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MANITOBA PUBLIC UTILITIES BOARD

Re: CENTRA GAS MANITOBA INC.
 2006/07
 COST OF GAS APPLICATION

Before Board Panel:

- Graham Lane - Board Chairman
- Monica Girouard - Board Member
- Alain Molgat - Board Member

HELD AT:

Public Utilities Board
400, 330 Portage Avenue
Winnipeg, Manitoba
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APPEARANCES

R.F. Peters)Board Counsel

Marla Murphy)Centra Gas
Brent Czornecki)

Eric Hoaken (np))Direct Energy Marketing
Andrea Gibbs (np))Limited/Municipal Gas

Nola Ruzycki (np))Energy Saving (Manitoba)
)Corp.

Kris Saxberg)CAC/MSOS

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1 --- Upon commencing at 9:10 a.m.

2

3 THE CHAIRPERSON: Good morning, everyone.
4 The last day of the public portion of our proceedings. I
5 see our Toronto guests all fled. Okay, I think we begin
6 today with Board counsel, Mr. Peters.

7

8 COMMENTS BY MR. BOB PETERS:

9 MR. BOB PETERS: Thank you, Mr. Chairman.
10 Good morning Members of the Board, Ladies and Gentleman.

11 Last week, we completed the oral
12 evidentiary portion of the Public Hearing in respect of
13 the annual cost of gas issues for Centra Gas Manitoba
14 Inc., a wholly owned subsidiary of Manitoba Hydro.

15 As counsel to the Board, I will take no
16 position on the merits of any part of the application by
17 Centra or on any of the positions advanced by any party;
18 rather, my role will be to summarize the matters that
19 this Board may wish to consider in this proceeding.

20 And to that end, the Board may want to
21 look at Tab 1 of the book of documents and particularly
22 in the application Items A and C where Centra was seeking
23 amongst other relief that I'll speak to, final approval
24 of Order 116 of '06 which gave interim approval to
25 supplemental gas, transportation to Centra and

1 distribution to customer rates for all gas consumed on
2 and after August the 1st of 2006.

3 It's indicated that based on a forecast
4 cost of non-primary gas of \$62 million and total gas
5 costs of \$482 million on Schedule 5.2.3(b) which is found
6 at Tab 12 of the book of documents, that represents a 6
7 million -- \$6.6 million decrease in non-primary gas costs
8 that Centra reflected in the interim base rates that the
9 Board approved in Order 116 of '06.

10 Centra's also seeking final approval of
11 gas costs from April 1st, 2005 to March 31st of 2006 of
12 \$389.7 million and that includes of course primary gas as
13 well as the supplemental gas transportation and the UFG
14 distribution component found on Schedule 4.0.0 which is
15 at Tab 7 of the book of documents.

16 Centra's also seeking final approval of
17 the balances and disposition of the non-primary purchased
18 gas variance accounts and other gas cost deferral account
19 balances as at March 31st, 2006 with carrying costs added
20 to July 31 of 2006 which total approximately \$13.2
21 million as indicated on Schedule 4.1.0 which is also
22 found in Tab 7 of the book of documents. And that's an
23 amount that's owing to customers which was also approved
24 as part of the rates the Board approved on an interim
25 basis in Order 116 of '06.

1 In Tab 1 of the book of documents, still
2 looking at the application, Items 'E' and 'F' Centra is
3 seeking final approval of supplemental gas,
4 transportation to Centra, distribution to customers,
5 sales rates effective on November 1st, 2004 and also on
6 August the 1st, 2005 which were approved on an interim
7 basis in Board Orders 131 of '04, 132 of '04, 146 of '04
8 and also in 115 of '05.

9 Centra's also seeking approval on a final
10 basis for the interim Orders the Board issued quarterly
11 and those Orders were 115 of '05, 142 of '05, 148 of '05,
12 13 of '06, 17 of '06, 64 of '06 and 116 of '06, which
13 granted interim approval of primary gas sales rates
14 effective on the respective gas quarters.

15 Moving down the list to item 'H', Centra
16 is seeking final approval of Interim Orders 132 of '05,
17 102 of '06 and 157 of '05 and 28 of '06, which granted
18 interim approval of new and amended franchise agreements
19 and related feasibility tests for the extension of
20 service to customers in the rural municipalities of
21 Rockwood, St. Anne and North Cypress.

22 And the final catchup that I see on -- in
23 the application, at Item 'I', was final approval of
24 interim orders that have been issued subsequent to the
25 application being filed. And I believe the evidence is

1 that there has been one (1) interim order, 144 of '06, in
2 which the Board approved, on an interim basis, primary
3 gas sales rates to November -- commencing November 1st of
4 '06, and that would be the latest quarterly rate
5 application.

6 In terms of rate impacts the Board will
7 note that this application, if - and I'll stress "if" -
8 approved as filed will not result in any impacts on
9 consumer bills. The application only requests
10 confirmation of August 1st, 2006 rates that were given
11 the interim approval.

12 The impact at that time on a typical
13 residential consumer as a result of those August 1st
14 interim rates relative to May 1st rates was to decrease
15 the annual natural gas bill by approximately 7 percent or
16 ninety-six dollars (\$96); that can be found in the book
17 of documents, Tab 14, and the Schedules 7.1.0 and
18 following. But remember, please, that the decrease in
19 the gas bills commencing November 1st of '06 was due to a
20 combination of rate reductions and PGVA refund riders
21 that related to both primary gas and non-primary gas.

22 I want to turn to the Manitoba natural gas
23 market review. And in Order 115 of '06 the Board dealt
24 with the content of pre-filed evidence presented by
25 Direct Energy Marketing Limited, the parent company of

1 Centra indicated that it is considering this issue but it
2 is not in a position to bring forward any information
3 and/or a recommendation until it has conducted some
4 consumer research, which was planned for early 2007.

5 In its deliberations on this issue, the
6 Board may want to consider the scope of issues to be
7 canvassed at the special hearing. Parties to this
8 proceeding, including the Intervenors and Centra, have
9 been invited to and may have views in this regard that
10 they want to share with the Board in their final
11 submissions.

12 For the information of the parties, in
13 Board Order 15 of '98, dated February 11th, 1998, the
14 Board has previously reviewed the status of the Manitoba
15 natural gas competitive market and considered, among
16 other topics, the implications of a local distribution
17 company offering fixed-price sales contracts. Matters
18 then considered included the state of the competitive
19 environment in Manitoba, cost implications of Centra's
20 arrangements with brokers and Centra's role as a supplier
21 of last resort.

22 Additional matters that the Board may wish
23 to have reviewed in a forthcoming hearing may include
24 again a review and assessment of the current Manitoba
25 natural gas landscape which would include the issues of

1 gas supply, storage, and transportation as well as the
2 Western Transportation Service offering.

3 The Board may want to also consider future
4 gas supply contracts, the potential changes to the
5 Western Transportation Service and related matters.
6 There may also be a need to consider the impact of
7 Centra's relationship with brokers and the attendant
8 costs including consumer bad debts. Also, Centra's role
9 in hedging, as well as the potential for Centra offering
10 a menu of competitive products to Manitoba consumers may
11 be a topic.

12 And I offer these items merely as
13 suggestions and I further suggest that other parties
14 should provide their views respecting the process that
15 should be used to establish the scope of the review and
16 on how the review itself should be conducted.

17 Centra has also indicated in the evidence
18 of this Hearing, Mr. Chairman and Board Members, that its
19 contract with Nexen Marketing for the supply of primary
20 gas which was put in place November of 2004 is due to
21 expire October 31, 2007. Centra has engaged a consultant,
22 Energy and Environmental Assessment -- I'm sorry, Energy
23 and Environmental Analysis Incorporated to recommend the
24 preferred structure for Centra's future gas supply
25 contracts within the constraints imposed by Centra's

1 existing assets.

2 Such an analysis would assess whether
3 Centra should extend the existing Nexen contract or issue
4 a request for proposals from multiple suppliers to supply
5 Centra's annual supply requirements.

6 Centra has indicated that it will be in
7 the position to apprise the Board of its decision in this
8 matter by February of '07 and that if proposals are to be
9 issued, Centra would provide the request for proposal to
10 the Board prior to issuing it. Should a contract with
11 Nexen be extended, Centra has indicated that it would
12 expect to seek Board approval of the gas cost
13 consequences flowing from such a contract extension.

14 The Board also heard an update on Centra's
15 gas supply, storage, and transportation portfolio which
16 over the years has become known as the blank page
17 analysis and which has previously been reviewed and the
18 options of Centra obtaining salt cavern storage.

19 Now, Mr. Chairman and Board Members,
20 having reviewed Order 15 of '98 and the issues that may
21 be included in another market review, the timing of the
22 market review or what I call the generic proceeding in
23 2007 will need to be considered. The Board has heard
24 Centra's evidence as to the long-term gas supply contract
25 and it appears some of the generic issues may impact on

1 such a contact, and that raises the question of which
2 comes first, the review or the new contract. Perhaps
3 others have suggestions in their closing submissions for
4 the Board to consider in this regard.

5 Turning to the portfolio mix and the
6 dispatch rules the Board heard evidence that there have
7 been no significant changes to Centra's non-primary gas
8 supply, storage, and transportation arrangements or daily
9 dispatch rules. Centra indicated that the Manitoba load
10 has decreased primarily attributed to conservation
11 efforts and a review of Centra's asset mix will be
12 required, especially if that conservation trend
13 continues.

14 As for cost allocation Centra also
15 indicated there have not been any changes to the Board's
16 approved cost allocation methodology since the 2005/'06
17 and 2006/'07 General Rate Application other than to
18 update various determinants and allocation factors to
19 reflect most recent estimates.

20 Turning to hedging, Centra's primary gas
21 costs that they're asking this Board to approve on a
22 final basis include the impacts of hedging. The Board
23 will need to consider the policy and the results of the
24 Derivatives Hedging Program and whether the hedging
25 actions and results were prudent and reasonable including

1 the occasions where Centra's Executive Committee
2 exercised judgment based on a market view and hedged less
3 than 100 percent of eligible volumes due to the market
4 conditions.

5 The derivative hedging results are
6 summarized for 2005/'06 on Schedule 4.2.0 found at Tab 8
7 of the book of documents and for the year 2006/'07 the --
8 the hedging results that have settled and been
9 crystallized as well as those that are still forecast on
10 a mark-to-market basis are found on Schedule 5.3.1. And
11 that information was updated by way of an information
12 request in PUB Centra-43. Both documents which are
13 conveniently located in Tab 27 of the book of documents.

14 The Board also heard evidence on Centra's
15 mechanistic hedging operating principles and procedures
16 which is found at Tab 17 of the Book of Documents which
17 includes the objective of the program being to reduce
18 customer rate volatility based on consumer research from
19 1998 and 2004 which gauged consumer's risk tolerances for
20 volatility.

21 The mechanistic program utilizes a fifty
22 cent (50) out of the money cashless collar and the Board
23 must also consider the evidence of a retrospective review
24 of the hedging activities which analysed alternative
25 hedging strategies in reducing volatility and the impact

1 on consumer gas costs.

2 The Board also heard evidence from
3 CAC/MSOS's witness, Mr. Ashmead Pringle. He addressed
4 hedging matters and provided evidence on the future of
5 heading in Manitoba. I understood Mr. Pringle to
6 recommend that Centra should stop hedging on behalf of
7 its consumers but failing the cessation of hedging,
8 Centra should continue a mechanistic program without
9 taking a market value.

10 Additionally, I believe Mr. Pringle
11 recommended that rules be established and included in a
12 revised policy that would allow for increased flexibility
13 in the program including expansion of the range of the
14 hedging collar.

15 As for prior Board directives, Centra also
16 provided in Tab 8 of their application, the status
17 updates on various studies and undertakings that had been
18 ordered by the Board in previous orders.

19 The Board should note that Centra is not
20 requesting any Board approvals in regards to these
21 matters. Board will recall that those matters included
22 the natural gas storage alternatives which Centra
23 indicated it's not going to be exploring further at this
24 time other than to consider the various recommendations
25 when further examining changes to its portfolio of assets

1 based on more current retail and wholesale market
2 conditions.

3 Secondly, there was the WTS arrangements
4 where it became clear in the Hearing that there were
5 different views that appeared to be held between Centra
6 and the broker community. The WTS arrangements will have
7 an impact on Centra's future gas supply contracts and
8 this issue may have to be revisited prior to Centra
9 entering into a gas supply contract for supply after
10 November 1st of 2007.

11 Thirdly, the derivatives hedging policy
12 and procedures and retrospective review was provided
13 which may be an issue again in the Manitoba Gas Landscape
14 Review Hearing.

15 Fourthly, on the issue of broker costs,
16 Centra indicated that that is a matter that it proposes
17 to deal with at the next general rate application which
18 application was to be filed early in 2007.

19 Fifthly, as for the future of the gas
20 supply contracts, that information will be filed with the
21 Board as it becomes available and the evidence indicates
22 that that is expected in early 2007 as well.

23 On the sixth issue of basic monthly
24 charges, Centra's proposing the status quo remains and
25 that issue again would be one that if there were any

1 changes would be forthcoming at a general rate
2 application.

3 And finally, in terms of changes to
4 customer classes, that's a matter that is also being
5 reviewed and considered and any details and
6 recommendations will be expected at the next GRA.

7 With that overview, Mr. Chairman and Board
8 Members, I suggest you turn to the Intervenors for their
9 closing submissions beginning with CAC/MSOS and their
10 counsel Mr. Saxberg.

11 I'll indicate that yesterday afternoon,
12 Direct Energy Marketing Limited provided written
13 submissions as did Energy Savings Manitoba Corp. and when
14 it comes time for their submissions, I would propose that
15 the Board take them as read as they have been
16 disseminated yesterday and then incorporated into the
17 transcript.

18 After those are attended to, it would be
19 appropriate to find out from Centra how much time is
20 needed before they can provide their closing comments
21 some time later today.

22 Thank you, Mr. Chairman.

23 THE CHAIRPERSON: Thank you, Mr. Peters.
24 Okay so we'll proceed then to CAC/MSOS.

25 Mr. Saxberg...?

1 MR. KRIS SAXBERG: Thank you, Mr.
2 Chairman, good morning to you, good morning, Board
3 Members, Ladies and Gentlemen.

4 Before I begin with my closing summation
5 there is one (1) outstanding matter and that deals with
6 an undertaking that I took while Mr. Pringle was
7 presenting his evidence. And the undertaking was to
8 advise which information request answers were prepared
9 via information from Mr. Pringle and which were prepared
10 using the information of CAC/MSOS.

11 In answer to that, CENTRA/CAC-5(b) to (d)
12 and CENTRA-27 to 30 were responses prepared with the
13 input of CAC/MSOS. The balance of answers were prepared
14 based on information provided by Mr. Pringle.

15

16 FINAL SUBMISSIONS BY CAC/MSOS:

17 MR. KRIS SAXBERG: And so to begin, I
18 want to assure everyone that I'm not here to provide
19 gratuitous contrarianism, the intent is to be
20 constructive. And my clients have carefully reviewed the
21 evidence that was presented in this Hearing with an open
22 mind towards formulating their final thoughts.

23 I'd like to begin by echoing some of the
24 comments made by you, Mr. Chairman, in complimenting --
25 complimenting Centra for its work and cooperation during

1 this proceeding. I appreciate the prodigious amount of
2 work that goes into these applications and I also
3 appreciate that it takes Panel Members away from their
4 regular jobs and responsibilities.

5 Generally speaking, cost of gas hearings
6 though don't pack the same punch as general rate
7 applications. The costs that are under review are pass-
8 through items. In this regard, Centra does not have a
9 strictly -- a strict financial incentive to pinch every
10 penny as it were and to maximize and optimize its assets
11 and arrangements that it undertakes for the benefit of
12 its customers, in other words, the transportation,
13 storage arrangements and gas supply arrangements.

14 The fact that Centra doesn't have a profit
15 component to the approximately \$62.4 million of non-
16 primary gas costs that the Company is seeking to confirm
17 in a final order for the '06/'07 period does not mean
18 that the Board should be any less vigilant in ensuring
19 that these costs are reasonable and prudently incurred.
20 Certainly they are costs that are beyond -- there are
21 some costs that are beyond Centra's ability to control;
22 for instance, the index price at which it purchases its
23 gas for consumers and, I would suggest, the ultimate
24 result of hedges which are placed in a mechanistic
25 fashion.

1 revenues, and then some miscellaneous matters, including
2 forecasting, WTS basic monthly charge report, lump-sum
3 rebates and future proceedings.

4 To hedging. In response to an information
5 request posed by Board counsel, Centra states that it
6 concurs with the Board that reaching a consensus
7 understanding on Centra's hedging policy is a desirable
8 outcome. I agree and consensus is one of the themes of
9 my submission on hedging today.

10 Consensus has already been reached, I
11 believe, on the followings canons of hedging.

12 Number 1. Lowest-cost gas is the index
13 price.

14 Number 2. Hedging has reduced rate
15 volatility.

16 Number 3. Over the long run the gains and
17 losses of a strict mechanistic hedging program should
18 pretty much equal out.

19 Number 4. Short-term year-over-year
20 results can vary dramatically depending on the level of
21 volatility reduction sought; case in point, last year and
22 this year's forecast. Last year customers saved 47
23 million compared to the market price of gas. This year
24 we've already paid more than 42 million and the forecast
25 is that consumers could pay up to 77 million in

1 additional gas costs this year. In the worst case
2 scenario that number could reach 100 million. Yikes.

3 Number 5. Centra's internal costs are
4 modest, somewhere between two hundred thousand (200,000),
5 that's Centra's estimate, and four hundred thousand
6 (400,000), that's the estimate of others.

7 Number 6. Dealer-embedded margins are
8 also modest. And in particular as a result of the method
9 in which Centra goes to the market, it's open outcry
10 system, Centra says that the cost is likely 75 percent of
11 a cent. Mr. Pringle thought it would more correctly be
12 two (2) cents a gigajoule and that -- that the margin
13 would vary depending on the amount of volatility and risk
14 in the market.

15 Number 7. It's a fool's game to try to
16 beat the market.

17 Number 8. The original purpose of the
18 fifty (50) cent out of the money band was to act as
19 disaster insurance.

20 Number 9. All parties seem to be in
21 agreement that Centra cannot mitigate price volatility
22 and at the same time minimize gas costs.

23 And 10. To date the mechanistic program
24 has cost approximately \$6 million in additional gas costs
25 subject to change depending on where we wind up at the

1 end of March '07. Mr. Pringle described the cost of the
2 program in terms of the gains and losses to this point as
3 about awash.

4 So what is to be done, though, about this
5 potential catastrophic increase to gas costs in the
6 forecast year? Our view is the Utility cannot act like
7 an ostrich and stick its head in the ground and hide from
8 the problem. It's not good enough that or acceptable to
9 consumers to comfort them with the notion that in the
10 long run they will equal out in terms of pluses and
11 minuses.

12 The short run's important. Customer have
13 short-term memories, as they should. The Board in these
14 circumstances and in the circumstances of a potential \$77
15 million loss due to hedging must be circumspect. We have
16 to be careful to consider all of the consequences of the
17 program as it's structured today and remind ourselves
18 that Centra hedges not for itself but for the benefit of
19 its customers who ultimately bear the burden of market
20 volatility no matter what the Company does.

21 Essentially the question boils down to:
22 What do the customers want; what level of protection
23 against volatility at what price? Centra has an opinion,
24 my clients have an opinion, brokers have an opinion and
25 the Board will ultimately have to form its opinion. We

1 all agree that there is some tolerance for volatility and
2 the question is how much at what price.

3 That aspect -- for that aspect there is no
4 consensus and there is also no consensus on who is best
5 placed to answer the question and who's put forward the
6 most persuasive information on that question in this
7 proceeding. Centra wants to maintain the status quo with
8 no changes to the program notwithstanding this potential
9 for a huge hedging loss this year.

10 At page 408 of the transcript Mr. Peters
11 asked the Utility why it attempts to mitigate rate
12 volatility through hedging and the answer was, quote:

13 "Customers' energy bills represent a
14 fair portion of their expenditure in
15 Manitoba and that customer research
16 that we've conducted indicates that
17 customers would like for the Utility to
18 endeavour to constrain what that rate
19 is going to jump around by on a
20 quarterly basis." End quote.

21 Centra also relies on its internal
22 expertise and feedback that it receives from its
23 customers through its call centres and through
24 correspondence and voice mail received as high up as the
25 President's office and indeed above that, the Minister's

1 office. Centra also relies on its institutional
2 knowledge and -- and intuition regarding these matters,
3 all of which is appropriate.

4 Centra, however, intimates that CAC/MSOS
5 has no foundation upon which to assert its position and
6 that the Board shouldn't let the proverbial tail wag the
7 dog.

8 The Consumers' Association of Canada and
9 the Manitoba Society of Seniors have their view on what
10 consumers want in terms of management of rate and bill
11 volatility. And in an answer to an information request
12 posed by Centra, CAC provided some information about
13 their organizations and how they have arrived at their
14 views.

15 Firstly, the Board should be aware that
16 these organizations have more than sixty-five hundred
17 (6,500) active members and that the raison d'etre of the
18 Consumers' Association of Canada is that the organization
19 helped to bring consumers together to make sure that safe
20 high quality goods and services are available at
21 affordable prices.

22 The Manitoba Society of Seniors is a large
23 organization that advocates on behalf of the interest of
24 seniors in this Province. Both organizations have a
25 myriad of points of contact with their members and the

1 public at large. They are in touch on these issues with
2 the public. CAC/MSOS uses all means available to keep
3 abreast of issues and concerns that face its members.

4 The Consumers Association deals directly
5 with members at its information centre and at speaking
6 engagements. The last year the Speakers' Bureau alone
7 spoke to more than a thousand (1,000) consumers in the
8 Province. Last year approximately eleven thousand
9 (11,000) consumers contacted or visited CAC information
10 centre.

11 When finances permit, CAC and MSOS do
12 conduct focus groups and other direct research. However,
13 CAC/MSOS did not conduct any formal surveys or
14 questionnaires specifically related to hedging and did
15 not present any such evidence in this proceeding. Quite
16 simply, the money is not there for that project.

17 These are voluntary organizations that
18 operate on government grants, not membership fees.
19 They're non-profit. And in fact we did consider very
20 seriously doing market research for the purpose of this
21 Hearing and presenting that evidence but the -- the cost
22 associated with it, the risk associated with recovering
23 those costs, and the fact that we'd want to do that
24 research in conjunction with Centra and brokers made the
25 idea unmanageable.

1 So what does CAC know about customer
2 preferences? Well, the organizations have been involved
3 and receiving information and on reviewing Centra's
4 hedging program since its inception.

5 Through that period we've hired a number
6 of formidable hedging experts including E. Kirzner, John
7 Todd, Professor John Herbert and lately Ashmead Pringle
8 who laterally is well educated, he's got an MBA from
9 Harvard, but he's a futures broker and a principle of a
10 commodity trading firm that's been dealing with hedging
11 energy since that began.

12 And as if his qualifications weren't
13 enough on paper, you heard from Mr. Pringle that he was
14 sought out by Nexen to teach it about hedging and to
15 teach it about accounting for hedging under the
16 applicable accounting rules. He is the epitome of an
17 expert witness. He was candid and objective. His views
18 are clearly his own, he had nothing to advocate and no
19 vested interest. And with respect, the same cannot be
20 said of the Centra Panel who are of course and
21 understandably so, homers defending the Company's -- the
22 Company and its positions.

23 And that was evident in this proceeding
24 wherein I think all witnessed there were some
25 uncomfortableness among Panel Members having to defend

1 the Company's decision to deviate from the mechanistic
2 hedging strategy.

3 So between the consultants and knowledge
4 of customer preferences and through dialogue with members
5 in the public at large -- at large along with
6 institutional knowledge from being involved in these
7 Hearings since the dawn of hedging at Centra, these
8 Intervenors say with all modesty that they do have
9 something to offer in the legitimate view of customer
10 preferences.

11 Now, regarding the -- the Western Opinion
12 survey, which appears to be at -- the biggest strength of
13 Centra's argument in terms of maintaining their hedging
14 program, CAC/MSOS didn't participate in that process, and
15 that was unfortunate.

16 My clients strongly disagree with Centra's
17 assertion that the Western Opinion research is proof that
18 a majority of its customers want hedge -- Centra to
19 continue hedging this -- in the fashion that the program
20 permits at present. In other words, that consumers have
21 given the thumbs up to this particular hedging formula
22 and strategy.

23 Ashmead Pringle put it best during his
24 testimony when he said, at page 1,032, quote:

25 "There's a question posed to consumers

1 along the lines of Centra operates a
2 hedging program to reduce bill
3 volatility and it costs a little bit,
4 would you like them to continue? And I
5 think a majority, 60 percent, said yes,
6 continue. Some said more, some said
7 no. You know, I take that question
8 with a little bit of a grain of salt
9 because it sounds pretty good, you
10 know, mitigate my bill volatility and
11 it costs just a little bit. Sure, I'd
12 like that. And maybe do a little bit
13 more." End quote.

14 Well, it's trite to say but if customers
15 were aware of the problem that this Board's going to have
16 to wrestle with during its deliberations, that is the
17 potential for a 20 to 25 percent addition to gas costs in
18 the forecast year, those customers may not say, Yeah that
19 sounds good, I'd like that and maybe a little more.

20 Let's call a spade a shovel here. The
21 questions posed in the Western Opinion research study
22 were leading questions which suggested an obvious answer.
23 Mr. Hoaken's cross-examination was quite effective in
24 making this point.

25 Another thing, yesterday's savings are old

1 news to customers. Customers are going to be a lot less
2 appreciative of hedging gains in years gone by when they
3 -- than they are in terms of their concern about
4 perspective hedging losses and increases in gas costs on
5 a future basis.

6 And Mr. Pringle testified, at page 1,020:

7 "I think that may be a problem right
8 now in the landscape for Centra, is
9 that as the current losses come through
10 the 77 million, or whatever it turns
11 out to be, and folks want to make hay
12 out of that fact that that's 20 percent
13 above the market or whatever, it's not
14 going to comfort the consumer so much
15 to know, well, back here three (3) or
16 four (4) years ago you didn't really
17 know it but you were saving 20
18 percent." End quote.

19 So is new market research needed?

20 Certainly it wouldn't hope -- wouldn't hurt and my
21 clients would love to participate in that. But the point
22 is the Board need not wait for additional market research
23 before it takes action in this proceeding.

24 Directionally, the research is not going
25 to tell us anything that we already don't know.

1 Consumers do not like price increases, they like stable
2 prices. They do not like dramatic price shifts, although
3 they do have tolerances.

4 However, the customer mix is a
5 heterogenous one and therefore some will have greater
6 tolerances than others. But furthermore we would add
7 customers want price transparency, price -- information
8 about their gas costs, and they want choice.

9 Centra has a plan to conduct consumer
10 research relating to fixed-price offerings. The Company
11 also plans to do some further research on hedging in
12 2008. We submit that these two (2) initiatives should be
13 joined. They should be consolidated such that -- and
14 this is important -- that the initial research includes
15 an analysis of customer tolerances for bill volatility in
16 light of the Company offering individualized hedging
17 choices.

18 Broker and consumer groups should be
19 invited to participate in that process and I note that
20 Ms. Stewart had indicated that she will seek her
21 consultants' advice on whether to join these two (2)
22 projects.

23 I expect that the Board also hears from
24 Centra customers about gas rate increases and -- and
25 perhaps hedging. The Board also hears from broker

1 clients.

2 The Board's mandate is to determine the
3 public interest and after hearing and considering and
4 balancing all of the various stakeholder viewpoints that
5 cluster around this esoteric question of the public
6 interest the Board has to come to a decision.

7 So who is it that has their fingers on the
8 pulse of the consumer? Is it the Utility? Is it
9 consumer advocacy groups? Brokers? Perhaps consensus is
10 the best option.

11 What is CAC/MSOS's position? There's been
12 some uncertainty in this regard. The Board's white paper
13 described my clients as being opposed to hedging. In my
14 view that overstates their position.

15 CAC believes that hedging in loco parentis
16 which means for everybody in a paternalistic manner,
17 would no longer be necessary if customers had sufficient
18 and adequate individual choices about reducing their
19 primary gas rate volatility, and I highlight the word,
20 "if".

21 In the interim, however, Centra's hedging
22 program should continue. Customers should not be left in
23 the lurch, left completely unprotected and victim to
24 potential market extremes, but the program must be
25 modified. A potential loss of 77 million in one (1) year

1 is unbearable. It should be modified to reflect the
2 original purpose and function of the program. Go back to
3 its roots; that is to provide a measure of disaster
4 insurance there to supplement the other strong rate
5 management tools.

6 Centra -- or CAC/MSOS's position is
7 entirely consistent with the organizations guiding
8 principles. The Consumers' Association of Canada and the
9 Manitoba Society of Seniors believe that it is the right
10 of all consumers to receive adequate and timely
11 information about gas prices and to have adequate choices
12 when it comes to reducing bill volatility through rate
13 measures. Accurate market information and market choices
14 are two (2) of the eight (8) guiding principles.

15 So my clients believe the hedging should
16 continue but in the form advocated by Mr. Pringle, at
17 least until the competitive market has developed to the
18 point where consumers are fully protected from rate
19 volatility through reasonably priced -- fixed-price term
20 contracts of shorter duration than three (3) or five (5)
21 years, or until the Utility has provided individualized
22 rate stability programs which allow customers to choose
23 whether to have their gas float with the market or to be
24 fixed to some degree.

25 To be clear, my clients fully endorse and

1 adopt the evidence of Ashmead Pringle presented in this
2 proceeding, and I want to review some of that evidence in
3 conjunction with a review of the evidence provided by the
4 Centra Panel.

5 Firstly, on the question to hedge or not
6 to hedge, Mr. Pringle is not against hedging. To the
7 contrary, as he explained, he's a big fan of it and it's
8 understandable because it's how he makes his living. His
9 view is that hedging is -- is ultimately necessary to
10 protect consumers who want protection from gas price
11 volatility; the vagaries of the market, as it were.

12 The point of Ashmead's evidence is that
13 the benefits of hedging can be provided to the ratepayer
14 more effectively, more transparently, more efficiently by
15 allowing ratepayers to be presented with individual
16 choice, whether it be from brokers in a robust,
17 competitive environment or Centra offering fixed price
18 services or indeed a combination of both.

19 Mr. Pringle has his folksy charm and he
20 put it this way.

21 "I think there should be more ability
22 for ratepayers to roll their own, so to
23 speak, in terms of price protection."

24 So should the Board order Centra to phase
25 out hedging? Mr. Pringle did not advocate hedging being

1 phased out in loco parentis unless and until there was
2 reasonable and adequate consumer choice available.

3 And to the extent that choice is not
4 available, for example, no one (1) year or two (2) year
5 fixed-price offerings he indicated that that's probably a
6 good argument for allowing Centra or an unregulated
7 affiliate to offer programs under the assumption that it
8 would offer something less than the five (5) year fixed-
9 price contracts.

10 Turning now to the Executive Committee's
11 decision to take market views into accounts and deviate
12 from the mechanistic hedging strategy. Centra witnesses
13 testified that the individual hedge transactions which in
14 this -- that were reviewed in this proceeding were all
15 conducted in accordance with Centra's hedging policy,
16 which in my view is correct but isn't saying much.

17 The policy on paper provides for an
18 enormous measure of discretion, but the policy belies the
19 intent of the Company as expressed in previous hearings.
20 And the intent of the Company was always expressed as an
21 undertaking to proceed in a particular fashion and -- and
22 that they would do that unless the Board was advised
23 otherwise.

24 Centra witnesses testified in the '05
25 General Rate Application that the Company intended to

1 strictly follow mechanistic hedged. The Board's familiar
2 with the tenants of mechanistic hedging. The hallmark is
3 that the market directional view plays no role in the
4 implementation and execution of hedge positions. Even if
5 management is convinced that prices are likely to fall,
6 hedges are still implemented, however hard that is to do.
7 There is no market view discretion surrounding the timing
8 or magnitude of hedges.

9 And at transcript page 520 I asked Ms.
10 Stewart, quote:

11 "And in previous hearings you've
12 testified that Centra's implementation
13 strategy was going to be the strong
14 form mechanistic implementation
15 approach."

16 Her answer was:

17 "Yes, that's correct." End quote.

18 At the '05 GRA -- GRA Hearing Ms. Stewart
19 testified about limited circumstances, extraordinary
20 circumstances where Centra would deviate from the
21 mechanistic hedging approach. She cited two (2)
22 examples; one being a disaster involving the TCPL main
23 line, that would mean counter-parties wouldn't be willing
24 to enter into hedge transactions; the second was that
25 customers migrated en masse to broker services.

1 Ms. Stewart was specifically asked whether
2 the Company would take market views into account in
3 exercising discretion if the new discretionary ability
4 was approved by the Board. Ms. Stewart confirmed that
5 Centra had no intention to do that and had not shifted
6 its position to taking subjective price views. You can
7 find those quotes in CAC/MSOS Exhibit 8.

8 At the same hearing Mr. Warden confirmed
9 that under the new policy the Executive had obtained a
10 large amount of discretion that was not there previously.
11 The discretion included the ability to not hedge at all,
12 switch to caps or swaps, alter the fifty (50) cent out of
13 the money formula and unwind transactions.

14 Mr. Warden was asked if the Executive
15 would make these decisions without input from the Gas
16 Supply Committee and he answered, quote:

17 "They would -- wouldn't do that, I can
18 tell you. I am the liaison between the
19 Gas Supply Committee and the Executive
20 Committee, and they wouldn't take any
21 action without a recommendation coming
22 through myself which would be supported
23 by a recommendation of the Gas Supply
24 Committee."

25 That's page 516, at Tab 17 of CAC/MSOS

1 Exhibit 3.

2 Now, at this hearing Mr. Warden resiled
3 from those comments and he said, at transcript page 562,
4 quote:

5 "I'll say now that the word
6 'recommendation' there wasn't intended
7 in the formal sense of a
8 recommendation, it would be based on
9 dialogue with the Gas Supply Risk
10 Management Committee. It would be
11 based on dialogue with Gas Supply front
12 office and recommendations would be
13 conveyed in that manner. But I believe
14 in the context it was being stated here
15 I was not referring to a formal
16 recommendation." End quote.

17 And what I note is that Mr. Warden, in
18 that passage, isn't saying that the intention wasn't to
19 follow advice from those in the know about hedging within
20 the organization. He was simply qualifying that what he
21 had meant at the previous hearing was that it need not
22 necessarily be in writing. And I'll come back to that
23 when I discuss this Board's previous comments on a
24 similar circumstances that happened back in 2000.

25 Now, as we heard, the Executive Committee

1 did take market views on several occasions in the post-
2 hurricane Katrina/Rita period beginning on October 4th,
3 2005. And at transcript page 529, I asked:

4 "The essence of the special
5 circumstances was the Executive's
6 belief that the prices were
7 unsustainably high, is that fair?"

8 Mr. Warden answered:

9 "Yes. As I indicated earlier we looked
10 at the market, at the price, and
11 determined it was abnormally high and
12 decided for that reason to defer
13 hedging 50 percent of the volumes."

14 End quote.

15 The Executive Committee took the
16 subjective market view into account on more than two (2)
17 occasions and -- and I'll review briefly the chronology.
18 And perhaps when the Board's deliberating it can have
19 reference to Tab 15 of CAC Exhibit 13 which has the
20 minutes of all of the relevant Executive Committee
21 meetings.

22 At page 11, the minute indicates that the
23 Committee agreed to defer placement of natural gas
24 derivatives to October 18, 2005. That decision was based
25 on a written recommendation made by the front office.

1 That's one incidence of a market view coming into account
2 with regard to the change in timing of hedges.

3 The first -- it was intended that the
4 Company was going to go to the market on October 4th and
5 so that was deferred; that required consideration of a
6 market view but at least it was based on the
7 recommendation of those, as I say, in the know from the
8 front office.

9 On October 18, 2005, the minutes disclose
10 that the Executive made a final decision to hedge only 50
11 percent of eligible volumes for the months of August 2006
12 through October 2006. The Committee stated that it would
13 provide further direction prior to the placement of
14 derivatives on the remaining 50 percent of eligible
15 volumes; that's the second exercise of a market view.

16 The next hedging session arrived in
17 January and the Executive met on January 10th, 2005. It
18 reviewed a report from the front office and that report
19 said gas prices had retreated to somewhat, quote/unquote,
20 "normal levels" in the nine dollar (\$9) a gigajoule
21 range. As a side, I hope that isn't normal levels.

22 And as such there appeared to be no
23 special circumstances warranting departure from the
24 mechanistic hedging approach. As a result the executive
25 stayed the course and implemented the regular hedging.

1 the same meeting, the Executive determined the derivative
2 should only be placed on 50 percent of eligible volumes
3 for the quarter that was being considered at that point,
4 February, March and April 2007, again, a deviation from
5 the normal hedging policy, and that the 50 percent would
6 remain unhedged until further approved by the Committee.
7 That's the fourth example of a market view being taken.

8 The Executive noted that it had previously
9 approved 100 percent for these months. No reason was
10 given for the dramatic change in course and all this
11 Board has before it are the written reasons of the front
12 office that, as I said, indicated that natural gas prices
13 had softened and that there were no special
14 circumstances.

15 And I'll just pause at this time to remind
16 the Board that as always the onus in these proceedings is
17 on Centra. It's not on the Intervenors to prove
18 negatives or -- or to -- to prove the matter, it's up to
19 the Intervenors to question Centra and the evidence that
20 it brings to bear to fulfill its onus; here the onus
21 being that the decisions made were proper decisions,
22 reasonable decisions, and in accordance with their policy
23 and/or the informal policy as expressed to this Board in
24 previous hearings. Here all I'm saying, there is
25 absolutely nothing on the record that explains this shift

1 transcript:

2 "One must exercise discretion as it
3 relates to re-entering the market
4 following the decision to defer."

5 And she conceded that each day that passed
6 that the Company choose -- chose not to reenter the
7 market, a price view had to be taken by somebody within
8 the organization; that's at transcript page 527 where she
9 says, quote:

10 "The Corporation had the choice to go
11 to the market on any day thereafter the
12 decision was made to defer." End
13 quote.

14 The Executive Committee minutes provide
15 virtually no information about the reasons for why
16 important decisions were made and Mr. Warden denied my
17 proposition to him that -- that this was a conscious
18 decision to minimize regulatory review.

19 And it may very well be that the usual
20 practice for the Executive Committee minute takers is to
21 be concise and in most circumstances that would be
22 applauded, however, when a decision of this magnitude
23 arises, it's incumbent upon the Utility to provide its
24 reasons and rationale in a fulsome manner.

25 These Intervenors have complained about

1 Board had the following to say about the Executive's
2 exercise of discretion on that occasion. And this is at
3 page 28 of Board Order 91/'01, quote:

4 "The Board heard evidence that suggests
5 that the process used to evaluate
6 transactions during this period was
7 seriously flawed. The Executive
8 Committee did not perform the correct
9 analysis to approve the transactions
10 during the year. The Executive
11 Committee overruled a Gas Supply
12 Committee recommendation to hedge
13 October volumes. The Executive
14 Committee's decision appears to have
15 been primarily driven by the absolute
16 cost of the cap. The decision to,
17 quote/unquote, 'save' approximately
18 five hundred thousand dollars
19 (\$500,000) related to the cost of the
20 cap may have increased gas cost by over
21 4 million.

22 The Board is of the view that an
23 absolute dollar cost should not be used
24 in isolation to determine whether or
25 not a cap should be placed.

1 The Board is also concerned that the
2 ultimate decision to place derivatives
3 was made by the Executive Committee,
4 which does not appear to have the depth
5 of expertise to evaluate these
6 transactions.

7 It is the Board's view that it would be
8 more effective to have the Executive
9 Committee approve policies and
10 procedures which under the Gas Supply
11 Committee should take action -- under
12 which [rather] the Gas Supply Committee
13 should take action. The Gas Supply
14 Committee should then be evaluated
15 based on their effectiveness --
16 effective execution of the approved
17 policies and procedures in the
18 prevailing circumstances.

19 The Board previously requested that
20 such circumstances and strategies be
21 incorporated in Centra's policies and
22 procedures. To date, this directive
23 has not materialized." End quote.

24 I mean, it's -- it's deja vu all over
25 again. The Board suggests -- suggested that, at that

1 time, that the Executive didn't -- wasn't the right place
2 for these types of decisions to be made. The right place
3 was at the Gas Supply Management Committee level and/or,
4 as -- as it's being described here, the front office.

5 The Board should be setting the broader
6 policies and goals and approving them, but it shouldn't
7 be dealing with the individual hedging decisions. And
8 way back -- here, in June of 2001, when the Board is
9 writing this, they're noting that -- that they had -- the
10 Board had previously requested this approach and yet the
11 directive had not materialized.

12 Based on its concerns arising from this
13 2000/2001 experience the Public Utility Board's -- Board,
14 in a later proceeding, ordered that Centra undertake an
15 independent assessment of skills and qualifications of
16 its staff and the Executive relating to hedging. And Tim
17 Simard, from the firm of Risk Advisory, was hired. He
18 prepared an independent assessment that Centra endorsed
19 and put forward in a subsequent proceeding.

20 The assessment is at PUB/CENTRA-45, and it
21 states, quote:

22 "While Risk Advisory did not interview
23 all members of the Executive Committee
24 there was a concern about the group's
25 ability to make strategy decisions

1 based on market views that would be
2 associated with a judgmental approach."

3 Notwithstanding this and notwithstanding
4 the fact that Mr. Warden conceded that there hadn't been
5 any material changes with respect to the Executive's
6 knowledge of hedging matters, the Executive has done what
7 the Company acknowledges it doesn't have the skill set to
8 do, exercise a market view in making important hedging
9 decisions.

10 And just as an aside, it doesn't matter if
11 it's a positive or negative outcome. I mean, we have to
12 take a principled approach here. It doesn't matter.
13 Because at the end of the day, as Mr. Pringle opined,
14 you're going to lose to the market. The market has a way
15 of cutting you off at the knees, and no one can beat the
16 market on a consistent level.

17 Mr. Pringle was not favourable to the
18 Executive Committee's decision to take market view and
19 his evidence was that it was inappropriate even if
20 permitted by the policy. And that's at transcript page
21 1048.

22 The front office at Centra and in
23 particular those responsible for the hedging program
24 should be applauded for the advice that they gave to the
25 executive to stay the course and to maintain the

1 mechanistic strategy notwithstanding what they saw in the
2 futures market with respect to the high price of gas.

3 Mr. Pringle testified that he did not
4 consider market views to be one of those special
5 circumstances upon which discretion should be exercised
6 to deviate from mechanistic hedging. That of course was
7 also Ms. Stewart's testimony in prior proceedings.

8 Special circumstances should be defined in
9 the hedging policy and they should be defined to
10 explicitly exclude taking a market view. CAC/MSOS
11 recommends that the Board should mandate that Centra
12 revise its policy to explicitly exclude market views.

13 And as Mr. Pringle noted during his
14 testimony, the risk borne by ratepayers goes up when
15 market views come into play. Mr. Pringle testified that
16 allowing the market view into the equation is sort of a
17 Pandora's box and he -- he rhetorically asked how does
18 one know when to open the box and can you open it without
19 opening it all the way.

20 Now -- and as I said, Mr. Pringle did
21 concede that the -- the executive and this Board in
22 indicating their sense, intuition, and apprehension about
23 the high price of gas in October of 2005, turned out to
24 be right.

25 But the point is that was fortuitous and I

1 think all parties are in agreement on that point. In
2 order to address situations though that the Board was
3 concerned about in its decision, situations where you're
4 mechanistically hedging out when prices are -- are very
5 high, there's something that can be done without taking a
6 market view. Something that can be done to eliminate the
7 potential for what Mr. Pringle calls marching off a cliff
8 which is what he says has happened in light of record
9 high gas prices and then a slow decline in those prices.

10 The mechanistic rules can be put in place
11 that deal with certain eventualities. Mr. Pringle
12 indicated that the rules can have some flexibility, not
13 flexibility in terms of whether you follow them.
14 Flexibility in terms of the rules adapting to different
15 circumstances.

16 For instance, the rules could incorporate
17 some other information besides just the twelve (12) month
18 forward strip. A mechanistic program he noted does not
19 mean that you have to have a single rule. You have to
20 stick with your rules

21 But you can have rules that address the
22 different circumstances and you can also change those
23 rules periodically. The point is to follow the rules and
24 not have an ad hoc discretion based on intuition alone

25 Mr. Pringle recommended widening the

1 collar in certain circumstances as the price of gas
2 rises, that's an example. Or hedging lower percentages
3 in summer months, that's another example. Or, hedging a
4 lower percentage if prices were for example, at a record
5 high.

6 How does one define special circumstances
7 that would permit a deviation? These Intervenors agree
8 with Ms. Stewart's -- the examples Ms. Stewart gave and
9 would add to that any operational concerns such as those
10 that necessitate -- necessitated a change from July 24th
11 to 27th, and Centra should be tasked with putting
12 together a definition of special circumstances in their
13 policy and following those rules.

14 So what do we do about the big question
15 here on hedging? What should Centra do about this
16 potential for large hedging losses projected to be \$77
17 million in the current year? And in a worst case
18 scenario \$100 million.

19 CAC/MSOS recommends that the Board require
20 Centra to adopt Mr. Pringle's recommendation to expand
21 the cashless collar bandwidth.

22 On this point Mr. Stephens' evidence about
23 the origins of the fifty (50) cent out of the money band
24 is crucial.

25 At transcript page 687 I asked, quote:

1 "Again, that fifty (50) cent margin
2 flows indirectly from the Viewpoint
3 research that was done in 1998,
4 correct?"

5 Mr. Stephens responds:

6 "No, Mr. Saxberg, it did not flow from
7 that market research; that was a number
8 that I picked based upon our experience
9 at that -- at the point in time that we
10 were developing our first new price
11 management program.

12 Now, what we were trying to determine
13 was what would be the most, with some
14 probability of occurrence but unlikely
15 occurrence, price swing that you could
16 see over the course of a year but it
17 was very much a discretionary call on
18 my part."

19 And then we went from that number and went
20 through the process Mr. Sanderson referred to earlier.

21 And then I skipped to line 12:

22 "The point being from my perspective
23 then, and even more so now, that there
24 was altogether too much attention being
25 paid to price management because, quite

1 frankly, it didn't have a significant
2 impact on the price of gas. Now, it
3 doesn't -- I'm not -- I don't mean to
4 say that in terms of diminishing the
5 value of our hedging program now
6 because it certainly provides a
7 valuable end result." End quote.

8 Times have changed and customers are used
9 to paying more for primary gas. By -- by the by, Mr.
10 Stephens went on to agree with my characterization of
11 that 50 percent out of the money range as being akin to
12 disaster insurance and that's at page 688 and 689 of the
13 transcript.

14 The point is that the original intention
15 of the program was to provide for this disaster insurance
16 to supplement other rate management tools. The current
17 bandwidth is -- would be flexible if the price of gas was
18 only moving between two dollars (\$2) and three dollars
19 (\$3) a gigajoule.

20 And, you know, where the price is moving
21 between two dollars (\$2) and three dollars (\$3) a
22 gigajoule and the bandwidth is eighty (80) cents, that's
23 pretty much covering the entire range of the market, you
24 know? It's eighty (cents) within two dollars (\$2) and
25 three dollars (\$3) versus what we have today which is a -

1 - a three (3) to sixteen (16) or seventeen dollars (\$17)
2 a gigajoule.

3 I mean, if we were to have a bandwidth
4 that was similar in terms of what Mr. Stephens was
5 designing we'd be looking at something like four dollars
6 (\$4) and, you know, and eighteen dollars (\$18), which
7 isn't something we're suggesting, but just makes the
8 point that what we were dealing with before was a
9 different concept for hedging.

10 The -- the fifty (50) cent out of the
11 money band when it's applied today is very aggressive and
12 it's going to cause a much greater degree of volatility
13 reduction; that's conceded, but what it's also going to
14 cause is a potential for much larger year-over-year
15 adjustments.

16 And those adjustments -- and this is an
17 important point -- can lead to serious competitive
18 disadvantages for Centra vis-a-vis broker supplies.

19 And Mr. Pringle I thought in a -- in a
20 very interesting comment said -- he said:

21 "If I was a broker today, regarding the
22 \$77 million potential hedging losses,
23 I'd be leading with that story."

24 Mr. Pringle noted that the current
25 bandwidth often results in fixed price gas and as a

1 result, and per the retrospective study, that's going to
2 result in the largest impact on gas costs. With wider
3 bandwidths customers would have had smaller gains and
4 smaller losses and, yes, at the expense of slightly less
5 reduction in their volatility.

6 But look at the last two (2) years -- \$47
7 million in savings one (1) year; a potential for \$77
8 million in costs the next year; that itself is a
9 volatility in a different sense. And as Mr. Pringle
10 noted you're trading one (1) type of volatility in for
11 another.

12 Another positive associated with
13 increasing the bandwidth is that it may result in the
14 Executive being a little less fearful of placing hedges
15 when the price is high because at the end of the day
16 that's why they didn't place all of their hedges.

17 Ms. Stewart testified that there was a
18 psychological factor relating to the cost of premiums for
19 call options which led her to favour collars over caps,
20 and her logic was, It's a lot easier to follow the
21 mechanistic formula when you don't have any upfront
22 premium costs.

23 And that's -- that makes sense. It also
24 makes sense that with respect to this narrow bandwidth it
25 -- it's a lot tougher to put those hedges in place when

1 the price of gas is extremely high.

2 Now, it should be noted that Mr.
3 Sanderson's evidence at transcript page 599 confirms that
4 a wider bandwidth would have a lower impact on gas costs,
5 either positive or negative.

6 Now, my clients are seeking to have the
7 program modified eventually such that customers receive
8 accurate market information and more customer choice in
9 terms of their options to reduce volatility. Right now
10 their options are fairly limited, five (5) year fixed
11 term contract or a price provided by Centra which is
12 really an unknown quantity. You really don't know what
13 price you're getting under the current regime. You don't
14 know what the hedges are or what their effects will be
15 unless you follow these proceedings.

16 If Centra were to offer individualized
17 hedging and a default market index, then consumers would
18 know. If they're on the default market index they're
19 paying the market rate and they may have some tolerance,
20 like consumers that have to go to the gas pump daily and
21 face drastically different prices, because they accept
22 that at least they're paying the market.

23 And it's also important to note that a
24 consumer could elect the hedging insurance if it was
25 offered as such in one (1) year and then elect not to

1 have it in another year - that choice is not available
2 today. Today consumers are forced to accept the hedging
3 insurance provided by Centra in each and every year.
4 And, as you've heard, our view is that that insurance is
5 the deluxe insurance, which is too expensive as opposed
6 to the original disaster -- cheaper form disaster
7 insurance.

8 I just want to touch on a couple of issues
9 that have always come up and that Mr. Pringle testified
10 about briefly. What volumes should Centra hedge?

11 Because of the exceptionally warm winter
12 last year there were a few occasions where volumes Centra
13 hedged actually exceeded the physical amount of gas that
14 was purchased, and that's of course always problematic.

15 The Centra witness panel indicated that
16 the -- this demonstrated the difficulty in forecasting
17 ten (10) to twelve (12) months out, particularly with
18 brokers and, you know, in any given period a forecast can
19 be made and then there's a -- a rush to broker service.
20 And that's -- that's something that I -- I think that the
21 Board should be very mindful of in the future in -- in
22 terms of directing the measure of volumes to be hedged.

23 Although the discrepancies were -- were
24 fairly modest, I think that it's incumbent upon Centra to
25 -- to do whatever it can to ensure that -- that this

1 doesn't happen again in the future. And in that regard
2 Mr. Sanderson assured that -- that this past experience
3 would be incorporated into subsequent forecasts.

4 But then again, you never will know how
5 many people are going to switch to broker gas ten (10)
6 months down the road. So I think that there's some fail-
7 safe or some further consideration or safety a margin
8 that has to be built in to the determination of volumes
9 hedged.

10 And I appreciate that Mr. Pringle's
11 evidence is somewhat offside on -- in this regard, in
12 that Mr. Pringle, as a hedger, has the view that if
13 you're going to hedge risk, you want to make sure that
14 you hedge your best guess of what the risk is. And all
15 he was saying was when you're hedging warmest years,
16 warmest years only happen occasionally whereas normal
17 years happen more often.

18 So he was just making that rather, you
19 know, basic observation from his experience that you
20 should be hedging what you expect to happen. So we
21 endorse that. Hedge what you expect to happen.

22 But what we've learned is that we -- we
23 should be a bit more careful on how many people we expect
24 to go to broker services so that we don't leave ourselves
25 in a situation where we're paying in the fu -- paying in

1 the derivative's market for gas that we didn't receive or
2 consume

3 Caps or collars, Mr. Pringle has been
4 consistent that a collar -- that a cap, sorry, is always
5 the number one choice if you can tolerate the costs. It
6 gets rid of all of the upside volatility after a point,
7 the cap, and then you get to keep all the good downside
8 volatility, and no one is concerned about downside
9 volatility.

10 A collar is an attractive compromise
11 though and it reduces downside volatility but it's the
12 compromises because it -- it gets rid of the upfront
13 premium associated with caps.

14 But if you were to stay true to this
15 economic theory that the -- the costs of a cashless
16 collar strategy versus a cap strategy are going to be the
17 same in the long run, then why wouldn't you go with caps
18 if it's going to be the exact same, if you really believe
19 in that economic theory.

20 And it's interesting that -- the Centra
21 wants to tell its customers, don't worry about this
22 year's potential \$77 million addition to costs, because
23 in the long run it's all going to equal out.

24 Or by the way, we made some savings in the
25 last four (4) years prior to that and so, therefore,

1 everything's fine. But at the same time, the Company
2 doesn't want to put up the premiums for caps and pay for
3 them in advance based on this long run theory of -- of
4 equalization.

5 It's really about who's going to pay the
6 freight and so I mention those distinctions not to say
7 that the collar strategy isn't an appropriate one,
8 because Mr. Pringle endorsed that.

9 But just to reiterate that in the best
10 world if you can tolerate the costs and you truly believe
11 in this economic theory, it would be going with caps
12 because what we're doing is trying to stop gas prices
13 from going up. No one wants to stop them from going
14 down.

15 Regarding this imbedded dealer margin,
16 there's really not much of a distinction between Mr.
17 Pringle's position and the Company's position. But Mr.
18 Pringle did note that volatility in the market is going
19 to increase that the dealer imbedded cost whether you're
20 calling it a premium or -- or however you're parsing it,
21 where there's greater risk parties want to be
22 compensated.

23 Now Mr. Pringle's advocated making the
24 default -- the equal payment plan and it's a good
25 suggestion and if you consider that if you're already

1 looking out for the consumer's needs and acting in loco
2 parentis in terms of hedging for them, spending millions
3 and millions of dollars on that, why aren't you doing
4 that same parental type of -- why aren't you following
5 through with respect to the -- requiring people to start
6 at least with the equal payment plan and then make their
7 choice to move somewhere else.

8 And we've gone far enough with paying all
9 this money for hedging. So it doesn't seem so draconian
10 to make the equal payment plan a -- a default or a
11 starting position to which you then have choice to move.

12 THE CHAIRPERSON: I think we'll take a
13 short break now.

14 MR. KRIS SAXBERG: Sure, thank you, Mr.
15 Chairman.

16 THE CHAIRPERSON: Thank you. Let's say
17 quarter to 11:00.

18

19 --- Upon recessing at 10:32 a.m.

20 --- Upon resuming at 10:51 a.m.

21

22 THE CHAIRPERSON: Okay, Mr. Saxberg, I
23 believe you could continue now.

24

25 CONTINUED BY CAC/MSOS:

1 MR. KRIS SAXBERG: Thank you, Mr.
2 Chairman. I'm mere minutes away from concluding on
3 hedging. I just want to touch on Centra Exhibit 6 which
4 the Board should be familiar with. It arose as a result
5 of an undertaking given to Mr. Peters and attracted some
6 attention during the proceeding.

7 And I just make the point that I -- I know
8 the Board's aware of, which is that the exhibit should be
9 modified, at least notionally, when considering it in
10 terms of the Board's intervention on November 25th as far
11 as how that intervention would affect the pro forma line
12 and bring together the pro forma without hedging line --
13 bring it closer to the actual billed rates line.

14 And further, the jagged peaks in the
15 exhibit reflect the twelve (12) month forward price strip
16 on a day-by-day basis for that period. A more proper
17 analysis would be to show the actual prices that Centra
18 would have paid for the physical commodity in the absence
19 of hedging in my view, since that's the -- that's the
20 analysis that we're trying to make.

21 Now, with respect to measuring volatility
22 these Intervenors are -- are on the record as saying we
23 should be looking at total bill volatility and we don't
24 have a concern with Centra normalizing that analysis to
25 take out the effects of weather so that consumers could

1 see on a month-over-month basis the effect of hedging on
2 their total bill.

3 And again, just to be on the record, the
4 performance measure that is being used now which is this
5 percentage reduction in volatility is something that
6 provides extremely limited information in terms of the
7 effectiveness of the program and doesn't provide this
8 Board with the ability to effectively consider the --
9 whether the program's been a success in the overall
10 sense.

11 And do note that in the past and in -- in
12 the Board Order that I referenced earlier the Board was
13 judging Centra's achievement of its goals, vis-a-vis
14 hedging, against a benchmark of sixty dollars (\$60) a
15 year in changes to gas -- to -- to monthly -- yearly
16 bills. And that's a measure that -- that Centra has
17 backed away from but what I -- that I would suggest is --
18 is far better than the -- the current percentage
19 reduction and volatility approach.

20 And -- and just before leaving hedging to
21 mention Mr. Pringle's remarks about the Winter Heating
22 Cost Control Act and that it -- it is something for the
23 Board to contemplate when it considers the level of
24 protection in the global sense that's afforded to
25 consumers for price breaks.

1 I mean, the Government has signalled an
2 intention to intervene where appropriate and I think you
3 can count on -- on that if a -- a circumstance arose
4 which warranted that type of intervention. And then, of
5 course, the Board is in touch with -- with the Province
6 and also has its own abilities to -- to dampen dramatic
7 price breaks as was the case in November 2005 when it did
8 exactly that.

9 And I note that from looking at Centra
10 Exhibit 6 that that one (1) period, really, over the
11 entire six (6) year period was the -- was the only period
12 where you had a major problem and disaster insurance -- a
13 wider bandwidth would have dealt with it effectively.

14 So onto other matters. Firstly, the
15 supplemental gas rate and transportation rates. Centra
16 is seeking to recover an estimated \$9.5 million of
17 supplemental gas costs, which is a modest decrease from
18 the existing base rates which are collecting 9.9 million.
19 Transportation costs are also down thanks to reduced TCPL
20 totals and less variable charges flowing from reduced use
21 of storage and other trans -- in transportation.
22 Transportation rates are down then from rates recovering
23 52.9 million to 45.9 million.

24 Now, historically, supplemental gas
25 related to purchases of gas in the United States.

1 However, they now include delivered service which is
2 categorized as supplemental notwithstanding that it's gas
3 from Alberta.

4 In this application Centra is forecasting
5 that it will no longer require supplementary gas from
6 Louisiana. We have rarely needed Louisiana gas to fill
7 storage. A minor amount of supplementary gas from
8 Oklahoma is being forecast and another very minor amount
9 via delivered services from Alberta.

10 Most of the supplementary gas, the vast
11 majority of it that's being sought to be recovered in
12 this proceeding, relates to cost of supplies that Centra
13 will be withdrawing from storage to serve the load this
14 winter; in other words, gas -- supplementary gas in
15 storage.

16 These -- Centra does not forecast
17 requiring supplemental supplies to fill storage. In the
18 forecast year Centra started the refill season with more
19 than half of its storage full; 8 petajoules at the
20 beginning of the refill season for the year -- forecast
21 year.

22 Now, Mr. Sanderson testified that Centra
23 no longer forecasts a need for supplemental supplies to
24 refill storage in a normal weather condition. And this
25 new development puts into question the need for some of

1 the ANR transportation arrangements. In particular,
2 these Intervenors are concerned about the Louisiana
3 Pipeline which is going to cost consumers \$846 million
4 American this year, notwithstanding that we're not going
5 to use that pipe.

6 The \$846 million figure, approximately a
7 million Canadian, and that's a very rough estimate --

8 THE CHAIRPERSON: You mean eight hundred
9 and forty-six thousand (846,000), correct?

10

11 CONTINUED BY CAC/MSOS:

12 MR. KRIS SAXBERG: Sorry? Yes. I don't
13 know where I'm getting that million but it must have been
14 late at night when I was writing this portion of the
15 argument. Sorry about that. It would be a lot more
16 interesting hearing I guess if it was. Okay.

17 Without these capacity release revenues
18 that are being applied against those costs, Centra would
19 be paying an annual charge of 1.45 million for that piece
20 of pipe. And I had asked Mr. Stephens if he could
21 foresee ever requiring the use of the pipeline between
22 now and the expiry of the contract in 2013 and he
23 indicated -- I think he was using his language carefully
24 -- that it was potentially useable, it would only occur
25 in a design year.

1 But with the current load which has
2 shrunken considerably as a result of conservation and
3 also the availability of gas from Alberta and excess
4 capacity on TransCanada pipelines, there are other
5 perhaps more economic ways of refilling summer storage,
6 and it's not as though if we did have a design year we
7 wouldn't be able to get by without this Louisiana pipe.

8 Furthermore, Centra -- or CAC/CENTRA-59
9 indicates that supplemental storage has never been
10 emptied since 2001. And I only go back that far because
11 that's how far back the information request went. In
12 fact, over the past six (6) years supplementary gas
13 inventory has never been zero and has averaged -- and
14 this is a calculation from CAC/CENTRA-59, 3.2 petajoules
15 for the last six (6) years at an average cost of about
16 \$18 million. Well, that's gas that's in the
17 supplementary inventory at the beginning of the refill
18 season. And that's significant and speaks to the
19 requirement of -- or need for this Louisiana pipe.

20 Mr. Stephens was asked whether he'd
21 explored the opportunity to de-contract this commitment.
22 In other words to -- to get out of the arrangement, Mr.
23 Stephens indicated, of course, ANR would want something
24 for that. However, even assuming that the capacity
25 release transaction, which was in effect, was continued

1 for the next six (6) years which would be most
2 fortuitous, Centra customers would still windup paying
3 about \$6 million for a piece of pipe that sits unused and
4 isn't needed; now -- sorry, six hundred -- \$6 million,
5 yes, \$6 million for a pipeline that over the course of
6 the next six (6) years as a rough estimate.

7 Now, at page 763 of the transcript Mr.
8 Stephens indicated that de-contracting is a possibility
9 and one that he would consider once he's satisfied that
10 he doesn't need that piece and that I believe that was an
11 issue that was being looked at by the consultants in
12 terms of re -- reformulating Centra's American
13 transportation assets.

14 CAC recommends that the Board consider
15 this matter and direct Centra to consider taking all
16 steps to reduce this -- this cost for a pipeline that
17 isn't -- isn't necessary or needed in the next six (6)
18 years.

19 Now, regarding the portfolio review as I
20 characterized it before, the never-ending story of the
21 portfolio review, I reviewed the history of this process
22 with Mr. Stephens during my cross-examination. Now, the
23 point of a blank page analysis is to ensure that Centra
24 has the most efficient and cost effective storage
25 transportation arrangements. And the Board heard

1 storage at that time but Trans Gas
2 could not at that point develop enough
3 storage for us to meet the deadline
4 that was driving the whole
5 arrangement." End Quote.

6 Centra indicated that it is going to
7 review its options again this year and/or early in the
8 next year and table something with some concrete terms
9 about storage.

10 A note though, it seems that whenever
11 Centra gets close to formulating a transition plan or a
12 portfolio review is completed that dealing with this
13 important subject, that it winds up getting moth-balled
14 because of a change, unforeseen changes, in -- in
15 assumptions flowing from the market taking a dramatic
16 turn in terms of supply and demand.

17 But the point that Mr. Stephens made on
18 this was that because of developments in the marketplace
19 it's very hard, as he said, quote:

20 "To put a stake in the ground and say
21 this is an appropriate portfolio to
22 serve the marketplace."

23 And -- end quote -- earlier he had is --
24 was on the record as indicating that a portfolio review
25 is necessary because he isn't convinced that the existing

1 set of assets is the, quote/unquote, "perfect set of
2 assets", end quote.

3 And I would certainly agree with that.

4 And I mention all of this background because these
5 intervenors are somewhat sceptical about matters in terms
6 of transitioning the current portfolio to a new portfolio
7 in light of the enormous delay that's occurred over the
8 years in putting together a transition plan.

9 Just with respect to IGC, the -- the
10 Company was hired in 2001, a draft wasn't completed until
11 May of 2003, and it took until August 2005 before Hydro
12 formulated its position about the report. And when it
13 did formulate its position it was essentially that the
14 market had changed and assumptions were out of date, and
15 there was -- there was nothing to -- to follow in the
16 report, and that a new report needs to be done.

17 So the -- that IGC report came at a cost.
18 It was, you know, approximately half a million dollars
19 and, from where I sit, provided very little value to
20 Centra or its customers.

21 And so there's a -- there's a cynicism
22 that we have on this side of the table and I think that
23 it's incumbent upon the Board to -- to press Centra and
24 ride roughshod, as they say, on -- on the Company to
25 ensure that a transition plan is formulated in the near

1 term, because we are quickly approaching the 2013 period,
2 where we will have the ability to put in place a new set
3 of assets.

4 Dealing with capacity management, my
5 clients are pleased that Centra was able to generate
6 something close to a capacity management revenue record
7 in the amount of 5.9 million. However, my clients remain
8 concerned about whether Centra is doing all that it can
9 to squeeze every penny out of this program.

10 Mr. Stephens conceded that when the value
11 of Michigan gas is higher than the cost to have a similar
12 amount of gas delivered to the Manitoba market there's an
13 opportunity for Centra to generate capacity management
14 revenues. The key to generating these revenues is that
15 base -- basis differential between the markets.

16 And during cross-examination I put to Mr.
17 Stephens an analysis of the basis differential between
18 Michigan and Manitoba based on a May 1st, 2006 forward
19 price strip. So that at that date -- and that's the same
20 price strip upon which the application is based -- that
21 at least from that date here's an indication of what we
22 think is going to happen in the next year in terms of the
23 differential.

24 In other words, if -- if that forward
25 price strip says, By the way it looks like there's going

1 to be a sizeable differential during the course of the
2 year, then that might trigger the Company to sharpen
3 their pencils or, you know, to -- to appreciate that
4 there's -- there are more opportunities, perhaps, in the
5 -- in the upcoming year.

6 The analysis that was provided indicated
7 that the differential was approximately two dollars (\$2)
8 a gigajoule. And this -- this suggests an enormous
9 parent value associated with the gas in storage in
10 Michigan.

11 And I -- I know that I -- it may appear
12 that have rose-coloured glasses on and -- and that I'm
13 simplifying things perhaps too much, I do acknowledge
14 that -- that there is a lot of uncertainty in terms of
15 how much of that value you're going to be able to -- to
16 dig into and that it's -- it does have a lot to do with -
17 - with weather and -- and market opportunities, however -
18 - and also the fact that we're only dealing with a
19 forecast here and not the actual day-to-day business
20 differential.

21 But directionally the analysis indicates
22 that there's a potential for enormous cost savings if
23 storage gas is maximized to produce revenues. And Mr.
24 Stephens conceded that, you know, this type of analysis
25 is something that Centra does when it looks to determine

1 whether it's going to be doing exchanges over the course
2 of the winter, so it's not completely without its merit.

3 But here's the point. The basis
4 differential analysis using this forward strips provides
5 some indicia of the potential value of storage gas but
6 yet Centra was only able to generate 1.1 million in
7 exchange revenue based on this sizeable asset.

8 If -- just, you know, using the most
9 dramatic example, if the 15 petajoules of gas in Michigan
10 is worth two dollars (\$2) more than gas delivered in
11 Manitoba from Alberta then it's -- you know, it's a
12 mathematical exercise to times that amount of volume
13 versus the two dollars (\$2). And we're talking about a
14 range of between \$20 and \$25 million which isn't to say
15 that that's the expectation that -- that Centra should
16 achieve all of that but it is indicating that there's a
17 sizeable amount of opportunity there.

18 And also, another somewhat related issue,
19 is the fact that Centra has been able to a large degree
20 to conduct exchanges not -- not with regard to excess
21 capacity for profit, but exchanges to eliminate the
22 necessity of backhaul which Centra has characterized as
23 virtual transportation and that there have been a
24 significant -- there was a significant amount of that
25 last year to the tune of \$27 million which suggests the

1 possibility of simply divesting storage gas and replacing
2 it with gas from Alberta.

3 Now, aside from raising the question as to
4 whether Centra's leaving money on the table as it were,
5 CAC/MSOS questions whether Centra's forecasting of
6 capacity management revenues is appropriate. Centra
7 doesn't forecast it, they just take an average of -- of
8 past years' history.

9 But there is information out there in
10 terms of what could happen with respect to this program.
11 I mean firstly, this -- you can use the futures price
12 strip to indicate whether there are going to be best --
13 basis differentials that are going to be capable of -- of
14 being exploited. And also as we sit here today, we're
15 six (6) -- seven (7) months into this year, I mean, we
16 know what's happened and -- and that was the case also
17 prior to the application being filed that led to the
18 August 1 changes, at least to some degree.

19 But more than that, capacity management
20 transactions have been entered into on a recurring basis
21 and so you do have a starting point as well in terms of
22 realizing or -- or determining forecasts for future years
23 to the extent that there is an ongoing relationship with
24 a counterparty and so there's information that could tune
25 up the forecast.

1 But having said that, I do recognize that
2 capacity management revenues are -- are subject to a
3 deferral treatment and so the actual -- but what I'm
4 suggesting is that actual forecasting could lead to the
5 development of appropriate benchmarks at least from which
6 this Board could more effectively determine whether
7 Centra's doing all it can in this area.

8 Now, regarding that virtual transportation
9 CAC/MSOS presumes that these arrangements are helping us
10 by reducing some volumetric charges associated with back
11 hauling on the Great Lakes, although I suspect that's not
12 a significant amount. But two (2) years ago Centra came
13 to the Board with the cost consequences of its new gas
14 supply arrangements and one (1) of those was an increment
15 of two hundred thousand dollars (\$200,000) US associated
16 with moving from interruptible backhaul to a firm
17 arrangement.

18 In light of the information about the --
19 the level of virtual transportation, one has to question
20 the -- the reasonableness of that firm transportation
21 arrangement and whether we ought not to go back to the
22 prior arrangement which was cheaper to the tune of two
23 hundred thousand (200,000) US a year.

24 Now, CAC/MSOS does not doubt Mr. Stephen's
25 veracity when he says that his staff worked diligently to

1 trade these Centra assets for profit when such
2 opportunities arise. However, it's difficult for these
3 Intervenors to review and assess these transactions based
4 on the limited information provided in these proceedings.

5 In a broad sense, in order to analyse the
6 reasonableness of what Centra is doing, these Intervenors
7 need to know more detail about the individual
8 transactions and the market conditions that existed at
9 the time of these transactions, i.e., the basis
10 differential.

11 With respect to these two (2) matters,
12 CAC/MSOS recommends that the Board require Centra in
13 future proceedings to provide further detail, including
14 general descriptions of the -- of each transaction and
15 not clustering them into broad categories; to provide the
16 date of the transactions; dates when transactions
17 actually take place; volumes exchanged; delivery points
18 for exchange volumes; fees paid to or by Centra for each
19 of these transactions.

20 Descriptions of any special provisions
21 related to these transactions, the nature of the
22 obligation, i.e., firm, interruptible, rates of recall,
23 et cetera and any schedule or nomination provisions.
24 Surely, this information is information that Centra has
25 to keep in the regular course of its business.

1 Regarding market conditions, Centra must
2 have access to all the published indicies in the physical
3 markets which then provide -- and/or forward or future
4 prices for various market times which would assist in
5 assessing these various transactions.

6 CAC/MSOS doesn't want to micro manage this
7 program in any way. However, after years of attempting
8 to see inside this black box, it has become apparent that
9 some protocol must be established whereby Centra can
10 provide more information in relation to these very, very
11 significant transactions and we were talking about \$6
12 million a year here.

13 As an alternative, the Board consider
14 ordering an independent assessment of the program to
15 determine if there are possibilities for improvement that
16 could be made to maximize what appear to us to be
17 substantially untapped resources.

18 And as I said, looking at this issue from
19 a very high level, one wonders why when the basis
20 differential is appropriate, Centra doesn't simply sell
21 its storage gas and replace it with gas delivered from
22 Alberta at a lower price.

23 Now, it's not as though that gas isn't
24 available in Alberta or that there are no, you know, that
25 there is a shortage of transportation on TCPL.

1 I appreciate that the Nexen contract may
2 provide for some restrictions and, in that regard, it may
3 be a matter for Centra's consultants to consider in terms
4 of renewing their gas supply arrangements.

5 On the positive side, we're happy that
6 Centra's capacity management results related to
7 TransCanada Pipelines is -- it appears, from the
8 evidence, to be about as good as you can get with only
9 one hundred thousand dollars (\$100,000) of unused
10 capacity in the prior year. So kudos for that.

11 Just turning to miscellaneous matters,
12 there -- there was an issue raised which I think that the
13 Board needs to take note of regarding interruptible
14 customers, the fact that they hadn't been curtailed last
15 year and I don't remember the level of curtailment in
16 prior years but I know that it hasn't been significant.

17 And with respect to Centra's advice in
18 this proceeding about its load shrinking significantly, I
19 think that it is a matter that deserves to be put on the
20 front burner in terms of considering whether that rate is
21 appropriate.

22 Regarding the refund of the \$13.2 million
23 owed to customers, I want to put on the record our
24 continued position that the refunds would more
25 appropriately be delivered by way of lump sum payment.

1 Now, I know that's probably -- it's moot
2 in this proceeding because we're -- we're simply
3 finalizing an interim order and that the refund is
4 already in effect by virtue of a rate rider.

5 However, the Board should consider
6 directing Centra to offer refunds in this manner for
7 several reasons. One being that the lump-sum refund
8 reduces the inequities associated with rate riders. I
9 mean, the most obvious inequity is that newcomers coming
10 on to the system and taking gas are going to benefit from
11 this \$13.2 million rebate, notwithstanding that they
12 didn't contribute to the overpayment in the first place.

13 Second inequity is that the refund is
14 based on the current year usage, whereas the overpayment
15 arose from prior years' usage. And other negative
16 aspects of using a rate rider include that customers have
17 to wait for a year to get the full measure of their
18 refund.

19 Now, Centra has acknowledged that it has
20 considered the concept and, in fact, with the special
21 customer it -- it has delivered a lump-sum refund, albeit
22 for different reasons. But in terms of -- of the
23 effectiveness of providing a lump-sum refund, one has to
24 -- to wonder why Centra doesn't issue refunds in that way
25 when it would clearly improve the price transparency of

1 the market rate. It gets rid of the problem of rates
2 going up as soon as the rider is taken off, which
3 sometimes can be a significant problem.

4 It can't be that administratively
5 difficult. It just can't be. And the Board is familiar
6 with lump-sum rebates. The MPI rate stabilization
7 reserve is refunded in a lump sum payment. It certainly
8 wouldn't hurt Manitoba Hydro from a PR perspective to do
9 this.

10 Centra's response is to say, Well, what's
11 good for the goose is good for the gander, How would
12 customers like it if we made them pay for an under-
13 collection in a -- in a lump sum payment. But there need
14 not be any symmetry between refunds to customers and
15 under-collections owing to Centra.

16 The company's financial circumstances and
17 its abilities to absorb a delay in payment are vastly
18 different than individual customers. So, it wouldn't be
19 a double standard to refund overpayments by way of lump
20 sum and to collect overpayments through rate riders.

21 Regarding the WTS, CAC/MSOS is in
22 agreement with Centra's position regarding brokers and/or
23 broker customers having to pay for incremental costs
24 associated with greater optionality.

25 My clients note that the \$3.3 million

1 increase in costs associated with Alternative 1, which
2 would be to allow for transition to broker supply each
3 month, that those costs, if borne exclusively by those
4 switching to broker gas, would clearly not be worth the
5 benefit of this increased optionality. And customers
6 transitioning, if advised of this, would certainly rather
7 wait the extra two (2) months than bear these incremental
8 costs.

9 And, at the same time, it's certainly not
10 fair for system customers who choose to stay on system
11 gas to have to pay for broker customers to get a more
12 speedy transition, particularly, when it is those
13 switching to broker supplies that are causing these
14 costs.

15 With respect to the forecast, we really
16 don't have any major concerns and -- and agree that
17 updating the forecast on the current strip would be
18 immaterial since all of the supplementary gas that we're
19 recovering is storage gas. We're not talking about
20 purchasing gas to refill storage with the \$9.5 million
21 that -- that's being embedded in rates. So, I agree that
22 updating that strip wouldn't do anything.

23 There is a problem with the exchange rate
24 that's in the forecast. It's at one point two three
25 (1.23) when, in fact, Hydro's latest information is one

1 point one nine (1.19) and perhaps better, Mr. Warden said
2 at transcript page 294. Last year, the exchange rate
3 settled out at one point one nine (1.19).

4 Now, turning then to issues for the retail
5 competition hearing, which I think is -- has been
6 described differently by the Board but I'm sure we're on
7 the same page here. The matter is a priority for these
8 intervenors, so, the sooner the better. We're not
9 unsympathetic, though, to Manitoba Hydro/Centra's
10 regulatory burden and Centra has a -- a GRA in the works
11 already.

12 The problem is that it does seem apparent
13 that the generic hearing should proceed finalization of
14 gas supply arrangements. Whether there's a -- an
15 opportunity to marry the generic hearing with the GRA is
16 something that I'll -- I'll leave to Centra to -- to
17 determine but, in any event, I think, from our point of
18 view, the -- the position is that -- that the new gas
19 supply contract will likely be able to provide Centra
20 with an ability to give individual hedging choices.

21 And we heard that Nexen - perhaps on the
22 advice or maybe not but perhaps with some understanding
23 of information that Mr. Pringle's passed on to them - is
24 able to provide a service related to fixed prices for
25 Centra.

1 So I think it is worthy to have the generic hearing
2 proceed as expeditiously as possible in order to have it
3 done before the contract is finalized.

4 Now, in terms of the issues, I would
5 indicate that the issues to be canvassed should be as
6 follows:

- 7 - Experience and practice in other
- 8 jurisdictions;
- 9 - overview and assessment of the retail
- 10 market as it exists in Manitoba today;
- 11 - requirements to develop a fair and
- 12 effective competitive retail gas market in Manitoba;
- 13 - the role of the Board in the retail gas
- 14 market; what can the Board do to encourage competition
- 15 and customer choice in the retail gas market;
- 16 - the role of Centra in the retail gas
- 17 market, and underneath that hedged -- Centra's hedging
- 18 program and its continuation, fixed price service
- 19 offerings, options for Centra to deliver fixed price or
- 20 rate stabilization services on an individual basis,
- 21 utility-regulated services versus unregulated services,
- 22 unbundling of the retail and distribution function, code
- 23 of conduct for Centra affiliates offering unregulated
- 24 services;
- 25 - and finally, a review of broker

1 practices and complaints regarding broker offerings and
2 sales techniques in this jurisdiction and in others.

3 And finally, regarding the basic monthly
4 charge report, CAC/MSOS is pleased with Centra's
5 conclusion that the ten dollar (\$10) charge remain in
6 effect and that it's appropriate for policy reasons
7 notwithstanding that it recovers only a percentage of
8 actual fixed customer-related costs.

9 We are pleased that Centra does not intend
10 to pursue this issue and that for all intents and
11 purposes it appears to have been put to bed. This, from
12 a conservation standpoint, is a very positive development
13 since increasing fixed charges would surely act as a
14 disincentive to customers to reduce charges.

15 And regarding conservation initiatives,
16 CAC/MSOS would like to commend formerly Centra for its
17 various Power Smart programs and other initiatives which
18 appear to have resulted in significant amounts of
19 conservation which of course has a myriad of spinoff
20 benefits for all Manitobans and for that we're grateful.

21 And those are my closing comments subject
22 to any questions.

23 THE CHAIRPERSON: Thank you, Mr. Saxberg.
24 I guess now what we should do is formerly put into the
25 record the written reports.

1 Mr. Peters...?

2 MR. BOB PETERS: Yes, Thank you, Mr.
3 Chairman. I believe that all parties and certainly the
4 Board have received yesterday afternoon the written
5 closing submissions on behalf of Direct Energy Marketing
6 Limited/ Municipal Gas and also the written submission
7 from Direct -- I'm sorry, from Energy Savings Manitoba
8 Corp.

9 And the parties have had an opportunity to
10 review them. I believe the Board has as well and rather
11 than read them verbatim into the transcript, I think the
12 proper process would be to take them as having been read
13 and ask Digi-Tran, our transcription service, to
14 incorporate them into the final transcript of closing
15 submissions.

16 THE CHAIRPERSON: Very good then.

17

18 WRITTEN SUBMISSIONS OF
19 DIRECT ENERGY MARKETING LIMITED/
20 MUNICIPAL GAS

21

22 Introduction and Background

23 1. On September 13, 2006, Centra Gas Manitoba
24 Inc. ("Centra") filed an application with the Public
25 Utilities Board (the "Board") seeking to finalize the

1 rate decisions of the Board as contained in Interim Order
2 No. 116/06, and seeking approval for a variety of related
3 matters.

4 2. In September of 2006, Direct Energy
5 Marketing Limited, the parent company of Municipal Gas
6 ("Direct Energy"), applied for intervener status in the
7 within proceeding. In its intervener request form,
8 Direct Energy stated that it was "interested in ensuring
9 that Centra's hedging program and gas contracting
10 proposals do not hinder or adversely impact the
11 competitive market in Manitoba".

12 3. By way of Order No. 136/06, the Board
13 granted intervener status to, among others, Direct
14 Energy. In so doing, the Board noted: "Direct Energy
15 has expressed particular interest with respect to
16 Centra's actions with respect to hedging and gas supply
17 activity".

18 4. On November 17, 2006, the Board issued
19 Order No. 155/06, ruling on a motion by Centra to strike
20 or remove pre-filed evidence submitted by Direct Energy.
21 In its Order, the Board concluded that it was

22 "... not within the scope of the
23 current proceeding to consider the
24 implementation of a new market
25 structure, in which Centra's role in

1 the natural gas market is under
2 review".

3 However, the Board also noted:

4 "... The major issues raised by [Direct
5 Energy] would be more appropriately
6 addressed in the context of a public
7 hearing process where any and all
8 interested parties and the industry
9 stakeholders would have full and
10 adequate notice of a proceeding, which
11 would consider specifically defined
12 issues";

13 "... The Board will consider
14 instituting a special hearing process
15 in 2007 which will allow for a thorough
16 examination of the natural gas
17 landscape in Manitoba. [Direct Energy]
18 has assisted the Board in the
19 consideration of some of the issues
20 that need to be explored as to the
21 appropriate type of competitive
22 marketplace that should be implemented
23 in Manitoba and the role of the
24 regulated utility in that marketplace";

25 and

1 "The Board will subsequently issue
2 directives as to a new proceeding to
3 specifically consider the type of
4 competitive natural gas marketplace
5 that is appropriate and in the public
6 interest for Manitoba, including the
7 role of the regulated utility in that
8 marketplace."

9 5. At the outset of the hearing of Centra's
10 application, the Board Chair stated as follows (at p. 5,
11 lines 7-17):

12 'Direct Energy has assisted the Board
13 in consideration of some of the issues
14 that need to be explored in determining
15 the appropriate type of competitive
16 marketplace that should be sought in
17 the public interest in Manitoba,
18 including the role of the regulated
19 utility in that marketplace.
20 Should any party want to provide the
21 Board with a listing of issues that
22 should be considered in a subsequent
23 proceeding, please feel free to do so
24 in your closing submissions. The Board
25 will consider the process to be

1 utilized to permit such a market
2 review."

3 6. In this context, the written submissions
4 of Direct Energy will address two specific issues: (1)
5 the orders that should be made by the Board in the within
6 proceeding, based on the evidence it has heard; and (2)
7 the scoping or framing of issues for the subsequent
8 hearing to be convened by the Board to review the
9 competitive market for natural gas in Manitoba (the
10 "Market Review Hearing").

11
12 Orders/Directives to be Made by the Board

13 7. The orders or directives that Direct
14 Energy submit should be made by the Board in the within
15 proceeding fall into two categories:

16 (i) Centra's hedging program; and
17 (ii) The need to preserve the status quo
18 until the Market Review Hearing.

19 8. The specific orders/directives that Direct
20 Energy requests of the Board in the within proceeding are
21 set out below in bold, with the justification or
22 rationale therefor set out under each proposed order or
23 directive:

24 (a) "That Centra be, effective
25 immediately, released by the Board from

1 any requirement or expectation that it
2 continue to hedge its purchases of
3 primary gas and that the need for
4 hedging and any alternatives to hedging
5 be considered by the Board as part of
6 the Market Review Hearing."

7 9. The evidence of Centra suggested that it
8 engages in hedging of its primary gas purchases because
9 its customers expect and want it to do so. However,
10 because of the admitted difficulties in fairly and
11 accurately ascertaining the desires of consumers, and
12 because of the limitations inherent in the market
13 research Centra has conducted to date, the proposition
14 that customers support Centra's hedging activities is
15 open to significant debate.

16 Accordingly, purported consumer support
17 for, or approval of, Centra's hedging program should not
18 be used either by Centra or the Board as a justification
19 for continuing Centra's hedging program, particularly in
20 circumstances where the program is now yielding
21 significant losses for consumers.

22 10. Mr. Ashmead Pringle, in his evidence,
23 suggested that

24 "... Centra should be released from any
25 obligation to hedge on behalf of its

1 consumers".

2 While there is presently no specific order
3 compelling or obliging Centra to hedge its primary gas
4 purchases, it is fair to say that the Board has, at least
5 implicitly, conveyed its expectation that Centra will
6 continue hedging (and, in fact, its expectation that
7 Centra will or may continue doing so in a more active or
8 aggressive fashion).

9 The Board's August 2006 paper entitled
10 "Observations and Suggestions: Centra - Gas Hedging
11 Practices" expressly references a Board directive to
12 Centra that it consider enhancing its hedging program and
13 explore alternative approaches. Therefore, while Mr.
14 Pringle makes reference to the necessity of the Board
15 "releasing" Centra from its obligation to hedge, and
16 while there is not technically any formal or explicit
17 requirement from the Board that Centra continue to hedge,
18 it is certainly accurate to say that the Board has, as
19 recently as August of 2006, reaffirmed its expectation
20 that Centra will continue hedging its primary gas
21 purchases.

22 11. The Board's commitment to convene the
23 Market Review Hearing in 2007 suggests that it is
24 concerned about ensuring the competitive marketplace for
25 natural gas in Manitoba is effective, fair, and

1 responsive to the needs of consumers.

2 Direct Energy submits that, given these
3 concerns, the Board should also be interested in, and
4 concerned about, the extent to which Centra's hedging
5 program distorts price signals being passed on to
6 consumers. This impact of hedging was confirmed in the
7 evidence of Mr. Pringle, as follows:

8 "MR. ERIC HOAKEN: Now, in the same way
9 that this intervention by legislation
10 would cause a price distortion, I take
11 it you'll agree with me that hedging
12 causes a price distortion; correct?

13 MR. ASHMEAD PRINGLE: Yes. Versus
14 market price, correct.

15 MR. ERIC HOAKEN: And the -- the
16 distortion is that it interrupts or
17 distorts the price signals that go to
18 the consumers as a result of what
19 they're being asked to pay for their
20 current consumption of natural gas;
21 correct?

22 MR. ASHMEAD PRINGLE: It can, yes.

23 MR. ERIC HOAKEN: And I take it you
24 would agree with me that price signals
25 are an important function of an

1 efficiently and effectively functioning
2 market.

3 MR. ASHMEAD PRINGLE: Yes, I think in
4 one (1) of the IR's I said, you know,
5 an economist would certainly say, Yes
6 that's right, prices in a free market
7 should be transparent. "

8 (p. 976, line 11 to p. 977, line 12 of transcript)

9 12. The importance of this kind of
10 "transparency" has previously been expressly recognized
11 by the Board. In Order No. 15/98, the Board stated as
12 follows (at p. 68):

13 "The Board supports the statement of
14 Dr. Mathewson that 'the first principle
15 of economics is in order to make a
16 rationale decision you need to know the
17 prices'. Under the current gas pricing
18 system, the real price of natural gas
19 is not readily available in a timely
20 fashion.

21 The Board is of the view that price
22 transparency is required for a fully
23 competitive market to develop, and
24 notes that all interested parties also
25 express this view."

1 13. The evidence before the Board in the
2 current proceeding establishes that Centra's hedging
3 losses for the 06/07 year are most likely going to be
4 very significant, particularly when expressed as a
5 percentage of its primary gas purchase. Centra's
6 realized losses for the year thus far amount to \$42.3
7 million (Evidence in chief of Lori Stewart, p. 146, lines
8 11-12 of transcript), and Centra has determined its
9 "... worst case likely addition to
10 customers' gas costs over the current
11 fiscal period would be a total of \$98.1
12 million."

13 (Cross-examination evidence of Brent
14 Sanderson, p. 903, lines 9-11 of transcript). As was
15 stated by Mr. Pringle in his report (CAC/MSOS, Exhibit 2)
16 at p. 11,

17 "To recover these losses, Centra will
18 need to charge above-market rates for a
19 time ...".

20 Centra's need to pass these losses on to
21 consumers by charging above-market rates will prevent
22 ratepayers from fully participating in declines in the
23 market price and will distort the price signals that
24 would otherwise be passed on.

25 14. The evidence establishes that Centra has

1 other measures in place which are effective in reducing
2 both bill and rate volatility. Direct Energy submits
3 that while these measures should be left in place, the
4 Board should expressly state that it has no requirement
5 or expectation that Centra continue to engage in the
6 hedging of its primary gas purchases and that Centra is
7 at liberty to discontinue its hedging program.

8 15. Following the discontinuation of Centra's
9 hedging program, those ratepayers looking to further
10 reduce or eliminate rate volatility can avail themselves
11 of other options in the marketplace. As stated by Mr.
12 Pringle in his evidence, the extent to which Centra
13 should be entitled to participate in such market
14 offerings is "a matter of policy", and Direct Energy
15 submits that this issue should be the subject of
16 discussion at the Market Review Hearing. Mr. Pringle
17 commented, when under cross-examination concerning the
18 two conclusions expressed on page 12 of his report, in
19 the following way:

20 "MS. MARLA MURPHY: I'd like to
21 understand whether those two (2)
22 recommendations are co-dependent. That
23 is do you view that you can't do one
24 without the other or -- or is it
25 possible you could -- you'd have to

1 implement them together or that you
2 could implement them separately?
3 MR. ASHMEAD PRINGLE: Oh no, they could
4 be separate as Mr. Hoaken has, I think,
5 underlined in his questioning that if -
6 - Centra could certainly be released
7 from an obligation to hedge on behalf
8 of its customers, and if it were
9 restricted to offering only market
10 price gas, then it would not, in the
11 second bullet point, it would not be
12 allowed to be offering related price
13 protection programs in competition with
14 brokers.
15 It would strictly be selling gas at --
16 at a market price. It would compete in
17 a sense and it would be offering gas
18 but it -- it's offering would be
19 restricted to just market price gas.
20 It couldn't compete for price
21 protection programs. I think that was
22 Mr. Hoaken's point. No, but they're
23 not mutually exclusive. It's a policy
24 issue I think.
25 You know, how the consumer gets more

1 direct access to -- to individual
2 choice on price risk management is
3 really a policy issue. But -- but I do
4 think that that's the way that -- that
5 it should happen. That the consumer
6 should have that choice and therefore
7 that Centra would not be hedging en
8 masse.

9 If it did any hedging it would simply
10 be for the risk it acquires if it were
11 allowed to compete for fixed-price or
12 other price alternative offerings."

13 (p. 1016, line 2 to p. 1017, line 7 of transcript)

14 16. The evidence before the Board clearly
15 establishes that Centra is currently employing other
16 effective measures which reduce rate and bill volatility
17 and which do not expose ratepayers to any additional cost
18 or any significantly distorted price signals.

19 For example, the Equal Payment Plan
20 ("EPP") is a measure which significantly moderates the
21 bill volatility with which customers are confronted. It
22 is also competitive-neutral in the sense that it is
23 equally available to system gas and direct purchase
24 customers. The EPP and other volatility mitigation tools
25 at Centra's disposal have, as Centra has itself

1 acknowledged, been used effectively to assist in reducing
2 the rate and bill volatility confronting consumers.
3 Accordingly, Direct Energy submits that Centra's hedging
4 program, to the extent that it was ever a reasonable or
5 necessary initiative, is no longer required to provide
6 consumers with volatility protection.

7 (b) "That Centra defer the
8 commissioning and conducting of market
9 research addressing a fixed price
10 offering until the Board issues its
11 order and directives following the
12 conduct of the Market Review Hearing in
13 2007"

14 17. In the course of giving his evidence-in-
15 chief, Mr. Warden of Centra indicated (p. 138, lines 16-
16 25) that Centra intends to conduct customer research to
17 determine whether its customers want it to enter "a
18 fixed-price retail primary gas market". He indicated
19 that Centra intends to conduct that customer research in
20 early 2007.

21 18. In cross-examination, Mr. Warden clarified
22 his evidence as follows:

23 "MR. VINCE WARDEN: Mr. Hoaken, I
24 didn't really indicate that we would be
25 taking a survey to the marketplace on

1 fixed-price offerings, specifically. I
2 indicated, I think, that we had done a
3 considerable amount of internal
4 research on that subject and that we
5 would -- before we go -- come to a
6 conclusion as to what direction we
7 would go we would take some -- we would
8 take a survey of our -- of our
9 customers to determine what their
10 preferences are. But whether or not
11 that survey will be structured around a
12 fixed-price offering I -- I did not
13 say that.

14 MR. ERIC HOAKEN: Okay. Thank you for
15 that clarification.

16 And you're aware now, Mr. Warden, of
17 the intention of this Board to hold a
18 generic hearing some time in 2007 to
19 look at the state of the competitive
20 market?

21 MR. VINCE WARDEN: Yes, we've been
22 informed of that.

23 MR. ERIC HOAKEN: And -- and you would
24 expect that that process will provide
25 an opportunity for many perspectives on

1 the issue of competition to come out
2 and be aired?

3 MR. VINCE WARDEN: I would expect so,
4 yes.

5 MR. ERIC HOAKEN: And do you think
6 there might be some value to waiting
7 until that process occurs and those
8 perspectives have been aired and the
9 Board has issued any orders that it may
10 feel are appropriate to embark on this
11 process of research?

12 MR. VINCE WARDEN: Well, I think, as a
13 matter of fact, the Chairman indicated
14 earlier there would be some direction
15 coming to Centra for -- arising from
16 this Hearing, so I think we'll await
17 that direction and make a determination
18 at that time."

19 (p. 893, line 4 to p. 894, line 13 of transcript)

20 19. On this basis, Direct Energy submits that
21 the Board should direct Centra to defer contracting for,
22 or conducting, any market research of the nature
23 described by Mr. Warden until the Board has issued its
24 orders and directives, if any, arising from the Market
25 Review Hearing. It is submitted that if the desires of

1 consumers are to influence the decisions of either Centra
2 or the Board, and if market research is to be used as the
3 means by which the views and desires of consumers are
4 ascertained, any such market research must be fair and
5 balanced and must reflect the perspectives of all
6 involved stakeholders.

7 Direct Energy, therefore, submits that
8 only following a full review of competitive marketplace
9 issues will the Board be in a position to make suitable
10 orders and directives that will guide the conduct of such
11 market research and will ensure that it fairly and
12 appropriately canvasses issues relating to customer
13 choice.

14 20. Direct Energy submits that, in order to
15 make specific directions concerning the conduct of market
16 research, the Board will require further evidence about
17 survey design, appropriate survey methodology, and
18 specific models for designing and conducting the research
19 in a neutral and non-biased fashion.

20 The resources of Centra ratepayers will
21 not be efficiently used if Centra, in the absence of
22 specific guidance and direction from the Board based on
23 input from interested stakeholders, proceeds with market
24 research of its own. It is submitted that the Board
25 should, in the context of the Market Review Hearing,

1 examine specific models for conducting any market
2 research that it deems necessary for the purpose of
3 better understanding the competitive marketplace for
4 natural gas in Manitoba and, more importantly, making
5 specific orders and directives about the extent to which
6 Centra can participate in that marketplace.

7 Direct Energy intends, in the context of
8 the Market Review Hearing, to put forward evidence and
9 proposals for the design and conduct of any such market
10 research, and submits that it would accordingly be
11 premature for Centra to be in a position to proceed with
12 its own market research before the conclusion of the
13 Market Review Hearing.

14 (c) "An order directing Centra to
15 refrain from entering any further
16 contract with Nexen Marketing ("Nexen")
17 for its primary gas supply and from
18 issuing a Request for Proposal for its
19 primary gas requirements until after
20 the Board issues its order and
21 directives following the conduct of the
22 Market Review Hearing in 2007"

23 21. It was acknowledged by Mr. Stephens in his
24 evidence on cross-examination that Centra's contractual
25 arrangements, including those for primary gas, can have

1 implications for the competitive marketplace. Mr.

2 Stephens testified as follows:

3 "MR. ERIC HOAKEN: And you are now
4 aware, I take it, of the Board's
5 intention -- this Board's intention to
6 convene a hearing, as I understand it,
7 sometime in 2007, to look at the state
8 of the competitive marketplace for gas
9 in this province.

10 MR. HOWARD STEPHENS: It's, from my
11 perspective, almost a prerequisite to
12 deal with these issues in that way, I
13 mean, in that sort of a forum so that
14 we can put the appropriate contracts
15 into place.

16 MR. ERIC HOAKEN: Right. There is a
17 relationship between some of the things
18 that you are doing [responsibly], the
19 contract for your gas, for example, and
20 other things, there's a relationship
21 between those steps and the broader
22 view of the competitive marketplace and
23 the structure of that marketplace.

24 Is that fair?

25 MR. HOWARD STEPHENS: That's very fair.

1 MR. ERIC HOAKEN: And it would be, I
2 take it you agree with me, it would be
3 a mistake to deal with things like the
4 re-contracting for Centra's gas supply
5 in isolation from those broader
6 considerations about the market
7 structure.

8 MR. HOWARD STEPHENS: I guess the --
9 it's the duration of the contract that
10 we sign would have the major bearing
11 with respect to it.

12 If the generic -- there's a generic
13 hearing and there are findings that
14 don't come out for a year or two (2),
15 then -- or we have that time to
16 transition, then we -- my signing a
17 contract for one (1) or two (2) year is
18 not going to have a bearing on that.

19 ...

20 MR. ERIC HOAKEN: ...but similarly I
21 take it you agree that Centra does not
22 want to, in going forward with its re-
23 contracting arrangements, in any way
24 tie the hands of this Board or
25 anticipate or presume to anticipate

1 what orders are going to be made by
2 this Board as a result of the generic
3 hearing.

4 Is that fair?

5 MR. HOWARD STEPHENS: We will be very
6 mindful in terms of trying to provide
7 the sufficient flexibility to
8 accommodate a reasonable change within
9 the environment over a certain period
10 of time. That's the best answer I can
11 give you."

12 (p. 832, lines 11-23, p. 833, lines 1-8 and 19-25 to p.
13 834, line 5 of transcript)

14 22. In outlining the various scenarios for re-
15 contracting for primary gas for the period following
16 October 31, 2007 (the expiry date of the current contract
17 between Centra and Nexen), Centra has committed, in the
18 event it does not simply re-contract with Nexen, to
19 bringing a Request For Proposal ("RFP") before the Board
20 for approval.

21 However, it is less clear from the
22 evidence that Centra intends, in the event that it re-
23 contracts (or is proposing to re-contract) with Nexen, to
24 seek prior approval from the Board. In cross-
25 examination, Mr. Stephens stated as follows:

1 "MR. HOWARD STEPHENS: Our intention
2 would be, to the extent that that's the
3 process that we follow and that is -- I
4 mean by that signing a new agreement
5 with Nexen, it would be our intention
6 to follow past practice, which would be
7 to file a signed or an executed copy
8 with the regulator and request approval
9 in whatever venue for the gas cost
10 consequences of such a document.

11 CONTINUED BY MS. NOLA RUZYCKI:

12 MS. NOLA RUZYCKI: At which point there
13 would be no allowance for changes to
14 the contract?

15 MR. HOWARD STEPHENS: Once the -- no,
16 Nola, you know as well as I that once
17 the contract is signed, the contract is
18 signed."

19 (p. 906, lines 2-15 of transcript)

20 23. Direct Energy submits that the evidence of
21 Mr. Stephens appears to leave open the possibility that a
22 further contract with Nexen would be signed by Centra and
23 then brought to the Board. It would, it is submitted, be
24 unacceptable for the Board's ability to conduct a full
25 and fair inquiry into the structure of the retail market

1 and the general competitive environment (as it appears to
2 be proposing to do in the Market Review Hearing) to be in
3 any way constrained by contractual arrangements entered
4 into by Centra.

5 24. While Direct Energy accepts that Centra
6 must ensure continued primary gas supply, the October 31,
7 2007 expiry of its current contract with Nexen leaves
8 sufficient time for the Board to conduct the Market
9 Review Hearing and issue its order before any further
10 contractual commitments are entered into by Centra.

11 25. Furthermore, if Centra is planning to
12 issue an RFP for its primary gas requirements, the
13 specific content of the RFP should be reviewed and
14 approved by the Board in the Market Review Hearing. As
15 acknowledged by Centra's Mr. Stephens, there is a
16 relationship between Centra's contractual arrangements
17 and the issues of competition and market structure.

18 26. In the alternative, Direct Energy submits
19 that, in the event that it is not possible to conclude
20 the Market Review Hearing in advance of April 30, 2007
21 (the deadline for the six-month notice period that Centra
22 is obliged to give Nexen under the current contract),
23 Centra should not be permitted to re-contract with Nexen
24 for any period longer than six months, and the terms of
25 any such interim contract with Nexen should be expressly

1 canvassed in the Market Review Hearing, and given the
2 need of all parties and interveners to prepare
3 appropriately by assembling relevant evidence, Direct
4 Energy respectfully submits that the Market Review
5 Hearing be scheduled by the Board for the weeks of
6 February 26 and March 5, 2007. Such a schedule will
7 permit time for the necessary pre-hearing steps to be
8 taken but also reflects the urgent need for the
9 examination of these important issues.

10 29. Direct Energy submits that the following
11 issues should be examined and reviewed by the Board in
12 the Market Review Hearing:

13 (i) What practices or activities currently
14 engaged in by Centra adversely affect or impact the
15 development of the competitive marketplace for natural
16 gas in Manitoba, and what orders (if any) should be made
17 by the Board to restrict or eliminate these practices or
18 activities?

19 (ii) Should Centra be entitled to leverage the
20 power of its incumbent monopoly status by expanding its
21 regulated product offerings to replicate products already
22 available to consumers from competitive suppliers in the
23 Manitoba marketplace?

24 (iii) Why has the competitive market for natural
25 gas in Manitoba not become more robust, and what orders

1 can be made by the Board to stimulate the development of
2 a healthier and more effective competitive market?

3 (iv) What choices are currently available in
4 the marketplace for consumers seeking to protect
5 themselves from bill and rate volatility, and what
6 further measures are necessary, if any, to provide
7 further options to consumers?

8 (v) Should perceptions about the preferences
9 and desires of customers be the basis of decisions made
10 either by Centra or by the Board and, if so, how can
11 appropriate market research be designed and conducted to
12 ensure that it captures, in a fair and balanced way, the
13 true preferences and desires of consumers?

14 (vi) An examination of the overarching market
15 rules under which a competitive retail market can be
16 allowed to thrive.

17

18 ALL OF WHICH IS RESPECTFULLY SUBMITTED.

19 December 5, 2006

20 BENNETT JONES LLP

21 Counsel to Direct Energy Marketing

22 Limited/Municipal Gas

23

24 FINAL SUBMISSIONS OF ENERGY SAVINGS (MANITOBA) CORP.

25

1 Thank you, Mr. Chair, Members of the
2 Board, Ladies and Gentlemen. In this final submission,
3 Energy Savings (Manitoba) Corp. ("ESMC") proposes to
4 address the following five (5) issues:

- 5 1) the gas supply contract and the terms and
6 conditions associated with same, and the RFP with respect
7 to new supply options;
- 8 2) The Economic and Environmental Analysis
9 ("EEA") Report advising on options for replacing Centra
10 Gas Manitoba Inc.'s existing supply portfolio;
- 11 3) Western Transportation Service ("WTS") and
12 the concerns brought forward by the Broker community;
- 13 4) The internal review of the ICG Storage
14 Report; and
- 15 5) The Derivatives Hedging Program utilized
16 by Centra Gas Manitoba Inc. ("Centra")

17 Issues 1 through 4 are somewhat inter-
18 related in that they turn on the future gas supply asset
19 mix required to meet the projected peak-day requirement.
20 This asset mix could comprise any combination of supply,
21 transportation, storage, swaps, exchanges and secondary
22 market purchases.

23 Also, as requested by the Chairman of the
24 Manitoba Public Utilities Board ("the Board"), in
25 Centra's 2006/07 Cost of Gas Hearing, ESCMC will provide a

1 list of issues that should be explored at a subsequent
2 proceeding to evaluate the appropriate competitive
3 landscape in Manitoba.

4 I will now set forth the views and
5 recommendations of ESMC with respect to this Cost of Gas
6 Hearing.

7 The Gas Supply Contract and the RFP for
8 Gas Supply beyond November 1, 2007

9 The PUB issued a directive to Centra in
10 Order 131/04 stating that:

11 "For future gas supply contracts and
12 transportation negotiations, the Board
13 agrees with the suggestions of Direct,
14 particularly in respect of possible
15 changes to WTS. A report on these
16 matters should be filed with the Board
17 in conjunction with the next Cost of
18 Gas Application, and in any event, by
19 no later than August 1, 2005."

20 "As well, the Board will direct Centra
21 to consult with all stakeholders prior
22 to issuing a new RFP for gas supply, or
23 before entering into an extension of
24 the existing agreement with Nexen. To
25 assist and provide an external

1 objective view, Centra should consider
2 engaging the services of an outside
3 consultant to assist in this matter.
4 The Board will direct Centra to file
5 the proposed RFP, as well as the
6 results of the required consultation
7 with stakeholders with the Board for
8 approval prior to issuing an RFP."

9 ESMC believes that it is important for
10 Centra to explore all options that are open to it with
11 respect to contracting for the appropriate gas supply mix
12 prior to committing to a new contract or an extension of
13 the existing Nexen contract.

14 The brokers operating in Manitoba have
15 expressed concerns regarding the current gas supply
16 contract constraints and, more specifically, the terms
17 related to flexibility in accommodating direct purchase
18 customers. Brokers have long suggested that a "level
19 playing field" does not exist when it comes to customer
20 mobility. Currently, a customer wishing to move to
21 broker supply can experience a lengthy wait of up to four
22 (4) months before beginning to receive its commodity from
23 its selected broker.

24 Yet, a system supply customer has no
25 imposed wait time when initially requesting service or

1 returning to system supply, other than if the return
2 occurs during a black-out window. The months of January,
3 April, July and October are black-out periods, during
4 which no enrolments or drops can be processed.

5 ESMC submits that the supply contract
6 beyond November 1, 2007 must address the current
7 constraints and delays experience by the brokers with
8 respect to enrolments and bringing direct purchase
9 customers into line with system supply customers.

10 As the Board will be conducting a
11 landscape review in 2007, Centra should not commit to a
12 long-term arrangement that does not allow for future
13 Board-directed changes after that review has been
14 conducted and concluded. It is the view of ESMC that the
15 maximum contract term of any supply contract should be
16 for a period of no more than one (1) year. Thereby
17 allowing sufficient time for a thorough review of all
18 aspects of the Board's ruling.

19 Furthermore, ESMC believes that the most
20 appropriate gas supply option cannot be determined
21 without: first undertaking an RFP; secondly, asking
22 interested parties, including Nexen, to participate by
23 submitting a bid; and finally, analysing all credit-
24 worthy proposals in order to determine the best
25 option(s).

1

2 Economic and Environmental Analysis ("EEA") Report

3 Irrespective of the conclusion arising out
4 of the EEA analyses undertaken to complete the report,
5 ESMC strongly believes that a full review of all supply
6 options should be undertaken.

7 In addition, to help ensure that Centra's
8 position remains objective, ESMC submits that Centra
9 should be ordered to file any new contract or Nexen
10 extension with the Board prior to execution in order that
11 it may be fully reviewed by the Board and interested
12 intervenors who have signed confidentiality agreements.

13 ESMC is concerned with the consequences of
14 a delay in filing the report and the effect this may have
15 on the opportunity to perform a comprehensive review of
16 the options and the impact(s) on market participants.

17 Furthermore, once the report has been
18 filed, ESMC would ask that an ensuing stakeholder
19 consultation meeting be held to discuss the report's
20 conclusions and the reasoning behind those conclusions.

21

22 WTS - Maximum Daily Quantity ("MDQ") Setting, Nominating
23 and Enrolment Frequency

24 The brokers have expressed concerns to
25 Centra and the Board regarding the gas supply contract

1 terms and how this relates to flexibility in
2 accommodating direct purchase arrangements.

3 Centra filed a Report on Potential Changes
4 to Western Transportation Service with the Board in July
5 2005. The report failed to establish any workable
6 solutions to the issues raised by Direct. Furthermore,
7 the requested changes to the WTS arrangements, for
8 establishing the MDQ, controlling daily nominations and
9 reducing daily nominations of direct purchase gas, were
10 rejected because the changes, in Centra's view, were not
11 deemed to be in the interest of Manitoba's natural gas
12 consumers and because Centra considers the current
13 mechanism to already fulfill the objective of providing a
14 "level playing field" for all market participants,
15 including Centra itself.

16 There is potential for wide swings in
17 demand projections between the monthly and daily
18 forecasting requirements prepared by the utility. It is
19 ESMC's position that Centra has the responsibility of
20 forecasting deliveries but it is ultimately ESMC and
21 ESMC's Direct Purchase customers that bear the risk and
22 cost associated with forecasting errors.

23 ESMC believes that reasonable forecasting
24 tolerance parameters should be established for Centra to
25 work within as they relate to the MDQ setting and

1 nomination tendering processes for brokers. If the
2 tolerance targets are not met, a commensurate penalty
3 should be meted out.

4 Three options were provided in the WTS
5 Report around the ability to shift the enrolment of WTS
6 customers to a basis more frequent than quarterly.

7 Alternative 1 would allow brokers to enrol
8 customers monthly but carries a price tag of \$3.3M/yr.
9 The premium requested in this case is \$0.10/GJ on all
10 base-load quantities, not just the quantities allocable
11 to broker enrolments.

12 Using a simple calculation of the number
13 of new customer enrolments opting for WTS in the one-year
14 period from June 04 through June 05, PUB/Centra 5(a)
15 Attachment 1, residential enrolments total 6807,
16 commercial enrolments total 382 while other enrolments
17 total 208 customers, all for a combined total of 7,397
18 customer enrolments for WTS. To allocate the cost of
19 \$3.3M to these 7,397 customers equates to a cost of
20 \$446.13 per customer. In addition, Centra require: I)
21 one additional staff member to process the enrolments;
22 and ii) system enhancements resulting in an additional
23 cost of \$100K. Including the administrative cost, the
24 total cost per customer of this alternative is \$459.65.

25 Alternative 2 would allow brokers to enrol

1 customers bi-monthly, as enrolments can only be processed
2 on the first day of a month and 32 days' notice is
3 required. The premium requested for this option is
4 \$0.02/GJ on all base-load quantities. The cost for this
5 proposal is \$664,000/yr or \$89.77 per customer. When the
6 administrative cost per customer of \$13.52 is added, the
7 total is \$103.29 per customer.

8 Alternative 3 allows enrolments 75 days in
9 advance of flow; however, nominations are only processed
10 on the first day of a month the result being that this
11 option does not add any value.

12 ESMC is extremely disappointed with the
13 proposals put forward by Nexen and Centra and with the
14 fact that the report offered nothing in the way of relief
15 from current nomination practices. The prices attached
16 to alternative 1 and 2 are cost prohibitive and would
17 have to be remodelled significantly before they could even
18 be viewed as a viable option. Furthermore, ESMC is of
19 the belief that in order to "level the playing field" for
20 all market participants that the costs of providing
21 monthly mobility to the brokers should be socialized
22 across all users in Manitoba.

23 Centra stated during this Cost of Gas
24 Hearing that it has changed its practice of setting the
25 MDQ annually to a process which, instead, adjusts the MDQ

1 on a quarterly basis. Centra believes that this change
2 will help minimize the resulting year-end imbalances.
3 ESMC will continue to monitor this issue to see if the
4 desired results will be achieved.

5

6 ICG Storage Review Update

7 As the current ANR contracts expire in
8 2013, Centra is on record as having said that it will be
9 able to work from a blank slate for its entire supply
10 portfolio at that time.

11 ESMC maintains that Centra should be
12 undertaking a complete re-evaluation of salt cavern
13 storage, transportation and supply options in the coming
14 year given the long lead-time required for storage
15 development. The storage report should include updated
16 forecasts on development costs for both Saskatchewan and
17 Manitoba salt cavern storage facilities, a complete
18 description of the calculation methodology, seasonal
19 price differentials, benefits and annual savings,
20 sensitivity analyses, price change impacts and any
21 storage ownership and lease options. Subsequent to its
22 report, Centra should make publicly available all
23 analyses, paperwork and assumptions with respect to the
24 foregoing.

25

1 Risk Management - Derivatives Hedging Activities

2 ESMC opposes the continuation of the
3 Derivatives Hedging Program, given that the program is
4 designed to merely smooth the volatility impacts of
5 market prices. ESMC believes that there is value in
6 ensuring that consumers have the direct experience of the
7 actual price of the commodity they consume and that
8 flattened prices affect conservation initiatives.

9 ESMC submits that, in a competitive
10 market, the default supplier should be a neutral provider
11 of services, with pricing that accurately reflects
12 current market pricing. In addition, the practices of
13 the default supplier must not impede customer migration
14 or mobility.

15 In the view of ESMC, the smoothing of
16 price volatility sends inaccurate signals to consumers
17 and blurs price transparency which is an important
18 element in competitive markets.

19 ESMC believes that the utility Derivative
20 Hedging Activities are incompatible with broker supply
21 choices. Customers that are seeking greater price
22 certainty should have the opportunity to avail themselves
23 of competitive supply options provided by natural gas
24 brokers.

25 ESMC submits that the following volatility

1 reduction mechanisms currently in use by Centra severely
2 cloud the true market price:

3

- 4 a) natural gas storage;
- 5 b) quarterly rate adjustments;
- 6 c) PGVA recovery over a 12-month period;
- 7 d) Equal Payment Plan;
- 8 e) Mechanistic hedging;
- 9 f) executive discretion to not hedge or delay
10 hedging; and
- 11 g) the Winter Heating Control Act, when
12 enacted

13 If the Board determines that Centra should
14 continue its Derivatives Hedging Program, Energy Savings
15 (Manitoba) Corp. ("ESMC") contends that utilities should
16 only be involved in minimal risk management activities
17 with respect to gas supply services. Derivative hedging
18 activities must only be engaged in for the purpose of
19 ensuring that the utilities core business is reliable and
20 that its role of default supplier can be achieved.

21

22 Competitive Market Review List for the 2007 Proceeding

23 Although not an exhaustive list, the
24 following items comprise the issues that ESCMC feels
25 should be explored during the 2007 Manitoba Competitive

1 Environment Review proceeding:

- 2 a) the role of the utility as default
- 3 supplier only;
- 4 b) Centra's ability to promote and/or market
- 5 its product;
- 6 c) Broker access to the bill insert and bill
- 7 for logo and message lines;
- 8 d) fairness of the WTS arrangements with
- 9 respect to enrolments, nominations and
- 10 balancing;
- 11 e) short and long-term gas supply contracts;
- 12 f) the amount of hedging if any that should
- 13 be undertaken by Centra
- 14 g) load-balancing that is socialized across
- 15 all market participants;
- 16 h) Centra's neutrality;
- 17 i) the development of Centra's portfolio
- 18 options for 2013 and beyond; and
- 19 j) an examination of the prevailing market
- 20 rules.

21

22 Conclusion

23 In conclusion, Energy Savings (Manitoba)
24 Corp.'s principal concern is that the implications to the
25 brokers stemming from the current WTS arrangements,

1 including MDQ setting, nomination requirements and
2 enrolment practices, should be addressed prior to the
3 execution of any gas supply contract, be it a renewal or
4 replacement contract.

5 ESMC believes that Centra should be forced
6 to comply with accuracy targets, within reasonable
7 tolerances, as they relate to the MDQ setting and
8 nomination tendering processes. If the tolerance targets
9 are not met, a commensurate penalty should be meted out.

10 ESMC respectfully submits that the Board
11 must direct Centra through a Board Order to bring the
12 proposed, unsigned contract(s) to the Board for its
13 review, along with a process for intervenors to review
14 the document and provide appropriate feedback through the
15 signing of confidentiality agreements prior to executing
16 the contract(s).

17 ESMC wishes to thank all participants in
18 this proceeding and hereby concludes its submission.

19

20 Thank you.

21 Respectfully submitted,

22

23 Nola Ruzycki

24 Director, Regulatory Affairs

25 Energy Savings Group

1 THE CHAIRPERSON: Ms. Murphy, would you
2 be prepared to provide Centra's closing remarks at one
3 o'clock?

4 MS. MARLA MURPHY: Certainly. That would
5 be fine. Thank you.

6 THE CHAIRPERSON: Okay. Then we'll
7 adjourn until then. We'll see you all at 1:00. Thank
8 you again.

9
10 --- Upon recessing at 11:32 a.m.

11 --- Upon resuming at 1:05 p.m.

12

13 THE CHAIRPERSON: Whenever you're ready,
14 Ms. Murphy for Manitoba Hydro closing argument.

15

16 FINAL SUBMISSIONS BY CENTRA GAS:

17 MS. MARLA MURPHY: Thank you, Mr.
18 Chairman, Members of the Board. I have the what's been
19 described as the unenviable position of the after lunch
20 spot so I hope I won't fascinate you overly much and you
21 won't feel the need to rest your eyes while we carry
22 through this.

23 But I just want to begin by reviewing the
24 application. On June 16th of 2006, Centra applied to the
25 Public Utilities Board pursuant to Sections 47.2 and

1 Section 125 of the Public Utilities Board Act for an
2 interim approval of overall decreases to its supplemental
3 gas, transportation and distribution rates to be
4 effective on August 1st, 2006.

5 Centra requested approval of a reduction
6 in non-primary gas base rates for the 2006/'07 fiscal
7 year of approximately \$6.6 million. Of the \$482.2
8 million dollar gas cost forecast for the 2006/'07 year,
9 approximately \$62.4 million related to non-primary gas
10 cost based on a forecasted forward price strip as of May
11 1st 2006.

12 Centra also requested approval to refund
13 to customers the balances of various non-primary gas PGVA
14 and gas cost deferral accounts as at March 31st, 2006
15 with carrying cost to July 31st of 2006 which totalled
16 approximately \$13.2 million to be refunded through rate
17 riders over a twelve (12) month period commencing on
18 August 1st of 2006.

19 The PUB granted interim approval to
20 Centra's application through Order 116/06. As a result
21 Centra implemented the overall reductions to customers
22 and began refunding approximately \$13.2 million to all
23 customer classes in August of 2006.

24 In Order 116/06, the Public Utilities
25 Board also directed Centra to file an application that

1 would allow for a public hearing to confirm the interim
2 order and to address a number of issues. On September
3 13th of 2006, Centra filed the supplementary evidence in
4 support of its 2006/'07 interim non-primary gas cost
5 application and responses to past PUB directives.

6 While Centra is not seeking a change in
7 rates flowing from this application, it is seeking final
8 approval of the supplemental transportation and
9 distribution rates implemented in August 1st of 2006 as
10 approved on an interim basis in Order 116/06. In
11 conjunction with these rates, Centra is seeking final
12 approval of the reduction to non-primary gas base rates
13 of \$6.6 million as is outlined in Tab 5 of the material,
14 the April 1st, 2005 to March 31st, 2006, gas costs of
15 \$389.7 million as well as balances and dispositions of
16 the various non-primary PGVA and gas cost deferral
17 accounts as at March 31st, 2006; both are contained in
18 Tab 4 of the material.

19 You've on the record as well, Centra is
20 seeking final approval of Interim Orders 115/05, 142/05,
21 148/05, 13/06, 17/06, 64/06, 116/06 and 144/06 related to
22 the approval of interim primary gas sales rates which are
23 effective August 1st, 2005, November 1st, 2005, February
24 1st, 2006, April -- sorry, May 1st, 2006, August 1st,
25 2006 and November 1st of 2006, respectively.

1 Centra is also seeking final approval of
2 supplemental transportation and distribution rates
3 effective November 1st, 2004 and August 1st, 2005 which
4 were approved on an interim basis in Orders 131/04,
5 132/04, 146/04 and 115/05 respectively.

6 You may recall that some of those interim
7 orders were reviewed in the '04/'05 Cost of Gas Hearing
8 but it appears that the granting of final approval was
9 overlooked in the Cost of Gas Order and as such we're
10 seeking to finalize those order at this time as well.

11 Finally, Centra is seeking approval of
12 Orders 132/05, 102/06, 157/05 and 28/06 which granted
13 interim approval of new or amended franchise agreements
14 and related feasibility tests for the extension of gas
15 service to customers in the rural municipalities of
16 Rockwood, St. Ann, and North Cypress.

17 Issues which were of note in this
18 application and which impact the proposed rates including
19 gas supply -- sorry, include gas supply, capacity
20 management transactions, and derivative hedging results.
21 Before concluding I'll also address those issues which do
22 not directly impact rates. For example, Centra's
23 customer research study and the Board's invitation to
24 comment on the upcoming hearing to address the natural
25 gas marketplace in Manitoba.

1 to come to satisfactory terms regarding renewal of the
2 contract Centra will prepare a Request for Proposal and
3 will file it with the PUB for their review and comment
4 prior to issuing the RFP.

5 Given the October 31st, 2007, expiration
6 of the current arrangements, Centra anticipates that it
7 will, if necessary, file a proposed RFP with the Board in
8 February of 2007. This will allow adequate time for the
9 completion of the PUB review and the issuing and
10 conclusion of the RFP process in advance of the
11 conclusion of the gas year.

12 There has been a suggestion by the brokers
13 who presented final argument that Centra either ought to
14 refrain from entering into a new contract or renewal of
15 the existing contract until such time as broader -- the
16 broader market hearing contemplated by the Board has been
17 concluded. Energy Savings Manitoba Corp. suggested that
18 Centra ought to be permitting further -- an additional
19 review and comment by the broker community prior to
20 entering into any renewal of the Nexen contract.

21 Centra's first priority is, of course,
22 securing a reliable source of primary gas sufficient to
23 serve the Manitoba market. This priority cannot be
24 impeded by ongoing review and comment on Centra's supply
25 contract by brokers. The Board addressed this issue in

1 Order 131/04 and stated, and I quote:

2 "The Board will direct Centra to
3 consult with all stakeholders prior to
4 issuing a new RFP for gas supply or
5 before entering into an extension of
6 the existing agreement with Nexen. To
7 assist and provide an external
8 objective view Centra should consider
9 engaging the services of an outside
10 consultant to assist in this matter.
11 The Board will direct Centra to file
12 the proposed RFP as well as the results
13 of the required consultation with
14 stakeholders with the Board for
15 approval prior to issuing an RFP."

16 In compliance with that directive Centra
17 held stakeholder discussions on August 16th of 2006 to
18 obtain the views of brokers and other stakeholders with
19 respect to Centra's supply contract and has gained an
20 understanding of the stakeholder issues, at least insofar
21 as they were prepared to share them with Centra at that
22 meeting.

23 Centra submits that no further direction
24 or amendment of that directive ought to be made by the
25 Board at this late date. Centra is responsible to ensure

1 an adequate gas supply for its customers; that
2 responsibility cannot be undertaken lightly, nor can
3 security of supply be jeopardized.

4 The suggestion was made that no contract
5 should be entered without the opportunity for further
6 stakeholder consultation or even the broader review of
7 the marketplace contemplated by the Board. Centra
8 strongly opposes this suggestion. Further consultation
9 is simply not feasible and is perhaps foolhardy.

10 Centra has an obligation to ensure that
11 its customers' gas supply needs are met. If Centra, in
12 consultation with the advisors retained in this regard,
13 determines that the alternative available from Nexen on
14 renewal is an appropriate one, it is not in the public
15 interest to delay conclusion of that transaction.

16 There is no requirement for the Board to
17 approve Centra's gas supply contract, but rather they
18 must approve the gas cost consequences arising from such
19 contract.

20 Centra is and will continue to be mindful
21 of the concerns raised by brokers, not only in the
22 renewal of the contract but in its future negotiations.

23 However, Centra's mandate which is to
24 acquire, manage and distribute supplies of natural gas to
25 meet the Manitoba market requirement in a safe, cost-

1 effective, reliable and environmentally-sensitive manner,
2 cannot be jeopardized by those ongoing consultations,
3 with the delay that comes with them. This delay may
4 undermine Centra's ability to secure the best option for
5 -- for the supply renewal, in accordance with its
6 mandate.

7 There is also a practical consideration to
8 be mindful of. Centra's contract expires in October of
9 2007 and while the Intervenors have advanced aggressive
10 timelines and suggested that an order regarding the
11 broader market structure can be issued prior to this
12 time, this is simply not feasible.

13 I'm going to comment further on the
14 process to be undertaken a little bit later, but I think
15 it's worth noting at this point that reviews of this type
16 in other jurisdictions have involved lengthy processes,
17 in the order of eighteen (18) months to two (2) years.
18 And indeed in Manitoba the last such process occurred in
19 1995/'96 with an order issuing in 1998.

20 In addition, if the outcome of this
21 Hearing is a direction to undertake significant
22 restructuring of the marketplace there will of course be
23 a transition period to accomplish such direction. As
24 such, the suggestion that Centra should in any way be
25 limited in securing primary gas for the immediate future

1 by way of a contract renewal because of this potential
2 restructuring ought to be discounted immediately.

3 The issues raised during the stakeholder
4 discussion in August of 2006 related to the more frequent
5 de-contracting to permit additional enrollment
6 opportunities for broker customers and issues surrounding
7 nomination of daily natural gas requirements.

8 I'll discuss the nomination issues in
9 detail a little later but with respect to the more
10 frequent de-contracting, Centra notes that it presented
11 three (3) de-contracting options to brokers in the WTS
12 report dated July of 2005. Two (2) of the three (3) de-
13 contracting options provided have a cost associated with
14 the option and as such, issues of the appropriate
15 allocation of such costs will need to be resolved.

16 At this point, given that the broker
17 community has not yet responded to those options, other
18 than through cross -- cross-examination and argument in
19 this Hearing, and in light of the fact that the existing
20 contract is nearing its conclusion, Centra expects that
21 it will attempt to address stakeholder interest in the
22 context of its new gas supply arrangement, or the terms
23 of renewal with the Nexen contract, assuming that those
24 interests can be addressed without negatively impacting
25 the interest of system gas customers and assuming that

1 the broker community is prepared to put its stake in the
2 ground, so to speak, and come forward with workable
3 alternatives to address any increase costs that are
4 associated with building in some of the additional
5 flexibility and options that they've indicated are
6 desirable.

7 The remaining operational issues relate to
8 whether daily nominations can be controlled by brokers
9 and the establishment of maximum daily quantities. These
10 operational issues are best overseen by the Utility in
11 order to ensure that sufficient supplies are contracted
12 for and nominated each day to ensure that Centra's supply
13 is balanced each day and could be considered services
14 that Centra performs on behalf of the brokers at no cost.

15 While no evidence was presented during the
16 Hearing, Energy Savings Manitoba Corp suggested in its
17 final argument that there should be penalties imposed
18 with respect to the setting of the MDQ and daily
19 nominations. Centra suggests that its current practices
20 treat brokers and Centra equally and as such, all parties
21 share in the consequences of changes to the weather and
22 other factors which affect daily demand.

23 In addition, Ms. Stewart testified, at
24 page 916 of the transcript, that Centra has recently
25 moved to adjusting MDQ's on a quarterly rather than an

1 annual basis and further, that Centra extends to brokers
2 the option to either cash out any year-end imbalances or
3 roll those amounts forward into the next gas year.

4 Centra's conclusion in this respect
5 remains as was outlined on page 20 of the WTS report, and
6 I quote:

7 "Brokers should neither be given
8 preferential operational advantage
9 relative to the customers supplied
10 directly by Centra, nor should the
11 operational characteristics of the
12 current system be jeopardized. The
13 proposed changes are unworkable in the
14 event of full displacement of system
15 supply."

16 Mr. Chairman and Members of the Board, I
17 would like to turn to a discussion of Centra's hedging
18 policy, procedures and results. This is a topic that was
19 of considerable interest during the course of the Hearing
20 and, indeed, I think based on the Board's August 11th,
21 2006 letter, was an area of interest to the Board as
22 well.

23 Centra has been undertaking some hedging
24 of primary gas purchases on behalf of its customers since
25 the mid-1990's. Since November of 2001 it has used the

1 mechanistic policy that's in effect today. This
2 mechanistic policy contemplates that discretion will not
3 normally be employed surrounding the timing or the
4 magnitude of the hedge or the instrument employed except
5 in special circumstances.

6 This is to be distinguished from a
7 judgmental hedging strategy which Centra has, at least
8 since Manitoba Hydro has acquired it, declined to employ.
9 This is the type of strategy that was referred to by Tim
10 Simard, our risk advisory, when he testified before the
11 Board in 2003.

12 As Ms. Stewart summarized his position, at
13 page 518 of the current transcript, I quote:

14 "I think it's safe to characterize Mr.
15 Simard's testimony as not being
16 supportive of a utility taking a
17 position that it could outperform the
18 market over the long term."

19 That it could not systematically
20 outperform the market over the long term. Centra's
21 mechanistic hedging policy has always contemplated an
22 element of discretion which has been reserved to the
23 Executive Committee.

24 The Executive Committee may if in it's
25 opinion the circumstances so warrant, alter the out of

1 money -- out of the money band, the type of instrument
2 utilized, the magnitude of the volumes hedged or the
3 timing of the hedge transaction. And I'd refer you in
4 that regard to the information request PUB/CENTRA 53(e)
5 which details those circumstances.

6 On two (2) occasions during the 2005/'06
7 and 2006/'07 gas years, the Executive Committee
8 determined that it would exercise its discretion to defer
9 hedging a portion of the volumes that would otherwise
10 have been hedged at that time. Centra provided a fulsome
11 description of these circumstances in Mr. Warden's
12 evidence in-chief and in the company's responses to
13 PUB/CENTRA-26 and 53.

14 The first instance in which the Executive
15 Committee determined that it was appropriate to exercise
16 its discretion occurred in October of 2005 in the wake of
17 Hurricanes -- the damaged caused by Hurricanes Katrina
18 and Rita. Centra was concerned that these events and the
19 resulting damages to physical production, transmission
20 and distribution infrastructure were causing
21 extraordinarily high future market prices that might
22 subsequently fall dramatically below the lower strike
23 price of collars to be placed by Centra for the months of
24 August, September and October 2006.

25 As a result the Executive Committee

1 determined that only 50 percent of eligible volumes
2 should be hedged at that time with the remaining 50
3 percent of eligible volumes being hedged in May of 2006.
4 Centra also deferred hedging 50 percent of eligible
5 volumes for the months of February, March and April of
6 2007.

7 In April of 2006 when these hedges were to
8 be placed, Centra remained concerned that the effects of
9 Hurricanes Katrina and Rita impacting gas supply and
10 infrastructure, and the unseasonably warm winter of
11 2005/'06 which had had an unprecedented -- unprecedented
12 impact on demand may still have been impacting the market
13 at that time.

14 As such the Executive Committee exercised
15 its discretion to defer hedging 50 percent of the
16 eligible volumes for the months of February through April
17 2007. These volumes were ultimately hedged in September
18 of 2006.

19 In deviating from hedging 100 percent of
20 eligible volumes, it's important to note that the
21 executive committee was cognisant of and responsive to
22 the comments of the Public Utilities Board in its Order
23 135/'05.

24 In his evidence in-chief, Mr. Warden
25 discussed the comments of the PUB regarding alternatives

1 to Centra's current mechanistic program. He said, and I
2 quote:

3 "We certainly considered very carefully
4 the comment of -- comments of the PUB
5 and others. In fact, we did deviate
6 from the purely mechanistic approach to
7 placing derivatives on two (2)
8 occasions in October of 2005 and April
9 of 2006.

10 On both of those occasions hedges were
11 placed on only 50 percent of eligible
12 volumes for the applicable forward
13 months.

14 In so doing however, we were still
15 working within the parameters of the
16 approved derivatives hedging policy, a
17 policy that was approved by both the
18 Manitoba Board and the Public Utilities
19 Board.

20 The approved policy allows for the
21 placement of hedges at less than 100
22 percent of eligible volumes with the
23 specific approval of the Manitoba Hydro
24 Executive Committee."

25 It has been suggested that rules for the

1 exercise of discretion of the Executive Committee ought
2 to be defined and included in the derivative hedging
3 policy and procedures. However, Centra has noted in its
4 response to information requests and in its evidence on -
5 - on cross-examination, and specifically I refer you to
6 pages 496 and 497 of the transcript, that given the
7 diverse circumstances of the market in which it operates,
8 such circumstances cannot be categorically defined.

9 While examples of potential circumstances
10 which may give rise to an exercise of discretion have
11 been provided, including catastrophic physical events
12 such as hurricanes of the magnitude and effect of Katrina
13 and Rita, the loss of one of the pipes on TCPL's
14 mainline, or other events that may result in the
15 contraction of liquidity in the natural gas market or
16 mass migration of volumes to alternate suppliers other
17 than Centra, an exhaustive list of possible circumstances
18 cannot be defined because of the very nature of such
19 events. They are often unique and generally
20 unforeseeable.

21 The important and recurring message in
22 this Hearing was communicated by the witness panel. This
23 flexibility or discretion is used and will continue to be
24 used cautiously and infrequently.

25 Centra has repeatedly recognized that it

1 was fortunate that the outcome of its decision to defer
2 hedging has been positive and will result in a lesser
3 addition to customer's gas costs for settled
4 transactions, or in the case of the as yet unsettled
5 transactions will result in either a lesser addition to
6 customers gas costs or a reduction to customers gas costs
7 depending on the ultimate settle -- ultimate settlement
8 value of those hedges.

9 Centra has not changed its view that the
10 hedging program will function as it was designed, to
11 moderate natural gas rate volatility through the
12 execution of a mechanistic hedge implementation strategy.
13 It is not realistic to expect that Centra or anyone else
14 for that matter would be able to outperform the highly
15 volatile and unpredictable natural gas market over the
16 long run by taking subjective market views.

17 Centra does not deny that it took a market
18 view in these circumstances but notes that such views
19 will not be taken for the purpose of systematically
20 reducing future gas costs and will only be used on an
21 exceptional basis when circumstances warrant.

22 The objective of Centra's derivative
23 hedging policy and operating procedures is to mitigate
24 rate volatility on behalf of its customers. As you heard
25 from the evidence the program has been successful in

1 doing so since its inception in 2001. You may wish to
2 refer to Centra Exhibit 6 which graphically represents
3 the reduction in volatility that Centra's customers have
4 enjoyed.

5 As Ms. Stewart testified on page 145, in
6 fiscal year 2005/'06 the Derivatives Hedging Program
7 delivered a 53 percent reduction in the volatility of
8 primary gas rates. For the 2006/'07 year to January 31st
9 of 2007, the program has delivered a 52 percent reduction
10 in volatility and overall, since the inception of the
11 program, customers have enjoyed an annual reduction in
12 the volatility of primary gas rates of between 30 and 53
13 percent.

14 While Centra does not advocate mark-to-
15 market results as the appropriate measure of the success
16 of this program there has been some discussion of the
17 results in that context in this Hearing. Although the
18 market-to-market results are not Centra's measure of
19 performance, customers' gas costs were reduced by \$47.5
20 million in the fiscal year 2005/'06. Since the inception
21 of the program a net reduction to customers' gas costs of
22 \$77.4 million was delivered to the end of the fiscal year
23 2005/'06.

24 With respect to the 2006/'07 fiscal year
25 there has been a realized addition to customers' gas

1 costs of \$42.3 million to November 30th of 2006.
2 However, as this gas year is not complete and some of the
3 transactions for this year are not yet settled, the
4 actual results for this fiscal year are as yet
5 undetermined.

6 It is significant to note that both Centra
7 and Mr. Pringle have noted that the total results of the
8 program from its inception until 2000 -- in 2001 to the
9 current date have essentially been what was described as
10 "a wash" permitting customers to enjoy reduced volatility
11 at virtually no cost, which contradicts Mr. Pringle's
12 characterization of Centra's hedging results as marching
13 off a cliff. The costs of the program have been
14 estimated at less than one-tenth (1/10) of 1 percent of
15 the total annual gas costs.

16 Mr. Warden responded to a suggestion that
17 Centra abandon its hedging program, at pages 498 and 499
18 of the transcript. He said:

19 "There is no -- at this time no
20 appetite within the Corporation to
21 change that policy. We think the
22 policy serves us and the customers of
23 Manitoba well."

24 This conclusion is also supported by the
25 evidence of CAC/MSOS as witness.

1 Centra takes guidance as to the
2 appropriateness of its hedging policy and the parameters
3 of its mechanistic hedge implement -- implementation
4 strategy from its customer research. Ms. Stewart
5 outlined for the Board the research which has been
6 undertaken by Centra in recent years at page 408 and 409
7 of the transcript.

8 In 1998 Centra contracted with Viewpoints
9 Research to conduct market research on rate and bill
10 volatility. In 2004 Centra contracted with Western
11 Opinion Research specifically looking at the topic of
12 primary gas rate volatility which was then related
13 specifically to the Derivatives Hedging Program. That
14 research led Centra to conclude that customers can
15 tolerate some volatility in their natural gas rates but
16 have a fairly limited tolerance.

17 The 2004 research undertaken provided
18 customers with a description of the hedging program in
19 layperson's language and customers were then asked to
20 indicate whether or not they would be prepared to pay a
21 little bit more money for more protection, whether the
22 current program was meeting their needs, or whether their
23 preference was to pay a little bit less money over the
24 long haul but incur more significant rate volatility.
25 The outcome of that research that a total of 66 percent

1 was in 2004. Certainly, one (1) of the
2 reasons we undertook research in 2004
3 was to address the fundamental shift
4 that happened in the natural gas
5 markets following the winter of 2000
6 and 2001. There was a fundamental
7 shift in the natural gas market. The
8 base price of the commodity has, it's
9 safe to say, has doubled, and that's
10 one (1) of the reasons that we did
11 undertake customer research in 2004.
12 Has the market changed materially since
13 2004? I would suggest not. We
14 continue to see dramatic volatility in
15 the marketplace. However, we're --
16 we're satisfied that undertaking and
17 incurring that cost -- undertaking the
18 research and incurring that cost in
19 2008 is a prudent time frame."

20 And that's from pages 445 at line 18
21 through to 446 at line 10.

22 There was also some discussion during the
23 course of the Hearing as to the use of various
24 instruments such as caps versus collars. Centra
25 testified in support of its preference for collars. And

1 in particular I'd refer you to page 681 of the
2 transcript, wherein Ms. Stewart testified that, quote:

3 "The hedging program, just like our
4 instrument of choice, represents the
5 middle position on the spectrum between
6 a fixed-price swap strategy and a call
7 option strategy. We've migrated to the
8 cashless collar option. Our default
9 position in terms of a hedge portfolio
10 with two-thirds (2/3) of the volume
11 being hedged, a third (1/3) of the
12 volume swinging with the market,
13 represents that middle position on the
14 spectrum versus a purely index
15 contract, with no hedges in place, or a
16 fixed-price option that customers can
17 avail themselves of in the marketplace.
18 So here's our spectrum and what our
19 program does. It doesn't attract
20 itself to either one of these position.
21 It's purely index or fixed price. It
22 moves the vast majority of consumers to
23 the middle or balanced position."

24 This is a critical point given the
25 position of CAC/MSOS that the default position for

1 customers should be index gas. To the contrary, there is
2 a clear argument that the default position for consumers,
3 in the presence of greater choice in the Manitoba market
4 place, should be a balanced or middle position in terms
5 of the cost of gas relative to volatility reduction.

6 On one end of the gas cost spectrum is
7 index gas and at the other end of the spectrum is the
8 fixed price or long-term contract. The hedge portfolio
9 resides between these two (2) extremes, providing the
10 benefits of insurance against dramatic price increases at
11 minimal incremental cost.

12 Mr. Chairman, I would like to turn for a
13 moment to the evidence presented in this Hearing by Mr.
14 Pringle. Interestingly, Mr. Pringle chose to include all
15 of his previous evidence in this proceeding as well, and
16 I think it's useful to review that evidence in order to
17 put some framework and perspective around the new
18 evidence presented in the current proceeding.

19 When Mr. Pringle first appeared before the
20 Public Utilities Board six (6) years ago, in 2000, he
21 testified at page 18 of his current evidence that even
22 with the smoothing mechanism, which is the quarterly rate
23 mechanism, and the budget plan, it was prudent to seek
24 additional protection for consumers, which could be done
25 by Centra dealing in the derivatives market on behalf of

1 prices that are now substantially in
2 the money.

3 As of this writing, a rough estimate of
4 the hedge results for just the October
5 2003 to January 2004 period is about
6 Canadian \$25 million. More
7 importantly, Centra's customers are
8 well protected from prices going even
9 higher for much of the coming winter."

10 In his pre-filed evidence dated November
11 6th of 2006, Mr. Pringle concludes, at page 12, first
12 that Centra's past hedging has been effective overall in
13 reducing rate and bill volatility for the ratepayer and
14 at basically zero cost after considering the time value
15 of money.

16 Second, that reducing gas costs through
17 hedging or beating the market is not a realistic goal for
18 a utility and should not be expected of Centra, and
19 third, that the existing mechanisms of storage, EPP, and
20 the RSM and the WHCC, which is the Winter Heating Cost
21 Control Act, are sufficient to protect consumers from
22 volatile natural gas prices.

23 It is important to note, however, that in
24 arriving at that third conclusion Mr. Pringle did not
25 appear to take into account the fact that the Winter

1 Heating Cost Control Act only refers to the current gas
2 year and has not been proclaimed in force -- in effect --
3 insofar as it relates to natural gas price controls.

4 Mr. Pringle recognized that hedging is
5 required in the absence of that legislation. This
6 conclusion is borne out in his earlier testimony and was
7 confirmed during his direct evidence at page 956 of the
8 transcript lines 17 through 21.

9 When you take into account Mr. Pringle's
10 past position with respect to Centra's hedging activities
11 on behalf of its customers and you consider the first
12 point of his evidence dated November 6th of 2006, you're
13 compelled or at least entitled to come away with the
14 conclusion that any problems that existed with Centra's
15 hedging activities in the past have been satisfactorily
16 resolved and that all is well.

17 However, when you read the next paragraph
18 you see Mr. Pringle's conclusion that Centra should be
19 released from any obligation to hedge on behalf of its
20 customers.

21 This surprising and contradictory
22 conclusion has not been substantiated during these
23 proceedings through any rational or convincing evidence.
24 Moreover, during his appearance last Thursday Mr. Pringle
25 amended or in some cases contradicted this conclusion.

1 To be charitable, Mr. Pringle could be
2 excused for those inconsistent positions because he's not
3 familiar with the natural gas market in Manitoba or with
4 the offerings currently available to consumers in this
5 market. However, it doesn't appear that he made even
6 minimal efforts to inform himself of the status of this
7 market or of the views of natural gas customers who
8 purchase gas in this market.

9 At page 1042 line 25 of the transcript Mr.
10 Peters posed the question:

11 "Are you aware of what specific broker
12 offerings there are in Manitoba in
13 terms of the terms that are offered by
14 the brokers here?"

15 Mr. Pringle responded:

16 "I'm not."

17 It is also significant to note that Mr.
18 Pringle's evidence does not have any empirical basis upon
19 which to support the conclusion that Manitoba consumers
20 no longer want Centra to provide them with a measure of
21 rate volatility protection in the form of hedging. I
22 refer you to pages 1011 line 23 through 1012 line 12 of
23 the transcript in this regard.

24 In that exchange Mr. Pringle responded to
25 my cross-examination regarding the information contained

1 in the response to Information Request Centra CAC/MSOS-5.
2 When asked if he had reviewed those responses he replied,
3 Oh, I just took a quick glance. He admitted that he
4 hadn't made any assessment of the accuracy, nor had he
5 made any attempt to verify any of the information that's
6 there and further confirmed that he hadn't personally
7 undertaken any surveys or sent any questionnaires to
8 Centra's customers respecting hedging.

9 CAC/MSOS suggests that they have something
10 to add and while we don't dispute that on a philosophical
11 level you cannot ignore the fact that the only
12 quantitative evidence of customers' views on the record
13 in this -- in this proceeding is based on the research
14 that's been done by Centra.

15 Mr. Chairman, Mr. Pringle's admission is a
16 very significant one in light of the nature of his
17 recommendation and as I'll discuss in a moment it becomes
18 even more critical to recognize this in light of his
19 apparent lack of understanding of the options available
20 to consumers in the Manitoba marketplace.

21 The inescapable conclusion is that Mr.
22 Pringle made the recommendation to accommodate counsel
23 for CAC/MSOS notwithstanding that it placed him in a
24 tenuous position and in contradiction of the evidence
25 that he had previously filed and presented before this

1 Board.

2 Mr. Pringle has suggested that it's
3 possible to write rules for a mechanistic hedging policy
4 that have flexibility. While he provides illustrations
5 at pages 1054 and 1055 of the transcript it's obvious
6 that he has given no serious consideration to the
7 application of those revised rules to Centra's Derivative
8 Hedging Program.

9 In fact he states at page 1055 of the
10 transcript, in lines 2 to 4, that he's not presuming to
11 say that he has as set of rules that are better. This is
12 not at all helpful to say the least.

13 Mr. Saxberg suggested this morning that
14 price views should be excluded from special
15 circumstances. However, it's important to note that most
16 if not all of the rules for flexibility that were
17 suggested incorporate or require the taking of a market
18 price view, for example when prices are high, you ought
19 to do this. Mr. Saxberg also suggested this morning that
20 the rules could include something other than the twelve
21 (12) month forward price strip.

22 Those comments present concern from
23 Centra's perspective as I don't think it shows a true
24 understanding of the -- the futures market prices and Ms.
25 Stewart canvassed this on her evidence as well.

1 It's important to know that future market
2 prices are objective, that they reflect the consensus
3 opinion of the entire marketplace as to the value of gas
4 today for delivery in future periods.

5 And as Ms. Stewart testified at page 504
6 of the transcript, imbedded in those prices is every
7 piece of information available to the marketplace that's
8 relevant to the price of natural gas, both public and
9 private.

10 This is far more information than any one
11 (1) market participant or a subset of participants could
12 ever hope to possess themselves. And there is no
13 evidence before the Board to suggest that we should
14 consider anything other than the twelve (12) month
15 forward future strip.

16 There are several errors and
17 inconsistencies and deficiencies in Mr. Pringle's
18 evidence that I think it's important be noted. For
19 example, Mr. Pringle makes the assumption that Centra
20 would prefer not to hedge which is directly contradicted
21 by Mr. Warden who states at pages 498 and 499 of the
22 transcript in response to Mr. Peters' question of whether
23 the Corporation would be interested in abandoning the
24 hedging program and I'll quote:

25 "Well, we have an approved derivative

1 hedging policy which was approved by
2 the Manitoba Hydro Board, approved by
3 this Board, if we wanted to change that
4 it would be appropriate for us to take
5 a recommendation for change first to
6 the Manitoba Hydro Board and back to
7 this Board.

8 There is no appetite at this time
9 within the Corporation to change that
10 policy. We think that the policy
11 serves us and the customers of Manitoba
12 well."

13 It's unfortunate that that view was not
14 recognized by Mr. Pringle.

15 Also in direct contradiction of Centra's
16 evidence, Mr. Pringle states in reply to Mr. Peters'
17 question as to whether Centra is hedging at the behest of
18 its customers at page 1033 of the transcript.

19 He says:

20 "I think they probably prefer not to do
21 it just to have a simpler life. But,
22 you know, maybe I'm wrong, maybe they
23 would rather do the hedging."

24 Mr. Peters asked:

25 "Am I correct to suggest you certainly

1 haven't done any surveying of Manitoba
2 gas consumers to find out what their
3 preference is or needs or wants would
4 be."

5 The answer was:

6 "That's correct."

7 And at page 1034 in line 12, Mr. Peters
8 asks:

9 "Would it be fair to say that they,
10 meaning CAC/MSOS, haven't told you of
11 any evidence of any market surveys
12 they've conducted."

13 The answer:

14 "That's correct."

15 The evidence as you know, Mr. Chairman
16 indicates that there were no such surveys conducted by
17 CAC/MSOS and is contained in their response to 5D(2) and
18 that there have been no formal surveys or questionnaires
19 commissioned by CAC/MSOS specifically related to hedging.

20 When asked if he agrees that when surveys
21 are interpreted to mean that volatility control is
22 warranted by consumers -- sorry, is wanted by consumers,
23 that the utility should provide that service, Mr. Pringle
24 did not express an opinion indicating that that was a
25 policy issue. And that you'll find at pages 1035 lines

1 22 to 25 of the transcript.

2 When asked about hedging results for April
3 of 2002 through September of 2006, Exhibit CENTRA-6, Mr.
4 Pringle confirmed in response to a question posed by Mr.
5 Peters at page 1037 of the transcript, that the hedging
6 program has provided benefits to the customers

7 He states that during this period there
8 were significant net savings to customers, some much
9 better than others.

10 Mr. Chairman, it appears that Centra's
11 derivatives hedging program has worked. Mr. Pringle's
12 lack of knowledge of the offerings available in the
13 Manitoba marketplace make his recommendations unreliable.

14 At page 1043 of the transcript commencing
15 at line 22, Mr. Peters posed the question:

16 "If in Manitoba there were only
17 available long term, let's say three
18 (3) or five (5) year contracts from
19 brokers, would that in any way change
20 the evidence you're giving to the
21 Board?"

22 Mr. Pringle's initial reply is:

23 "Perhaps."

24 At page 1046 of the transcript commencing
25 at line 15, Mr. Peters asked Mr. Pringle:

1 "And if there weren't offerings of one
2 (1) year, two (2) year or three (3)
3 year but only five (5) year offerings,
4 would that change your answer?"

5 Mr. Pringle indicated that it would
6 because customers would not have sufficient choice. And
7 when asked directly whether Centra should be ordered to
8 cease hedging at page 1025, Mr. Pringle responded:

9 "Well, they [meaning the PUB] should do
10 that if and only if they provide --
11 when they provide other mechanisms for
12 the ratepayer."

13 And at page 1041 he said:

14 "But I'm not suggesting that the
15 consumer in Manitoba will be exposed
16 totally to this very volatile
17 marketplace. I'm just saying that I
18 think he's better served by having more
19 direct access to risk management tools
20 than via, in essence, a pool. A
21 hedging pool run by Centra."

22 While Mr. Pringle advocated a mechanistic
23 hedging program with rules that could change if
24 recommended by a third party, he gave us no guidance as
25 to the manner in which that would operate.

1 This recommendation is suspect when it's
2 placed against a policy which is based on customer
3 surveys and consultations.

4 Mr. Chairman, are we to rely on the
5 results of a survey undertaken with our customers or the
6 recommendations of Mr. Pringle who has demonstrated that
7 he has very little knowledge of our marketplace?

8 I think the answer to that, and certainly
9 from Centra's perspective is obvious and -- and we should
10 be relying on our -- our customer research.

11 In June -- in the June 3rd, 2003 letter to
12 CAC/MSOS, filed at page 44 of Mr. Pringle's pre-filed
13 evidence, Mr. Pringle says that the mechanistic hedging
14 program carries the risk of marching off -- off the
15 cliff. He referred a number of times to that rather
16 colourful analogy but failed to provide any support for
17 its accuracy.

18 It certainly appears that Mr. Pringle is
19 taking a market view in making this statement, something
20 he has repeatedly cautioned that Centra should not do
21 with respect to its derivatives hedging program. Over
22 the long term this statement is simply not accurate.

23 The purpose of Centra's hedging program
24 and the use of cashless collars is to take a middle
25 ground between the peaks and the valleys of the market.

1 We have seen in the evidence that Centra's hedging
2 program has reduced volatility in 2005/'06 by 53 percent
3 and thus far in 2006/'07 has reduced volatility by 52
4 percent; that's a far cry from marching off a cliff.

5 For Mr. Pringle to suggest this is
6 inconsistent with his repeated admonitions that it's
7 impossible to predict the future and extremely risky to
8 endeavour to beat the market. This short-term view is
9 also cited as the reason that Mr. Pringle believes that
10 CAC/MSOS doesn't want Centra to hedge gas volumes.

11 I refer you to page 1035 of the transcript
12 wherein, in response to a question from Mr. Peters, Mr.
13 Pringle says:

14 "I believe, because they believe over
15 the long haul that hedging will not
16 produce any net gain or loss, that it
17 will have some cost, transaction cost
18 and perhaps administrative cost as
19 well, and that in its current form it
20 has resulted in some large
21 accumulations which are problematic, I
22 guess is the way to see it, and also
23 that there are other mechanisms in
24 place.

25 The only accumulations which can be

1 referenced are those for the portion of
2 the 2006/'07 fiscal year and as such
3 are very short-term. Indeed, so short-
4 term that the final outcome of Centra's
5 hedging activities for this year are
6 not yet known, and they can't be known
7 until hedges in place for this gas year
8 have all settled."

9 It appears quite clear that Mr. Pringle
10 and CAC/MSOS are taking a market view in making the
11 recommendation that Centra cease hedging or alter their
12 current hedging practice.

13 Mr. Chairman, Members of the Board, it is
14 Centra's view that the Board should be very cautious in
15 exposing customers to market volatility. It is
16 incomprehensible to Centra that Mr. Saxberg would appear
17 to argue that consumers ought to be exposed to volatility
18 in the market, especially considering that many of the
19 customers whom he represents are often reported to be on
20 fixed incomes. To suggest that these customers are
21 prepared to weather the volatility of the natural gas
22 marketplace defies logic.

23 Ms. Stewart testified that in the absence
24 of the derivatives hedging program Centra's customers
25 would have been facing a rate increase of 50 percent in

1 November of 2005, which would have increased the annual
2 natural gas bill of the typical residential customer by
3 33 percent, absent any other intervention. And it's
4 important not to lose sight of the testimony of Mr.
5 Sanderson in that regard:

6 "In the absence of the hedging program
7 the options available to Centra or to
8 the Board with respect to deferring or
9 varying the quarterly rate adjustment
10 to lessen the impact of the price spike
11 experienced at that time would have
12 been much more limited."

13 At page 643 of the transcript Mr.
14 Sanderson noted that the most likely outcome, back to the
15 point at which we set our November 1st rates last year,
16 if we'd set our rates at the levels that we did and in
17 the absence of the hedging program, giving Bill C --
18 giving effect to Bill C-11 to freeze customers' rates, we
19 would have been facing nearly \$180 million build-up of
20 unrecovered costs in the primary gas PGVA by the end of
21 April 2006.

22 Mr. Pringle also confirmed during cross-
23 examination that interventions such as that contemplated
24 by the Winter Heating Cost Control Act or indeed
25 intervention by the PUB, would not eliminate the impact

1 of increased costs but would -- rather, would only defer
2 collection of those amounts to some future point and in
3 some cases increase customers' rate volatility, depending
4 on the market circumstances in place at the time at which
5 those amounts had to be recovered.

6 You'll find that discussion at page 1004
7 of the transcript, lines 4 through 11.

8 Direct Energy and Energy Savings Manitoba
9 have taken the position that Centra ought to cease
10 hedging on behalf of its customers. The thrust of their
11 cross-exam -- their cross-examination undertaken by
12 counsel for Direct as well as the closing comments,
13 suggest that it's important for customers to have the
14 appropriate market signal and that anything which
15 mitigates or dampens the market signal is inherently bad.
16 I believe the question the Board must ask itself is, bad
17 for whom?

18 Centra has heard from its customers that
19 it does not want to be completely exposed to the
20 volatility of the natural gas marketplace. And I'm sure
21 no one in the room needs a crystal ball to predict what
22 would have happened if Centra's gas rates had increased
23 the typical residential customer's annual bill by 33
24 percent last November.

25 Is this market signal good for the

1 customers? I submit it is not. Is it in their interest?
2 Again, I submit not.

3 The advantage of having customers exposed
4 to extreme market volatility is that it makes a fixed-
5 price offering with whatever premium is embedded in that
6 offering more attractive. I expect that the irony of
7 brokers who offer only long-term fixed-price offerings
8 arguing that customers needed unrestricted market signal
9 is not lost on the Board.

10 The closing submissions filed on behalf of
11 ESMC in particular, contain a significant amount of
12 evidence which is not on the record in this proceeding
13 and which was not tested in cross-examination. I would
14 submit that the Board should exercise caution in
15 assigning any weight to the matter filed which hasn't
16 been tested in the appropriate manner including sworn
17 evidence and cross-examination.

18 Before I leave the list of topics which
19 impact rates, I'd like to discuss for a minute the issues
20 raised with respect to capacity management transactions.

21 Centra's Capacity Management Program has
22 been the subject of much discussion at this and at
23 previous hearings. The purpose of the Capacity
24 Management Program is to mitigate the fixed pipeline and
25 storage costs that Centra must pay in years where surplus

1 capacity is available. This program is secondary to the
2 overarching objective of ensuring that Centra's firm
3 customers' energy needs are met each and every day and
4 that in no circumstance will a capacity management
5 transaction undermine Centra's primary obligation to
6 serve.

7 Concern has been expressed that there's no
8 quantitative performance measure to ensure that Centra is
9 not leaving money on the table so to speak. The lack of
10 a benchmark as discussed in many prior proceedings is
11 directly related to Centra's inability to forecast market
12 conditions in advance.

13 Factors such as the availability of
14 discretionary service on TCPL and other pipelines, the
15 weather, the market conditions both locally and abroad,
16 are all beyond Centra's control and impact its ability to
17 generate capacity management revenues. When such
18 opportunities arise Centra captures the value.

19 Mr. Stephens testified at page 750 of the
20 transcript that there are too many variables associated
21 with transactions including weather, basis differential,
22 the presence of a willing counterparty able to -- and the
23 presence of a willing counterparty to be able to predict
24 with any degree of accuracy the expected capacity
25 management revenue in any given year.

1 As such, Centra uses the five (5) year
2 rolling average as the basis for its forecast of capacity
3 management revenues, variations of which are kept in a
4 deferral account and either refunded to or collected from
5 customers.

6 CAC/MSOS has suggested that Centra should
7 provide general descriptions of each and every
8 transaction that Centra enters into under its Capacity
9 Management Program. This recommendation to provide
10 details of each transaction is not practical simply due
11 to the fact that transactions occur each day every day,
12 many of which are interrelated with prior transactions.

13 Having someone witness the transactions or
14 providing a detailed list of the many transactions that
15 are placed would be incomprehensible unless viewed in the
16 context of -- the larger context of the program.

17 Mr. Stephens referred during the Hearing
18 to the dump truck full of documents that this would
19 entail. It's not practical and it won't serve any
20 meaningful purpose to review this in this context because
21 of the variability of the factors that relate to each
22 transaction.

23 Turning to other issues that were of note
24 during the Hearing, I'd like to address some of the
25 material that was filed in Tab 8 of Centra's application

1 and some of the issues raised during the course of the
2 Hearing such as the making of -- enrollment of the equal
3 payment plan mandatory and the upcoming hearing regarding
4 the structure of the marketplace.

5 With respect to the storage analysis Mr.
6 Saxberg appears to be under the impression that Centra is
7 in a never-ending review of its portfolio and storage
8 requirements. This is simply not the case.

9 The IGC report confirmed that Centra's
10 configuration of assets has served Centra and its
11 ratepayers well. The question raised by the IGC report
12 is whether the acquisition of additional storage at this
13 time would be beneficial. Centra's internal review
14 determined that the acquisition of additional salt cavern
15 storage in Saskatchewan had the potential to add
16 significant cost to its portfolio of assets and a
17 decision was made not to proceed with acquiring
18 additional storage.

19 Centra has clearly communicated in the
20 materials in previous proceedings and again in this
21 proceeding its conclusions in that regard, and I'd refer
22 you to Tab 8 Attachment 1 for that report.

23 A separate and distinct decision with
24 regard to storage is the replacement or renewal of the
25 ANR storage contract that expires in 2013. This is the

1 review that's currently underway with EEA and was not the
2 focus of the review by the previous consultant IGC.

3 With respect to Mr. Saxberg's assertion
4 that Centra should consider reducing or revising its
5 Louisiana capacity arrangements, Centra submits that the
6 ANR component is part of an overall package of assets
7 which have been tested for prudence on two (2) occasions.
8 It is convenient for CAC/MSOS to suggest that this asset
9 isn't necessary or required following one (1) of the
10 warmest winters in recorded history and a circumstance
11 when storage inventories across the industry are at near
12 or record levels.

13 In circumstances where the Louisiana
14 capacity is not required Centra will, where it's
15 possible, sell the capacity as it did in the summer of
16 2006 to recoup those costs. However, to the extent that
17 storage is substantially depleted following a colder than
18 normal winter, this capacity will be required.

19 With respect to the equal payment plan,
20 Centra continues to be of the view that mandatory
21 enrolment in the equal payment plan is not appropriate.
22 As was noted by Ms. Stewart, general consumer reaction to
23 negative options has not been favourable.

24 Ms. Derksen also testified that the number
25 of customers availing themselves of the equal payment

1 plan has generally -- has generally been consistent and
2 that, in addition to the annual bill stuffers, customers
3 to move are asked if they want to be on the budget plan.
4 And you'll find her discussion of that at page 442 of the
5 transcript.

6 I have difficulty reconciling CAC/MSOS's
7 position on hedging. The customers should roll their
8 own, so to speak, and be expected to make choices
9 regarding that complicated issue, but should be forced to
10 be put on the equal payment plan when it appears clear
11 that half the customers choose this option and the other
12 half choose to pay as they go.

13 It seems to me that's a much simpler
14 choice for customers to make is one that's visible to
15 them and -- and very readily apparent as opposed to the
16 much more complicated issues surrounding hedging. So I
17 find there's a real disconnect or inconsistency in those
18 two (2) positions.

19 The other issue I want to touch on is with
20 respect to lump-sum refunds. And while Mr. Saxberg
21 acknowledged it's not germane to this Hearing, and I
22 think that's clear to everyone given that commencing on
23 August 1st of 2006 we began to refund the customers, I
24 think it's important just to have a general understanding
25 of -- of the concern that Centra has for lump-sum

1 refunds.

2 It's important to be clear on what that
3 would entail. Currently when rebates are done, they are
4 provided to customers through rate riders applied to
5 volumes that are used by individual customers. If those
6 rebates or refunds were to be applied on a lump-sum basis
7 it would be necessary to retrospectively tabulate gas
8 used by customers over the period of the credit
9 accumulation, taking into account customer address
10 changes, transfers to and from brokers, and to apply such
11 a variation to the customer's bill. The cost of
12 programming and administering such a change would be
13 significant.

14 Additionally, because each customer would
15 potentially have a different rebate, based on historical
16 consumption, and would likely make comparisons with his
17 or her neighbours, Centra's call centre could be deluged
18 with calls from customers questioning our calculations.

19 And I think it's important to note, Mr.
20 Saxberg made reference to the MPI rebate and I think it's
21 important to draw a distinction. The rebate that Centra
22 would be proposing in -- or be dealing with in this
23 regard would be different from what MPI offers in terms
24 of a rebate. There are not the same complexities in
25 terms of volume calculations that would need to be

1 addressed.

2 And, as I said, it's not germane to this
3 Hearing and I think it's -- it's appropriate to review
4 that at a point where it might be considered. But
5 certainly Centra's view is that it's -- it's
6 administratively too complex and it's going to create too
7 many issues to be dealt with.

8 Mr. Chairman, with respect to the future
9 hearing, you invited parties to comment on a list of
10 issues to be canvassed at what's been called a special
11 hearing or a -- a market hearing, which you're planning
12 to convene in 2007 to consider the competitive landscape
13 in Manitoba.

14 I'd like to first discuss the process by
15 which Centra would suggest that such a hearing unfold. I
16 think it's important to recognize at the outset that this
17 type of hearing is different from the applications that
18 are generally brought by Centra to the Board.

19 In particular, this isn't an application
20 by which Centra would be seeking any rate or other relief
21 and, as such, Centra would not be and ought not to be the
22 applicant in such a process. Instead, all interested
23 stakeholders should be canvassed for their views of the
24 issues to be considered by the Board in such a process.
25 And the Board should, after having an opportunity to

1 review those suggestions, formulate an issues list and
2 circulate it for comment by stakeholders.

3 Once the issues list has been settled, all
4 parties should be asked to commit to a timetable that
5 would include simultaneous filing of evidence and the
6 opportunity for all parties to pose information requests
7 of other stakeholders' evidence.

8 The issues being contemplated at this
9 hearing are significant and have the potential for
10 lasting impact in the Manitoba market. These are not
11 issues which are going to be resolved in a quick hearing.

12 As I noted earlier, a similar process in
13 Ontario required over a year and a half to complete. And
14 the suggestion that such a hearing could be convened in
15 February or March of this year is overly aggressive and
16 completely unworkable from the utility's perspective.

17 With respect to Mr. Peters' enquiry as to
18 whether such a hearing should precede Centra's General
19 Rate Application, Centra submits that the financial
20 issues associated with a General Rate Application are of
21 paramount importance and cannot be delayed by the amount
22 of time that would be necessary for the Board to convene
23 and determine the issues related to market structure and
24 competition.

25 Centra suggests that a more realistic

1 timetable would contemplate pre-hearing processes,
2 including the defining of issue and the submission and
3 testing of pre-filed evidence by all parties during 2007
4 with a hearing to be convened late in 2007 or early in
5 2008, depending on the Board's timetable, the
6 availability of expert witnesses, and the level of
7 participation from all stakeholders.

8 With respect to the type of issues to be
9 canvassed during the process, Centra would like the
10 opportunity to fully consider this and to file at a later
11 date a more comprehensive list.

12 However, some of the issues which come
13 immediately to mind are the confirmation of the active
14 role of the utility in the Manitoba marketplace, whether
15 and how competition ought to be advanced in the Manitoba
16 market, and as a subset of that area whether additional
17 oversight of brokers marketing practice or activities are
18 warranted.

19 In addition, consideration should be given
20 to whether the utility should be permitted to offer more
21 than one (1) service offering, whether a fixed price
22 product directly in competition with the current
23 offerings in the market can or should be made. And
24 whether such offerings are more properly made by a
25 regulated or an unregulated entity.

1 Mr. Chairman, in conclusion and in
2 closing, I'd like to thank all participants to this
3 process on behalf of Centra and particularly to thank the
4 Board for its attention throughout and its consideration
5 of these issues.

6 Centra submits that the evidence that's
7 been presented in these proceedings clearly demonstrates
8 that the rates as proposed and implemented in accordance
9 with Order 116/06 are just, reasonable and prudent. We,
10 therefore, respectfully request that the Interim Order
11 116/06 be approved as final and that the remainder of
12 approvals requested by Centra be granted.

13 Subject to any questions that you might
14 have, that concludes my comments. Thank you.

15 THE CHAIRPERSON: Thank you, Ms. Murphy.
16 This brings to an end the public phase of this
17 proceeding. It is clear that the parties to the
18 proceeding have made a considerable effort and investment
19 in assisting the Board in understanding the importance of
20 the issues before us.

21 As well, those involved have acted in a
22 co-operative fashion to restrain the scope of the Hearing
23 to that that was agreed ahead of it.

24 This is as it should be given two hundred
25 and fifty (250,000) customers, residential, commercial

1 and institutional depend on Centra and the critically
2 important product it delivers and holds safe.

3 The degree of involvement is relatively
4 high but again, particularly understandable given that
5 Centra operates on a cost of service basis. While many
6 views and much information have been shared, consensus on
7 some matters are clearly not evident.

8 We will carefully deliberate on the
9 application and the matters related thereto and our
10 decision will be forthcoming in due course.

11 We wish all of you a very good holiday
12 season and good health. Thank you.

13

14 --- Upon adjourning at 2:04 p.m.

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17 Certified Correct

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Wendy Warnock

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