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MANITOBA PUBLIC UTILITIES BOARD

Re: MANITOBA HYDRO'S APPLICATION
FOR APPROVAL OF NEW ELECTRICITY RATES
FOR 2010/11 AND 2011/12

Before Board Panel:

- Graham Lane - Board Chairman
- Robert Mayer, Q.C. - Board Member
- Len Evans - Board Member

HELD AT:

Public Utilities Board
400, 330 Portage Avenue
Winnipeg, Manitoba
February 22, 2011
Pages 2490 to 2692

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1 --- Upon commencing at 9:52 a.m.

2

3 THE CHAIRPERSON: Good morning, everyone.
4 Mr. Peters, do you want to bring us up to date?

5 MR. BOB PETERS: Yes, thank you. Good
6 morning, Mr. Chairman. As a result of counsel meeting
7 when we last met, we looked at our schedule and the
8 available dates that the Board has made available to the
9 parties, and Manitoba Hydro was pleased to organize and
10 have before the Board today Mr. Judah Rose from ICF
11 International, the intention being that we would use as
12 much time as the Board had set aside this week, as
13 needed, for the ICF International evidence, and then next
14 week we would also turn to Manitoba Hydro's other
15 external panel from KPMG and we would hear from them next
16 week.

17 So at this point, I'm pleased to turn over
18 to Ms. Ramage the microphone and allow her to introduce
19 Mr. Rose formally. We'll ask that his evidence be taken
20 as sworn evidence and his oath administered by Mr. Singh.
21 So I'll turn it over to Ms. Ramage, if that suits the
22 Board.

23 THE CHAIRPERSON: Ms. Ramage.

24 MS. PATTI RAMAGE: Thank you, and good
25 morning, Mr. Chairman, Vice Chairman Mayer, Mr. Evans.

1 As Mr. Peters indicated this morning, Manitoba Hydro is
2 presenting the evidence of ICF International. Mr. Judah
3 Rose is here to testify with respect to the report. That
4 report was filed, I believe, in Volume IV, Appendix 12.2,
5 of Manitoba Hydro's General Rate Application. Mr. Rose
6 has put together a presentation this morning to -- to
7 walk the Board through with respect to the report.

8 And I'm not sure if this is the right
9 time, but to get the housekeeping matters done, we have a
10 package of undertakings that are being collated in the
11 backroom that have exhibit numbers on them, so when this
12 report goes in -- if I could just jump ahead. We are on
13 Exhibit 43 but because those have exhibit numbers on them
14 already we're going to propose that Mr. Rose's package be
15 Exhibit 55, so.

16 THE CHAIRPERSON: That's fine.

17 MS. PATTI RAMAGE: And we'll get the --
18 we'll fill in the blanks as soon as all the other
19 undertakings are collated so we can hand them out as a
20 package.

21 THE CHAIRPERSON: Okay. That's fine, Ms.
22 Ramage.

23

24 --- EXHIBIT NO. MH-55: Package of Mr. Judah Rose

25

1 THE CHAIRPERSON: Welcome, Mr. Rose. I
2 hope you brought your parka with you.

3 Mr. Singh, do you want to swear in the
4 witness.

5

6 ICF INTERNATIONAL PANEL:

7 JUDAH ROSE, Sworn

8

9 THE CHAIRPERSON: Ms. Ramage...?

10

11 EXAMINATION-IN-CHIEF BY MS. PATTI RAMAGE (Qual):

12 MS. PATTI RAMAGE: Thank you. Mr. Rose,
13 could you -- could we begin by outlining your
14 qualifications with respect to energy industry matters,
15 in particular, with respect to your education,
16 professional experience, and previous testimony before
17 regulatory tribunals?

18 MR. JUDAH ROSE: Yes. First let me just
19 say it's a pleasure to be here in Winnipeg. It brings
20 back many fond memories of various different trips I've
21 had in western Canada, so, again, it's a -- it's a
22 pleasure. In terms of my experience and qualifications,
23 my undergraduate degree is from the -- from MIT, and my -
24 - in economics. My graduate degree is in public policy
25 with a specialty in energy economics. And I've

1 specialized in energy issues since the late 1970s.

2 I currently work at, in terms of my
3 professional experience, at ICF International. I'm from
4 the DC -- Washington DC area office. ICF International
5 is -- has around four thousand (4,000) employees
6 approximately, revenues around \$750 million a year.
7 We're a publicly traded company on the NASDAQ and we have
8 a large number of people that are involved in energy
9 issues. We have about three (3) or four hundred (400)
10 people working in supply and demand issues related to
11 energy and -- and something in the order of five hundred
12 (500) people involved in energy facility siting with an
13 emphasis on the environment.

14 I've been with the Company since 1982,
15 therefore, I'm at my twenty-ninth year at ICF, and I'm
16 the managing director responsible for wholesale power
17 issues, issues related to generation and transmission.
18 The type of work that I do is to provide support to
19 companies and other entities related to energy market
20 conditions, the forecasting of future conditions,
21 evaluation, and financial issues related to the power
22 sector, issues related to generation and transmission and
23 the regulation thereof, expert testimony, due diligence
24 work in -- in the space, so it's a -- it covers issues,
25 again, related to generation and transmission. I also

1 provide planning support.

2 The way the Company's organized I think is
3 relevant to the work that I'm presenting here today. We
4 have various different specialists working off a common
5 set of modelling tools, including our own proprietary
6 models, which I'll discuss, that have been used both in
7 the states and in Canada. And so we have specialists in
8 generation, transmission. We have specialists in the
9 various fuel markets, including gas and coal.

10 We also have specialists that handle
11 various different environmental regulations. We have two
12 -- actual two separate environmental regulatory groups:
13 one (1) that works exclusively with the federal
14 government of the United States, and with the -- with
15 Environment Canada, and another group that works more
16 with private companies.

17 That organization is -- has specialists se
18 -- and -- and associated materials. We're also located
19 in a number of locations. We have offices in Ottawa, in
20 Canada, Toronto, and a small office in Calgary. And in
21 terms of our clientele, I think it's worth mentioning
22 that we work with the Edison Electric Institute. Right
23 now, it's the organization of US electric utilities that
24 are privately owned, that is -- or publicly traded stock,
25 and we're very much involved in the issues related to the

1 regulations that the US Environmental Protection Agency
2 has and the dialogue between EPA and EEI.

3 I think it's worth notice -- noting that
4 it's a pretty unique relationship. That is, we are
5 representing and doing the analytical work for the 80
6 percent of the power in the United States, the Edison
7 Electric Institute.

8 We've also worked for thirty (30) years
9 continuously as the primary -- primary consultant on
10 market implications of environmental regulations, air
11 pollution regulations, for EPA, for the US Environmental
12 Protection Agency.

13 And so we've been able to do that by
14 virtue of our unparalleled modelling tools, particularly
15 the model I'll refer to as -- later the integrated
16 planing model, but we've been able to work both in the
17 public and the private sector, and we've -- based on, I
18 think, the contributions that we can make to -- to the
19 public policy debates in those areas.

20 We also work with the people that run the
21 power grids. I'm going to be talking about the Midwest
22 independent system operator. We have worked for them in
23 analyzing their own structure, and the advantages and
24 disadvantages, cost and benefit, to various different
25 market structures they have in the Midwest ISO,

1 independent system operator.

2 We're -- we're currently also working with
3 people that run the power grid in the west, that includes
4 British Columbia and Alberta, as well as the western part
5 of the US, the WECC, the Western Electric Coordinating
6 Council. So we work with the people that operate the
7 power grids.

8 We also work with the individual
9 utilities, so all the utilities in the United States at
10 some point or another prob -- I believe have worked with
11 ICF. Northern States Power. We've worked with Minnesota
12 Power. We've worked with a number of the larger
13 utilities throughout the Midwest and the United States.
14 American Electric Power. FirstEnergy.

15 We've worked in all of the regions in the
16 -- in the country, and in north -- in North America
17 generally. The only province or state I have not
18 personally been in is Prince Edward Island and New
19 Brunswick. And we -- so we have a fairly broad
20 geographic coverage related to the type of work that --
21 that we're doing.

22 We have a lot of Canadian clients, so the
23 -- on the -- on the -- we work -- I mentioned Environment
24 Canada, Natural Resources Canada. We've worked in -- I
25 just testified recently in Quebec -- Quebec for Hydro

1 Quebec, for H -- HQT, for TransEnergy. In fact, I was in
2 Montreal on Thursday.

3 And -- and so as you go across the
4 country, I've been in Newfoundland working with NRCAN.
5 We have done work in Nova Scotia, ongoing, with my --
6 that my colleagues are conducting. Work in -- for HQT,
7 HydroQuebec. We have our office in Toronto that's
8 leading up a lot of our work with the Ontario Power
9 Authority and the various different entities, including
10 the regulators in Ontario.

11 And as you go across the country -- across
12 the country, we've worked in Manitoba -- with Manitoba.
13 We've worked in TransAlta, ATCO, in Alberta -- Alberta
14 Environment. We work with the environmental authorities
15 in British Columbia.

16 So it's a -- we work with a very large
17 number of gas utilities, as well as the power -- power
18 utilities, as well as the regulators in Canada. So it's
19 a pretty broad clientele.

20 This is my twenty-first jurisdiction. Not
21 that I'm counting everything that I do, but this is my
22 twenty-first state or province that I've testified in --
23 in North America.

24 I've also testified in -- in front of the
25 Federal Energy Regulatory Commission in an international

1 arbitration. It covers a -- a broad range of geographic
2 locations, and some of the things I've testified on
3 include utility planning, or integrated resource
4 planning, and the various different aspects related to --
5 to that, including some of the -- the issues related to
6 fuel, and generation, transmissions.

7 I've testified in environmental
8 regulations, both CO2 reg -- related -- proposed
9 regulations as the -- as well as regulations related to
10 what they call criteria pollutants.

11 I've testified as an expert on coal
12 issues, just in the last few weeks, in coal contract
13 disputes. My hundred and eight (108) items I've
14 identified in my resume related to -- many of them relate
15 to power purchase agreements.

16 I've testified on risk management issues.
17 I've testified on -- in financial and evaluation issues,
18 financial theory issues related to the power sector.
19 I've testified on demand-side management and energy
20 efficiency programs in the sector.

21 And it's a pretty broad list of items that
22 I've testified. Checking my cheat sheet. I think that
23 covers -- I've testified on renewables, as well.

24 So it's a fairly broad set of testimony
25 experience. I have some publications that are listed on

1 my resume. I also -- I've spoken in -- at very -- a very
2 large number of energy conferences. I plan to speak in
3 San Diego in March, next month, on transmission issues.

4 So that's a -- a overview of my background
5 and experience in the sector, and I hope that I can
6 positively contribute to the Board's deliberations.

7 MS. PATTI RAMAGE: Thank you, Mr. Rose.
8 And with that, Manitoba Hydro requests that the Board
9 qualify Mr. Rose as an expert in the economics of power -
10 - of the power sector in North America.

11 Mr. Rose gave a -- a fairly lengthy list
12 of his past expert testimony, but it -- it would include
13 power sector modelling, economics in regulation of the
14 electric generation transmission centre, environmental
15 issues, and energy finance issues.

16 THE CHAIRPERSON: Mr. Peters, do you have
17 any questions?

18 MR. BOB PETERS: I don't of his
19 qualifications, although my friends opposite may.

20 THE CHAIRPERSON: Do any of the Inter --
21 Intervenors have anything to ask Mr. Rose?

22 MR. ANTOINE HACAULT: I would, Mr. Chair,
23 and it's just to perhaps gain a little bit more knowledge
24 about this witness's ability to speak to some of the
25 issues that we have here, apart from the broad

1 designation that has been given to this witness.

2

3 CROSS-EXAMINATION BY MR. ANTOINE HACAULT (Qual):

4 MR. ANTOINE HACAULT: Mr. Rose, in
5 addition to Hydro Quebec, have you testified in other
6 regulatory proceedings involving other Crown-owned
7 entities, or in the case of the United States, state-
8 owned utilities?

9 MR. JUDAH ROSE: I have testified, as I
10 indicated, with respect -- on behalf of Hydro Quebec. I
11 have testimony in -- that was filed in British Columbia
12 that was related to a dispute between Powerex and Alcan.
13 And those are the only testimony experiences related to
14 Crown corporations that I have.

15 With respect to public power entities,
16 I'll have to give that some thought. I have worked with
17 public power entities. I wasn't the sworn witness, but I
18 test -- I provided -- made a presentation to -- related
19 to the municipi -- one (1) of the municipal utilities in
20 Florida.

21 And I -- I'd have to give some thought to
22 the public power entities we've worked for. We've worked
23 for Tennessee Valley Authority. I believe we've worked
24 for -- I currently have a project ongoing with the
25 Association of Rural Electric Cooperatives in the United

1 States related to smart grid and various different issues
2 there. They represent the -- the cooperatives which are
3 a large part of the public power sector in the United
4 States.

5

6

(BRIEF PAUSE)

7

8 MR. JUDAH ROSE: If any -- anything comes
9 more to mind, I'll -- I'll come back to it.

10 MR. ANTOINE HACAULT: Thank you. I
11 wasn't trying to put you on the spot. Another theme
12 that's coming up in this hearing, and you've indicated
13 that you -- and your CV shows that you have knowledge
14 with respect to financial matters and valuations.

15 Would you have any knowledge that you'd be
16 able to share with us on the issue of financial ratings
17 by rating agencies such as Moody's of hydro-electric
18 utilities, and in particular, in the case of Manitoba
19 it's Crown-owned.

20 MR. JUDAH ROSE: Well, I do have
21 experience with the rating of power companies, and -- and
22 I regularly look at sort of required rates of return for
23 various different companies, but I -- I haven't test --
24 the testimony I've given on -- on rates of return is
25 focussing on either the utility sector generally or

1 various different private companies.

2 MR. ANTOINE HACAULT: Okay. In that
3 regard, do you have any knowledge with respect to the
4 IFRS as it relates to Crown-owned utilities international
5 financial reporting standards?

6 MR. JUDAH ROSE: No, I can't say that I
7 do.

8 MR. ANTOINE HACAULT: Okay. You haven't
9 specifically mentioned, but in your report, or in the
10 report, there's dealt some commentary with respect to the
11 organizational structure of Manitoba Hydro to deal with
12 various risks. Do you have expertise to enlighten us in
13 that particular area?

14 MR. JUDAH ROSE: Yes. You know, my staff
15 and I have looked at -- at those issues and looked at
16 various different risk-management arrangements and
17 procedures. I've done that in the context of various
18 different proceedings, including the Calpine bankruptcy,
19 which was the -- it's an independent power producer.
20 It's the largest -- it would have been the largest
21 valuation in US history, and we were involved in risk
22 management there.

23 MR. ANTOINE HACAULT: Thank you. I saw
24 in your CV that you also had testified or written with
25 respect to various valuation issues. Would you have any

1 expertise in helping us determine the value of capital
2 assets for hydraulic electric generating corporations?

3 MR. JUDAH ROSE: I have done numerous
4 studies on power plant valuation. I just testified in a
5 US bankruptcy court in -- in New York City on thermal
6 assets, but I have also done valuation studies of
7 hydroelectric assets.

8 MR. ANTOINE HACAULT: Next, you list a
9 number of matters in which you testified with respect to
10 various contracts in the electric utility area. Would
11 you be able to assist us in determining whether or not
12 the contracts or proposed contracts which Hydro is going
13 in -- going to enter into, and which it has already
14 entered into, how those compare with respect to other
15 utilities generally, without getting into specific
16 details?

17 We're not going to ask you to breach any
18 confidentiality, of course, or commercially sensitive
19 information, but would you have the ability and expertise
20 to give us some information in that area?

21 MR. JUDAH ROSE: Yes. I've -- I've
22 testified on numerous energy-sector contracting issues.
23 I've been involved in damage valuations and -- and
24 various different assessments related to power contracts.

25 MR. ANTOINE HACAULT: And finally, could

1 you give us some explanation of which other hydro-
2 electric regulatory matters you've dealt with? You've
3 indicated, I think, BC -- British Columbia -- and Quebec,
4 and I think some others in the east, but could -- could
5 you enlighten me as to whether or not there are
6 additional ones which you haven't already mentioned?

7 MR. JUDAH ROSE: Well, I would say -- you
8 know, most of the work that I've done in the
9 hydroelectric area has not been as focussed in on the
10 expert testimony as in the various different analyses
11 that we've conducted of those various different regions:
12 the planning that goes on, market conditions there.

13 So, as I indicated, we've -- I worked for
14 NRCan on issues related to the Churchill Falls power
15 plant project. We're regularly modelling Quebec and
16 Quebec's power system, which is -- is -- is hydro. We've
17 -- are modelling all of North America, including the
18 hydro systems there. We've done a lot of work in the
19 pacific northwest and vis-a-vis TBA, which are one (1) of
20 the few areas of high concentration of hydro power in the
21 United States.

22 MR. ANTOINE HACAULT: Thank you. The
23 last area which I wonder if you could explain is whether
24 you have any expertise with respect to the transmission
25 capacity in I'm going to call the northern states grid of

1 the United States of America?

2 MR. JUDAH ROSE: Yes. We've done very
3 extensive studies of all of the power grids in the United
4 States. That study is facilitated by our access to
5 critical energy information info -- critical energy
6 infrastructure information, various load flow models that
7 we use, which are the engineering type of models that are
8 used to assess transmission grids with respect to the
9 market price conditions that prevail.

10 And as I -- for example, we did a very
11 detailed study for the Midwest Independent System
12 Operator, which runs the power grid and condu -- and runs
13 the markets that are in the areas closest to you,
14 including the northern states power area.

15 MR. ANTOINE HACAULT: Mr. Chair, this
16 might seem as an unusual request, but I'd ask that this
17 witness also be admitted as an expert with respect to
18 these additional areas which he has identified expertise
19 in.

20 THE CHAIRPERSON: Thank you. Mr.
21 Williams, do you have any questions for the witness?

22 MR. BYRON WILLIAMS: No, we -- certainly
23 our clients consider the witness well qualified within
24 the ambit that Manitoba Hydro has sought to qualify him.

25 THE CHAIRPERSON: Mr. Gange...?

1 MR. BILL GANGE: No, Mr. Chair, we don't
2 have any questions.

3 THE CHAIRPERSON: Mr. Wood...?

4 MR. GAVIN WOOD: No, we don't.

5 THE CHAIRPERSON: Ms. Ramage, do you
6 accept MIPUG's counsel's addition to the areas that you
7 canvassed?

8

9 (BRIEF PAUSE)

10

11 MS. PATTI RAMAGE: Mr. Chairman, we don't
12 have any objections to the extent that it's within the
13 scope of these proceedings. I -- my hesitation just
14 comes from I don't want it to turn into a free for all of
15 undertakings on matters that Mr. Rose or ICF wasn't
16 retained by Manitoba Hydro to speak to, so -- so provided
17 it's within the -- the scope of the Hearing there is no
18 objection.

19

20 RULING (Qual):

21 THE CHAIRPERSON: Okay. We'll see how it
22 all develops. So we look forward to Mr. Rose's
23 testimony.

24 Do you want to begin?

25

1 EXAMINATION-IN-CHIEF BY MS. PATTI RAMAGE:

2 MS. PATTI RAMAGE: Thank you. Mr. Rose,
3 Manitoba Hydro filed the ICF report, dated September
4 11th, 2009, as part of its GRA. I think I've referenced,
5 it's Volume IV, Appendix 12.2.

6 Can you confirm this report was prepared
7 by yourself or under your direction?

8 MR. JUDAH ROSE: Yes, ma'am.

9 MS. PATTI RAMAGE: And do you have any
10 corrections you wish to make to the report?

11 MR. JUDAH ROSE: No, not at this time.

12 MS. PATTI RAMAGE: I -- I might add, we --
13 - Manitoba Hydro notes that -- that there's a correction
14 to the front cover page which we assisted Mr. Rose in
15 producing. And apparently our computer thinks that
16 you're the Public Utilities Board of Manitoba Hydro,
17 which you are in fact, but it's not your formal title.

18 Mr. Rose, could you please review for the
19 Board the scope analysis and conclusions contained in ICF
20 September 11th, 2009 report?

21 MR. JUDAH ROSE: Yes, ma'am. Just I --
22 in the materials that I have here, I have seven (7)
23 sections, and the first section is some introductory and
24 bra -- background material related to the scope of the
25 engagement that we have -- had with Manitoba Hydro. And

1 then I -- the next section discusses sort of market
2 conditions and our views on Manitoba Hydro exports.
3 There's a section on my -- on contracting, droughts,
4 modelling, and what is called selected finance and risk
5 issues, and some governance and risk issues.

6 So right now, I'm just going to focus in
7 on the material on page 8, which is the terms of
8 reference of our engagement, and there was six (6) terms
9 of references -- reference.

10 So, again, on page 8, item number 1 is the
11 -- looking at the business strategic and risk issues
12 related to long-term, twenty (20) or thirty (30) year
13 contracts.

14 The second term of reference was the
15 price, whether it was adequate to be involved in export
16 transactions both long-term and short-term.

17 The third was risks related to the
18 transactions, that is selling long-term energy from
19 dependable resources with emphasis on the potential
20 implications of drought.

21 Item 4 is the merchant power energy
22 trading trans -- transactions, as to whether the Company
23 should be involved in that.

24 Item 5 was the reasonableness of the
25 quantification of risk exposure, and this focuses on the

1 issue of the five (5) year drought as a quantification of
2 the risk the Company faces.

3 And then the last item, item 6, is the
4 adequacy of the drought risk-mitigation measures that the
5 Corporation has.

6 So those were the things we were asked to
7 look at, and that was the scope of our September 11th,
8 2009 report. And I think, with that, I can maybe begin
9 to go into discussing the various different findings and
10 conclusions that we have, and what I was hoping to do is,
11 in section 2, talk about the power markets and the role
12 of Manitoba Hydro exports and proceeding to page 10.

13 The main points about the power markets
14 with respect to Manitoba Hydro is that the most important
15 market is the MISO market. Winnipeg is close to the US
16 border and it is adjacent to an extremely large regional
17 system operator/power, market/collection of utilities,
18 and when I say large, the latest measure of the size of
19 the capacity in MISO is around 140,000 megawatts versus a
20 peak demand for Manitoba Hydro of around 5,000 megawatts.
21 So it's an extremely large system, and it extends from
22 Cincinnati and Michigan all the way over to the Dakotas
23 and Iowa.

24 So the -- it's a very large area, and it
25 alone is in the position to really absorb Manitoba

1 Hydro's surplus. The reason we're focussing in on --
2 it's not that Manitoba Hydro only sells to -- to MISO
3 entities, but that's -- you know, in terms of size, it's
4 the only thing that can really absorb the fair amount of
5 surplus energy that Manitoba Hydro has.

6 Another thing that is very much also
7 related to the issue on drought, it's the only entity
8 that's realistically able to, given the transmission
9 system, supply your province in the event of an emerg --
10 a drought worse than the worst on record or an unusual
11 circumstance. That is, if you need to draw a lot --
12 large amount of -- large amounts of power unexpectedly,
13 that's the place to go and get it.

14 It's a summer peaking system, it's a
15 thermal system. The percentage of hydro generation in
16 the Dakotas and Minnesota is something on the order of 1
17 to 2 percent versus, you know, the high nineties that you
18 have here. So it's complementary and it's large and it's
19 available, provided that there's sufficient transmission
20 capacity, to go get the power in the event that something
21 happens, let's say, outside the historical record.

22 And I know that's a -- I think an issue
23 that's I'm sure on the minds of all of the decision
24 makers in -- in Manitoba in light of the fact that my
25 trip previously to Winnipeg, not related, was on the way

1 to do some backpacking in -- on the Mackenzie River area.
2 You're at the end of the North American system and the
3 northernmost portion of -- of it, and so, therefore,
4 being connected to a large portion of the United States
5 power system is a -- an advantage, and that's why we're
6 focussing in on MISO.

7 MISO's where you're going to sell most of
8 your power, I think 80 percent, and so what goes on in
9 spot markets, which I'm going to talk about in the next
10 section, affects the prices that you can obtain for your
11 short-term sales, opportunity sales. The extent of
12 volatility or uncertainty in the prices affects your
13 interest in long-term contracts and that of your
14 counterparties. If there's no volatility or
15 unexpectedness, there's -- there's less interest in long-
16 term contracts.

17 There's a relationship between the long-
18 term and the short-term prices, which I'd like to mention
19 and discuss, and again it focuses on the relationship
20 between the MISO prices in the -- the short-term and the
21 long-term, and those are the main points that I wanted to
22 make there with why I wanted to get into and discuss
23 MISO.

24 With that, I'd like to turn to the graphic
25 on page 11, and this is an historical time series of the

1 power markets in MISO, and you can see the reason we have
2 different lines: We have on-peak, off-peak, and all
3 hours. The graph extends from '97 to 2010, and that's
4 pretty much the period of time in which it was legal and
5 you actually had some price discovery in the wholesale
6 markets.

7 The United States didn't really get
8 markets going until around 1995, '96, '97. And they're -
9 - and what you can see here is is that the spot prices
10 averaged around fifty dollars (\$50) a megawatt hour for
11 the blue line, the on-peak hour where you'd like to sell
12 most of your power, and given your storage capacity of 10
13 terawatt hours you do have some flexibility to do that.
14 And with approximately 2,000 megawatts of export
15 capability, that's where you would like to -- to put your
16 power.

17 And but at the same time while it's
18 averaged around fifty (50). And this is in 2010 dollars;
19 we've corrected for inflation. So we've got everything
20 in the same real dollar context. You can see that it's
21 variable. We have provided an estimate. It's standard
22 deviation to assess the variability.

23 The variability goes both ways. The
24 variability is significant. You can see that the prices
25 in the last two (2) years were half of the prices over

1 the previous five (5) years. Thirty-three (33) versus
2 sixty-six (66) for the on-peak power.

3 And it goes both ways in the sense that
4 that means that to -- there's interest in things that
5 mitigate the variability of spot prices, and long-term
6 contracts is the main mechanism for mitigating that by
7 establishing, both for the buy and seller, both of whom
8 are facing this uncertainty, both of whom are not --
9 would prefer that their ratepayers not be subject to
10 significant swings in their rates, the main mechanism is
11 the long-term arrangements for supply.

12 So again this goes for both parties.
13 There's uncertainty and both parties are interested in
14 mitigating that. Both the buyer and the seller.

15 Now, I think it's also worth noting that
16 the most -- the recent current downturn in prices is
17 related to the current recession.

18 I'm much more familiar with the recession
19 conditions in the United States, and unfortunately
20 they've been more severe, but it's a once in a seventy
21 (70) year event, and I think it's -- we want to be
22 careful that we don't extrapolate from a one (1) --
23 unnecessarily from a once in seventy (70) year event to -
24 - that is -- that's -- that's going to be determinative
25 of what we're going to see in the future.

1 And I think that there are positive things
2 in the power markets that are occurring and negative
3 things, but none of them change the fact that there's
4 significant uncertainty and a history of cycles in the
5 marketplace.

6

7 (BRIEF PAUSE)

8

9 MR. JUDAH ROSE: I'd like to turn to page
10 13, and there's a table on page 13 which shows prices
11 that I alluded to. These are the historical prices, and
12 the first row is the on-peak price in real dollars, and
13 then I show a 2025 dollar, so that's what you would
14 expect, assuming that you have general inflation of 2 1/2
15 percent a year, and you can see it's a -- that the second
16 row is 45 percent higher than the first row.

17 And the reason we have columns is that I
18 am showing the average over the record that's available,
19 the '97, the 2010 on the left, and then I'm showing the
20 high prices we had in the three (3) -- the 2003, 2008,
21 and the lower prices that prevailed in '09 and '10.

22 The first point I wanted to make is when
23 you're looking at the short-term spot prices, it's
24 important to recognize that inflation is -- is likely, in
25 our view, to cause pri -- prices to increase.

1 And so if you have a 2025 set of cost or
2 figures you're looking at, you would want to increase
3 today's dol -- dollars by 45 percent to make them
4 comparable.

5 So an average of fifty dollars (\$50) a
6 megawatt hour for on-peak is really equal to seventy-two
7 dollars (\$72) a megawatt hour in 2025. Again, this is
8 just general inflation related to the mysteries of
9 central banking and the depreciation of the currencies.
10 The 2 1/2 percent is a good estimate of what is likely to
11 happen.

12 So the first thing is is if you're going
13 to go out in a future period time you need to take into
14 account inflation.

15 I think the second thing is is that these
16 spot prices are for transactions typically that are done
17 on a day-ahead basis. So people are on the phones.
18 They're providing information to MISO of what their bids
19 are for both demand and -- and demand that they need, and
20 there's a market clearing engine that takes into account
21 an extremely large amount of information, and in an
22 extremely sophisticated way relative to other industries
23 is creating a huge amount of price information.

24 But the spot prices are primarily related
25 to - - to today's bids for tomorrow's supply. And in

1 that context, there is typically, relative to these
2 prices, a premium that people would be willing to pay,
3 knowing it enables them to avoid, in the future if it's a
4 long-term arrangement, from having to build new power
5 plants.

6 And that premium is not always reflected
7 in the spot price, and that premium would be on a nominal
8 2025 dollar basis, something in the order of thirty
9 dollars (\$30) a megawatt hour.

10 It's a little bit hard to exactly figure
11 that out, but the first thing -- the first thing is you
12 need to take the real dollars and adjust them for
13 inflation. And then you need to adjust for the fact that
14 if you're offering a long-term product, it allows the
15 buyer not to have to build new power plants. And there's
16 some premium in the market that's required to justify new
17 capacity construction.

18 There is also very much interest in what
19 Manitoba Hydro has to sell. There are no major sources
20 of hydro available in the United States. And so the only
21 major sources of hydro that I'm aware of in North America
22 are: in Manitoba there's the Churchill Fall -- Lower
23 Churchill Falls in the Newfoundland/Labrador area;
24 there's the resources that are available in Quebec for
25 expanded hydro production; and there are one (1) or two

1 (2) major sources of hydro that British Columbia's
2 identified.

3 And -- and with those exceptions, you're
4 offering a product that is renewable and whose fuel price
5 is very stable; it's always zero. And the reason that's
6 important is because, as I indicated, the utilities do
7 not like to have to change rates, something I'm sure that
8 you don't need to be even told. When I went through
9 customs I mentioned I was working for a Canadian utility.
10 They asked me, Are you going to help them lower their
11 rates? This was the police officer. So I'm sure that
12 whatever feelings and emotions he was conveying to me you
13 have experienced a hundred times.

14 So -- and how do you -- how do you do
15 that? Well, the way it was done historically is is you
16 went and built coal power plants. Coal power plants are
17 easy to contract for the fuel, relatively speaking, in
18 the sense that you can put it -- you can have --
19 stockpile it and there's no -- in the industry -- in the
20 coal industry what's known as mark-to-market collateral
21 requirements.

22 And by comparison, to understand what I'm
23 saying, is if you buy natural gas and you try to -- to
24 lock in a price for natural gas you're required to
25 maintain a collateral account which requires a huge

1 amount of capital in order to -- and that's mark-to-
2 market. On a daily basis, when the gas prices change,
3 you're required to update that collateral requirement.

4 And I -- I alluded to the Calpine
5 bankruptcy that I testified in as an expert on valuation
6 and other issues, that was the precipitating thing that
7 put them into bankruptcy, was the very high pressures
8 they came under when that entity is only producing power
9 from natural gas power plants and a -- and -- and a
10 geothermal resource. So they're very exposed to natural
11 gas.

12 So the issue here is is that people are
13 willing to pay a premium: A) to avoid having the hassles
14 and the concerns about the environmental regulations
15 related to coal, recognizing that they can't really --
16 it's very, very difficult. In fact, there's a defacto
17 prohibition on new coal power plants in the United States
18 due to the current administration policies in that
19 regard, and that their only other alternative is natural
20 gas. And so you're offering something that's stable that
21 doesn't require mark-to-market collateral requirements,
22 and the associated working capital requirements, and that
23 meets a need for price certainty.

24 And so, again, in that context, when
25 you're looking at the prices, it's something that there's

1 a -- there may be a -- I would expect to be -- there be a
2 premium for -- related to the lack of competition of --
3 and the interest in that particular resource.

4 On page 14 I have the historical time
5 series for Henry Hub natural gas prices. And the reason
6 I have there here is -- is to -- to highlight the fact
7 that when you rely on natural gas you're exposed to
8 uncertain and volatile natural gas prices. These are the
9 annual average prices in Henry Hub, Louisiana, a market
10 location. And in real dollars in 2005 they reached
11 almost ten dollars (\$10) a million BTU. And in my
12 professional career they've been two dollars (\$2) as
13 well, as you can see from the ta -- table on page 14.

14 And so what's happening is is that, again,
15 the alternative that your counterparties are facing is
16 the uncertainty of exposure to natural gas prices, and
17 it's also a significant correlation between the natural
18 gas prices and the pa -- wholesale power prices that
19 they're facing.

20 And so -- you know, and one of the -- as
21 we go through now, think about what's happening in the
22 MISO market pu -- plus and ma -- and pa -- plus and
23 minus, you know, natural gas is clearly one (1) of the
24 issues.

25 Page 15, it shows our most recent forecast

1 for a natural gas commodity in North America, vis-a-vis
2 what we had previously. And you'll see that our forecast
3 has come down. So one (1) issue facing the markets, as
4 exemplified on page 15, is the fact that expectations
5 about natural gas prices are lower.

6 Now, this forecast that we provide, you
7 can see the October 10 ICF forecast, is a forecast not
8 necessarily of what the volatility is going to be in each
9 year, but what we expect the price on average to be is if
10 we replayed the year over and over again. So there's an
11 annual volatility on top of that, and there's
12 uncertainty. And the uncertainty is these are coming
13 from our -- our gas market modelling.

14 We have more access to information about
15 gas production potential I think than any other entity
16 because the NGA, the Natural Gas Association supply --
17 Gas Association of America, provided us -- all their
18 members provided us information on their -- particularly
19 their shale gas resources.

20 And so we do have good information, but it
21 doesn't mean that there's not uncertainty. You have
22 commodity cycles and you have just uncertainty as to both
23 on an annual case with respect to the economy and
24 weather. And so that doesn't go away, but our prices are
25 lower.

1 So one (1) of the things that's occurring
2 is is that the main alternative in the -- in a critical
3 market dryer -- driver is lower prices. And the reason
4 for that I alluded to is in page 16, where we show the
5 unconventional gas supplies, including shale gas.

6 Now, the -- the whole development here is
7 something that you guys are very much familiar with. One
8 of the best economies in the United States is North
9 Dakota, and the Bakken oil shale extends for sure into
10 Sask -- Saskatchewan and has -- you know, has the
11 potential for a million barrels a day of production in
12 the next few years. That's using the same technology in
13 -- that is being -- is significant in the gas base, and -
14 - and it's called horizontal multi-fracking; it's
15 something that's been going on since around 2003.

16 So that again is the reason why we lowered
17 our forecast, but it doesn't change the fact that there
18 is annual volatility and uncertainty and that both
19 parties on the buy and the sell side are interested in --
20 in, if you will, preventing exposure to -- excessively to
21 the spot market. And I don't think that that has
22 fundamentally changed, but it is the case that the
23 expectation of gas prices is lower.

24 The other thing that has happened in the
25 last two (2) years, which everyone can read in the

1 newspapers is, on page 17, which the politics have
2 changed, vis-a-vis, climate change. Now, one of the
3 things that the -- the corporate's -- Manitoba Hydro's
4 strategic plan is to pursue is Hydro the -- as an answer
5 to global climate change. It's still an issue of
6 significant uncertainty in the United States, but we have
7 lowered our forecast, as you can see. The two (2)
8 columns are the previous and current forecast, and we've
9 pushed out the beginning of any Co2 program that
10 manifests itself in a -- in the cap and trade or dollar
11 per ton rel -- relationship.

12 So the EPA, the Environmental Protection
13 Agency in the United States is still pursuing Co2, and --
14 but gas prices are low -- have become lower, in our view,
15 and Co2 has become less likely, but there's still
16 significant uncertainty in that.

17 On the other side of the coin, in terms of
18 drivers, on page 18, this is a list of organizations that
19 have forecasted, including us and us for the Edison
20 Electric Institute, those are the first two (2) rows,
21 expected retirements of legacy power plants or coal and
22 oil and gas power plants due to proposed EPA regulations.

23 So on the one hand, there has been less
24 likelihood that Co2 controls are going to be passed in
25 the United States. The critical thing there was is that

1 additional legislation was sought in that area. But
2 existing legislation in the United States is ex -- is
3 expected by all these organizations to result in very
4 large amounts of retirements of either coal or oil and
5 gas steam capacity. And these regulations, again, are
6 under existing authority, and, in some cases are being
7 required under court order.

8 And as it turns out, this is a very large
9 map, there's 325,000 megawatts of coal power plants in
10 the United States. You can see that many of the
11 forecasts are in the 50/60 gigawatt range, or 50 to
12 60,000 megawatt range for coal retirements, that's the
13 first column, and that this is something that's facing
14 all of the utilities in the United States, and in
15 particular, the utilities in MISO.

16 And on page 19 there are three (3) regions
17 on the United States as a focal point of this potential
18 large scale retirement of capacity, MISO being one (1) of
19 them. To be in this category, you have to have older
20 coal-power plants that are not controlled for various
21 different environment pollutants that are being
22 regulated: SO₂, NO_x, mercury. There's a whole list of
23 other hazardous air pollutants that are under sub --
24 subject to tightened regulations for coal ash and water
25 use.

1 And so many of your counterparties are
2 working with us as an electric institute, where we'll be
3 subject to our client, EPA, the Environmental Protection
4 Agency, and are very concerned about the loss of their
5 legacy fleets. Many of these power plants are quite old.
6 There are a lot of power plants that extend back to the
7 1950s, and since I was born in '58 I can tell you that
8 it's old.

9 And so this is a positive trend in terms
10 of marketing your assets. People are concerned about how
11 they get access to something other than coal that's
12 stable, and that if you had these retirements, lower
13 supply leads to higher prices. And I think that that's
14 one of the countervailing trends that we've observed.

15 There's a lot of uncertainty about these
16 regulations. Congress on Saturday night at 4:00 in the
17 morning, the US Congress, I think X'd out all of the
18 money that would have been required to implement these
19 regulations. However, as I understand the -- the
20 situation, they had -- in order to 'X' it out they had to
21 get the approval of Senate and the President, which is
22 extremely unlikely.

23 So that -- those are some of the dynamics
24 that are going on, but your counterparties are very
25 nervous, and rightfully so, about the availability of

1 power supply.

2 So that's a little bit of a plus and minus
3 of what's going on in the markets and what the trends
4 have been historically, and sort of -- sort of where we
5 are.

6 The only thing I would mention before I
7 get into the discussion of the export business, is
8 electricity demand has recovered very significantly in
9 the United States. That is, the 2007 to 2009 recession
10 resulted in the first time in the United States of
11 electricity demand measured in megawatt hours going down
12 in two (2) years consecutively since the Great Depression
13 in the 1970s -- 1930s.

14 However, US electricity demand in megawatt
15 hours went up in 2010 4.1 percent, and even faster in
16 MISO at 5.1 percent. And so those numbers are a
17 significant recovery, and then do augur for recovery in
18 the energy space generally.

19 As I talk about switching topics to what's
20 -- what we've found with respect to the power business,
21 export -- export business for Manitoba Hydro -- and --
22 and I'm on page 21 -- the main thing that we found is --
23 is that, with respect to the terms of reference, the --
24 the question really was not whether you are involved in
25 the hydro export or the power export business, but how

1 you'd be involved. And the reason why have to be
2 involved is -- is there's no other market we discussed
3 that can handle the amount of surplus that you currently
4 have.

5 You already are committed in some sense to
6 having a surplus in many years and -- and that it has --
7 that -- that -- even if you were -- were just going to be
8 relying on short-term sales, you are going to be involved
9 in exports necessarily. The market is not big enough.
10 Your demand is 20 terawatt; your production is thirty
11 (30) roughly. So that extra 10 terawatt hours has got to
12 go somewhere, and it can't go to Saskatchewan and Ontario
13 due to the lack of transmission or the smallness of those
14 markets. It's got to go -- export and it's got to go, in
15 -- in large measure, southward.

16 You have benefited greatly from the hydro
17 surplus. You have the lowest electricity rates, so I --
18 I'm now able to testify the jurisdiction has the lowest
19 electricity rates, not even only in Canada, but also
20 throughout the entire United States. And we have
21 graphics here that show that.

22 That remarkable achievement is driven from
23 the subsidies for your domestic generation rates that
24 accrue to your ratepayers via the exports, and so there's
25 a lot of success that you've had in that area,

1 expectations of continued success, corporate strategy in
2 -- in that direction, and the imperative of even just
3 dealing with the surpluses you have.

4 And I have a figure here that your -- your
5 domestic generation cost is approximately -- is under
6 thirty dollars (\$30) a megawatt hour; in the middle of
7 page 27. And as we'll be discussing, the export prices
8 on -- on page 21, if you look in the middle there,
9 there's twenty-seven dollars (\$27) a megawatt hour.
10 That's an estimate from 2006 of the generation rates in
11 Manitoba for your customers here in Manitoba. And as
12 we'll be discussing, we're talking about term-sheet
13 prices in excess of eighty-seven dollars (\$87) a megawatt
14 hour. So it gives you some sense of the -- the benefits
15 that you get from having export sales.

16 Now, we're going to discuss that -- that's
17 part of the -- a little bit of apples and oranges of --
18 of embedded versus future costs. But, you know, just
19 looking at your embedded cost of twenty-seven (27), and
20 you're being able to sell at an average of fifty (50) on-
21 peak, you see the -- the large benefits that you have.

22 That -- in terms of -- another issue that
23 I -- I wanted to talk about here, which I eluded to, is
24 the exports have been the vehicle for the -- the historic
25 progress of Manitoba in securing the grid against extreme

1 droughts; that is, is the vehicle by which you connect to
2 the outside world.

3 And given that there's a possibility that
4 you might have a drought worse than anything you've ever
5 seen on the -- on record -- and in fact every four (4)
6 pages in our report we mention once the term, "a drought
7 worse than the worse on record" -- that the exports have
8 been the vehicle by which you are bringing on hydro in a
9 manner that doesn't create extreme rate shock, but is
10 also facilitating and reso -- the construction of
11 transmission ties to the United States by virtue that
12 counterparties are building the transmission lines to the
13 US border, which you have no control over, but only can
14 induce through the exports, and in particular, the long-
15 term contracts.

16 And so the -- it's very important that --
17 that people recognize that to protect Man -- Manitoba's
18 ability to meet its customers needs in -- given how
19 extensive the reliance is on hydro, and also the history
20 of hydro availabil -- variability, which is the most
21 pronounced in the province of Manitoba relative to other
22 Canadian provinces, but also the fact that there has been
23 a history of prolonged droughts, and that is a major
24 concern for all of the decision makers I'm sure in
25 Manitoba, and again the export business is getting you

1 the transmission grids, there's over -- there's
2 approximately, you know, two (2) -- you know, roughly
3 1,500/2,000 megawatts of transfer capacity to MISO, and
4 there's going to be more construction should the proposed
5 term sheet arrangements go forward, being paid for by
6 entities in the United States, and permitted by entities
7 that are in the United States, and subject to that type
8 of arrangement.

9 It would be very hard to get that
10 transmission capacity built, or very expensive, that we
11 have an estimate that the transmission capability --
12 capability that's being added in order to facilitate the
13 long-term contracts is on the order of \$2 billion, so --
14 which is generally not included in the -- the
15 calculations. Nor is it included in the calculations of
16 what would happen if you had something very, very bad in
17 Manitoba in terms of a drought worse than the worst on
18 record and you didn't have access to the US thermal
19 system.

20 So again the -- the -- it's a very
21 important issue here, and one (1) of the other things
22 that we're finding in terms of how, again it does make
23 sense to have a mix of long and short-term contracts.
24 And that relates to the fact that the long-term contracts
25 are providing stability to -- to Manitoba ratepayers;

1 it's providing protection against budgetary problems,
2 which mani -- could manifest themselves in rate issues;
3 and it's getting the other parties willing to pay premium
4 prices, because they get to -- knowing they have long-
5 term contracts, they get to avoid having to build new
6 power plants; they're -- knowing that they have these
7 long-term arrangements, they're willing to build new
8 transmission, and so that is important.

9 I think another issue is, is that since
10 there's uncertainty in pricing, one (1) way to deal with
11 that is to have short-term sales. And the Company is --
12 is -- proposes on average to have roughly 50/50 in terms
13 of the megawatt hours, at least historically, to be in
14 that -- on a typical year to be 50/50 roughly: short-term
15 sales, opportunity sales, base on the surpluses and long-
16 term contract sales.

17 And we think that makes sense for a lot of
18 reasons, which we'll -- which I'd be discussing. So it's
19 important that you be involved. It's necessary that you
20 be involved. It's part of the history of building up the
21 Manitoba system to be what it is, as strong as it is.
22 There's more work that needs to be done in that regard.
23 And that it is also necessary, and useful to have, in --
24 in my view, a combination of long and term -- long and
25 short-term arrangements for sales because of various

1 different issues that I've already mentioned.

2 Page 23 has a -- has a history of Manitoba
3 Hydro exports. The -- it's showing the relationship
4 between the growing exports over time and that has
5 accompanied -- been accompanied by -- by hydro expansion,
6 also expansion of the transmission, and strengthening the
7 reliability of -- of the system.

8 And so there is volatility being
9 associated with hydro because of the fact that you have
10 volatility in the -- or uncertainty in the amount of
11 hydro you're going to have related to hydrological
12 conditions, and uncertainty with respect to the prices.
13 And so in some years it could be that it's -- you could
14 have a drought and some problems. But you need to take a
15 look at the overall effect of the -- of the export
16 program in terms of on average having per -- significant
17 value to the ratepayers in terms of lowering their rates,
18 and also in getting the infrastructure necessary for
19 these very long-lived hydro facilities.

20 On page 24 I -- I alluded to the fact that
21 although you're a relatively small system, you're not
22 producing as much hydro output as -- say as Quebec, the -
23 - on 24 you see that by far you -- in terms of percentage
24 of exports as a percentage of generation to the United
25 States, you're at -- you're by far the largest exporter

1 on -- on what we found with respect to the market
2 conditions and with respect to exports. And I now sort
3 of would be going through some of which I've already
4 mentioned, what we found vis-a-vis the export contracting
5 strategy of the Company.

6 I can keep going.

7 THE CHAIRPERSON: How about we just give
8 Mr. Rose a chance to -- we'll just have a ten (10) minute
9 break.

10

11 --- Upon recessing at 10:54 a.m.

12 --- Upon resuming at 11:18 a.m.

13

14 THE CHAIRPERSON: Okay. Welcome back.

15 MR. JUDAH ROSE: Thank you. I was
16 wondering, before I proceeded -- and I did want to say
17 that a lot of the material that I'm planning to cover is
18 -- has already been at least touched on in my
19 introductory remarks, and I'm going to continue, but I
20 was wondering if there's any questions that -- on the --
21 on what I've said. And if it turns out that it's related
22 to material later, I'll -- I'll mention that and we can --
23 -- but I'd be encouraging questions.

24 MR. ROBERT MAYER: If I may, I -- I'm
25 looking at the -- the page 19 and the graph. And it

1 appears to have highlighted four (4) particular units. I
2 don't know what those numbers mean: twenty-six (26) one
3 (1), twenty-two (22) zero, fifteen (15) zero, and twenty-
4 six (26) one (1). Could you fill me in on that, please?

5 MR. JUDAH ROSE: Sure. The -- the units
6 are gigawatts, which are thousands of megawatts. So
7 Manitoba Hydro has a 5 gigawatt system. The -- to the
8 left on the slash is the coal power plant retirements
9 that are being projected. So the amount that's being
10 projected, for example, in MISO, using -- using the
11 Edison Electric Institute as an example, where it says
12 "EEI Scenario 1 and 2," the third and fourth rows down,
13 that's saying that there's fifteen (15) to 26,000
14 megawatts, three (3) to five (5) times the entire
15 Manitoba Hydro system, that's expected to retire. The
16 zero and the one (1) refer to oil and gas steam power
17 plants, of which there's very little in the MISO area.

18 And one (1) thing I didn't mention is that
19 -- that EPA is under court order in some of these cases
20 to implement the regulations by 2014. So we're in 2011.
21 So this is - this is referred to often as the train-wreck
22 scenario: there are so many different EPA regulations
23 that are coming down simultaneously that people are
24 saying the grid -- grid reliability is threatened.

25 And it's not just people. The North

1 American Electric Reliability Council, which is now the
2 Electric Reliability Organization of the United States
3 under FERC regulation, under authority given in the 2005
4 Power Act, has said that these regulations are a threat
5 to the reliability of the grid. That is, the US
6 government has said that the other part -- the thing that
7 the government -- the other side of the government is
8 doing something that's threatening the grid reliability.
9 So you can imagine how much interest there would be in
10 securing resources that are not subject to these
11 regulations -- i.e., non-coal resources -- and that's, I
12 think, a positive for the hydro offering -- hydro-based
13 offering of Manitoba Hydro.

14 MR. ROBERT MAYER: Okay. So I'm reading
15 this graph again: fifteen (15) to twenty-six (26) are
16 volumes.

17 MR. JUDAH ROSE: Right.

18 MR. ROBERT MAYER: And the top two (2),
19 twenty-two (22) to twenty-six (26), that's ICF's range?

20 MR. JUDAH ROSE: Right. Those are the --
21 those are ICF studies that were done separate from the
22 EEI. The fifth row is NERC, which is the North American
23 Electric Reliability Council. They for -- seem to have
24 lower retirements in the MISO area, but it's generally
25 not the view that that analysis, with all respect to

1 NERC, is on the same par with the other analyses that are
2 being conducted.

3 THE CHAIRPERSON: I would just continue
4 on, Mr. Rose. We'll have, fear not, many, many questions
5 when it's all done.

6 MR. JUDAH ROSE: Okay. I'm in Section 4
7 to -- I'm sorry, section 3, and this is the review of the
8 -- the -- the strategy of Manitoba Hydro with respect to
9 long and short-term contracts. And many of the points
10 with respect to the utility inappropriateness of a mixed
11 strategy, of a diversified, not put all your ba -- eggs
12 in one (1) basket strategy, I've already made, with
13 respect to the -- the risks that are involved on sort of
14 the -- just relying solely on the short-term, and the
15 advantages of the -- of the long-term contracts.

16 And I guess -- I think to me -- to me I
17 think the thing that would be most helpful is to go to
18 page 31. And this graphic shows the -- on the horizontal
19 axis the years and the Y-axis the energy pro -- and it
20 shows the -- the purple area, the first one (1) is the
21 load of Manitoba Hydro. And the sort of greyish -- not
22 greyish, but the greenish brownish net exports is for
23 firm long-term exports, and the -- as -- as augmented by
24 the green under the proposed exports, and the orange is
25 is the short-term, as available, opportunity sales.

1 And I think the main thing I wanted to
2 point out is is that -- one (1) is that the Company has
3 about roughly 50/50 between the brownish and the orange,
4 so it's -- it's not putting all of its eggs in one (1) or
5 the other, but it is -- it has a mix of short -- short-
6 term and long-term.

7 The other is the blue line shows that this
8 is the energy available from its facilities under the
9 worse hydro conditions on record, which extend back to
10 1912, and it shows that its not going to make a sale, or
11 a commitment domestically, that can't be met even under
12 the worst hydro conditions.

13 So part -- a main -- part of the risk
14 strategy that they have to manage -- to manage the risks
15 of hydro variability is to limit the firm exports, and
16 I'll discuss some of the other elements that the Company
17 has incorporated into its strategy.

18 And so it has a mix. The mix is useful
19 because the long-term contracts are providing things that
20 the short-term contracts don't. Not a surprise for
21 people on long-term mortgages. And I'll just add is that
22 these -- these long-term contracts allow amortization
23 over many years of the cost of the -- the hydro.

24 I think another point I made is -- is
25 related to the reliability issue, and to emphasize that,

1 I'll note that major advances in science occurred when
2 there -- there was nomenclature and notation and
3 mathematics -- nomenclature and notation that was adopted
4 to describe things properly.

5 There is a term that has emerged in the
6 last few years in the risk-management literature known as
7 the Black Swan event. It turns out that my boyhood
8 friend from college is the chief risk officer of the
9 leading money manager in the world, and he has, outside
10 his office, a Black Swan. Now, this is -- it's a -- it's
11 one of those wooden things.

12 And he's done a lot of work on the mathe -
13 - mathematical assessment of risk, but he has a lot of
14 respect for the concept that when you examine what goes
15 wrong in risk management, often it's things that were not
16 quantifiable, and not addressable quantitatively.

17 And the Black Swan simply refers to the
18 fact, What's the probability of seeing a Black Swan.
19 Well, until they discovered one (1) in Australia all the
20 swans were white, so the probability based on historical
21 experience would have been zero.

22 Now, the Company is very sensitive to that
23 Black Swan possibility. That sensitivity derives from
24 the fact that, although the Company has more hy -- hydro
25 data than most other entities, about -- about a hundred

1 years, there is a concern that, and I've been privy to --
2 not privy, but I've been fortunate to review the work of
3 Drs. St. George and Drs. Leavitt on dendrochronology and
4 lake sediment records on historical drought conditions.

5 I say I've been lucky because it was
6 something that the Company allowed me to take a look at,
7 and a dendrochronologist refers to the tree rings. I
8 wanted to be able to testify once in my life on tree
9 rings and I have achieved it. I'm not an expert but one
10 (1) of the things in -- in speaking with them and
11 reviewing their material is is that there is a concern,
12 but there's not enough data to figure out exactly what
13 the concern is, and so in that sense it looks like the
14 Black Swan.

15 You don't have the sufficiently detailed
16 historical record to eliminate the concern of seeing
17 something that never has happened, or there's no ante --
18 historical antecedent for it, but you can't measure
19 exactly what it -- how -- how likely is it.

20 And so again the ex -- I just want to
21 drive home that the Company is sensitive to the existence
22 of Black Swan events. It is appropriate that they do so,
23 and they have built that into their strategy by
24 reinforcing the transmission links, via the long-term
25 export contracts, to link up Manitoba so that its ties

1 with the rest of North America are strengthened, and it's
2 the logical way to do, almost. But an extremely large
3 percentage of Canadian populations is within 90 miles of
4 the border. Winnipeg is close to the border, the
5 transmission ties and/or size of the adjacent markets
6 make that difficult.

7 So I wanted to emphasize that, and I think
8 the -- the term for -- term to do that, I think, is the
9 Black Swan. Again, I -- I'm impressed with the Company's
10 sensitivity to that and the work that they've done in
11 that area. Now, the counter-example is in the -- is --
12 as you look at long-term contracting, that's what Hydro
13 Quebec is -- this is not the counter-example, but Hydro
14 Quebec is -- is building transmission to the United
15 States. It's -- it's developing new hydro resources.
16 It's -- wants long-term contracts. It's got authority
17 from the Federal Energy Regulatory Commission to -- to
18 negotiate long-term contracts.

19 The utilities. Most of the power plants
20 that have been built are -- in most recent years are by
21 utilities that implicitly have a long-term contract
22 relationship with their relation -- with their customers,
23 as adjudicated by the Public Utilities Commission, to --
24 to -- again to provide the support for the development in
25 a contractual setting.

1 This is also the case with respect to many
2 of the most recent independent power projects or the
3 deregulated power projects. The counter-example is the
4 IPP industry. Now, unfortunately, I've been working on
5 inde -- independent power producer issues for many years,
6 and I -- I've had to be at many bankruptcies. I -- I
7 alluded to the fact that I testified in bankruptcy court
8 in Manhattan very recently, November.

9 I've testified in the Calpine bankruptcy.
10 It was one of the largest bankruptcies in US history, the
11 NRG bankruptcy, the Mirant bankruptcy. These are names
12 of independent power producers who because they had -- or
13 inadequately contracted and they didn't have any -- any
14 traditional utility rate setting capability, they ended
15 up in bankruptcy. So excessive reliance on spo -- on
16 spot transactions has been a formula for disaster and
17 it's in -- in the US.

18 And I've provided some list of the
19 companies that have gone through that. Again, these were
20 companies that were inadequately contracted and/or were
21 not involved in utilities. This is not the case here,
22 just the opposite. The company has a structure where
23 most of its sales are either to dome -- to domestic or to
24 -- under long-term contracts with -- with credit-worthy
25 counterparties. So I think, again, having long-term

1 contracts as part of the mix is -- is very beneficial.

2 If I could, I -- I'd like to -- to proceed
3 to page 42, and 42 is the graphic that shows the contract
4 prices -- or the -- in the term sheets. I think the
5 Company has released the fact that they're looking at
6 prices in excess of eighty-seven dollars (\$87) a megawatt
7 hour in 2010 dollars. And I've -- on page 41 I've
8 expressed that in 2025 dollars.

9 So you see the hundred and twenty-six
10 dollars (\$126)? That's applying fifteen (15) years of
11 inflation at 2 1/2 percent. So the Company is saying
12 that we have a mix of contracts. We think that there's
13 benefits for having both long and short-term contracts.
14 It has limited itself to only having long-ter -- long-
15 term quan -- contract quantities that can be done and
16 under the worst -- can be delivered under the worst
17 hydrological conditions on record.

18 But in our view, they've also gotten
19 adequate prices. And, again, the eighty (80) -- greater
20 than eighty-seven (87) or the greater than a hundred and
21 twenty-six (126) we found were good prices, and what we
22 have compared here is the -- on forty-two (42), the red
23 bar is the greater than eighty-seven (87) term sheet
24 price, and the -- we show the historical on-peak spot
25 prices.

1 So we looked at se -- several metrics.
2 The first metric was we took our own forecast which we
3 have been providing to the Manitoba Hydro over a few
4 years, and the forecast -- these prices are in excess of
5 the forecast that we had at the time the Company was
6 entering into them. So we found that not only was the
7 strategy appropriate but the price was appropriate.

8 We did not have access to other forecasts.
9 The company had accumulated I believe five (5) forecasts
10 from four (4) other entities and ourselves. I didn't
11 have direct access to those forecasts, but I had access
12 to the average. And the price year was above the average
13 forecast price, another metric indicating that the price
14 was adequate.

15 When you look at prices above, it's above
16 the historical spot prices. It's above the prices --
17 significantly above the prices achieved in the current --
18 or the previous sets of export contracts. And so when we
19 looked at all the metrics that we had available, we found
20 that the contract prices, or the term sheet prices, were
21 better than the -- the metrics that we compare it
22 against: historical spot prices, the existing contract
23 prices, ICF forecasts, consensus forecasts, et cetera.
24 So again, when we looked at the export situation, we
25 found a good balanced strategy related to -- and a good

1 pricing set.

2 I've also included an excerpt of an
3 article from The Wall Street Journal, which itself is
4 describing some work some professors did. And this is on
5 page 44, and this relates to the fact that the Company
6 has established a policy to sell at -- at prices that are
7 some percentage above the average of the forecasts that's
8 available to it. And the issue here is that it makes
9 sense to look at other forecasts, and, you know, we do
10 forecasting, and we're one (1) of the entities that
11 they've reached out to, and -- and we contributed to one
12 (1) of the five (5). And there's literature indicating
13 that taking the average reduces errors, and that it's a
14 way to sort of try to take into account that various
15 forecasters are looking at things with various different
16 focus, and it's described here as a powerful tool.

17 So the Company has, in our view,
18 established prices that are adequate in the long-term,
19 established a good mix of contracting, it is responding
20 to both what the Company needs in terms of stability and
21 what the buyers are interested in, and has protected
22 itself against seller's regret that you're selling at the
23 wrong -- too low a price by taking a look at multiple
24 forecasts and adding a premium to them. So our review of
25 the -- again, the contracting of the Company has showed

1 that we're -- we believe that the Company is pursuing
2 policies in an -- an appropriate manner.

3 Brings me to page 45. It doesn't have a
4 page number, it's just the page break for section 4 of my
5 presentation, which is the analysis of the drought risks.
6 And I've already alluded to drought risks. There's --
7 there's two (2) types: There's the drought risk based on
8 the historical record, and there are drought risks that
9 reflect droughts that are outside the historical record,
10 and that's the Black Swan issue.

11 And -- and so the first issue that we were
12 asked to -- to look at is: What were the risks that the
13 Company had with respect to -- to drought, and how was it
14 addressing those risks?

15 And I think the thing that I wanted maybe
16 to turn to was page 50. And page 50 of my presentation
17 is labelled Contractual Risk Management Mechanisms, and -
18 - and how the Company's trying to deal with the risks to
19 the contracts, with drought being a very important risk -
20 - a risk that we were focussed in on -- on -- on
21 addressing.

22 I've already alluded to the fact that the
23 Company does not enter into long-term contracts for hydro
24 supply that would -- that would be in excess of their
25 dependable energy, and that's based on the worst Hydro

1 experience in the ninety (90) -- so ninety-seven (97)
2 year record of the Company. And so they are limiting
3 themselves to be able to provide power in a -- in a
4 drought situation.

5 Now, one (1) of the things that they're
6 also doing is in two (2) of the contracts -- or the term
7 sheets, excuse me, they are -- and I've indicated that's
8 Wisconsin Public Service and Minnesota Power -- that they
9 are limiting the obligation to provide power in the event
10 that there's a drought worse than the worst on record, so
11 the Company doesn't have to supply power if there's a
12 drought from the hydro resources in -- in that type of
13 context. And so it has emphasized the dependable hydro
14 element, not only in -- in setting the quantities but
15 also in terms of the amount.

16 It has also -- as -- has other elements
17 here of their risk management strategy with respect to
18 the contracts, some of which are -- are helpful in
19 mitigating the market risks, and some of them that are
20 helpful in mitigating the -- the drought risks. I'll
21 just go through a little bit what those drought risks
22 are.

23 The one (1) risk is -- is that your -- you
24 -- as you enter into a drought, you are in a situation in
25 which you are -- don't have enough hydro to supply, and

1 so you're having two (2) types of risks in that -- in
2 that respect.

3 One (1) is sort of a financial risk and
4 one (1) is a risk that you are in a situation in which
5 you are not able to supply domestic load.

6 And so the Company has undertaken, in its
7 contracting mechanisms, to -- in two (2) of the -- the MP
8 and the WPS, to -- to transfer that risk over to the
9 counterparties. In the event of a drought worse than the
10 worst on record, it is in a position to transfer that
11 over.

12 Now, there are -- there are -- so that
13 protects against the -- the threat of not -- it's part of
14 the ways you protect against the risk of not being able
15 to deliver power to your domestic customers.

16 And the other is is that as you are
17 entering into a drought you are in a situation, however,
18 that you are wanting to further mitigate any potential
19 risks that you have since you're not really sure when you
20 enter in a risk -- risk -- a drought, how long it's going
21 to be or -- or the severity of the -- of the risk.

22 There's no way to forecast where you are
23 in a given moment, particularly as you go into a -- a
24 drought. That is, you have a sense of what the hydrology
25 is but you don't know what the next year is going to

1 bring.

2 And so in that situation, you are in --
3 you are exposed to having to perhaps do power imports or
4 use of thermal resources, and those -- those -- so you
5 have the -- the risk of not getting as much power sales
6 revenue, and you're having financial consequences, and --
7 and you're also trying to mitigate that by overprotecting
8 yourself against a drought worse than the worst on record
9 or other -- other types of contingencies that you might
10 be facing.

11 And so again, the Company -- one (1) way
12 it's doing it is through the contract, and the other is
13 is vis-a-vis other things that I'll -- I'll be
14 describing.

15 I do think it's worth mentioning here vis-
16 a-vis the -- the contracts, the other risk management
17 mechanisms that are here, and you'll notice that the
18 Company has -- has different pricing terms and formulae.
19 Again I'm on page 50.

20 That is, there -- there -- some of the
21 contracts are escalated inflation, wholly or in part, or
22 some are indexed to the market. There are diverse time
23 periods in terms of when you have to re -- do the
24 renegotiations. There are multiple buyers and all the
25 buyers are creditworthy counterparties.

1 And so -- and it -- as I indicated, it's a
2 -- it's a reasonable mix of short and long-term
3 contracts, and there's -- there's good pricing.

4 And so the Company has, in its risk
5 management strategy, attention not only to the re --
6 drought risk, but also to the -- to the market risk.

7

8 (BRIEF PAUSE)

9

10 MR. JUDAH ROSE: On page 51, in terms of
11 the -- the contracting mechanisms, this -- this the --
12 the blue line shows the proposed contract volumes under
13 the term sheets, and you see the -- that's the dark blue
14 line, and you can see that we're talking about a -- a
15 long-term period here, 2015 to 2035.

16 And the vertical axis is gigawatt hours or
17 -- and so you can see that the -- this contracting is
18 associated with bringing on the Keeyask and Conawapa
19 hydro facilities, and other -- other facilities, the
20 volume is increasing, and that the lower levels are
21 associated with different ability to back off sup --
22 either provision of opportunity -- and the red line is
23 indicating that if you have a drought worse than the
24 worst drought the Company doesn't have to deliver the
25 power, and that it has therefore transferred some of the

1 drought risk of the extreme Black Swan event over to the
2 -- to the entities -- other -- other -- the
3 counterparties. That's the -- the red line on page 51.

4

5

(BRIEF PAUSE)

6

7 MR. JUDAH ROSE: Now, on page 53 as this
8 is sort of an overview of the Company's drought planning,
9 which we reviewed, and while we indicated we thought that
10 additional write-up of the drought planning would be
11 useful, it does show that the Company is very much
12 oriented to managing both the financial and the physical
13 threats related to drought.

14 The financial being not have as much hydro
15 revenues, and having to purchase the -- the -- the more
16 extreme situations not being able to deliver to domestic
17 load. So the Company is doing many different things, and
18 I've already described some, including getting more
19 transfer capability, et cetera.

20 And here we have identified some of the
21 key documents, the oversight bodies, the implementation
22 mechanism, the tools, the Corporate activities, all of
23 which are related to the Company's -- the fact that the
24 Company's -- all of its activities have some drought-
25 planning elements to it, not all, but a very large

1 portion of it.

2 So, for example, while there isn't a
3 written drought-planning document today, the Company does
4 have experiences related to its system, or relevant
5 documents, its system operation priorities. I described
6 that the number one priority is to provide domestic
7 generation that describes the -- there's the drought
8 management control plan that was adopted in 2003. It
9 describes some of the steps that the Company went through
10 in terms of responding to the drought.

11 There are the oversight bodies that are
12 involved. A number of them here I mention are the
13 Company's Board, it's Executive Committee, it's Export
14 Power Risk Management Committee, the Sales and Operations
15 Market Committee, PSOMC, the drought financial management
16 working group, which I'll -- I'll return to.

17 So the Company is not only looking at it
18 from a contractual mechanism and using -- and trying to
19 lever the trans -- export business via the transmission
20 to protect itself, it also has the -- and has these
21 various different elements related to how to go about
22 implementing a drought.

23 Now -- now, some of the risks that you
24 face here is what happens if, I think we already
25 mentioned, the drought is worse than the worst on the

1 record. And I think in the past the Company has taken a
2 conservative approach based on its system operation
3 priorities to make sure that it's in a position to store
4 enough energy or to -- to get -- to get enough energy
5 available to meet that risk, that it would either buy
6 power or -- or use its thermal power.

7 And it -- it can -- it is possible that
8 you could run out of power, again, even if you don't have
9 a drought worse than worst on record if your demand is
10 unexpectedly high or there's some other contingencies.
11 So the Company's experience does show that it will go and
12 take the necessary steps, and that was I think indicated
13 in the 2003 drought, to protect itself against unexpected
14 events as it goes into a drought of un -- unknown
15 duration.

16 It looks at its hydro record very
17 carefully in developing its dependable energy using its
18 various different tools. There's a set of communication
19 procedures that it follows with its oversight bodies.
20 All -- all of the different implementation, the front,
21 the middle, and the back office and the risk-management
22 team is aware of that this is a significant risk to the
23 Company.

24 It has low probability, but potentially
25 large out -- outcome for some -- for some aspects of the

1 drought, and that it's affected, as I describe, the
2 contract design, the transmission planning design, and
3 covers basically a lot of what the Company is doing.
4 But, as I indicated, we felt that additional write-up
5 would be -- be useful of that.

6 We were asked to take a look at the 2003
7 drought and review how the -- how the Company handled
8 that. And what I wanted to do was to turn to page 58.
9 And this is looking at what happens in a median or
10 average hydro situation, and the rows are the generation
11 of hydro, and you can sort of see the thirty-one thousand
12 (31,000). That's really the 31 terawatt hours. Very
13 limited thermal generation. Very little imports of
14 power, less than 2 terawatt hours, less than 1,730
15 gigawatt hours.

16 You see the export sales of eighty (80) --
17 eight thousand four fifty (8,450) or eight (8) plus
18 terawatt hours. And when there's a drought situation the
19 Company's thermal generation is expanding greatly, the
20 imports is expanding, the export sales are going down,
21 and so the -- and the -- and the generation from the
22 hydro facilities are going down.

23 So the -- so the Company is -- did adapt
24 to what happened in 2003 in the sense of it -- it took
25 the steps to make sure that -- say demand, they went to a

1 one (1) to ten (10) planning mode for demand. So they
2 said, What would be the -- not the average demand during
3 the winter, but what would be the 90th percentile of
4 demand in the winter. Let's make sure we can meet that.

5 The Company went in and had some sales
6 arrangements, and it did what they call book out. They
7 sold out the sales. And they took other steps to sort of
8 manage that drought.

9 And -- and on page 59 this is a slide that
10 was prepared by Manitoba Hydro, and it's comparing the --
11 what happened in the 2003 drought, which we had reviewed,
12 to the conditions that were occurring earlier last year
13 when there was a -- low winter precipitation. And the
14 green is referring to the fact that, in 2010, there are
15 some things that facilitate the treatment of drought
16 relative to 2003, and -- and so what I'd like to do is
17 just compare sort of the treatment in 2003, which we
18 thought was reasonable, but also some of the improvements
19 that have occurred in the way the Company has that.

20 Now, one (1) of the improvements is that
21 the previous set of contracts were not as explicit as the
22 MP and WPS contract as -- in terms of not having to
23 deliver if you are in a drought worse than the worst on
24 record. So the Company has changed its contracting
25 policy vis-a-vis what was -- it had going into that.

1 You'll notice that the Company has -- is
2 now functioning in a market that previously was bilateral
3 which is now centralized and -- so it's easier to -- to
4 disengage transactions or engage transactions in terms of
5 risk management, hedging. It's more a liquid market.
6 There's a centrally operated MISO market that every hour
7 has prices at every location and is producing a liquid,
8 open market. The Company has greater access on -- onto
9 transmission in terms of control of the transmission. It
10 has larger retained earnings: they've doubled. The very
11 bottom row there is the retained earnings: in 2000 --
12 early 2003, over 1.2 billion. They now are 2.2 billion.

13 And so there have been changes both
14 contractual in terms of the ability to be in a liquid
15 market that you can conduct either risk-management
16 hedging transactions or settle transactions that you've
17 already had, and in terms of access to the transmission,
18 and the Company also has greater retained earnings. So
19 its -- we think its capability has improved. We think
20 that they handled the 2003 drought with the probity that
21 you would expect from an entity that has such heavy
22 responsibilities in the event of a drought.

23 Another issue that we were asked to review
24 was how the Company quantifies the risk of a drought.
25 Now, one (1) of the things that the Company is doing, and

1 I alluded to in terms of retained earnings, is it looks
2 at a five (5) year drought in the historical record and
3 uses that as the stress case for establishing what type
4 of stresses might result from the drought. And the
5 question is: Is that a reasonable stress case to review?

6 And what I'd like to do is -- is -- if we
7 could just flip to page 66, 66 has a graphic that's got
8 these green bars on it, and the biggest risk that the
9 Company faces in terms of drought is the prolonged
10 drought. And you can see here in the red ovals or
11 ellipses, you see three (3) events: There's a five (5)
12 year drought in the '80s, a five (5) year drought in the
13 '20s, and a seven (7) year drought in the '30s. So given
14 that the biggest risk that the Company has in terms of
15 drought is this prolonged risk, the question is -- is:
16 Given this record, what would be a reasonable level of
17 stringency or stress to apply to the Company's, for
18 example, financial situation?

19 And what the Company has chosen has been
20 the second worst prolonged drought that occurred in the
21 1980s, a five (5) year drought, and has not chosen the
22 seven (7) year drought or the less stringent five (5)
23 year drought from the '20s. And it's used that as the
24 basis for its planning, for example, in doing stresses --
25 stress tests on the financial performance of the Company

1 vis-a-vis the equity position of the Company.

2 Now, what we thought would be useful would
3 be -- is to ask the question of (a) should there be --
4 how does this stringency compare to the stringency that
5 is applied in stress tests in other industries? And we
6 picked two (2) in the financial space where they are
7 conducting these stress test exercises.

8 And what we're focussed on is: What is
9 the probability of the event, how stressful should the
10 event be, and I think the issue also is, How much should
11 it be drawn from the historical record.

12 And what we found is is that the five (5)
13 year drought that's chosen is quite stringent compared to
14 the other tests that we looked at.

15 We looked at Standard & Poor's, there a
16 question about rating agencies. They go to the power
17 marketing entities, and they ask, How could you -- how
18 would you respond to a downrating where your investment
19 grade rate -- your rate -- rating, your bond rating goes
20 from investment grade, to sub-investment grade, or junk,
21 in combination with a 30 percent decrease in -- in power
22 and -- and gas prices.

23 We found that that was roughly equivalent
24 to around a 3 percent event. That is, these companies
25 have had downratings in recessions. Recessions in the

1 United States occur every seven (7) or eight (8) years,
2 something on that order, and when you look at the
3 combined probability of that occurring it looked very
4 similar to the Manitoba Hydro probability, which when you
5 look at the historical record, we described as -- as
6 basically akin to having a 3 percent -- 3 percent chance
7 of having -- or of having the five (5) year event or
8 worse.

9 And so 3 percent -- I'm going to go
10 through the 3 percent. It's sort of using the -- the
11 probability theory, and the 3 percent if you just look at
12 the -- on page 66, the graph, it's asking the question if
13 I -- I -- I'm looking forward, I don't know what year I'm
14 going to be in, let's pick some year 'X' in the future.

15 There's ninety-seven (97) of them in the
16 historical record that were in the period of time that we
17 looked at, what's the chance that one (1) of them would
18 be the beginning of either a five (5) year or a seven (7)
19 year drought, and there's three (3) of them.

20 That is that there's one (1) year each for
21 the beginning of these prolonged droughts, and so there's
22 a three (3) in ninety-seven (97) chance, or roughly a 3
23 percent chance, that you could be going into a prolonged
24 drought.

25 Now in fact, we were conservative because

1 in fact the drought that the Company uses is the second
2 worst. We sort of said, Look any of these prolonged --
3 three (3) prolonged droughts, what's the probability --
4 of 3 percent? It's actually 2 percent of having the
5 drought that the Company uses or worse. They didn't pick
6 the absolute worst. They picked the second worst event.
7 They picked the five (5) year and not the seven (7) year
8 drought.

9 And so again, the question is, Should they
10 have picked the seven (7) year drought or could they have
11 picked something even worse. So when we looked at the
12 stress tests that they were conducting on power companies
13 and banks, we found that -- that they're not going for
14 the ninety-ninth (99th) percentile chance, or the -- you
15 know, or -- you know, the one (1) in ten thousand
16 (10,000) event.

17 What they're looking at is events that
18 have probabilities of 2 or 3 percent. And that's sort of
19 what the Company's doing, as well.

20 So we think that the -- what the -- the
21 stress that they picked, they picked the second out of
22 worst event in ninety-seven (97) years, and that's the
23 stress test that they are applying in their financial IFF
24 work and -- and of course when they do the dependable
25 energy they pick the worst hydro event.

1 And they're also very sensitive to the
2 fact that the hydro record is limited, and I think what
3 they're doing is right. They should take advantage of
4 the very long hydro record you have. Ninety-seven (97)
5 years is a good long period of time. Be aware of the
6 fact that things might be worse. Be aware of the fact
7 that while the research is progressing, it doesn't
8 provide an answer of -- of what the probability is of the
9 worst of the worst on the records.

10 The tree rings, and the -- as I spoke to
11 the scientists, they don't feel the tree ring knowledge,
12 base knowledge or the -- the pond sediment knowledge is
13 adequate to provide a probability and provide a
14 sufficient set of information on the four (4) river
15 streams that feed into your hydro system in the four (4)
16 seasons. It's almost like you need sixteen (16) pieces
17 of information.

18 What is the worst event when you look
19 across the four (4) seasons and the four (4) rivers, and
20 they don't feel that the science allows that to be
21 provided. So it doesn't mean that you should ignore
22 that.

23 You should use a reasonable stress test,
24 and -- but you should also worry about what would happen
25 if the worst, the Black Swan event, and that's what the

1 Company is doing.

2 I think it's the right way to go about it.
3 And one (1) of the concerns I have about efforts to
4 quantify the -- the record beyond the ninety-seven (97)
5 year record is the fact that we just don't know.

6 We, the scientific -- speaking -- the "we"
7 is really the scientific community. None of the experts.
8 I've spoken to some of the experts who claim that they
9 know more infor -- that there's more information out
10 there. It's not true, as far as I understand, and I've
11 been able to -- it doesn't mean again that you don't
12 respect that. Just the opposite. But you -- you
13 respect it by treating it as something that can't be
14 quantified and you deal with it on a quali -- qualitative
15 basis.

16 So again, I -- I have a table here that
17 emphasizes the fact. And when we looked at other stress
18 tests we felt that the Company was being adequately
19 stressful and were reassured by the fact that the Company
20 has looked at the Black Swan event. So I'm looking at
21 page 63. And 63 is labelled, "Stress Test Comparison."
22 It's showing Manitoba Hydro picked the second-worst event
23 and that it -- it's a -- it's listed as a 3 percent
24 probability. That's actually a little bit of an
25 overstatement; it's 2 percent.

1 And I note in passing that the K and M
2 study I believe has concluded that the probability of the
3 -- the five (5) year '80s event is less than 2 percent.
4 It's on the order of .14 percent. So if their numbers
5 were true as opposed to the -- really the 2 percent I
6 think the historical record indicates, they're saying
7 that -- that using that is an even more stressful event.

8 And -- and it's true that they're only
9 looking at one (1) variable, which is drought, as opposed
10 to multiple variables, but it's because it's a very -- it
11 pushes -- it pushed the envelope by taking a very unusual
12 event. It's sort of almost as if you said to the banks,
13 We want you to plan for the Great Depression. And so the
14 Company, I think, is being adequately -- I don't think we
15 need to ask US banks to plan for the Great Depression.

16 I don't -- I think that that is something
17 we need to figure out how to avoid, and I think the
18 Company has done the right thing of saying, We may not be
19 able to avoid it, but we want to have a reasonable
20 approach quantitatively, and back that up with
21 qualitative work.

22 Now, the last thing I wanted to talk about
23 was on page 68. Now, as I understand it, the Kubursi and
24 Magee assessment of the probability of a drought and the
25 severity of the drought are affected by the fact that

1 they have created a statistical assessment of the
2 probability distribution, and in doing so, the -- they
3 have made certain com -- come to certain conclusions.

4 For example, they -- I think, as best I
5 read, they -- I think they feel like that what the
6 Company has done is picked an event that has 1.4 percent
7 chance or worse than happening. So they're saying that
8 it's pretty -- compared to other stress tests, I think
9 that they're -- I don't think they'd disagree on the
10 probability, and this is just my understanding -- from
11 reviewing their material.

12 Now, they made the interesting conjecture
13 that by looking at the data they're able to look at the
14 five (5) year event and create a synthetic five (5) year
15 devent -- event. Synthetic refers to creating data
16 that's beyond the data that's available, right.

17 We only have two (2) five (5) year events,
18 they exhibit a certain relationship between each
19 individual year. What the Kubursi and Magee -- Magee
20 study says is that they have -- are able to simulate
21 alternative five (5) years that don't necessarily exist
22 in the historical record. By doing so, and having auto-
23 correlation or a relationship between each of the
24 individual years and the five (5) year, they come to the
25 conclusion that the financial stress is greater.

1 My concern with that is is that we only
2 have two (2) five (5) year events. I don't think we have
3 enough information. I mean, it's an interesting
4 conjecture, but I don't think we have enough information
5 to create -- know exactly all the -- what the
6 possibilities are for five (5) year events.

7 And I also feel like that if you -- if you
8 -- we don't know -- they -- they actually sit there --
9 sit -- sit in their analysis. I think the conjecture is
10 they can tell you any type of event what the probability
11 event -- what the probability is -- a drought that's, you
12 know, outside the historical record.

13 And I -- my concern is is that I think we
14 just don't know. That is, the management of the Company,
15 the regulators of the Company, the oversight enti --
16 entities all need to know that I don't believe that the -
17 - you can answer the question of what the probability of
18 a worse year -- worst drought than the worst record, and
19 that the claim that you can is interesting conjecture but
20 it's not based on sufficient information to know.

21 And I wanted to use a term which is more
22 Greek than the Black Swan. I wanted to use the term,
23 "leptokurtosis," and that's L-E-P-T-O; kurtosis is like
24 K-U-R-T-O-S-I-S. It refers to the possibility that -- of
25 fat tails. It's a fancy word for that.

1 And so it's referring to the possibility
2 that you could end up having out -- outside the hundred
3 year record or the ninety-seven (97) year record, it
4 could be that the true distribution out there shows that,
5 in terms of severity, there might be some very severe
6 event that's out there, and what the K&M -- M study has
7 said is, We'll take, extrapolating from the record that
8 we have, which doesn't include anything worse than the
9 worst on record, and estimate the probability of the
10 worse than worst on record, which necessarily implies
11 some assumptions about the tail of the probability
12 distribution, extreme events, the probability, which I
13 don't think is justified by the record.

14 I think it's an interesting conjecture,
15 but until we have more historical data and/or there's a
16 breakthrough in the scientific characterization of the
17 paleo-climatic information, I don't believe we'll be in a
18 situation to answer that.

19 And so the concern I have is it's actually
20 better to have the event described qualitatively as a --
21 as a Black Swan event, to walk into the officer -- the
22 chief risk officer and say, There's -- we've got to
23 quantify as best we can, on the one (1) hand, but on the
24 other hand, we have to live with the fact that wisdom is
25 the combination of qualitative and quantitative analysis,

1 and that we need to know there's limitations on what we
2 understand, and therefore we need to have a strategy
3 built around the fact that -- that you're at the edge of
4 North America and that, if you can strengthen your --
5 your transmission ties and if you can purs -- use your
6 export options to reinforce that to -- and pursue a set
7 of integrated mechanisms, that's what you want to do, and
8 -- but just be aware there's just a limit to -- to what
9 you can do in terms of quantification of the risks.

10 I'm in Section 5, and there's only six (6)
11 sections. I'm -- again, if there's any questions before
12 I go on, I'd be glad to, from the commissioners, take
13 questions. Okay. I'm -- I'm at the disposal of --

14 MS. PATTI RAMAGE: I'm just wondering if
15 this might be an appropriate time for lunch.

16 THE CHAIRPERSON: Okay. We'll take the
17 lunch now and we'll be back at 1:15. Thank you.

18

19 --- Upon recessing at 12:05 p.m.

20 --- Upon resuming at 1:22 p.m.

21

22 THE CHAIRPERSON: So, Ms. Ramage, do you
23 have some exhibits now or do you want to wait?

24 MS. PATTI RAMAGE: We were -- we were
25 thinking we would wait until Mr. Rose was done just to

1 not interrupt the flow, if -- if that's okay with the
2 Board. We do have some.

3 THE CHAIRPERSON: Yeah, that's fine. Mr.
4 Rose, if you want to continue when you're ready.

5 MR. JUDAH ROSE: Okay, thank you very
6 much, Chairman. I'm on page 69, Section 5, labelled,
7 "Manitoba Hydro modelling, forecasting, and planning."
8 I'll be discussing modelling on the part of Manitoba
9 Hydro, so it'll be something of a somewhat complicated
10 area. But I'd -- just before I start, I just want to
11 check and see if there's any questions on anything I've
12 said so far.

13 THE CHAIRPERSON: Again, fear not, sir,
14 when you're done, I think the --

15 MR. JUDAH ROSE: Okay.

16 THE CHAIRPERSON: -- questions will
17 probably come in a torrent.

18 MR. JUDAH ROSE: Okay. On page 70
19 there's a diagram that shows the suite of models that
20 Manitoba Hydro uses. These are computer-based models to
21 help guide operations and planning on the part of
22 Manitoba Hydro, and you can see there's five (5) of them
23 there: MOST, HERMES, SPLASH, PRISM, and then there's a
24 load forecasting tool that they use.

25 And like most utilities, they have

1 multiple models. And so the question is is -- that we've
2 been asked to review the performance of Manitoba Hydro's
3 models. On page 71 I have the same models from the
4 previous page listed as, "Rose," and various different
5 features of the models. And one thing I wanted to
6 mention is the first column is listed, Period, and what
7 you see is that the models are for dari -- various
8 different time periods.

9 You have MOST in the middle, which is a
10 very short time period, 24 hours, a day or two (2) ahead.
11 You have something that's called HERMES, which is zero to
12 two (2) years, and it's typically the period of time in
13 which you know what equipment you're going to have. And
14 then you have SPLASH, which is a long-term modelling tool
15 which is more planning related and more related to
16 determining what your capital stock is going to be as
17 opposed to what to do with the plans that you have.

18 There is a PRISM model, which is a model
19 that covers a zero to five (5) year period of time. I'm
20 going to talk about that. It overlaps some with the
21 HERMES and the SPLASH but is a different type of model,
22 and it's a load forecasting tool.

23 Now, I've also listed some various
24 different features of the models. The first one is
25 stochastic, which means probabilistic or statistical, and

1 deterministic means for a given set of inputs you have
2 one (1) and only one (1) outcome, and your description is
3 sort of a almost, if you will, one (1) for one (1), is
4 the meaning of deterministic. And stochastic means that
5 you are -- for your inputs are getting an ex -- an
6 expected value and a probability distribution around that
7 value.

8 And so you see the models. The first
9 three (3) are either 'D', or -- or 'S' for stochastic,
10 and they are -- there's various different footnotes
11 indicating the ones that are deterministic models, and
12 the ones that typically use sensitivity cases to -- you
13 change the inputs and you get different -- different
14 outputs, and it's not as stochastic or statistical as
15 some -- some of the other approaches, like the PRISM and
16 the load forecasting tool.

17 And one (1) of the issues that's comes up
18 in this case is the issue of linear versus non-linear,
19 and the first thing I wanted to say about linear versus
20 non-linear is historical, the economics -- the economics
21 profession didn't make major breakthroughs in the ability
22 to solve complex problems until World War II when someone
23 said, Let us describe the production function, or the
24 supply curve, linearly, which I'll explain in a second,
25 and they came up with a -- a closed-form solution.

1 The person didn't get a Nobel price. He's
2 very famous -- his name is Dantzig -- professor, and they
3 were doing this to -- to help out in the war effort, and
4 it turns out that linear programming solution, the
5 programming referred to the different ways you could do -
6 - to produce things, was a huge mathematical
7 breakthrough. And so we're going to talk about linear
8 programming.

9 And non-linear refers to relationships
10 that a lot -- a lot of it is if-then. If this -- if you
11 chose this it necessarily means that, and that's
12 difficult to incorporate, if not impossible, in a linear
13 program. So there's a thing called non-linear, and most
14 of the models here are using linear programming, and the
15 issue has been sort of whether they should be using
16 linear or non-linear.

17 So it's a very complex area, and -- and
18 I'll -- so I'll be addressing that. And you can see here
19 I've already described the focus. Some are system --
20 more operations, and operations means, What do I do with
21 what I got, and the planning is, What should I have.

22 And I talk about the methodology here.
23 There's a thing called Monte Carlo, and it's exactly like
24 it sounds. It's related to probabilistic analysis where
25 you -- you spin the Monte Carlo wheel, and it comes up

1 with a uncer -- it's a random outcome, and that becomes
2 you picking from these distributions, and you're going
3 thousands and thousands of times, and you're creating a
4 probability distribution by just brute force, going
5 through and ex -- exploring all the different possible
6 settings of all the different variables, which each
7 setting is like the Monte Carlo spin of the -- of the
8 wheel. And it talks a little bit about some of the
9 origins of the models.

10 And I think overall we are not -- we did
11 not find any deficiencies in the -- in the models, and we
12 think that they're -- the modelling capabilities that
13 they have are -- are good. I think we recommended
14 continued development of the PRISM model, which I'll come
15 back to, which is one (1) of the more stochastic or Monte
16 Carlo tools.

17 And I'd like to respond to -- to some of
18 the comments that K&M have made with respect to the
19 integration of the models and the use of linear versus
20 non-linear programming.

21 So I guess, turning to page 73 -- I think
22 I'd like to step back. I mentioned that we do a lot of
23 modelling at ICF, and most of that's done in the
24 Washington, D.C., area office. And we have about a
25 hundred (100) people that are operating these models.

1 These are computer models. Most of our models are in-
2 house models, but we also license some models, so we have
3 sort of people that are all working in -- in the
4 modelling area.

5 So we have a fair amount of experience
6 with it. It's not exactly the same, but I'm going -- as
7 the experience and the requirements of entities that are
8 inside the utilities, but I -- I did -- I do think it's
9 relevant to understand sort of where -- where we're
10 coming from in terms of our conclusions.

11 And the main concern that we have
12 internally is that the model run time not be so long, and
13 the complexity of the model not be too overwhelming, so
14 we have what we call implementation failures.

15 And implementation failures are, we can't
16 get the model to solve, its -- we don't understand the
17 results, and we can't get it done in time. We have a
18 deadline. We can't met the client's requirements. We
19 have unexpected contingencies.

20 The biggest problem that you have is
21 basically what I've called implementation failures. Now,
22 some of these models, we're talking about -- one (1) of
23 the models that we run, to run one (1) year could take
24 twenty-four (24) to thirty-six (36) hours of clock time
25 on a -- on a fairly advanced computer.

1 And -- and so what's happening is, is that
2 once you get beyond four (4) to six (6) hours, it becomes
3 very difficult to -- to -- then, if you've made a mistake
4 in the computer program, to go back and fix it. And one
5 (1) of the things that we -- that is one (1) of the big
6 issues is the implement -- in terms of implementations,
7 the input: someone screwed up the input file. You know,
8 there's millions of inputs. One (1) of them's not right,
9 you've got to redo it, and if it takes really long,
10 that's how you get the implementation failures.

11 So what people tend to do is not integrate
12 all the models into one (1) platform, and the reason for
13 that, again, is, the bigger the model, the slower it runs
14 and the more chance there is for implementation failures.
15 And what they -- what they do instead is, they -- as you
16 can see here on page 73, they align the modelling with
17 the requirements. They fit the -- the structure to fit
18 the -- the function, or the form to fit the function, and
19 basically they align the models either in terms of the
20 time frame of the decision or the type of decisions.
21 There's the short-term, the long-term, and the -- and the
22 difference again is what capital equipment you have, and
23 they're -- and they're -- they're focussing on the
24 difference between operations and planning.

25 And what's happening is the computer space

1 is growing all the time. I indicated I'm in my twenty-
2 ninth year at ICF of continuous service, and so when I
3 started, we didn't have even a PC. I was the last class
4 at MIT to go in not requiring a slide rule because we had
5 the hand calculators. And so I've seen that we've been
6 able to now -- or we have one (1) model that covers all
7 of North America. We used to only have three (3) regions
8 at a time, now we have a hundred and twenty (120)
9 regions.

10 And so we're able to handle a lot of
11 different issues, but it's still the case that we
12 maintain multiple models, not all on the same platform,
13 and it's because as we -- as we -- as we inte -- well, as
14 we get more computer time and space, we are using it to -
15 - to basically elaborate on the treatment not necessarily
16 to fully integrate the models.

17 The other thing I wanted to say is that we
18 rely heavily on linear programming and -- but we're -- we
19 don't only use linear programming. But as a general
20 matter, we are -- we -- we are using linear programming
21 very extensively, and I -- I find that is the case with
22 the utilities that we work with. And so, you know, our
23 overall finding is is that integration can be
24 problematic, and not as -- not in every case, but just as
25 a general, practical implementation issue, people or

1 entities maintain separate models for different problems
2 and they also are very heavily reliant, although not
3 exclusively, on linear programming.

4 Now, for -- linear programming guarantees
5 a solution to a problem that's a global. It is a, Here's
6 the input set, this is the result, and it is optimal. We
7 have minimized costs, we have achieved optimality, and in
8 a non-linear context you cannot guarantee that.

9 I refer to page 74, and on page 74 it
10 shows ICF's own models. So the -- these -- it's a Venn
11 diagram box. It shows the various different models, and
12 in the middle is the -- is the IPM model. The IPM model
13 refers to the integrated planning model. So it's not
14 that we're against integration, just the opposite, we are
15 trying to integrate, and we do think that that is a
16 critical component of the work that we do, but I'm also
17 reporting that the integration doesn't involve having a
18 single platform, even for the power sector models.

19 And so the IPM, the red one in the middle,
20 does address a fairly broad range of issues, but it's a
21 planning model. It's focussed primarily on -- on longer
22 periods of time.

23 The upper right-hand GE-MAPS model is a
24 model we licence from General Electric, and it has
25 similar elements to the IPM in the sense of the core.

1 We've got power plants, we have some characterization of
2 the transmission, of the electricity demand, of the
3 various different opportunities to -- to operate power
4 plants, but it's a separate model. This is a model that
5 can run twenty-four (24) to thirty-six (36) hours to
6 solve one (1) year, and it's used, and it's very similar
7 to the actual activities that are going on at MISO every
8 day. They are solving a problem as to what is the
9 optimal use of your power plants and your transmission
10 lines. What are the prices that are the correct, optimal
11 prices that each -- at each location?

12 And it is -- but it assumes that you know
13 exactly what the equipment is, and so it's operationally
14 oriented. And even though it -- it has the same power
15 plants, we haven't integrated it because it would make
16 the problem too -- too large. A detailed cut on the
17 transmission generation interaction precludes a treatment
18 of the issues that the other model is handling.

19 Now, we also use an AC transmission model,
20 which has power plants and transmission lines, but it
21 solves only one (1) hour at a time. It's a snapshot of
22 the system, it's non-linear, but it's also separate. You
23 can see the GE-PSLF for PowerWorld is separate from the
24 GE-Mops -- MAPS ge -- separate from the IPM. And this --
25 this model's handling the actual engineering

1 specification of the transmission grid, which is a non-
2 linear solution is required and -- but it only looks at
3 an individual hour and you have to know exactly what the
4 power plant settings in terms of injection are going to
5 be, although you can vary -- and we'll get into some of
6 the things you can vary.

7 GE-MAPS is handling hour by hour, so in a
8 year it'll have eight thousand seven hundred and sixty
9 (8,760) hours. IPM typically is analyzing a twenty (20)
10 or thirty (30) year problem. So the -- I think the
11 practicality is is that you would like integration, but I
12 think the -- the reality is you end up having multiple
13 models, and so that does very much characterize to --
14 well, characterizes it similar to what happens at the
15 Utility.

16 They have short-term models, and then they
17 have long-term models. So they have MOST and -- and
18 HERMES. And then they have the longer term model,
19 SPLASH, which corresponds to GE-MAPS and IPM
20 respectively.

21 Now, the thing that we're inte --
22 integrating in the IPM models, we have a characterization
23 of the coal and the gas markets, but it's not as detailed
24 as G -- the -- the two (2) bottom circles. So, you know,
25 we -- we feel like that maintaining multiple models with

1 different orientations and uses is the practical outcome
2 of the tradeoffs between the increased computer modelling
3 capability as well as the practical limitations of having
4 a problem that's so large that it takes too long to -- to
5 solve.

6 On the next slide there are -- it shows
7 some of the models I showed earlier, but other models --
8 we do have a -- there is a -- there are models that are
9 Monte Carlo or sta -- or use different -- different
10 algorithms as opposed to the -- either linear or non-
11 linear that I've described. The -- there's -- on the
12 upper northwest corner -- northeast corner there's EAID,
13 and it looks -- it's a -- it looks something like the
14 PRISM model I am going to describe.

15 So -- so that -- again, the multiplicity
16 models make sense. On page 76 I have a list of various
17 different entities that have various different models in
18 this space. There are -- they are primarily linear
19 programming. And I think it's -- it's generally the case
20 that the preponderance of the underlying methodologies or
21 algorithms are linear programming and -- but there there
22 are also some other tools that are used.

23 So I -- okay, and we're not surprised by
24 the -- the fact that the Company maintains separate
25 models, they're not fully integrated, and that they are

1 relying heavily on linear programming but not
2 exclusively.

3 Now, one thing that the Company is doing,
4 it has -- is in the process of developing the PRISM
5 model. And I think we've recommended in our report that
6 the Company continue to develop it. It is a Monte Carlo
7 oriented tool where you're trying to capture and create
8 the probability distribution as opposed to having the
9 deterministic outcome and supplementing that with
10 scenario work.

11 And it has a simplified treatment of the
12 production description of the Company, and it's doing
13 that so it can look at other issues stochastically or
14 probabilistically or create distributions. And on page
15 79 the Company has -- it describes the -- the PRI -- the
16 model, the PRISM model, the fact that it is able to
17 simulate various different outcomes, like different gas
18 and electricity prices, different water conditions,
19 different transmission and wind conditions.

20 It's doing it on a probabilistic basis, so
21 you're saying -- you're trying to create a probability
22 distribution and, say, answer the question of what I do
23 reduces the variance and the outcome of the budget of the
24 Company over the next year, and you're do -- be able to
25 sort of say, We have a 95 percent confidence interval

1 that our budget will be within 'X', 'Y', or 'Z', or we
2 believe this -- this hedging strategy will help reduce
3 the variance of the Company.

4 So we think that it is something that is
5 useful. It is -- it does allow for some nonlinear
6 relationships and some stochastic relationships in -- for
7 in the PRISM model. We have recommended it continue to
8 be developed. The Company's still in development of
9 that, and I don't believe that will -- in our experience,
10 that those type of models which are oriented towards risk
11 management will ever be, you know, fully im -- integrated
12 in a single modelling platform.

13 Now, in the hydro modelling area and on
14 page 81, so this is looking in the details of how you
15 handle the hydro power plant operation, and how it
16 integrates with the hydrological circumstances of the
17 Company.

18 There has been recommendations that the
19 Company look at alternative formulations, and also that
20 it -- that it use more synthetic data, which relates to
21 this issue that we were talking about before, as if --
22 creating a synthetic probability distribution is is try
23 to squeeze more juice out of the historical data and you
24 create a probability distribution that allows you to
25 extrapolate and create a description of things that

1 haven't occurred before, and so I'd like to respond to
2 that.

3 On page 82, a couple things. One (1) is
4 in the hydrological space there is a common theme that
5 people use the historical data to create probability
6 distributions.

7 And so there are -- we have -- the ones
8 that I am most familiar with are the BC Hydro, and they
9 are drawing from a distribution, and they sort of said,
10 Look here's the historical record, and we're going to
11 draw from that. And to the extent that they're -- they
12 have fairly long hydro data sets, that is, experiences
13 measured in years worth of data, you know, fifty (50),
14 sixty (60), seventy (70), eighty (80), or maybe as clo --
15 much as a hundred in -- in the case of Manitoba, you're
16 in a situation in which they do draw from that.

17 When they're very short on data, then
18 they'll try to create synthetic or -- synthetic data sets
19 or -- and where they try to extrapolate on the data they
20 have. Our -- our recommendation is that they -- that the
21 Company continue to base its analy -- quantitative
22 analysis on the historical data sets, particularly
23 because BC Hydro is endowed with a good data set -- a
24 long data set.

25 And the other point is that each system is

1 unique in terms of the complexity and the design of the
2 system: how much storage, how many rivers, how much hydro
3 do they -- do you have, and what's the -- what are the
4 flexibilities that you have, or lack of flexibilities.

5 So it is common for people to use
6 customized hydro modelling, and -- but they're all -- but
7 many of them are based on -- drawing from the historical
8 record, running scenarios based on a situation in which
9 you're trying to figure out what would happen if history
10 repeated itself in the course of time.

11 And on page 83, I list some of the hydro
12 utilities. Whether they're using historical data. They
13 are all using it, to our knowledge. And -- and you can
14 see that Manitoba Hydro has -- has as much data as almost
15 anybody, which is not surprising, in that the power
16 industry itself only goes back to Edison, which is like
17 1884, and they didn't start hydro. They started coal,
18 and they went to hydro pretty quickly, but it's rare that
19 people have the detailed data sets in any meteorological
20 or hydrological phenomenon beyond a hundred years.

21 You guys are up there. You're doing --
22 doing what other people are doing. People do look at
23 paleoclimatic information, but are generally using the
24 actual historical records because the paleoclimatic
25 information doesn't give you the detail typically that

1 you require.

2 Page 84 is another graphic showing that
3 you guys have about as much hydro data as the companies
4 that we're familiar with.

5

6 (BRIEF PAUSE)

7

8 MR. JUDAH ROSE: On eighty-six (86), we
9 were asked to also address the issue of the -- of, Can
10 you forecast -- what's the status of the forecasting
11 profession with respect to meteorological or hydrological
12 conditions.

13 And you know, there is some regularities
14 that exist, and again I'm not a meteorologist, but it's
15 my understanding is that there are some regularities.
16 You hear about La Nina, or -- or El Nino, and there's a -
17 - there's more technical terms. I think there's the
18 Southern Pacific oscillation.

19 So there are some phenomena that do allow
20 themselves to -- to get some elements of forecasting.
21 But as a general matter, and -- and I have a quote here
22 from a professor at MIT, once you get beyond ten (10) to
23 thirty (30) days, somewhere in that window, you're as
24 likely to be - - the best that you can do is to use the
25 long-term average as a typical.

1 And so you'll notice if you go to
2 weather.com that they may have the ten (10) day forecast.
3 They may -- seven (7) day forecast, but the -- there --
4 it's just -- it is -- it's a huge problem trying to go
5 significantly beyond that.

6 And -- and so I think it's very -- it's
7 useful to take a look at what's available, but as --
8 realistically, as you're sitting there making decisions
9 as to what should happen, the problem is is that once you
10 start going into a drought situation, you don't know
11 exactly where you're going to end up.

12 I don't think that there's any reliable
13 predictor that this is a -- a one (1) year drought versus
14 a five (5) year drought, and it's related to the problem
15 that we've been discussing, which is, although you can
16 sort of see the lead time for the hydro reservoirs,
17 beyond that you can't really, I think, reliably gauge
18 what's likely to happen, and so you have to sort of plan,
19 if you will, for the worst case, frequently.

20 And this really -- there are some
21 statistical regularities, and I think we showed that
22 graph with the green bars before. Was it on sixty-six
23 (66)?

24 On page 66, where you have the -- the
25 hydro events of the last sort of almost a hundred years

1 laid out, the green bars, and you -- and you can sort of
2 see, of the -- there's been, you know, something on the
3 order of seven (7) to eight (8) bad hydro events in the
4 history here as -- as represented on this graph, three
5 (3) that were prolonged. Two (2) that were five (5) and
6 one (1) that was seven (7) we talked about.

7 And -- and so once you go into a drought,
8 you -- I think you do observe the fact that you're more
9 likely to be in a prolonged drought than you would be for
10 any given -- just any year, because the -- the droughts
11 seem to be what they call serially correlated. They tend
12 to -- if you have a bad year, things are likely to get
13 worse -- more likely to get worse than they would be if
14 you were just in any year.

15 But that doesn't mean that you have enough
16 information a) to, I think, create the full distribution
17 of -- describes what happens in the course of one of
18 these events, nor are you in a position to -- really to
19 forecast what's likely to happen. You -- really, you
20 need to look at this at different possible outcomes and
21 plan prudently using the -- the judgment that you have
22 and recognition of the importance of the issue.

23 Now, I have referred to the Kubursi and
24 Magee work, and talked about -- a little bit about some
25 of the issues here, like -- and they have some

1 conjectures based on taking the -- making a statistical
2 assessment and trying to elaborate on the history. I've
3 expressed my concerns about going too far in that regard,
4 and -- and sort of what are the limitations of -- of
5 knowledge that we have with that.

6 I'd like to talk about an issue that
7 they've raised here on page 87 that's in a different
8 area, and it's related to the issue of whether or not --
9 sort of the issue of dependable energy. As I indicated,
10 the Company has a concept that the dependable energy is
11 measured as the energy output available from its
12 resources in the worst -- assuming the worst drought or
13 the -- the lowest hydrological conditions in its record.

14 And here you'll see, on the bottom of page
15 87, they've expressed the concern that wind should not be
16 considered as its -- energy output of the wind plant
17 shouldn't be available to meet dependable demand, or
18 shouldn't contribute to that, and then it mentions that
19 NERC is essentially not including wind in its reliability
20 criteria. And I think that, you know, what's happening
21 here is is that NERC, the North American Electric
22 Reliability Council, is dealing with primarily thermal-
23 based systems -- excuse me -- without much -- without
24 anywhere near as much storage as Manitoba Hydro.

25 Manitoba Hydro is I think a special

1 circumstance. Energy -- electricity is generally not
2 stored, but you have a demand of around 20 terawatt hours
3 and a storage capability of 10 terawatt hours, and within
4 that storage capability you have the ability to adapt to
5 the -- the momentary fluctuations of the wind output by
6 either storing more or less energy.

7 And so the primary problem that you face
8 is not having enough megawatts or capacity or power, it's
9 having enough megawatt hours or electrical energy, and
10 you're not so much concerned about the peak demand and
11 the capacity, but having enough electrical energy in the
12 storage or in the -- or in the system. And the wind does
13 contribute to that and it -- and its energy output should
14 be considered.

15 Now, NERC takes a wind megawatt and will
16 derate it because it's dealing with systems that don't
17 generally have as -- anywhere near as much storage and
18 are not -- they are -- they have a problem meeting their
19 peak capacity, not having the right amount of energy.
20 And so, again, what they -- what NERC is doing typically,
21 or what the NERC regions and councils are doing, is not
22 appropriate given the particular cir -- and special
23 circumstances of the Manitoba Hydro system.

24 The other thing they say at the bottom of
25 page 87 is is that the inclusion of the dependable energy

1 from thermal energy resources, and the Company has a few
2 hundred megawatts of thermal power plants, is problematic
3 because it's typically too expensive.

4 And I think that the issue here is is that
5 there's -- there's dependability and reliability which is
6 not directly economic. And what you do with the
7 resources -- the thermal resources, if they're not -- if
8 they have high variable costs you try not to use them,
9 and you keep them as long as they are providing sort of
10 beneficial service that's higher than their costs.

11 There's some economic issues that deal
12 with the thermal issue both operationally and whether you
13 keep them, but that is -- doesn't mean that their
14 energy's not available once they're there to maintain
15 reliability and making sure that the lights stay on, or
16 more importantly, in the winter, that the heating is
17 maintained.

18 And so I believe that there -- the
19 expensiveness of the thermal energy resources is not a
20 barrier to including them to the dependable energy and
21 contribution to its reliability.

22 So there are some specific issues here
23 related to -- to their assessment. And I did want to
24 make -- make it clear that I think the Company's handling
25 of the wind resource and the handling of the thermal

1 resources, while the situation is unusual in the sense of
2 the amount of storage and the high degree of hydro-ness,
3 if you will, of the system, I still think the Company is
4 -- is handling that correctly.

5 I'm on the penultimate section of my
6 prepared materials, Section 6, page 90. And I was asked
7 to -- commented on -- on two (2) issues. The first issue
8 is whether or not there should be an explicit drought
9 fund or rate stabilization fund related to hy -- hydro
10 conditions, and also issues related to floating and
11 fixed-rate debt.

12 The first issue is -- is -- and my -- my
13 experience leads me to conclude that a specialized fund
14 for the hydro conditions is not recommended. And the
15 reason for that is I think that corporations are
16 generally having equity that is not constrained for
17 specific purposes, and that that becomes the basis by
18 which people that are looking at the Company's financial
19 situation expect to sort of see.

20 And this -- the fact that you have the
21 equity, if you will, to cushion the Company from
22 perturbations in its revenue situation is related to the
23 fact that you can't always anticipate what is going to be
24 causing the perturbations and that the management should
25 have flexibility.

1 Now, the exceptions that I see in that
2 typically in the corporate area are related to project
3 financing, where you have an individual power plant
4 that's financed and they very restrictive debt covenants
5 that are typical in that area. But I don't think that
6 that applies to a situation like Manitoba Hydro, which
7 has many different assets and in which if you had very
8 restrictive covenants, which -- which a stabilization
9 fund would involve, would be considered as a source of
10 concern for people evaluating the financial wherewithal
11 of the Company.

12 Now, there are non-corporate entities --
13 states that maintain rainy day funds, and we did look at
14 them. And on page 92 there's a graphic, shows the --
15 shows the United States, and it shows that a lot of them
16 do have rainy day funds. Of course, they don't have
17 equity; they're not corporations.

18 And, typically, the rainy day funds are
19 very, very small percentages of the expenses, whereas the
20 equity of the Company is 130 percent of its expenses.
21 The rainy day funds are typically 5 percent or less. And
22 they do -- while they do have overrides, it does create -
23 - would create, I believe, added complexities and
24 difficulties if you started restricting the -- the
25 application of the Company's equity related to, say, for

1 an explicit drought fund.

2 And as it is, we do have checks and
3 balances, various different entities that are involved,
4 and looking at what Hydro is doing, and to have
5 additional covenants I think would be -- is not
6 recommended, and I wouldn't use the state as a -- state
7 experience and rainy day funds as a -- as a model for
8 Hydro in light of the differences in the states, and the
9 fact that they are very, very small fractions of the
10 expenses, and it would complicate, I think, the financing
11 of the Company.

12 The other issue that I looked at on page
13 93 is the amount of floating-rate debt versus fixed-rate
14 debt. This is the corporate finance analogy to the
15 housing situation in the United States, where the
16 question was, Should you -- how much should your debt be?

17 Like a thirty (30) year fixed versus the
18 one (1) year adjustable rate mortgage, and I think, you
19 know, one (1) of the things that we -- we found out is is
20 that the very short -- the heavy reliance on the floating
21 rate creates unexpected outcomes, and I think it's
22 mirrored if you take a look at the utility industry.

23 I looked at various different entities,
24 and Manitoba Hydro's 21 percent floating debt share is,
25 you know, is moderately on the high side. Not massively

1 on the high side. The -- there was one (1) entity that I
2 think the -- BC Hydro has a higher level. If you take a
3 look at the footnote there's some complexities there.

4 So I -- I don't see -- it is the case that
5 interest rates are low today for short-term, you know,
6 floating debt, but what happens is that thing moves very
7 quickly, and it -- I think that it creates added risk to
8 the -- to the Corporation that would be outside the
9 experience of other comparable utilities, most of which
10 have a fixed debt rate.

11 And -- and I noticed, for example, there's
12 been some consideration on the part of the -- the federal
13 US Treasury to extend -- extend out its fixed rate
14 obligations to go for longer term and greater fixedness,
15 if you will, in light of the fact that it's true,
16 interest rates are very, very low right now in the short
17 market, but it does expose, as we've seen in the debt
18 crisis in the -- in the housing sector when a lot of your
19 debt is not at a fixed rate.

20 And the Company seems to be well within
21 the comparable spe -- set, if a little bit on the high
22 side, and there's -- I don't think there's any reason
23 that they should be pushing more the degree to which it's
24 exposed to floating-rate debt.

25 The last section I have relates to our

1 review and conclusions related to governance and risk.
2 And you know, in general I think that we found when we
3 reviewed, and I'm on page 95, the controls and the
4 governance structure with respect to power trading that -
5 - we found that the, you know, reasonable and appropriate
6 controls were in place.

7 And I've listed here some of the oversight
8 bodies, some of the entities that are evolved in the
9 front, the middle, and back office. The various
10 different plans and specifications and -- but we did make
11 some recommendations with respect to the -- the middle
12 office and with respect to a clarification of some of the
13 documentation and some of the -- some of the controls and
14 risk management functions that are in place.

15 Now in that regard, we were asked to look,
16 as one (1) of the terms of reference that I referred to
17 earlier, one (1) of the -- the six (6) terms of reference
18 as to whether the Company should be involved in merchant
19 transactions, and I -- I hasten to -- to state that the
20 management's not interested, and it doesn't really in --
21 involve -- it's not involved in what's call -- called
22 non-arbitrage merchant transactions.

23 It's transactions are -- are acid-based,
24 and they are -- the only exception would be what they
25 call arbitrage, which is essentially a riskless

1 transaction where you're basically a buy and sell that is
2 closed very quickly. They offset each other. And
3 generally have very low risk, such as in transmission
4 between two (2) regions if you happen to own the
5 transmission capability and you're sort of buying and
6 selling simultaneously so that you're taking advantage of
7 a arbitrage potential, or a potential to -- to take
8 advantage of price differences.

9 But that there's still some improvements
10 that could be made in the documentation and structures,
11 even in the event that the Company is -- is not going to,
12 as we expect, to go more into the merchant trading
13 function.

14 We're -- or the experience we -- we have
15 with merchant trading is is that it is not something
16 consistent with the structure of the Company being a
17 public entity. It's not something that the management
18 wants to do. It's very -- can be very injurious to the
19 financial situation.

20 So I don't think there's any -- any doubt
21 that that's not where it wants to go, but even in the
22 context of what it's doing, since it does need to
23 interact with the marketplace, it does have to have
24 hedging that is related to assets, that there's some
25 improvements, and there is a list here of improvements

1 that have been recently, as we -- as we understand, that
2 have been made to the middle office to provide additional
3 participation in the oversight function and the control
4 function and the risk management function, which we think
5 is in the right direction and consistent with our
6 recommendations.

7 So that concludes my prepared remarks and
8 covers the areas that the report addressed primarily, and
9 I guess I'm available for my counsel.

10 THE CHAIRPERSON: And I'll turn to Mr.
11 Peters.

12 MS. PATTI RAMAGE: Oh, I'm exhausted from
13 all the talking I've had to do, so Mr. Peters can go.

14

15 CROSS-EXAMINATION BY MR. BOB PETERS:

16 MR. BOB PETERS: Thank you, Mr. Chairman,
17 and good afternoon, Mr. Rose. Welcome again to Winnipeg.

18 MR. JUDAH ROSE: Thank you. Thank you,
19 Mr. Peters.

20 MR. BOB PETERS: On behalf of the Public
21 Utilities Board, I'll have some questions for you this
22 afternoon, and possibly even tomorrow morning, depending
23 on how -- how we go.

24 MR. JUDAH ROSE: Okay.

25 MR. BOB PETERS: You are aware, sir -- I

1 have a bad habit, and I'm confessing it right away. I
2 often say "you," Y-O-U, and of course I'll be referring
3 to ICF International when I say that. Are you
4 comfortable with that?

5 MR. JUDAH ROSE: Yes. I'm an officer of
6 the Company.

7 MR. BOB PETERS: Yes, I appreciate that.
8 And ICF is aware that certain information is being
9 considered confidential by Manitoba Hydro and has been
10 redacted from the public record of these proceedings.
11 You're aware of that?

12 MR. JUDAH ROSE: Yes, sir.

13 MR. BOB PETERS: And, in fact, Appendix
14 12.2, which we have called the ICF Report, there are
15 redactions in that report, and you're aware of that as
16 well?

17 MR. JUDAH ROSE: Yes, sir.

18 MR. BOB PETERS: Did you make those
19 redactions, sir?

20 MR. JUDAH ROSE: I did in -- in part in
21 consultation with the Company. There is ICF material in
22 there as -- but there's also stuff that's proprietary and
23 confidential to the -- to the Company.

24 MR. BOB PETERS: So ICF proposed the
25 redactions it wanted to protect its confidential

1 information, and Manitoba Hydro indicated to you what it
2 wanted redacted?

3 MR. JUDAH ROSE: Yes, sir.

4 MR. BOB PETERS: And in terms of
5 producing the actual redacted report, did that come from
6 ICF or did Manitoba Hydro do the physical redactions and
7 the -- the preparation of the report?

8 MR. JUDAH ROSE: I believe that we
9 provided a redacted and non-redacted version.

10 MR. BOB PETERS: None of my questions to
11 ICF International and you, Mr. Rose, are seeking answers
12 that will require you to disclose information that
13 Manitoba Hydro or ICF has redacted from the public
14 record. Is that understood and agreed?

15 MR. JUDAH ROSE: I've been so advised.

16 MR. BOB PETERS: All right. And if you
17 are in doubt, you will no doubt want to clarify your
18 answer off the record before you answer on the record,
19 and you would clarify that with one of the Hydro lawyers,
20 Ms. Ramage or Ms. Boyd or Ms. Fernandes, I guess. And as
21 well, you also have the benefit of some Hydro employees
22 in the back row, Mr. Cormie and Mr. Warden particularly,
23 and Mr. Surminski.

24 MR. JUDAH ROSE: Yes, sir.

25 MR. BOB PETERS: All right. And in

1 addition to what's been redacted by Manitoba Hydro and
2 ICF, none of my questions are seeking disclosure of
3 information that this Board has ordered be redacted from
4 the various reports including, in one (1) of its orders,
5 95 of '10 and the attached appendices. Would that also
6 be understood and agreed?

7 MR. JUDAH ROSE: Yes, sir.

8 MR. BOB PETERS: All right. Thank you.
9 You've had a chance to read Order 95/'10, have you, sir?

10 MR. JUDAH ROSE: I don't -- I don't
11 believe so.

12 MR. BOB PETERS: And you wouldn't then
13 have had an opportunity to -- you wouldn't have reviewed
14 the -- the appendices to that Order as well, the various
15 risk reports?

16 MR. JUDAH ROSE: I may have reviewed
17 reports, but I don't remember the -- the -- those
18 particular references.

19 MR. BOB PETERS: Would the Board be
20 correct, Mr. Rose, in understanding that the ICF report,
21 dated September 11th of 2009, is as a result of ICF being
22 the successful bidder on a tender issued by Manitoba
23 Hydro on February 3rd of 2009?

24 MR. JUDAH ROSE: Yes, that's my
25 understanding.

1 MR. BOB PETERS: And in the tender on
2 which ICF responded, and I guess we know -- we now know
3 was ultimately successful, there's discussion about key
4 personnel at ICF who would have a relationship with
5 Manitoba Hydro.

6

7 (BRIEF PAUSE)

8

9 MS. PATTI RAMAGE: Mr. Peters, could you
10 direct us to a page.

11

12 CONTINUED BY MR. BOB PETERS:

13 MR. BOB PETERS: Let me -- let me
14 approach it this way, Mr. Rose, rather than -- and we can
15 look through the document for the reference. But in
16 terms of ICF's key personnel who have an ongoing
17 relationship with Manitoba Hydro, who are those people?
18 Can you identify them, sir?

19 MR. JUDAH ROSE: Yes, with respect to
20 this engagement, I have a list of five (5) people. They
21 are myself, Judah Rose, Shanthi Muthiah, Nanish Gupta,
22 Sunita Surana, and George Katsigiannakis. Ms. Surana's
23 here today. And all these -- and people were involved to
24 some degree or another as were other more junior people
25 in the preparation of the work and the assessment. And -

1 - and I, in particular, was very involved.

2 MR. BOB PETERS: Yes, thank you. I'll --
3 I'll come back to that thought. The sic -- the six (6)
4 specific requirements of the tender were set out in the
5 ICF report, and I'm looking at page 1 of the document.
6 And you've highlighted those. And you also, I think,
7 highlighted those in your oral presentation and your
8 written presentation through Ms. Ramage today, correct?

9 MR. JUDAH ROSE: Yes.

10 MR. BOB PETERS: Now, on my reading of
11 the -- the tender, the report was due May 29th of 2009;
12 do you recall that?

13 MR. JUDAH ROSE: I don't recall that
14 specific date, but...

15 MR. BOB PETERS: Do you recall being
16 late?

17 MR. JUDAH ROSE: No, I wouldn't say that.
18 I think there was some delays in engaging us, and I don't
19 feel that we were late.

20 MR. BOB PETERS: Well, I was just
21 wondering. Your re -- your report was dated September
22 11th, 2009, correct?

23 MR. JUDAH ROSE: Yes.

24 MR. BOB PETERS: All right. And -- and
25 that -- and to my math, that was three and a half (3 1/2)

1 months after the stated date of the tender requiring the
2 -- the deliverable, but you're indicating there was
3 extensions of time given.

4 MR. JUDAH ROSE: That's right. That is -
5 - there was -- I don't believe we were engaged
6 contractually until the very end of April, and that I
7 believe our visit -- first visit to Winnipeg was in May
8 and that -- that there was a clear acknowledgement that -
9 - that that engagement was inconsistent with the schedule
10 we laid out that would have required a certain initiation
11 date, and -- and I feel overall we performed in a timely
12 manner given the complexity of the scope.

13 MR. BOB PETERS: Did ICF file any prior
14 reports to this -- to the one that's been marked as
15 Appendix 12.2?

16 MR. JUDAH ROSE: There were drafts, but
17 this was the -- this is really the only report as such.

18 MR. BOB PETERS: Do you recall how many
19 drafts were provided by ICF to Manitoba Hydro?

20 MR. JUDAH ROSE: No, I don't have a
21 specific count, but there were drafts.

22 MR. BOB PETERS: And the purpose of the
23 drafts were to allow Manitoba Hydro to suggest revisions
24 to the ICF report?

25 MR. JUDAH ROSE: That was one (1) goal,

1 was to get feedback from the Company if there were any
2 factual errors, whether perhaps there was better data
3 available, and also to allow us to continue to refine our
4 exposition.

5 MR. BOB PETERS: Did ICF make the
6 revisions requested by Manitoba Hydro?

7 MR. JUDAH ROSE: If we felt that the
8 revisions were appropriate, yes, we did.

9 MR. BOB PETERS: Was that by and large
10 the case?

11 MR. JUDAH ROSE: Yes, I think that that's
12 -- I -- I think that the comments were appropriate, and
13 to the extent that we had an opinion I felt that it was
14 understood and respected.

15 MR. BOB PETERS: You indicated that ICF
16 came to Winnipeg, but I think I understood from your
17 previous testimony this might be your first time in the
18 city --

19 MR. JUDAH ROSE: No --

20 MR. BOB PETERS: -- other than stopping
21 here on a hiking expedition.

22 MR. JUDAH ROSE: No, I was here in --
23 under more -- more, how shall I say, warmer weather, and
24 so this is not my only visit here.

25 MR. BOB PETERS: All right. So you did

1 attend -- to -- to meet with Manitoba Hydro with respect
2 to this project?

3 MR. JUDAH ROSE: Yes.

4 MR. BOB PETERS: And likewise, other
5 members of your team also attended Manitoba Hydro?

6 MR. JUDAH ROSE: Yes. On my previous
7 visit I was accompanied by Ms. Muthia, who was mentioned,
8 and Mr. Katsigiannakis, who were also mentioned in the
9 group of five (5). On the phone was Nanish Gupta in some
10 of our conversations.

11 MR. BOB PETERS: And today you indicate
12 Ms. Surana has joined you.

13 MR. JUDAH ROSE: Yes.

14 MR. BOB PETERS: All right. And I take
15 it she's sitting in the back row behind you, and we
16 welcome her here as well.

17 MR. JUDAH ROSE: Okay.

18 MR. BOB PETERS: And in terms of -- how
19 many times were you here to meet with Manitoba Hydro?

20 MR. JUDAH ROSE: The only time I was here
21 was the two (2) or three (3) day period I was here in the
22 spring of '09. I would say that we've had many, many
23 teleconference calls, and a lot of data and document
24 exchange, and I've alluded to some of those in my
25 comments.

1 MR. BOB PETERS: Do you know if other
2 members of your team were in Winnipeg more often than you
3 relative to this project?

4 MR. JUDAH ROSE: No, actually I've been
5 here the -- as much as anybody. In fact, more.

6 MR. BOB PETERS: And I take it, as the
7 managing director it was your role to oversee the entire
8 work project. While individuals may have had specific
9 duties, you oversaw the -- the larger -- the larger
10 project?

11 MR. JUDAH ROSE: That's correct

12 MR. BOB PETERS: And can you tell the
13 Board, who in the team of five (5) that you've mentioned
14 was the primary researcher on the project?

15 MR. JUDAH ROSE: I think the person that
16 spent the most time with the documents was Ms. Surana,
17 who -- who we mentioned earlier. I would sort of say I
18 was the principal author of the document. I spent a lot
19 of time with the actual document.

20 And there were different sub-areas where
21 we had different people be more involved, and -- and so
22 that's generally how it's split out.

23 MR. BOB PETERS: When you attended in
24 Winnipeg in the spring of '09, with whom from Manitoba
25 Hydro did you meet with?

1 MR. JUDAH ROSE: I met with -- with Mr.
2 Warden, Mr. Cormie, Ms. Hickson, various different
3 members of the modelling team, the risk management group,
4 counsel. We met with somewhere between ten (10) and
5 twelve (12) people.

6 MR. BOB PETERS: And as I recall the
7 tender documents, one (1) of the main evaluation criteria
8 was the experience and work performed by ICF's key
9 personnel at Manitoba Hydro, as well as any other hydro-
10 based utilities.

11 Do you recall that being one (1) of the
12 criteria?

13 MR. JUDAH ROSE: Do you have a specific
14 reference in mind?

15

16 (BRIEF PAUSE)

17

18 MR. BOB PETERS: I think if you turn, I
19 think you're counsel has an Information Request labelled
20 PUB Manitoba Hydro Risk Question 89A, Attachment 1, page
21 7 of 14.

22 MR. JUDAH ROSE: Okay. I see something
23 like that.

24 MR. BOB PETERS: And one (1) of the --
25 one (1) of the criteria was, in your case, ICF's

1 experience in working with Manitoba Hydro previously?

2

3

(BRIEF PAUSE)

4

5

MR. ROBERT MAYER: Okay. There we go.
6 I'm getting confused as to which attachments we're
7 referring to here. I -- I've seen Attachment 1. I --
8 looking Attachment 2 which seems to have some criteria,
9 and Attachment 3 which has some numbers on it. Which one
10 are we on?

11

MR. BOB PETERS: I was looking at
12 Attachment 1, page 7 of 14.

13

MR. JUDAH ROSE: Okay. I -- I see
14 Evaluation Criteria D.

15

16 CONTINUED BY MR. BOB PETERS:

17

MR. BOB PETERS: Yes. It's just -- Mr.
18 Rose, one (1) of the -- one (1) of the points was prior
19 experience. Can you tell this Board whether any of the
20 five (5) on the team, including yourself, had prior
21 experience with Manitoba Hydro?

22

MR. JUDAH ROSE: Well, as I indicated, we
23 had been providing Manitoba Hydro with forecasts for
24 several years. And as the managing director of the
25 wholesale power group, one of my colleagues and staff

1 members, Maria Scheller, was involved in that forecasting
2 work, which was focussed in on the Midwest Independent
3 System Operator, MISO, power markets, and that was done
4 in -- in collaboration with other people at ICF.

5 MR. BOB PETERS: So while nobody on the
6 team of five (5) had specific involvement with Manitoba
7 Hydro, other members of ICF did?

8 MR. JUDAH ROSE: Yes.

9 MR. BOB PETERS: And would it be correct
10 to say that there's been at least a decade of business
11 relationship between ICF and Manitoba Hydro?

12 MR. JUDAH ROSE: I don't know that it
13 goes back that far, but it has predated our engagement
14 and was focussed in on providing forecasts, in my
15 experience, with respect to other -- in particular the
16 work done out of -- out of the United States.

17 MR. BOB PETERS: Do you know, Mr. Rose,
18 if ICF -- first of all, does ICF acquire other consulting
19 companies? Is that part of the corporate strategy at ICF
20 in the twenty-nine (29) years you've been there?

21 MR. JUDAH ROSE: It is. It's an element.
22 We recently purchased a company in Ottawa that does
23 demand-side management energy efficiency work. I alluded
24 to that when I said we had an Ottawa office, and we have
25 purchased other companies as well.

1 MR. BOB PETERS: The purpose of my asking
2 that is, do you know if any of the companies you've
3 acquired have also got experience with Manitoba Hydro?

4 MR. JUDAH ROSE: I know that we have
5 worked with Manitoba Hydro, I believe, in other areas --
6 in the area of natural gas forecasting, or natural gas
7 market assessments. That work I believe was done
8 primarily by my colleagues in the States. And I was
9 referring more to the power forecasting work, but there -
10 - I think there are other work -- there was other work
11 that we've done, too.

12 MR. BOB PETERS: All right. Are any of
13 the itemized matters on your curriculum vitae that Ms.
14 Ramage introduced -- are any of those matters listed as a
15 direct result of your having worked for Manitoba Hydro?

16 MR. JUDAH ROSE: I'm not sure what --
17 what you're referring to, but I have not testified for
18 Manitoba Hydro, and I have a list of testimony in my
19 resume, a hundred and eight (108) of them, and then I
20 have, I don't know, several score conference
21 presentations. But if there's a particular reference,
22 please let me know.

23 MR. BOB PETERS: No, I'm just asking if
24 you can recall anything on your resume being expressly
25 related to Manitoba Hydro, other than point number 109,

1 which will be the -- the newest and the latest testimony.

2 MR. JUDAH ROSE: I'm sorry, I can't --

3 MR. BOB PETERS: Nothing comes to mind?

4 MR. JUDAH ROSE: No.

5 MR. BOB PETERS: When we were talking
6 about the prior work that ICF has done for Manitoba
7 Hydro, you had mentioned your colleagues -- I think you
8 said your colleagues in the States, they had done some
9 work on the Centra Gas Manitoba Inc. side, which is the
10 gas utility owned by Manitoba Hydro.

11 MR. JUDAH ROSE: Yes, I believe so.

12 MR. BOB PETERS: You haven't worked on
13 that utility, have you?

14 MR. JUDAH ROSE: No.

15 MR. BOB PETERS: No. And I had suggested
16 it was perhaps a decade long, and I, just for the ease of
17 your counsel, might be able to pull up the Information
18 Request, PUB/Manitoba Hydro Risk 91A. And --

19 MS. PATTI RAMAGE: We've got it.

20

21 CONTINUED BY MR. BOB PETERS:

22 MR. BOB PETERS: Thank you, Ms. Ramage.
23 This document sets out in snapshot form some of the prior
24 engagements that ICF has done for Manitoba Hydro. And I
25 had perhaps incorrectly assumed that the consulting

1 services with respect to natural gas supply re-
2 contracting options in preparation of RFPs would have
3 been a decade ago, only because the next items in the
4 schedule go back to 2002.

5 But do you know how -- how distant passed
6 ICF was working with the gas side of the business?

7 MR. JUDAH ROSE: No. And as we're
8 talking about it, you know, we did purchase EEA and it's
9 a firm that specializes in natural gas work. And I think
10 that some of that work was historically -- they were
11 involved in that, so we had purchased them a few years
12 ago. But it wasn't ten (10) years ago; it was something
13 on the order of three (3) or four (4) years ago, maybe
14 five (5).

15 It's possible that the work extends back,
16 and maybe that's why it didn't seem to me that it went
17 back a full ten (10) years.

18 MR. BOB PETERS: But what the Board is
19 being told is that at least in 2002, in October, ICF did
20 some work for Manitoba Hydro with respect to the audit
21 and review of greenhouse gas measurement.

22 MR. JUDAH ROSE: Yes, I see that.

23 MR. BOB PETERS: You weren't aware of
24 that. You had no involvement in that, I mean, like --

25 MR. JUDAH ROSE: I wasn't involved in

1 that. I -- now that you mention it, I mean, I -- I --
2 there is a part of our firm that does that type of work.
3 Most of my short-term memory right now is focussed in on
4 the power related work that we've been talking about and
5 it may have skipped my mind.

6 MR. BOB PETERS: No, understood. And in
7 addition to the work done in -- perhaps earlier than
8 2002, but certainly the work in 2002 and 2003, it next
9 indicates that ICF's work is on providing electricity
10 priced forecasts and fuel priced forecasts for Manitoba
11 Hydro, correct?

12 MR. JUDAH ROSE: Yes.

13 MR. BOB PETERS: And that would be
14 something you would be directly involved in, sir?

15 MR. JUDAH ROSE: Yes, in the sense that
16 the staff that were involved, some of them report to me
17 directly; other report to colleagues. As I recall, one
18 (1) of the important issues there was environmental; and
19 some of that staff I work with, but they don't report to
20 me.

21 MR. BOB PETERS: Would the Board also be
22 correct, Mr. Rose, in understanding that while ICF was
23 responding to Manitoba Hydro's tender and preparing the
24 ICF report of September 11th, 2009, marked as Appendix
25 12.2, ICF was also preparing a report for Manitoba Hydro

1 on the Midwest Independent System Operator region?

2 MR. JUDAH ROSE: Yes, that's the thing
3 that I was referring to earlier, the price forecasting.
4 The focus of that is in the MISO area.

5 MR. BOB PETERS: And since the 2009 price
6 forecasting report, ICF did a similar report in 2010?

7 MR. JUDAH ROSE: Yes, and there may
8 actually be work ongoing right now as well.

9 MR. BOB PETERS: All right. And do you
10 know for how many years ICF has been providing Manitoba
11 Hydro with electricity price forecasts?

12 MR. JUDAH ROSE: I can't say precisely.
13 I -- I see the list here, but I -- I can't say precisely.
14 I don't remember.

15 MR. BOB PETERS: Well, the list only
16 shows two (2) years, correct?

17 MR. JUDAH ROSE: That's correct.

18 MR. BOB PETERS: Yeah. And, likewise, on
19 the -- not only the electricity price forecast, but on
20 the fuel price forecast it shows that ICF has been
21 providing that information to Manitoba Hydro in 2009 and
22 2010?

23 MR. JUDAH ROSE: That's correct.

24 MR. BOB PETERS: And you're not aware if
25 that's been provided to them earlier than that?

1 MR. JUDAH ROSE: I -- I would have to
2 check. Generally whenever we provide an electricity
3 price forecast we're also providing a fuel price
4 forecast, and an environmental forecast since they're
5 critical inputs into the fundamentals based modelling
6 that we do.

7 MR. BOB PETERS: So these forecasts will
8 -- will talk about the natural gas forecasts in Canada,
9 as well as the United States?

10 MR. JUDAH ROSE: I think generally
11 they'll talk more about the natural gas price forecasts
12 in the -- in the US, but the natural gas modelling we do
13 is for North America.

14 MR. BOB PETERS: And for coal, would the
15 forecast be, again, American-based?

16 MR. JUDAH ROSE: Yes. Nearly all the
17 coal in North America is produced and used in the United
18 States. And of course MISO is -- the area that's most
19 price determine (sic) is primarily coal based MISO
20 subregions.

21 MR. BOB PETERS: And as you testified,
22 are you aware of any other less significant assignments
23 than those that have been listed in response to the
24 PUB/Manitoba Hydro Risk Question 91 that your counsel has
25 shown you?

1

2

(BRIEF PAUSE)

3

4

MR. JUDAH ROSE: I -- you know, I -- I don't -- I don't have any in mind, but I -- it can't be exhaustive given the multiplicity of different parts of the Company.

8

MR. BOB PETERS: Is there a quick and ready way that you can verify that or check that?

10

11

MR. JUDAH ROSE: It depends how you define quick. What it is, is I -- I could reach out to colleagues but it may take a while to find out. I mean, I can also reach out to our contracting group, but I -- I think because as -- as you mentioned, we have purchased some companies, and we do have international offices. It -- it may take some time to be comprehensive on the assignments that may be going on right now.

18

19

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MR. BOB PETERS: I'll leave it at that, sir, and if it comes to your attention -- probably should say to -- more accurate I guess to Ms. Surana's attention, if she's going to be doing most of the work on that, if you could just let one (1) of Manitoba Hydro's counsel know, and they can certainly let the Board know. But I -- I won't ask you to take that away, sir. That's -- I appreciate your answers so far.

1 It would be fair to say, though, that
2 Manitoba Hydro has been a relatively long time client, or
3 customer, of ICF?

4 MR. JUDAH ROSE: I think particularly
5 depending on how much work EEA did with the Company, so
6 there -- you know, depending on how you define long-term.
7 We have worked over -- as we've discussed over the years
8 -- it doesn't go back to, as far as I can tell, under ICF
9 aegis much beyond 20 -- 2002. But we are -- they are a
10 client of ours, and we're --we're happy to have them. We
11 find their issues very interesting. And we have other
12 clients that are bigger, and others that are smaller,
13 others that are longer, and others that are shorter.

14 MR. BOB PETERS: Fair enough. Mr. Rose,
15 I'm not sure it's on the record of these proceedings, but
16 do you know what the order of magnitude is of the cost
17 charged by ICF through to Manitoba Hydro for Exhibit
18 12.2?

19 MR. JUDAH ROSE: I -- I don't have that
20 number. You know, it's -- I'm thinking it's roughly in
21 the 200 k range, but I would have to check to be -- to be
22 sure. I just don't remember, sitting here.

23 MR. BOB PETERS: All right. Well, maybe
24 that is one (1) undertaking that I could ask you to -- to
25 check up on, and just get back through Manitoba Hydro's

1 counsel to the Board on.

2

3

4 --- UNDERTAKING NO. 52: Mr. Rose to indicate what the
5 order of magnitude is of the
6 cost charged by ICF through
7 to Manitoba Hydro for Exhibit
8 12.2. Also, to indicate if
9 the hourly rate was a fixed
10 price contract with ICF

11

12 CONTINUED BY MR. BOB PETERS:

13 MR. BOB PETERS: In addition to -- would
14 -- would the Board be understanding correct that while
15 you disclose your hourly rate in your response to the RFP
16 issued by Manitoba Hydro that this was a -- a fixed price
17 contract with ICF?

18 MR. JUDAH ROSE: You know, I -- as I
19 recall there was some work that was done under an
20 expanded scope. I just -- and there was work that was
21 done subsequently to the September 11th report, and I --
22 I would have to check. And so there may have been some
23 change orders that occurred.

24 MR. BOB PETERS: Well, let's add that to
25 that undertaking you were going to check on and get back

1 to the Board on. Would that be fair, Mr. Rose?

2 MR. JUDAH ROSE: Sure.

3 MR. BOB PETERS: When you say that there
4 may have been some work subsequent to the September 11th
5 report, what are you referring to, sir?

6 MR. JUDAH ROSE: Well, there was work I
7 alluded to earlier, the work on the paleoclimatic
8 information that's occurred, I believe, in the -- at the
9 end of 2009. It was a relatively small assignment. And
10 there's been preparation for the hearings, the
11 preparation of the document, those are the things that
12 are -- are -- most come to mind.

13 MR. BOB PETERS: And those -- those
14 latter, subsequent events would have been invoiced to
15 Manitoba Hydro based on the hourly charges of ICF
16 employees that did the work?

17 MR. JUDAH ROSE: Yes.

18 MR. BOB PETERS: Maybe you can, in that
19 undertaking, just bring the Board current in terms of the
20 total charges to the time of your testimony.

21 Would that be possible, sir?

22 MR. JUDAH ROSE: Within an approximate
23 amount, we'll -- I'll get that information.

24 MR. BOB PETERS: Thank you, sir. Looking
25 to the future, am I correct that ICF has a current

1 assignment related to Manitoba Hydro's gas portfolio
2 review for Centra Gas's customers under -- under hand
3 right now?

4 MR. JUDAH ROSE: I don't know.

5 MR. BOB PETERS: All right. Maybe Ms.
6 Ramage can show you PUB/Manitoba Hydro Risk 91B, in terms
7 of ongoing or future assignments. And I'd understood
8 that currently there is an assignment related to the gas
9 portfolio review, but you're not aware of that?

10 MR. JUDAH ROSE: It just -- what it is --
11 is there a date on this? Is it -- is it -- when it says
12 current -- I'm just not sure what it means by current.
13 Is it -- there's a date on the bottom here, is that the
14 way to interpret this?

15 MR. BOB PETERS: Well, I would suggest
16 that the date on the bottom would be the date that
17 Manitoba Hydro provided its answer. But let's just --
18 let's maybe just get your understanding as to whether ICF
19 is working on a gas portfolio review for Manitoba Hydro's
20 gas company currently, or whether you think that
21 assignment is completed, or whether you have no knowledge
22 of it?

23 MR. JUDAH ROSE: I -- I have no knowledge
24 of it.

25 MR. BOB PETERS: All right. Thank you.

1 Would it be correct, in looking at that same written
2 response to PUB/Manitoba Hydro Risk 91B, to indicate that
3 ICF expects in the future to have assignments with
4 Manitoba Hydro related to electricity price forecasting,
5 fuel price forecasting, and the MISO market assessments?

6 MR. JUDAH ROSE: Yes, sir.

7 MR. BOB PETERS: Okay. I believe you had
8 told Ms. Ramage in one of your earlier questions this
9 morning, sir, that, in addition to Manitoba Hydro, you've
10 also done work on the electricity side for MISO itself.

11 Did I hear that correctly?

12 MR. JUDAH ROSE: Yes, sir.

13 MR. BOB PETERS: And so your client was -
14 - was MISO?

15 MR. JUDAH ROSE: Yes, sir.

16 MR. BOB PETERS: And are you at liberty
17 to tell this Board what -- what was the nature of the
18 work you've done for MISO?

19 MR. JUDAH ROSE: Yes. We did a cost-
20 benefit study of two (2) issues, the creation of the
21 hourly -- what is known as the Day 2 market. And that
22 was a very detailed, engineeringly oriented economic
23 study of the hourly locational marginal pricing market
24 that they run now; and the related market, which is the
25 insular service market for -- primarily for operating

1 reserves that they also run jointly with the electrical
2 energy market.

3 MR. BOB PETERS: Those were the two (2)
4 assignments you've done for them?

5 MR. JUDAH ROSE: Yes. It really -- it
6 was really more one (1) assignment that had two (2)
7 components.

8 MR. BOB PETERS: And -- and what year was
9 that done, sir?

10 MR. JUDAH ROSE: I believe it was done in
11 2007, subject to check.

12 MR. BOB PETERS: And when you say you did
13 a cost-benefit of the MISO Day 2 market or -- explain
14 what the cost-benefit was.

15 MR. JUDAH ROSE: Well, the -- the
16 benefits of the Day 2 market are determined using -- were
17 determined using the GE-MAPS model that I referred to
18 earlier, which is having a centralized market run by a
19 centralized operator has access to all of the
20 information, all the bids and the -- all the transmission
21 data, all the generation bids, as to whether that
22 operates more cost effectively than the bilateral market
23 in which buyers and sellers are -- are reaching out
24 without full access to all that information. And we
25 concluded that there were benefits to having the

1 centralized activity.

2 The costs refer to the -- and we -- we
3 focussed more on the benefits which requires looking at
4 all of the power plant operations in the system. The
5 costs referred to the cost of operating that market and
6 setting up the organization to implement that.

7 MR. BOB PETERS: Would you have been able
8 to determine Manitoba Hydro's potential involvement in
9 that market when you were doing the study?

10 MR. JUDAH ROSE: We had proprietary
11 access to the operational situation on the grid in
12 historical periods of time so that all entities that were
13 involved in the study, which was all the MISO members,
14 provided us information. But I don't believe that
15 included Manitoba Hydro because it doesn't participate;
16 that is it -- the locational marginal pricing is -- it
17 just prices at each node on the grid, and that's not the
18 case in Manitoba.

19 So it -- it -- I don't believe -- I think
20 we had information on imports or exports, but I don't
21 believe we had information on their operation of their
22 individual units like we had for the other thermal
23 entities.

24 MR. BOB PETERS: And it was ICF's opinion
25 and conclusion in their report from MISO that the -- the

1 Day 2 market would be beneficial?

2 MR. JUDAH ROSE: We estimated the
3 benefits, and I believe that they were greater than the
4 costs. And it's the case that, I believe, it's somewhere
5 between two thirds (2/3) and three quarters (3/4) of the
6 US population is under a similar system today, having
7 been subsequently adopted by California and Texas, or
8 parts of Texas. So it's generally a pretty broadly
9 accepted idea that there are benefits to having a
10 centralized operation.

11 MR. BOB PETERS: You had indicated that,
12 in one of your answers to Ms. Ramage, that you also did
13 and have done work -- or maybe you still are working for
14 Minnesota Power; is that correct?

15 MR. JUDAH ROSE: I -- you know, they have
16 been clients. At the time, I'm not at liberty to discuss
17 at length that, but we have worked with most of the
18 utilities in the United States, including those that are
19 in MISO.

20 MR. BOB PETERS: You're not at liberty to
21 indicate the nature of the assignment with Minnesota
22 Power; is that what you're telling the Board?

23 MR. JUDAH ROSE: Yes.

24 MR. BOB PETERS: And that's pursuant to a
25 confidentiality agreement you have with Minnesota Power?

1 MR. JUDAH ROSE: That's correct.

2 MR. BOB PETERS: I believe you also
3 mentioned that Xcel Energy or Northern States Power has
4 also been a client or is a client of ICF; would that be
5 true?

6 MR. JUDAH ROSE: It has been a client of
7 ours through the years. As I indicated, we were, I
8 believe, hired by Xcel to be the market consultant during
9 the NRG bankruptcy, and through the years we have done
10 work for them. Of course, both Minnesota Power and Xcel
11 are members of such organizations as the Edison Electric
12 Institute, and it's public knowledge that we're actively
13 working with them on these type of issues.

14 MR. BOB PETERS: You told the Board that
15 the Edison Electric Institute is the -- is the institute
16 representing non-government owned electric utilities?

17 MR. JUDAH ROSE: Essentially, yes. It's
18 the -- they call it the public utilities because they own
19 public -- have publically traded stock, so it's a little
20 bit of a confusing -- but the mo -- mostly, the nonpublic
21 utilities is defined by FERC or the government entities.

22 MR. BOB PETERS: And the nature of the
23 work for NSP, is that also protected by way of
24 confidentiality agreements between ICF and NSP?

25 MR. JUDAH ROSE: I -- I'd have to check

1 on that.

2 MR. BOB PETERS: So as you're here today,
3 you're not at liberty to -- to indicate the nature of the
4 assignments that ICF has undertaken for -- for Xcel or
5 NSP?

6 MR. JUDAH ROSE: No. I mean, they are in
7 the -- I'm -- I am able to say that they're in the
8 electric space, but I haven't, for example, testified --
9 I've testified adverse, as you'll find in my resume, to
10 Xcel, but -- in the FERC proceeding, but because it's not
11 testimony I -- I -- I'm not able to say here exactly what
12 we've done.

13 MR. BOB PETERS: All right. Quickly
14 then, what about Wisconsin Public Service, is that
15 another utility for whom ICF has been engaged?

16 MR. JUDAH ROSE: I believe so. I would
17 have to -- to double-check.

18 MR. BOB PETERS: I won't test it further,
19 but if you -- if -- if you have been engaged by Wisconsin
20 Public Service, you're just not aware as you sit here
21 today what -- what necessarily the assignment was?

22 MR. JUDAH ROSE: No, I -- you know, as
23 you might imagine, you know, because we have almost four
24 thousand (4,000) employees, and -- and the Company's been
25 around since even before I started, and we do have a --

1 we have worked most utilities in the country on a broad
2 range of topics, and I -- I believe so but I would have
3 to -- to double-check.

4 MR. BOB PETERS: Are there any other
5 utilities in the MISO region that you can recall ICF
6 providing services for, without indicating the specifics
7 of those services?

8 MR. JUDAH ROSE: Sure. I mean, I think
9 again I -- a lot of the utilities we've worked with, as -
10 - as we've worked with a lot of the states and the
11 various different energy-related governmental entities in
12 those states.

13 MR. BOB PETERS: Can I -- can the Board
14 take from your answer, Mr. Rose, that a very high
15 percentage of the MISO utilities in the electric industry
16 are likely to be ICF customers?

17 MR. JUDAH ROSE: Yes, and -- and I think
18 that applies also for the independent power producers as
19 well.

20 MR. BOB PETERS: The inde --

21 MR. JUDAH ROSE: This again, not all of
22 them at the same time, but over the course of the years.

23 MR. BOB PETERS: And those are the
24 independent power producers also in the MISO region?

25 MR. JUDAH ROSE: Yes.

1 MR. BOB PETERS: When ICF was doing its
2 assignment from Manitoba Hydro, do you recall having
3 access to, for example, the integrated financial
4 forecasts of Manitoba Hydro?

5 MR. JUDAH ROSE: Yes.

6 MR. BOB PETERS: Do you know what vintage
7 or data set was provided to you, what -- what year that
8 would have been?

9 MR. JUDAH ROSE: It was provided to us in
10 mid 2009, and I believe it was the work that had been
11 finished prior, you know, obvi -- obviously prior to
12 that, but I -- and I think it's footnoted in the study...

13

14 MR. BOB PETERS: I did see a reference to
15 IFF-08, and I'll find the page if that's helpful to you,
16 sir.

17 MR. JUDAH ROSE: Yes, that would be
18 helpful.

19 MR. BOB PETERS: I'm looking on page 57
20 of Appendix 12.2.

21

22 (BRIEF PAUSE)

23

24 MR. JUDAH ROSE: Yes, I -- I see that.
25 We did have access to IFF-08.

1 MR. BOB PETERS: And did -- did ICF also
2 secure the assumptions that underpinned IFF-08-1?

3 MR. JUDAH ROSE: Yes, we received
4 information that, for example, I believe in here there's
5 a table that describes the results of sensitivities that
6 were done and we received other information as well.

7 MR. BOB PETERS: Would ICF also receive
8 the capital expenditure's forecast from Manitoba Hydro,
9 also circa 2008?

10 MR. JUDAH ROSE: We did receive some
11 summary data on the -- some aspects of the capital plan.
12 I think it was like a -- a number or two (2) that's
13 included in the report.

14 MR. BOB PETERS: Did ICF review the cost
15 of service study done by Manitoba Hydro?

16 MR. JUDAH ROSE: I don't remember that.
17 And...

18 MR. BOB PETERS: What about the load
19 forecast? Do you remember going through the load
20 forecast?

21 MR. JUDAH ROSE: We did take a look at
22 load forecast information. So I -- I do remember looking
23 at load forecasts.

24 MR. BOB PETERS: As well as the power
25 resource plan?

1 MR. JUDAH ROSE: Yes, I believe so.

2 MR. BOB PETERS: What about the annual
3 reports of the -- of Manitoba Hydro?

4 MR. JUDAH ROSE: Yes, I believe we looked
5 at those as well.

6 MR. BOB PETERS: Did ICF go through the
7 actual export contract documents that Manitoba has with -
8 - with its counterparties?

9 MR. JUDAH ROSE: I remember reviewing
10 term sheets and some stuff that -- I can't remember
11 whether it was contracts or not. They may also have been
12 contract summaries and/or term sheet summaries. I did
13 review that material.

14 MR. BOB PETERS: The term sheets that you
15 recall reviewing, are you at liberty to indicate who the
16 counterparties were?

17 MR. JUDAH ROSE: Yes. I mentioned two
18 (2) of them in my material: Minnesota Power and WPS,
19 Wisconsin Public Service. And the third one, that was
20 NRG. Sorry, not NRG. Northern States Power, NSP.

21 MR. BOB PETERS: So you saw those three
22 (3) term sheets is what you're saying?

23 MR. JUDAH ROSE: Either the term sheets
24 or the summaries were provided.

25 MR. BOB PETERS: Okay. Would I be

1 understanding your evidence to be that you didn't
2 necessarily take the -- the specific contract -- say, for
3 example, the NSP contract -- and -- and go through it in
4 detail?

5 MR. JUDAH ROSE: I'd have to double-
6 check. I do remember seeing information, but I -- again,
7 I can't remember it, except it was a summary, or how
8 extensive it was, but we did receive information that was
9 relevant to the terms and conditions.

10 MR. BOB PETERS: And that information may
11 have come by way of a summary, which was I think provided
12 in one of the information requests that Manitoba Hydro
13 has provided.

14 MR. JUDAH ROSE: Yes, and there are some
15 summary statistics of both existing and term -- proposed
16 term sheet arrangements in the -- our report.

17 MR. BOB PETERS: Mr. Rose, did -- did ICF
18 go over any drought and low-flow assessment reports from
19 Manitoba Hydro?

20 MR. JUDAH ROSE: We did review
21 information about drought and -- and low flows -- I'm
22 sorry, hydro flows. I don't remember all the material
23 that we received, but we did review material like that.
24 In fact, I presented and discussed some of that today.

25 MR. BOB PETERS: Were you able to obtain

1 actual reports on the drought situation from Manitoba
2 Hydro?

3 MR. JUDAH ROSE: We did review and
4 receive reports related to the 2003 drought experience.
5 That's something that I remember sitting here.

6 MR. BOB PETERS: Can you -- you wouldn't
7 have those with you, or would you?

8 MR. JUDAH ROSE: You know, I don't know
9 what I have in terms of my -- in my computer.

10 MR. BOB PETERS: All right, then. Maybe
11 what I'll do is I'll ask Ms. Ramage to undertake to check
12 with you on what specific drought reports were provided,
13 and to the extent that they're on the record, we'll have
14 them, and if they're not on the record, to -- to please
15 provide them to the Board.

16

17 --- UNDERTAKING NO. 53: Mr. Rose to provide drought
18 reports that are not on the
19 record

20

21 CONTINUED BY MR. BOB PETERS:

22 MR. BOB PETERS: In addition, Mr. Rose --
23 and perhaps Ms. Ramage can be of assistance here -- is
24 that marked as Exhibit 3(a), 3(b), and 3(c) in these
25 proceedings are reports appended to a letter dated

1 February 26th of 2010. Now, I appreciate your report was
2 prepared prior to that date, but some of the reports in
3 the letter were predated February 26th of 2010. And I'm
4 wondering if Ms. Ramage had given you a copy of the
5 reports at Exhibit 3 in these proceedings?

6 MS. PATTI RAMAGE: Who's exhibit?

7 MR. BOB PETERS: Manitoba Hydro Exhibit
8 3.

9
10 (BRIEF PAUSE)

11
12 MR. BOB PETERS: There's a listing of
13 some sixteen (16) reports, so I -- I was just going to
14 ask whether or not that information was provided to Mr.
15 Rose as well.

16 MS. PATTI RAMAGE: Mr. Peters, maybe it'd
17 be of assistance -- this is -- to confirm, this is the
18 letter dated February 26th of 2010. I believe it's from
19 myself to the PUB.

20 MR. BOB PETERS: That's the one. And it
21 appended -- or it referenced at least sixteen (16)
22 reports, Ms. Ramage, that you'll have.

23 MS. PATTI RAMAGE: Correct.

24

25 CONTINUED BY MR. BOB PETERS:

1 MR. BOB PETERS: And -- and my question
2 to Mr. Rose is whether or not he -- prior to his
3 preparing his report of September 11th, whether he was
4 provided with all or any of that information listed in
5 the February 26, 2010 letter from Manitoba Hydro to the
6 Public Utilities Board.

7

8 (BRIEF PAUSE)

9

10 MR. JUDAH ROSE: I -- I can't answer that
11 sitting here. There -- it looks to be there's some stuff
12 that we may have reviewed and some stuff that we did not
13 review.

14 MR. BOB PETERS: Well, Ms. Ramage,
15 perhaps then I can facilitate that by asking by way of an
16 undertaking for Manitoba Hydro to advise the Board as to
17 which of the reports in Manitoba Hydro Exhibit-3(a), (b),
18 and (c) were provided to ICF in preparation of Appendix
19 12.2.

20 MS. PATTI RAMAGE: We can do that, Mr.
21 Peters, but it might be simpler if we refer to the lever
22 -- letter of February 26th because those -- the Exhibits
23 A, B, and -- 'A', 'B', and 'C' I believe just con -- add
24 additional materials or reference similar materials, and
25 I think this is the document we're actually referring to.

1 Is that correct?

2 The -- the exhibit list refers to a letter
3 of March 5th. And if my recollection is correct, that
4 was a physical distribution of the documents that were
5 referenced, and the earlier February 26th letter is just
6 a listing, but I think it's the same thing.

7 MR. BOB PETERS: We probably are speaking
8 of the same thing, Ms. Ramage. But just so the record is
9 clear, and I've gone back to the exhibit list, and I
10 could have been more precise, and apologize for not being
11 so, the Exhibit MH-3-1(a), 3-1(b), and 3-1(c) all relate
12 to letters dated February 26th and March 5, 2010, and
13 they contain not only terms of reference but internal
14 reports and external reports.

15 So the question in the undertaking is:
16 Which, if any, of those documents were provided to ICF
17 for their review as they were preparing Appendix 12.2.
18 Would that be satisfactory?

19 MS. PATTI RAMAGE: Yes, it would.

20

21 --- UNDERTAKING NO. 54: Mr. Rose to indicate which,
22 if any, of the documents,
23 letters dated February 26th
24 and March 5, 2010, terms of
25 reference, internal reports,

1 and external reports, were
2 provided to ICF for their
3 review as they were preparing
4 Appendix 12.2.

5

6 CONTINUED BY MR. BOB PETERS:

7 MR. BOB PETERS: Mr. Rose, sorry for all
8 that lawyer talk, but let's get back to some specific
9 questions with you, sir. Did ICF carry out an
10 independent twenty (20) year net present value analysis
11 of either Manitoba Hydro's preferred development plan or
12 its alternative development plan?

13 MR. JUDAH ROSE: No, we reviewed
14 material, but we did not conduct an independent analysis.

15 MR. BOB PETERS: And did ICF do any
16 independent determinations of transmission shortfalls for
17 Manitoba Hydro in 2003/'04?

18 MR. JUDAH ROSE: No, we did not conduct
19 any independent assessment of transmission conditions.
20 We did review material related to the '03/'04 drought but
21 we did not conduct an independent assessment.

22 MR. BOB PETERS: And did ICF conclude
23 that transmission was not a limiting factor back in
24 2003/'04?

25 MR. JUDAH ROSE: I don't remember making

1 a conclusion like that.

2 MR. BOB PETERS: Just while I'm on the
3 subject of transmission, it may be helpful to the Board
4 if you could explain how Manitoba Hydro would achieve
5 firm imports from the counterparties to which it has term
6 sheets when Manitoba Hydro doesn't actually own the
7 rights to the new transmission and doesn't have firm
8 import contracts?

9 MR. JUDAH ROSE: The -- I think the thing
10 I was referring to was a situation in which if you had a
11 drought worse than the worst on record, based on my
12 earlier comments, the lines are not being used. You're
13 not -- Manitoba Hydro is not obligated to -- to sell the
14 power. Since the lines are open it's presumed that they
15 can purchase power and that it can be done through
16 purchases that would be facilitated either by
17 counterparties or probably most likely by the MISO system
18 operator itself.

19 It could purchase power at the border.
20 And in that situation the -- right now the transmission's
21 not controlled by anyone other than MISO. And so there
22 are tra -- there are what they call firm transmission
23 rights. And as I understand it, the Company has some
24 transmission arrangements already in place which might
25 facilitate further the -- the purchasing and the risk

1 management of those transactions.

2 MR. BOB PETERS: I just want to make sure
3 the Board is clear in understanding your answer that --
4 let's go back to 2002 to 2004, in that drought. Is it
5 ICF's conclusion that there was adequate transmission
6 capabilities from the US to supply Manitoba's needs in
7 that circumstance?

8 MR. JUDAH ROSE: As I -- I don't have a
9 conclusion with respect to that, the adequacy. What I do
10 -- what I do want to say is -- is that the institutional
11 arrangements that existed in 2003 and 2004 no longer
12 exist. That is, there is now a market, a market operator
13 that's also operating the transmission grid, that's MISO
14 itself. And so that's different than the previous
15 situation.

16 It's -- it's a centrally run market that
17 is more liquid. And there -- within MISO there's no firm
18 transmission. There's a -- a financial arrangement that
19 allows people to mitigate the basis difference or price
20 differences that occur within MISO.

21 And I -- as I indicated earlier, I've been
22 -- it's my understanding that the Company has more
23 transmission capability or access or -- or financial
24 control of transmission than it did in 2003/2004.

25 MR. BOB PETERS: Does Manitoba Hydro

1 still have access to physical transmission as it did back
2 in '03/'04?

3 MR. JUDAH ROSE: It has, as I understand
4 it, the ability to move power, say between MISO, itself,
5 and Ontario, for example. And I -- I don't know how that
6 specifically compares to what they had in '03/'04, except
7 for to say that as I understand it there has been an
8 improvement in greater access to transmission or the
9 financial equivalent than they had previously.

10 MR. BOB PETERS: Can you confirm that in
11 the absence of any new generation and transmission inside
12 Manitoba with new firm contracts, if -- if -- let me
13 rephrase the question. In the absence of any new
14 generation and transmission, and in the absence of any
15 new firm contracts, Manitoba Hydro wouldn't need any
16 additional firm export transmission capability into the
17 states, would it?

18 MR. JUDAH ROSE: I don't know if nee --
19 need is the right word. I -- I think there are
20 circumstances in which it would prefer to sell power more
21 on-peak than off-peak, and there are circumstances where
22 having greater transmission would be useful in that
23 regard.

24 So -- and I think as I indicated in my
25 report, additional transmission would make the power

1 sales more firm. And one (1) of the concerns I've
2 indicated is is that the ability to count the exports
3 from the buyers perspective as firm is a function of the
4 ex -- exact specific requirements, and that is
5 established by NERC, the North American Electric
6 Reliability Council, and FERC, the regulator, and MISO
7 itself. And my concern is -- is those are tightening,
8 that I think that the firmness of the transmission could
9 become an issue if there's not additional lines.

10 So we haven't conducted a detailed needs
11 study, but I think that there would be at least three (3)
12 major benefits from upgraded transmission that I think
13 should be considered, and I just mentioned two (2) of
14 those: the greater firmness in export, the greater
15 ability to do on-peak versus off-peak. And then we
16 discussed earlier the Black Swan issue, which is having
17 more transmission would be helpful to allow the Company
18 to withstand a worse drought than the worst on record.

19 MR. BOB PETERS: In your -- in the ICF
20 report, Mr. Rose, when ICF refers to fossil fuel plants,
21 should the Board interpret that to include all thermal
22 plants, whether gas or coal?

23 MR. JUDAH ROSE: If there's a specific
24 reference. There's no doubt that both natural gas, oil,
25 and coal, or all three (3), are fossil fuels, but if

1 there's a specific reference, you know. Coal's a result
2 of a coalification process which is very similar, or at
3 least somewhat similar, to fossilization, for example.

4 MR. BOB PETERS: Mr. Chairman, if it
5 suits the Board for an afternoon break, this might be an
6 appropriate time before I change into another area.

7 THE CHAIRPERSON: Very good.

8 MR. ROBERT MAYER: Just before we go --
9 I've been pushing this thing all day, and it's not
10 working properly. It's working now. I've been wanting
11 to ask this question ever since I read the report, and,
12 sir, Mr. Peters asked you about what part you had in
13 redacting some of the material. Can we go to page 86 of
14 your report? This really is more on the subject of
15 humour than anything else. Paragraph 6.4.6.

16 MR. JUDAH ROSE: Yes, I see that.

17 MR. ROBERT MAYER: Last word -- the last
18 item redacted on the first sentence under that heading.
19 Now, I don't have to be real bright to realize that
20 underneath that black mark is ICF, and especially when I
21 go to page 88 where we discussed the ICF forecasts. What
22 would ever possess anybody to redact it in one (1) place
23 and not in another? Page 88, first paragraph.

24 MR. JUDAH ROSE: You know, in my version,
25 the ICF is -- I see what you're saying.

1 MR. ROBERT MAYER: I'm assuming you
2 didn't do that, sir.

3 MS. PATTI RAMAGE: I believe this was a
4 Manitoba Hydro redaction, Mr. Mayer, and it's -- if you -
5 - at the break, we can look at it. I'm a little
6 concerned if there is an error, that -- you know, in
7 terms of what we're disclosing here, but -- but we'll
8 look at it and -- and get back to you. But I believe it
9 had to do with the disclosure of the forecasts --
10 forecasters.

11 MR. JUDAH ROSE: Right. I mean, it could
12 just -- you could see here that there's some reference to
13 the extent to which the negotiated prices are a
14 percentage higher than the ICF forecast. The percentages
15 are redacted. Then there's a reference to six (6) eleven
16 (11) itself, which is redacted. So I think the goal is
17 to -- to -- to hide the -- if you knew the ICF forecast,
18 then you could figure out what the prices were that are
19 being referred to in the second line of eighty-eight
20 (88).

21 THE CHAIRPERSON: Okay. We'll take the
22 break now.

23

24 --- Upon recessing at 3:05 p.m.

25 --- Upon resuming at 3:29 p.m.

1 THE CHAIRPERSON: Okay, Mr. Peters. Oh,
2 Ms. Ramage, we have all your exhibits now.

3 MS. PATTI RAMAGE: Yes, I'll -- I'll run
4 through them quickly. The -- the undertakings that have
5 been distributed, the first is Undertaking number 12,
6 which --

7 THE CHAIRPERSON: Hold on just one (1)
8 second. I want to make sure everybody's got them. Okay,
9 it appears we have them.

10 MS. PATTI RAMAGE: Okay, the first being
11 Undertaking number 12, which we've given Manitoba Hydro
12 Exhibit 43, was refiling the schedule of PUB/Manitoba
13 Hydro 135(e) using actual information for the first test
14 year and updating any relevant information in the second
15 test year.

16
17 --- EXHIBIT NO. MH-43: Response to Undertaking 12

18
19 MS. PATTI RAMAGE: The next is Manitoba
20 Hydro Undertaking number 13, which we've assigned Exhibit
21 Manitoba Hydro 44, which was revising the tables on the
22 PUB book of documents pages 139 to 142 showing actuals in
23 IFF-10 compared to what was forecast, and also showing
24 the forecast for fiscal years 2011 and 2012.

25

1 --- EXHIBIT NO. MH-44: Response to Undertaking 13

2

3 MS. PATTI RAMAGE: Next we have the
4 response to Manitoba Hydro Undertaking number 21,
5 providing a schedule of long-term debt which Manitoba
6 Hydro assumes was related to the Wuskwatim project and a
7 list of any other assumptions, and that we've assigned
8 Manitoba Hydro Exhibit 45.

9

10 --- EXHIBIT NO. MH-45: Response to Undertaking 21

11

12 MS. PATTI RAMAGE: The next is
13 Undertaking number 31, which is graphs from the 2006 and
14 two (2) thou -- for 2006 and 2007 from the Winnipeg River
15 at Seven Sisters, the Red at Lockport, and the
16 Saskatchewan River at the Pas. And Manitoba Hydro was
17 also to file graphs from Lake of the Woods and indicate
18 its water levels and inflows. And that we've given
19 Manitoba Hydro Exhibit 46; that's the thick one.

20

21 --- EXHIBIT NO. MH-46: Response to Undertaking 31

22

23 MS. PATTI RAMAGE: Page 7 is very pretty,
24 you're correct. The next is Manitoba Hydro number 33,
25 and in that the Corporation was to quantify the effects

1 of energy and storage depletion attributable to the
2 actions of reservoirs not under the control of Manitoba
3 Hydro. And that has been given Exhibit Manitoba Hydro
4 47.

5

6 --- EXHIBIT NO. MH-47: Response to Undertaking 33

7

8 MS. PATTI RAMAGE: Manitoba Hydro
9 Undertaking 34, which was providing a chart comparable to
10 that at Tab 43, page 106, I believe, of the Board
11 counsel's book of documents setting out the April 1,
12 November 1, and peak day levels of energy and storage for
13 the three (3) reservoirs. And that we've given Manitoba
14 Hydro Exhibit 48.

15

16 --- EXHIBIT NO. MH-48: Response to Undertaking 34

17

18 MS. PATTI RAMAGE: Manitoba Hydro
19 Undertaking 42 involves Manitoba Hydro comparing the
20 average revenue per kilowatt hour received by Manitoba
21 Hydro from domestic customers, as opposed to extra-
22 provincial customers, net of water rentals and fuel and
23 power purchased allocated to both classes of those
24 customers. And that has been assigned Exhibit Manitoba
25 Hydro 50.

1 --- EXHIBIT NO. MH-50: Response to Undertaking 42

2

3 MS. PATTI RAMAGE: I'm making up for lost
4 time this morning. Next is Manitoba Hydro Undertaking
5 number 3, and this is an addition, and that's quantifying
6 the transmission and ancillary -- ancillary service cost
7 that Manitoba Hydro put in forecast year 2020 as well as
8 the two (2) test years, and providing the same
9 information for actuals in 2010.

10 There -- also here is Manitoba Hydro
11 Undertaking number 48, which Manitoba Hydro was to refile
12 the table provided by PUB counsel with respect to
13 Manitoba Hydro Exhibit 21, setting out the unit prices,
14 quantity of energy, and total dollar amounts for fiscal
15 2009 and 2010. And Manitoba Hydro was to correct any
16 numbers on the table that were incorrect. And those two
17 (2) undertakings have been combined, and that's Exhibit
18 Manitoba Hydro 51.

19

20 --- EXHIBIT NO. MH-51: Responses to Undertakings 3
21 and 48

22

23 MS. PATTI RAMAGE: Next is Manitoba Hydro
24 Undertaking number 50, where Manitoba Hydro was to
25 confirm what assumptions are included in calcula --

1 calculating the OM&A costs for planning purposes, and
2 that's Exhibit MH-52.

3

4 --- EXHIBIT NO. MH-52: Response to Undertaking 50

5

6 MS. PATTI RAMAGE: Manitoba Hydro
7 Undertaking number 35 is a copy of the risk management
8 review of power sales and operations by risk advisory,
9 the April 2003 report. And that, for the record, has
10 been filed as Exhibit Manitoba Hydro 53.

11

12 --- EXHIBIT NO. MH-53: Response to Undertaking 35

13

14 MS. PATTI RAMAGE: Next, we have Manitoba
15 Hydro Undertaking number 37, where Manitoba Hydro was to
16 determine the origin of the opportunity sales that are
17 shown on Tab 35, page 78, of the Board counsel book of
18 documents for the 2003/'04 year. And that has been
19 assigned Manitoba Hydro Exhibit 54.

20

21 --- EXHIBIT NO. MH-54: Response to Undertaking 37

22

23 MS. PATTI RAMAGE: And if you recall, Mr.
24 Rose's testimony was assigned Manitoba Hydro Exhibit 55.
25 So the last Undertaking is number 23, which Manitoba

1 Hydro was to provide the internal rate of return that was
2 used at the CEC hearing. Manitoba Hydro's response
3 provided to the PUB at the last GRA and the rerun
4 internal rate of return calculation using the now revised
5 forecast of export prices. And that is, for the record,
6 Manitoba Hydro Exhibit 56. So that -- that is our
7 undertakings to be filed today.

8

9 --- EXHIBIT NO. MH-56: Response to Undertaking 23
10

11 THE CHAIRPERSON: Thank you, Ms. Ramage.
12 Mr. Peters...?

13 MR. BOB PETERS: Yes, thank you.

14

15 CONTINUED BY MR. BOB PETERS:

16 MR. BOB PETERS: And before the afternoon
17 recess, Mr. Rose, I was asking on behalf of the Board for
18 the reports that you had seen in preparation of your
19 report and that's coming by way of an undertaking.

20 I now want to ask a similar question, but
21 wanted to know, since the preparation of your September
22 2009 report, that's the ICF report, marked as Appendix
23 12.2, I would like you to provide the Board with the
24 information as to what reports you have reviewed since
25 your report was prepared.

1 And I'm not sure if you're able to answer
2 that currently, or whether that's a matter that would be
3 best undertaken and provided in writing through Manitoba
4 Hydro's counsel, sir?

5 MR. JUDAH ROSE: There are some that I
6 can remember sitting here, but to be comprehensive, and I
7 think my concern earlier was to be as comprehensive since
8 the list was -- was long, I would have to go back, but I
9 did review, as I mentioned in my direct summary, some of
10 the K&M material, and I also did review some KPG
11 material. And -- but to be more comprehensive I'd have
12 to go back and check all the material that I reviewed.

13 MR. BOB PETERS: Then I'll ask, sir, that
14 you undertake to do that, as to provide a list of all of
15 the reports that you have reviewed subsequent to the
16 preparation of the ICF report of September 2009, marked
17 as Appendix 12.2, and provide that information through
18 Manitoba Hydro's counsel as an undertaking.

19 MR. JUDAH ROSE: So advised by counsel,
20 I'll be glad to comply.

21 MR. BOB PETERS: All right. Thank you,
22 sir.

23

24 --- UNDERTAKING NO. 55: Mr. Rose to provide a list of
25 all of the reports that have

1 been reviewed subsequent to
2 the preparation of the ICF
3 report of September 2009,
4 marked as Appendix 12.2

5

6 CONTINUED BY MR. BOB PETERS:

7 MR. BOB PETERS: I want to turn with you,
8 Mr. Rose, to the discussion about the appropriateness of
9 Manitoba Hydro's long-term contracts. That was one (1)
10 of the terms of reference and you talked about it in your
11 Appendix 12.2 report, and you also talked about that in
12 your -- in your presentation to the Board today, correct?

13 MR. JUDAH ROSE: Yes, sir.

14 MR. BOB PETERS: And what does ICF
15 understand to be Manitoba Hydro's stakeholder's
16 expectations with respect to Manitoba Hydro entering into
17 long-term contracts?

18 MR. JUDAH ROSE: That it be consistent
19 with the strategic plan and the other different documents
20 that describe the Company's strategy and controls, and
21 that it be done in a manner that is, as I understand it,
22 prudent and consistent with the history of the Company,
23 which has been to provide low-cost power if possible,
24 taking advantage of the ability to subsidize the domestic
25 rates.

1 whether Manitoba Hydro would have the lowest rates, even
2 without the long-term export contracts?

3 MR. JUDAH ROSE: No, we did not do a but-
4 for analysis, but I don't think there's any doubt that
5 the rates are lowered by the export contracts since
6 they're -- they're lucrative, and, as I indicated in my
7 direct, we did look at the fact that the more hydro you
8 have, the lower the rates you have. And so that is a --
9 there was a correlation coefficient that I discussed of
10 minus point eight (-.8), which is a statistical
11 description of that relationship.

12 MR. BOB PETERS: Does that correlation
13 hold true if Manitoba Hydro has to build new merchant
14 plants?

15 MR. JUDAH ROSE: What do you mean by
16 merchant plants? I'm not 100 percent sure what you're
17 asking.

18 MR. BOB PETERS: You'd given the Board an
19 answer that, in essence, the more hydro translates into
20 lower rates. Did I understand that correctly?

21 MR. JUDAH ROSE: Yes, that's a
22 statistically observed phenomenon.

23 MR. BOB PETERS: And that is based on
24 Manitoba Hydro's existing resources?

25 MR. JUDAH ROSE: It's based on historical

1 data that I reviewed, and it's -- therefore reflects the
2 historical facts of all the utilities, including all
3 aspects of their operations as manifest in their rates.

4 MR. BOB PETERS: It doesn't include the
5 costs of Wuskwatim, Keeyask or Conawapa as generating
6 stations, does it?

7 MR. JUDAH ROSE: Not to the extent that
8 they are future and haven't been reflected in the rates
9 of the Utility, nor have the earnings from those sales
10 been reflected in the rates.

11 MR. BOB PETERS: So your answer was
12 qualified with respect to the more hydro, the lower the
13 rates with Manitoba Hydro's existing generating assets?

14 MR. JUDAH ROSE: Yes, that's what I was
15 referring to. You know, we did review but did not
16 conduct our own studies, and those studies indicated that
17 there was a lot of attractive elements to the future
18 export contracts, but we did not conduct those studies.

19 MR. BOB PETERS: And when you talk about
20 the stakeholders of Manitoba Hydro, who specifically are
21 you talking about in your report?

22 MR. JUDAH ROSE: Well, the -- the
23 ratepayers and I've -- there are various different
24 regulators, and those were the -- the main stakeholders.
25 I -- I think about the regulators as, you know,

1 representatives of the -- Manitoba and the -- and the
2 ratepayers. So there's some overlap, but those were the
3 entities I had in mind.

4 MR. BOB PETERS: And in terms of the
5 stakeholders who are -- who you call regulators, can you
6 be more specific as to who you were referring to?

7 MR. JUDAH ROSE: I'm not expert in all of
8 the complexities of the regulatory structure here, and so
9 I can't be, you know, specific with -- with respect to
10 that, but as I understand it, there are a number of
11 entities that have various different responsibilities and
12 authorities, and -- and, as I understand it, it's diffuse
13 -- not diffuse, but there's multiple entities with that
14 responsibility.

15 MR. BOB PETERS: And do you expect that
16 the expectations of -- of the stakeholders' group that
17 you've now defined have some divergences?

18 MR. JUDAH ROSE: Well, for sure. You
19 know, if we take the ratepayers as a whole, there's
20 different classes of ratepayers. There's -- I know that
21 one (1) of the issues that I've become familiar with is
22 there's an industrial tariff issue, and, of course, you
23 know, if you take -- there's half a million customers on
24 the electric side, as I understand it, for Manitoba
25 Hydro, so -- and my experience is that a half a million

1 gone up approximately 20 percent in the last five (5)
2 years?

3 MR. JUDAH ROSE: I don't have that
4 specific numbers. I do know there were rate increases
5 that have occurred, but as I recall, they were in a
6 handful of percent, and as I indicated, they -- the rates
7 are the lowest not only in all the provinces I reviewed,
8 but also in comparison to all the US states.

9 MR. BOB PETERS: When you say "the rate
10 increases in the last five (5) years have been in the
11 handful of percent," what does that mean?

12 MR. JUDAH ROSE: I reviewed the rate
13 increase, I believe, in 2008 that occurred. And as I
14 recall, it was something on the order of 2 to 5 percent,
15 but that's just from my memory of re -- reviewing the
16 decision of the commission.

17 MR. BOB PETERS: And if the rates have to
18 increase in similar fashion over the next decade, as they
19 have in the last five (5) years, is that something the
20 stakeholders expect and support in ICF's estimation?

21 MR. JUDAH ROSE: I -- I don't have that
22 level of specificity with respect to the expectation. It
23 was more just with respect to the general condition of
24 having low and steady rates or relatively steady compared
25 to the rest of North America.

1 MR. BOB PETERS: ICF didn't research
2 specifically then the expectations of shareholders and do
3 any kind of an analysis of -- of individual stakeholders?

4 MR. JUDAH ROSE: No, but again, we did
5 review the -- for example, the strategic plan of the
6 Company, and, you know, there are -- there is oversight
7 and -- of Manitoba Hydro, and they would be aware of the
8 strategic plan. And if they had problems with that, I --
9 that would be one (1) thing that we did look at.

10 MR. BOB PETERS: What does ICF understand
11 to be Manitoba Hydro's mandate with respect to long-term
12 exports? Is it to maximize sales? Is it to maximize
13 revenues? Or is to maximize net export revenues?

14 MR. JUDAH ROSE: The -- you know, as I --
15 I reviewed the strategic plan of the Company and sort of
16 the history of the -- of the business. I think, you
17 know, there -- there's the expectation of prudent
18 operations, but there's an expectation of an effort to
19 lower the rates. And I've also observed in some of the
20 various different documents a distinction without a
21 difference, as far as I can tell, because the minimizing
22 of costs is achie -- can be achieved through sort of
23 maximizing the rates, but all of this needs to be done
24 subject to prudent operation and taking into account
25 other factors such as reliability.

1 MR. BOB PETERS: Does it follow then from
2 your understanding and your review that if the rates are
3 going to have to be increased significantly for future
4 exports, that's not consistent with stakeholder
5 expectations?

6 MR. JUDAH ROSE: My expectation is that
7 exports lower rates. So are you asking about a
8 hypothetical situation in which you're exporting it's on
9 net increasing rates but you're achieving higher rely --
10 reliability? I'm -- I'm not sure what you're asking.

11 MR. BOB PETERS: Well, I'm asking you
12 then to -- to -- you're aware of Manitoba Hydro's future
13 plans in the next decade, are you?

14 MR. JUDAH ROSE: Yes, I have some
15 understanding.

16 MR. BOB PETERS: And do you consider that
17 hypothetical then going forward?

18 MR. JUDAH ROSE: I consider it
19 hypothetical that on net the exports won't lower -- lower
20 costs overall.

21 MR. BOB PETERS: So you're telling the
22 Board that the costs of the new exports will be fully
23 recovered from the export customers?

24 MR. JUDAH ROSE: No, I -- I've reviewed
25 studies that indicated that having the plan that the

1 Company has, which involves the acceleration of some of
2 the hydro construction and the sales of -- of hydro, on
3 net reduce the overall net present value of the costs.
4 And so while we did not conduct an independent
5 investigation, we did review that material and that's
6 identified in my report.

7 MR. BOB PETERS: So should it be Manitoba
8 Hydro's priority, according to ICF, to maximize net
9 export revenues?

10 MR. JUDAH ROSE: It should have that as a
11 cons -- an important consideration if they -- as long as
12 it's consistent with prudent management and operation to
13 take advantage of the opportunities that it has to it.
14 Certainly, given a fleet of -- of existing assets to the
15 -- the way to sort of minimize the cost on the ratepayers
16 is just to take advantage of the export opportunities,
17 again, subject to the prudent obligations and priorities
18 of the Company, which is it's primary -- the first
19 priority is domestic service.

20 MR. BOB PETERS: Is it ICF's view that
21 exports are a free byproduct of building for or investing
22 for future domestic load?

23

24

(BRIEF PAUSE)

25

1 MR. JUDAH ROSE: I wouldn't say free, but
2 if -- if I could have that question read back to me or
3 rephrased.

4 MR. BOB PETERS: In your direct evidence
5 through Ms. Ramage you suggested to the Board that one
6 (1) of the advantages that ICF saw with hydro-electricity
7 is the fuel was free.

8 Did you say something to that effect?

9 MR. JUDAH ROSE: Right, the -- the
10 payment for -- there's no payment for hydro like there is
11 for coal or natural gas. I -- I wasn't referring to any
12 -- there -- there may be -- in fact, maybe I was saying
13 that too strongly. There may be some water licence or
14 royalties that you have to pay, but as a general matter
15 it's -- it's usually contracted in advance, and it's not
16 subject to the perturbations of the coal or gas markets.

17 MR. BOB PETERS: No, and I appreciate you
18 may not be intimately familiar with some of the -- some
19 of those costs, but in that context, and the
20 qualification you've made, is it ICF's view that the
21 exports are a free byproduct of building for or investing
22 in future domestic load?

23 MR. JUDAH ROSE: No, I -- I would phrase
24 it more that it's net beneficial to the -- to the
25 ratepayers and -- on many different levels, some of which

1 are easy to quantify and others which are not as easy to
2 quantify. But that -- for example, the acceleration of
3 the construction of hydro requires an acceleration, but
4 it is -- as a general matter it has been helpful to have
5 the export revenue help pay for the construction of new
6 hydro, and the rates are significantly lower because of
7 the overall export policy.

8 MR. BOB PETERS: What value does ICF say
9 would be appropriate to be assigned to the surplus energy
10 that Manitoba Hydro currently has?

11

12 (BRIEF PAUSE)

13

14 MR. JUDAH ROSE: I mean, you can do a
15 calculation of what would be the increase in rates if
16 tomorrow there was no surplus. So for example, we knew
17 for -- depending on how you define the surplus, but if we
18 knew tomorrow there was going to be a cessation of
19 precipitation, we could -- you could calculate how much
20 higher the rates would have to go on average in the
21 absence of precipitation.

22 I'm not sure if that's what you're asking,
23 but it's -- as I under -- there was some discussion about
24 a cost of service study. When I remember it it was in
25 2006 and it indicated that the domestic rate of twenty-

1 seven dollars (\$27) a megawatt hour had reflected
2 something on the order of subsidies of 20 percent or so
3 from the effect of the exports. The export -- exports
4 have been very beneficial in that they're -- at least in
5 terms of embedded costs, the revenues greatly exceed the
6 incremental costs.

7 MR. BOB PETERS: Did you look at more
8 recent cost of service studies other than the 2006 one?

9 MR. JUDAH ROSE: I remember the 2006 one.
10 That was where the twenty-seven dollars (\$27) came from.
11 I think if I flip through the document, I -- there's the
12 September 11th, 2009 document. I think there's another
13 reference in there, and it may be -- I think it may be
14 that -- to that same 2006 study, but I haven't -- I don't
15 remember looking at one more -- a recent one.

16 MR. BOB PETERS: Does ICF suggest to the
17 Board that existing generation and transmission has the
18 same value on export as does future Manitoba Hydro
19 construction?

20 MR. JUDAH ROSE: One (1) of the main
21 differences is the -- you do -- to the extent that you
22 have to accelerate your construction profile, you have to
23 accelerate some costs. I wouldn't -- I'm not here to
24 suggest that embedded and -- and future are the same, but
25 I'm here -- I am here to suggest that there has been a

1 history of success and benefits from the hydro-based
2 exports. And the analyses I -- I've reviewed have
3 indicated that future exports will continue to provide
4 very significant benefits, ranging from lower cost and,
5 in addition, to augmented transmission, the avoidance of
6 those transmission costs, et cetera, and of course the
7 greater reliability on the system, which is hard to value
8 but I think is potentially very -- is -- is very valuable
9 as well.

10 MR. BOB PETERS: I'll come back to this
11 point, but on page 42 of the Manitoba Hydro Exhibit 55,
12 which was your written presentation today, you had a
13 chart on page 42.

14 MR. JUDAH ROSE: Yes, sir, Exhibit 215.

15 MR. BOB PETERS: We might be at cross-
16 purposes here, sir, and I apologize. I was looking at a
17 different document than you have in your hand. I'm
18 looking at the presentation you'd given today, Manitoba
19 Hydro Exhibit 55.

20 MR. JUDAH ROSE: Okay.

21 MR. BOB PETERS: And, Mr. Chairman and
22 Board members, I'm looking at page 42 of the presentation
23 that was handed out and referred to by Mr. Rose starting
24 this morning at 9:30. I think it's been marked as
25 Exhibit 55, Manitoba Hydro.

1 MR. JUDAH ROSE: Yes, sir, I'm -- I'm on
2 that page right now.

3 MR. BOB PETERS: All right. While we're
4 on that page, you're showing the MISO power on-peak
5 average prices in 2009 as three (3) cents a kilowatt
6 hour?

7 MR. JUDAH ROSE: Yes.

8 MR. BOB PETERS: And three and a half (3
9 1/2) cents in 2010?

10 MR. JUDAH ROSE: Yes.

11 MR. BOB PETERS: How do sales at those
12 peak prices lead to lower domestic rates, Mr. Rose?

13 MR. JUDAH ROSE: I think the study that I
14 saw said that the incremental or variable costs for doing
15 the -- for providing the exports was something on the
16 order of two-thirds -- one-third of the -- they accounted
17 for 10 to 15 percent of the variable costs and 32 percent
18 of the revenue, so that -- and, given the average rates,
19 I -- I would still think that -- that you're in the
20 money, but, you know, obviously it's -- it's a -- a low
21 point in the market, so there would be less revenues
22 there -- than there would be if -- in the previous five
23 (5) years, which were double that price.

24 MR. BOB PETERS: Just so the Board is
25 clear, Mr. Rose, the costs that you were talking about,

1 whether they were three (3) or three and a half (3 1/2)
2 cents, those were the variable costs? Is that how -- how
3 you're classifying them?

4 MR. JUDAH ROSE: Right. I think what I
5 was trying to answer was, if you look at 2009/2010,
6 should you have -- should you have performed exports or
7 should you have just sat on your hands and not done it?
8 And the answer is, yes, you should have done it because
9 the variable costs were -- were low. And, of course, the
10 main point of the graph is -- is that the -- the contract
11 prices are, you know, multiples of -- of this -- of this
12 price.

13 MR. BOB PETERS: And can you tell the
14 Board, in -- in your example, if the variable prices are
15 -- are covered by the export revenues, who then is going
16 to pay for the fixed costs related to making those
17 exports happen?

18 MR. JUDAH ROSE: Well, there are embedded
19 or historical costs, and these are -- these are the spot
20 prices. So one (1) entity that would be providing a
21 contribution towards the fixed costs would be the -- the
22 revenues you get from the spot sales, or the short-term
23 sales. Then you're getting con --

24 MR. BOB PETERS: Well --

25 MR. JUDAH ROSE: Please, let me finish.

1 MR. BOB PETERS: I'm sorry. I didn't
2 mean to interrupt. Go ahead.

3 MR. JUDAH ROSE: Okay. And then you're
4 getting contributions from the long-term contract prices,
5 which are -- in the existing contracts in this period
6 were above this level, and about half the sales are under
7 these long-term contracts and half are under spot. So
8 you're making money on these sales, albeit a contribution
9 that maybe is less than you'd like, and -- but you're
10 also making money from the contribution that you're
11 getting from the contract sales. And then lastly, you
12 are getting contribution also from your -- your
13 ratepayers.

14 And so one (1) of the virtues of having
15 long-term contracts is is that you avoid having all your
16 sales at thirty-three dollars (\$33) a megawatt hour,
17 which is the average for '09 and '10. Of course, if you
18 go a hundred percent long-term contract, then you miss
19 the sixty-six dollars (\$66) a megawatt hour that was the
20 average in the previous five (5) years.

21 So I think the -- you know, that there's
22 benefits to having short-term sales, recognizing that it
23 sometimes works to your advantage and sometimes it
24 doesn't.

25 MR. BOB PETERS: Thank you, sir. Looking

1 at your chart still on page 42 of Manitoba Hydro Exhibit
2 55, and let's stay with 2009/2010, what's shown on the
3 graph under those years -- or above those years is the
4 on-peak average prices in MISO, correct?

5 MR. JUDAH ROSE: Yes.

6 MR. BOB PETERS: And so when you talked
7 about the embedded costs or historical costs could be
8 picked up by the spot sales, there would be spot sales
9 off peak, correct?

10 MR. JUDAH ROSE: Yes. If you can't --
11 yes, there would be some.

12 MR. BOB PETERS: And the off-peak sales
13 will be less than half of the three (3) cents or three
14 and a half (3 1/2) cents that you get on-peak, correct?

15 MR. JUDAH ROSE: Yes.

16 MR. BOB PETERS: And so that would mean,
17 would it necessarily, that what isn't being picked up by
18 the spot prices or the long-term contracts would fall
19 then to the ratepayers to -- to pick up?

20 MR. JUDAH ROSE: Yes, or to the equity
21 holders --

22 MR. BOB PETERS: Who are rate -- I'm
23 sorry.

24 MR. JUDAH ROSE: The -- the eq -- the
25 equity could be also affected, so it's not only

1 necessarily to the ratepayers. Look, I -- there's not
2 doubt that if you take the worst economic recession in
3 seventy (70) years, people are going to be getting things
4 less than they -- than they normally do.

5 I think the question that -- I think it's
6 important to emphasize is that a once in a seventy (70)
7 year event doesn't happen every year. And -- and the
8 reason that you see a situation in which you have the
9 possibility of having sales greater than eighty seven
10 (87) are the reasons I mentioned before, which is is that
11 people don't expect this to continue and they're not
12 willing to live with the uncertainty of having, well,
13 maybe two (2) good years in terms of low prices, but may
14 be be exposed to the potential for very high prices as
15 well.

16 MR. BOB PETERS: While you say a one (1)
17 in seventy (70) year event doesn't -- doesn't happen
18 every year. It could happen every year.

19 MR. JUDAH ROSE: Right, but let's just --
20 let's just go do a little math. If we do the probability
21 of -- one (1) second. The probability of having a ten
22 (10) year one (1) in seventy (70) event in every year for
23 the next ten (10) years is three point five (3.5) times
24 ten (10) to the minus nineteen (19), which is a -- which
25 would -- which may well be akin to having all the

1 molecules in this room ending up in that corner and
2 asphyx -- phyx -- asphyxiating, so it's a very unlikely
3 event.

4 And I think that the -- again, this gets
5 into -- all facetiousness aside, and perhaps maybe if I
6 did have more of lunch I wouldn't have done that, but you
7 know, the -- the -- you know, I think that you can't -- I
8 -- I don't think -- and I think this -- it's -- it's not
9 only my opinion. It's obviously, I think, the opinion of
10 the potential counterparties that they be entertaining
11 contract sales at eighty-seven dollars (\$87) a megawatt
12 hour and -- or above.

13 And -- and furthermore, as I indicated, a
14 lot of the fleet is under threat from environmental
15 regulations. So, again, electricity demand has
16 recovered. 2009 was a very, very bad year. And I think
17 there are reasons to expect that you don't have to rely
18 on these low prices. And I -- I don't think it's
19 reasonable to expect that this would continue for ten
20 (10) years.

21 THE CHAIRPERSON: Mr. Rose, I think
22 everybody would probably agree with you just logically
23 that the global economic credit crisis and recession that
24 followed the credit crisis was a rare event, and there's
25 not too many people in this room that will remember the

1 last time it happened, if any. But other things happened
2 at the same time, did it not, like, for example, we had
3 the disconnect between oil and natural gas prices that
4 have seemingly continued to persist?

5 MR. JUDAH ROSE: Well, I mean, let's --
6 let's assume that we all agree, just hypothetically, that
7 things are going to be bad for a long time. Then I think
8 one (1) view of it is is that you would try to solve -- I
9 mean, try to sign more long-term contracts. You would
10 deviate from the historical 50/50 mix that has guided the
11 Company.

12 And where we sit today that looks, you
13 know, fairly attractive, but -- but I think it's
14 reasonable to conclude that a -- a mix of the short-term
15 and the long-term makes sense. Again, I -- it's true
16 that maybe it's not ten (10) to the minus nineteenth
17 (19th) probability. And I -- but I think, you know, one
18 (1) thing that you would observe here is that there had
19 been cycles in the industry.

20 And that -- the cycles that are most
21 prominent in this historical times here is in -- in page
22 42 are two (2). One (1) is is that you have the high-
23 price cycle that I've -- I've referred to, the '03 to '08
24 cycle, where we had very high prices. You have the
25 current cycle where it's down. Before that we had, you

1 can see a -- sort of a downward trend in '01, which was
2 the last US recession.

3 We had the upswing in -- that we had in
4 '99/2000. I remember where I was on June 24th, 1999,
5 when prices exploded in the midwest in the United States.
6 It was during a hot event, and in that particular case it
7 wasn't so much natural gas prices and fuel prices as it
8 was just a shortage of supply.

9 And that, in turn, was related to the --
10 the high-tech boom of the -- of the 1990s. So you have
11 these cycles, and so one (1) would expect that the cycles
12 would continue, although the -- the nature of the cycles,
13 what's actually driving them would be in exact timing,
14 and duration, frequency, or amplitude, is something we
15 can't really know.

16 So -- and, you know, one (1) view of it
17 would be is that this is exactly the time not to go all
18 long-term because people are taking a -- a perhaps an
19 overly negative view. The stock market's doubled in --
20 since March of '09 to where it is today. There are --
21 electricity demand grew in MISO at 5 percent. That's a
22 very strong rate. That means it's doubling every twelve
23 (12) -- at a rate of seven (7) -- 5 percent, it doubles
24 every fourteen (14) years, the demand.

25 So that means that there would be a -- a

1 real need for a new capacity. So, I mean, I think there
2 are mixed signs and I -- I -- I like the idea of not
3 having all your eggs in one (1) basket because I don't
4 want to have to come back in five (5) years when you have
5 a 100 percent long-term contracts, the prices are
6 exploding because we're in a different cycle, and -- and
7 -- and I didn't -- you know, and maybe you can say it's a
8 little bit contrarian in the sense of, you know, being
9 anti-cyclical in your view is the essence of being
10 contrarian.

11 You're essentially buying low today by
12 maintaining some access to the spot market as opposed to
13 going all long-term contract. It's an, effectively, a
14 contrarian view of the future. And -- and it highlights
15 the fact that the -- the enterprise of Manitoba Hydro in
16 its export does have a commercial ele -- element that
17 requires some canny -- not canniness but some
18 sophistication as to what's the nature of commodity
19 cycles.

20 And my recommendation is is that it -- you
21 should not act as if you expect this is always going to
22 be negative and low, the prices, but I would also sort of
23 then recommend if you really believe that, then you --
24 then you would try to seek more long-term contract
25 arrangements because other people are taking the opposite

1 view to the extent that you can -- can arrange these type
2 of contract prices.

3

4 CONTINUED BY MR. BOB PETERS:

5 MR. BOB PETERS: Mr. Rose, thank you for
6 that. Would it also then follow, looking at that chart
7 on page 42 of Manitoba Hydro Exhibit 55, that the '97 to
8 '02 cycle may be the cycle that we're in right now and
9 about to repeat. There's a -- that's equally as possible
10 as us being in a repeat of the '03 to '08 cycle? Do you
11 accept that?

12 MR. JUDAH ROSE: Yeah. I think that it's
13 a -- it's a very interesting point that you're raising,
14 Mr. Peters. You know, one (1) of the things that I have
15 when I go to meet with people on Wall Street to do due
16 diligence or -- we've been involved in some of the recent
17 transactions that have occurred, a lot of times all
18 people talk about is the '03 to '07 cycle, and that's
19 because it was related to high gas prices and it's
20 something that's easy for them to get their arms around,
21 whereas the cycle in '97 to, you know, 2000/2001, you
22 know, there were -- I'm sorry, when I said June of '99,
23 it was June of '98 -- that's harder for them to get their
24 arms around because it's related to the shortage of
25 capacity that occurred in the United States, in the

1 eastern interconnect, where MISO's located, in '98/'99,
2 and in the west in 2000 and 2001.

3 And so that cycle's further back in their
4 minds, and the idea that there would be a premium for
5 having capacity is harder for them to understand. And I
6 -- my concern is actually that, like you said, we might
7 be more in a cycle like that because of this potential
8 forced retirement of coal plants, and so that it may be
9 more driven by scarcity of capacity than necessarily
10 higher gas prices. But, you know, one (1) thing that
11 would also happen is that you'd have more hours in which
12 -- that if you got rid of a chunk of the coal plants,
13 you'd have more hours in which gas was the marginal fuel
14 source, and even if gas prices didn't go up, your average
15 price would go up, particularly your off-peak and average
16 price.

17 MR. BOB PETERS: Mr. Rose, did ICF study
18 the actual impact of Manitoba Hydro's Limestone
19 generating station on domestic consumer rates during the
20 1992 to 2000 period?

21 MR. JUDAH ROSE: No. We're simply, in
22 that particular graphic, observing that there is -- the
23 bringing on of the hydro was related to the exports and
24 the ability to cushion the blow onto domestic customers
25 by allocating a -- a significant portion of the costs to

1 the export sales, but I -- we did not do a historical
2 analysis of Limestone, nor, for that matter, of the other
3 facilities mentioned on page 23.

4 MR. BOB PETERS: When in your report --
5 and in ICF's report, more accurately -- there's an
6 indication that export prices have greatly exceeded
7 Manitoba Hydro's embedded generation costs, the number
8 you're referring to is the two point seven (2.7) cents a
9 kilowatt hour?

10 MR. JUDAH ROSE: Yes. The -- the number
11 I had in mind -- and, again, this was done in 2000 -- our
12 report was done in 2009, but it was based on data
13 primarily from '08, and the -- again, the twenty-seven
14 dollars (\$27) I believe is from the 2006 cost of service
15 study, taking into account like a 20 percent subsidy
16 rate, as I understand it. So I was comparing vis-a-vis
17 the twenty-seven (27).

18 MR. BOB PETERS: That wasn't necessarily
19 the case that export prices greatly exceeded embedded
20 generation costs prior to 2000, was it?

21 MR. JUDAH ROSE: Well, you know, I have
22 on page 99 of the handout that we went through today
23 actually the actual prices, so I do go back to '97, '98,
24 '99, 2000. You do -- you do see pretty strong prices in
25 '99, 2000, 2001 in real dollars. It's -- they're

1 averaging about forty-nine dollars (\$49) a megawatt hour
2 on-peak, and that's very close to the -- to the long-term
3 average. So there were periods of time in which prices
4 were lower, but our time series only goes back to '97.

5 MR. BOB PETERS: When we talk
6 conceptually about the embedded generation costs, I just
7 want to make sure the Board is clear, sir, that -- is
8 that the average of the generating costs of all of
9 Manitoba Hydro's generating stations?

10 MR. JUDAH ROSE: My understanding of the
11 embedded costs would be the allocation in a particular
12 year of the net non-depreciated capital plus other
13 variable charges that are related to generation, less
14 subsidies from the exports.

15 So, for example, if you had a rate base of
16 capital investment of a hundred, you had depreciated
17 fifty (50), a portion of that fifty (50), maybe five (5)
18 would be allocated to a year's rates. And you would have
19 on top of that -- you would add the other variable costs,
20 like operation and maintenance costs, and you'd subtract
21 out the net profits from the exports.

22 MR. BOB PETERS: Why wouldn't ICF measure
23 the costs for export to be covered based on the last
24 generating station that Manitoba Hydro brings on stream?

25 MR. JUDAH ROSE: I mean, we did look at a

1 number of different measures. I -- the -- the -- on
2 forty-two (42) they -- and I -- I thought it was a nice
3 graphic, was, say we had observed that historical spot
4 prices, which, as I indicated, may not be the best
5 measure -- say these numbers were ten (10) times as high
6 and I saw that you had a price that was one tenth (1/10)
7 of that. Then I would -- that would want be some -- that
8 would be worrisome to the -- to me, to the Board.

9 So one thing we did look at is -- is one
10 (1) of the measures we looked at. In fact, I listed all
11 the measures, or at least most of them, on page 41. So I
12 did look at historical spot prices just to -- and I found
13 that even the highest spot price was less than the
14 contract or the term sheet, the potential contract price,
15 which I had thought was encouraging.

16 But we then also looked at whether or not
17 the net present value of the system costs were less if
18 you had the export contracts relative and the export
19 profile that the Company has relative to not having it.
20 And we found that there was a savings that are de -- is
21 described in our report, and that savings didn't include
22 the \$2 million of transmission that you didn't have to
23 pay for because your counterparties were building those
24 transmission lines, and it didn't account the benefits
25 that you were decreasing your exposure to the Black Swan

1 event.

2 So we did look at the future going costs,
3 forward going costs, with and without the contracts,
4 albeit we relied on analysis that had been done; we
5 didn't do our own analysis. And so this is just one (1)
6 of the -- I have here a list of six (6) metrics that we
7 looked at, and one (1) of which we just talked about, the
8 last one, was the issue of market timing and trends,
9 which is a -- which is a tough issue in the sense of not
10 knowing the future, but I think reassurance -- some
11 reassurance in the past and the nature of the strategy
12 that's being pursued.

13 MR. BOB PETERS: What do you understand
14 to be the lowest price for which Manitoba Hydro has sold
15 its energy in the last couple of years?

16 MR. JUDAH ROSE: Are you referring to --
17 well, I don't have -- the best record I have is -- is the
18 historical prices. I -- I can't -- you know, I don't
19 have all of the short-term sales transactions. I'm sure
20 that they're occurring all the time. But I do know that
21 the contract prices historically going into the period of
22 time when we were doing our report were above the --
23 above the numbers that we've been talking about,
24 significantly above the thirty-three dollars (\$33) a
25 megawatt hour on-peak.

1 I -- I'm looking at the off-peak prices.
2 I'm sure that there were some sales that were done at
3 off-peak because the lines were filled up and there was
4 no room on the -- to make on-peak sales, but I -- I don't
5 have a detailed knowledge of all of the individual
6 transactions.

7

8 (BRIEF PAUSE)

9

10 MR. BOB PETERS: Before I leave the --
11 the first item on the terms of reference, would the Board
12 be correct in understanding that ICF's conclusion is that
13 the MISO market price for on-peak energy is set by the
14 price of natural gas generated electricity?

15 MR. JUDAH ROSE: In some hours it is,
16 that the -- that the spot price is a function of the
17 natural gas price. Now, there's going to be variation
18 within that because you have more or less thermal
19 efficient units. It depends where you're located on the
20 grid. There's -- there's prices -- the power industry
21 actually creates more prices than all other industries
22 combined looking at it generally.

23 It's the most price intense -- prolific
24 industry in the world by a wide margin. So it depends on
25 where you're locating and look -- looking in MISO. So

1 there are hours of -- primarily on-peak where that you do
2 have gas in the margin.

3 Now there has also been some correlation
4 between gas and coal prices. It's a -- it's not a
5 perfect correlation, but there has been some correlation
6 there, but it is a factor.

7 MR. BOB PETERS: Well, looking at page 42
8 of Exhibit 55, the MISO on-peak power prices for which
9 you give the average from '97 through to 2010, those
10 would be predominately set by natural gas. Isn't that
11 correct?

12 MR. JUDAH ROSE: You know, I think on
13 average, you know, there'll be hours, I think, in on-peak
14 which it'll be coal, and hours in which it's gas. But on
15 average -- for example, in 2007 -- well, let's do --
16 let's do 2005, the average price for gas delivered in --
17 was something on the order of, in real dollars, maybe
18 nine (9) to ten dollars (\$10).

19 So to get a -- a price of seventy-two (72)
20 you would have a -- you would expect there to be a
21 substantial number of hours in which -- that results in a
22 price typically in the order of eighty (80), ninety
23 dollars (\$90) a megawatt hour. Your coal price delivered
24 would probably be something on the order of a buck fifty
25 (1.50), which results in a price of fifteen (15), sixteen

1 (16), seventeen (17), eighteen (18), something in that
2 order.

3 So it -- I -- I would expect that there
4 were a fair number of hours on-peak where gas was on a
5 margin.

6 MR. BOB PETERS: So I think you're
7 agreeing with me that what we're -- what the Board is
8 seeing on page 42 is largely a representation of natural
9 gas being the on-peak price setter?

10 MR. JUDAH ROSE: Well, I -- I'm -- you
11 know, I'm not trying to di -- to dispute that gas is not
12 an important determinative of on-peak prices, I'm just --
13 it's a -- it's not the only thing that's going on. It --
14 but it is an important phenomenon.

15 MR. BOB PETERS: But we see the average
16 on-peak here -- you picked the year, I guess you picked
17 '05, seven cents (.07) a kilowatt hour. If it was -- if
18 it was coal setting that price it would be down around
19 the -- the two cents (.02) a kilowatt hour?

20 MR. JUDAH ROSE: For most -- for most
21 coal plants. Some coal plants, you know, in MISO have
22 relatively expensive costs, but I think that that's fair.
23 Well, all I'm saying is that there are hours on-peak
24 which coal's in the margin, and there -- even if the
25 majority or a good chunk of them are natural gas

1 driven, and that the prices reflecting the differences in
2 the thermal efficiency of the different gas units.

3 And also, I -- you know, in some of these
4 years the allowance prices were pretty significant for
5 some of the plants. So you can have coal price -- prices
6 reach forty (40), fifty dollars (\$50) a megawatt hour for
7 the more expensive coal units, which are more likely to
8 be the price setting units.

9 But again, I think you -- there is a clear
10 pattern here that -- that there is a correlation with --
11 with gas, and gas is important.

12 MR. BOB PETERS: And does it follow then
13 that the off-peak opportunity sales into MISO compete
14 against coal as the electric fuel source?

15 MR. JUDAH ROSE: Yes, it's primarily
16 coal, and it's -- and because it's off-peak and the
17 demand is low, it's often the lower cost coal plants.

18 MR. BOB PETERS: In your second last
19 answer to me, sir, you said the allowance prices could be
20 significant for coal plants. Do you recall saying that?

21 MR. JUDAH ROSE: Yes.

22 MR. BOB PETERS: What are you referring
23 to when you say "allowance prices"?

24 MR. JUDAH ROSE: The variable cost of
25 operating the coal plant are usually just primarily fuel,

1 and there's a small amount of non fuel variable low end
2 that's assigned. But there were periods of time in which
3 there -- the allowance price -- and this is the cost of a
4 permit to admit, say for example a tonne of SO₂ -- the
5 allowance price was say fifteen hundred dollars (\$1,500)
6 a tonne for SO₂, and because MISO includes areas that
7 traditionally use high sulfur coal and there are some
8 plants that are not scrubbed, it wouldn't be uncommon to
9 have a plant that has an emission rate of 5 pounds and a
10 million BTU, which is pretty high level. That's --
11 that's pounds of SO₂ per million BTU.

12 So -- one (1) second. Just -- you know, I
13 -- I believe that you could end up having in -- in
14 addition of -- something on the order of twenty dollars
15 (\$20) a -- a megawatt hour or two cents (.02) a kilowatt
16 hour just from the allowance prices in those
17 circumstances. I just need a second to...

18

19 (BRIEF PAUSE)

20

21 MR. JUDAH ROSE: Yeah, so that it
22 wouldn't be -- it would be certainly possible in some of
23 these years that the -- the coal price could have an
24 adder that's bigger than the fuel cost delivered to the
25 plant.

1 MR. BOB PETERS: All right, and -- and so
2 the allowance price is really an adder, or a penalty, as
3 a result of the emissions from the coal plant?

4 MR. JUDAH ROSE: Right. It's the cost of
5 a permit that you have to purchase, or the opportunity
6 cost of a permit that you can't sell. And in some of
7 these years, particularly in the '05 to '08 period, the
8 allowance prices for SO2 and NOx did reach fairly high
9 levels.

10 MR. BOB PETERS: Who sets the allowance
11 price?

12 MR. JUDAH ROSE: The allowance price is
13 the result of supply and demand. The government is
14 creating a set of permits, and the prices in the case of
15 SO2 is resulting sort of -- sort of -- it's a -- it's a
16 free-market price. So the supply is set based on the
17 permits that the government is creating, and the demand
18 is a function of how much usage, economic usage, there is
19 of the SO2-producing coal power plants in particular. So
20 it's a free market outcome.

21 MR. BOB PETERS: Would this board be
22 correct in concluding that the volatility between on-peak
23 and off-peak pricing is due to the difference between
24 natural gas to generate electricity on-peak and the coal-
25 generated electricity off-peak?

1 MR. JUDAH ROSE: Again, that's a -- a
2 significant portion of it, but it is -- I think also in
3 some hours, you -- you have to rely on the most expensive
4 coal plants and/or the most expensive gas plants, so it's
5 -- but the difference between coal and gas is a
6 significant portion, and it is something that we -- we
7 have had to tease apart and -- so there is some
8 complexity to it, but I think it's okay to sort of, with
9 the caveat, to say gas is more on-peak than -- and coal
10 is more off-peak. That -- that's fine, but there are
11 some caveats to it related to the fact that it's --
12 there's some more complicated phenomenon.

13

14 (BRIEF PAUSE)

14

15

16 MR. BOB PETERS: Before we leave page 42,
17 Mr. Rose, the prices you've given on your chart of the
18 MISO on-peak, those are average prices over the course of
19 the full year, correct?

20 MR. JUDAH ROSE: Yes, sir.

21 MR. BOB PETERS: And can we conclude that
22 off-peak prices are always lower than on-peak prices?

23 MR. JUDAH ROSE: No, but, on average --
24 you know, again, if you refer to page 99, I think you'll
25 see that, in every year, the off-peak price is lower than

1 the on-peak price, which is what you'd expect. All I'm
2 saying is is that, for example, it might be on -- there
3 are some off-peak hours in which the price is higher than
4 the on-peak hour, but that --

5 MR. BOB PETERS: That's rare.

6 MR. JUDAH ROSE: -- would be -- you know,
7 on the weekends sometimes, if -- it depends how -- also
8 how you define on-peak. If you define it five (5) by
9 sixteen (16) is on-peak, that means the two (2) is the
10 Saturday and Sunday.

11 So, for example, you could have a
12 situation in which your off-peak during, say, the
13 afternoon on Saturdays -- the prices could be higher than
14 the -- some of the on-peak hours, but as you can see here
15 -- and I -- and I don't mean to belabour the point, but
16 you can see that, on an average basis in every year, the
17 off-peak price is lower.

18 MR. BOB PETERS: And, in fact, ICF has
19 concluded in its report that the off-peak prices are only
20 43 percent of on-peak prices for the 1997 to 2009 period?

21 MS. PATTI RAMAGE: Do you have a
22 reference, Mr. Peters, just to move things a little
23 faster?

24 MR. BOB PETERS: Yeah, I'm sorry.

25

1 CONTINUED BY MR. BOB PETERS:

2 MR. BOB PETERS: Page 70 of the pre-filed
3 evidence, Appendix 12.2, I believe.

4 MR. JUDAH ROSE: You know, I've -- I've
5 looked at page 99, and 42 percent looks like a -- a
6 pretty good number for the average 1997 to 2010.

7 MR. BOB PETERS: And so that average, Mr.
8 Rose, is that the off-peak prices are 42 or 43 percent of
9 what the on-peak prices are over that time period?

10 MR. JUDAH ROSE: Yes, on -- on average.
11 I think that's a fair characterization of the historical
12 evidence.

13 MR. BOB PETERS: Mr. Chairman, with that
14 answer, and in light of the hour, this might be an
15 appropriate place to adjourn for the day.

16 THE CHAIRPERSON: Very good, Mr. Peters.
17 We'll look forward to everybody being back tomorrow at
18 9:30. And thanks to Mr. Rose for his patience today, and
19 hope he has a -- a good rest overnight.

20 MR. JUDAH ROSE: You're welcome.

21 THE CHAIRPERSON: Don't wander around
22 outside too much.

23 MR. JUDAH ROSE: It's cold, huh? Okay.

24

25 (WITNESS RETIRES)

1 --- Upon adjourning at 4:28 p.m.

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3 Certified Correct

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Cheryl Lavigne, Ms.

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