SAIFI is up about 36 percent. And we don't
12 believe that's -- that's insignificant.

13 This next slide shows you the elec --
14 electricity capital expenditures and cashflow from
15 operations. And we've shown them again to you both
16 with and without the proposed indicative rate
17 increases. With the propo -- with the proposed rate
18 increases is the black line and without is the red
19 line.

20 Without the proposed and indicative rate
21 increases Manitoba Hydro would be required to fund an
22 increasing portion of its sustaining capital
23 expenditures through debt financing as opposed to
24 cashflow generated from operations. Although not shown
25 in this slide we note that a 2 percent rate increase

1 over this time frame net debt over that period would
2 increase another \$1.8 billion with incremental finance
3 expense of 240 million by 2024.

4 At the 2 1/2 percent rate increase
5 scenario net debt is increasing almost a billion
6 dollars and finance expenses increasing \$180 million by
7 2024. This is important to note because a 1 percent
8 rate increase is equivalent to \$15 million. This is
9 what dipping into financing for sustaining capital gets
10 you.

11 The proposed and indicative rate
12 increases reduce the need for borrowing and additional
13 financing costs that must be bor -- born by customers
14 through rates.

15 This next slide is to remind the Board
16 of the potential implications to the Province's credit
17 rating and Manitoba Hydro's borrowing costs. Now, I --
18 I won't do this as much justice as Mr. Schulz, but the
19 chart on the left demonstrates the Province of Manitoba
20 has a fairly decent credit rating for its size.

21 And as indicated by Mr. Schulz, the high
22 credit rating benefits Manitoba Hydro and its customers
23 by reducing the cost of borrowing that customer's pay
24 through rates. The chart on the right shows the
25 composition of the Province of Manitoba's debt. Sixty-

1 five percent of it is the Province of Manitoba's. And
2 35 percent of that debt is Manitoba Hydro's.

3 Manitoba Hydro's debt forms a
4 significant portion of total provincial debt. And the
5 Corporation's financial performance is a contributing
6 factor towards the stability of the Province's credit
7 rating. The proposed and indicative rate increases are
8 necessary to continue to demonstrate to credit agencies
9 that the regulatory framework in Manitoba is supportive
10 of Manitoba Hydro's self-supporting financial status
11 and that Manitoba Hydro can recover its actual costs of
12 providing services to customers.

13 And with this slide we just want to note
14 that we -- that the PUB has recognized the importance
15 of Manitoba Hydro's financial future. And the Board
16 indicated in Order 43/'13 that the Board is concerned
17 that by moving towards a 90:10 debt-equity ratio by the
18 end of the decade there will be an insufficient
19 retained earnings reserve to deal with droughts and
20 other risks, such as infrastructure failure or rising
21 interest rates.

22 "The Board notes that Manitoba Hydro
23 shares the benefit of the flowthrough
24 credit rating of the Province which
25 affords it preferential interest

1 rates on its debt and access to funds
2 to meet -- to meet its major capital
3 spending program. However, as its
4 debt grows, there is potential for
5 Manitoba Hydro's financial condition
6 to affect the credit rating of the
7 Province. It is important that
8 Manitoba Hydro remains a financially
9 strong and viable organization."

10 And we note that those are the words of
11 the Board. Mr. Chairman, I am now going to hand the
12 baton off to Mr. Czarnecki. So we don't know if this
13 would be an appropriate time for maybe a break -- a bit
14 of a break.

15 THE CHAIRPERSON: Yeah, let's take a
16 break, please.

17

18 --- Upon recessing at 1:53 p.m.

19 --- Upon resuming at 2:03 p.m.

20

21 THE CHAIRPERSON: Mr. Czarnecki, I
22 believe the panel's ready to hear from you. Thank you.

23 MR. BRENT CZARNECKI: Thank you, Mr.
24 Chairman. And good morning, Board members and ladies
25 and gentlemen. Sticking with the marathon theme, I

1 guess I've been passed the baton, and I think we're
2 well past the proverbial wall at mile 22 and we're on
3 the home stretch, so I'll try and prioritize these last
4 slides and pace them home. So that will be the plan
5 going forward.

6 The first slide is Manitoba Hydro is
7 effectively controlling its cost to maintain projected
8 3.95 percent rate increases. We did hear some
9 criticism about, well, how is Manitoba Hydro managing
10 its expenses and costs, and I -- I will be addressing
11 this.

12 Manitoba Hydro realizes that it needs to
13 demonstrate to the PUB, and Manitobans, quite frankly,
14 that we are effectively controlling our costs, and
15 we're doing so to maintain the projected 3.95 percent
16 rate increases. We're committed to carefully managing
17 our costs and utilizing resources efficiently and
18 effectively to provide maximum value to our ratepayers.

19 An extensive review of the staff
20 compliment was undertaking in 2014, as you heard from
21 Mr. Rainkie and Mr. Thomson, and it resulted in plans
22 to reduce approximately three hundred and thirty (330)
23 operational positions over the three (3) years, between
24 2015 to 2017, which represents 8 percent of current
25 EFTs charged to operating costs.

1 MR. BRENT CZARNECKI: This chart is
2 simply showing you that correct -- after correcting for
3 accounting changes, Manitoba Hydro is performing very
4 well in controlling its costs. The green bar is the
5 2012 and '13 OM&A escalated for the CPI index. The red
6 bar is our performance. So it does demonstrate that we
7 are performing below the CPL -- CPI index level.

8 This will allow Manitoba Hydro to limit
9 its OM&A cost increases to 1 percent per year, again,
10 which is below inflationary levels. This is consistent
11 with the PUB's expectations as they were expressed to
12 Manitoba Hydro directly from Order 43/'13.

13 And, Mr. Chairman, again, we heard
14 suggestions that Manitoba Hydro didn't come to this
15 hearing with information on our plan on the expense
16 side, and I want to suggest to you that these past --
17 these two (2) charts prove that those positions are
18 unfounded. We are taking the cost side of our -- our
19 operations into the overall balanced equation.

20

21 (BRIEF PAUSE)

22

23 MR. BRENT CZARNECKI: There's been some
24 discussion, particularly from Mr. Bowman's evidence,
25 with respect to the vacancy rates, so we -- we felt it

1 necessary to put this slide in here to hopefully clear
2 any confusion.

3 First and foremost, we do believe that
4 the vacancy rate used by Manitoba Hydro in its forecast
5 is the -- is an appropriate vacancy rate. The previous
6 strategy had OM&A growth of 1.9 percent, which excluded
7 accounting changes over the 2009/'10 to the 2013 and
8 '14 years, was achieved in part by holding vacancies,
9 which explains the higher actual vacancy rates in
10 previous years.

11 Meanwhile, salary costs have increased
12 by 4 percent annually. The go-forward strategy that
13 Mr. Rainkie spoke of, the OM&A targets are achieved
14 primarily as a result of elimination of positions by
15 taking advantage of attrition opportunities, and this
16 is done through the use of technology, changing work
17 processes, and therefore, we expect lower forecasted
18 vacancy factor. And we think the lower vacancy factor
19 is the appropriate one. The actual 2014/'15 vacancy
20 factor was 5.5 percent, which is directionally with
21 where we want to go.

22 So the last bullet point is very key, I
23 think, to Mr. Bowman and his evidence, that further
24 reductions through artificial changes in the vacancy
25 rate are not plausible, as they would impair Hydro's

1 ability ultimately in providing safe and reliable
2 service.

3 Now, I want to touch upon Hydro's
4 specific reply to certain areas of concern that have
5 been expressed throughout this proceeding. The first
6 is very important.

7 Taking the 3.95 percent rate increases
8 that have been requested as minimums should not be
9 kicked further down the road. Three point nine-five
10 (3.95) percent rate increases is not a new concept. I
11 would submit to you that since IFF12, the three point
12 nine-five (3.95) number has been on Manitoba Hydro's
13 radar. It was reviewed in detail at the NFAT. Yet,
14 the Coal -- Coalition is urging the PUB to send a
15 signal to Manitoba Hydro.

16 MIPUG, in suggesting lower than the 3.95
17 percent minimum rates, is taking more of a wait-and-see
18 approach and advocating that approach to you. And
19 let's wait and see what happens until the next GRA.

20 And I found it quite noteworthy, Mr.
21 Chairman, when you questioned both the Coalition and
22 MIPUG and their counsel at the very end of their
23 submission, when they spoke very briefly in a paragraph
24 or two (2) about what I really believe this hearing to
25 be about, reaching the appropriate rates as we move

1 forward with Manitoba Hydro's plan.

2 And -- and I was waiting for when they
3 were going to actually address that position because,
4 quite frankly, I've been puzzled as we've sat here
5 throughout the hearing.

6 And I was equally maybe disappointed in
7 their answers when you asked, Well, why would it be
8 less -- no less than 2 percent? Or, Why are you
9 suggesting a range between 2 and 3 percent?

10 I looked again at the transcript, and I
11 -- I don't see any analysis or, you know, real reasons
12 or calculations that are done to suggest a 2 percent or
13 a 2.5 percent or a range of two (2) to three (3).

14 So I guess what I would leave you with
15 on this page is that you really only have one (1) plan
16 that has been tried and tested through this process in
17 terms of the appropriate level of rate setting, and
18 that is Manitoba Hydro's three point nine-five (3.95)
19 requested rates.

20 With respect to the Coalition's
21 argument, we went back and -- from previous GRAs,
22 because -- not to me, because I'm a newbie to the
23 electric side of this -- this -- in proceedings in
24 front of the Public Utilities Board, but others were
25 feeling that it was the same -- a similar tune. And

1 without imagining the sounds of a broken record, that
2 was one (1) phrase that came to mind about this idea of
3 sending a signal.

4 And we have one (1) quote here from the
5 2013 GRA, and there's another one that follows that was
6 from the 2012 GRA, where I just want to reiterate Mr.
7 Williams's comments on behalf of CAC at that time,
8 because it was starting to sound very familiar:

9 "You almost want to -- if you send a
10 signal, in our client's view, if one
11 grants Manitoba Hydro what it's
12 seeking, you send a signal that could
13 be misinterpreted. And the signal
14 could be misinterpreted --
15 interpreted, and that, you know, mis-
16 estimate, as you will, you'll get
17 what you say you need. And that's a
18 concern from our client."

19 And I -- I think you heard a very
20 similar phrase and suggestion as part of Mr. Williams's
21 closing position. I certainly did. And it made me
22 wonder and stop and pause. Is rate making in a cost-
23 of-service environment about sending signals?

24 I thought it was about striking what is
25 in your legislation as being just and reasonable rates

1 and establishing that balance. Signals may be
2 appropriate in a regulatory scheme of performance-based
3 regulation, but not in a cost-of-service.

4 The signals that you could send the
5 people at Manitoba Hydro, including the Manitoba Hydro-
6 electric Board, are motivated by the mandate that Ms.
7 Fernandes put forward. So I'm not sure sending -- the
8 suggestion to send negative signals, what that would
9 really accomplish.

10 And in fact, I -- I think maybe the more
11 appropriate approach for this Board to be taking in the
12 circumstances, and I hope it -- I hope it does so and
13 thinks about it, is to send some encouraging and some
14 positive signals, some motivational reinforcement to
15 the people at Manitoba Hydro, that you too believe in
16 our plan going forward.

17 I had to admit to you that I struggled
18 about whether or not I was going to put this next piece
19 in, but it -- it just strikes me as being so
20 appropriate for these two (2) quotes.

21 I'm not a New York Yankees fan at all,
22 but I am a fan of Yogi Berra, and I think some people
23 in the room will remember Yogi Berra, one (1) of the
24 greatest catchers of all time. And appropriately, it's
25 baseball season. As hockey season has concluded, I

1 went with this.

2 Yogi had two (2) teammates, and he was
3 also -- besides his extraordinary baseball abilities,
4 he was known for his paradoxical quotes and oftentime
5 colourful quotes. And he played with a -- two (2)
6 other very impressive players in the Yankee lineup,
7 being Roger Maris and Mickey Mantle. And after many
8 years of watching them bat back-to-back, and after many
9 times watching them break records of hitting the most
10 back-to-back home runs of probably any other two (2)
11 players in the history of the league, one (1) of his
12 Yogi-isms, and one (1) that I'm -- I'm very fond of is
13 applicable to the Coalition's argument: "It's deja vu
14 all over again."

15 And it makes me wonder, going forward,
16 if we'll ever be able to break the deja vu all over
17 again submissions that we continue to see from the
18 Coalition that, in our respectful submission, do not
19 address the current reality that Manitoba Hydro is
20 faced with.

21 Now, with respect to MIPUG, briefly, we
22 heard from MIPUG yesterday the wait and see, wait till
23 the next GRA. We do not have certainty of natural gas
24 prices. There's frac logging going. Ms. Fernandes
25 spoke of some other issues that they cited. We -- we

1 don't have certainty with respect to interest rates.
2 So we should take a wait-and-see-approach. I'm still
3 dumbfounded as to how this justifies and leads you to a
4 rate increase, as they're suggesting, in the order of 2
5 to 3 percent based on a wait-and-see approach. We know
6 the waves are coming, and we need to get ahead of them.

7 The rate increases are required,
8 notwithstanding more favourable near-term financial
9 results. In the near-term to 2016/'17, projected net
10 income from electric operations, including the proposed
11 rate increases, is higher in Manitoba Hydro '14
12 compared to MH13, largely due to the favourable water
13 flow conditions, as well as lower finance and
14 depreciation expense.

15 So you have the comparison there between
16 the net income between MH14 and MH13. There are lower
17 net earnings projected in the remaining years of MH14,
18 resulting in lower cumulative earnings of approximately
19 500 million to 2024, and you see the number there in
20 brackets of five-five-nine (559). Lower rate increases
21 in 2015/'16 would further exacerbate the situation and
22 the loss.

23 Now, Mr. Williams suggested that this
24 Board should not place a great deal of reliance on
25 Hydro's IFF. As noted in response to PUB/MH-I-10(b),

1 the PUB should have full confidence in the IFF, as the
2 IR shows that the offset impacts of sizeable changes in
3 interest rates and export prices produced no material
4 change in the short-term result, and only a one (1)
5 point change in the long-term debt-equity ratio. So we
6 do think that the IFF is a confident projection and
7 forecast going forward, and is capable of absorption.

8 THE CHAIRPERSON: Could -- could you
9 repeat that sentence, please? Just...

10 MR. BRENT CZARNECKI: The -- the
11 citations, sir, sorry?

12 THE CHAIRPERSON: Repeat the -- just
13 repeat the sentence, please.

14 MR. BRENT CZARNECKI: The -- the PUB
15 should have full confidence in the IFF, as the IR
16 PUB/MH-I-10(b) shows that the offset impacts of
17 sizeable changes in interest rates and export prices
18 produced no material change in the short-term result,
19 and only a one (1) point change in the long-term debt-
20 equity ratio. So we do think it can absorb these types
21 of short-term and near-term financial changes and
22 results.

23 Rate increases are required,
24 notwithstanding more favourable near-term financial
25 results. And I think this chart was reviewed in quite

1 some detail. And I guess the -- the green line is the
2 average revenue for all flow condition in MH14, and as
3 you can see, the low flow bars are, in order of
4 magnitude, almost twice as large as the high flow
5 revenue that we would absorb. So there's a
6 disproportionate amount of risk to our financial
7 results in the low flow scenarios.

8 Now, the -- the point here is the
9 challenge is not with forecast accuracy. The challenge
10 is with the high volatility of Manitoba Hydro's water
11 flows, and the results that you see on -- the potential
12 results as you see on this chart bear that out.

13 Now, Mr. Cormie testified at transcript
14 page 682 that the recent high water periods will end
15 and will go back into a below average period, I would
16 suspect, he said, based on history. And from his point
17 of view, we are getting pretty close to that.

18 Perhaps we should knock on wood, but we
19 have had ten (10) plus years of very favourable water
20 results. And in Mr. Cormie's position, looking at the
21 historical perspective, unfortunately, we may be due
22 for a low flow period in -- in the near term.

23 Rate setting with a longer term
24 perspective. Now, as you've heard, Hydro follows a
25 cost of service rate setting approach that does not set

1 rates based strictly on costs. And I remind you of the
2 legislative requirements that Ms. Fernandes took you
3 through earlier. Hydro strives to propose rates that
4 cover the costs of providing service, including
5 financing costs and an annual contribution, or what we
6 know as our net income, to financial reserves, which we
7 know as retained earnings, for the purposes of rate
8 stabilization.

9 The 3.95 percent minimum rate increases
10 are necessary to address core earning requirements and
11 preserve rate stability for customers. This is not
12 just an exercise of pre-funding future investments; it
13 address our needs for now.

14 The 3.95 percent rate increases assist
15 Manitoba Hydro in managing the decline in its financial
16 strength during the period of intensive capital
17 investments but do not allow it to pre-fund future
18 investment requirements.

19 All of which is in strict accordance
20 with the statutory requirements and the legislative
21 mandate of the Manitoba Hydro Electric Board that again
22 Ms. Fernandes -- Ms. Fernandes reviewed earlier in her
23 submission.

24 Mr. Rainkie commented on this need for
25 gradual rate increases at transcript page 296 and in

1 many other places of the transcript, but I'll quote:

2 "There needs to be gradual rate
3 increases to smooth out this
4 volatility. We believe that it is
5 necessary that rate increases be
6 implemented gradually even in years
7 with reasonable water flows and
8 financial results to balance out the
9 inevitable years with low water
10 conditions and, on an overall basis,
11 allowing Manitoba Hydro to maintain
12 the average rate increases of 3.95
13 percent over the longer term."

14 And again, I, too, like Ms. Fernandes,
15 was stunned by Mr. Williams's position of the
16 Coalition, that he was not in favour of rate smoothing,
17 especially considering his constituents.

18 THE CHAIRPERSON: I follow you all
19 along except for that last, "But I do not allow it pre-
20 fund future investment requirements." Could you
21 explain that one to me? I mean, I would think that if
22 you generate higher income because of higher rates,
23 earnings increase, retained earnings increase and
24 they're available when you need to borrow money. That
25 portion of retained earnings you apply against capital

1 assets.

2 So I'm not sure I understand that last
3 phrase.

4

5 (BRIEF PAUSE)

6

7 MR. BRENT CZARNECKI: Mr. Chairman, I -
8 - I think the point we're driving home here is that for
9 -- for the near term, the 3.95 minimum rate increases
10 are sufficient to fund the sustaining capital that is
11 required in the near-term and that it isn't going to
12 pre-fund more, like, a slush fund towards the capital
13 investments that we know that are coming down the road.

14

15 And I think there was one (1) slide
16 earlier with Mr. Fernandes where we showed the -- the
17 revenue with the 3.95 percent. There was a line that
18 drew across where the sustaining capital was, and --
19 and so I think that is our point.

20

21 (BRIEF PAUSE)

22

23 MR. BRENT CZARNECKI: Now, I think Mr.
24 Gange and Mr. Miller may be entitled to an honorary
25 Hydro tower pin for having this quotation read back to

1 this Board so many times. And I won't read it back,
2 but Mr. Rainkie had -- had commented that he did like
3 it. I like it. I think it makes sense. And I again
4 would urge the Board to strongly consider the -- the
5 principles that are contained in this passage, which
6 was from last year's interim rate application.

7 In summary through, setting rates
8 considering longer term revenue requirements is the
9 prudent approach, and is in the best interests of
10 consumers.

11 Focussing on the shorter-term financial
12 outlook will only defer the required rate increases to
13 future periods and inevitably result in rate
14 instability for ratepayers, especially considering the
15 upcoming period of extensive capital investment. This
16 approach is not a pitch without a plan.

17

18 (BRIEF PAUSE)

19

20 MR. BRENT CZARNECKI: Here we look at
21 inflationary rate increases, and depict that they're
22 just not sufficient to maintain rate stability for our
23 customers. And I won't spend a lot of time dwelling on
24 this slide. They're -- they're not new to the Board.
25 But the pictures are fairly telling and they're

1 staggering, from our perspective, when we consider
2 them.

3 The one thing that I will highlight,
4 that the little arrow on the right-hand chart of the
5 projected retained earnings, is the run that we did
6 with the -- Mr. Bowman's 2.5 percent scenario. And
7 what it depicts by 2024, but for a billion dollars, all
8 of our reserves have been depleted in terms of retained
9 earnings. And that is less than what we require than a
10 five (5) year drought scenario. It's getting very low,
11 and from Hydro's perspective, an unacceptably low mark.

12 Again, inflationary rate increases are
13 not sufficient to maintain rate stability for
14 customers. We've run some projections in the -- the
15 charts against -- once again speak for themselves. We
16 are getting, even with the minimum 3.95 percent
17 increases, by 2024 as you can see the blue bar, we are
18 at a 10 percent equity ratio.

19 This is in -- in light of Mr. Rainkie's
20 comments in a time where Crown utilities and other
21 utilities are looking to strengthen their debt-equity
22 ratios, not weaken them. But we do believe that we can
23 manage the trough, as I think it -- it has been called
24 through this proceeding, with the 3.95 rate increases
25 at a minimum.

1 (BRIEF PAUSE)

2

3 MR. BRENT CZARNECKI: On that
4 particular slide, one last thought. Again, the notion
5 that we've heard from the Intervenors to hold the line,
6 to wait and see, it just simply defers a decision.
7 There was some suggestion, I think, to do so until the
8 financial report has been filed, but again we know from
9 Mr. Rainkie directionally where that report is going.
10 The spoiler alert is there. And we -- we submit that
11 that wouldn't be the appropriate way forward. There's
12 no need to wait until that report has been finalized
13 and brought before this Board.

14 Inflationary rate increases simply are
15 not sufficient to maintain rate stability for
16 customers. Again we're just now highlighting the
17 projected interest coverage ratios, and the projected
18 capital coverage ratio, and I will not belabour the
19 point. I know this has been -- received much attention
20 during the proceeding, but again the pictures are
21 staggering.

22 Now, shifting gears to the accounting
23 discussion. We want to be clear. The proposed rate
24 increases are not being driven by aggressive accounting
25 policy selection. The cumulative total of all

1 accounting changes is actually reducing revenue
2 requirements. Hydro is making a number of prospective
3 changes for financial reporting purposes in 2014/'15,
4 and 2015/'16, including further changes to the level of
5 capitalized overhead and depreciation methodologies as
6 part of its conversion to IFRS in 2015 and '16.

7 Depreciation decreases will more than
8 offset OM&A increases such that accounting changes are
9 not driving the increase in revenue requirements and
10 the need for the rate increases.

11 Given there is no harm to ratepayers,
12 use of IFRS for rate-setting purposes we submit is fair
13 and appropriate.

14 Now, if there were ever any real tempest
15 in a teapot as part of this application, I would submit
16 to you that it is this particular issue of accounting
17 policy driving rate increases. And that is borne out
18 on the next slide where it is shown, the data from the
19 last slide.

20 The green line is the one that you
21 should focus upon. The net accounting changes are a
22 decrease and are not contributing to the 900 million in
23 losses between 2019 to 2004 -- 2024, pardon me.
24 Manitoba Hydro has a sound accounting plan which is
25 sensitive to its ratepayers.

1 So what is driving the \$900 million
2 losses in 2019 to 2024? Three (3) things. There's a
3 significant increase in carrying costs associated with
4 Bipole III, sustaining capital expenditures, demand-
5 side management, and the Keeyask generating station.

6 The second one is lower general
7 consumers revenue due mainly to increased demand-side
8 management savings.

9 The third, lower projected net
10 extraprovincial revenues due to lower projected export
11 prices, partially offset by increased energy available
12 for export as a result of increased demand-side
13 management. We saw the export revenue chart in Ms.
14 Fernandes's submission.

15 These are the drivers that are forcing a
16 longer-term rate view. They are not congruent with a
17 wait-and-see approach.

18 Now, I lost the rock, paper, scissors
19 with Ms. Fernandes, so I get to handle the ELG and the
20 depreciation slides. So bear with me here.

21 The cost-of-service rate-setting
22 methodology used to set electric rates in Manitoba does
23 not determine rates strictly on the basis of costs.

24 The cost-of-service rate-setting
25 methodology, together with Manitoba Hydro's approach of

1 regular and reasonable rate increases, has the
2 flexibility to recognize changes in cost levels into
3 rates gradually over time, rendering separate
4 accounting policies for financial reporting and rate
5 setting unnecessary.

6 The cost-of-service rate-setting
7 methodology eliminates excessive regulatory deferral
8 accounts and multiple asset sub-ledgers.

9 The real impacts of two (2) sets of
10 asset sub-ledgers, practic -- the practical reality
11 from within Manitoba Hydro -- and you've heard the
12 testimony to this regard -- there's differences between
13 financial reporting and rate setting must be recognized
14 in regulatory deferral accounts -- as an example,
15 differences in depreciation method and/or
16 capitalization of overhead costs.

17 Two (2) sets of detailed asset sub-
18 ledgers will be required to support the balances in
19 regulatory deferral accounts. It impacts accounting
20 system and business processes significantly.

21 It's onerous and it's costly, and Ms.
22 Bauerlein and Ms. Hooper on -- testified to this on
23 transcripts 3616 to 3618. And they run counter to
24 Manitoba Hydro's cost-saving initiatives and strategy.
25 Mr. Chairman, Board members, it's simply not achievable

1 either for the 2015/'16 fiscal year.

2 Again, the real impacts of having two
3 (2) sets of asset sub-ledgers, ninety-three thousand
4 (93,000) asset records and growing, of course times two
5 (2). Thousands of transactions each month times two
6 (2).

7 Differences will grow over time,
8 difficult to perform reconciliations and audits twenty
9 (20) years down the road. Impacts not only the
10 financial statements; it goes to the monthly and
11 quarterly financial reporting times two (2), financial
12 forecasts, an IFF times two (2), depreciation studies
13 times two (2), annual audit of plant assets times two
14 (2). Again, this is inconsistent in approach with the
15 direction Hydro has for controlling its OM&A costs.

16 The cost to convert was estimated
17 between 2 to \$3 million and is ongoing. And that
18 amount was -- just can't be determinable at this time.
19 That cost figure is found at Appendix 11.49 and
20 PUB/Manitoba Hydro-II-21(c).

21 These are the practical realities, Mr.
22 Chair, Board members, from the people within Manitoba
23 Hydro that have the accounting expertise and background
24 and knowledge and work with us on a day-to-day basis.
25 I would submit that that is the evidence you should be

1 relying upon, and not the evidence of Ms. Lee or Mr.
2 Bowman, who simply do not have the intimate knowledge
3 of what it means to move to this type of approach.

4 Now the good news. Hydro has managed
5 the impact of ELG through removal of negative salvage
6 from depreciation rates. And we see the numbers
7 highlighted for 2015, a savings of 25 million; 2016, 53
8 million; 2017, 57 million. And this is in accordance
9 with the policy decision that Mr. Rainkie spoke of that
10 was made in 2010 to move to ELG to aid in the
11 transition to IFRS.

12 At that time, the explicit decision was
13 made to remove net salvage from depreciation rates upon
14 transition to IFRS to manage both the financial
15 reporting and rate setting impacts of the move to ELG,
16 and this results in a significant decrease in
17 depreciation expense.

18 We're asking you to review depreciation
19 changes on an overall basis for rate setting purposes.
20 This is consistent an approach with the regulatory
21 principle of fairness.

22 Now, Mr. Hacault yesterday used the --
23 the term, 'If it ain't broke, no need to fix it'. Mr.
24 Rainkie, Mr. Kennedy, our Manitoba Hydroelectric board,
25 our auditing committee, and all of the staff that

1 perform under Mr. Rainkie do not believe it's broke, so
2 we would urge you to resist the temptation of
3 attempting to fix something that isn't broke.

4 The last suggestion from Mr. Hacault I
5 wish to deal with because it's important is that Hydro
6 has somehow ignored PUB direction on depreciation
7 matters. In my words, the impression I was left with,
8 that we were keeping you in the dark of our accounting
9 movements moving forward. This is untrue.

10 Hydro's accounting experts and, I
11 believe, including Mr. Rainkie, met and corresponded
12 with the PUB advisors and Board staff identifying
13 potential accounting options on this very issue. The
14 letters that Hydro has filed in this regard are filed
15 as Attachment B of Appendix 11.49.

16 And I would encourage you to take a look
17 at those because we have been trying to manage the
18 issue and keep this Board and its advisors and staff
19 apprised as the accounting world has been shifting.

20 So where does this lead us? It's the
21 tests that Mr. Rainkie suggested in your decision to
22 approve the ELG method. They're simple and they're
23 appropriate. Is ELG a reasonable depreciation
24 methodology for rate-setting purposes? Yes, it is.
25 From an overall perspective, is there any harm to

1 customers? No, there is not.

2 I further submit that there is no
3 evidence on the record of this proceeding that can lead
4 you to any other conclusion on that two (2) step test.
5 There certainly are alternatives, but they do not
6 change Hydro's proposed use of ELG in meeting those
7 two (2) fundamental tests.

8 I'll just mention for the transcript
9 from page 314 to 317. There was a review of this
10 precise area by Mr. Rainkie in his presentation, and I
11 will not go through it, but I urge you to take a look
12 when considering whether we've made that test to review
13 those three (3) pages of transcript, because the answer
14 is succinctly there.

15 ELG method is a reasonable method for
16 rate setting. You heard it's a more robust method.
17 It's improved matching of depreciation to consumption
18 of assets. It is used by other utilities in North
19 America, and I suspect by other members of MIPUG. It
20 satisfies the precision requirements of IFRS.

21 And we're not so sure that the testimony
22 of Ms. Lee met with the oath that she had taken of
23 providing fair and unbiased testimony, because when
24 she was asked by Mr. Peters in -- in his cross-
25 examination, we found this quote:

1 "I just have a fundamental concern
2 with the ELG procedure."

3 And we would suggest to you, sir, that
4 her testimony reflected throughout that fundamental
5 concern that she had about ELG procedure.

6 There was a question about whether or
7 not Hydro's plant records were appropriate to apply the
8 ELG method. As you heard, 94 percent of Hydro's
9 accounts have complete retirement history. And as
10 discussed by Mr. Kennedy, who is a preeminent
11 depreciation expert with utilities across North
12 America:

13 "Manitoba Hydro recor -- records are
14 definitely sufficient for applying
15 the ELG method. In fact, I consult
16 with thereabouts 80 percent of the
17 utilities across this country, and I
18 would suggest that the Manitoba Hydro
19 plant accounting records are at the
20 top of the group, or within the very
21 top of the group of regulated
22 utilities that I have had the
23 opportunity to work with."

24 You also heard from Mr. Kennedy how he
25 had the opportunity to meet specifically with Mr. Read,

1 Dr. Swatek, and Mr. Morin in reviewing the assets that
2 were included in the depreciation report. Obviously,
3 and I don't hold it her -- against her, Ms. Lee was not
4 afforded such an opportunity to gain such valuable
5 insight into this situation.

6 Perhaps most importantly, Mr. Chairman,
7 Board members, is Order 43 -- 43/'13, where the PUB
8 rejected Intervenor recommendations to adjust
9 accounting policies to lower rate increases. And you
10 heard Mr. Rainkie with his fondness of your use of the
11 word 'approach', which he interpreted purposely as
12 meaning that you were extending this paragraph beyond a
13 specific rec -- recommendation. What you were doing
14 was you were generally capturing your rejection of the
15 approach -- of the approach of adjusting accounting
16 policy to lower rates.

17 I'd end this slide by saying the last
18 bullet is important, too, that excessive use of rate-
19 regulated accounting is not the solution for rate
20 stability for future customers. It's -- flows into the
21 theme that we've been hearing of just wait and see,
22 defer this down the road. We don't think that approach
23 is appropriate.

24

25

(BRIEF PAUSE)

1 MR. BRENT CZARNECKI: One -- as I
2 leeway into the next slide, I want to read into the
3 record the second-last sentence, where it says:

4 "It is important that Manitoba Hydro
5 remain a financially strong and
6 viable organization."

7 Those were your words. This slide
8 demonstrates once again that higher rate increases in
9 the order of 5 1/2 percent to 6 percent for the next
10 four (4) years would be necessary to reduce the losses
11 that are projected in the next ten (10) years to
12 maintain financial reserves at current levels.

13 The 3.95 per -- percent proposed in
14 indicative rate increases are the minimum that are
15 necessary, and again, they're the minimum to manage the
16 deterioration and projected financial results and
17 ratios for the next ten (10) years.

18 Relaxing the longer term financial
19 targets, or wait -- wait and see for the report that's
20 pending, will not negate the need for the requested
21 rate increases of 3.95 percent. We need a financially
22 viable corporation.

23 Now, shifting gears to sustaining
24 capital, and Ms. Fernandes gave you the pie chart of
25 the breakdown of generation and transmission and

1 distribution. This is the next layer of that chart
2 which gives you a more specific breakdown of each of
3 those asset types, being generation, transmission, and
4 distribution.

5 So the breakdowns are there. I have a
6 very long answer from Ms. Bauerlein when she was
7 explaining this particular chart. I do not intend on
8 reviewing it in detail other than to say it's found at
9 transcript page 846 to 851.

10 But I will spend some time on that
11 particular segment of the transcript to explain the
12 distribution pie chart because there was some
13 discussion from Mr. Williams and some questions as to,
14 Well, why would this -- why is distribution greater in
15 terms of its share versus generation and transmission?
16 And I do want to remind the Board of why that is.

17 Ms. Bauerlein said:

18 "Over the next ten (10) years, you'll
19 see we have a higher level investment
20 with respect to our distribution
21 assets. We've got approximately 2.2
22 billion over the next ten (10) years
23 with a range of about 200 to 270
24 million in each year. Thirty (30)
25 percent of that investment is to

1 address capacity issues with
2 approximately 10 percent of that
3 required to increase electrical
4 capacity in the Winnipeg area."

5 It's been previously mentioned I think
6 several times that about 38 percent of the distribution
7 stations in urban Winnipeg are loaded beyond their
8 maximum rating, and there are no practical load
9 transfer opportunities.

10 Some of the stations that have been
11 identified for development include Madison, St.
12 Vital, Dawson Road, and Adelaide, streets I think most
13 of us would be familiar with.

14 In addition to major sub -- substation
15 development, investment is required to replace or
16 maintain distribution substations in Winnipeg as a
17 result of increased demand in localized areas.

18 Thirty (30) percent of the investment is
19 required to replace aging assets. As Mr. Morin had
20 indicated, while asset maintenance programs have
21 prolonged the life of many of our assets, many of them
22 are approaching the end of their serviceable lifespan
23 and will require significant replacement over the next
24 twenty (20) year period.

25 Some of the more critical investment or

1 replacement of our assets include underground cables,
2 wood poles, street lights, and manholes.

3 Twenty-five (25) percent of the
4 allocation is to connect new customers to the
5 electrical grid. Manitoba Hydro of course is mandated
6 to install the necessary plant additions in order to
7 service these customer requests.

8 Ten (10) percent of the investment will
9 be for rural station and feeder development to address
10 rural capacity issues, once again due to customer load
11 growth in selective areas of the province. Again, some
12 of these high-profile areas similar to the transmission
13 are Steinbach, Winkler, Selkirk, Thompson, and Brandon.

14 And the types of investment that's
15 required in these areas includes replacing existing
16 wood pole stations with distribution supply centre,
17 including transformer banks, and converting feeder
18 lines to accommodate higher voltage levels.

19 The balance is small. Five (5) percent
20 is what we call distribution technology modernization,
21 and it looks at things like providing automation on
22 distribution switches and feeders to enhance
23 reliability and improve performance.

24 In a nutshell, that's what is required
25 for the distribution chart that you see in front of you

1 over the upcoming years. Again, I would submit that's
2 not a pitch without a plan.

3 Further on this topic, Mr. Rainkie
4 summarized the issue appropriately at transcript page
5 1,496:

6 "Mr. Hacault, I think this panel in
7 the last week has demonstrated that
8 the pacing that we have in the CEF
9 and the IFF is the appropriate one.
10 If we let this wave get ahead of us,
11 it's going to result in higher rate
12 increases in the future and lower
13 reliability. So we spend a lot of
14 time carefully thinking about the
15 level of capital expenditures that we
16 put into CEF14. But it's not just a
17 matter of doing a financial run.
18 It's a matter of, as we said, trying
19 to keep up with the degradation of
20 our assets so that we don't get
21 behind the curve."

22 So that is what we've looked at in order
23 to provide our recommendation to the Board on the
24 necessary rate increases.

25 And this issue isn't entirely new. In

1 PUB Order 43/'13 this Board indicated that part of the
2 rate increase was for the same aging infrastructure
3 that we're now faced with.

4 Lastly on this point, there's three (3)
5 slides that follow. And as I'm reading them through I
6 do want to remind you, as Ms. Fernandes did, of the
7 evidence in its entirety that was received from Dr.
8 Swatek, Mr. Read, and Mr. Morin.

9 It's the first time that we had -- Hydro
10 has introduced such a panel to get deeper into the
11 Board's understanding of what those gentlemen are
12 facing in terms of managing their assets, which I think
13 you clearly saw they're deeply concerned about and are
14 passionate about.

15 So I was a little dumbfounded again when
16 I heard Coalition's argument that the evidence was bare
17 or was minimum or that you had not enough evidence in
18 front of you to make a determination of whether or not
19 our capital plans were sufficient for you to make rate
20 making.

21 I sat with that panel. And I -- I can't
22 recall if Mr. Williams was in the room at the time, but
23 again, it was like I was in a different hearing than he
24 was.

25 On pacing and prioritizing, which have

1 been the buzzwords from some of the Intervenors, as
2 discussed by Mr. Morin at transcript 752 to 755, even
3 with the forecast level of sustaining capital
4 expenditures, system reliability is expected to
5 decrease. Once a system starts to lose that
6 performance it is a major undertaking to correct it.

7 Manitoba Hydro has maintained its assets
8 very well and significantly extended assets lives.
9 However, the assets have reached the point where they
10 require replacement to main -- maintain reliability.
11 You heard that consistently from those three (3)
12 witnesses.

13 The asset condition report was developed
14 to help illustrate the impacts of aging infrastructure.
15 I want to be very clear Hydro does not replace assets
16 based on solely on age. Assets are replaced on risk
17 and/or the economics. Age is one (1) indicator of
18 asset health but is not an indicator of when Hydro
19 actually replaces the asset. And you heard Ms.
20 Fernandes quote Mr. Morin that they touch the poles
21 before they're actually replaced.

22 This -- well, age in conjunction with
23 current assessment data is used for long-term planning.
24 Hydro's prudent asset management strategies have
25 allowed many assets to remain in service well beyond

1 industry norms. I don't want to get too involved in
2 PowerStream, but all I need to say is Mr. Morin
3 demonstrated how -- Hydro's assets in terms of the wood
4 poles. We have extended our -- the lives of those
5 poles well beyond what PowerStream has done without
6 engaging on a who may or may not have a better process
7 in managing its assets.

8 We heard about PowerStream. And I would
9 raise this slide to remind you that, although Hydro's
10 plan may look different than PowerStream and what Mr.
11 Williams testified to in his argument, we do have a
12 plan. We know that a large portion of assets age
13 beyond their life -- beyond life expectancy. System
14 and failure and customer outages are expected to occur
15 on a more regular basis.

16 Replacement rates and associated capital
17 funding for the majority of Manitoba Hydro's asset
18 types need to be increased to better align with life
19 expectancy. And this was dealt in more detail at
20 transcript page 753, and I'll take you there. But keep
21 this in line thinking that the red, the amber, and the
22 yellow bars spells danger to those that manage these
23 assets; there is a need.

24 Mr. Morin, responding to a question from
25 member Kapitany many, many days ago, said this: If I

1 look at what we have in our plan, you won't see it
2 correct and turn considerably the other way. Ideally,
3 it would be to -- it would be to be afforded the same
4 reliability we're managing with today, but it's a
5 substantial undertaking with what our assets are going
6 to transition in. And I think we have a very
7 conservative estimate of what it's going to take to try
8 to manage those assets. I would still predict a
9 possible continued decline on top of where we are
10 today, even with the spend.

11 And it's a major undertaking for the
12 amount of sheer volume of assets Manitoba Hydro has and
13 maintains, and the available funding to refurbish them.
14 And we've reaped the benefits of maintaining them and
15 extending their life. But from this point going
16 forward, it's a continual wheel of reinvestment that
17 we've never really fully embarked on, because we have a
18 lot of assets still in that first install phase, some
19 of which, as we know, date back to the World War II
20 era.

21 We submit that it -- Manitoba Hydro has
22 provided a great deal of information to this Board and
23 to all Intervenors in order to support its request for
24 rate increases, and that the Board has the information
25 it needs and more than ever before with respect to this

1 issue on sustaining capital expenditures to make a
2 determination on the rate request before it. It's a
3 reasonable request, Mr. Chairman, Board members.

4 To conclude, three (3) words:
5 Prioritize, pace, and a plan. Manitoba Hydro has all
6 three (3) of those.

7 We wanted to put this slide in such not
8 to diminish these issues in any way, but to highlight
9 that these issues, and there's others, that we will be
10 addressing fulsomely in our written final argument. So
11 as Ms. Fernandes encouraged you and all parties, please
12 take the time to read them. They're very important.
13 They form part of this entire proceeding and
14 application. And we hope that we will address them in
15 full detail so that you can glean (sic) our position on
16 all of these issues. So by no means are we lowering
17 them in priority, but they will be -- we felt they were
18 of -- better use of our time would have been spent
19 addressing these particular ones in the written
20 argument.

21 Close to the finish line, Mr. Chairman,
22 Board members. I'm not going to go through in detail
23 the rate application request slide that Ms. Fernandes
24 walked you through. Maybe the two (2) first bullets.
25 We are seeking final approval of the 2.75 percent

1 interim rate increase that was granted May 1st, 2014;
2 approval of a 3.95 percent rate increase for 2015 and
3 '16.

4

5

(BRIEF PAUSE)

6

7

MR. BRENT CZARNECKI: We believe that
8 those rate increases enable us the financial strength
9 that is so foundational and important to this triangle
10 that is in front of you, which Mr. Rainkie had reviewed
11 on day 1 or potentially day 2. We do need a
12 financially strong Manitoba Hydro. And we also need to
13 balance that need with the impacts on customers. We
14 think we have struck the right balance, and without the
15 necessary rate increases, there is a significant risk
16 to customers of volatile rate changes and a need for
17 sudden or larger increases in the near future.

18

19

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21

As we've said many times, this risk is
particularly acute in the upcoming period of extensive
capital investment. There is light at the end of the
tunnel if we stick to our plan.

22

23

(BRIEF PAUSE)

24

25

MR. BRENT CZARNECKI: This balancing

1 act is indeed delicate. However, Manitoba Hydro
2 believes again that the proposed rate increases
3 carefully balance the need for investment in providing
4 stable, predictable rates for our customers. We submit
5 this is the only balance that is properly in front of
6 you as part of the full hearing of this application.

7 A glimpse ahead. Manitoba Hydro is
8 seeking further direction from the PUB on rates for
9 2016 and '17. We hope our view is clear that the
10 investment requirements of the next decade support a
11 long-term approach to setting revenue requirements. We
12 have included our forecast for the 2016/'17 fiscal year
13 in this application, and we have requested a 3.95
14 percent rate -- rate increase effective April 1st,
15 2016.

16 I spoke of the regular -- regulatory
17 fatigue, and we looked ahead to the pending regulatory
18 schedule. It's busy. We have a cost-to-gas
19 application. We have a cost-of-service review. And we
20 are aware that the PUB itself has other matters in
21 front of it, including MPI.

22 We have provided sufficient information
23 for April 1st, 2016, rate award. In the alternative,
24 and at a minimum, I would suggest, Hydro is seeking
25 direction from you with respect to April 1st, 2016,

1 interim reflates -- rates. Looking back in the
2 rearview mirror, most of us who have been with this
3 file from the drafting stage of December of 2014, we're
4 now seven (7) months post.

5 Considering that fact, we just can't
6 imagine how we're going to squeeze another one of these
7 fulsome Applications and full Applications by April 1st
8 in order for you to make a rate relief grant by April
9 1st, 2016. This is not a story of doom and gloom,
10 which I had the feeling of when I left this room after
11 hearing Intervene -- some of the Intervenor arguments.

12 Hydro's plan is steady and calm. We are
13 in the enviable position with one of the most reliable,
14 sustainable, and affordable power systems in Canada.
15 This is something Manitobans -- Manitobans are
16 rightfully proud of. As indicated by Mr. Rainkie at
17 transcript page 2,039:

18 "Manitoba Hydro is now asking
19 Manitobans to collectively invest in
20 their own power system that has
21 provided safe and reliable service
22 for decades."

23 And we did want to end with the customer
24 in mind, and the value of the -- of what we're
25 proposing for the customer. The revenues from the

1 proposed rate increases are necessary so that Manitoba
2 Hydro can deliver on its mandate by:

3 1) continuing to deliver a reliable
4 energy supplied to Manitobans by funding the necessary
5 investments to respond to the need for system growth
6 and asset replacement;

7 2) funding PowerSmart programs to assist
8 customers in meeting their energy needs in a cost-
9 effective manner;

10 3) continuing to provide rates that are
11 affordable for Manitoba families and that support the
12 competitive -- competitiveness of Manitoba Hydro -- or
13 pardon me, of Manitoba -- Manitoba businesses; and

14 4) ensuring rate stability and
15 predictability for customers by maintaining its own
16 financial strength.

17 In closing, we think that does achieve
18 our legislative mandate set forth in the Manitoba Hydro
19 Act. Now, before I open the floor, Mr. Chairman, to
20 any questions that your panel members have of Ms. --
21 myself or Ms. Fernandes, I do want to express deep
22 thank-yous to the panel, to you, Mr. Chairman, and
23 Board member Kapitany, Mr. Bel, Mr. Grant -- Member
24 Grant.

25 It's been a long seven (7) month

1 journey, and we do deeply appreciate your careful
2 listening and attention to all of our panels, our
3 arguments, and for your very thoughtful and insightful
4 questions. I can't stress that last point enough
5 because it really does provide us with insight as to
6 the issues that are most important to you.

7 I would also like to thank the -- the
8 Board staff, including the fine job that Ms. Villegas
9 has performed for everyone. I do want to thank Mr.
10 Peters and Mr. Hombach, and the Board advisors. I do
11 want to thank Intervenor counsel, and the Intervenors
12 themselves. It's been -- there's been a few hiccups
13 along the way and there's been a few bumps, but I
14 always do appreciate the cooperative nature in which we
15 conduct ourselves here.

16 Lastly, on behalf of Mr. Thomson and Mr.
17 Rainkie, I do want to publically acknowledge the
18 efforts of the Manitoba Hydro staff that have been
19 working tirelessly behind the scenes and in front of
20 you over the past seven (7) months, I don't want to
21 single out anyone, I'll just single the collective,
22 except for some of the people in the Regulatory
23 Department itself. I think we all benefit from their
24 tireless efforts behind the scenes to file things on
25 time, and to produce documents electronically and

1 otherwise.

2 And quite frankly, I don't think this
3 process would be possible without their efforts, in
4 particular, Shannon Gregorashuk, the manager, Ashley
5 Jansen, and Natalia Giraldo-Gomes, who, believe me,
6 they're with us -- all of us collectively every step of
7 the way.

8 With that, I do turn the microphone over
9 to you, Mr. Chairman, for any questions that you may
10 have of us.

11 THE CHAIRPERSON: Let me start off with
12 just a clarification. Slide 64, please, Diana. And I
13 can't recall what you said around this particular
14 bullet. Slide 64.

15

16 (BRIEF PAUSE)

17

18 THE CHAIRPERSON: The very last bullet:
19 "Relaxing the longer-term financial
20 targets will not negate -- negate the
21 need for requested rate increase of
22 3.95."

23 Now, that's kind of a -- a contradictory
24 statement. But could you -- could you explain what you
25 meant by that bullet?

1 MR. BRENT CZARNECKI: Yes, sir. We --
2 we're not proposing, but if we were to take a look and
3 lower the red line at the 25 percent consolidated
4 target of 25 percent equity to -- notionally, to 20
5 percent or 15 percent, it still doesn't capture the dip
6 that you see between 2020 and 2019, and 2031 is our
7 point.

8 So that you can notionally adjust debt-
9 equity ratios to say 85:15 if you were so inclined.
10 But we still need the 3.95 minimum rate increases in
11 order for those blue bars to be at a -- at a level that
12 is sufficient. And I guess we've identified the 10
13 percent level as being the bottom line on that.

14 We are dangerously low as it is. And
15 again, our submission is that I -- it's in the face of
16 other utilities, similar utilities, bolstering their
17 debt-equity ratios, not going the other way.

18

19 (BRIEF PAUSE)

20

21 THE CHAIRPERSON: Well, I -- the panel
22 has no questions. A very clear presentation. I think
23 you hit the -- the key points. So thank you very much
24 for having prepared this presentation on very short
25 notice. I appreciate that.

1 And just on behalf of the -- of the
2 fellow panel members, we will definitely be reading the
3 submission from Manitoba Hydro once we have it in our
4 hands. It's our intention to give a response -- or
5 decision as quickly as possible. We are constrained,
6 some of us, in time availability in the next few weeks.
7 But in any case, we will make our best effort to
8 deliver a decision quickly so that there's no
9 uncertainty with respect to the outcome of this
10 process.

11 So on behalf of my fellow panel members,
12 I parti -- I want to -- on behalf of myself, I want to
13 thank the fellow panel -- panel members who devoted
14 their time to this process. They have other jobs and
15 businesses and other interests, and they are part-time
16 members of this Board. So I appreciate the amount of
17 time and effort they've committed to this process.

18 And I also want to thank Manitoba Hydro
19 for the efforts you've made in submitting the
20 application, responding to IRs, and all the work and
21 hours that you've put into this process, so thank you
22 very much to you who -- counsel and people who appeared
23 as witnesses, people in the back row, people in the --
24 in the room downstairs, and also the people back at the
25 office. So thank you very much for all the work.

1 And I also thank the Intervenors,
2 counsels that are here, and -- and the staff and
3 advisors of the Board who -- who also work extensive
4 and long hours to support the work of this panel. So
5 on behalf of everyone here on this panel, thank you
6 very much, all of you, and I wish you all the best for
7 the coming summer. And -- and we'll see -- some of us
8 will see each other again this fall. Thank you.

9

10 --- Upon adjourning at 3:10 p.m.

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14 Certified Correct,

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18 Cheryl Lavigne, Ms.

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